CONTRACT CONTINGENCY ALLOWANCES (MOTION DEFERRED FROM JULY 17/90 - VERBAL)

At the request of Mayor Christie, it was agreed by consensus to defer this agenda item to the August 14, 1990 Council meeting due to time constraints.

At the request of Mr. Paynter, some clarification was provided that Mr. Paynter should circulate a written report on the philosophy and process of contingency allowances.

8. OTHER

i. Town Council Appointments to Joint Ad Hoc Committee, Halifax County/Bedford District School Board Supplementary Funding

Mayor Christie reviewed the committee's purpose and membership noting that Bedford was to appoint two councillors to the Joint Bedford District-Halifax County Education Funding, Supplementary Formula Committee.

ON MOTION of Councillor Cosgrove and Councillor Goucher, it was moved that Town Council appoint Councillors Walker and Draper to the Joint Ad Hoc Committee to review the current formula with respect to providing Supplementary Funding to the Halifax County/Bedford District School Board. The motion was unanimously approved.

9. ADJOURNMENT

ON MOTION of Councillor Walker and Councillor Draper, the August 7, 1990 Special Session # 65 was adjourned at approximately 7:40 p.m.

MAYOR

CHIEF ADMINISTRATIVE OFFICER

TOWN OF BEDFORD Public Hearing 90-06

Development Agreement Application

Lot K-13 Bluewater Rd. Atlantic Acres

Tuesday, August 7, 1990

A Public Hearing called by the Town Council of the Town of Bedford to receive and consider presentations in support of, or in opposition to, the application for a development agreement for Lot K-13, Bluewater Road, Atlantic Acres, was held on Tuesday, August 7, 1990 at 7:30 p.m. in the Town Council Chambers, Suite 400, 1496 Bedford Highway, Bedford, Nova Scotia. Mayor Peter Christie presided at this Session of Town Council.

ATTENDANCE

Deputy Mayor Don Huntington and Councillors Anne Cosgrove, Peggy Draper, Len Goucher, Peter Kelly and Grant Walker were in attenance at the commencement of the meeting.

Staff members attending this Session included Steve Moir, Senior Planner; and Rick Paynter, Director of Engineering and Works.

Approximately 80 residents of the community were also in attendance at this Session.

STAFF REPORT

After calling the meeting to order, Mayor Christie asked Mr. Moir, Senior Planner, to briefly review the application. The staff report of June 26, 1990 and the Bedford Planning Advisory Committee's recommendation to proceed with a development agreement were reviewed.

The applicant, Earl Forgeron Engineering Limited, has requested to vary the requirements of the Land Use By-Law with respect to lot width for future subdivision of Lot K-13 in Atlantic Acres Industrial Park. The Land Use By-Law requires a 100 foot width. The request is to permit subdivision of lots with minimum widths of 50 feet.

The application conforms to the proposed 1990 Municipal Planning Strategy (MPS) and the delay in approving the proposed MPS precipitated the application for development agreement so that the applicant can subdivide Lot K-13 now.

Town Council had no questions for Mr. Moir with respect to this application.

PROCEDURE

Mayor Christie indicated that the purpose of the public hearing was to listen public comment on the application before Council. The Mayor asked that those people who wished to speak in support of the application and those in opposition come forward and speak into the microphone which was taping the public hearing.

IN SUPPORT

1. MR. EARL FORGERON, applicant, addressed Town Council noting that he wished to subdivide the lots in order to construct semi-detached warehouse/office space. The first of these buildings has been constructed and future buildings of this nature will be constructed upon subdivision of the lot and leasing of space.

Mr. Forgeron pointed out that this concept has worked well in the Burnside Industrial Park and that Bedford would benefit from increased commercial tax base.

There being no response after three calls from the Mayor for further submissions in support of the application, Mayor Christie called for submissions in opposition.

There were no submissions in opposition to the application for development agreement for Lot K-13, Bluewater Road, Atlantic Acres.

Mayor Christie informed the applicant that Council would make their final decision with respect to this application for development agreement at their next Council Meeting, August 14, 1990.

ADJOURNMENT

There being no further submissions respecting Public Hearing 90-06, the Session was closed and the meeting adjourned at approximately 7:40 p.m.

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MAYOR

CHIEF ADMINISTRATIVE OFFICER

/dlity Mayor Don Runtington and Schmidtlors Anne Coegrave, Peggy braper. Len Soucher, Peter Relly and Grant Walker Were in attendance at the commencement of the meeting

TOWN OF BEDFORD Public Hearing 90-07

Development Agreement Application

Douglas Miller, Tolson Estates

Tuesday, August 7, 1990

A Public Hearing called by the Town Council of the Town of Bedford to receive and consider presentations in support of, or in opposition to, the application for a development agreement to permit the construction of 130 unit apartment project referred to as Tolson Estates on a 7.9 acre site bounded by Shore Drive, Fort Sackville Road and the railroad (property is commonly known as the Fort Sackville site) was held on Tuesday, August 7, 1990 at 7:45 p.m. in the Town Council Chambers, Suite 400, 1496 Bedford Highway, Bedford, Nova Scotia. Mayor Peter Christie presided at this Session of Town Council.

ATTENDANCE

Deputy Mayor Don Huntington and Councillors Anne Cosgrove, Peggy Draper, Len Goucher, Peter Kelly and Grant Walker were in attendance at the commencement of the meeting.

Staff members attending this Session included Steve Moir, Senior Planner; and Rick Paynter, Director of Engineering and Works.

Approximately 80 residents of the community were also in attendance at this Session.

OPENING REMARKS & PROCEDURE

Mayor Christie called the public hearing to order and indicated that Council was present to hear submissions in support of, or in opposition to the application as presented. The Mayor noted that he and Council were willing to hear all submissions. Speakers were asked to identify themselves as the proceedings were being taped.

It was also noted during the meeting that Town Council would examine this proposal at the August 14, 1990 Town Council Meeting.

STAFF REPORT

At the request of the Mayor, Steve Moir, Senior Planner, reviewed his staff report of May 12, 1990 and the recommendation of Bedford

Planning Advisory Committee that Council not enter into a development agreement for the proposal as presented.

Mr. Moir noted that the application comes under the 1982 Municipal Development Plan (MDP) and the current zoning for this parcel is single family residential (R-1). Staff concerns were highlighted including the effects of the proposed density on roads and of the proposed access. Incompatibility in terms of density, bulk and scale were also noted as were lack of buffering, screening and the possible inability of the Town's finances to absorb the resulting costs of this project. The Town has not yet budgeted for street improvements which would be required.

At the request of Deputy Mayor Huntington, Steve Moir reviewed the actual proposal with the aid of schematics noting the placement of buildings, roads, access, etc.

There was discussion with Council with respect to the access of this project onto a 'collector'. It was noted that although the apartment buildings on Birch Street and Wimbledon Road access onto a 'local' street, neither of these areas has as high a concentration of units as the proposed Tolson development.

WRITTEN SUBMISSIONS

Mayor Christie indicated that written correspondence in opposition to the development application had been received from:

- 1. Mr. & Mrs. A. Johnson
- 2. Mr. J. Dillon
- 3. Mr. Stringer
- 4. Mr. & Mrs. C. Weir

SUBMISSIONS IN SUPPORT

1. MR. DOUGLAS MILLER, acting as developer and on behalf of the Tolson family, gave a lengthy presentation with the aid of schematics and site plans. He reviewed the history of his association with the family and the land noting that his role was to develop a master plan that was sympathetic to the site.

Mr. Miller reviewed the project proposal as presented to Bedford Planning Advisory Committee (BPAC) in early January 1990. He noted that the proposed density resulted from the concept that \$3,000 per suite would be put into a holding fund to save the manor house and that the condominium corporation would use the manor house as a social site until such time as a public agency was willing to purchase it. The original stockade site would be deeded to the Town as the required 5% parkland dedication.

Mr. Miller noted that he felt that staff and BPAC had been unwilling to negotiate a development agreement for this proposal.

A few changes were made to the original proposal and it was subsequently resubmitted to BPAC with one building removed; the street pattern changed to meet fire requirements; and flipping of building & parking lot to provide abutter with some buffering.

Mr. Miller went into detail with respect to the request of Engineering and Works to have Fort Sackville Road upgraded to a collector road and the implications of this upgrading. Although the developer was willing to cost share this expenditure, he felt that the street standards required were in direct opposition of the area residents who wished the street to remain a 'country lane'.

Mr. Miller circulated a proposed site plan under the as-of-right R1 zoning for the 7.9 acres and indicated that if the 130-unit proposal was not approved by Council then the Tolson family would consider developing approximately 40 single family units with 37 driveways onto Fort Sackville Road.

Mr. Miller felt that the Tolson family had two options if Town Council did not approve the 130-unit proposal -- either appeal the Council decision or develop with single family and lose the existing natural environment. He reiterated his earlier concern about the 'underlying current disaffection' for the proposed development.

Councillor Goucher was permitted a point of privilege to respond to Mr. Miller's comment with respect quotations in local press.

2. MR. JOHN TOLSON, on behalf of his mother Mrs. E. Tolson, read a presentation which highlighted sections of the 1982 MDP to which the proposed development conformed. His submission was lengthy and areas mentioned included purpose of the plan, overall objective of the plan, residential objective, policies R1, R4, R4a, R6, T1, T10, T11, E11, E12, Z3, Z4.

In general, Mr. Tolson felt that the proposal conformed to all aspects of the 1982 MDP including residential objective, range of uses, location, density, road standards, schools, collector roads, green space and recreational spaces, community parks, environmental health, trees, compatibility, financial capability of Town, adequate servicing, historic, etc.

Mr. Tolson expressed his feeling that this proposal was the only way to save the historical aspect of the area and that the development conforms to the plan. He asked Town Council to disregard BPAC's recommendation as he felt BPAC 'had not done their job'.

3. MR. HALL expressed his neutral position with respect to this development agreement however he did have some questions for the Planning Department with respect to the position the planning department had taken in reviewing this development agreement. Mr. Moir agreed to answer Mr. Hall's questions outside the Public Hearing. It was noted that all applications for development agreement are reviewed on an individual basis and each proposal examined in its own light.

SUBMISSIONS IN OPPOSITION

- 1. MR. LOOMIS addressed Council pointing out some of the dangers which he could foresee should the development proceed. Mr. Loomis concentrated on traffic problems and congestion resulting from the increased population. Mr. Loomis did acknowledge that the Tolson family indeed should have the opportunity to develop these lands however he felt that this proposal was not satisfactory.
- 2. MS. E. PACEY, president of Heritage Trust of Nova Scotia, highlighted many of the historical aspects of the property and suggested that a third option did exist for the family and that was to consider only the heritage aspect.
 - Ms. Pacey also noted that the property (5.6 acres) had been registered in the Town Registry of Heritage Property for the Town of Bedford and that Section 13(4) of the Heritage Property Act prohibits any demolition or substantial alteration to the appearance of a property described may take place unless an application, in writing, is submitted to the Town. Therefore, she suggested, the as-of-right R1

development which Mr. Miller had indicated earlier, could not proceed until such an application had been approved by Town Council.

Ms. Pacey urged Town Council and the citizens of Bedford to preserve the lands and the manor house as a registered heritage property.

- 3. MR. MACEACHERN in addressing Town Council noted that the proposal was inappropriate for numerous reasons including: incompatibility with existing neighbourhood; requirement for sewer and road services to be upgraded; the suggested cost-sharing by the developer; no good reasons for permitting this development have been presented; area property values will decrease should the project go ahead. He urged Town Council to retain the existing R1 zoning.
- 4. MR. MARCUS WIDE, 12 Camden Street, indicated in his presentation to Council that the proposed 'public stewardship' may not be the most effective way to save the manor house and property. He suggested that there may be other alternatives which have not been examined.
 - Mr. Wide asked Town Council to leave the R1 zoning and encourage a residential development which would preserve the character of the neighbourhood including the trees.
- MR. FRANK MAYO, in expressing his opposition to the proposed developed, pointed out with the aid of a colored map the areas of the Town which would be affected should this development proceed. He noted that there were generally three areas: commercial and two types of residential. The residential areas were: i. older areas with a rural flavour, narrow streets, hodge-podge arrangement of houses and ii. newer, wider streets and neatly arranged residences.

He noted that the proposed development would be totally different from those adjacent to it. He suggested that the as-of-right R1 zoning would be compatible and when properly done would have minimal impact.

He also suggested, as noted in his letter of May 30 to Council, that the Town purchase the land and designate it as parkland.

- 6. MRS. A. MCCORMICK, chairman of Bedford Bay Residents Association (BBRA), spoke in opposition to the proposed development for several reasons including: necessity to upgrade Fort Sackville Street; necessity to upgrade sewage and storm drainage capacities; incompatibility with adjacent neighbourhood in terms of size and height; lack of screening and buffering; safety of pedestrians, especially school age children; impact upon schools; destruction of 'country ambience' of the area.
 - Mrs. McCormick asked Town Council to give serious consideration to purchasing the property and using the site for new municipal facilities. She suggested that the site be preserved as a unique landmark.
- 7. MR. A. EDWARDS, chairman of Bedford Heritage Advisory Committee, reviewed the historical significance of the site pointing out that Fort Sackville was an integral component of the area's land defense system.
 - Mr. Edwards opposed the proposed development agreement and any R-1 development. He suggested that the Town should enter into negotiations to purchase the property.
- 8. MRS. JEAN BYRD, area homeowner, raised several concerns in opposition to the proposed development including: increased traffic congestion; pedestrian safety; tree management; decrease in area property values, etc. Mrs. Byrd expressed concern that should this development proceed, then it might be a precedent setting issue possibly encouraging other developers to consolidate land holdings and seek similar development agreements.
 - Mrs. Byrd asked Town Council to purchase the land for a park or allow as-of-right R-1 development. She noted that the property was a natural recreational area and a viable historical site.
- 9. MR. ALAN HAYMAN, on behalf of Mr. Carl B. Potter, 111 Shore Drive, opposed the proposed development and stated that only R-1 should be permitted.
 - Mr. Hayman also reiterated sections of the staff report agreeing with the them. Issues of traffic and density were highlighted.

Mr. Hayman cautioned Town Council that a third party may be the eventual owners of the land and that the third party should be aware of the concerns of the public and Town Council.

It was suggested that the Tolson's circulated R-1 plan was a scare tactic and it would not be viable as presented.

Mr. Hayman urged those residents in opposition to the development to speak tonight so that their opposition would be recorded.

- 10. MR. GARTH MACADAM, new homeowner in area, spoke in opposition to the proposed development noting that the condominiums may become apartments and raised problems often associated with transient occupants including moving day problems, and lack of parking.
- 11. MR. GERRY SHORT, Shore Drive, expressed his feelings of uncertainty. He noted that should this development proceed the quality of life of the area would be drastically altered and the historical significance of the property significantly diminished. He also wondered whether approval of this type of development would encourage others to consolidate lands and request development agreements for high density projects.

He suggested that every alternative should be examined and that some compromise must be reached.

12. MR. DON HOWELL, Golf Links, expressed his opposition to the development noting that such high density would significantly add to the already existing traffic problem along Shore Drive and other streets.

He asked Town Council to 'find the money' to purchase the property.

13. MR. RUSS BOYD, Shore Drive, addressed Council noting his opposition to the proposed development as he felt it was incompatible with the existing neighbourhood and would negatively affect property values in the area.

- 14. MR. DOUG BEATTIE, 95 Shore Drive, neighbour to the west, objected to the proposed development for several reasons including increased noise, traffic, loss of privacy and incompatibility. He did not want to have '20 or 30 families looking down over him from the proposed apartment fronting on Shore Drive..
- 15. MR. NELSON BLACKBURN, Wardour Street, expressed his opposition to the proposal and his surprise that a third party might be involved (Mr. Miller clarified that several parties have expressed interest in purchasing the property pending the results of Council's decision; however, the development agreement would be made between himself and the Town.).

Mr. Blackburn asked Council to examine the existing housing density in the neighbourhood and how this project might impact upon it.

16. <u>DR. B. LONCAREVIC</u>, 142 Shore Drive, spoke in opposition to the proposal noting traffic problems, change in the character of the neighbourhood and that the purpose of contract development agreements was not for 'spot re-zoning' such as proposed. Dr. Loncarevic supported the proposal made by Mr. F. Mayo and his colored map.

He asked Town Council to reject the proposal and to re-zone the property 'park and institutional' and take the appropriate steps to acquire it.

17. MRS. SHIRLEY TOWILL, Union Street, in addressing Town Council agreed with the presentation made by the Bedford Bay Residents Association and the staff report.

At the request of Mrs. Towill, Mayor Christie attempted to clarify that each proposal for development agreement is reviewed and examined on its own merits and staff must justify their advice to Council in their reports.

There was also some question regarding with whom the Town would enter into the development agreement with -- Mr. Miller or the registered owner of the land.

Mrs. Towill expressed her wish that the Town acquire the property however she did wonder where the money would come from.

- 18. MRS. SHIRLEY LOCKE, Shore Drive, asked Town Council to reject the development agreement as presented in order to preserve the 'small town feeling' of the area.
- 19. MR. DAN SARGEANT, Golf Links Rd., opposed the Tolson proposal for the reasons expressed by those before him.
- 20. MR. W. RYAN, Shore Drive, spoke in opposition to the proposal stating that the area was 'peaceful and friendly' and that the quality of life of the neighbourhood would be significantly altered if the project proceeded. He also noted increased traffic problems, although he was sympathetic to the Tolson family. He agreed with Mr. Mayo's presentation (map) and asked Town Council to obtain the property.
- 21. <u>RESIDENT</u>, 172 Shore Drive, stated his opposition to the project noting that he was in agreement with those people who spoke previously.
- 22. MR. R. MACKAY, 30 Wardour Street, supported Mrs. McCormick's presentation and asked Town Council to consider purchasing the property for new municipal facilities.
- 23. MRS. HILARY GRANT, Wardour Street, spoke in opposition to the proposal noting that previous speakers had given good reasons and suggestions. She also noted that she is a member of the Board of the Moirs Mill Visitor Information Center and she would like to send people to some place of importance within the Town of Bedford.
- 24. <u>RESIDENT SANTINO BRACA</u>, 39 Fort Sackville Road, addressed Town Council noting his opposition to the project.
- 25. MR. E. LANDRY, 66 Douglas Drive, objects to the proposed development and expressed his concern over other projects in the Town that Mr. Tolson has completed.
- 26. MR. A. HORABIN, Fort Sackville, originating from England where development of historical properties is common, expressed concern that the Town of Bedford might permit such a

PUBLIC HEARING 90-07 -- August 7, 1990

development.

ADJOURNMENT

There being no further submissions respecting Public Hearing 90-07, the Session was closed and the meeting adjourned at approximately 11:30 p.m.

MAYOR

CHIEF ADMINISTRATIVE OFFICER

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TOWN OF BEDFORD

Regular Session

Tuesday, August 14, 1990

A Regular Session of the Town Council of the Town of Bedford took place on Tuesday, August 14, 1990, 7:30 p.m., in the Council Chambers, Suite 400, Bedford Tower, Bedford, Nova Scotia; Mayor Peter Christie presiding.

Prior to the consideration of Agenda Items, Mayor Christie welcomed members of the organizing committee for the National Beaver Baseball Tournament which is to be held in Bedford commencing on August 23, 1990. Those present updated Council on various activities related to the tournament. Mayor Christie provided the organizing committee with a supply of Bedford 10th Anniversary pins for distribution to participants. The Mayor wished the 'Bedford Blues' success in the tournament and congratulated the many volunteers for their excellent work.

1. LORD'S PRAYER

Mayor Christie opened the Session by the leading of the Lord's Prayer.

2. ATTENDANCE

Deputy Mayor Don Huntington, and Councillors Anne Cosgrove, Len Goucher, Peggy Draper, and Grant Walker were in attendance at the commencement of the meeting.

Staff members attending this meeting included Dan English, Chief Administrative Officer; Rick Paynter, Director of Engineering and Works; Barry Zwicker, Director of Planning and Development Control; Ron Singer, Director of Finance; and Steve Moir, Senior Planner.

3. APPROVAL OF MINUTES

- 3.1 Meeting #63 June 19, 1990
- 3.2 Meeting #64 July 17, 1990
- 3.3 Meeting #66 Public Hearing 90-06 August 7, 1990
- 3.4 Meeting #67 Public Hearing 90-07 August 7, 1990

ON MOTION of Councillor Walker and Councillor Goucher, it was moved that the minutes of Meeting #63 (June 19, 1990); Meeting #64 (July 17, 1990); Meeting #66 (August 7, 1990); and Meeting #67 (August 7, 1990) be approved. **The motion was approved unanimously.**

4. ADDITIONS/DELETIONS TO THE ORDER OF BUSINESS

At the request of Mayor Peter Christie, it was agreed to change the Order of Business such that item 6.1 (1990 Capital Budget) and 6.2 (Report on Contingencies) would be considered after 9.5.

At the request of Councillor Cosgrove, it was agreed to change the Order of Business such that item 12.1 (Sandy Lake Residents Association) would be discussed after item 8.1.

At the request of Councillor Walker, it was agreed to add agenda item 9.6, No Parking, Lake Drive.

5. APPROVAL OF THE ORDER OF BUSINESS

ON MOTION of Deputy Mayor Huntington and Councillor Cosgrove, it was moved that the amended Order of Business be approved. The motion was approved unanimously.

6. DEFERRED BUSINESS/BUSINESS ARISING FROM THE MINUTES

6.3 Bedford Petroglyphs Advisory Committee - Appointments

By memorandum of August 8, 1990, Donna Davis-Lohnes outlined the proposed membership of the Petroglyphs Advisory Committee. Mayor Peter Christie announced the federal representatives as Mr. Joel McNeal, Department of Indian and Inuit Affairs and Mr. Ferguson, Parks Canada. Mr. Ferguson will be represented by Mr. C. Lindsay until late September due to Mr. Ferguson's previous commitment.

A secret ballot was taken for the community representative and a tie occurred.

ON MOTION of Councillor Walker and Councillor Draper, it was moved that Town Council defer further consideration of this topic until later in the meeting awaiting the arrival of Councillor Kelly. The motion was approved unanimously.

By consensus, and near the end of the meeting, Council agreed to consider this

matter. Two further secret ballots resulted in tie votes and Council agreed by consensus to break the tie by a draw.

The Community Representative was named as Mr. Michael Roughneen.

Membership now includes:

TOWN	Community Representative	M. Roughneen
	Councillors	A. Cosgrove
		L. Goucher
	Ex-officio	P. Christie
PROV.	Ex. Dir., MicMac Assoc.	P. Christmas
	Resident	S. Jerram
FED.	Indian & Inuit Affairs	J. McNeal
	Parks Canada	M. Ferguson

6.4 Bedford Planning Advisory Committee - Appointments

Steven Moir's memorandum of August 8, 1990 asked Council to consider applications for three vacancies. Also, in light of BPAC's recently revised terms of reference, Council must also consider appointment of another member from the public to BPAC to replace one Councillor.

Councillor Goucher requested that Council consider appointing G. Lowther and B. Fenton by acclamation as their applications were the only ones received by the advertised deadline. The remaining two vacancies could be filled from the other applicants.

ON MOTION of Councillor Goucher and Councillor Cosgrove, it was moved that Town Council appoint G. Lowther and B. Fenton for a two-year term on the Bedford Planning Advisory Committee by acclamation.

In speaking to the MOTION, several Councillors spoke against the motion suggesting that the advertised deadline was a guideline and some flexibility should be allowed.

The MOTION was put to the meeting and was defeated (Councillors Walker, Cosgrove, Draper and Deputy Mayor Huntington voting against the motion).

It was then agreed that all applicants would be considered. A secret ballot vote determined G. Lowther, B. Fenton and J. Carnaghan as new members of BPAC.

By consensus, Council agreed for reasons of continuity that the replacement of a Councillor on BPAC would not occur until the end of the term, i.e. November. A separate ballot selected Mrs. M. Godfrey to BPAC. Mrs. Godfrey will join

6.4 **CON'T**

BPAC in November thereby filling the vacancy left by the departing Councillor.

6.5 Bedford Heritage Advisory Committee - Criteria/Process Heritage Designation

By memorandum of August 3, 1990, Mr. A. Edwards, Chairman Heritage Advisory Committee requested Town Council to refer the criteria/process for heritage designations back to the committee for further elaboration and consideration.

Councillor Walker further elaborated that one of the Town's staff, Donna Davis, has experience in this area and she has forwarded information to the committee for their review.

ON MOTION of Councillor Walker and Councillor Cosgrove, it was moved that Town Council refer the Criteria/Process for Heritage Designations back to the Bedford Heritage Advisory Committee for further elaboration and consideration. The motion was approved unanimously.

7. PUBLIC HEARINGS AND MOTIONS ARISING THEREFROM

7.1 Public Hearing 90-06 - Development Agreement Application I-1 Industrial Zone

ON MOTION of Councillor Walker and Councillor Goucher, it was moved that Town Council authorize the Chief Administrative Officer and the Mayor to enter into a Development Agreement as recommended by staff with the owner of Lot K-13, Bluewater Road, Atlantic Acres (Mr. Forgeron) to permit subdivision of the lots to a minimum width of fifty (50) feet. The motion was approved unanimously.

The previously circulated staff report recommended that Town Council enter into the development agreement as the request was consistent with the policies of the 1982 MDP and the proposed Municipal Planning Strategy.

7.2 Public Hearing 90-07 — Development Agreement Application Tolson Property

ON MOTION of Councillor Walker and Deputy Mayor Huntington, it was moved that Town Council reject the application as submitted by Mr. Douglas Miller for the Town to enter into a Development Agreement to permit the construction of a 130 unit apartment project

7.2 **CON'T**

referred to as Tolson Estates on a 7.9 acre site bounded by Shore Drive, Fort Sackville Road and the railroad.

ON MOTION of Councillor Walker and Deputy Mayor Huntington, it was moved to amend the MOTION and to add "for reasons that the proposal is inappropriate in terms of bulk and scale and is incompatible with the adjacent neighbourhood. **The motion to amend was approved unanimously.**

In discussion of the amendment, Councillor Goucher stated additional reasons for rejecting the development application including lack of access to an arterial; impact upon adjacent street networks; incompatibility to adjacent neighbourhood in terms of bulk, scale and size; and the inability of the Town to fund the needed improvements to municipal services should the project be approved.

The original MOTION, as amended, was put to the meeting and approved unanimously.

8. PETITIONS AND DELEGATIONS

8.1 Petition - Street Name Change (Fort Sackville to Stone Court)

By memorandum of August 9, 1990, Mr. Moir noted a citizens' petition for a change in street name for the upper portion of Fort Sackville Road (the portion between Dartmouth Road and the barricade erected near Camden Street).

Deputy Mayor Huntington spoke on behalf of the petitioners who requested the change of name to Stone Court.

ON MOTION of Deputy Mayor Huntington and Councillor Cosgrove, it was moved that Town Council approve that the upper portion of Fort Sackville (the portion between Dartmouth Road and the barricade erected near Camden Street) be renamed to Stone Court.

In discussion of the MOTION, several suggestions were made with regard to the Fire Department's concern over possible confusion with Stoneridge. A March 17, 1987 memorandum to the Planning Department from the Fire Department highlighted the concern; however, Councillors noted that in recent conversations with the Fire Department the same concerns were not expressed.

ON MOTION of Deputy Mayor Huntington and Councillor Cosgrove, it was moved to amend the original MOTION and approve the name change to Stone Court conditional upon approval by the Police and Fire Departments. The motion to amend was approved unanimously.

8.1 CONT MORE AND CONNECTION AND CONTROL OF THE WAY

The original MOTION, as amended, was put to the meeting and was approved unanimously.

12. CORRESPONDENCE

12.1 Sandy Lake Residents Association - Potential Environmental Problems

ON MOTION of Councillor Cosgrove, it was moved that Town Council authorizes staff to seek Department of Environment approval prior to the issuance of a Town Occupancy Permit for businesses suspected to caused potential environmental problems.

After comment from Director of Planning, Mayor Christie declared the MOTION operationally INVALID. Councillor Cosgrove agreed to withdraw the motion.

Barry Zwicker, Director of Planning, noted that through the Planning Act the Town does not have the authority to refuse or delay occupancy permits if some potential environmental problems are suspected. However, Mr. Zwicker outlined that it is staff policy to forward information to the Department of Environment if problems are suspected.

Correspondence from the Sandy Lake Area Residents Association on the topic of industrial waste dumping was reviewed. Councillor Goucher asked for clarification as to whether any violations had occurred. Rick Paynter responded noting that a Department of Environment investigation had taken place and that in both instances there were no alleged violations. The operators had been given instructions by Department of Environment officials.

Councillor Goucher raised concerns of local residents who draw their water supply from wells. Although the recent incidents were not considered violations, residents have concerns with the quality of their potable water.

ON MOTION of Councillor Goucher and Councillor Walker, it was moved that Town Council request staff to seek the Department of Environment's assistance in obtaining water quality samples from area wells, and in providing Town Council with the results and a report. The motion was approved unanimously.

9. <u>MOTIONS</u>

9.1 Burning By-law - Third and Final Reading

ON MOTION of Councillor Walker and Councillor Goucher, it was moved that Town Council accept third and final reading of the Burning By-law.

In discussion of the MOTION, several changes were suggested including:

i) Page 3, 6b -- the phrase "or when smoke from the proposed burning may cause a nuisance or health hazard to the neighbouring public".

Councillor Walker questioned the terms "nuisance" and "health hazard"; the Fire Officer would be responsible to determine what constituted either term.

ON MOTION of Councillor Walker and Deputy Mayor Huntington, it was moved that Town Council amend the original MOTION and modify the burning by-law such that page 3, paragraph 6b terminate at the word, "risk." The motion to amend was approved unanimously.

ii) Schedule A, #4,5,6,7 -- it was suggested that this information might be more easily obtained if it was in diagram form;

ON MOTION of Councillor Walker and Deputy Mayor Huntington, it was moved that Town Council agree to amend the original MOTION and modify the burning by-law such that Schedule A, #4,5,6,7 would be provided by a diagram. The motion to amend was approved unanimously.

iii) Page 2, 5e -- the terms "competent" and "adult" were discussed; several members felt that the word 'competent' would be difficult to define;

ON MOTION of Councillor Draper and Councillor Goucher, it was moved that Town Council agree to amend the original MOTION and modify the burning by-law such that page 2, paragraph 5e would delete the word "competent" and change the word 'person' to adult. The motion to amend was approved (Councillor Cosgrove and Deputy Mayor Huntington voted against the motion to amend).

iv) Schedule A, #7 -- in light of the specified times of day which the Department of Lands and Forests permits fires, i.e., early morning or evening, it was recommended that the Fire Officer have the right to determine the time of day.

Councillor Goucher made and subsequently withdrew a MOTION amending the original burning by-law such that burning would be permitted before 8:00 a.m. and after 5:00 p.m. However, it was

noted that it may be difficult to conform to this permitted burning time given the Noise By-law.

ON MOTION of Councillor Goucher and Councillor Draper, it was moved that Town Council agree to amend the original motion and modify the burning by-law such that a new item g would be added to page 2 permitting the Chief Fire Officer to have the right to determine the time of day for burning. The motion to amend was approved unanimously.

v) Page 2, #10,11 -- these questions could also be appropriately answered with the use of a diagram.

ON MOTION of Deputy Mayor Huntington and Councillor Walker, it was moved that Town Council agree to amend the original motion and modify the Burning By-Law such that page 2, paragraph 10 and 11 would be provided by a diagram. The motion to amend was approved unanimously.

The main MOTION, as amended, was put to the meeting and APPROVED (Deputy Mayor Huntington and Councillor Cosgrove voted in the negative).

9.2 By-law Respecting Noise - Amendment - Third and Final Reading

ON MOTION of Deputy Mayor Huntington and Councillor Goucher, it was moved that Town Council agree to amend the Noise Control Bylaw by an addition to Section 5, a paragraph (j) to read as follows:

j) Noises caused by concrete-finishing machinery.

The motion was unanimously approved.

9.3 By-law Respecting Blasting - Second Reading

ON MOTION of Councillor Goucher and Councillor Cosgrove, it was moved that Town Council agree to accept the Proposed By-law respecting Blasting for second reading. The motion was approved unanimously.

Councillor Goucher expressed his concern with respect to pre-blast surveys and the fact that currently residents do not get a copy of the survey.

ON MOTION of Councillor Goucher, it was moved that the By-law with respect to Blasting be amended such that page 6, paragraph 9 (1) be altered to request that residents receive a copy of the pre-blast survey. Councillor Goucher agreed to **WITHDRAW** the motion.

In discussion it was agreed that the Town did not want to become a third party between the firm contracted to perform a pre-blast survey and the homeowner.

ON MOTION of Councillor Goucher and Councillor Draper, NOTICE OF MOTION was given for the third and final reading of the by-law respecting blasting subject to further review on the legal implications of ensuring that residents obtain a copy of a pre-blasting survey done on their homes.

It was noted on page 3, paragraph k, that the metric quantity (150 meters) should be changed to imperial for consistency.

The MOTION was put to the meeting and approved unanimously.

9.4 Policy Respecting Streets - Second Reading

ON MOTION of Deputy Mayor Huntington and Councillor Walker, it was moved that the Streets Policy be accepted for second reading. The MOTION was approved unanimously.

Councillor Walker addressed several points in the policy regarding financial matters including the administration of funds (4.03). In accepting such items as letters of credit as security deposit, Councillor Walker suggested the division of the deposit amount at the time of application (80/20) to facilitate its administration. Director of Engineering, Rick Paynter explained that staff encourages deposits to be given in cheque form and administration has been fairly simple.

Councillor Walker asked staff to comment prior to third reading inasmuch as it might be appropriate for the Town to pay interest on the deposit while it is being held.

It was noted, page 4, paragraph 6.01, the term 'traffic authority' should read Traffic Advisory Committee.

In discussion of curb openings and closings (Driveway Access, Section 9), it was noted that the policy will be changed prior to third reading to reflect the committee's recommendation that 'roll top' curbs are acceptable for low volume local traffic areas.

9.5 Policies Respecting Court Prosecution and Actions - Second Reading

ON MOTION of Deputy Mayor Huntington and Councillor Goucher, it was moved to accept the policy on Prosecution and the policy on Court Action for their second reading.

In discussion of the motion, Town Council asked staff to prepare the policies in

legal format prior to their third reading;

The MOTION was put to the meeting and unanimously approved.

6.1 1990 Capital Budget - Update and D.O.T. Project Cost-Sharing

By memorandum of August 9, 1990 Dan English, Chief Administrative Officer, sought Council's direction relative to proceeding with tender calls on the Moir's Mill Bridge Approaches, Dartmouth Road Traffic Signals and Rocky Lake Drive Intersection Projects.

With the aid of visuals, Mr. English reviewed how these projects would impact upon the Towns 1990 projected Borrowing as well as the 1991 and 1992 projected Debt Charges.

It was pointed out that should Council approve these three projects, Town Council will have pre-committed \$843,000 in the 1991 Capital Budget. The 1991 debt charges would increase as a percentage of the tax levy from 11% to 12.1% or a six cent increase on the tax rate. The Town's outstanding capital debt at the end of 1991 is projected to be \$6.188 million.

Mayor Christie noted the July 18, 1990 letter from Mr. G. Moody (Minister of Department of Transportation and Communications) which outlined the generous cost-sharing which has been approved for the Town for various projects.

Rick Paynter, Director of Engineering and Works, commented on the three projects indicating that:

- providing Rocky Lake Intersection was commenced this fall, the expanded traffic signal system would not be in place until next summer and any work commenced in the 1990 construction season would have little impact to improve the intersection;
- ii. although a pedestrian-activated system was requested, provincial authorities have approved a full traffic signal system similar to the Meadowbrook Drive intersection; and it has been pointed out that traffic accidents may increase with the signalization of this intersection; and,
- iii. the D.O.T. is now ready to tender the Moirs Mill Bridge replacement and has asked if Bedford is ready to tender the approaches as some benefits would be realized if both tenders were awarded to the same contractor.

In summary, staff requested as to whether Council was prepared to proceed with a Tender Call on the Moirs Mill Bridge approaches at a Town Cost of approximately \$700,000; on the installation of traffic signals at Ridgevale Drive at

a Town cost of \$25,000; and the reconstruction works for the Rocky Lake Drive/Bedford Highway intersection at a Town cost of \$90,000.

ON MOTION of Deputy Mayor Huntington and Councillor Cosgrove, it was moved that Town Council direct the Chief Administrative Officer to proceed with Tender Calls on the Moirs Mill Bridge approaches at a Town Cost of approximately \$700,000; on the installation of traffic signals at Ridgevale Drive at a Town cost of \$25,000; and the reconstruction works for the Rocky Lake Drive/Bedford Highway intersection at a Town cost of \$90,000.

In discussion of the motion, and in light of the short time remaining in the 1990 construction season, it was suggested that the Rocky Lake Drive/Bedford Highway intersection tender call be deferred.

ON MOTION of Councillor Walker and Deputy Mayor Huntington, it was moved to amend the MOTION such that Tender Calls would proceed for Ridgevale and Moirs Mill Bridge approaches and that the design work would continue for Rocky Lake Drive/Bedford Highway intersection and this project would return to Council prior to Tender Call. The motion to amend was approved unanimously.

In consideration of the main MOTION, some Councillors were reluctant to proceed with tender calling at this time; however, Mayor Christie pointed out that Council would have the opportunity to reconsider these projects when they came forward for awarding of the Tender.

In speaking to the main MOTION, Councillor Draper noted that the crossing guard situation was effective at the Ridgevale Intersection and that perhaps Council should defer this Tender Call especially in light of the tight budget situation.

The amended main **MOTION** was put to the meeting and **approved** (Councillor Draper voted against the motion).

6.2 Report on Contingencies - Deferred Motion

Mr. Paynter's memorandum of August 9, 1990 and report of July 10, 1990 were noted. Councillor Walker suggested that some assistance would be provided if some of these contingency items were identified separately in the budget. Councillor Walker noted that he had requested further analysis by the Finance Department and this information is still outstanding.

ON MOTION of Councillor Walker and Councillor Draper, it was moved that Town Council defer discussion of the Report on Contingencies pending receipt of further information from the Director of Finance and the Director of

Engineering and Works.

In speaking to the MOTION, Councillor Cosgrove expressed her concern that these contingencies were deemed necessary and further deferment was unnecessary.

The MOTION was put to the meeting and approved (Councillors Goucher and Cosgrove voted against the Motion)

9.6 No Parking Signs on Lake Drive

Early in the meeting while reviewing the minutes, Councillor Walker asked for clarification on the No Parking Signs on Lake Drive and subsequently the item was placed on the agenda.

With the assistance of an overhead and map, the original intent of the No Parking Signs in the vicinity of the beach area was discussed and clarified.

Councillor Draper raised two issues of concern brought to her attention:

- i) Residents of Lake Drive expressed concern about the lack of on-street parking for their guests and a suggestion was made to have the No Parking ban applicable only during the summer swimming season; and
- ii) The use of the commercial parking lot across the street for weekend users had been discussed at an earlier Council meeting and some Councillors understood that appropriate signage should be forthcoming to indicate this. In discussions with the developer (A. Chaisson), Mr. Zwicker noted that the landowner had given permission but possible problems with litter had been noted.

With respect to the suggested changes, Councillor Goucher noted that the Community Committee which is in place to accept complaints and suggestions with respect to this beach area have received very few complaints. Councillor Goucher, therefore, was reluctant to change a situation that seems to be working satisfactorily.

ON MOTION of Councillor Walker and Deputy Mayor Huntington, it was moved that Town Council authorize the Traffic Authority to revise the No Parking ban on Lake Drive to permit parking on Lake Drive from Hammonds Plains Road to the entrance of the off-street parking area.

ON MOTION of Councillor Walker and Deputy Mayor Huntington, it was moved to AMEND the main motion such that the No Parking ban would be changed for the 1991 swimming season. The motion to amend was approved

(Councillors Goucher and Cosgrove voting in the negative).

The main MOTION, as amended, was put to the meeting and was APPROVED (Councillors Goucher and Cosgrove voting in the negative).

ON MOTION of Councillor Draper and Councillor Walker, it was moved that Town Council authorize the Traffic Authority to revise the No Parking signs after the 1990 swimming season such that the No Parking ban is applicable to the summer season only. The motion was approved (Councillor Goucher voted against the motion).

ON MOTION of Councillor Goucher and Councillor Cosgrove, Town Council agreed to extend the length of Regular Session, Meeting #68 after the 10:30 p.m. adjournment hour. The motion was approved unanimously.

10. NEW BUSINESS

10.1 Tender 90-17 - Storm Drainage Works

By memorandum of August 8, 1990 Rick Paynter outlined the 1990 Storm Drainage Improvement Program as originally submitted for approval as well as an update on activity to date.

It was the recommendation of the Director of Engineering and Works that Tender 90-17 be awarded in the amount of \$50,897 for Meadowview Drive, Nottingham Street and Rocky Lake Drive plus a \$10,000 allowance.

Mr. Paynter noted that further investigation into the drainage system situation for Meadowview resulted in a much more cost-effective program reducing the original cost estimate by approximately \$90,000. Mr. Paynter noted that due to this substantial saving his office took the liberty of tendering Rocky Lake Drive area improvement. Notwithstanding, the Storm Drainage Improvement Program will still realize a savings of approximately \$60,000.

ON MOTION of Councillor Cosgrove and Councillor Goucher, it was moved that Town Council authorize the Chief Administrative Officer to award Tender 90-17 to C.R. Falkenham Backhoe Services Limited in the amount of \$50,897 for Meadowview Drive, Nottingham Street and Rocky Lake Drive plus a \$10,000 allowance. The motion was approved unanimously.

10.2 Signage - Works Compound Building

By memorandum of August 8, 1990, Rick Paynter recommended signage for the municipal building which is anticipated to be ready for occupancy sometime in the

third week of August.

Sketches of the proposed sign were attached to the memorandum. It was clarified that the sign is a painted wood sign similar to the sign on the Police Station.

Councillor Walker noted that in other municipalities where a building is occupied by multi-users, the building is often called an 'Operations Center' indicating it is a shared facility.

ON MOTION of Councillor Walker and Deputy Mayor Huntington, it was moved that Town Council name the new facility an "Operations Center".

In speaking to the MOTION, Councillor Cosgrove requested input from the Director of Engineering and Works. Mr. Paynter reiterated his recommendation (Works Department) as 90-95% of the activity would be related to the Works Department.

The MOTION was put to the meeting and was approved (Councillors Goucher and Cosgrove voted in the negative).

10.3 Solid Waste Management Master Plan Report (Presentation to Council) -- Setting of Meeting Date

By consensus, it was agreed that Council would receive a presentation on the Master Plan at a Council Session on September 11 or otherwise at a Council Session on September 18, 1990.

10.4 UNSM - Appointment of Five Voting Delegates

By consensus, Mayor Christie, Deputy Mayor Huntington, Councillor Cosgrove, Councillor Walker, and Councillor Goucher were appointed voting delegates. Councillor Draper agreed to serve as the alternate.

10.5 FCM - Appointment of Bedford Councillors to National Task Forces

ON MOTION of Councillor Draper and Councillor Cosgrove, it was moved that Town Council accept the appointments of Councillor Goucher to the Transportation Task Force of FCM and Councillor Walker to the Housing Task Force of FCM. **The motion was approved unanimously.**

11. REPORTS: BOARDS/COMMITTEES/COMMISSIONS/DEPARTMENTAL

11.1 Boards/Committees/Commissions

11.1.1 Bedford Heritage Advisory Committee Street Naming re BWDC Project

Councillor Walker reviewed the request to name a street and subsequently the BWDC park in honour of Admiral deWolf. The original request to name a street came through the Heritage Advisory Committee. Several Councillors questioned the appropriateness of having both a street and a park named after one individual; there is a deWolf Court currently in the Town of Bedford.

A formal recommendation from the BWDC is pending.

11.2 Departmental Reports

11.2.1 Fire Chief's Monthly Report June 1990

ON MOTION of Deputy Mayor Huntington and Councillor Cosgrove, it was moved that the Fire Chief's Monthly Report for the month of June be received. The motion was approved unanimously.

11.2.2 Chief Building Inspector's Report June/July 1990

ON MOTION of Councillor Draper and Councillor Goucher, it was moved that the Chief Building Inspector's Report for the months of June and July 1990 be received. **The motion was approved unanimously.**

13. MOTIONS OF RECONSIDERATION

Nil

14. MOTIONS OF RESCISSION

Nil

15. NOTICES OF MOTION

Nil

16. QUESTIONS

16.1 Status Sheet

With respect to an application for a Development Agreement for #1394 Bedford Highway, it was clarified that in accordance with Policy, a date for the Public Hearing is automatically set by the Chief Administrative Officer if there is a positive recommendation from BPAC.

17. ADDED ITEMS

Nil

18. ADJOURNMENT

ON MOTION of Councillor Goucher, the August 14th, 1990 Regular Session of Town Council, Meeting #68, was adjourned at approximately 11:30 p.m.

MAYOR

CHIEF ADMINISTRATIVE OFFICER

/dl

TOWN OF BEDFORD

Regular Session

Tuesday, September 11, 1990

A Regular Session of the Town Council of the Town of Bedford took placed on Tuesday, September 11, 1990, 7:30 p.m., in the Council Chambers, Suite 400, Bedford Tower, Bedford, Nova Scotia; Mayor Peter Christie presiding.

Prior to the consideration of Agenda Items, Mayor Christie presented a Legion representative with a 'New' Bedford Flag for their use.

1. LORD'S PRAYER

Mayor Christie opened the Session by the leading of the Lord's Prayer.

2. <u>ATTENDANCE</u>

Deputy Mayor Don Huntington, and Councillors Anne Cosgrove, Len Goucher, Peggy Draper, Peter Kelly and Grant Walker were in attendance at the commencement of the meeting.

Staff members attending this meeting included Dan English, Chief Administrative Officer; Rick Paynter, Director of Engineering and Works; Barry Zwicker, Director of Planning and Development Control; and Ron Singer, Director of Finance.

3. APPROVAL OF MINUTES -- Meeting #68 - August 14, 1990

ON MOTION of Councillor Goucher and Councillor Cosgrove, it was moved that the minutes of Meeting #68 (August 14, 1990) be approved as circulated. The motion was approved unanimously.

4. <u>ADDITIONS/DELETIONS TO ORDER OF BUSINESS</u>

There were no additions or deletions to the Order of Business.

5. APPROVAL OF ORDER OF BUSINESS

ON MOTION of Councillor Draper and Councillor Goucher, it was moved that the Order of Business be approved as circulated. The motion was approved unanimously.

6. DEFERRED BUSINESS/BUSINESS ARISING FROM THE MINUTES

6.1 Report #3 - Contingencies re: Capital Contract Awards

By memorandum of August 21, 1990, R. Paynter outlined the details of costs relative to contingency expenditures against capital works projects over the past two years. He asked Town Council to recognize the contingency allowance as part of the budgeting process on unit price contracts and as a necessary component of overall construction management process, i.e. defeat the deferred MOTION before Council which would discontinue the allowance of contingency funding as part of the overall contract costs.

Councillor Walker expressed his thanks to the Director of Engineering and Works and noted that he felt that the Town had been well served by the use of contingencies. He did ask staff to allocate a separate 'budget line' for these contingencies in the future and Mr. Paynter acknowledged that this could be done.

Mayor Peter Christie read the original MOTION from the July 17, 1990 meeting page 6):

"ON MOTION of Councillor Kelly and Deputy Mayor Huntington, it was moved that Town Council no longer approve contingencies on any contracts from any departments."

Mayor Christie put the MOTION to the floor. It was DEFEATED (Councillors Goucher, Draper, Walker and Cosgrove voting against the MOTION).

6.2 Ridgevale Drive/Dartmouth Road Signalization

By memorandum of August 23, 1990, R. Paynter sought Council's direction on the signalization of this intersection. Mr. Paynter's and Mr. G. Moody's correspondence outlined the historical background (the Town preferred a pedestrian activated control; Department of Transportation and Communication would not cost-share a pedestrian activated system but had approved cost-sharing of a fully activated signal with detector loops placed in accordance with the expected approach speeds). Mr. Paynter also pointed out that the installation of a system as outlined in the Minister's letter of August 21, 1990 would necessitate