

Following further discussion, it was agreed that a joint meeting would be arranged with the By-Law/Policy Advisory Committee to further review these issues.

**9.2 Proposed By-law Respecting Solid Waste Collection and Disposal (Second Reading)**

*ON MOTION of Councillor Walker and Councillor Cosgrove, it was moved to accept the proposed By-law Respecting Solid Waste Collection and Disposal for second reading. The motion was unanimously approved.*

**10. NEW BUSINESS**

**10.1 Proposed Vehicle Purchase - Police Department**

By memorandum of January 3, 1991, Police Chief MacKenzie requested Town Council to approve the purchase of a replacement police car in accordance with Policy P-22170. Mr. Mackenzie was present for discussion of this agenda item.

At the request of Councillor Walker, Mr. English and Mr. MacKenzie clarified that the policy had been put in place to ensure some consistency in replacement of vehicles; the policy has been adhered to since its approval except for one year when two vehicles were purchased.

*ON MOTION of Councillor Kelly and Councillor Goucher, it was moved that Town Council authorize the purchase of a replacement vehicle (1991 Chevrolet Caprice) from MacDonald Chevrolet-Oldsmobile Ltd. for the price of \$18,191.00 according to Town Policy P-22170.*

In discussion of the MOTION, there was some suggestion that due to severe 1991 budget constraints that the policy be deferred for one-year. However, after review of the mileage of the current police cars, it was agreed that a replacement car was required.

**The motion was put to the meeting and approved unanimously.**

**10.2 Status Report - Infiltration/Inflow Reduction Program Sanitary Sewer System**

By memorandum of January 14, 1991, Mr. Paynter updated Town Council on the status of the sanitary sewer infiltration/inflow reduction program implemented in 1990 following the UMA Engineering Limited Flow Gauging Study. Mr. Paynter requested Council's continued support, both in terms of the program's capital funding requirements and maintaining present program staffing, in order to

achieve the recommendations put forth by the study.

At the request of Councillor Draper, Mr. Paynter indicated that it would be at least one year before staff would be able to identify any substantial reduction in infiltration.

Mr. Paynter noted that he will present recommendations for a five-year program of fixed capital expenditures for this program in the upcoming budget discussions.

### 0.3 Status Report - 1991 Capital and Operating Budget (verbal)

Mr. English reported that as a result of Town Council's decision to adhere to its debt charge policy on capital borrowing, it is estimated that of the proposed \$1 million maximum borrowing for 1991, \$800,000 has already been committed. It was Mr. English's recommendation that the balance of \$200,000 not be identified for specific capital projects.

It was noted that the first draft of the Operating and Capital Budgets will be presented in early February.

**ON MOTION** of Councillor Goucher and Councillor Cosgrove, it was moved to **SUSPEND THE RULES OF ORDER** to permit immediate discussion of agenda item 11.1.3, Petroglyph Advisory Committee - Barren Study. **The motion was DEFEATED** (Deputy Mayor Huntington voted against the motion - a motion to suspend the Rules of Order requires unanimous consent).

### 0.4 Proposed 1990 Tax Write Offs

By memorandum of January 15, 1991, Mr. Singer, Director of Finance, recommended that Town Council approve that \$26,100.86 be written off as uncollectible receivables as per the list attached; and that same be applied to the Valuation Allowance.

**ON MOTION** of Councillor Kelly and Councillor Draper, it was moved to accept the recommendation of the Director of Finance and approve that \$26,100.86 be written off as uncollectible receivables as per the list attached; and that the same be applied to the Valuation Allowance.

In discussion of the MOTION and items on the attached list, Mr. English noted that some of the Town-owned properties were incorrectly identified on the assessment role and should have been classified 'exempt'.

Councillor Walker raised concern with respect to Town-owned properties which are rental properties and whether market value rents were being charged. It was recommended that this item be discussed during upcoming budget discussions.

**The MOTION was put to the meeting and approved unanimously.**

*ON MOTION of Councillor Cosgrove and Councillor Goucher, it was moved to extend the length of the meeting for one-half hour past the regular adjournment time. The motion was unanimously approved.*

**10.5 Consideration of Approval - Development Agreement Amendment - Mill Cove Development Area**

By memorandum of January 9, 1991, Mr. Zwicker outlined a request to extend the time horizon of the original Development Agreement entered into between the Town of Bedford and Food City Ltd. for the development known as the Mill Cove Development Area. The original Development Agreement was for a period of 10 years; the applicant wishes to extend the time by five years.

Mr. Zwicker briefly reviewed the original Agreement and the staff recommendation to alter the contract such that the term would be 15 years.

Councillor Walker suggested that Council consider the effects of the postponement of financial benefits to the Town; i.e. five years lost taxes.

*ON MOTION of Councillor Kelly and Councillor Draper, it was moved to approve the request to extend the time horizon of the original Development Agreement entered into between the Town of Bedford and Food City Ltd. for the development known as the Mill Cove Development Area and accept the staff recommendation to amend Clause 10 of the Development Agreement dated June 13, 193 by removing the word ten (10) and replacing it with fifteen (15).*

**The motion was unanimously approved.**

**10.6 Solid Waste Disposal Alternatives (verbal)**

Mayor Christie reported that the Metropolitan Authority has requested municipalities to indicate their preferred strategy for solid waste management as recommended by the consultants.

**ON MOTION** of Councillor Walker and Councillor Goucher, it was moved that Bedford Town Council indicate their preference for Strategy #5 "Diversion Incineration Landfill" of the Solid Waste Management Master Plan - Volume 1 of the final report. **The motion was unanimously approved.**

Deputy Mayor Huntington noted that opposition to incineration, for the most part, seems to be based on old technology; however, the recommended Strategy #5 is based on the best proven technology.

**10.7 Consideration of Resolution - Air Transportation Policy**

**ON MOTION** of Councillor Goucher and Councillor Draper, it was moved to DEFER this agenda item to the next Session of Council. **The motion was unanimously approved.**

**10.8 Review Policy - Sewer Maintenance & Repair - Building Service Lateral**

A copy of a policy approved by Town Council on December 14, 1987 on sewer maintenance and repair - building service laterals was circulated for review.

**ON MOTION** of Councillor Cosgrove and Councillor Draper, it was moved that Town Council request Engineering and Works staff to review the Sewer Maintenance and Repair policy approved by Town Council on December 14, 1987 with respect to the operational and financial implications of possible changes to the policy.

**ON MOTION** of Councillor Walker and Councillor Cosgrove, it was moved to AMEND the above MOTION with respect to the sewer maintenance and repair policy such that the Engineering and Works staff provide recommendations to the By-Law Review Committee for possible changes to the policy. **The motion was unanimously approved.**

**The original MOTION as AMENDED was put to the meeting and unanimously approved.**

**11. REPORTS:  
BOARDS/COMMITTEES/COMMISSIONS/DEPARTMENTAL**

**11.1 Recreation Advisory Committee**

### 11.1.1 Bedford Days Co-Chairman

By memorandum of January 10, 1991, Mr. Nauss, Director of Recreation, advised Town Council that the Bedford Recreation Advisory Committee (BRAC) had formally appointed Sandy Hines as its Co-Chairperson of 1991 Bedford Days.

**ON MOTION** of Deputy Mayor Huntington and Councillor Cosgrove, it was moved to accept the recommendation of the Bedford Recreation Advisory Committee and appoint Sandy Hines as the 1991 Co-Chairperson for Bedford Days. **The motion was unanimously approved.**

Mr. Nauss' memorandum also noted that tradition over the past years has been for Town Council to appoint a Councillor (to work with the BRAC Co-Chair) as Co-Chairperson.

**ON MOTION** of Councillor Cosgrove and Councillor Goucher, it was moved to nominate Councillor Draper as the Town Council's 1991 Co-Chairperson for Bedford Days. **The motion was unanimously approved.**

After three calls from the Mayor, and there being no other nominations for the position of Town Council Co-Chair, the nominations were closed and Councillor Draper was appointed 1991 Co-Chairperson of Bedford Days by acclamation.

### 11.1.2 BRAC Report to Town Council

The BRAC report to Town Council dated January 14, 1991 dealt with two issues: Proposed pool/tennis facility and petroglyphs/barrens parkland.

**ON MOTION** of Councillor Goucher and Councillor Kelly, it was moved to DEFER consideration of the BRAC Report until the next Regular Session of Town Council so that the Petroglyphs Chairperson could respond in writing to the BRAC request to have its observer given full voting privileges. **The motion was DEFEATED** (Councillors Walker, Draper, Deputy Mayor Huntington and Mayor Christie voted against the motion to defer).

#### a. Proposed Pool/Tennis Facility

**ON MOTION** of Councillor Walker and Councillor Draper, it was moved to accept the recommendations made by BRAC with regards to the proposed pool/tennis facility such that: Town Council authorize the expenditure for a siting analysis and a study of site alternatives; BRAC seek financial advice to ascertain the impact on the Town of a \$1.3 - \$1.5 million capital expenditure;

*and that BRAC examine and resolve its concern with respect to the combination of public/private mixture in this proposal; and that BRAC obtain more information from the proponent with respect to demand for memberships and that financial information be provided re: the proposed income for concessions.*

In discussion of the MOTION, it was noted that estimates for a siting analysis of \$4,800 have been received and that the Town may be eligible for a 50% cost sharing.

*ON MOTION of Councillor Kelly and Councillor Goucher, it was moved to DEFER consideration of the above motion on the proposed pool/tennis facility for two weeks pending a joint meeting with Town Council, BRAC and the proponent. The motion was CARRIED (Councillor Draper opposed the motion).*

**b. Petroglyphs/Barrens Parkland**

The BRAC report included a request that Town Council provide the BRAC member who serves on the Petroglyphs Advisory Committee as an observer (as requested by Petroglyphs) full voting status. The report also contained a BRAC motion asking Town Council to reconsider its decision to designate the Barrens as Parkland.

*ON MOTION of Councillor Goucher and Councillor Kelly, it was moved to DEFER discussion of the items on voting status and parkland designation until the next Council Session. The motion was CARRIED (Councillors Walker, Draper and Deputy Mayor Huntington voted against the motion to defer).*

**11.1.2 Board of Health Annual Report**

The Annual Report of the Bedford Board of Health, year ending December 31, 1990, was circulated for information.

*ON MOTION of Councillor Cosgrove and Councillor Walker, it was moved to accept the Annual Report for the year ending December 31, 1990 as submitted by the Bedford Board of Health. The motion was unanimously approved.*

Councillor Walker, with the consensus of Town Council, acknowledged the work of the Board of Health Chairperson, Councillor Cosgrove and noted the progressive accomplishments such as the No Smoking Regulations for the Town of Bedford.

**ON MOTION** of Councillor Goucher and Councillor Cosgrove, it was moved to extend the time of adjournment an additional fifteen minutes. The motion was unanimously approved.

### 11.1.3 Petroglyphs Advisory Committee - Barrens Study

By memorandum of January 17, 1991 Councillor Goucher reviewed the Petroglyphs Committee recommendation that Town Council enter into a contract with Interpretation Resources to perform a study as outlined, at a cost of \$9,350. The study proposal came in response to invitations to undertake a study as outlined in the Terms of Reference. The Interpretation Resources proposal was circulated with this memorandum.

**"ON MOTION** of Councillor Goucher and Councillor Cosgrove, it was moved to accept the recommendation of the Petroglyph Advisory Committee and to authorize the Chief Administrative Officer to enter into a contract with Interpretation Resources to perform a study as outlined for a fee of \$9,350.00"

By memorandum of January 21, 1991, staff provided additional material relating to the recommendation that Interpretation Resources be hired to undertake the study. The additional material contained the proposals submitted by the other invited firms.

Councillor Goucher addressed Town Council and reviewed the Petroglyph Committee's recommendations.

Councillor Walker raised his concerns with respect to the fact he felt that full time consultants (such as Porter Dillon) could complete the study in a more timely manner and he recommended that Council review Porter Dillon's proposal.

**ON MOTION** of Councillor Walker and Deputy Mayor Huntington, it was moved to DEFER the above Motion respecting the Petroglyph Advisory Committee recommendation to contract with Interpretation Resources for the proposed study for a period of seven days until Town Council had sufficient time to review the three submitted proposals. The motion was CARRIED (Councillor Goucher and Councillor Cosgrove voted against the motion).

Councillor Goucher noted his disagreement with the concerns raised by Councillor Walker and noted he intended to resign as Chairman of the Petroglyphs Advisory Committee.

TOWN OF BEDFORD

17. ADDED ITEMS

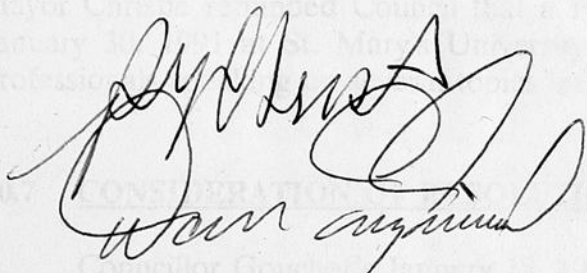
As an informational item, Mayor Christie informed Councillors that Metropolitan Authority has advised that even with the current strike at the transfer stations, normal garbage pick up and operation of the landfill site will be maintained. Residents should be encouraged to reduce solid waste at this time.

Also, Mayor Christie noted there will be a meeting of Mayors and Wardens, UNSM, to discuss a policy that municipalities who do not currently pay for police protection will be required to pay and the funds will be obtained by removing the 66-75% capping on Social Services funding. It was noted there is no financial gain for the Town of Bedford. Councillor Cosgrove will forward information to Councillors for consideration.

18. ADJOURNMENT

*ON MOTION of Councillor Kelly, at 11:15 p.m. it was moved to recess the Town of Bedford Regular Session #88 until January 29, 1991 at 7:30 p.m.*

/dl



Handwritten signature of a councillor, likely Kelly, in cursive script.

...AN TRANSPORTATION  
Councillor Goucher, January 22, 1991 correspondence and proposed resolution was circulated. As a member of the Standing Committee on National Transportation for the Federation of Canadian Municipalities, Councillor Goucher elaborated on his concerns of increased fuel prices, proposed user fee increases, addition of GST to fare prices and the federal government's latest proposal for 'open skies' between Canada and the United States. He asked for Town Council support of the circulated resolution and if acceptable, forwarding to U.N.S.M. and F.C.M. for consideration.

*ON MOTION of Councillor Goucher and Councillor Kelly, it was moved that*



**TOWN OF BEDFORD**

***Reconvened Regular Session***

Tuesday, January 29, 1991

A Reconvened Regular Session of the Town Council of the Town of Bedford took place on Tuesday, January 29, 1991, at 7:30 p.m. in the Council Chambers, Suite 400, Bedford Tower, Bedford, Nova Scotia; Mayor Peter Christie presiding.

**ATTENDANCE**

Deputy Mayor Huntington, and Councillors Cosgrove, Draper, Kelly, Goucher and Walker were present.

Staff members in attendance included D. English, Chief Administrative Officer; B. Zwicker, Director of Planning; B. Nauss, Director of Recreation and R. Paynter, Director of Engineering and Works.

Prior to addressing the remaining items on the January 22, 1991 agenda, Mayor Christie welcomed students from Bedford Junior High and received their reports on the Barrens.

Mayor Christie also up-dated Council on the current strike at the Landfill Site.

Mayor Christie reminded Council that a Public Information Meeting is scheduled for January 30, 1991 at St. Mary's University on the topic of solid waste disposal with professionals speaking on several topics including composting and incineration.

**10.7 CONSIDERATION OF RESOLUTION - AIR TRANSPORTATION**

Councillor Goucher's January 15, 1991 correspondence and proposed resolution was circulated. As a member of the Standing Committee on National Transportation for the Federation of Canadian Municipalities, Councillor Goucher elaborated on his concerns of increased fuel prices, proposed user fee increases, addition of GST to fare prices and the federal government's latest proposal for 'open skies' between Canada and the United States. He asked for Town Council support of the circulated resolution and if acceptable, forwarding to U.N.S.M. and F.C.M. for consideration.

**ON MOTION** of Councillor Goucher and Councillor Kelly, it was moved that

*WHEREAS the Canadian Air Transportation industry has provided Canada with unparalleled air service, through provision of high quality maintenance and safety standards and;*

*WHEREAS the Canadian Government wishes to promote a strong and competitive airline industry in Canada to provide this rapid, vital transportation link to both business and leisure travellers and;*

*WHEREAS the Canadian Airline industry employs over 55,000 people generating \$5.5 billion annually to all levels of the economy and;*

*WHEREAS the Canadian Air Carriers have instituted severe cutbacks in staff and air service, resulting in many station closures in anticipation of regressive government legislation and;*

*WHEREAS these regressive moves will most certainly precipitate substantial fare increases and decreased loads in a time when the federal Minister of Transport has announced a proposed "open sky" policy with the United States being that this policy would open Canada's select few markets to U.S. airlines which have a distinct competitive advantage in size, aircraft numbers, seats and fuel costs and;*

*WHEREAS Canada is a difficult air market to serve because of demographic discrepancies, vital northern services which must be maintained, and weather extremes which play havoc with airline service.*

*THEREFORE BE IT RESOLVED that the Federation of Canadian Municipalities (FCM) request the Federal Government to eliminate the GST on air travel and develop a more equitable solution for cost recovery under the air mode cost recovery policy for mature airports such as Halifax.*

*BE IT FURTHER RESOLVED that the FCM request the government to consider carefully its direction toward an "open sky" policy and that expansion of U.S. routes be negotiated under the current bilateral agreement and the issue of "cabotage" be eliminated from further negotiations.*

In discussion of the MOTION, Councillor Walker inquired whether reports or statistics were available to support the request to eliminate GST from airfare. Councillor Goucher noted that user fee policy documents and airline financial statements are available.

Deputy Mayor Huntington questioned the appropriateness of recommending removal of the GST.

**The MOTION was put to the meeting and CARRIED** (Councillor Walker and Deputy Mayor Huntington voted against the motion).

## 11. REPORTS: COMMITTEES/DEPARTMENTS/COMMISSIONS/BOARDS

### 11.1 COMMITTEE REPORTS

#### 11.1.4 Transit Advisory

##### 11.1.4.1 Route 86 Alternatives

For information, Councillor Walker reported on the January 8, 1991 meeting of the Transit Advisory Committee noting concerns expressed about the 112% increase of Bedford's share of transit costs. The cost-effectiveness of Route 86 will be further examined after a Metro Transit marketing campaign to increase ridership on this Bedford route.

##### 11.1.5 Planning Advisory Committee - Appointment

A January 16, 1991 letter of resignation was received from Mrs. M.E. Godfrey leaving the Planning Advisory Committee with a vacancy.

*ON MOTION of Councillor Cosgrove and Deputy Mayor Huntington, it was moved to DEFER consideration of a BPAC appointment until the February Regular Session Council pending solicitation from the business community (Board of Trade) for a nominee.*

**The MOTION was put to the meeting and CARRIED (Councillor Goucher and Councillor Kelly opposed).**

### 11.2 Departmental Reports

#### 11.2.1 Building Inspectors Monthly Report

The December Report from the Building Inspector was circulated. Councillor Walker asked the Director of Planning to provide some analysis on the next month's report indicating possible budget implications and impact upon assessment. The Chief Administrative Officer, Mr. English suggested that such a presentation would be most appropriate during Budget discussions.

*ON MOTION of Councillor Draper and Deputy Mayor Huntington, it was moved to receive the Building Inspectors December 1990 Report. The motion was unanimously approved.*

### 11.2.2 Fire Departments Monthly Report (November & December 1990)

The Fire Department's monthly reports for November and December 1990 were previously circulated.

**ON MOTION of Deputy Mayor Huntington and Councillor Cosgrove, it was moved to accept the November and December 1990 Fire Department's reports. The motion was unanimously approved.**

#### 11.2.2.1 Fire Department Executive 1991

By memorandum of January 9, 1991, Chief Peter Dickinson presented the slate of officers elected on January 8, 1991.

**ON MOTION of Councillor Walker and Councillor Draper, it was moved to accept the slate of officers for the Bedford Volunteer Fire Department was circulated in Chief Dickinson's memorandum of January 8, 1991. The motion was unanimously approved.**

### 11.2.3 Finance Department - 1991 Assessment Roll

By memorandum of January 15, 1991, Director of Finance, Ron Singer, reported for information that the 1991 Property Assessment Roll for the Town of Bedford was received and individual assessment notices mailed on January 15, 1991. Also circulated was a schedule of 1991 assessments (preliminary) which are still subject to adjustments from successful appeals as well as additions/deletions which may occur during the year. The taxable assessment total has increased approximately 6.56% over the 1990 total and this new growth impacts favourably on 1991 Operating Budget by generating additional tax dollars; approximately \$550,000.

## 12. CORRESPONDENCE

### 12.1 Mr. Hugh MacKinlay - Reopening Isleview Lane

By letter of January 4, 1991, Mr. MacKinlay asked Town Council to remove the signs closing Isleview Lane to all but emergency vehicles. He noted Councillor Walkers' motion closing the street for one year and as the time period has elapsed, requested that the street be reopened for general public use once again.

Subsequently, correspondence was received from several area residents objecting to the re-opening of Isleview Lane.

*ON MOTION of Councillor Goucher and Councillor Cosgrove, it was moved to DEFER consideration of this agenda item until the next Regular Session of Council pending receipt of other correspondence and permitting Town Council opportunity to review that correspondence which was most recently received. The motion was unanimously approved.*

13. MOTIONS OF RECONSIDERATION - Nil

14. MOTIONS OF RESCISSION - Nil

15. NOTICES OF MOTIONS - Nil

16. QUESTIONS

16.1 **Status Sheet**

Councillor Kelly suggested removal of the June 19 item on Retail Business Uniform Closing Day Act as the provincial government is currently in the process of making a recommendation.

17. ADDED ITEMS

17.1 **By-law Respecting Regulation of Dogs**

In light of recent discussions at Bedford Waters Advisory Committee on water quality analysis, where BWAC noted increased fecal counts in watercourses adjacent to parklands, Councillor Goucher recommended that the Town place signs reminding residents of the By-law Respecting Regulation of Dogs, Section 25 (Poop & Scoop).

*ON MOTION of Councillor Goucher and Councillor Walker, it was moved to authorize the Director of Recreation of purchase and install some weather resistant signs to be placed in parks and adjacent to water courses reminding residents of the By-law. The motion was unanimously approved.*

Councillor Draper asked that the Director of Recreation report back to Council with some analysis and cost implications.

**17.2 Skating on Paper Mill Lake**

Councillor Goucher's original request to have this placed on the agenda was to discuss the possibility of maintaining a clear skating area on Paper Mill Lake. However, in subsequent discussions with the Director of Recreation, it was noted that it is very difficult to get snow removal equipment on the lake. There was no further discussion.

**17.3 Heritage Advisory Committee - Appointments**

Councillor Goucher introduced Mr. Edward's memorandum of January 21, 1991 listing four residents who have agreed to sit on the Heritage Advisory Committee. This was in response to Town Council's decision of December 17, 1990, requesting the existing members of the Heritage Advisory Committee to suggest interested individuals to fill the vacancies.

*ON MOTION of Deputy Mayor Huntington and Councillor Walker, it was moved to DEFER consideration of this agenda item until the next Regular Council Session pending receipt of applications/resumes of the individuals suggested for membership on the Heritage Advisory Committee.*

In discussion of the MOTION, Deputy Mayor Huntington noted that it was normal procedure for Council to review applications and resumes of individuals interested in serving on Town Council Committees.

**The MOTION was put to the meeting and CARRIED** (Councillors Goucher, Kelly and Cosgrove opposed; Mayor Christie, Deputy Mayor Huntington, Councillor Draper, Councillor Walker voted in favour of the motion).

**18. ADJOURNMENT**

*ON MOTION of Councillor Walker, it was moved to adjourn the Reconvened Regular Session of the Bedford Town Council at approximately 8:20 p.m. on January 29, 1991.*

  
\_\_\_\_\_  
MAYOR

  
\_\_\_\_\_  
CHIEF ADMINISTRATIVE OFFICER

**TOWN OF BEDFORD**

***Special Session***

**Tuesday, January 29, 1991**

A Special Session of the Town Council of the Town of Bedford took place on Tuesday, January 29, 1991, 6:30 p.m., in the Council Chambers, Suite 400, Bedford Tower, Bedford, Nova Scotia; Mayor Peter Christie presiding.

1. **ATTENDANCE**

Deputy Mayor Huntington, Councillors Len Goucher, Anne Cosgrove, Peggy Draper, Peter Kelly and Grant Walker were in attendance at the meeting.

Staff members attending this meeting included Dan English, Chief Administrative Officer; Barry Zwicker, Director of Planning; and Bob Nauss, Director of Recreation.

2. **ADDITIONS/DELETIONS TO THE ORDER OF BUSINESS**

There were no additions or deletions to the Order of Business.

3. **APPROVAL OF THE ORDER OF BUSINESS**

***ON MOTION of Councillor Walker and Councillor Draper, it was moved to accept the Order of Business as circulated on the agenda. The motion was unanimously approved.***

4. **COMMUNITY EDUCATION POLICY REVIEW**

At the request of the Mayor, Councillor Draper introduced the new Chairman of the Halifax Co.-Bedford District School Board, Mr. Jim Reid as well as Mr. L. Gillis, Mr. G. Micheal, Mr. D. Trider, and Mrs. N. Kennedy. The members of the school board, in correspondence dated January 9, 1991, had requested an opportunity to make a presentation to Bedford Town Council on the recent policy review to reassess its long term commitment to provide education programs for the adult population.

Mr. Gillis outlined some of the policies on 'adult' education through the school board's history. The 1970's saw a main focus of 'night courses' which were the same curriculum used both day and night. He noted that funding procedures were changed in 1982 thereby permitting a percentage of funds to explore other community needs in terms of education. This change in funding allowed for night courses to go beyond the adult courses and the attempt was made to pursue long range programs raising the general level of education within a community. The School Board then made a commitment to life long learning in 1987 and this philosophy has been strengthened in 1991 with the current policy review.

The School Board is recognizing learning as a life long policy which will be a benefit to society as a whole. The thrust will be on 'community education' as explained by Mr. Michael. Mr. Michael elaborated on how school structures and facilities should be adapted to be used as a community resource. With the use of overheads, he outlined various social and economic factors that have led to dramatic changes in the type of family structure which is to be served.

Mr. Michael also circulated a Continuing and Community Education Policy Statement including six goals and a profile of growth in community education with the Halifax County-Bedford District School Board. In conclusion, he noted that community education is about addressing a community's needs.

In response to questions from Town Council, the following issues were raised and discussed:

- co-operative education programs with the business community will continue and a three-year project is underway to extend it into all the high schools.
- school designs will change to meet the specific needs of individual communities; combinations of education facilities and community agencies and services are a possibility for new school design within Bedford.
- the proposed policy will have definite budget implications; a hypothetical figure of \$100,000 was discussed.

Mr. Gillis asked if members of the School Board could again meet with Town Council in mid-February to discuss budgets. Mayor Christie thanked the officials for their presentation and a meeting on budgets will be arranged.

**ON MOTION** of Councillor Goucher and Councillor Draper, it was moved that Bedford Town Council supports the proposed policy on Community Education as discussed and presented by the School Board officials. **The motion was unanimously approved.**



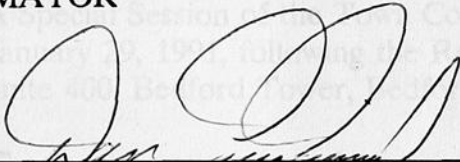
5. ADJOURNMENT

TOWN OF BEDFORD

**ON MOTION of Councillor Cosgrove, it was moved to adjourn the Special Session #89 at approximately 7:28 p.m. on Tuesday January 29, 1991.**

Tuesday, January 29, 1991

\_\_\_\_\_  
MAYOR



\_\_\_\_\_  
CHIEF ADMINISTRATIVE OFFICER

/dl

ATTENDANCE

Deputy Mayor Huntington, and Councillors Cosgrove, Draper, Kelly, Goucher and Walker were present.

Staff members in attendance included D. English, Chief Administrative Officer; B. Zwicker, Director of Planning; B. Nausa, Director of Recreation and R. Payne, Director of Engineering and Works. Steve Muir, Planner, arrived at the meeting at approximately 9:30 p.m.

2. ADDITIONS/DELETIONS TO ORDER OF BUSINESS

*ON MOTION of Councillor Walker and Councillor Cosgrove, it was moved to add to item #7, Other, discussion of the Federation of Canadian Municipalities upcoming national meeting. The motion was CARRIED (Councillor Kelly opposed).*

On a Point of Order, Councillor Kelly opposed the addition of the item to the circulated agenda as it did not comply with Section 12, Changes to the Order of Business, of the Rules of Order for Bedford Town Council. Councillor Kelly noted that the item had not been circulated at least one hour prior to the meeting in written format.

At the request of Councillor Kelly, Mr. English reviewed the Rules of Order and it was clarified that any addition to the agenda must be circulated in written format one hour prior to Town Council Session.

*ON MOTION of Councillor Kelly and Councillor Goucher, it was moved that the Rules of Order By-law for Bedford Town Council, Section 12, Changes to*

**TOWN OF BEDFORD**

*Special Session*

Tuesday, January 29, 1991

A Special Session of the Town Council of the Town of Bedford took place on Tuesday, January 29, 1991, following the Reconvened Regular Session in the Council Chambers, Suite 400, Bedford Tower, Bedford, Nova Scotia; Mayor Peter Christie presiding.

The meeting came to order at approximately 8:40 p.m.

1. **ATTENDANCE**

Deputy Mayor Huntington, and Councillors Cosgrove, Draper, Kelly, Goucher and Walker were present.

Staff members in attendance included D. English, Chief Administrative Officer; B. Zwicker, Director of Planning; B. Nauss, Director of Recreation and R. Paynter, Director of Engineering and Works. Steve Moir, Planner, arrived at the meeting at approximately 9:30 p.m.

2. **ADDITIONS/DELETIONS TO ORDER OF BUSINESS**

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At the request of Councillor Kelly, Mr. English reviewed the Rules of Order and it was clarified that any addition to the agenda must be circulated in written format one hour prior to Town Council Session.

*ON MOTION of Councillor Kelly and Councillor Goucher, it was moved that the Rules of Order By-law for Bedford Town Council, Section 12, Changes to*

*the Order of Business, be reworded to clarify that if an item is not received in written format one hour prior to Town Council Session then it may not be added to the agenda. The motion was CARRIED* (Deputy Mayor Huntington and Councillor Draper opposed).

Councillor Walker WITHDREW his motion pertaining to the addition to the circulated agenda.

3. **APPROVAL OF THE ORDER OF BUSINESS**

*ON MOTION of Councillor Draper and Councillor Cosgrove, it was moved to accept the Order of Business as circulated. The motion was unanimously approved.*

4. **DRAINAGE PROPOSAL - GOLF LINKS PARK/FALCON RUN**

At the Special Session, January 17, 1991 Town Council carried a MOTION OF RECONSIDERATION with respect to a December 17, 1990 motion of Councillor Walker and Councillor Cosgrove.

In discussion of the December 17, 1990 motion at the January 22, 1991 Regular Session, it was suggested that Engineering staff contact engineering consultants, to investigate the possibility of a computer simulation, and to hold further discussions with area residents to establish the nature of conditions prior to brush cutting and the performance of theoretical calculations related to run-off coefficients.

A January 22, 1991 MOTION TO DEFER (by Councillor Draper and Walker) was Carried pending further investigation by Engineering staff as indicated during the discussions.

As requested by Town Council, Mr. Paynter completed and circulated calculations of the surface water run-off from a portion of park area P-1, impacting on the property owned by Mr. & Mrs. Jim Lord, 22 Falcon Run in his memorandum of January 24, 1991.

The December 17, 1990 motion on the floor was -

*"ON MOTION of Councillor Walker and Councillor Cosgrove, it was moved that Town Council authorize staff to place snow fence perpendicular to the hill on Golf Links Parkland and behind the snow fence place straw bales; and further that the berm be constructed behind Mr. Lord's property with the required 4" diameter perforated rain piping connected into an on-site dry-well to prevent the accumulation of surface water runoff behind the berm. The motion was approved."*

With respect to the January 22, 1991 MOTION TO DEFER, Councillor Draper suggested that the motion to defer indicated that the Engineering Department should confer with area residents and that she requested a deferment until June. As the Town Council Minutes of January 22, 1991 were not available, Mayor Christie suggested a deferment of this item until the next Regular Session.

*ON MOTION of Councillor Draper and Councillor Walker, it was moved to accept for information the January 24, 1991 memorandum from the Director of Engineering and Works. The motion was unanimously approved.*

5. **RECOMMENDATION FROM PETROGLYPHS ADVISORY COMMITTEE - PROPOSED CONSULTANTS STUDY**

Councillor Kelly and Mayor Christie excused themselves from the Council Chambers declaring possible conflict of interest. Deputy Mayor Huntington assumed the Chair.

At a January 22, 1991 Regular Session of Bedford Town Council, Council considered the Petroglyphs Advisory Committee's recommendation to hire Interpretation Resource to perform a study as outlined at a cost of \$9,350. The following MOTION was put on the floor:

*"ON MOTION of Councillor Goucher and Councillor Cosgrove, it was moved to accept the recommendation of the Petroglyph Advisory Committee and to authorize the Chief Administrative Officer to enter into a contract with Interpretation Resources to perform a study as outlined for a fee of \$9,350.00."*

Additional material was supplied to Council on January 22, 1991 relating to that recommendation. A MOTION TO DEFER was approved permitting Town Council additional time to review the three submitted proposals.

Deputy Mayor Huntington noted that the original MOTION of Councillor Goucher and Councillor Cosgrove was now on the floor for discussion. By memorandum of January 23, 1991, Steve Moir circulated further additional material relating to the submissions.

There was considerable discussion amongst Council and with staff on the issue of the Terms of Reference for the study. In response, Mr. Zwicker noted that the current Terms of Reference do not clearly articulate questions which should be answered; i.e. how should the actual petroglyphs be preserved; and how much land is required to ensure the context of the petroglyphs. Mr. Zwicker read from a staff draft of the Terms of Reference noting five objectives (as listed below) which he felt should be included:

1. identify the environmental and geological significance of the Barrens area as potentially being a special place within the regional and provincial context in accordance with the draft regulations for the Special Places Protection Act;
2. identify the cultural and historical significance of the Barrens area;
3. the extent of area which should be identified in order to provide a context for interpretation of the petroglyphs;
4. methods by which the petroglyphs may be protected;
5. recommendations on integration of the petroglyph resources into the Town's overall park system.

*ON MOTION of Councillor Walker and Councillor Draper, it was moved to AMEND the MAIN MOTION such that the Terms of Reference for the Barrens Study be amended to include identifying the environmental and geological significance of the Barrens area as potentially being a special place within the regional and provincial context in accordance with the draft regulations for the Special Places Protection Act.*

In discussion of the MOTION to AMEND the Terms of Reference, Councillor Draper questioned whether a new tender would have to be let if the Terms of Reference should be altered.

**The MOTION TO AMEND was put to the meeting and DEFEATED** (Councillors Draper, Goucher and Cosgrove voted against the motion).

*ON MOTION of Councillor Walker and Councillor Draper, it was moved to AMEND THE MAIN MOTION such that the Terms of Reference would be amended to include clarification that Staff Objective # 3 (extent of area to provide context) shall be included in an Amended Terms of Reference.*

In discussion of the MOTION TO AMEND, and at the request of Council, Mr. Zwicker noted that it is possible to negotiate the actual contract with the contractor to include Town Council's concerns for clarification.

**The MOTION TO AMEND was WITHDRAWN.**

Deputy Mayor Huntington asked Councillor Cosgrove to assume the Chair so that he might comment on the topic. Deputy Mayor Huntington inquired from the Chairman of the Petroglyphs Advisory Committee, if, as required by the Committee's Terms of Reference, had the committee completed and submitted to Council a "Work Program" and a budget (Section 5.1, 5.2 and 5.3 of the

Petroglyphs Terms of Reference). Councillor Goucher reported that these had not been accomplished to-date.

Deputy Mayor Huntington asked for staff comment with respect to the study's Term of Reference; however, on a Point of Order, Councillor Goucher suggested that this would be placing staff in a difficult position. The question was withdrawn. Deputy Mayor Huntington resumed the Chair.

**The MAIN MOTION was put to the meeting:**

*"ON MOTION of Councillor Goucher and Councillor Cosgrove, it was moved to accept the recommendation of the Petroglyph Advisory Committee and to authorize the Mayor and the Chief Administrative Officer to enter into a contract with Interpretation Resources to perform a study as outlined for a fee of \$9,350.00."*

**The MOTION was approved unanimously.**

Councillor Walker suggested since staff is aware of Town Council's concerns to have a study completed in a timely manner and that the study must answer Town Council's questions, that staff negotiate a contract to include these concerns.

*ON MOTION of Councillor Draper and Councillor Walker, it was moved that prior to the Municipal Planning Strategy being submitted to Municipal Affairs, that Town Council and the Petroglyphs Advisory Committee hold a public meeting to in order that the Petroglyphs Advisory Committee may share with the public accumulated information and any recommendations to that point.*

*ON MOTION of Councillor Walker and Councillor Draper, it was moved to AMEND THE MAIN MOTION such that a public meeting be held prior to the Municipal Planning Strategy going to Public Hearing. The motion to amend was CARRIED (Councillors Goucher and Cosgrove opposed).*

**The MAIN MOTION AS AMENDED was put to the meeting and CARRIED (Councillors Goucher and Cosgrove opposed).**

In discussion of the AMENDED MOTION, Councillor Goucher noted that the Petroglyphs Advisory Committee had already agreed to hold a public information meeting to include a consultants interim report.

Mayor Christie and Councillor Kelly returned to the Council Chambers.

On a Point of Order, Deputy Mayor Huntington raised the issue of the Petroglyphs Advisory Committee failing to meet its Terms of Reference.

*ON MOTION of Deputy Mayor Huntington and Councillor Draper, it was moved that the Petroglyphs Advisory Committee respond to Sections 5.1, 5.2 and 5.3 of their Terms of Reference before the next Regular Session of Council.*

*ON MOTION of Councillor Draper and Deputy Mayor Huntington, it was moved to AMEND THE MAIN MOTION such that the Petroglyphs Advisory Committee respond before the March Regular Session of Bedford Town Council. The motion was unanimously approved.*

In response to the MOTION, Councillor Goucher reported that the Committee will attempt to respond to Town Council's request in a timely manner.

At the suggestion of Councillor Walker, it was noted that a 'technical resource group' identified by the committee could assist with some of the work load.

6. **PLANNING ADVISORY COMMITTEE RECOMMENDATION - TOLSON ESTATE - MUNICIPAL HERITAGE DESIGNATION**

By memorandum of January 24, 1991, Donna Davis-Lohnes, Planner outlined the position of Bedford Planning Advisory Committee by noting their MOTION carried on January 23, 1991 with respect to the proposed development agreement under consideration for the property known as the Tolson Estates:

*"ON MOTION of J. Carnaghan and W. Hutt, it was moved that BPAC refer to Town Council the decision with regard to either the retention or removal of the existing municipal heritage designation on all or part of the Tolson Estates property".*

The staff recommendation to BPAC and to Town Council was that Council should maintain the heritage designation upon sufficient land area to provide a context for the historic manor house and fort site.

Subsequently, a January 24, 1991 letter was received from the property owner requesting removal of the heritage designation from part of her land. She requested all of the property outside the Fort Site area of approximately 25,000 square feet and the Manor House Site of approximately 36,000 square feet removed from the Registry of Heritage Property.

At the request of Council, Mr. Zwicker reviewed the de-registration process and noted that Town Council must call a public hearing to consider removal of a designation.

*ON MOTION of Councillor Kelly and Councillor Walker, it was moved to*

authorize the Chief Administrative Officer to set a date for a public hearing to consider the Municipal Heritage de-registration of a portion of Mrs. Tolson's property as outlined in her correspondence of January 24, 1991. The motion was **CARRIED** (Councillor Goucher abstained).

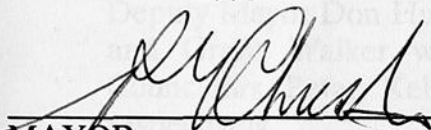
At this time, Council indicated their agreement in having Dr. Brian Cuthbertson, Head of the Heritage Division, Department of Tourism & Culture, address Council on the process of de-registration.

7. **OTHER**

There were no other items for discussion.

8. **ADJOURNMENT**

**ON MOTION** of Councillor Kelly, it was moved to adjourn the Special Session of Bedford Town Council at approximately 10:15 p.m. on January 29, 1991.

  
MAYOR

  
CHIEF ADMINISTRATIVE OFFICER

/dl

3. **ADDITIONS/DELETIONS TO THE ORDER OF BUSINESS**

**ON MOTION** of Deputy Mayor Huntington and Councillor Cosgrove, it was moved to add to the circulated agenda the **NOTICE OF MOTION** re **Close Portion of Public Street** (Correspondence from Dr. English, February 2, 1991) as agenda item 8.1. The motion was unanimously approved.

4. **APPROVAL OF THE ORDER OF BUSINESS**

**ON MOTION** of Councillor Leeper and Councillor Walker, it was moved to approve the **AMENDED** Order of Business. The motion was unanimously approved.



## **TOWN OF BEDFORD**

### *Special Session*

Tuesday, February 5, 1991

A Special Session of the Town Council of the Town of Bedford took place on Tuesday, February 5, 1991, at 7:30 p.m. in the Council Chambers, Suite 400, Bedford Tower, Bedford, Nova Scotia; Mayor Peter Christie presiding.

#### 1. **LORDS PRAYER**

Mayor Christie opened the Session by the leading of the Lord's Prayer.

#### 2. **ATTENDANCE**

Deputy Mayor Don Huntington, and Councillors Anne Cosgrove, Peggy Draper, and Grant Walker were present at the commencement of the meeting. Councillors Peter Kelly and Len Goucher arrived at 7:40 and 7:45 p.m. respectively.

Staff members in attendance included Barry Zwicker, Acting-Chief Administrative Officer; Rick Paynter, Director of Engineering and Works; Donna Davis-Lohnes, Planner and Steve Moir, Senior Planner.

Mayor Christie welcomed students from Bedford Junior High School.

#### 3. **ADDITIONS/DELETIONS TO THE ORDER OF BUSINESS**

*ON MOTION of Deputy Mayor Huntington and Councillor Cosgrove, it was moved to add to the circulated agenda the NOTICE OF MOTION to Close Portion of Public Street (Correspondence from D. English, February 5, 1991) as agenda item 8.1. The motion was unanimously approved.*

#### 4. **APPROVAL OF THE ORDER OF BUSINESS**

*ON MOTION of Councillor Draper and Councillor Walker, it was moved to approve the AMENDED Order of Business. The motion was unanimously approved.*

5. **PRESENTATION - DR. B. CUTHBERTSON RE HERITAGE PROPERTY ACT**

Dr. Brian Cuthbertson, Head of Heritage Division, Department of Tourism and Culture outlined to Town Council the general procedures for registration/deregistration of a property under the Municipal Heritage Property Act. He pointed out that the Act was originally intended to preserve buildings; and should not be confused with the Special Places Act which is meant to deal with sites, i.e. Indian burial grounds.

He reviewed the process for deregistration noting the Town Council or the property owner may request it if the property has become destroyed or if continued registration is deemed inappropriate. A public hearing must be held and legal notice served.

Dr. Cuthbertson provided examples of where the province had deregistered heritage properties: Cornish Pumphouse (actual building was moved); Pictou County Courthouse (burnt); Marconi Towers property (deregistered a portion to permit construction of a residence).

In discussion with Town Council, it was noted that a heritage registration may stay in tact while construction is undergoing, i.e. through the 'substantial alteration' clause. Dr. Cuthbertson pointed out that architectural control over new construction can be maintained while the heritage designation remains in place and this architectural control must be related to the related heritage building.

Also noted during discussions with Town Council was the fact that the heritage designation must be justified in heritage terms and Town Council makes their decision on the advice of the Heritage Advisory Committee. Dr. Cuthbertson reported that consideration of municipal heritage deregistration should be the last decision made with respect to possible development of a piece of property, i.e. after all other decisions with respect to land use, etc. have been made.

Dr. Cuthbertson left with Planning Staff examples of Notices of Deregistration. Mayor Christie thanked Dr. Cuthbertson for providing a clearer understanding of the Heritage Property Act with respect to registration/deregistration.

6. **SOLID WASTE DISPOSAL**

In light of the recent public information meeting held on incineration and composting (January 30, 1991 at St. Mary's), Councillor Cosgrove asked Town Council to recommend to the Metropolitan Authority that they defer their decision on a solid waste management strategy for at least one month.

*ON MOTION of Councillor Cosgrove and Councillor Kelly, it was moved to*

*ask Metropolitan Authority to defer their February 12, 1991 decision re solid waste management strategy for at least one month; and that Town Council urge the Metropolitan Authority to hold more public information meetings on the issue of solid waste disposal, particularly incineration.*

In speaking to the MOTION, Councillor Cosgrove noted that she supported Town Council's decision recommending to the Authority that the solid waste management strategy should include incineration. However, she did feel that the Authority had not adequately informed the public on this issue and she urged that more public information meetings be held.

At the request of Councillor Draper, Mayor Christie reviewed the time line which has been set for the various decisions relating to establishing a new solid waste management plan and how this related to the closure of the existing land fill site. He noted that the Authority is already one to two months behind in its decision making process and that the existing land fill site capacity can not be extended.

Deputy Mayor Huntington pointed out that delaying the scheduled February 12, 1991 decision does not necessarily mean that additional scientific or technical data will be forthcoming.

**The MOTION was put to the meeting and DEFEATED** (Mayor Christie, Deputy Mayor Huntington and Councillors Draper, Goucher and Walker voted against the motion).

## **7. CONTINUATION - REVIEW OF PROPOSED MUNICIPAL PLANNING STRATEGY**

### **7.1 Delegation - Mr. Don Howell**

By letter of January 25, 1991, Mr. Howell requested an opportunity to address Town Council on the issue of the Barrens.

Mr. Howell noted that he has recently become interested in the public debate over the Barrens and the Town Council decision to designate the property as Parkland Open Space (POS) in the new Municipal Planning Strategy (MPS). In his research on the topic of other municipal parks, i.e. Public Gardens, he noted that acquisition and development of such areas require a long term vision and many years. He expressed his reservations about designating 90 acres parkland when Bedford already has a 67 acre park which is undeveloped (Admirals Cove).

Mr. Howell did note his concern over the implications of the Town designating the Barrens POS, i.e. the requirement to pay the property holders a annual fee until the property was actually purchased. Mr. Howell suggested that once the

petroglyphs are saved and some property designated in the vicinity to ensure their context, that perhaps a Comprehensive Development District should be applied to the remaining portion of the property. He noted that Bedford residents must be willing to pay for the quality of life they want.

## 7.2 Motions of Reconsideration/Defer/Rescind re MPS

### POLICY C-3

On December 11, 1990, Councillor Goucher gave NOTICE OF RECONSIDERATION with respect Policy C-3 (neighbourhood convenience stores) of the April 17, 1990 draft of the Municipal Planning Strategy.

**ON MOTION of Councillor Goucher and Councillor Kelly, it was moved to RECONSIDER Policy C-3 (neighbourhood convenience stores) of the April 17, 1990 draft of the Municipal Planning Strategy. The motion was unanimously approved.**

The policy under reconsideration was --

"It shall be the intention of Town Council to permit neighbourhood convenience stores up to 1000 square feet in area, in areas designated Residential, Residential Reserve, or Commercial through the Development Agreement provisions of the Planning Act, subject to the criteria established in Policy Z-3, and the following criteria:

- a) the architectural design is in keeping with the predominant neighbourhood roof style and exterior material used;
- b) parking is provided in the sideyard;
- c) within areas designated Residential, there is no existing neighbourhood convenience store within a radius of 1500 feet to the proposal to ensure preservation of residential integrity;
- d) the proposal is located on an arterial or collector street;
- e) the development agreement regulates the hours of operation;
- f) signage shall be limited to one exterior lit wooden fascia sign which dies not exceed 8 sq. feet in area."

In speaking to the MOTION, Councillor Goucher expressed his concern that the present policy does not allow sufficient recourse for area residents should a proposal come forward for a convenience store in an existing residential neighbourhood.

At the request of Town Council, Barry Zwicker, Director of Planning noted that Town Council could include additional criteria in the policy against which to judge a proposal for development agreement but reminded Council that decisions to enter into or refuse such development agreements must be based upon the criteria not simply upon a delegation who may not like the proposal.

*ON MOTION of Councillor Goucher and Councillor Kelly, it was moved to AMEND the current C-3 Policy of the April 17, 1990 draft of the Municipal Planning Strategy such that the words "Residential and Residential Reserve" are removed; therefore permitting neighbourhood convenience stores in commercial areas only.*

At the request of Council, B. Zwicker noted that although neighbourhood convenience stores are permitted under the 1982 MDP in residential areas, there have been no applications to-date for such a development agreement.

**The MOTION TO AMEND was put to the meeting and DEFEATED** (Mayor Christie, Deputy Mayor Huntington, Councillors Draper, and Walker voted against the motion).

Mr. Zwicker also noted that further criteria could be added to Policy C-3 after the upcoming public hearing process if Town Council became aware of other concerns which might be included.

*ON MOTION of Councillor Draper and Councillor Kelly, it was moved to AMEND Policy C-3 of the April 17, 1990 draft of the Municipal Planning Strategy such that an additional criteria be added for application for development agreement:*

- g) *the proposed neighbourhood convenience store could not be located within 200 feet of a school or school bus turning area.*

In speaking to the MOTION TO AMEND, Councillor Draper raised concerns for the safety of children in light of the fact that a neighbourhood convenience store would likely increase the volume of traffic.

**The MOTION TO AMEND was put to the meeting and approved unanimously.**