

**312-1A**

**Minutes, Reports of the Council  
of the Municipality of the  
County of Halifax**

**1952**

**MINUTES AND REPORTS**

*of the*

**THIRD ANNUAL  
MEETING**

*and*

**SPECIAL MEETING**

*of the*

**Thirtieth Council**

*of the*

**MUNICIPALITY OF THE COUNTY  
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## MUNICIPALITY OF THE COUNTY OF HALIFAX

Warden—W. J. Dowell.

Municipal Clerk and Treasurer—Rudd G. Hattie.

Municipal Collector—Martin Archibald.

Director of Assessment—H. S. MacGlashen.

Municipal Solicitor—R. Graham Murray, LL.B.

Municipal Health Officer and Jail Surgeon—Dr. J. H. Charman, M.D., C.M.

Auditors—F. E. Smith, C.A., and W. A. Stech, C.A.

Clerk of Licenses—J. F. R. McMahon.

County Constables—Harold Longard and J. G. Cameron.

Board of Revision and Appeal—Boyd Prest, Mooseland; Roy Hutchinson, Upper Musquodoboit; James MacDonald, Rosedale Ave., Fairview.

Halifax County Hospital—Superintendent—Edward V. Smith.

Matron—Mrs. Edward V. Smith.

Medical Officer—Dr. F. P. Malcolm.

Visiting Committee—Rev. G. S. Tanton, Tangier; Rev. Father Hooper, Dartmouth; Mrs. C. H. Morris, Dartmouth; Mrs. Frank Settle, Cole Harbour; Rev. J. D. MacDonald, Woodlawn.

Municipal Building Board—Herbert Myers, North Woodside; G. D. Hogan, Rockingham; Frank Christie, Head St. Margaret's Bay.

Municipal School Board—Councillor George D. Burris, Councillor Eger-ton S. Allen, Councillor M. H. Naugle, appointed by Council, Hector Montgomery (1953); B. J. Doyle, Sheet Harbour (1954); and Joseph Maher (1955); appointed by Governor-in-Council, Rudd G. Hattie, Municipal Clerk and Treasurer, appointed by Statute.

County Planning Board—Councillors Dauphinee, Leverman & Settle; Messrs. R. F. Tolson, Bedford; Hector Montgomery, Purcell's Cove.

Veterinary Board Representatives—George S. Dickey, Middle Musquodoboit (East Hants and Districts 23, 24, 25, 26 and part of 27.)

Balance of County—Thomas Bollong, Pope's Harbour; Donald Turner, Westphal.

## STANDING COMMITTEES

- REVENUE COMMITTEE—Councillors Allen, Naugle, Burris, Rodgers and Lomas.
- WELFARE COMMITTEE—Councillors Dauphinee, Evans, Myers, Naugle and Ferguson.
- PUBLIC SERVICES COMMITTEE—Councillors Leverman, Settle, Myers, Chisholm, Cruikshank, Dauphinee and MacMillan
- TRADE COMMITTEE—Councillors Mosher, Smith, Chisholm, Turner and Webber.
- RESOURCES COMMITTEE—Councillors Evans, Settle, Redmond, Isenor and Turner.
- SAFETY COMMITTEE—Councillors Rodgers, Ferguson, and Mosher.
- LAW AMENDMENTS COMMITTEE—Councillors Burris, Hutchinson, MacMillan, Smith and Redmond.
- ARBITRATION COMMITTEE—Councillors Cruikshank, Allen and Lomas.
- JURY LISTS COMMITTEE—Councillors Isenor, Hutchinson and Webber.
- FINANCE COMMITTEE—Councillor E. S. Allen, Warden W. J. Dowell, Deputy Warden Norman Cruikshank, Councillors Fred Leverman, Ross Dauphinee, Granville Mosher, A. W. Evans and S. J. Rodgers.

## SPECIAL COMMITTEES

- AGENDA COMMITTEE—Deputy Warden Cruikshank, Councillor P. S. Ferguson.
- COMMITTEE— RE PROPOSED DIVISION OF DISTRICTS 12 and 14—Councillors Allen, Ferguson, Naugle, Chisholm and Dauphinee.
- MEDICAL COMMITTEE—Councillors Burris, MacMillan, Rodgers, Naugle and Ferguson.
- COMMITTEE— TO WAIT ON MINISTER OF EDUCATION RE TEACHERS SALARIES—Councillors Leverman, MacMillan, Redmond, Lomas and Dauphinee.
- MARKET COMMITTEE—Councillors Settle, Redmond, Evans, Naugle and Myers.
- COMMITTEE— RE PROPOSED LEGISLATION OF THE PUBLIC SERVICE COMMISSION—Deputy Warden Cruikshank, Councillors Leverman, Dauphinee, Naugle and Rodgers.
- METROPOLITAN AREA COMMITTEE—Councillors Burris, Leverman, Ferguson, Allen and Rodgers.
- COMMITTEE ON HOSPITALIZATION SCHEME—Councillors Rodgers, Leverman, MacMillan, Lomas and Deputy Warden Cruikshank.
- COUNTY BOARD OF HEALTH—Councillors MacMillan, Hutchinson, Rodgers, Turner and Isenor.
- COMMITTEE ON PRINTING AND REPORTING—Councillor Allen, Warden W. J. Wowell and the Municipal Clerk.
- INDUSTRIAL COMMITTEE—Councillors Leverman, Allen and Naugle.
- COMMISSIONERS OF COURT HOUSE—Warden W. J. Dowell and Councillor Naugle.

## UNION DELEGATES—

Warden W. J. Dowell  
Councillor Burris  
Councillor Naugle  
Councillor Dauphinee  
Councillor Allen

## ALTERNATES—

Deputy Warden Cruikshank  
Councillor Rodgers  
Councillor Ferguson  
Councillor Evans  
Councillor Leverman

## HALIFAX COUNTY COUNCILLORS FOR 1952

| Dist. No. | Name                     | Post Office Address                   |
|-----------|--------------------------|---------------------------------------|
| 7         | Ross E. Dauphinee        | Boutilier's Point                     |
| 8         | W. J. Dowell             | R. R. No. 1, Bedford                  |
| 9         | Granville Mosher         | Glen Margaret                         |
| 10        | William L. Smith         | Terence Bay                           |
| 11        | Seymour J. Rodgers       | Spryfield                             |
| 12        | Frederick G. H. Leverman | (Lakeside) 139 Granville St., Halifax |
| 13        | Charles Myers            | Eastern Passage                       |
| 14        | Ira Settle               | Woodlawn, R. R. No. 1, Dartmouth      |
| 15        | M. H. Naugle             | West Lawrencetown                     |
| 16        | A. W. Evans              | Preston                               |
| 17        | Clyde V. Redmond         | Head Chezzetcook                      |
| 18        | F. C. Lomas              | Musquodoboit Harbour                  |
| 19        | Nelson A. Webber         | Upper Lakeville                       |
| 20        | P. S. Ferguson           | Tangier                               |
| 21        | Dr. Duncan MacMillan     | Sheet Harbour                         |
| 22        | Carl Turner              | Moser River                           |
| 23        | George D. Burris         | Upper Musquodoboit                    |
| 24        | Archibald Hutchinson     | Middle Musquodoboit                   |
| 25        | Norman Cruikshank        | Elderbank                             |
| 26        | Blair Isenor             | Dutch Settlement                      |
| 27        | Egerton S. Allen         | (Lakeview) 43 Argyle St., Halifax     |
| 28        | Alex J. Chisholm         | Woodside                              |

## HALIFAX COUNTY WARDENS

|                |                  |
|----------------|------------------|
| 1880.....      | Colonel Laurie   |
| 1881-1882..... | Donald Archibald |
| 1883-1888..... | B. W. Chipman    |
| 1889-1898..... | John E. Shatford |
| 1899-1901..... | B. C. Wilson     |
| 1902-1904..... | George H. Madill |
| 1905-1907..... | C. E. Smith      |
| 1908.....      | John H. Taylor   |
| 1909-1913..... | William Bishop   |
| 1914-1919..... | C. E. Smith      |
| 1920-1925..... | Wilson Madill    |
| 1926-1930..... | R. A. Brenton    |
| 1931.....      | Hector M. Smiley |
| 1932-1933..... | John J. Hopkins  |
| 1934-1937..... | W. W. Peverill   |
| 1938-1952..... | W. J. Dowell     |

# Third Annual Meeting of the Thirtieth Council of the Municipality of the County of Halifax

## FIRST DAY — MORNING

Wednesday, February 27, 1952

The third annual meeting of the thirtieth council of the Municipality of the County of Halifax opened in the Law Courts, Halifax, at 11 o'clock. Warden W. J. Dowell presided. Roll called.

Rev. J. Calder Fraser offered a brief prayer asking divine guidance on the deliberations and decisions.

The Oath of Allegiance was administered to the councillors by the clerk.

Warden Dowell presented his annual report as follows:

To the Members of the Municipal Council  
Municipality of the County of Halifax  
Gentlemen:—

Once again is given me the pleasure in welcoming you to an annual meeting, this being the third and last meeting thirtieth council of this Municipality.

First, I wish to welcome to our ranks two new councillors who have both been elected with very substantial majorities, showing that, without any doubt, they are the choice of their respective districts. I refer to Councillor Fred Leverman of District No. 12 and Councillor Ira Settle of District No. 14. I am sure that all will join with me in giving them a cordial welcome.

Since our last annual session the changes in the personnel of our council and associates have been greater than in any other year since I first took my seat in the Council. On October 29th last we received the resignation of Councillor W. A. Gates, who through ill health and his doctor's orders was obliged to retire and I am sure that all will agree with me that his retirement was a distinct loss to the Council. He had served well, on many of our important committees, and always took an active part in our Council deliberations, and in all cases had shown himself well versed in all municipal matters and a very valuable member of our Council.

On December 21st., last, death suddenly removed Councillor Fred Settle of District No. 14. Councillor Settle had served his district well for many years. He was an extremely sincere councillor, one who at all times gave of his best, and frequently attended meetings when his personal health was such that he should have been in bed, and had it not been for his determination to perform the duties laid upon him, it is quite possible that he would have been able to continue his municipal work for many years.

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On January 10th. we received word of the death of Mr. Frank Smith who had served as caretaker of the court house for about twenty-five years,

and as such became very well and favourably known to all members of the different councils over many years. Some of our older members will remember that Mr. Smith's father served on the Council for some years representing the Moser River area, and Frank himself, although not a member of the Council, was well versed and had a deep interest in the welfare of the municipality.

Then on February 7th., we received the news of the passing of the Hon. Judge Murray, late of County Court. His health had been declining for some time so that his death did not come as a great shock but rather in the nature of a servant being called to his well earned reward.

The three deaths I have mentioned were all closely related to our group and we tender our sincere sympathy to the immediate families and relatives who mourn their passing, and I now ask our members to stand in silence for one minute as a token of our respect to their memories.

Once again the whole Empire or Commonwealth mourns the loss of its King, but while we regret his passing at a comparatively early age, we rejoice in the fact that in the person of Queen Elizabeth II who is now our Queen, we have one who has the personal qualification to fill the high position to which she has succeeded and who has inherited the traits of our Royal Family, that has through many years by their lives commanded the admiration and respect of the whole world.

This morning we all took the Oath of Allegiance to our Queen and I would at this time ask all to stand and sing our National Anthem.

There are many extremely important matters confronting us at this time, so much so that if we hope to accomplish what we are expected to deal with, and not raise our taxes to a point that will create undue hardships upon our ratepayers, every item of expenditure for 1952 must be scrutinized very carefully.

The Cost of Living has soared to such an extreme that one wonders if it will ever again become stable. As the Cost of Living goes up, the cost of labour, whether it be the labour of industry, mechanics, or white collar workers, must be somewhere near in line, otherwise our standards of living will be sadly interfered with, and if we fail to maintain a decent standard then those whom we elect or appoint to handle our economy will have been without the qualifications that we expect of them.

Today we are faced with many unexpected extraordinary expenditures. First, we have our teachers demanding more money. This must be dealt with in a reasonable manner as there is nothing I can think of that is more important than the education of the children of today who will become our leaders in the future. In this connection I would remind you that Bill 39 of 1951 will in the future reflect very greatly in the budget of our Municipal School Board, and also give us very grave concern when we are considering revenue against expenditure.

The Vocational School will also call for careful consideration. I do not know to what extent our Council as a whole is familiar with the work being carried on at this school, but I would like the Councillors to take a few hours and visit the school and have Mr. Larsen, the principal, conduct them through its different departments, as in my opinion, this is the only way that we can learn what is being done for our sons and daughters, and what it may be worth to those who will be doing our work when we have gone to the Great Beyond.

Then there is the cost of Hospitalization that pyramided to such an alarming height during recent years. In this connection there will be suggestions brought before you that should be carefully studied.

In view of a definite substantial increase in expenditures I feel that it will not be unwise to say that while the British North America Act which

made education the responsibility of each province and consequently of the various municipalities, we cannot but feel conditions now existing have changed so materially since that Act was written that it should be reviewed and brought up to date to suit the changed conditions. In the interests of creating better citizens of Canada as a whole, and remembering the many methods of taxation available to the Federal government I feel that Canada as a whole should contribute towards the education of the boys and girls whom we look to as our future good citizens and leaders. If this is contrary to the British North America Act, then grants, or money in lieu of taxes should be made, and we, in turn, will administer whatever the amount may be in a manner that will accomplish what is required towards making good citizens and leaders.

With all the foregoing thoughts in mind, the thought of the relationship of revenue to expenditure for the year with which we are now dealing is simply appalling and must have the very closest consideration of all Councillors.

While the outlook in many ways is not dark but still cloudy there are still many things to be thankful for. Let us thank God that we live in a country with the freedom we have in Canada and the standard of living that we are able to enjoy.

We are to see the first sod turned in the building of the Bridge between Halifax and Dartmouth or between the East and West of our country. Thus we are seeing realized the dream of the past fifty or sixty years and I wish to pay tribute to the Honorable Angus L. Macdonald, who with his ability, vision and courage, has made this dream become a reality and to whom we pay all possible tribute. The first sod will be turned, God willing, in the forenoon of the coming Saturday, and I would suggest that all Councillors who can do so, attend the ceremony.

We also realize that in the Fairey Aviation Company, started only a year or two ago, we really have a "Going Concern". In talking with one of those in charge of a part of the work some few weeks ago he informed me that there were now around 550 employees and many more were to be taken on in a short time.

When we mention industry, of course we are still aware of the fact that an immense body of iron ore is still available from the Newfoundland and Quebec parts of the Labrador, but apparently it is to be available for the steel plants of our neighbours to the South, and we hear practically nothing of any portion of it being brought to the city of Sydney or any other part of our province to be manufactured into heavy steel by our workmen in our own province, and thus the dreams that some of us may have had that one day we may have a "Pittsburgh" in Nova Scotia is still a dream with no hope of its becoming anything more than a dream.

In conclusion, I wish to thank Magistrate Inglis for again at considerable inconvenience to himself, permitting us to use his court room for our meeting, and while thanking him sincerely, I wish to impress upon the Council that we must strive with all our power to have this building so re-arranged that just as soon as it is humanly possible we may have the necessary space provided to enable us to do our work as it should be done and which cannot be done handicapped for room as we are at present.

I also wish to pay tribute to our staff who have been working under similar handicaps but who have performed their duties in a manner that is a credit to them,

W. J. DOWELL,  
Warden.

The warden reminded council a committee had been appointed to arrange for reporting the minutes and it was recommended that Mr. Hayes be engaged as reporter.

The cost of reporting and printing was high. Councillor Lomas said the minutes should cover all important points. Councillor Myers said the delay in printing last year's minutes had cancelled out their value.

Councillors Naugle and Evans moved that Mr. Hayes be appointed reporter for the session at a rate of \$10 per day. Carried.

The following tenders for printing of the minutes were received and opened: McCurdy Printing Company Limited—\$7 per page plus 10 percent sales tax; Royal Print and Litho Limited—\$11.50 per page.

Councillor Allen asked why the tenders had not been submitted to the reporting and printing committee, saying this was typical of the committee's activity in the past year. Warden Dowell said it was usual procedure to open the tenders before the Council.

Councillor Naugle suggested the question of printing the minutes separate from the reports be considered later.

Councillors Allen and MacMillan moved that the tender of McCurdy Printing Co. Ltd. of \$7 per page, plus sales tax, be accepted for printing the minutes of the annual session and reports if Council decides to include the reports. Carried.

An application was received from Mr. Murray for re-appointment as County Solicitor.

Councillor Naugle suggested consideration of the salary to be paid the solicitor. Councillor Rodgers said he had not received response to one matter referred to the solicitor. He felt the present salary was reasonable. Councillor Myers agreed.

Councillors Naugle and Redmond said there should be a better understanding as to the extent of the solicitor's duties. Warden Dowell said he understood the duty of the solicitor was to the municipality as a whole although he did assist in district matters.

Councillors Dauphinee and Lomas moved that Mr. R. G. Murray be appointed as solicitor for the Municipality of the County of Halifax, for the ensuing year at the same salary as last year. Carried.

Councillors Lomas and Isenor moved that Council adjourn until 2 o'clock. Carried.

#### FIRST DAY — AFTERNOON

Wednesday, February 27, 1952

Council met at 2 o'clock. Roll called.

Councillors Hutchinson and Dauphinee moved that the warden appoint the Nominating Committee. Carried. Councillor Myers asked to be recorded as voting against the motion.

Warden Dowell appointed the following committee: Deputy Warden Cruikshank, Councillors Dauphinee, Rodgers, Myers and Ferguson.

Councillor Burris told council the Municipal School Board had referred certain matters for consideration of the council and he suggested the council go into committee of the whole to consider these matters.

Councillors Naugle and Allen moved that council adjourn to go into committee of the whole. Carried.

Councillors Dauphinee and Naugle moved that Deputy Warden Cruikshank act as chairman of the committee of the whole. Carried.

Councillors Dauphinee and Evans moved that council reconvene from committee of the whole. Carried.

Warden Dowell appointed Deputy Warden Cruikshank and Councillor Ferguson to act as an Agenda Committee.

Councillors Myers and Redmond moved that council adjourn until 10 a.m. tomorrow. Carried.

## SECOND DAY — MORNING

Council met at 10 o'clock. Roll called.

The minutes of the previous day's morning session were read and adopted on motion of Councillors Burris and Turner.

Mr. Murray expressed thanks for his re-appointment as county solicitor. He emphasized that the by-laws set out the rules for governing meetings of council and urged each member to take the enforcement of these rules as a personal responsibility. Warden Dowell and Councillor Burris agreed.

A letter from the Halifax Kiwanis Club was received, inviting the council to the weekly club luncheon on Monday. The invitation was accepted with pleasure on motion of Councillors Burris and Turner.

A communication from the Department of Health regarding costs for the Victoria General Hospital out-patient department was read and referred to the Finance Committee.

A resolution from the Joint Expenditure Board was read, asking that the provincial government set up an independent commission to study the present joint expenditure arrangement.

Warden Dowell said the city had objected to the present scale and had not fully supported the proposed court house renovation program for that reason.

The matter was referred to the Arbitration Committee.

A letter was read asking for permission for the Commissioner of Works to appear before council in respect to arrangements for the new city market.

Councillor Settle said he understood the space rates at the market had been substantially increased. Councillor Naugle said most county people could not afford higher rates and as a result would be forced out. He suggested a study of the matter. Councillors Settle and Myers said they believed there was legislation requiring the city to provide suitable facilities.

The letter was referred to the Agenda Committee.

Letters from the Department of Municipal Affairs in respect to the Municipal School Fund were referred to the Finance Committee.

A draft resolution was read suggesting the council set up a committee to study proposals to divide District 12 into two districts.

A letter from Spryfield ratepayers was read, requesting an audience at the council meeting to submit a proposal for setting up a new district. This letter was referred to the Agenda Committee.

Councillor Leverman said he had held meetings with District 12 ratepayers and had found no opposition to the proposed division. The district had grown so large it was now impossible for one councillor to represent it adequately.

A letter from the Flag Officer, Atlantic Coast, asking permission to establish a sanitation guard on its water supply was referred to the County Board of Health.

A communication was read from the City Commissioner of Works asking payment of one-half the cost of installing and maintaining street lighting on Dutch Village Road.

Councillor Leverman asked if there had been any arrangement with the county in respect to this matter. Warden Dowell said there had been

no arrangement with the municipality as a whole and to his knowledge no definite agreement with the councillor for the district at that time.

On motion of Councillors Dauphinee and Rodgers the matter was referred to the Councillor for District 12.

A letter from the Salvation Army asking permission for a representative to appear before council was referred to the Agenda Committee.

A communication was read from the Canadian National Institute for the Blind asking a grant of \$800 and for an opportunity to address council. The matter was referred to the Finance and Agenda committees.

A letter from the St. John Ambulance asking financial support was referred to the Finance Committee.

A communication from the Department of Lands and Forests advised the county would be paid five percent on stumpage fees from Crown forest lands in the municipality, estimated at \$1,000 for the year ending March 31, 1952.

Councillor Naugle said much forest land was passing from private hands to the department. The matter should be investigated. Councillor Ferguson said the county was losing much valuable land from the tax rolls because of this activity.

Councillor Rodgers asked if the county had any power to stop the province from acquiring this land. If it had such power that positive steps should be taken. The solicitor said he had not studied the matter but assumed the province was acting within its powers. This would not stop the county from making a protest, however.

Councillor Evans asked how the province was acquiring the land. Councillor Ferguson said he understood the land was being bought from former owners and that some abandoned land was also being taken over.

The matter was referred to the Revenue Committee.

On motion of Councillors Evans and Myers, council adjourned until 2 p.m.

## SECOND DAY — AFTERNOON

Thursday, February 28, 1952

Council met at 2 p.m. Roll called.

A letter from Rev. F. B. McCarthy, Woodside, was read, objecting to the practice of charging citizens for capital school taxes when they did not make use of the schools.

Councillor Chisholm said the objection arose over an expenditure made to enlarge the school after an offer from Rev. Mr. McCarthy of space in the church hall had been turned down.

Councillor Naugle said the council did not have power to grant the request inclosed in the letter. Councillor Dauphinee pointed out many people and firms were required to pay the taxes when they did not use the schools.

Councillors Rodgers and Dauphinee moved that Rev. Father McCarthy's letter be filed, and that he be advised that this whole matter is governed by Provincial Legislation, and a matter that this council cannot entertain. Carried.

Warden Dowell said a letter of resignation had been received from Ex-Councillor W. A. Gates along with a cheque for \$40 as provided by legislation. He suggested the council might wish to return the cheque to the former councillor since he resigned for reasons of ill health.

Councillors Naugle and Dauphinee moved: That whereas Councillor W. A. Gates was forced, through ill health, to tender his resignation on

October 29, 1951, And whereas Councillor Gates in resigning forwarded his cheque for \$40 under Chapter 4, Section 72 of the Municipal Act, Be It Resolved that because of the fact that Councillor Gates' resignation was due to reasons beyond his control, that his cheque for \$40 be refunded to him. Carried.

A letter was read from the Ratepayers Association in School Section No. 34 (West) protesting the assessment on grounds that it was too high for the services received. Councillors Burris and Naugle moved that the letter be received and filed. Carried.

A letter from the Veterinary Assistance Board was referred to the Resources Committee.

A resolution was read from the Baptist churches in the Halifax area asking the council to seek to have the services of the Juvenile Court extended to cover the Town of Dartmouth and the county.

Councillors Leverman and Redmond suggested no action be taken until the financial implications of such a move were carefully studied. The matter was referred to the Welfare Committee.

A communication from the Town of Antigonish asking the council to study the proposed legislation in respect to taxation of Maritime Telegraph and Telephone Company was referred to the solicitor.

The clerk advised a copy of the proposed agreement between the province, the City of Halifax, the Town of Dartmouth and the county in respect to the Halifax County Vocational High School had been received.

Warden Dowell explained the present agreement fixed a limit on the amount each participating body would pay. The cost of operating the school at capacity had risen above the original estimates. The province was not willing to bear the full amount of the deficit but intended to run the school below capacity if the other bodies were not willing to pay their share of the full amount.

Councillor Leverman said every dollar spent on the school was a sound expenditure. It was one of the most progressive educational steps in the province in many years.

Warden Dowell said it had been proposed that the limit on the amount each would contribute should be abolished with the provision that the figure would not increase by more than five percent in any year.

Councillor MacMillan said he would like to see the school operate at capacity. Nothing definite could be decided until the cost of operating the school and the county's share was known.

Councillor Naugle said he felt the county could afford to pay its share of the cost of full operation when the value of the school was considered. Councillor Redmond agreed there should be no curtailment of the school program if it could be avoided.

Councillors Redmond and MacMillan moved that the Agenda Committee arrange a visit of the council to the vocational high school in the afternoon and at as early a date as possible. Carried.

Communications were read from the teachers local unions outlining their requests for salary increases.

Councillor Naugle suggested the council hear the delegates and have the Municipal School Board at the meeting.

Councillors Burris and Naugle moved that the matter of representatives appearing before council from the four locals of the Nova Scotia Teachers' Union which have requested interviews with the council, be placed in the hands of the Agenda Committee to arrange a date on which to have the hearing. Carried.

The report of the Jailer was read and adopted on motion of Councillors Lomas and Leverman.

Councillor Lomas said the repairs as indicated in the report should be effected as soon as possible. The clerk advised the matter was already under advisement.

The report of the Nominating Committee was presented as follows:

To His Honor the Warden and Members of the County Council.  
Gentlemen:—

The Nominating Committee, after careful consideration, and bearing in mind the new Committee set up under our new By-laws, we do submit the following as our reported list of Officials for the coming year.

These Standing Committee recommendations have been arrived at after very careful study of the new Committee set up:—

|                 |                     |                   |
|-----------------|---------------------|-------------------|
| REVENUE         | Chairman—Councillor | E. S. Allen       |
|                 | "                   | M. H. Naugle      |
|                 | "                   | George Burris     |
|                 | "                   | S. J. Rodgers     |
|                 | "                   | F. C. Lomas       |
| PUBLIC SERVICES | Chairman—Councillor | Fred Leverman     |
|                 | "                   | Ira Settle        |
|                 | "                   | Charles Myers     |
|                 | "                   | Alex. Chisholm    |
|                 | "                   | Norman Cruikshank |
|                 | "                   | Ross Dauphinee    |
|                 | "                   | D. MacMillan      |
| WELFARE         | Chairman—Councillor | Ross Dauphinee    |
|                 | "                   | A. W. Evans       |
|                 | "                   | Charles Myers     |
|                 | "                   | M. H. Naugle      |
|                 | "                   | P. S. Ferguson    |
| TRADE           | Chairman—Councillor | Granville Moser   |
|                 | "                   | W. L. Smith       |
|                 | "                   | Alex. Chisholm    |
|                 | "                   | Carl Turner       |
|                 | "                   | Nelson Webber     |
| RESOURCES       | Chairman—Councillor | A. W. Evans       |
|                 | "                   | Ira Settle        |
|                 | "                   | Clyde Redmond     |
|                 | "                   | Blair Isenor      |
|                 | "                   | Carl Turner       |
| SAFETY          | Chairman—Councillor | S. J. Rodgers     |
|                 | "                   | P. S. Ferguson    |
|                 | "                   | Granville Moser   |
| LAW AMENDMENTS  | Chairman—Councillor | George Burris     |
|                 | "                   | D. A. Hutchinson  |
|                 | "                   | D. MacMillan      |
|                 | "                   | W. L. Smith       |
|                 | "                   | Clyde Redmond     |
| ARBITRATION     | Chairman—Councillor | Norman Cruikshank |
|                 | "                   | E. S. Allen       |
|                 | "                   | F. C. Lomas       |

## JURY LISTS

Chairman—Councillor Blair Isenor  
 “ D. A. Hutchinson  
 “ Nelson Webber

FINANCE COMMITTEE Under the By-laws, the Finance Committee is composed of,—

Warden W. J. Dowell  
 Deputy Warden Norman Cruikshank  
 Councillor E. S. Allen  
 Councillor Fred Leverman  
 Councillor Ross Dauphinee  
 Councillor Granville Moser  
 Councillor A. W. Evans  
 Councillor S. J. Rodgers

Deputy Warden Cruikshank and Councillor Dauphinee moved that the report of the Nominating Committee be adopted. Carried.

Councillors Redmond and Evans moved that council adjourn until 10 a.m. tomorrow morning. Carried.

## THIRD DAY — MORNING

Friday, February 29, 1952

Council met at 10 o'clock. Roll called.

The minutes of the afternoon session of the first day and of the second day sessions were read and adopted on motion of Councillors Naugle and Isenor.

The following resolution was moved by Councillors Leverman and Rodgers:

WHEREAS District No. 12, both from the standpoint of population and assessment, is the largest District in the Municipality of the County of Halifax;

AND WHEREAS the population of District No. 12 is approximately 14,000 persons, or roughly one-quarter of the entire population of the County;

AND WHEREAS the assessment of District No. 12 is approximately \$8,000,000.00, or roughly one-fifth of the total assessment of the County;

AND WHEREAS District No. 12 has been, and continues to be, a rapidly developing area of the County, showing in 1951 the greatest gain in assessment of any District in the County;

AND WHEREAS the interests of the different district sections of No. 12, namely Spryfield, Jollimore and Kline Heights, Armdale, Fairview, Lakeside, Beechville and a portion of both Goodwood and Timberlea are not always substantially identically;

AND WHEREAS for these and other reasons the task of the Councillor elected to represent this District has become exceedingly onerous and indeed, physically impossible for one man to perform,

Therefore be It Resolved that this Council, take immediate steps towards the division of District No. 12 into two Districts, as such Districts are set out in Chapter 99 of the Acts of Nova Scotia, 1936.

FURTHER BE IT RESOLVED THAT to carry out the object of this Resolution a Committee be immediately appointed by Council to investigate the matter by way of a public hearing and by such other means as the Committee may deem fit and to report thereon to this Council.

AND BE IT FURTHER RESOLVED that if as a result of the report of the Committee this Council is of opinion that a division of District No. 12

of this County is in the best interests of all concerned legislation be obtained at the current sitting of the Nova Scotia Legislature which will legally effect such division.

Councillor Settle asked if the committee would have power to investigate similar situations in other districts. Tufts Cove and Albro Lake were separated from the rest of District 14 and as a result did not have proper representation. The ratepayers in this area have favored a division of the district.

Councillor Chisholm said the ratepayers in that area have been requesting a division of the district for a number of years.

Deputy Warden Cruikshank emphasized that the financial implications of such a division should be carefully considered.

Councillors Settle and Naugle moved that the committee to investigate the proposed division of District 12, also investigate the matter of the division of District 14 into two separate districts. Carried.

The original resolution was voted upon and carried.

Councillor Myers asked how the capital school taxes would be affected by the proposed division. He pointed out there were no industries in District 14 and that much of the land in the Tufts Cove - Albro Lake area was owned by the federal government and was tax exempt.

Councillors Rodgers and Evans moved that the warden appoint the special committee to investigate the proposed divisions of District 12 and District 14. Carried.

The Director of Assessment then read his report to council.

Councillor Dauphinee said some confusion had arisen through a request to school sections to strike their tax rates before the assessment rolls were completed. It could not be done.

Mr. MacGlashen said he appreciated this was an impossibility. He believed the tax rate should be struck by school sections after the council sessions were completed.

Councillor Leverman asked for information respecting a remark reportedly made by Mr. Macnab, general manager of the Public Service Commission, that the county had power to tax commission property for the past five years but had failed to do so.

Mr. MacGlashen said the statement had caused embarrassment to both councillors and the assessment department. It was incorrect, since the county did not have that power.

Councillor Rodgers said the commission had not yet announced the boundaries of the water shed although a deadline had been set at June 30th for such an announcement. The council should demand that the boundaries be set immediately. He asked if the assessment figure for commission property as shown in the report covered all the watershed property or just the part owned by the commission and to whom the remainder of the property was assessed.

Mr. MacGlashen expressed confidence that the assessment could be upheld before the courts.

Councillor Rodgers said Mr. Macnab had told the Assessment Committee the commission would not pay full taxes on its property. County people, who have suffered through the actions of the commission, were demanding that it bear its full share of the tax load. The commission had not only taken over much of the valuable land in the area but had also made it impossible for building inspectors to grant permits for construction on the fringe of the water shed.

Councillor Lomas pointed out the Town of Dartmouth had acquired much valuable land in that area. The county should demand reimbursement for its losses.

Council Naugle assured council that the Assessment Committee had

been closely following the matter. The assessment on commission property had been dropped this year because the taxes could not be legally collected. The committee had turned down an offer for the commission to pay a grant in lieu of taxes this year provided an agreement was reached on the amount it would pay in future years. He felt the commission should be required to pay full taxes and that the county could prove its assessment to be a fair one if it came to the courts.

Councillor Rodgers said it was unfair to demand taxes from people owning land in the watershed area when they could not develop the land.

Councillor Dauphinee said the council's views in respect to the setting of a deadline for establishment of watershed boundaries had been ignored by the provincial government. A strong protest should be made.

Mr. MacGlashen said the fact the commission could not establish its boundaries would weaken its case if the matter came to court.

The solicitor suggested the matter of the deadline should be followed up.

It was decided that a letter be sent to the Public Service Commission, asking when this municipality might expect an outline of the boundaries of the watershed and a date by which the Public Service Commission proposes to acquire the watershed land. It was also decided to request an answer from the Commission before Council rises.

Councillor Myers asked how much property was shown on assessment rolls for Fairey Aviation Company. The company had acquired a considerable amount of land since the assessment agreement was reached with the county.

Mr. MacGlashen said the company had acquired additional property and that it had been taxed for this over and above the amount agreed upon for the original holdings.

Councillor Settle said he understood the Town of Dartmouth held property in District 14 worth about \$200,000.

Councillor MacMillan urged a serious view be taken of the matter. If these bodies were taxed they might not take over property they did not need.

Councillor Myers said he did not feel any person should be taxed for land that could not be developed.

Councillors Dauphinee and Rodgers moved that the report of the Director of Assessment be received and placed on the table. Carried.

Councillors Isenor and Myers moved that council adjourn to 2 p.m. Carried.

### THIRD DAY — AFTERNOON

Friday, February 29, 1952

Council met at 2 o'clock. Roll called.

The report of the Board of Appeal was read by the clerk.

Councillors Naugle and Evans moved that the report be received and filed.

Councillor Dauphinee said a common yardstick was not being used to assess properties in all parts of the county despite the fact that such a system was to be used. People feeling their assessments to be unjust could get no satisfaction from the assessment appeal board. The inequality was responsible for the number of appeals coming before the board.

Councillor Naugle said it would be impossible to use one yardstick of valuation. Consideration had to be given to such matters as location of the property and the services available.

Councillor Chisholm said he felt the assessments in his district had been made fairly.

Councillor Mosher said he knew of at least one case where the assessment had been lowered after the property was improved.

Councillor Dauphinee said special consideration had been shown in some cases which did not apply generally.

The motion to receive and file the report was voted upon and carried.

Councillors Evans and Isenor moved that council adjourn to go into committee work until 10 a.m. tomorrow. Carried.

#### FOURTH DAY — MORNING

Saturday, March 1, 1952

Council met at 10 o'clock. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Dauphinee and Lomas.

Warden Dowell announced that Councillor Allen had been elected chairman of the Finance Committee.

He appointed the following members to the special committee established to study proposed divisions of Districts 12 and 14: Councillors Allen, Ferguson, Naugle, Chisholm and Dauphinee.

Councillor Rodgers referred council's attention to a decision last year to subsidize doctors in remote, unserved areas of the county.

He said a doctor had now been secured to provide medical services in District 11 at a charge of \$3 per patient regardless of the distance to be travelled provided a subsidy of \$400 can be secured to cover his transportation expenses for the first year. It was expected the subsidy could be abolished after the practice had become established.

Councillor Chisholm said the subsidy should be granted because there was an evident need for medical services in that area. Councillor Myers said the municipality could not afford to provide subsidies for doctors throughout the country and that in many places the people paid as high charges for doctors services as prevailed in District 11.

Councillor Naugle pointed out the high cost for medical services in his district. He felt the subsidization of doctors should be a district charge. Ratepayers who were still subject to the high fees would not be willing to pay additional taxes to provide services in another section.

Councillor Allen said the \$400 subsidy requested would be a small charge to protect the health of the District 11 people.

Councillor Rodgers pointed out the municipality now paid a subsidy to a doctor in District 22. If the council would not approve a subsidy for the District 11 doctor then the people were willing to make it a district charge.

Councillor Evans said money paid to assure the good health of the people was not wasted. Costs could be curtailed in other fields in order to provide so worthy a service.

Councillor Naugle said he was not opposed to the proposed subsidy but felt that a program to cover the whole county should be sought. Councillor Lomas said the subsidy requested would benefit the people of one district and should be a district charge. Many people in the county did not have adequate medical care because they could not pay the doctors' charges.

Councillor Ferguson said the people in his district could understand from personal experience the hardships resulting from lack of medical care. The county had provided veterinary services to care for the animals and should not now ignore the needs of the people. The amount asked as a subsidy was not large and if it could provide needed medical services for District 11 it would be money well spent. Councillor Smith agreed and referred to the difficulties resulting from lack of such services in his district.

Councillor Redmond said he was in accord with the request for a subsidy but urged that a scheme be worked out that would benefit the whole municipality. Councillor Allen said the granting of a \$400 subsidy in this case might save the municipality much higher future costs through reduced hospital bills.

Councillor Burris said he believed the county could be divided into areas and could be served at a reasonable cost by eight or ten doctors. The total costs to the county would not be much higher than for veterinary services.

Warden Dowell suggested the provincial government subsidy be sought through an interview with Health Department authorities.

Councillor Turner outlined the difficulties encountered to secure a doctor for his district. Councillor Lomas said the subsidy was not sufficiently large to encourage doctors to settle in some parts of the county.

In answer to a question from Councillor Leverman, Councillor Rodgers advised the doctor planned to serve both districts 11 and 12. Councillor Naugle said an attempt should be made to get the full provincial subsidy for the doctor.

Councillor Burris suggested that the new Special Medical Committee be appointed without delay so that an early conference could be held with the provincial authorities on the matter.

Councillor Rodgers asked that he withdraw his request for a subsidy, saying the district would pay the amount out of its own funds. Councillor Myers suggested that District 11 and 12 combine to pay the subsidy.

Councillor Rodgers said that under the circumstances, District 11 did not wish to continue contributions to the veterinary services or for the subsidy to the doctor in District 22.

Councillor Burris suggested no action be taken until the Special Medical Committee had an opportunity to study the matter and to interview provincial authorities.

Councillors Mosher and Smith moved that council adjourn until Monday morning at 10 a.m. Carried.

#### FIFTH DAY — MORNING

Monday, March 3, 1952

Council met at 10 o'clock. Roll called.

The minutes of Saturday's session were read and adopted on motion of Councillors Evans and Isenor.

Councillors Naugle and Redmond moved that the Special Medical Committee be appointed by the warden. Carried.

A letter from Murray E. Ritcey, secretary of the Federation of Agriculture, was read, requesting that council hear a delegation representing City Market vendors on the question of fees to be charged for space in the market.

Councillor Settle advised he understood the delegation would be willing to confer with the Resources Committee or with the full council. Councillor Redmond suggested the committee hear the delegation in order to save time. Councillor Evans said the delegation should be received by the council because of the importance of the matter.

Councillors Naugle and Evans moved that the representatives from vendors using the City Market and the representatives from the City both be heard before the full council. Carried.

A letter from the Canadian Red Cross Society was read asking the council's support for its 1952 financial campaign. It was referred to the Finance Committee.

Councillor Leverman asked for information as to which body controlled the Oakland Road ferry, which operates across North West Arm. There was general dissatisfaction because the ferry did not operate on a schedule. If the council had authority over the ferry service, the Public Service Committee should take action in the matter.

Warden Dowell said he did not know if the ferry service came under the council's jurisdiction. The matter should be referred to the solicitor.

Councillor Dauphinee expressed appreciation to the Warden for the

manner in which he represented the municipality at ceremonies marking the turning of the first sod for the Halifax-Dartmouth Bridge. Councillors Mosher and Chisholm added their congratulations.

The report of the Assessment Committee was read. Councillors Naugle and Burris moved the adoption of the report.

Councillor Mosher said he did not believe the assessment department were taking all factors into consideration in making their valuations. The condition of roads serving properties were important factors in the value but this factor had apparently been ignored by the assessors.

Councillor Evans said the proposed increase in poll taxes would work a real hardship with some county people. Under the old assessment, a person assessed \$200 paid a \$1 poll tax, but the new assessment had raised his assessment to about \$600 with the result that he would be required to pay a \$8 poll tax under the new proposals in addition to the regular property taxes. There was too often a tendency to place a heavy burden upon people in low income brackets. Councillor Redmond agreed and suggested the report of the Assessment Committee be tabled for further study.

Councillors Redmond and Dauphinee moved that the report be tabled.

Councillor Myers asked if any portion of poll taxes now went to the provincial government. The warden advised the whole amount was now retained by the municipality.

Councillor Naugle said that under the present poll tax system, a person with an assessment of \$200 paid a \$1 poll tax and as a result did not bear his share to tax burden. The new proposals would iron out this inequality.

Councillor Settle advocated vigorous action in respect to the county's application for a grant in lieu of taxation on federal government property.

Councillor Dauphinee advised that a delegation from Hubbards had protested to him on their assessments and had asked for a hearing before the council. The amount of exempt property in the county had reached alarming proportions and a special committee should be set up to thoroughly investigate the whole question.

Councillor Naugle said the Assessment Committee had taken action in respect to exempt property and had passed the matter along to the new Revenue Committee. A special committee would not be necessary. Councillor Chisholm agreed there was no need for a special committee. He also felt the new poll tax proposals were fair.

Councillor Mosher said the appeal board should be made up of entirely independent members.

Councillor Myers said he would approve of the proposed \$8 poll tax for unmarried persons but it might mean a hardship for families with low incomes.

Councillor Burris pointed out the new assessment had exempted a lot of people paying the higher poll taxes because their assessments had been raised above the \$200 limit. The new proposals would tend to rectify that situation.

The amendment, which called for the tabling of the report, was voted upon and defeated. The motion to adopt the report was carried.

Councillors Dauphinee and Rodgers moved that arrangements be made by the Agenda Committee to hear a delegation from Hubbards at an early date, who wish to discuss problems of assessment with the council.

Councillor Naugle questioned whether council should by-pass the appeal board by hearing the delegation's complaints. Councillor Myers pointed out the Hubbards people had not presented their case to the appeal board. The council should not spend valuable time to hear this delegation which wished to appear before the council.

Councillor Redmond said the by-laws guaranteed a hearing for any body of ratepayers who had a complaint to make. Councillor Dauphinee agreed that any delegation was entitled to a hearing as a matter of right.

Councillor Mosher said the committee reports should be presented to the council a few days before they are taken up to enable councillors to study the recommendations.

Councillor Burris said his interpretation of the by-laws left the council with discretion to hear or not to hear a delegation.

Councillor Myers said if one delegation was to be heard, a public hearing should be conducted to give all ratepayers an opportunity to appear. He also objected over the absence of the solicitor, saying he should be available during a council session to give opinions needed.

Councillor Evans pointed out the solicitor had never been required to attend all council sessions. Councillor Leverman said two matters had been delayed during the morning session because the solicitor was not available for an opinion. Councillor Ferguson suggested that objections be made directly to the solicitor.

The motion to receive the Hubbards delegation was voted upon and carried.

Councillors Myers and Evans moved that council adjourn until 2 p.m. Carried.

#### FIFTH DAY — AFTERNOON

Monday, March 3, 1952

Council met at 2 p.m. Roll called.

The Warden appointed Councillors Burris, MacMillan, Rodgers, Ferguson and Naugle as members of the Special Medical Committee.

Councillors Lomas and Burris moved that the district and municipal officers for District 12 as named by the councillor be appointed for the ensuing year. Carried.

Dr. Charman then presented his report as Medical Health Officer.

Councillor Isenor said he had been unable to enforce the school closing regulation during the polio epidemic in one school section because the pupils attended school in Hants County and were required to continue attendance by school officials.

Councillor Mosher said sanitary facilities at the Glen Margaret school had been condemned with the approval of the local board of health. This was not a proper procedure.

Dr. Charman said it had been decided to permit children in district such as that described by Councillor Isenor to continue despite the ban since the Hants County schools were not closed, and the danger was slight. Councillor Redmond said he did not feel there had been any infringement of Halifax County's regulation in this instance.

Councillors Evans and Dauphinee moved that the report be received and filed. Carried.

Dr. Charman presented his report as the Jail Physician, and it was received and filed on motion of Councillors Redmond and Ferguson.

Councillor Lomas asked under what circumstances the school might be closed. Dr. Charman advised the schools were usually closed when the majority of pupils were unable to attend because of a disease epidemic.

Councillor Naugle asked if the local board of health had authority to close a school. The solicitor advised it was usual practice for the county board of health to declare there was an epidemic and for the local boards to then close the schools. Councillor Burris said the board in his district had closed the school there on the advice of a doctor without recourse to the county board. Councillor Lomas said in many cases the local board would be in a better position to decide what action should be taken.

Councillor Allen asked if there were any provisions to require a person to submit to an examination where social disease was suspected. Dr. Charman said the person could be forced to submit to treatment if there was proof that others were contacting the disease.

Major Donald Ford, Salvation Army Public Relations Officer, was then introduced to council and he spoke briefly, asking for an increased grant, if possible, for this year.

Councillor Leverman asked what steps were being taken to determine the financial responsibility of unmarried mothers and others involved in the cases. Major Ford advised efforts were made to determine the financial situation of these people but often with little success.

Councillor Evans asked why the amount of hospital bills varied in such cases. Councillor MacMillan said it was probably due to the differing lengths of confinement to hospitals.

Warden Dowell suggested some attempt should be made to determine the names of fathers in such cases upon admittance to hospital.

Major Ford said this might be done provided some discretion was permitted hospital authorities.

Deputy Warden Cruikshank asked in what cases the care of children was undertaken by the child maintenance authorities.

Councillor MacMillan said they usually acted in cases where the parents were considered unfit for the child, in which case the child was taken into the care of these authorities.

Councillors Naugle and Lomas moved that council go into committee of the whole. Carried.

Councillors Dauphinee, Rodgers and Redmond asked to be recorded as voting against the motion.

Councillors Naugle and Burris moved that the warden act as chairman of the committee of the whole. Carried.

Councillors Dauphinee and Naugle moved that council reconvene from committee of the whole. Carried.

Councillors Dauphinee and Lomas moved that the report of the Director of Assessment be received and filed. Carried.

Councillor Allen asked why the council had gone into committee of the whole to discuss the assessment director's report. Ratepayers were vitally interested in such matters.

Councillor Myers said it was unnecessary for the council to go into committee of the whole. The council had nothing to hide from the ratepayers.

Councillor Naugle said he had moved for council to go into committee of the whole at the request of the Director of Assessment.

Councillors Dauphinee and Rodgers moved that council adjourn until 10 a.m. tomorrow. Carried.

#### SIXTH DAY — MORNING

Tuesday, March 4, 1952

Council met at 10 o'clock. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Turner and Isenor.

Warden Dowell appointed Councillors Redmond and Settle as a committee to arrange for the council's treat to patients at the county hospital.

A letter from J. E. Rutledge, M.L.A., was read, requesting permission to appear before council in respect to the proposed licensing of automatic coin operated machines. The matter was referred to the Agenda Committee.

The report of the Constables Committee was read by Councillor Rodgers.

Councillor Lomas asked if any change was intended in respect to the payment of warrant fees to the local constables. They probably would refuse to execute warrants on the basis of 50 percent of the fees, as recommended in the report. Councillor Rodgers said the report did not suggest any change in respect to fees for local constables.

Councillor Chisholm said he believed the appointment of Constable Longard was a wise one in view of his background. He was willing to abide by the committee's recommendation.

At the request of various councillors, Warden Dowell read the list of applicants for the constable's appointment.

Deputy Warden Cruikshank asked what were the qualifications of Mr. Cameron. Councillor Rodgers said the man had a good naval record, was accustomed to handling money and had a good general appearance and personality. Mr. Cameron also had some experience in the provost police and had made a reasonable salary request.

Councillor Myers said he could not understand how a man could live and operate a car on the salary and expenses offered. Councillor Ferguson said the county would be fortunate if a good man could be secured for the salary proposed. Councillor Rodgers pointed out the constables income would be supplemented by a percentage of the warrant fees which would run to a substantial figure if the man was willing to work.

Councillor Evans asked if all the applicants had been advised that the income would be supplemented by a portion of warrant fees. Lack of this information may have accounted for the large salaries asked by some applicants. Warden Dowell said they had been supplied with all necessary information.

Councillor Naugle said the committee had obviously considered each application carefully and believed the men recommended would come up to expectations. Councillor Chisholm said Mr. Cameron, as a discharged member of the navy, might have a pension to supplement his income.

Councillor Leverman said he knew of one man who had asked a higher salary because he had not been aware of the warrant fees he would receive. This factor should be considered in future.

Councillor Myers asked if ill health was the only reason Constable Umlah had given for his resignation, or had there been some question as to insufficient salary.

Councillor Rodgers said Mr. Umlah had given ill health as the reason for his resignation in a letter to the committee. Councillor Lomas said he had been advised the resignation had been submitted because Mr. Umlah had been unable to continue his work at the salary offered.

The motion to adopt the report of the Constables Committee was voted upon and carried.

Councillor Webber asked if there had been any replies to the correspondence sent out in respect to proposed amendments of the municipal election legislation. The clerk advised some replies had been received and were available for study and further action.

Councillors Turner and Naugle moved that council adjourn to go into committee work and reconvene at 2 p.m. Carried.

#### SIXTH DAY — AFTERNOON

Tuesday, March 4, 1952

Council met at 2 p.m. Roll called.

Warden Dowell welcomed the delegation from Spryfield and asked the members to present their petitions to council.

He also announced that a group of District 14 ratepayers wished to appear before the council. Councillor Settle suggested this group be given a hearing on a Saturday morning.

Councillor Rodgers said the Spryfield delegation was seeking the establishment of School Section 27 as a separate district. It comprised the fast growing Spryfield area which was made up of \$1,100,000 assessment in District 12 and \$400,000 in District 11. Up until last year all schools in the section were located in District 12 resulting in trouble over the capital school taxes and the district rates. The people in District 11 have expressed

their approval of the proposal because they felt the area had suffered through lack of services because part of Spryfield was within District 11 while the remainder of the district was made up of small settlements with differing needs.

Mr. Stanley Raine said he believed the section could carry on as a new district with financial success. It was one of the most rapidly developing sections of the county. He believed the people would be in a better position as a separate district to obtain desired public services.

David Irons said both parts of the school section had similar needs which were unlike those required in the remainder of both districts 11 and 12 but the division of the section had made it impossible to secure these services.

Edward Gardiner said the people had to deal with the councillors for both districts, under the present setup, before any action could be undertaken to improve the situation of the people.

William Oley told council he had heard only one objection to the proposal. The section had grown rapidly in recent years and would continue to develop if the proposed new district was established.

Roy Cochrane said the formation of the new district would permit the people to determine how rapidly they wished to proceed with development. Difficulties which had arisen in securing mortgages would also be alleviated.

Councillor Dauphinee asked if public meetings had been held with people from both parts of the section to discuss the matter. He was advised that such a meeting had been held and the majority had favored the proposal.

Councillor Leverman asked if there had been advance notification that this subject would be discussed. Mr. Raine said the matter had come up under "new business".

Mr. Oley said Spryfield had grown without direction because of this artificial division.

Councillor Rodgers assured council the ratepayers had carefully considered the financial implications of the proposal and had worked out a plan favored by all.

Councillor Naugle asked if it would be necessary to change any school section boundaries to meet the request. Councillor Rodgers said no such change would be necessary.

Warden Dowell and Councillor Ferguson moved that council adjourn until 10 a.m. tomorrow to go into committee work. Carried.

#### SEVENTH DAY — MORNING

Wednesday, March 5, 1952

Council met at 10 o'clock. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Dauphinee and Chisholm.

Councillors Myers asked if the Constables' Committee had asked for the resignation of Chief Constable Umlah. Councillor Mosher assured the committee had not requested the resignation and had brought no pressure to bear upon Mr. Umlah to secure the resignation.

Councillor Mosher said St. Margaret's Bay Road continued to be a death trap despite the council's protests last year. Busses were stopping on dangerous turns on the road creating a hazard to traffic which might result in a serious accident. A request should be made that these stops be moved.

Councillor Leverman said he had been concerned about a dangerous turn at Lakeside and has urged the Highways Department to take corrective measures. The council should ask that the bus stops be moved. The fire station was located near this turn adding to the danger.

Councillor Dauphinee said there was a large population in this area and a serious accident could occur. Councillor Mosher urged immediate action.

Councillors Dauphinee and Evans moved that the Safety Committee interview the Minister of Highways with respect to dangerous bus stops on the St. Margaret's Bay Road, particularly through Lakeside. Carried.

A letter was received from Dr. Charman applying for re-appointment as jail physician. The matter was deferred for later consideration.

Councillor Settle said he had been contacted by Gaston Road residents asking what they should do to have a water service installed there. He was advised that the residents should draw up a petition on the matter.

Councillor Myers said he had received protests from Tufts Cove residents in respect to the water service installed there. Protests were being made by people who did not have house service but who are required to pay fire protection rates. They claimed they were not liable for these charges because they were not consulted when it was decided to install the service.

Councillor Chisholm said the same complaints had been made to him by these people. They were claiming a plebiscite should have been held on the matter rather than the circulation of a petition among those who could have the house services. Councillor Myers said the people claimed they had received no reduction in fire insurance rates. Councillor Redmond said the council should find out definitely whether a plebiscite was necessary.

The clerk advised that the charge for fire protection was made because it was necessary to install larger mains to provide protection that would be necessary to serve ordinary purposes only.

Councillor Settle said the Tufts Cove people felt the larger mains would have been necessary in order to serve the Wright's Cove development and that they were not installed primarily to provide fire protection. He asked if arrangements could be made to serve Tufts Cove with the fire fighting equipment established at Wright's Cove.

Councillor Myers said the people living more than 500 feet from the hydrants were saying they enjoyed no protection because the Dartmouth Fire Department would not run hoses to their homes. They had also believed the fire hose should be supplied but he had told them it was a district matter. Councillor Chisholm said he had seen Dartmouth Fire Department run hoses for more than 500 feet.

Councillor Dauphinee asked if there would be a report from the Finance Committee in respect to collection of hospital accounts. He felt the collection agency had gone too far in many cases by sending threatening letters although the people had advised the agency they were unable to pay the bills. He agreed any person who could pay should be forced to do so but it was not right to persecute those who could not meet the bill.

Councillor Myers said he had encountered similar situation in his district, where persons without means to pay hospital bills had been threatened with court action. He asked why the county could not collect these accounts without the collection agency since it had a collector and constables on salary. If the collector was being paid a salary, he should do the work.

Councillor Chisholm said he had also had inquiries as to why the county paid a collector and constables and still engaged a collection agency to collect hospital bills. Councillor Redmond pointed out the council had authorized the Finance Committee to take any action felt necessary. There was a need to have the hospital accounts legislation brought up to date.

Councillor Leverman said he had received letters from the Municipal Office asking if certain persons were able to pay hospital bills. If the councillors supplied this information, much difficulty might be overcome.

Councillor Rodgers said the council had been authorized to take any necessary action. The collection agency had been advised to take normal steps to collect the bills but where it was shown that a person could not pay, the bill had been written off. It was not fair to burden taxpayers with

hospital bills until every effort had been made to collect. No person had been prosecuted for collection of these bills to date.

The solicitor advised that the fee charged by the collection agency was not abnormal. The council should direct what action should be taken in collecting bills.

Warden Dowell said Mr. Archibald had been engaged as collector after he was superannuated because it was felt he was the best man for the job. He did not see how the fact that Mr. Archibald had been superannuated had made any difference.

Councillor Myers said people found it difficult to understand why the collector was receiving a total income of \$6,000 per year from the county while constables were hired on small salaries.

The report of the Roads and Bridges Committee was read and on motion of Councillors Turner and Isenor was received and filed.

Councillor Turner asked that the proposals included in the report be forwarded to the Minister of Highways.

The report of the County Planning Board was read by Councillor Dauphinee.

Councillors Dauphinee and Allen moved that the report be adopted.

Councillor Leverman asked when the master plan would be completed. The Post Office Department was willing to commence street delivery in Fairview as soon as the street naming and number had been completed.

Warden Dowell said it had been decided that street naming and numbering should be a district charge.

Councillor Rodgers asked if it was not necessary to have lots surveyed before they were sold, once the master plan of sub-divisions was approved. The warden advised that the lots were to be surveyed and staked before the plans were submitted for approval.

Councillor Rodgers said he knew of at least one case where the lots had not been surveyed, and asked that the matter be investigated. Councillor Dauphinee said the planning board knew there were some violations but could not take action until the individual cases were reported.

Mr. Emms advised council that he was currently working on the South Woodside section of the master plan and intended to begin on the Fairview section next. He would begin naming and number of Fairview streets at about the beginning of May.

The solicitor asked if the master plan would provide for future development. Mr. Emms replied that the plan would show the present situation and that would lead naturally to future development. Councillor Dauphinee said the planning board could use the master plan to determine the effect of future sub-division plans.

Councillor Dauphinee told the council that the estimates for the new year had been cut from \$5,000 to \$3,000 for the planning board.

Councillors Redmond and Naugle moved an amendment that the report of the Planning Board be tabled.

The amendment was voted upon and carried.

Councillors Evans and Isenor moved that council adjourn to 2 p.m. Carried.

#### SEVENTH DAY — AFTERNOON

Wednesday, March 5, 1952

Council met at 2 p.m. Roll called.

Warden Dowell announced the representatives of the teachers union were present and asked them to present their petitions.

E. G. Ross, chairman of the Salary Committee for the Halifax West Local, presented a brief.

Councillor Rodgers asked if the salary scales shown in the brief included the total income of the teachers. Mr. Ross said it comprised the gross income.

Councillor Rodgers asked if there was a need for teachers with academic licenses in the county, since there were few large schools. He felt it was unfair to show a comparison of the number of academic licensed teachers in the city and county without consideration being given to the respective need for this class of teacher. Mr. Ross said the county should seek to have more high licensed teachers if the maximum benefit was to be secured from the education system.

Councillor Rodgers said the council had to consider the amount of available revenue in deciding upon expenditures. He would be pleased to see the teachers receive an increase but if the money was not available, the increases sought could not be granted.

F. A. Lewis, Woodside, presented his brief to council.

Michael MacKenzie, Sheet Harbor, told council a large number of teachers were leaving the profession because of small salaries. Only one teacher in his school received as high a wage as the janitor. The council should seek to have the highest licensed teachers possible in every school. He felt the municipality could pay a higher wage.

C. S. Fletcher, Bedford, said the council should seek to give county pupils education opportunities equal with those available in the city. A good teacher was too valuable to lose unnecessarily. A good educational system was the best defence against Communism.

Councillor MacMillan assured the delegation he was in sympathy with their salary needs. It was not an easy matter to obtain the money needed to meet these requests through direct taxation. He did feel more money could be allotted for education. There was also a need to educate people to the importance of the teacher as a member of the community.

Councillor Ferguson said he also was in sympathy with the delegation's requests. He was concerned for the future of the children who must be provided an adequate education if they were to take their rightful place in the future. He felt both the provincial and federal governments had a responsibility to share in the cost of education.

Mr. MacKenzie said the best way to keep a teacher in the community was to pay a decent salary and to encourage parents to take a greater interest in the work of the teachers.

Councillor Allen reported on the interview with the Minister of Lands and Forests in respect to the county's portion of Crown lands stumpage fees. The committee was recommending that no further action be taken this year.

Councillor Naugle said the major part of the Crown lands had never been on county tax rolls. A small portion had been acquired from private owners.

Councillor Burris said the minister had advised the committee that it had received no requests from other municipalities for a higher portion. It might be wise to determine the views of the other municipalities on the question. Councillor Lomas said he did not advise any action be taken this year until the province had an opportunity to take action.

Councillor Ferguson questioned whether the province had a better claim on old land grants than the municipality.

Councillor Webber said much of the Crown lands had never been privately owned.

Councillor Redmond questioned the reception that would be received if the county's request for a larger portion of the fees was submitted for consideration to the Union of Nova Scotia Municipalities since most of the union delegates would be from larger centres with no interest in this question.

Warden Dowell said he felt the matter would get a fair hearing but he did not think it wise to take this action at the present time. Councillor Lomas agreed.

Councillor Leverman extended an invitation to council to attend the supper meeting of the Armdale Kiwanis Club on Tuesday.

The invitation was accepted on motion of Councillors Redmond and Myers.

Councillors Dauphinee and Myers moved that council adjourn to 10 a.m. tomorrow. Carried.

#### EIGHTH DAY — MORNING

Thursday, March 6, 1952

Council met at 10 o'clock. Roll called.

Councillors Dauphinee and Evans moved that the reading of Wednesday's minutes be postponed until Friday. Carried.

Councillors Evans and Dauphinee moved that council adjourn until tomorrow morning at 10 o'clock in order to allow Committees to do committee work, and give council the opportunity to pay their annual visit to the hospital. Carried.

#### NINETH DAY — MORNING

Friday, March 7, 1952

Council met at 10 o'clock. Roll called.

The minutes of Wednesday's sessions were read and adopted on motion of Councillors Turner and Ferguson.

A letter from Hon. Henry Hicks, Minister of Education, was read, suggesting a meeting at his office to discuss the Vocational High School Agreement. It was decided to advise the minister the council intended to visit the school before considering its decision on the matter.

A communication in respect to the Tufts Cove service was referred to the Public Services Committee.

Councillor Burris introduced the subject of teachers salaries, pointing out the problem could be traced back to 1949 when the teachers applied to the provincial government, without success, for higher salaries. The matter was later taken to the province by the Union of Nova Scotia Municipalities, still without success. The salary increase requests were then presented to the various municipal councils where they met varying responses. He felt the provincial government should have taken some action, at least in assisting the municipalities to reach a common solution to the problem. The proposals by the Municipal School Board would not meet the requests by the teachers although they involved considerable expenditure, and it was not yet known whether the teachers would accept the proposals.

Councillor MacMillan asked if the province had been contacted on the matter. He also asked what proportion of teachers' salaries were paid by the province.

Councillor Rodgers questioned whether the increments paid to teachers were included in the figures given by the teachers' briefs. He asked what would be the total cost to the municipal council for education if the teachers' requests were granted and what effect it would have on the tax rate.

Councillor Burris said no figures were available on the amount the province contributed to teachers' salaries because the costs had never been broken down in this manner.

Councillor MacMillan said a difficulty arose because the Equalization Fund would not increase if the council granted teachers' higher salaries.

At the request of Deputy Warden Cruikshank, Inspector Silver explained the salary scale.

Councillor Rodgers said there was a tendency to forget that the county people were paying high capital school taxes in addition to their portion toward general education expenses. Many people depended upon uncertain

incomes and would find an additional \$12 tax, as proposed by the teachers, a real hardship.

Councillor Smith agreed, pointing out that a poor fishing year would put families, depending upon fisheries for a living, in a very difficult position. They could not afford increased taxes.

Councillor Redmond said teachers had given the impression that the shortage of qualified teachers would be overcome if salary increases were granted. He did not feel that the answer could be found there, although he agreed teachers were underpaid. If prospective candidates were assisted to attend normal college, better results might be obtained.

The special report of the Municipal School Board was then read to council.

Councillor Leverman pointed out the teachers' requests had been based on higher living costs and asked why this basis had not been used by the school board in its proposals. He asked when the proposed bonus scale would go into effect.

Councillor Burris said the board had adopted the proposed bonus scale with a view to encouraging teachers to obtain higher licenses. The school year now coincided with the calendar year and it was proposed that the bonus be paid for the current year.

Councillor Naugle said the school board had not approached the provincial government because it was felt that a delegation from the council might prove more effective.

Councillor MacMillan suggested the proposed bonus scale might have a good psychological effect. It might be well to ask the Minister of Education to discuss the matter with the full council.

Councillor Leverman asked if it was believed that the provincial government would change its stand. He agreed that the teachers should have more money but the main question was how this was to be brought about. He pointed out some sections paid much higher taxes than others so that an increase would mean people in the fringe areas would pay higher taxes than those effective in the city, while enjoying none of the services. The people in these fringe areas were seriously considering the advisability of amalgamation with the city, and would not approve of a bonus system that would add so substantially to the tax rate. He questioned whether the time had not arrived to seriously consider a metropolitan commission to include the fringe areas. He said he would approve a scale based on bonuses for single and married teachers. He did not believe a salary increase would end the shortage problem, but some results might be obtained from a system of subsidization as proposed by Councillor Redmond.

Councillors Ferguson and Smith moved that council adjourn until 2 p.m. Carried.

## NINETH DAY — AFTERNOON

Friday, March 7, 1952

Council met at 2 p.m. Roll called.

The clerk advised council that the municipality contributed \$168,573 as compared to \$501,620.13 toward general education costs in the county. This did not include the capital school taxes.

Councillor Rodgers said the county was contributing a total of about \$413,000 if the capital school taxes were included.

Councillor Dauphinee said that too often the capital school taxes were not considered. The people were called upon to pay large amounts for education and then the young people could find no job opportunities in the province. If the province refused to contribute more to the cost of education, it should at least encourage industries to establish here. He did not sympathize with the teachers' request for higher salaries at this time. They should live by their agreements and then seek increases when the time came to reach new agreements.

Councillor Ferguson said the proposals by the Municipal School Board were basically sound. The education system would suffer for years from the effects of the present dissention. The provincial government should have shown leadership in the matter but the county could not let the matter drop as had the province.

Councillor Chisholm said the people in his district had expressed concern over the prospect of higher taxes. Councillor Settle said the claim by the teachers that farmers enjoyed a 136 percent improvement in their standard of living, was not correct.

Councillor Naugle said the people would prefer to pay higher taxes than see the schools closed. The council should make its decision and then ask the province to share in the project.

Councillor Leverman said he felt there was still hope that the provincial government would assist. He suggested this matter be followed up vigorously and that in the meantime the council grant single teachers a bonus of \$100 and married teachers, \$200 for the period January to June pending discussions with the province. In June a special council meeting could be called to determine future action.

Mr. Montgomery said the provincial government claimed it was paying the highest percentage toward education of any province but did not take into account that the cost per pupil was lower in this province than in several others. The teachers should have an opportunity to improve their licenses through night school courses. If some action was not taken by the council, it faced many closed schools next year.

Councillor MacMillan said he felt no decision should be made until the provincial authorities are contacted. Councillor Ferguson appealed to council to avoid strike action by teachers if possible.

Warden Dowell said he felt Councillor Leverman's proposals had merit. Something had to be done even if it meant a raise in the tax rate, although he appreciated the difficulty it would mean for some people. The provincial government and the federal government should assist in such expenditures.

Councillor MacMillan suggested the matter of federal aid be discussed with the provincial authorities.

Councillor Burris said Councillor Leverman's proposals would cost as much as those from the school board. He did not see that it was a better solution to the problem.

Councillor Naugle said the council would be in a better position to approach the province if it had made a decision.

Councillor Rodgers said the council had no assurance that the teachers would accept the proposals if they were passed. The amount of tax arrears would increase if tax rates were raised.

Warden Dowell suggested the council ask the union's reaction to the proposed bonus system. Councillor Rodgers said he could not agree since this would leave the door open for future negotiations.

Councillor Chisholm suggested the province be told the council would grant the bonuses and ask that body to grant a similar or larger amount. Councillor Turner agreed.

Councillor Evans said the council had no assurance it would receive more money by raising the tax rates, because it would probably result only in an increase in overdue accounts.

Councillors Naugle and Allen moved that the report of the Municipal School Board be adopted.

Councillor Allen said he believed the majority of teachers were not receiving sufficiently high salaries. He pointed out the importance of good education in moulding the minds of young people.

Councillor Myers said he agreed teachers needed higher salaries but the council could not expect to get the funds from taxpayers who could not afford to pay more taxes.

Councillor Lomas said the bonus system should be based on the cost of living factor. All should receive an equal amount.

Councillor Naugle said the proposed system would encourage teachers to improve their licenses.

Councillor Settle said he had understood the Nova Scotia Teachers' Union had decided to take no strike action this year, pending appointment of a commission to study the whole question.

Councillor Chisholm said there would be no use in approaching the provincial government for support if the council turned down these proposals.

Councillor Myers stated that he felt that the Provincial Government must be approached on the matter because if Council adopted the Special Report of the Municipal School Board, the matter would be finalized, and Council would be liable for the Bonus System suggested in the Report retroactive to January 1st, 1952.

Councillor Redmond said he did not believe the province would permit schools to remain closed, if the teachers went out on strike. Councillor Ferguson said the province had taken no action during strikes in other counties.

Councillors Chisholm and MacMillan moved an amendment that a committee be appointed to interview Mr. Hicks, the Minister of Education, and Mr. Fielding, the Minister of Municipal Affairs, with respect to the teachers salary situation, before council votes on the special report of the Municipal School Board. Carried.

Councillors Dauphinee and Smith moved that council adjourn to 10 o'clock tomorrow. Carried.

#### TENTH DAY — MORNING

Saturday, March 8, 1952

Council met at 10 o'clock. Roll called.

The minutes of the Eighth Day and the minutes of the Ninth Day were read and adopted on motion of Councillors Ferguson and Mosher.

A letter asking for a grant of \$200 for the Nova Scotia Home for Colored Children was referred to the Finance Committee.

Warden Dowell appointed the following committee to confer with Provincial Government officials in respect to teachers' salaries: Councillors Leverman, McMillan, Redmond, Lomas and Dauphinee.

Mr. Elster, of the Financial Collection Agencies, said he wished to rectify certain impressions left through a newspaper report of a council session. The company did not persecute people in attempting to collect bills. When it was satisfied the person could not pay it did not seek to add to their hardship by attempting to force them to do the impossible. Only two cases had been referred to him by councillors and appropriate action had been taken in both instances. He asked for specific instances of the complaints made by Councillors Myers and Dauphinee.

Councillor Myers questioned whether Mr. Elster had a right to criticize any councillor. He would produce on Monday, a letter which threatened an elderly lady with court action. He strongly objected to accusations being made against councillors by an agency hired by the council.

Councillor Dauphinee said he knew of two instances where people had received letters. The letters had been referred to the company by the municipal clerk but the letters were sent again. He would produce these letters on Monday.

Councillor Myers asked if the amount of the bills did not increase as various collection proceedings were carried out. Mr. Elster advised the

person owing the bill was charged with court costs, where court action was taken.

Councillor Myers said he did not object to efforts made to collect bills from people who were in a position to pay but to demand payment from old people, who did not have the means to meet the bills, caused them unnecessary mental stress. Mr. Elster agreed but said the company could not distinguish these cases from others unless it is advised.

Councillor Dauphinee asked why the cases referred by the municipal clerk to the company were ignored. He took strong exception to criticisms levelled against councillors by Mr. Elster.

Councillor Leverman said he did not approve of permitting Mr. Elster to appear before the council to criticise statements made by councillors when they acted in the best interests of the people.

Councillor Myers said it was useless to send him forms asking for information regarding people recently admitted to hospital. The clerk advised that the council had decided councillors should receive the forms asking for information about the settlement and ability to pay of the patients.

Councillor Leverman asked why the bills were sent to him before the people had a reasonable opportunity to pay their bills.

The clerk advised the bills were sent to the municipality on the day the patient is discharged from hospital. The information from councillors was of assistance in determining if the person has settlement in the county and if he can pay the bill.

Councillor Myers said there was no need to send the forms to a councillor when the patient has told hospital authorities he can pay the bill. Councillor Naugle said he returned the forms to the municipal office giving the information he had available. The forms assisted in determining which bills would probably be paid.

Councillor Myers said in his district there was a rapid turn-over in population and it would be impossible for the councillor to know the financial conditions of all the people. Councillor Webber said he knew of one instance where the bill was sent to him after the patient had paid the bill. It has caused much embarrassment.

Warden Dowell said unsuccessful efforts had been made to have the hospitals made responsible for their own bills. The matter could be followed up.

Councillor Chisholm said he believed it a good idea to send the forms to the councillors, when they were properly filled out. Too often the forms did not include much necessary information.

Councillor Leverman said there was not sufficient investigation of indigent hospital cases to determine whether there were relatives who could pay the bills.

Councillors Ferguson and Lomas moved that council adjourn to 11 o'clock, Monday, to go into committee work. Carried.

#### ELEVENTH DAY — MORNING

Monday, March 10, 1952

Council met at 11 o'clock. Roll called.

The minutes on Saturday's session were read and adopted on motion of Councillors Evans and Mosher.

J. E. Rutledge, M.L.A., was introduced to council by Warden Dowell.

Mr. Rutledge announced he was appearing on behalf of automatic coin machine owners to protest implementation of a \$25 license fee on these machines. The owners were complaining the fee was more than the returns from the machines would bear. Most of the machines would not show a

profit if the proposed fee was imposed with the result that most of them would be removed from the present location. In most cases the machines were profitable only during restricted seasons. The owner received only one-half of the profit with the location owner getting the remainder. In addition to the proposed license, the owners paid the regular taxes on their machines. If the municipality could legally fix a sliding scale this would answer the situation, otherwise a \$10 license fee was suggested.

Councillor Rodgers pointed out that city machines were taxed \$50 and there were some bad revenue producers there also. He asked to whom the machines were assessed and the amount of the average assessment. Mr. MacGlashen said the machines were on low assessments. They were assessed to the owners.

Councillor Myers said the machines were of value to many small store operators because they helped to meet operating expenses. Most of the machines showed profit only during the summer season. Mr. Rutledge said the council might consider the high cost of operating the machines.

Councillor MacMillan said the returns from the machines would be small in most cases. The profits did assist the location owners. A heavy license fee would tend to drive the machines out of the county. Councillor Myers said vandalism also accounted for high expense to the owners.

Councillor Mosher suggested there be a difference made between pin ball machines and coin operated phonographs. Some of the pin ball machines were used as gambling devices with prizes being offered. Mr. Rutledge said the prizes were offered by the location owners, in these cases, not by the machine owners.

Councillor Leverman asked if the owners of the machines would pay the full license fee or would share the expense with the location owners. One machine owner advised he had discussed the matter with location owners and they had refused to share in the cost.

Councillor Myers said he had closed down a coin operated phonograph because it did not pay.

Councillor Dauphinee said he did not believe the machines should be licensed if they were liable to regular assessment and taxation.

The matter was referred to the Trade Committee.

The clerk advised the Licenses Committee had not yet received answers from all councillors to a request for information concerning businesses in their district that would be liable to licenses.

Councillor Dauphinee said he had not answered the inquiry because he had felt it was not fair to license people who lived in the county for doing business there. It would be all right to license people from other municipalities or towns.

Councillor Myers said the task of finding out about these businesses was a job for the clerk of licenses and not for the councillors. Councillor Mosher said the Licenses Committee had decided to ask the councillors for their assistance on the matter.

Councillor Redmond said the council had been in error in adopting the report of the Constables Committee since it included a recommendation for the expenditure of money and notice had not been given the council of such expenditure as required by the by-laws.

Warden Dowell said the report had been tabled for an extra day before being adopted and this action had met the requirements of the by-laws.

Councillor Naugle said he did not believe this case was governed by the by-law since the council did not actually vote money. That would follow the report of the Finance Committee.

Councillors Smith and Naugle moved that council adjourn until 2 p.m. Carried.

## ELEVENTH DAY — AFTERNOON

Monday, March 10, 1952

Council met at 2 o'clock. Roll called.

The clerk read a letter from Mr. Lewis, commenting on a press report concerning the council's deliberations on the teachers' salary question. The letter was filed.

Councillors Naugle and Dauphinee moved that council adjourn to 10 o'clock tomorrow, to go into committee work. Carried.

## TWELFTH DAY — MORNING

Tuesday, March 11, 1952

Council met at 10 o'clock. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Dauphinee and Lomas.

Councillor Dauphinee read to council a letter from Financial Collection Agencies to a Queensland resident. He felt there was some confusion in respect to this bill because the hospital bill should be paid by the Child Welfare Department. The woman had advised the agency to that effect but she continued to receive letters.

Councillor Rodgers introduced Dr. Watt to the council.

Dr. Watt assured council he intended to practice medicine in the Sambro area as far as the Arm Bridge. He preferred country practice. There were many British doctors who would come here if given an opportunity because of their general dissatisfaction with the national health scheme in Britain.

Councillor Chisholm said he knew that a number of British doctors had retired from practice because of the scheme.

Councillor Naugle said the area to be served by the doctor should be sufficiently large to assure an adequate income. Councillor Rodgers said the proposed area would be large enough. The council had recognized the need for better medical services in the municipality and should give every encouragement to doctors coming here.

Councillor Leverman asked if British doctors coming to Canada had encountered any difficulty with the local medical authorities. Dr. Watt said he had found them very co-operative. If the county wanted more doctors, it should advertise in British medical journals and would receive a big response. Councillor Burris said this might solve the problem of finding doctors for the outlying districts.

Councillor Ferguson asked if Dr. Watt had experience in a country practice. Dr. Watt said he had served in such areas and was aware of its problems.

The city market vendors delegation was introduced to council.

Mr. Isenor said the proposed higher space fees in the market would drive out many of the small operators. The council might consider subsidization of the vendors. He felt the estimates for the market's operations were too high. Other uses might be found during the week for the market providing additional revenue. He asked that a committee be set up by the council to go into the matter.

Deputy Warden Cruikshank pointed out that the market benefited the people of Halifax and they should share the cost.

Councillor Leverman asked if all vendors were selling only their own products or did some of them buy and sell. Mr. Isenor said some meat dealers did buy and sell. They should be required to pay higher rates. Councillor Leverman said if buying and selling was permitted it tended to destroy the function of the market.

Councillor Settle said the market had proven an important factor in the economic life of county people. The council should do all possible to

maintain the service at reasonable rates. Councillor Naugle said the city people gained through the market and that factor should be brought to the attention of city authorities. Councillor Myers pointed out that city businessmen received a substantial part of their trade from county people and it was only fair that the city provide suitable market facilities.

Council Evans said a council representative should be on the committee in charge of the market. The council should give the vendor full support. Councillor Naugle urged council to decide upon its course of action so that the matter could be finalized before the annual meeting was completed.

Councillor Lomas said the city would suffer a loss if the market was abolished. Greater benefits would come to city people if the market rates were low enough to allow county people to sell their produce there.

Councillor Settle said he believed the city had an obligation to provide a market. Councillor Naugle said the city had refused to accept such an obligation. Councillor Myers pointed out the city was not permitted to abolish the old market until a new one was provided and this would indicate it had a legal responsibility. Councillor Myers agreed and suggested the council give full support to the vendors. The value of the market had been demonstrated in the past. Councillor Chisholm said the proposed table rates would wipe out the profits for some small operators. The council should press for more reasonable rates.

Mr. Isenor suggested a graduated scale of rates depending upon the location of the space acquired.

Councillor Rodgers said some city residents used the market and he wondered if they would be subject to higher rates. Mr. Isenor said some city people did use the market but the county vendors did not object. Councillor Rodgers said they competed with primary producers and should pay higher rates.

Councillors Ferguson and Rodgers moved that a special committee be appointed to go into the matter of the city market and report back to the council before the session closes.

Councillor Rodgers said the market was included in the duties for the Resources Committee. Councillor Evans said some councillors vitally interested in the question were not on that committee and they should be added. Councillor Naugle said the interested councillors could be on the special committee. Councillor Dauphinee said the by-laws defined the responsibilities of the Resources Committee as including the city market and there was no need for a special committee.

Councillor Naugle said the council had power to set up a special Committee. Councillor Rodgers said the special committee, if appointed, should report to the Resources Committee. Council Redmond agreed. Councillor Ferguson said it would make little difference. Councillor Myers said he did not believe it wise to disturb the committee set-up.

Councillors Ferguson and Rodgers asked that their motion be amended to provide that the special committee report back to the Resources Committee.

The motion was then voted upon and carried.

Deputy Warden Cruikshank appointed the following councillors to the special committee: Councillors Settle, Redmond, Evans, Naugle, Myers.

The report of the Committee on Insane was read and on motion of Councillors Lomas and Webber was received and filed.

Councillors Evans and Turner gave the following notice of motion: That the warden and treasurer be and they are hereby authorized to arrange with the Royal Bank of Canada, Spring Garden Road Branch, for an overdraft at such bank for a sum of not exceeding Forty Thousand Dollars (\$40,000) and the treasurer is authorized to use such overdraft to defray ordinary expenditures of the Municipality for the present year.

Councillors Ferguson and Redmond gave the following notice of motion: That the warden and treasurer of the Municipality be authorized to borrow, on behalf of the Municipality, a sum not to exceed Thirty-Five Thousand Dollars (\$35,000) for the purpose of paying the Provincial Treasurer the taxes payable to him under provision of the Highway Act, Chapter 75, Revised Statutes for Nova Scotia, for the year 1952, and to do such acts as are necessary to effect such loan.

Councillors Isenor and Turner gave the following notice of motion: That until the next annual meeting of the council, the treasurer be and is hereby authorized to pay all accounts rendered to him or to the clerk, which the warden and Chairman of the Finance Committee, deem to be properly payable by the Municipality and do so certify.

Councillors Mosher and Smith moved that council adjourn until 2 p.m. Carried.

#### TWELFTH DAY — AFTERNOON

Tuesday, March 11, 1952

Council met at 2 p.m. Roll called.

Dr. MacRitchie presented his report as Divisional Health Officer.

Councillor Dauphinee said not enough county people were taking advantage of the services offered by the mobile x-ray unit. Councillor Redmond asked if the unit was going to visit places missed last year. Dr. MacRitchie said plans called for a visit to those places.

Mr. MacKay was invited to discuss sanitation conditions in the county. He said the problem was becoming increasingly acute in the fringe areas and the council should consider immediate action to rectify the situation. Trouble was bound to follow when wells and cess pools were placed on a small lot and this matter should be considered by the planning board.

Councillor Leverman asked if buildings should be permitted on lots of less than 60 feet by 100 feet. Mr. McKay said they should not.

Councillor Leverman asked what should be done in the Fairview area where conditions were bad but the buildings of new homes continued. Mr. MacKay suggested that building be restricted until proper facilities for sanitation were available, otherwise the condition would grow worse. He offered to discuss sanitation problems with the municipality's sanitary inspectors at a future date.

Councillors Dauphinee and Ferguson moved that the report of Dr. MacRitchie be received and filed. Carried.

Councillors Rodgers and Chisholm moved that council arrange a meeting with sanitary inspectors of the county with Department of Health officials, and that they be paid at the same rate of pay, as for committee meetings, and the amount be charged to the districts concerned. Carried.

The reports of buildings inspectors for Districts 7, 8, 11 (Purcells Cove area), 11 (Harrietsfield), 11 (Herring Cove), 11 (Sambro), 12, 14, 18, 27 and 28 were read and on motion of Councillors Dauphinee and Lomas were received and filed.

Councillor Rodgers asked if it was necessary that septic tanks be installed before building permits were issued. He pointed out the permits contained such a provision. The solicitor said he did not believe that provision could be enforced. Councillor Allen said the council had agreed last year that out-houses could be built provided proper sanitation conditions were maintained. Councillor Myers asked why metal septic tanks were prohibited and was advised that it was felt they deteriorated too rapidly.

Councillor Rodgers pointed out the regulations gave the building inspectors power to refuse to issue permits if a building was considered a health hazard. He asked if this would include out-houses. The solicitor said this would depend whether an out-house would be classed as a building.

Councillor Rodgers said out-houses could not be built if the permits were not issued, since the Municipal Building Board had no power to issue permits. Councillor Leverman said the building board had no power to change the by-laws but had done so in some instances.

The report of the Municipal Building Board was read.

Councillors Naugle and Mosher moved that the report be received and filed and that the matter of the size of building lots be referred to the Law Amendments Committee.

Councillor Leverman said a problem had arisen in his district in respect to under-sized lots included in a sub-division plan filed before the planning board was organized. The clerk advised that it was proposed to amend the by-laws to allow building permits for these cases.

Councillor Leverman said he did not believe a general rule of this type should be made in view of the sanitation hazard. Councillor Chisholm agreed and suggested that the sub-division could be re-arranged to provide larger lots. Councillor Myers said some provision should be made for persons who had bought the small lots in good faith. Councillor Leverman agreed some provision might be made for individual cases.

The motion to adopt the report was voted upon and carried.

The reports of sanitary inspectors for Districts 11, 12 and 20 were read and on motion of Councillors Leverman and Rodgers were received and filed.

The report of the Committee on Licenses was read.

Councillors Ferguson and Chisholm moved that the report be adopted.

Councillor Naugle said he did not believe a license should be required for county residents operating a trucking business in the county. Councillor Settle asked if licenses would be required for persons living outside the county who did business within the municipality.

Councillor Redmond said certain provisions had been included in the by-laws which were not intended by the council. Ratepayers, who were not residents, were allowed to pay the reduced license fee, whereby a person could purchase a small lot of land, pay very small taxes, to enjoy the same advantages as a county resident.

Councillor Dauphinee suggested the council abandon the licensing field since it produced little revenue and caused much trouble.

Councillor Myers pointed out persons selling primary products were not required to have a license. Councillor Ferguson said the store to door peddlers should be licensed since they competed with the established local merchants. Councillor Turner said he believed persons with established places of business should be exempted from licenses. Councillor Dauphinee said peddlers provided a valuable service and should not be penalized. Councillor Webber said some merchants, with established places of business, paid very little taxes, since their stores were small and they kept little stock.

Councillor Myers said he believed peddlers should be licensed but not those county residents who were carrying on a trucking business and already paid high taxes. Councillor Lomas urged strict enforcement of the regulations to produce the maximum revenue.

Councillor Hutchinson said a distinction should be drawn between persons delivering goods and peddlers. Councillor Redmond said city officials had advised him they did not require peddlers licenses from persons who were not selling to the direct consumers.

Councillor Webber asked why Dartmouth taxis paid licenses in the town but were permitted to answer calls into the county. The solicitor advised the question of where the license should be acquired depended upon where the major part of the business was done.

Councillor Naugle said he did not believe council intended to license truck owners who were attempting to carry out business in the county. Councillor Redmond agreed and said the truck owners would pass along

the license fee through higher charges to those hiring the trucks. Councillor Lomas pointed out that several trucks could be operated under one license. Councillor Evans said it was not intended to penalize persons who were creating employment. They should not be required to pay a license fee. Councillor Myers said the license would be good for a whole year. A new one would not be required for each job. Councillor Burris said the by-laws included regulations not intended by the council.

The motion to adopt the report was withdrawn and the report was referred back to the committee.

Council then discussed the financial statement.

Councillors Turner and Myers moved that council adjourn until 10 o'clock tomorrow morning. Carried.

### THIRTEENTH DAY — MORNING

Wednesday, March 12, 1952

Council met at 10 o'clock. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Ferguson and Evans.

The following motions, upon which notices of motion were given on the previous day, were presented:

Councillors Evans and Turner moved that the warden and treasurer be and they are hereby authorized to arrange with the Royal Bank of Canada, Spring Garden Road Branch, for an overdraft at such bank for a sum of not exceeding Forty Thousand Dollars (\$40,000) and the treasurer is authorized to use such overdraft to defray ordinary expenditures of the municipality during the present year. Carried.

Councillors Ferguson and Redmond moved that the warden and treasurer of the municipality be authorized to borrow, on behalf of the municipality, a sum not to exceed Thirty-five Thousand Dollars (\$35,000) for the purpose of paying the Provincial Treasurer, the taxes payable to him under provision of the Highway Act, Chapter 75, Revised Statutes for Nova Scotia, for the year 1952, and to do such acts as are necessary to effect such loan. Carried.

Councillors Isenor and Turner moved that until the next annual meeting of the council, the treasurer be and is hereby authorized to pay all accounts rendered to him or to the clerk, which the warden and chairman of the Finance Committee deem to be properly payable by the municipality and do so certify. Carried.

Councillors Dauphinee and Evans moved that the thanks of councillors be extended to the Kiwanis Club of Armdale for its kind hospitality at its regular luncheon last evening at the Nova Scotian Hotel. Carried.

Councillors Mosher and Turner moved that council adjourn to go into committee work until 11 o'clock. Carried.

Council re-convened at 11 o'clock. Roll called.

Councillor Leverman reported on the meeting of the special committee on teachers' salaries with the provincial ministers of education and municipal affairs. Mr. Hicks had advised the province did not contemplate any change in its present policy this year. He had recommended that the council adopt the recommendations of the Municipal School Board.

Councillor Dauphinee said he had stressed the financial difficulties facing the municipality and had suggested that new sources of revenue be made available. He also stated that the minister had agreed that this municipality had increased its expenditure for education as well as other purposes, which had not been done by all municipalities. Our levies have increased by over 40% whereas some others have only increased their levies by 11%.

Councillor Naugle said he was satisfied the committee had done all possible. Councillor Ferguson agreed but said the refusal by the province

to take action would have a major effect on the education system of the county.

Councillor Lomas said he had expressed fear to the provincial authorities that the county would lose 40% of its teachers next year but Mr. Fielding had expressed the fact that this same situation existed in Quebec, Ontario and other places.

Councillor Myers said the teachers had signed a contract and should be obligated to live up to it. He did not approve of any measure to increase the tax rate when it could be avoided. A higher rate would mean more tax arrears.

Councillor Redmond said he had proposed to the minister that teachers attending normal college be subsidized but had received no definite response. Councillor MacMillan said the minister did not believe a sales or automobile tax would solve the problem since the revenue would be coming from the same people as presently paid county taxes.

Deputy Warden Cruikshank commended the teachers for their approach to the problem. He believed there was a great need for revision of the salary scale. The Municipal School Board should press for definite action to encourage permissive teachers to stay in the profession. The province was better able to cope with the salary question because it had wider sources of revenue.

Councillors Myers and Hutchinson moved that council adjourn until 10 o'clock tomorrow morning, so that council can visit the vocational school. Carried.

#### FOURTEENTH DAY — MORNING

Thursday, March 13, 1952

Council met at 10 o'clock. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Isenor and Turner.

Mr. Larson, principal of the Halifax County Vocational High School, was introduced. He told council the school would approach its maximum capacity next year. The county was being asked to increase its contribution by \$1,760. If the money was not provided by the participating bodies, the school program would have to be reduced to fit a lower budget.

Councillor Allen asked if county students would be denied use of the school if the county did not meet its full share. Mr. Larson said the minister of education had indicated if all bodies did not meet their full share, the students would have to be reduced in proportion to the amount contributed. Councillor Allen said the amount had increased steadily for several years and asked what was the prospect for the future. Mr. Larson advised little increase was expected after the school reached full capacity. The council would have to agree to any increase over an agreed percentage, under the proposed new agreement.

Councillor Rodgers said there seemed no positive assurance that the costs would not continue to rise. He appreciated the value of the school but did not believe the county could continue in the present trend indefinitely. The clerk explained that the higher costs were due to increased capital school costs arising from the erection of the school. The absolute capital cost had not yet been fixed but indications were that the county's total share would be about \$72,000. Because of the higher capital costs, it was impossible to fully develop the school at the original estimates. The presently total yearly cost was \$250,000 and it was expected to run to a maximum figure of \$275,000. The Minister of Education had agreed to a proposal that the period of amortization be extended from 20 to 25 years and this would reduce the yearly contribution. The eventual annual contribution for the county was expected to reach \$16,258 when the school was at full capacity.

Councillor Redmond said the agreement made last year was on a year-to-year basis and it was understood that the maximum cost to the municipality would level off at \$16,000. This figure had not been exceeded. It would not be wise to curtail the program.

Warden Dowell said the school was one of the most valuable education institutions available to county students. Councillor Burris said he believed the county should assume its share if the other participating bodies did likewise. The school performed a valuable service.

Councillor Naugle asked if the county's share would be affected if Dartmouth dropped out of the scheme. Warden Dowell advised the county's proportion would remain the same. Councillor Naugle suggested council approve of the proposal since the cost would not increase greatly. Warden Dowell said the county had always sought such an institution and should not withhold its full support. Councillor Ferguson said money paid for the school was a worthwhile investment. Councillor Leverman expressed full support of the proposed program and in the school's officials.

Mr. Larson pointed out that Canada had changed from a primary producing nation to a manufacturing nation and to meet the need for trained workers the federal government had decided to subsidize schools of this type. As a result the cost per pupil to the county would be about the same as the cost for a pupil attending a regular high school.

Deputy Warden Cruikshank asked how the county students were selected. Mr. Larson said grade nine students applied for admission through their schools and the most promising ones were selected. No attention had been paid to district boundaries in making the selection. Deputy Warden Cruikshank suggested the pupils should be taken from various districts provided their qualifications were equal. Mr. Larson said this could be done.

Warden Dowell advised that the Minister of Education had asked for an early decision on the matter. Councillor Turner said the council should give its support. Councillor Lomas said no other reasonable course could be followed. Councillor Myers said he would support the proposal provided the county was not asked each year to increase its contribution. Councillor Dauphinee said the school officials expected the costs to level off.

The draft agreement was read by the clerk. Councillor Burris said the percentage of increase limitation would protect the county.

Councillors Naugle and Burris moved that council approve in principle the entering into a new agreement re the Halifax County Vocational High School, and that the Municipal Solicitor be authorized to confer with the solicitors of other parties concerned, namely the Province of Nova Scotia, the City of Halifax and the Town of Dartmouth with respect to the drafting of the new agreement, in accordance with decisions made at the recent conference between the Minister of Education and the representatives of the municipalities concerned. Carried.

Councillors Leverman and Dauphinee moved that Murdock Bell be added to the list of District Officers for District 12 as a county constable. Carried.

Councillors Allen and Ferguson moved that council adjourn to go into committee work until 2 p.m. Carried.

#### FOURTEENTH DAY — AFTERNOON

Thursday, March 13, 1952

Council met at 2 p.m. Roll called.

Warden Dowell announced with regret the death of Mrs. Archibald and extended to the family the council's deepest sympathy in their sorrow.

Councillor Leverman suggested arrangements be made for a floral tribute and the warden assured such arrangements would be made.

Warden Dowell asked the deputy warden to act as clerk.

The special report of the Municipal School Board was read to council.

Councillors Naugle and Ferguson moved that the report be adopted.

Councillor Mosher said he had sympathy for the requests of the teachers but he had to consider the effect on the tax rate. The taxpayers were already overburdened. The council should not permit the provincial government to place the burden on the municipality. The province had ample means of producing revenue. Recently the cost of a truck license plate had been doubled producing substantial revenue.

Councillor Isnor said he could not support any proposal to increase the burden on taxpayers. The salary question was something for the province not for the municipality. Councillor Myers agreed. Councillor Ferguson said the province had refused to take action and now the council must. Councillor Myers said the province had no right to saddle the county with this problem. The provincial authorities always proved uncooperative.

Councillor Smith said the amount of tax arrears was bound to increase if the tax rate was raised. People in fishing villages could not meet the present rate and the burden should not be increased.

Councillor Myers suggested no vote be taken until the full council is present. Councillor Mosher asked for a recorded vote.

Councillor Lomas said the teachers were entitled to a living wage and the council should assist them in their plight. The full demands did not have to be met. Councillor Myers said he did not believe the council should take money from poor people and then give it to someone better off. Councillor Lomas said most county people enjoyed higher incomes today and the teachers were entitled to similar treatment. Councillor Isenor said the vote should wait for the full council. Councillor Evans agreed, pointing out the ratepayers depended upon the councillor to express their views and every one should have an opportunity to express an opinion.

Councillor Allen and Mosher moved that the vote on the report of the Municipal School Board re teachers salaries be postponed until the full council is present or the warden decides it must be presented.

Councillor Hutchinson pointed out that the council would have to vote on the original motion if the amendment was defeated.

Council voted upon the amendment and it was carried.

Councillors Dauphinee and Mosher moved that council adjourn until 10 a.m. tomorrow to go into committee work. Carried.

#### FIFTEENTH DAY — MORNING

Friday, March 14, 1952

Council met at 10 o'clock. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Turner and Isenor.

The proposed amendments to the Building by-laws were referred to the Law Amendments Committee.

Councillor Leverman said he had prepared a set of regulations, based on those drafted for Cape Breton County, which would control plumbing in any building district that wished to adopt it.

Councillor Myers said there would be difficulty in obtaining the services of a qualified plumbing inspector as proposed in the regulations. He would not favor any regulation which would force any person to hire a master plumber rather than do the work himself.

Councillor Leverman said the regulations would not require a master plumber and that any good building inspector could carry out the duties of plumbing inspector as proposed in the regulations.

The proposed regulations were referred to the Law Amendments Committee.

Councillors Dauphinee and Cruikshank moved that the report of the County Planning Board be adopted with the exception of the \$3,000 expenditure which will be referred to the Finance Committee.

Councillor Rodgers asked if the adoption of the report would mean the planning board would have discretionary powers in respect to lot sizes and road widths. The warden advised the matter had been referred to the Law Amendments Committee.

The motion was voted upon and carried.

Councillor Rodgers said much of the council's business was being delayed unnecessarily. The Agenda Committee should arrange the day's business in order to fill out the sessions. Many councillors had important business to transact and could not attend the sessions if they continued at the present pace.

Councillor Myers said the new committee set-up had made it almost impossible for two committees to meet at once. The council's business was behind schedule. Reports were being tabled for a longer period than necessary. Discussion of the Assessment Committee's report, which was of vital concern for all councillors, should not be deferred.

Deputy Warden Cruikshank said he had never seen a council meeting when so many reports had been tabled.

Councillor Leverman agreed that much time was being lost and asked that an effort be made to rectify this situation.

Councillor Evans asked for a ruling as to whether the filing of a report meant final disposal of the matter. The warden advised that this was the usual practice.

Councillor Leverman said the minutes showed the Assessment Committee's report had been adopted.

Councillors Rodgers and Ferguson moved that council adjourn until 2 p.m. Carried.

#### FIFTEENTH DAY — AFTERNOON

Friday, March 14, 1952

Council met at 2 o'clock. Roll called.

Warden Dowell asked councillors to adhere to the by-laws in respect to the number of times a councillor might speak on a subject. He said the new committee set-up was responsible for part of the delay.

Councillor Lomas pointed out councillors were on more than one committee under the old set-up. Councillor Myers said the new set-up apparently made it impossible for more than one committee to meet at one time.

Councillor Naugle said the committees had too many duties now and this held up the completion of their business.

Councillor Rodgers advised council that the Public Service Commission now had a bill before the legislature seeking wider expropriation powers. The county was not being represented at the hearings and the councils views should be made known. If the commission received these powers it would probably take over more land.

The report of the Committee on Licenses was read. Councillors Ferguson and Webber moved that it be adopted.

Councillor Dauphinee said he believed persons with established places of business should not be required to have a license to peddle goods in the municipality. Councillor Myers said the council needed some control over peddlers. Councillor Ferguson said any county merchant, who peddled in another district in competition with the local merchants, should pay some fee. Councillor Turner said he did not think those with an established business should be penalized. Councillor Dauphinee said the store to door peddlers rendered a valuable service. In addition they were already heavily taxed.

Councillor Redmond said he did not advocate licensing any peddlers but if it was to be done, all should be required to pay the fee. Councillor Myers said some fee should be charged to cover those city and town merchants who acquired a small piece of property in the county and then

peddled goods in competition with local merchants in the municipality. The \$10 fee was not excessive. Councillor Dauphinee pointed out city and town merchants would not have established places of business and would be covered by the present by-laws. Councillor Webber cited a case where a merchant owned a very small shop, with little stock in trade, but did a heavy peddling business. There should be some control of such cases.

Councillor Myers opposed imposition of a \$25 fee on pin ball machines saying it would drive them out of the county so that there would be no revenue. It would be better to set a \$5 fee and get some revenue. Councillor MacMillan agreed. Councillor Mosher said he approved of the \$10 fee for peddlars with established businesses to protect local merchants and believed the \$25 charge for pin ball machines should be maintained since they were being used as gambling devices. Councillor Myers said the machines provided amusement for young people and were not gambling devices. Young people would go out of the county for amusement if the council abolished the machines.

The motion to adopt the report was voted upon and carried.

Councillor Rodgers asked what the council proposed to do in respect to the Public Service Commission's request for expropriation powers. The solicitor said he was preparing legislation for submission to the legislature which he hoped would control the present situation. The council should take action on the present bill before the legislature.

Councillor Rodgers said the council should insist that it have some power over lands within the municipality. The expropriation powers sought by the commission would enable it to extend the water shed holdings even after the boundaries were set. The council should demand that the boundaries be established immediately, that the commission buy all land within the area and that there be no further encroachment.

Councillors Allen and Rodgers moved that the warden appoint a special committee to follow up the proposed legislation respecting the powers of the Public Service Commission to expropriate land in the municipality. Carried.

Councillor Rodgers suggested the director of assessment act in an advisory capacity with the committee. The warden agreed.

Warden Dowell appointed the following committee: Deputy Warden Cruikshank, Councillors Leverman, Dauphinee, Naugle and Rodgers.

The solicitor told council he had been concerned over the matter of district rates. The rate funds had grown rapidly in recent years and he did not believe there had been proper accounting to the council for the funds.

Councillor Leverman asked what was meant by proper accounting. The solicitor advised he meant the council had not been advised as to the expenditures made and had not voted on the expenditures.

Councillor Leverman said he had suggested that the expenditures be shown in the annual report. A strict accounting was made in the municipal office and the accounts were available for examination by any ratepayer. The solicitor said he did not suggest there had been any improper use of the funds but he did feel the council should receive a full report on the expenditures. Councillor Dauphinee said the account books could be read to council.

Councillor Myers said the money was levied in each district for district purposes and the expenditures would be of no interest to people outside the district. Councillor Naugle said the levy had been originated to meet a health problem. Councillor Rodgers said the auditors had advised a committee meeting that they did not audit district accounts because they did not have that power. Councillor Lomas said there should be no suggestion that the funds had been used improperly. Councillor MacMillan said there was no question of fraud but rather as to the legality of levying these rates. The solicitor said his main concern was that there be a proper

report to council on the use of the funds. An amendment to the Municipal Act would be necessary to clarify the county's legal position in this matter.

Mr. Murray said this matter was part of a larger problem arising because the municipality contained both an urban and rural area. He suggested a special committee be established to study the whole question. Councillor Rodgers asked why the municipality should be held back by other more backward counties. The solicitor said the province seldom granted amendments to the Municipal Act unless they were requested by the Union of Nova Scotia Municipalities and that no other municipality had this problem.

Councillor Myers said he did not believe the use of district funds should be questioned. It was a matter for the councillor for the district to administer the funds in the best interests of the ratepayers. Councillor Leverman asked what steps should be taken to meet the immediate problem. The solicitor suggested an adequate report be made to council in respect to the funds. Councillor Dauphinee asked if the councillors should levy a district rate this year. Councillor Naugle said the councillors were open to criticism under the present setup and a proper report would offer some protection.

Councillor MacMillan asked how he should obtain funds for financing the Sheet Harbor Fire Department. Councillor Rodgers said a local levy could be imposed if a majority of the ratepayers signed a petition requesting the levy. Councillor Redmond suggested the council set out regulations governing use of the district funds, a schedule of fees for district officers and have a report on the expenditures made each year.

Councillor Rodgers asked what would happen if a ratepayer refused to pay his district rate. The solicitor said it would depend upon the interpretation of the Municipal Act. Councillor Naugle asked if it was necessary to have a district rate, and was advised by the warden that a rate was not necessary.

Councillors Lomas and Webber moved that council adjourn until 10 a.m. tomorrow. Carried.

#### SIXTEENTH DAY — MORNING

Saturday, March 15, 1952

Council met at 10 o'clock. Rolled called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Evans and Leverman.

A letter from Port Dufferin residents asking that a road there be taken over as a public highway was referred to the Public Service Committee.

The report of the Jail Committee was read.

Councillors Dauphinee and Rodgers moved that the report be received and filed.

Councillor Myers reported the jailor had not received board money for the extra turnkey. The warden assured provisions were made for the payment.

Councillor Lomas objected to recent criticisms of the county jail as being unfair. The committee had examined the jail regularly and had been assured that the prisoners were receiving proper treatment.

The motion to receive and file the report was voted upon and carried.

The report of the Building Committee was read and was received and filed on motion of Councillors Myers and Dauphinee.

The solicitor read the Public Service Commission bill now before the legislature.

Councillor Leverman said he understood the bill provided that the title to the property be vested in the city and he feared this might be a move to have the property exempted from taxation.

The solicitor advised the bill would not affect the county's taxing powers but a careful study should be made to assure that the municipality's rights were protected. He said the bill would give the commission a right to expropriate any land in the county. Councillor Rodgers said the commission should not have that power. It should be required to set out the boundaries of the water shed and be restricted to those boundaries.

Councillor Leverman asked if the restrictions were not provided for in health legislation. The solicitor advised the main restrictions were covered by the City Charter. Councillor Lomas said the county should insist on its right to govern the county.

The solicitor read a proposed amendment to the city charter prepared for submission to the legislature.

Councillor Leverman asked if the boundaries of the watershed could not be extended under the bill before the legislature, even after they had been established. He feared the commission might be thinking of the future value of such properties if they should acquire purifying equipment at a future date and the present restrictions were not necessary. The watershed area contained much valuable land.

The solicitor said he did not know of any way to stop this possibility although the amendment to the City Charter would require the commission to purchase land before restrictions were imposed. Councillor Leverman expressed fear that a similar situation might arise in the Dartmouth area following more development there.

Deputy Warden Cruikshank advised that Mr. Macnab had a proposal to make to the council or a committee of the council concerning the matter. Councillor Rodgers said the proposal should be made to the full council.

Councillor Leverman said this development should not prejudice the council's decision to make its views known to the legislature.

Councillors Rodgers and Mosher moved that the Agenda Committee arrange to have Mr. Macnab of the Public Service Commission appear before Council to discuss certain matters pertaining to the watershed at the earliest date possible.

Councillor Lomas said the municipality should not ease up on its attempts to obtain revenue from the commission's properties.

Councillor Mosher said it appeared the commission had embarked on a progressive program of land acquisition and if purifying equipment was secured at a later date, it would have much land to sell.

The motion was voted upon and carried.

Councillor Naugle stressed the need for a careful study of the commission's bill to assure the county's taxing rights were not endangered.

Councillors Lomas and Myers moved that council adjourn until 11 o'clock Monday morning. Councillors Burris and Evans moved an amendment that council adjourn until 10 o'clock Monday morning. The amendment was voted upon and carried.

#### SEVENTEENTH DAY — MORNING

Monday, March 17, 1952

Council met at 10 o'clock. Roll called.

The minutes of the Saturday's session were read and adopted on motion of Councillors Isenor and Burris.

A letter from the Provincial Government respecting the cost of operating the Halifax County Vocational High School was read to council.

A petition from Eastern Passage ratepayers was read, requesting action be taken to provide cribwork to protect a road in that area. Councillor Myers said the road was covered with water during every storm. The matter was referred to the Public Services Committee.

Councillor Mosher asked if the building inspector for District 9 had been paid and if he would receive a year's salary.

The clerk advised the man had not been paid to date and that he would receive payment for the period of actual service.

Councillor Mosher said poor rate accounts should be shown in a monthly statement to councillors. Such a system would enable savings to be made. The expenditures should be governed by a district board.

The clerk advised council that the district accounts were audited, contrary to the statement made in a newspaper story.

A letter asking that a road in Terence Bay be taken over as a public highway was read.

Councillor Rodgers said he had received a petition from a group of ratepayers in his district in respect to the taking over of a road, and that he had referred the matter to the solicitor but no action had been taken on the matter to date. He wished to know what was to be done.

Councillor Smith said the road conditions referred to in the Terence Bay correspondence was causing much hardship.

The matter was referred to the Public Service Committee.

Councillor Rodgers was advised to place his petition before the County Planning Board.

Councillor Allen said some action should be taken to have the services of the Halifax Memorial Library extended to county residents. The county people had indirectly assisted in the financing of the library. He suggested the library authorities be contacted on the matter. Councillor Leverman pointed out the library was to come under the regional library scheme and that might effect a change in the present policy. Warden Dowell said he would investigate the matter. Councillor Redmond said county residents were required to pay \$5 per year in order to use the library.

General discussion on the financial statement followed.

Councillor Naugle expressed concern over the growth of the unpaid hospital bills account. Councillor Rodgers said he had a proposal for a county-wide hospitalization insurance scheme to be introduced at a later session. Councillor MacMillan said one of the biggest problems arose through the period some patients spent in hospital before undergoing treatment and the lack of effort by hospital authorities to collect the bills. Councillor Naugle suggested a study be made to determine whether these difficulties could be overcome.

Councillor Leverman said the unpaid accounts might be reduced if the county had a representative at the hospital to take statements in respect to the patients ability to pay.

Councillors Allen and Leverman moved that the present representative of the City of Halifax, at the Victoria General Hospital, taking affidavits for city patients, be contacted to see what charge he would make to do the same thing for the municipality. Carried.

Councillors Allen and Myers moved that council adjourn to 2 p.m. Carried.

#### SEVENTEENTH DAY — AFTERNOON

Monday, March 17, 1952

Council met at 2 p.m. Roll called.

Mr. Archibald expressed to the councillors his sincere gratitude for their thoughtfulness during his bereavement.

The report of the Law Amendments Committee was read. Councillors Burris and Hutchinson moved that the report be adopted.

Councillor Rodgers said the proposed legislation in respect to the Public Service Commission should be changed to cover lands now within the watershed area with a view to curbing any further expansion of the area.

Councillor Settle said the regulations should be made applicable to similar situations in other areas of the county.

The solicitor suggested each problem receive separate treatment.

Councillors Burris and Hutchinson agreed to change their motion to provide that the report be tabled. The motion was voted upon and carried.

Warden Dowell noted that the full council was in attendance and asked that the council take final action in respect to the special report of the Municipal School Board. Councillors Smith and Myers asked for a recorded vote.

Councillor Evans said he was in full sympathy with the teachers requests for higher salaries but he did not feel he could ask the taxpayers to assume the additional burden in view of the present amount of taxes they were expected to pay. He was convinced that the adoption of the proposed bonus system would mean more tax arrears. Councillor Chisholm said he believed the teachers should have pressed their demands upon the provincial government since that body had more opportunities to raise revenue. He could not support the proposal. Councillor Rodgers also expressed sympathy with the teachers, but he intended to oppose the proposal because he felt it was a matter for the province, there was no guarantee that the bonuses would be accepted, the county taxpayers could not stand more tax increases and he felt the teachers had not lived up to their contracts fully. He doubted any other body in the province contributed so large a part of its total revenue to education.

Councillor Dauphinee said the adoption of the report would mean that \$74,300 would have to be included in the estimates whether or not the teachers accepted the proposals. There was already some indications that the teachers would not accept. The council should call upon the parents of Nova Scotia to make their views on the matter felt by the provincial government. Councillor Naugle said he believed the teachers would accept the proposals. Councillor Redmond felt there was no assurance that the teachers would accept the proposals and that the matter was a provincial responsibility. Ratepayers in his district had expressed opposition to the scheme. An increase in the tax rate would mean more arrears.

Councillor MacMillan said he doubted a taxpayer would welcome any tax increase. The teachers did not need sympathy for they could find positions outside the province. The concern should be for the children. Councillor Ferguson doubted whether any ratepayer would oppose an increase to assure children of adequate education opportunities. The province had refused to do its duty and the county could not shirk its responsibilities to the children. Councillor Naugle said he expected schools would be closed for lack of teachers if the bonuses were not granted. The taxpayers would then have to support buildings not being used. The whole matter needed careful consideration.

Councillor Dauphinee said there was no assurance that the granting of the bonuses would keep the schools open. Councillors Myers asked where the money to meet the proposed scheme would come from. Councillor Allen said there should be provision that the cost of the proposal would not be included in the estimates if the teachers turned down the scheme. Councillor Leverman said he had canvassed taxpayers in his district on the matter and as a result was voting against the proposal. He would have supported a scheme to grant an equal bonus to all teachers. Councillor Redmond said the ratepayers were willing to bear any reasonable cost for education but there had to be a limit. There was no assurance the schools would remain open in any event. Councillor MacMillan said higher salaries would encourage teachers to stay. The councillors should use their own judgment on the matter.

The vote on the resolution was taken and recorded as follows: For—Warden Dowell, Councillors Naugle, Webber, Ferguson, MacMillan, Turner, Burris, Hutchinson, Cruikshank and Allen. Against—Councillors Dauphinee, Mosher, Smith, Rodgers, Leverman, Myers, Settle, Evans, Redmond, Lomas, Isenor and Chisholm.

Warden Dowell declared that the motion had been defeated.

Councillors Rodgers and Redmond moved the following resolution: That Section (6) of the proposed amendment to the Halifax City Charter, be changed to read "within the watershed of lakes now forming part of the water system of the City of Halifax," and that such legislation be sought at the present sitting of the Legislature, and that the solicitor be authorized to seek any further amendments to Section 675 of the City Charter, to correspond with the definitions of watershed property and that any or all proposed amendments be first submitted to council. Carried.

Councillor Settle said provision should be made to assure that any land taken over for water shed purposes in the municipality should be liable for taxation or that a grant be paid in lieu of taxation.

The council then heard the proposed legislation in respect to widows' exemptions. The clerk pointed out that it was in accordance with an earlier decision by the council.

The solicitor said it was suggested that the widow be required to make out an affidavit in respect to her annual income but that this might be waived in cases where the assessor was satisfied she did not have an income of \$1,500. Councillor Turner said he believed this was a sound suggestion.

The solicitor read the draft legislation in respect to poll tax changes.

Councillor Ferguson said he felt there was too large a difference between the proposed amount for those above \$800 assessment and those below that amount. Councillor Settle pointed out a person with assessment slightly below that figure would pay more total taxes than one with property valued at a little more than \$800. Councillor Evans said the proposed \$8 would mean a real hardship for people with modest homes. It should be reduced to at least \$5. Councillor Naugle said there had to be dividing point. Another bracket might be included in the scale to reduce the difference. The man with a low assessment did not pay much taxes and it was felt he should be required to bear his share of the load. Councillor Hutchinson said the \$8 would affect poor people who could not afford to pay this amount. Councillor Evans agreed the council needed more revenue but should not seek to get it from poor people.

Councillor Naugle said the person with a low assessment enjoyed the same services as those with substantial assessments and it was fair to expect them to make a fair contribution. Councillor Dauphinee said he believed the proposed scheme was a fair one.

Mr. MacGlashen said the committee had reached these figures with a view to an increased budget this year. It was felt this proposal would tend to equalize the load. Councillor Webber also suggested another bracket be added to minimize the difference between \$1 and \$8.

Councillor Redmond said he realized it was difficult to draw a dividing line but the poor people should not be penalized. Councillor Leverman asked if it would be possible to distinguish those people with real property and those with only personal property assessments. It might be advisable to grant a lower poll tax rate for the real property holders in the low category. Mr. MacGlashen said he would not advise a division of this sort. Councillor Redmond suggested several intermediate brackets could be added to the proposed scale.

Councillor Burris pointed out that those who paid \$5 under the old assessment setup would now be required to pay about \$8, it might be fair to increase the \$1 to \$2.

Councillor Leverman said the average ratepayer was paying enough taxes now. The council should seek to get a reasonable amount from those people, with substantial incomes, who live in rented premises and are assessed only for personal property.

Councillors Ferguson and Smith moved that council adjourn until 10 o'clock tomorrow. Carried.

## EIGHTEENTH DAY — MORNING

Tuesday, March 18, 1952

Council met at 10 o'clock. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Naugle and Dauphinee.

Councillor Redmond asked if the applications being received for a county assessor were for a new appointment or a replacement. Warden Dowell advised a replacement was being sought.

Councillors Allen and Lomas moved the following resolution: That Section (B) page 2 of the Law Amendments Committee Report be amended as follows:

\$10 for persons not assessed on real or personal property.

\$ 8 for persons assessed less than \$500

\$ 6 for persons assessed not less than \$500 and not more than \$800

\$ 2 for persons assessed more than \$800

Councillor Allen explained the increase from \$1 to \$2 was proposed to raise additional revenue and because it was felt that it would be unfair to increase other brackets unless all were increased. Councillor Mosher said the change would still penalize the average taxpayer who was presently paying heavy taxes. Councillor Dauphinee agreed. The average taxpayer was carrying the burden for persons with low assessment who made heavy demands upon the municipality's services. Councillor Burris pointed out the new proposals would realize substantially increased revenue. It would be a better method to raise this revenue than through a straight tax rate increase. Mr. MacGlashen said the change would probably mean about \$30,000 additional revenue.

Councillor Leverman asked if an occupancy tax had been considered as a means of equalizing the burden of those living in rented premises with low personal property assessment. Mr. MacGlashen said the idea had been proposed but an amendment to the Assessment Act would be necessary. He favored the idea. Councillor Myers pointed out the people living in rented premises paid low taxes but had an equal voice with those liable for heavier taxes. Councillor Dauphinee suggested that the proposed \$8 poll tax be increased to \$10.

The motion was voted upon and carried.

Council turned to discussion of the proposed legislation to authorize granting of municipal loans to enable ratepayers to connect with water and sewer services.

Councillor Leverman asked how many applications for loans had been received for the Fairview area. The clerk advised the county had received no applications. The matter had been handled by the Public Service Commission. Councillor Rodgers said money should not be loaned to persons who had not paid their taxes. Warden Dowell said the loan would be a lien on the borrowers property. Councillor Rodgers said tax liens had not proven very successful. He asked who had given authority to the Public Service Committee to undertake a system of loans. He did not believe the council had given such authority and no other body could do so. The warden said he believed the authority had been granted by the council.

The clerk said loans had been made to persons for the Tufts Cove extension. It was felt that legislation should be secured to protect the municipality.

Councillor Rodgers asked how much money would have to be budgeted to cover the loans available under the plan. He was advised by the warden that the amount had not been computed. Councillor Rodgers said it would be impossible to discuss the matter without that information. He believed the amount would be substantial since it was proposed to force all people who could be served by the sewers to make connections.

The solicitor read the proposed legislation.

Councillor Rodgers said the proposal to force people to make connections with the sewers would make it impossible to confine loans to those with taxes paid up to date. The county was going too far if it intended to guarantee a return to the Public Service Commission on its investment and at the same time finance house connections. People would not use their own money to pay for the connections if money could be borrowed from the municipality. Councillor Lomas said a serious health hazard could result unless people were forced to use the sewer services when available. Councillor Burris said he had not understood that the program for public services would reach the proposed proportions. People in the outlying areas were paying part of the cost of sewers but enjoyed no benefits. The whole matter needed serious study.

Councillor Naugle said the Public Services Committee had agreed to make the loans because some people who wanted the services could not immediately afford the cost and it would be cheaper if the extensions could be made while the contractor was carrying out the work. The house extensions for the Fairview area would be more expensive than in the earlier extensions because the lines were no longer being extended to the edge of the road.

Councillor Rodgers said the county was already bearing one-half of the cost of the sewer and the people could not be expected to undertake the additional burden of financing house services. The council had not wisely administered the sewer and water services. In Fairview, the Public Services Committee had over ruled a council decision to carry out the project on an area basis, by reducing the project to a street basis. Warden Dowell traced the development of the public services activity in the municipality. Councillor Myers said he had objected to the adoption of a street basis for the Fairview project because he felt it was unfair in light of the action taken in respect to Woodside. He also opposed the proposal to make loans because the money could be acquired by the property owners from loan companies.

Councillor Leverman said the difficulty would be increased if people were forced to connect with the sewer system. It would mean the county would have to loan money to anyone who could make such a connection. The solicitor said the problem stemmed from the needs for urban services in a municipality. Councillor Redmond said the Public Services Committee had been given no authority to finance house services or to change from a area to street basis in Fairview. Warden Dowell said he believed the committee had authority to make the loans. Councillor Redmond said there was no assurance loans would not be made in the future regardless of the council's decision on the matter. Councillor Rodgers said the municipality should not go into the loan business.

Councillor Burris said he agreed to the municipality's financing 50 percent of the cost of installing sewer mains if 60 percent of the potential users agreed to take the service, but not the financing of house services. Councillor Redmond agreed.

The solicitor said the division of the county offered the only reasonable answer to the problem. The fact that council met only once a year also delayed action on problems of this type. Councillor Redmond pointed out that special meetings of the council could be called. Councillor Lomas said he believed the council had authorized the Public Services Committee to make loans. Warden Dowell said the county was developing and more people would want services. The proposed legislation would enable the council to take steps in the future to provide these services as it saw fit.

The solicitor asked if a provision to require people securing loans have their taxes paid to date would be satisfactory. Councillor Rodgers said he did not believe people would spend their own money if they could secure a loan and he feared this proposal would add to the tax arrears. Councillor

Leverman said he doubted whether many loans would be necessary. It would help to overcome a sanitation problem.

Councillors Ferguson and Smith moved that council adjourn to 2 p.m. Carried.

### EIGHTEENTH DAY — AFTERNOON

Tuesday, March 18, 1952

Council met at 2 o'clock. Roll called.

Three applications for exemption from taxes for the present year were read. The respective councillors vouched for the accuracy of the statements set out in the applications. The exemptions were granted on motion of Councillors Dauphinee and Webber.

Councillor Dauphinee asked how it was proposed to handle cases where widows did not have ability to pay their taxes but would not enjoy complete exemption under the proposed regulations. Councillor Redmond said there were similar cases in his district. Warden Dowell suggested they apply to council for total exemption. Councillor Naugle said the properties could not be left off the tax rolls in case they should be sold at a future date. The best method would be to have the persons apply to council for exemption. Councillor Redmond said he had one case where the woman was physically unable to make an affidavit. Councillor Smith suggested the councillor for the district should take an affidavit.

Council returned to its study of the Law Amendments Committee report.

Councillors Turner and Evans moved that recommendation (C) of the report of the Law Amendments Committee, be deleted from the proposed new legislation for Halifax County.

The solicitor said the legislation would give council authority to make the loans but would not require that this step be taken. Warden Dowell said the Town of Dartmouth charged for sewer services on a frontage basis. Councillor Rodgers said the county should have a similar scheme. This would mean every property owner would pay a fair share of the cost. The warden said Dartmouth householders were required to pay for house services before they were installed. Councillor Myers said he would like to see this section deleted. Councillor Leverman said the municipality was not doing much to provide services for fringe area residents. The refusal to grant loans might drive the people closer to amalgamation with the city.

Councillor Ferguson said the time had come to draw a line with respect to some of the expenditures. The people who wanted sewer and water services should pay for them. Councillor Naugle said the cost to the county for such services was not high when the addition to the county's assessment in these areas was considered.

Councillor Evans said the people in the rural areas had received no assistance to provide these services. An increase in assessment was welcomed but it would mean little to the municipality if it meant an increase in the tax arrears. Even people who had their taxes paid when they received a loan might go into arrears at a later date. The interests of the taxpayers must be carefully protected. He suggested the section be deleted.

Councillor Redmond agreed. The county had gone as far as it should go. He agreed that the municipality should pay one-half the cost of the sewer system but should not give loans so that house services could be installed, especially when it may be more difficult to obtain loans from loan companies, with restricted credit control. Deputy Warden Cruikshank said it was not proposed to make this a general policy but he felt some help might be given in cases, like Fairview, where the costs of installations were high. It would be a good investment. Councillor Myers said he felt equal treatment should be given to people in other parts of the municipality. Councillor Hutchinson said no district should look to others for assistance.

The time had come for the division of the urban and rural parts of the county. People in his district favored such a move.

The motion was voted upon and carried.

Councillor Burris agreed the time had come when the needs of the urban and rural areas had become too diversified. The council should determine whether a division was advisable. It might take several years of study.

Councillors Burris and Hutchinson moved that a committee of five be set up of this council to study the advisability of creating a metropolitan area, as has been suggested by the Rowat Report, and to meet with the Department of Municipal Affairs with respect to this matter, or such other bodies as may be deemed advisable.

Councillor Leverman suggested funds be provided for the committee to enable it to secure outside assistance when necessary. The solicitor suggested a representative of the Municipal Affairs Department be asked to discuss the matter with council at the present meeting. Deputy Warden Cruikshank suggested the council determine the reaction to the proposal by the provincial government before the study is undertaken. Councillor Leverman said the council did not need approval by the province.

Deputy Warden Cruikshank suggested that the provincial government should name members to the committee. Councillor Burris said that could wait until the council's committee had made a preliminary study. The warden said the committee would need funds to function.

The motion was voted upon and carried.

Councillors Dauphinee and Rodgers moved that sections (d), (e), (f) and (g) of the Law Amendments Committee report be approved as items to be included in Halifax County legislation. Carried.

The solicitor said the proposed amendment "A" on page 52 of the by-laws was intended to cover the period when there was no building inspector. Councillor Leverman said he did not feel this provision was necessary since the warden and two councillors could appoint a new building inspector. Warden Dowell asked if the building board could force a building inspector to issue a permit. The solicitor said it had no power to do this. Warden Dowell suggested that the board should have power to issue permits when the inspectors failed to do so at its order. Councillor Rodgers said he would not wish to see the board have power to issue permits.

Councillor Dauphinee read the proposed amendment to the last line of page 53 of the by-laws and said the board had sought this power so that it could approve lots of unusual shape but of adequate size. He did not approve of the proposed additional clause to section 7, page 53, in its present form. It would encourage to stand by old sub-divisions which were not in keeping with modern regulations. Land owners should be encouraged to re-arrange their old sub-divisions to provide regulation size lots. Provision should be made, however, for isolated cases.

Councillor Myers said he had understood there was no intention to interfere with sub-divisions made before planning. Councillor Dauphinee said there would be no interference in cases where there was not enough room to re-arrange the lots. The warden said he did not believe a man should be forced to re-arrange a sub-division approved by the board at an earlier date. Some of those early plans had lots below the present standards.

Councillor Rodgers said a standard had to be adopted to provide proper sanitary conditions. Councillor Leverman agreed.

Council agreed to amend the clause by striking out the words "registered in the Registry of Deeds prior to June 19th, 1947, (the date on which the County Planning Board started to function)" and to substitute the words "approved by the County Planning Board".

Councillor Dauphinee said the board wanted power to render its approval of a plan null and void in cases where false information had been given the board.

Councillor Leverman asked the solicitor if he had any information in respect to the council's authority over the Oakland Road ferry.

The solicitor advised he had investigated the matter and found the council had authority over ferries in the municipality under the old by-laws but no such provision had been made in the present by-laws. It might be desirable to make an amendment to cover this matter. Councillor Rodgers asked if the council could control this ferry since it ran between city properties. The solicitor said he doubted that the council would have authority in this case. Councillor Leverman said there was some confusion as to whether the Jollimore property used in connection with the ferry's operations were within the city's jurisdiction. The present poor service provided by the ferry had caused difficulties for Jollimore people.

Councillor Dauphinee said the planning board was also seeking power to approve plans where the dimensions were below standard because no more land was available. The solicitor agreed there should be such provisions but it was difficult to frame such legislation.

Councillors Dauphinee and Leverman moved that the solicitor be authorized to proceed with changes in the by-laws that have been presented to council, as redrafted. Carried.

Councillors Mosher and Smith moved that council adjourn until 10 o'clock tomorrow morning. Carried.

#### NINETEENTH DAY — MORNING

Wednesday, March 19, 1952

Council met at 10 o'clock. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Isenor and Turner.

A letter from Miss Grace B. Conrod, in respect to teachers' salaries, was read and filed on motion of Councillors Rodgers and Dauphinee.

Council then continued its discussion of the financial statement.

Warden Dowell introduced City Solicitor Carl P. Bethune, Q.C., Commissioner of Works A. C. Harris and City Manager August DeBard to the council.

Mr. DeBard told the council one of his duties would be in respect to inter-government relations and he believed problems could be solved if approached in a reasonable way.

Mr. Bethune traced the development of the city market to the present day. There was no legal obligation on the city to provide space for a green market, despite the fact that the Legislature had, at a former date, made a provision that the city must provide a new market if the old one was to be sold. The city agreed that it should co-operate with the county to provide a green market. The increase in table rates at the city market had been undertaken with a view to eliminating any loss on the city's part in the operation. It had been estimated that the annual maintenance cost for the market was \$4,300 and the amortization cost for the market portion of the building should be \$7,966 per year. The city authorities had proposed to raise the major portion of this total of \$12,266 by raising rates on 85 tables to \$4 and on 15 tables to \$1, to replace the present scale ranging from 75 cents to \$1.50. He realized there were two sides to the question and hoped that an understanding could be made to protect the city's interests but still provide the service. The county might wish to take over full operation of the market.

Councillor Leverman said he understood the city proposed to allow \$2,000 per year for janitor expenses and suggested this was too high a

figure. Mr. Harris said this included a portion of the janitor's salary and the salaries of others working in the market. Councillor Redmond questioned if it would be fair to amortize the building on a cubic footage basis since it would not be as expensive to renovate the market portion as compared to the office portion of the building. Mr. Bethune agreed some adjustment might be fair and the matter could be discussed. Councillor Myers asked if there was no legislation requiring the city to provide a market, otherwise why had the legislature made that provision requiring the city to provide market space before the old building could be abolished. Mr. Bethune said the law had been studied in respect to the market and no obligating legislation had been found. Councillor Myers emphasized that the county residents were a valuable asset to the city. Some of the county people might feel it best to carry on their market activities in Dartmouth. Mr. Bethune said he could not comment on this proposal. The city did not wish to make money on the market but did want to avoid any loss. Councillor Myers said the proposed higher rates would make it impossible for many county people to do business at the market.

At the request of Councillor Rodgers, Mr. DeBard expressed his opinion on the matter. It was obvious that a person could not be expected to do business when the rental costs absorbed all profits. The city could not be expected to finance a market where county people would compete with city merchants. Councillor Rodgers pointed out the business at the market was on a very small scale. The city could not be expected to provide a market free of charge but county people should not be forced out by high rates. The matter could be negotiated. Councillor Settle submitted a set of rates proposed by the market vendors. Mr. Bethune said this scale did not include all the costs to the city. The county might be willing to subsidize the vendors so that the rate could be lowered substantially.

Councillor Settle referred to the refrigeration tables at the market and suggested a higher charge should be made for them. This would produce higher revenue. Mr. Harris said it was proposed to charge higher rates for these tables. Councillor Leverman suggested the city find other revenue producing uses for the market space when it was not in use. Mr. Bethune said this might prove a practical suggestion. Warden Dowell said consideration should be given to the value of the market, to city people. Councillor Rodgers said the table rates might be reduced if the city did find other uses for the building and the share of the cost charged to vendors was based on the days of actual use. Councillor Leverman suggested the special market committee discuss the whole question with city representatives. Mr. Bethune suggested the meeting be held in the afternoon. The solicitor asked if the committee could see the building and Mr. Bethune said the meeting could be held there.

Councillor Leverman asked if the city had authority over the Oakland Road ferry. Mr. Bethune said the city did have authority over this ferry, and regulations required that it operate continuously throughout the year. Councillor Leverman asked if the city regulated the schedule and was advised that it had that authority although it had not been exercised in the past. Councillor Leverman said the operator of the ferry was holding a regular day job and offered no service during the period of work. Mr. Bethune advised that the council should bring the matter to the attention of the Works Committee.

Councillors Leverman and Rodgers moved that this council draw to the attention of the committee on works of the City of Halifax, the inadequacy of the present ferry service, operating between the Dingle and the foot of Oakland Road and would request said Committee to take what remedial steps are necessary to correct the present unsatisfactory situation. Carried.

Councillor Allen asked if the city proposed to support the bill now before the legislature in respect to taxation of Maritime Telegraph and Telephone Company Limited. Mr. Bethune said the city intended to support the bill, feeling that it was a fair system of taxation.

Councillors Smith and Mosher moved that council adjourn to 2 p.m. Carried.

## NINETEENTH DAY — AFTERNOON

Wednesday, March 19, 1952

Council met at 2 p.m. Roll called.

The Safety Committee was advised that its meeting with the Minister of Highways had been arranged for 10 o'clock on Thursday.

Councillor Leverman advised that the public hearing on the Public Service Commission bill would be held on Tuesday morning.

Councillors Dauphinee and Myers moved that council adjourn until 10 o'clock tomorrow morning to go into committee work.

## TWENTIETH DAY — MORNING

Thursday, March 20, 1952

Council met at 10 o'clock. Roll called.

Mr. Doyle and Mr. Mulcahey of the Blue Cross Association were introduced by the warden.

Mr. Doyle said the council was the first such body to take positive steps in respect to a hospital plan of the proposed type. Such a program entailed many problems that should receive careful consideration, including the cost and extent of the program intended, the public reaction and the difficulty of abolishing such a program once introduced. It would be impossible for the Blue Cross to propose a definite plan until much study had been undertaken. He did not see how the proposed program could be operated for less than a total cost of \$500,000, which might cost \$20 per year for each taxpayer, and there would be no assurance the cost would not increase next year. It would be better to delay implementation of the program, even if the council had to allocate money for hospital accounts this year, to assure the program would work once undertaken.

Councillor Rodgers said he would like to see the investigation undertaken. It might mean a substantial saving to the county in future years. A careful study was necessary before definite action was taken. Councillor Burris asked who would finance the statistical study needed. Mr. Doyle suggested it could be made at little expense if a committee was appointed to work with the Blue Cross. Councillor Burris suggested the figures taken during the recent dominion census might be used. Mr. Doyle said some allowance would have to be made for transients.

Councillor Lomas said people who now had Blue Cross insurance would probably drop their contracts in favor of the county wide scheme. Mr. Doyle said this move would have to be anticipated and allowances made. Councillor Allen asked if the municipal office would be able to obtain the information needed. The clerk advised he would be willing to assist the Blue Cross. Some of the needed information might be secured easily, but much would be difficult to obtain.

Warden Dowell said there would be a problem in respect to people from other areas being admitted to the hospital from the county. Mr. Doyle said this would be a problem of control. Councillor Leverman said other people might come into the county to enjoy the benefits of the scheme and this would cause trouble. Mr. Doyle agreed there would be a difficult control problem.

Councillor Dauphinee said there was no assurance the county people would approve the scheme after an expensive study was made. Councillor

Myers said the taxpayers had expressed opposition to increased taxes already and he doubted they would consent to a program of this type. In answer to a question by Deputy Warden Cruikshank, Mr. Doyle said the Blue Cross would not pay bills for a period beyond the number of days provided for in the contract. The municipality would be responsible for this additional amount. Councillor MacMillan said he did not believe the hospital bills would increase because the proposed scheme was adopted. Councillor Burris pointed out the county people would have to pay for hospital bills under the new scheme as they did at present, since the Blue Cross would not sustain a loss on the operation.

Councillor Rodgers said the proposed plan would eliminate the need for budgeting for unpaid hospital bills. Now people in the county were obliged to pay bills for others who would not meet their obligations. The proposal would tend to eliminate this factor. Councillor Myers said the county would have to guarantee the cost of the proposed program. If the people did not pay their hospital tax the council would have to budget for money to cover this amount, in the same manner as it provided money for hospital bills at present.

Councillor Naugle said he believed a study should be made to see if a satisfactory program could be worked out. The increase in hospital bills had reached an alarming point. Councillor Ferguson said the council should defer decision until the figures were available.

Councillors Rodgers and Ferguson moved that a committee of this council be set up to study the statistical picture, working in conjunction with Blue Cross, and any others deemed necessary, in order to determine whether or not a hospitalization scheme is possible for this municipality. Carried.

Councillor Burris asked if any other similar body had embarked on a scheme of this sort. Mr. Doyle said one Ontario town had taken a Blue Cross contract to cover all residents and that the Blue Cross had sustained a substantial loss.

The minutes of the previous day's session were read and adopted on motion of Councillors Evans and Dauphinee.

Councillor Rodgers advised that the manager of Fleetlines Bus Co. had promised a sympathetic hearing in respect to complaints over the position of bus stops on the St. Margaret's Bay Road, although he had had no complaints recently.

Councillor Rodgers asked if he was entitled to serve as councillor for District 11, since he did not live there. Several ratepayers had asked him this question. The clerk advised that he had that right under the Municipal Act.

A request from Murphy Cove and East Ship Harbor residents for creation of a pound district was referred to the Resources Committee.

A letter was read from the legislature advising that the council's representations in respect to the Public Service Commission bill would be welcomed.

A petition from Gaston Road residents asking for the installation of sewer and water services was referred to the Public Service Committee.

The clerk read eight applications from District 10 for exemptions from taxation for the current year.

Councillor Naugle expressed fear that this trend might get out of hand. The applications should be studied. Councillor Leverman agreed. The exemptions should not be granted without careful study. Councillor Smith assured council he was familiar with the people applying for exemption and knew they could not pay their taxes. Councillor Myers asked if the council could question an affidavit. Warden Dowell said council could decide whether it would grant the requests. Councillor Evans said the council should have confidence in the opinions of the councillor for the district. Councillor Naugle said he did not question the opinion of the

councillor but felt that a study should be made as a matter of course. Councillor Myers said it would be wiser to write off these accounts immediately rather than expend money to try and collect tax accounts when the money is not available. Councillor Ferguson said equal treatments should be extended to people from all districts. Councillor Lomas traced the conditions leading to the application submitted by a resident of his district. Councillor Rodgers said the records of the person asking exemption should be studied to determine whether they had paid taxes promptly in the past.

The applications for exemption were referred to the Revenue Committee.

Councillor Myers moved that council adjourn to 2 p.m. Carried.

#### TWENTIETH DAY — AFTERNOON

Thursday, March 20, 1952

Council met at 2 o'clock. Roll called.

The report of the Committee on Jury Lists was read and adopted on motion of Councillors Isenor and Webber.

The report of the Tenders and Public Property Committee was read. Councillor Myers pointed out that John Dickey, M.P., and S. R. Balcom, M.P., had attended the opening ceremonies for the county home. The warden assured their names would be added to the report.

Councillors Naugle and Evans moved that the report be adopted.

Deputy Warden Cruikshank said the figures indicated that the final cost for the hospital would be about \$160,000 higher than the original estimates. The warden pointed out the final figures included charges which were not included in the contractor's estimate.

The table of capital costs for the new unit was read by the clerk. Councillor Myers said he did not believe there should have been an extra charge for concrete because it had to be placed deeper at one spot. Councillor Naugle explained the work had been done on a unit price basis and that additional work carried an additional charge.

Councillor Redmond said he was not satisfied that there had been adequate supervision at the hospital. On one visit, he was accompanied through the institution by a young boy who had a pass key which would open wards. He feared that this was not an isolated incident. There should always be an efficient person in charge of the institution as required by the by-laws. If that had happened, there was a possibility that other things were occurring without the knowledge of the council. Mr. Smith said the boy was the child of a hospital staff member. He had been supplied with a key because he could not get to his apartment or the kitchen without a key. Councillor Naugle objected that the fact the boy had a key did not mean there was not efficient supervision. Councillor Redmond said he doubted many county ratepayers would consider it efficient to allow a boy to have a key.

Warden Dowell said he had confidence in the supervision of the hospital. Mr. Smith said the boys were not expected to go into the wards but they could not pass through any doors without a key. Councillor Redmond said this boy had let him into a ward. He did not believe it was proper supervision. Councillor Lomas said he could see no harm in allowing a boy to lead someone through the hospital. Mr. Smith must have felt the boy was trustworthy or he would not have permitted him to have a key. Councillor Redmond said he did not think a boy of that age should be depended upon to that extent. Councillor Myers said Councillor Redmond had accompanied the boy so he must have felt safe. Councillor Hutchinson said he did not think it should be suggested that there were other things wrong because he saw one incident to which he objected. Councillor Redmond said he did not say other things were wrong but he felt there might be other undesirable incidents.

Councillor Dauphinee said Councillor Redmond should state what other suspicions he had or retract the statements he had made. Councillor Redmond said he did not intend to retract his statements and he believed the ratepayers would agree with his stand on the matter. Councillor Ferguson said he could not see anything much wrong with the incident described by Councillor Redmond. He did not doubt that the hospital was being run efficiently. Councillor Evans said he had visited the hospital frequently, and he had always been favorably impressed with the way the hospital was being run. He felt Mr. Smith was as efficient a supervisor as could be obtained and that he had always carried through his duties in a satisfactory manner. Mr. Smith said he had always left an efficient person in charge while absent from the hospital and there were always proper persons in charge of the individual wards. Councillor Lomas said he had visited the hospital when not expected and had always found it run efficiently.

Councillor Leverman said he thought that incidents of the type described might be halted and that the matter should be dropped. Councillor Naugle said the children had to have a key if they were to live in their quarters at the hospital.

Councillor Redmond asked if the council could adopt this report since it included recommendations for expenditure of money and no notice of motion had been given. The solicitor said he did not believe the by-laws requiring notices of motion were meant to cover reports of this type.

The motion to adopt the report was voted upon and carried.

The report of the Medical Officer, Halifax County Hospital was read and on motion of Councillors Dauphinee and Burris was received and filed.

The financial statement for the hospital was read by the clerk.

Councillor Leverman asked if the county as a whole paid any part of the cost of operating the hospital. He was advised that the municipality as a whole was responsible for the maintenance of the insane and harmless insane patients and share the cost of maintaining indigent patients. Other than in this way, the hospital was financially self-sustaining.

Councillor Redmond asked why an allowance had been made last year for depreciation on the automobile, when council had been advised no more would be added to the depreciation fund for this item until the actual depreciation had equalled the amount in the fund. The clerk said the committee had felt it wise to depreciate the vehicle as rapidly as was reasonable. If council desired, however, no allowance would be made this year. Councillor Redmond said the rapid depreciation might lead to premature purchase of a new car. The warden assured no new car would be bought until necessary. Councillor Redmond asked for what purposes the car was used. The warden advised it had many uses daily. Councillor Redmond asked why it was not used to transport the staff to Darmouth. The clerk said the committee had decided that it would be less expensive and more satisfactory to make arrangements with the bus company.

Councillor Rodgers asked why a large increase was being made this year for the salary allowance. The clerk said it was to be used for salary increases and additional staff. Mr. Smith advised that there would be about a 60 percent increase in staff because of the opening of the new unit. Councillor Rodgers said this would not absorb the increase indicated in the reports. Mr. Smith said there had been an increase in the mechanical staff. Councillor Leverman asked if the increase in staff would be offset by the increase in revenue from more patients. The clerk advised the committee was considering an upward revision of the rates. Councillor Leverman asked who set the rates. Warden Dowell said the committee had been given power to do so in the past by council. Councillor Redmond said the council had set the rates last year. The warden advised the committee could predict the necessary rate last year but was not in a position to do so this year because the opening of the new unit had changed the financial picture.

Councillor Leverman said the rates should be set as early as possible so the council could determine their effect on the budget.

Councillor Rodgers said the salary scale had been adjusted upwardly by substantial amounts during the past few years. He asked if this was to be a regular occurrence. The warden said there was no fixed salary scale. The committee adjusted rates as it saw fit. Mr. Smith said the salary paid to hospital employees had increased because better qualified employees were being obtained. Councillor Rodgers pointed out the council would be interested in wage increases to other municipal employees and therefore, are equally interested in increases at the hospital.

The salary scales for this year and last year were compared by the clerk.

Councillor Rodgers asked if the Department of Health was satisfied with the county having the services of a visiting physician rather than a resident doctor. Mr. Smith said the department had expressed themselves as well satisfied with present methods.

Councillor Mosher moved that council adjourn until 10 o'clock tomorrow. Carried.

#### TWENTY-FIRST DAY — MORNING

Friday, March 21, 1952

Council met at 10 o'clock. Roll called.

Councillor Leverman referred to a recent editorial from The Halifax Chronicle-Herald in respect to the Public Service Commission. It admitted that the city now had an ample supply of water and that it had adequate protection. It was also admitted that the Public Service Commission might purchase purifying equipment at a future date and that the land would then be sold for the benefit of city water users. That was the possibility the council wished to avert.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Turner and Lomas.

Warden Dowell announced the following councillors were being appointed to the special committee re the metropolitan commission: Councillors Burris, Leverman, Ferguson, Allen and Rodgers.

Councillor Settle said the report of the Tenders and Public Property Committee indicated more land was to be purchased for the county hospital. This would take additional property off the tax rolls and the school district would suffer. The district should be reimbursed in the same manner that the municipality is asking a grant on lands owned by other governmental bodies. Councillor Naugle said the proposal should receive consideration. Some grant should be made to the district from the hospital funds. Warden Dowell said he did not believe any grant should be made since the people of the school district benefited from the hospital. Councillor Redmond said that attitude would be a poor example to other governments. Warden Dowell said the matter could be considered when more land was acquired.

Council then continued study of the hospital's financial statements.

Councillor Redmond said he believed the truck expenses were too high as compared to the amount of revenue produced by the vehicle. He asked why the figure was so high. The clerk said it included a number of repair jobs done during the year. Mr. Smith pointed out the revenue statement did not show the whole picture since it did not include the haulage of hospital supplies. Councillor Redmond said the council had been told last year that the truck had undergone a motor job and had been supplied with new tires.

Councillor Leverman asked why the cattle herd at the hospital was not shown as an asset. The high feed bill was not explained without the existence of the cattle being shown as an asset. The warden said the committee

had not shown the cattle as an asset in past years and followed the same procedure this year. Councillor Rodgers said the financial statement was not accurate without the cattle being shown. The feed bill and the revenue from milk sales were shown but the statement did not account for the existence of these items. It was not sound business procedure. Councillor Redmond said council was entitled to a clear answer as to why the cattle were not listed as an asset.

Mr. Smith said the cattle had been born and raised on the farm and had not been shown for this reason, while other livestock had been purchased and were included on the statement. Councillor Leverman said that was poor business practice. An asset of this size should be shown. Councillor Leverman said the value of the cattle herd was larger than of all other assets listed. The warden said the whole value of the herd could not be shown on this statement or the whole picture would be inaccurate.

Councillor Mosher asked why the report did not contain information in respect to the tenders for groceries. The councillors should have this information.

Councillor MacMillan said some measures should be taken to include the cattle as an asset. Councillor Turner said the animals should not be shown at the full price the hospital would have been required to pay if the cattle had been purchased. Councillor Evans suggested Mr. Smith prepare an itemized account showing the value of the various animals for inclusion in the financial statement. Councillor Lomas pointed out there were horses on the farm and they accounted for part of the feed bill. Councillor Rodgers said they should have been included as assets also. If the herd continued to increase in size the statement would become more inaccurate every year. Councillor Leverman said the accounts could not be changed now they had been audited. The clerk said the auditors could be called back to make the change. Councillor Burris suggested the asset be shown in future years.

Councillor Rodgers said he wondered that the auditors had approved so large a feed bill without question. The accounts did not seem to receive adequate checking.

Councillors Rodgers and Redmond moved that council go on record as favoring the inclusion of the herd of cattle and horses on the inventories of the Halifax County Hospital, and that this be added each year on a pro-rata basis until the value of the herd is shown at the actual farm value.

Councillor Naugle said it would be unwise to include the whole amount this year because it would show too large a profit and it might be expected that rates would be lowered. Councillor Rodgers said the statement had been camouflaged in order to maintain high rates. Warden Dowell said that was not a fair statement. The committee had made no attempt to deceive anyone. The motion was put and carried.

The clerk read the tenders in respect to the purchase of groceries.

Councillor Mosher said the statement should show prices paid for clothing and footwear. Councillor Leverman questioned whether it was fair to buy clothing wholesale and so deprive county merchants from the business. It would not be good public relations. Councillor Mosher said he had favored the purchase of supplies wholesale in order to reduce expenditures. Councillor Turner said he felt the purchase at wholesale prices was the wiser course. Councillor Dauphinee said it was a matter for decision by council. Councillor Myers said most wholesalers were also ratepayers in the county and employed county people. The supplies should be bought at the lowest price available. Councillor Ferguson said the committee would be bound by council's decision. Councillor Burris said he also believed it would be sound business practice to buy wholesale. Councillor Naugle said the county had lost money because meat had been purchased

at tender prices losing advantage of lower prices. Councillor Mosher said the county had gained an advantage by escaping increased prices in other articles.

Councillors Webber and Turner moved that the matter of purchasing supplies be left up to the best judgment of the Welfare Committee, as to whether tenders are called for, or supplies are purchased elsewhere. Carried.

Councillor Webber moved that council adjourn to 2 p.m. Carried.

#### TWENTY-FIRST DAY — AFTERNOON

Friday, March 21, 1952

Council met at 2 p.m. Rolled called.

Warden Dowell said he believed the council had been out of order at the morning session in passing the resolution in respect to showing the cattle on the revenue statement. He believed the animals represented capital assets and their milk was the revenue item. Councillor Rodgers said his motion had intended that the animals should be shown as capital assets.

Councillors Rodgers and Redmond offered to withdraw their resolutions. The warden said he would like to obtain an opinion from the solicitor before any action was taken in respect to the resolution.

Councillor Mosher asked for more detail in respect to the expenditures for the year on committee meetings, to distinguish between the cost of the special Building Committee and the Tenders and Public Property Committee. Warden Dowell advised the committees had been paid at the regular rates. Councillor Myers said the special building committee had met four or five times and the members had been paid in accordance with the by-laws.

The clerk advised he could supply the figures requested.

Councillor Allen moved that council adjourn until 10 o'clock tomorrow morning to go into Committee work. Carried.

#### TWENTY-SECOND DAY — MORNING

Saturday, March 22, 1952

Council met at 10 o'clock. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Lomas and Naugle.

Warden Dowell introduced the delegation representing Tufts Cove and Port Wallis residents.

Mr. Stewart Drury, appearing on behalf of the Port Wallis people, said they were protesting the present scheme of imposing fire protection rates. He had been advised by the Public Utilities Board that this body had not set the distance from hydrants that the fire rates should cover. The delegation felt the distance should be reduced from 1,200 to 500 feet. The fire insurance rates were not lowered for people living more than 500 feet from hydrants. The rate was not legally levied at present, since the Municipal Act did not provide for an area levy of this type. It would have to be levied for the whole district unless an amendment was obtained.

Mr. Wimple, speaking for the Tufts Cove residents, said the people believed there was no reason to charge fire protection rates to cover the additional cost of installing large mains since it would be necessary to install them in any event to serve the D.N.D. development. The area did not have fire fighting equipment to utilize the service provided by the hydrants and could not finance the buying of equipment. The people also believed they should not be levied since they were not given a chance to vote as to the installation of the service.

The clerk advised the service had been installed at the request of rate-payers as exhibited through signed petitions. Mr. Wimple said he believed

it was necessary to have a plebiscite before the services could be installed and the people taxed. The solicitor said the council could embark upon a program of this type without a plebiscite. Gerald Rogers said the Tufts Cove residents had never signed a petition for the service. Councillor Myers said the Tufts Cove residents had made repeated requests for water service. They had signed a petition to that effect. The request from Tufts Cove came even before Woodside people asked for the service. Mr. Rodgers said the request had come from Albro Lake Road people and not from Tufts Cove. The clerk said the Tufts Cove people had asked for the service even before the Albro Lake Road request had been made.

Councillor Rodgers said he understood a majority of the ratepayers had to vote for an installation of this type before it could be undertaken. The solicitor read the governing legislation and said the council could act on its own behalf on the recommendation of the councillor for the district. Mr. Wimple said that was contrary to recognized democratic principles. Councillor Leverman pointed out the councillor was elected by a majority of the taxpayers to represent them. Councillor Dauphinee said the councillor had been elected democratically and the people should take their complaints to him. The solicitor said the people had the choice of removing their councillor if not satisfied with the way they were represented. Councillor Mosher said he believed the people were entitled to protest the actions of their councillor if not satisfied. Warden Dowell said the matter should be referred to the Public Service Committee.

Mr. Drury said the ratepayers could not be legally forced to pay the taxes since they were not legally levied. They received no benefit through reduced insurance rates. Warden Dowell said he believed the insurance rates were fixed on a sliding scale. Councillor Leverman said sliding rates were in effect where fire fighting equipment was available but there was no such equipment in Tufts Cove or Port Wallis. The warden assured the matter would be studied by the Public Service Committee. The delegation retired.

Councillor Rodgers said council should ask for amendments to the Assessment Act to allow taxation of properties held by schools and colleges but not used for education purposes. The present law granted blanket exemption so that an institution of this type could obtain revenue producing land and not be taxed. The solicitor agreed a change should be made. It would probably be necessary to get approval of the amendment from the Nova Scotia Union of Municipalities. He doubted that an amendment would be obtained at the present session of the legislature.

Councillors Rodgers and Leverman moved that the matter of the amendment to the Assessment Act so that lands merely owned by universities and not used in connection with the institutions would not be tax exempt be referred to the deputy minister of Municipal Affairs, with a view to having the act amended at the present session of the legislature, and that the matter be placed before the Union of Nova Scotia Municipalities if the act is not so amended. Carried.

Councillor Rodgers asked the solicitor to go into the matter of the legality of present fire protection rates. The solicitor assured he would investigate the matter.

Council then returned to study of the county hospital financial statements.

Councillor Mosher said the hospital had paid too high a price for fish. Councillor Dauphinee said the committee had taken the lowest bid as directed by council. The clerk read the tenders in respect to purchase of fish and other groceries.

Councillor Dauphinee said the council was losing too much time through the discussion of reports. It might be better to hold more frequent meetings of the council so all councillors would be familiar with day-to-day

business of the various committees. Councillor Rodgers said the council would not be performing its function if it did not discuss the work of the committees during the year. Councillor Dauphinee said he did not deny the council's right to discuss the report but he felt that more frequent meetings might overcome a present difficulty.

Councillors Myers and Lomas moved that the financial reports of the Halifax County Hospital be adopted. Carried.

Councillor Myers moved that council adjourn until 10 o'clock Monday morning. Carried.

### TWENTY-THIRD DAY — MORNING

Monday, March 24, 1952

Council met at 10 o'clock. Roll called.

Councillors Rodgers and Redmond moved that the reading of the minutes for the twenty-second day be postponed until printed copies are available. Carried.

A letter from the provincial government respecting proposed legislation on poll tax for women was referred to Warden Dowell for submission to the Legislative Committee of the Union of Nova Scotia's Municipalities.

A letter from the Armdale School Board respecting teachers' salaries was read.

The solicitor suggested the letter be filed. Councillor Ferguson said council should consider the letter's recommendations. He feared the municipality was facing a strike.

Councillors Rodgers and Myers moved that the letter from the Board of Trustees of Armdale S.S. No. 33 re teachers salaries, be received and filed. Carried.

The solicitor read the proposed legislation to be submitted to the present legislature, including a bill to eliminate any question as to the legality of fire protection rates. He said the council would have to decide for what distance from the hydrants the rates would be effective. Councillor Naugle said the matter should be decided by the Public Utilities Board. Councillor Rodgers said the question of reduced fire insurance rates should be considered in deciding the matter. Councillor Leverman asked if the municipality would have to return the money already paid in fire protection rates. The solicitor advised the proposed legislation would be retroactive to the beginning of the year. Councillor Myers pointed out that if the 1,200 foot limit was accepted all North Woodside would be liable to the rate in that area. Councillor Naugle said the 1,200 foot distance would spread the tax burden. He believed it should be adopted.

Councillor Leverman said the problem might be solved if the people in the affected area secured fire fighting equipment. Councillor Dauphinee said there was no assurance that the equipment would result in reduced rates. He had been unsuccessful in efforts to have the rates reduced in his district where equipment was provided. Councillor Naugle said the availability of water would be a factor. Councillor Dauphinee said there was no difficulty in this respect in his district.

Mr. Emms told council two rates might be established. One for people living within 500 feet of hydrants, since fire insurance rates were reduced within that area, and another for householders living between 500 and 1,200 feet from hydrants. The solicitor said the council should encourage the people to secure the fire fighting equipment. Councillor Lomas asked what was the pressure at the hydrants. Mr. Emms advised the pressure was low at Port Wallis and fluctuated in other sections but was adequate at Tufts Cove. Councillor Lomas pointed out the water pressure would be an important factor in the extent of effective fire protection from hydrants. Mr. Emms agreed. Councillor Settle said the people in the affected area did not object to the application of the rate on people within 500 feet of

hydrants but did not believe it should be extended beyond that distance. Councillor Myers said hydrants would be of little value without fire fighting equipment. The clerk pointed out equipment was available from Dartmouth and the D.N.D. development.

Councillors Naugle and Dauphinee moved that the limit for charging a fire protection rate, where fire hydrants have been installed, be 1,200 feet and all property within this distance shall pay the same fire protection rate.

Councillor Myers said the people could purchase hose to supplement the amount carried on the pumps. Mr. Emms advised the Dartmouth pumps which would answer a call to the county, carried 1,200 feet of suitable hose.

The motion was voted upon and carried.

Councillors Dauphinee and Lomas moved that sections 1 to 11 of the act relating to the Municipality of the County of Halifax as presented by the solicitor, be approved by this council for presentation to the legislature.

The report of the Visiting Committee to the Halifax County Hospital was read.

Councillor Settle said the council should ask for improvements to the road leading to the hospital. Councillor Naugle agreed and suggested that the province be requested by resolution to take action.

Councillors Naugle and Ferguson moved that the report be received and filed. Carried.

Councillors Naugle and Settle moved that the Department of Highways of the Province of Nova Scotia, be requested to pave the road from the limits of the Town of Dartmouth to the Halifax County Hospital during the summer of 1952. Carried.

The report of the Special Market Committee was read.

Councillor Settle said the proposed agreement had to be passed by the city council before becoming effective. Councillor Myers said the city officials had asked that no statement be made on the proposed agreement until it is approved. Councillor Evans said there had been a suggestion that the county pay a subsidy for the vendors but under the proposed agreement no such subsidy would be paid.

Council then continued study of the Financial Statement.

Councillor Leverman said the collection system operated by the municipal office was not sufficiently strong. He believed it was unreasonable to have so many uncollected hospital accounts. The clerk said there was a need for more staff to improve the collection system. One person could not do the job adequately. Councillor Leverman said if this was the problem, it should be rectified. He was convinced that more collections could be made. Councillor Myers said the county paid a collector and two constables with the understanding that they would handle hospital collections as part of their duties. An addition to the staff was not necessary for this purpose. Councillor Leverman said the main problem was encountered on the office level before the constables were asked to make collections. The clerk said this difficulty was part of a larger problem resulting from rapid growth in the municipality. Councillor Myers said he did not believe the difficulty rested at the hospital admittance stage since patients were questioned on admission as to ability to pay.

Councillor Leverman asked who decided as to the size of the staff. The clerk said permanent employees were approved by the council through the finance Committee in that the council had to vote money for the salaries of the staff. Councillor Redmond asked how the county could collect hospital bills where the person was employed but had no property. Many of the unpaid accounts were from people in that category. The warden said the municipality could sue.

Councillor MacMillan said he believed the hospitals imposed unnecessary work on the municipal office by sending out accounts before the person has a reasonable opportunity to pay. The clerk agreed that an improvement could be made here. Councillor MacMillan suggested the most effective collections could be made if bills were sent out promptly.

Councillor Myers said at one time the councillors had been sent accounts of outstanding bills in their districts with a request that they advise which accounts could be collected. He felt it had been a good system. Deputy Warden Cruikshank said many collections could be made on an installment plan basis. The clerk advised this system was being used, and that accounts of outstanding bills would be sent to the councillors for their advice in the near future.

Councillor Leverman moved that council adjourn until after the Kiwanis luncheon at the Nova Scotian Hotel. Carried.

#### TWENTY-THIRD DAY — AFTERNOON

Monday, March 24, 1952

Council met at 3 o'clock. Roll called.

The minutes of the twenty-second day's session were read and adopted on motion of Councillors Isenor and Turner.

Councillor Myers referred to an article in the daily press which said teachers were planning to strike in districts where the councillor had voted against the proposed bonus system. The councillors had acted in what they believed to be the best interests of the ratepayers and should not be subject to criticisms of this type. Persons who would embark on action of this type were not fit to be teachers. He did not intend to be influenced in his stand by the teachers' action.

Councillor Leverman questioned whether it would be possible to complete the council's business this week, even with night sessions. Councillor Rogers said it would be better to hold committee meetings after hours, so that the council could fully utilize its regular sessions.

Councillors Naugle and Burris moved that Council have an evening meeting at 7 p.m., tomorrow evening.

The motion was voted upon and carried.

Councillors Smith and Webber moved that council adjourn until 10 a.m. tomorrow to go into committee work. Carried.

#### TWENTY-FOURTH DAY — MORNING

Tuesday, March 25, 1952

Council met at 10 o'clock. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Evans and Smith.

Warden Dowell reported on his appearance on Monday before a committee of the Legislature in respect to the proposed legislation respecting poll taxes for women. He had approved a proposal for such permissive legislation provided the law was made sufficiently elastic to permit exceptions to be made. Councillor Redmond emphasized that the council should have power to make exemptions in certain cases. Councillor Evans asked what would be the age limit for the tax. The warden said it would probably begin at 21 years of age. Councillor Smith asked if widows would be required to reach a certain age before a poll tax exemption would be granted. The warden said he had been thinking of cases of this type when he asked that a certain amount of elasticity be allowed.

Warden Dowell appointed the following committee to study the proposed hospital insurance scheme: Councillors Rodgers, Leverman, MacMillan, Lomas and Deputy Warden Cruikshank.

Councillors Myers and Lomas moved that council adjourn to go into committee work, to reconvene at 2 p.m. Carried.

## TWENTY-FOURTH DAY — AFTERNOON

Tuesday, March 25, 1952

Council met at 2 p.m. Roll called.

Mr. Murphy, appearing on behalf of the Canadian National Institute for the Blind, described the activities of that organization and asked for a grant of \$800. Warden Dowell assured the request would be considered by the Finance Committee.

Councillor Mosher said there was a need to instruct fence viewers on their duties. They did not understand their responsibilities.

Councillor Leverman asked if a local board of health had power to change the regulations laid down by the County board of health. Councillor Dauphinee said it was the duty of the county board to determine policy and of the local board to enforce that policy. Councillor Lomas agreed. The solicitor read the regulations governing the two boards. The clerk advised the county board could enforce regulations on a local level when the local board had not acted. Councillor Ferguson said the local board did not have to await instructions from the county board before taking action on a health menace. Councillor Isenor said there should be no interference by other municipalities with the regulations in this county. Councillor Evans said he had encountered no problems in his district in respect to the recent polio regulations. Councillor Rodgers asked if the local board would have power to overrule the county board in respect to the proposed restrictions on the navy's water supply source. Warden Dowell said he did not believe the local board would do this. Councillor Myers agreed, pointing out other people used this water and the local board would want it to be protected.

Councillors Rodgers and Lomas moved that the report of the County Board of Health be adopted.

Councillor Mosher said there was need for elimination of lice infestation in the schools. The health nurse should stop children in that condition from attending. Councillor MacMillan suggested that the director of health nurses should be contacted.

The motion was voted upon and carried.

The reports of the local boards of health were read for districts 7, 9, 10, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, 26, 27, 28 and on motion of councillors Dauphinee and Mosher were received and filed.

Councillors Hutchinson and Turner moved that the council have a night session on the evening of Wednesday, March 26.

Councillor Leverman said there might be difficulty in obtaining a quorum for the night sessions.

The motion was voted upon and carried.

Councillor Rodgers said the committees should do their work at night to enable full utilization of the day sessions.

Councillors Evans and Turner gave notice that they would move reconsideration of the matter of an evening meeting on Wednesday.

On motion of Councillors Evans and Isenor, council appointed the district and municipal officers as recommended by the various councillors for districts 7, 8, 9, 10, 11, 12, 13, 14, 15, 16, 17, 18, 19, 20, 21, 22, 23, 24, 25, and 26.

Councillors Redmond and Mosher moved that Dr. Charman be appointed county health officer and jail physician, at the same salary as last year. Carried.

The warden asked for nominations to the assessment appeal board.

Councillors Leverman and Rodgers nominated James MacDonald, Rosedale Avenue, Fairview, as a member of the board.

Councillors Ferguson and MacMillan nominated Boyd Prest, Mooseland as a member of the board.

Councillors Burris and Cruikshank nominated Roy Hutchinson, Upper Musquodoboit, as a member of the board.

Councillors Naugle and Ferguson moved that nominations cease. Carried.

Councillors Ferguson and Naugle moved that the warden deposit a ballot for each of the three candidates. Carried.

Warden Dowell then deposited a ballot for Mr. MacDonald, Mr. Prest and Mr. Hutchinson, and declared them to be members of the board.

Councillor Mosher said the council should appoint men from outside the county to the board. He felt the board did not use a common standard in determining property values.

Councillors Rodgers and Ferguson moved that the warden be authorized to appoint the members of the Town Planning Board for the County of Halifax. Carried.

Councillor Naugle said the appeal board members should be paid \$10 a day with expenses instead of the present \$5 per day. Councillor Ferguson agreed. Councillor Myers said the men knew what they were to be paid and they had accepted the job with that knowledge. The council should not increase the amount paid without a request from the men to do so. Councillor Ferguson said council would have to pay a fair stipend if it expected a good job done. Councillor Lomas pointed out councillors worked throughout the year for a modest yearly remuneration. Councillor Evans suggested the council grant \$5 per day with hotel and travelling expenses, or \$10 per day with travelling expenses only.

Councillor Myers said he would support either proposal. Councillor Burris said the proposal of \$10 per day with travelling expenses only would actually result in a loss to the board members. Councillor Leverman said the county should pay \$10 a day for any person serving on so responsible a board. The councillors received \$10 per day for committee work.

Councillors Naugle and Ferguson moved that the members of the Board of Appeal be paid at the rate of \$10 per day, not including Sundays, together with actual travelling and hotel expenses.

Councillor Redmond asked how many days the board sat this year and was advised their sessions had last five days, with a total cost of \$226.75 for salary and expenses. Councillor Evans said he did not believe the council should double the pay of any official without a request. A gradual increase would be more desirable.

Councillors Evans and Redmond moved an amendment that the members of the Board of Appeal be paid at the rate of \$7 per day, not including Sundays, together with actual travelling and hotel expenses.

Councillor Myers said there was nothing to force the men to serve for \$5 per day. Councillor Leverman pointed out that the proposed increase of \$10 would amount to only about \$75 per year.

The amendment was voted upon and defeated. The original motion was voted upon and carried.

Councillor Myers asked to be recorded as voting against the resolution.

Councillor Dauphinee moved that the council adjourn until 7 p.m. Carried.

## TWENTY-FOURTH DAY — NIGHT

Tuesday, March 25, 1952

Council met at 7 o'clock. Roll called.

Warden Dowell advised that the council was entitled to appoint five voting delegates to the Union of Nova Scotia Municipalities meeting scheduled to be held in Halifax this year.

Councillors Dauphinee and Burris moved that the warden name voting delegates from the chair, for the Union of Nova Scotia Municipalities annual convention.

Councillor Naugle said all councillors should be delegates to the convention this year since the municipality would share in entertainment of the delegates.

The motion was voted upon and carried.

Councillor Dauphinee said the five voting delegates should be named with the rest of the councillors being named alternatives to assure the county would have its five votes. Councillor Lomas suggested the council appoint a committee to work with the city in connection with convention arrangements. The warden suggested that he name five voting delegates and five alternatives.

Councillors Dauphinee and Naugle moved that the financial statement of the municipality for the year 1951, including revenue fund balance sheets, consolidated fund balance sheet, adjustment of current and capital surplus, revenue and expenditure statement, revenue and expenditure (joint expenditure board) be adopted. Carried.

Councillor Leverman pointed out the municipality had a substantial amount of money in investments and asked whether any consideration had been given to changing these investments to better revenue producing investments. Warden Dowell said the matter had been considered from time to time.

Councillors Burris and Evans moved that the auditors report for the year 1951 be adopted. Carried.

Councillors Lomas and Settle moved that the various exhibits of the treasurer re municipal finance be filed. Carried.

Councillor Leverman suggested that the Chairman of the Finance Committee or the warden should be present when the safety box was opened. He did not suggest there was anything wrong in respect to the handling of the securities but it would be an additional protection for the clerk and sound business practice. The clerk agreed.

Councillors Burris and Evans moved that the clerk and treasurer together with either the warden or chairman of the Finance Committee for the current year, be authorized to sign the Royal Bank of Canada's forms re Safety Box and that they have access to the said box. Carried.

Councillors Naugle and Turner moved that the municipal clerk and treasurer be authorized to take delivery of paid coupons and bonds charged to the account operated in the name of the Municipality of the County of Halifax, Coupon and Bond Redemption Account in the Royal Bank of Canada, Spring Garden Road Branch. Carried.

Councillors Turner and Lomas moved that the annual poor tax of thirty cents for the support of the poor as provided by Section 3 (4) of Chapter 2 of the Acts of Nova Scotia 1938, be not levied for 1952. Carried.

Councillors Turner and Naugle moved that Whereas the employment of many municipal employees is considered permanent in character, having regard to the normal practice of the employment and may be exempted from the operation of the Act under the provisions of Item (1) of Part II of the first schedule of the Act, upon certification satisfactory to the Commission, that the employment is, having regard to the normal practice of the employment, permanent in character; Therefore Be It Resolved that this council desires exemption of its employees set out in Schedule A to this resolution on the ground that the employment is permanent in character and that the warden and clerk be authorized to forward a certificate to the Unemployment Insurance Commission accordingly.

Councillor Leverman questioned whether the county should seek exemption since the employment was not actually permanent. Councillor Dauphinee pointed out that municipal and district employees could lose their employment and they should be then eligible for unemployment insurance. He asked who would be responsible in a case where an employee,

paid from district funds, was required by law to be covered by the unemployment insurance regulations. The clerk said he would look into the matter and report to council.

The motion was voted upon and carried.

Councillors Dauphinee and Lomas moved that the thanks of this council be extended to the Kiwanis Club of Halifax, for entertaining the council at luncheon on Monday, March 24. Carried.

The warden named the following delegates for the Union of Nova Scotia Municipalities convention: Voting Delegates—Warden Dowell, Councillors Burris, Naugle, Dauphinee, and Allen. Alternates—Deputy Warden Cruikshank, Councillors Rodgers, Ferguson, Evans and Leverman.

Councillors Turner and Myers moved that the same auditors be appointed for the next year, namely W. A. Stech, C.A., and Frank Smith, C.A. Carried.

The report of the Public Services Committee was read to council.

Councillor Dauphinee said he believed the Chairman of the Public Services Committee should sign any agreement affecting services in order to avoid difficulties that had arisen in the past. Councillor Lomas pointed out he had proposed the same thing in the past.

Councillor Myers pointed out the committee must give power to the warden and clerk before an agreement was signed and this offered sufficient protection.

Councillors Dauphinee and Lomas moved that any agreement to be signed on behalf of the municipality, pertaining to public services, be signed by the warden, clerk and chairman of the Public Services Committee. The motion was voted upon and defeated.

Councillor Ferguson asked what was the salary of the maintenance supervisor and what were his duties. The clerk advised the man was paid \$2,400 and had a small truck to transport his equipment. Mr. Emms said the duties included repairs to troubles to the mains, installation of services and meter readings.

Councillors Dauphinee and Lomas moved that the report of the Public Services Committee be adopted.

Councillor Evans asked if the salary and allowances for the engineer were entirely charged to the municipality as a whole. The clerk advised all but the portion chargeable to the water utility, were a municipal expenditure.

Councillor Hutchinson suggested the engineer should be paid by the districts that benefitted. Councillor Dauphinee said the engineer was also employed in connection with sub-division plans for the whole municipality and he also assisted building inspectors.

Councillor Redmond questioned whether the council could legally adopt the report without notice of motion since it included recommendations calling for expenditures of money. The solicitor said he believed the council could pass the report immediately unless some councillor had a substantial point of difference and wished the report tabled for another day. Councillor Redmond said he had no point of difference but wished to assure the council was proceeding on sound legal grounds.

The motion to adopt the report was voted upon and carried.

Councillors Dauphinee and Leverman gave notice of motion that at a later session, on another day, it is proposed to introduce temporary borrowing resolutions for public services as follows:

|                                |           |
|--------------------------------|-----------|
| Fairview Sewers .....          | \$150,000 |
| Tufts Cove Sewer Outfall ..... | \$25,000  |
| North End Sewer .....          | \$25,000  |
| Minor Extensions .....         | \$10,000  |

Councillor Ferguson moved that council adjourn until 10 o'clock tomorrow morning. Carried.

## TWENTY-FIFTH DAY — MORNING

Wednesday, March 26, 1952

Council met at 10 o'clock. Roll called.

A letter from P. Blackburn, respecting assessment of stock in trade, was referred to the Revenue Committee.

Councillors Allen and Burris moved that the district and municipal officers as recommended by the councillor for District 27 be appointed. Carried.

Warden Dowell asked council to make final disposition in respect to the notice of reconsideration given at the previous day's session in connection with a motion to hold a night sitting on this day.

Councillor Myers suggested the council sit until 6 p.m. instead of holding a night session. Councillor Evans agreed. He was willing to sit until 6 p.m. if it was necessary. Councillor Mosher also agreed. Councillor Rodgers urged the committees to complete their work so that the day sessions would be fully utilized.

Council then held a new vote on the original motion and defeated it.

Councillors Lomas and Ferguson moved that council adjourn to go into committee work and reconvene at 2 p.m. Carried.

## TWENTY-FIFTH DAY — AFTERNOON

Wednesday, March 26, 1952

Council met at 2 p.m. Roll called.

The minutes of the previous day's sessions were read and adopted on motion of Councillors Evans and Dauphinee.

Councillor Mosher objected to statements made in the press concerning the conduct of delegates to the Union of Nova Scotia Municipalities convention last year. He felt they were unfair.

The report of the Law Amendments Committee was read.

Councillor Myers said the adoption of the proposed plumbing regulations would mean the county would have to have a certified plumber to inspect work. It would be impossible for a person to do their own plumbing work. Councillor Leverman said there was nothing in the regulations to stop a person from doing his own plumbing.

The proposed regulations were read to council.

Councillor Rodgers said he could not support regulations that would force county people to have plumbing as described by the regulations, if they did not wish to install plumbing. Councillor Leverman said there was no intention to do this. The regulations would ensure any plumbing done would be up to standard. Councillor Lomas said the council should not stop a person from doing his own plumbing work. It was pointed out that provision was to be made to make the regulations effective only in building districts that desire the regulations, and that they apply only to people who wish to install plumbing. Council agreed. It was also agreed that a provision be made to require that a plan of the proposed work be submitted with an application for a plumbing permit.

The solicitor said it would probably be necessary to have legislation passed by the provincial legislature to provide for the appointment of a plumbing inspector. The clerk suggested that the proposed regulations be amended to grant powers of inspection to either plumbing or building inspectors. Councillor Myers questioned whether many building districts could secure a person capable of fulfilling the duties of plumbing and building inspector. Councillor Dauphinee said he feared the regulations might be made to apply to the whole municipality at a future date. Councillor Leverman said the time had arrived when regulations of this type were vitally necessary in District 12. There was no intention to force them

on a district that did not wish the regulations. Councillor Dauphinee suggested the regulations be adopted by local boards of health as health safety measures. Councillor Naugle said he believed it would be a better plan to permit districts wishing the regulations to accept them.

Councillors Rodgers and Ferguson moved: Providing necessary legislation can be obtained, that the Plumbing and Piping Regulations, paragraphs 1 to 36, be approved as amended by this council as an addition to the Building Code as contained in the by-laws of this Municipality, where these regulations can only apply in the building districts that request council to have these regulations apply.

Councillor Leverman questioned whether the council had power to hire an engineer. The solicitor said he could investigate the matter.

The resolution was voted upon and carried.

Councillors Leverman and Rodgers moved that the Plumbing and Piping Regulations as approved by this council, apply to District 12 as soon as they have been approved by the Minister of Municipal Affairs. Carried.

Warden Dowell and Councillor Leverman moved that the Plumbing and Piping Regulations as approved by this council, apply to District 8 as soon as they have been approved by the Minister of Municipal Affairs. Carried.

Councillors Rodgers and Redmond moved that the Plumbing and Piping Regulations as approved by this council, apply to District 11 as soon as they have been approved by the Minister of Municipal Affairs. Carried.

Councillor Redmond reported on his discussions with Department of National Defence (Navy) officials respecting the Grand Desert beach. The officials were satisfied with the agreement reached last year but wanted it to run on a 5 year basis with option to renew in 5 years instead of a year-to-year basis as at present. Councillor Lomas asked what was the present rental for the property and was advised the municipality received \$50 per year.

Councillors Redmond and Turner moved that the agreement with the Department of National Defence (Navy) re the Grand Desert Beach provide that the lease be for a period of five years with an option to renew for a further period of five years. Carried.

Councillor Leverman read the proposed amendment to the Building Code which would permit non-commercial garages to be built three feet from the property boundaries. The change was proposed to enable people with small lots to build a garage. Councillor Naugle agreed some provision should be made to accommodate these people. Councillor Dauphinee pointed out the proposal would be contrary to the original decision, which was intended to avoid fire hazards. Councillor Leverman said he was not proposing a change in the regulations requiring buildings to be 12 feet apart. Councillor Rodgers said the proposed change, if the 12 feet provision was also retained, would stop some people from building garages. Councillor Leverman pointed out the Municipal Building Board had been granting permits for construction of garages within three feet of the property lines. Councillor Rodgers said something should be done to rectify that situation. Councillor Leverman suggested that garages be excluded from the 12 feet limitations. Councillor Webber suggested that people be permitted to build garages four feet from the boundaries.

Councillors Leverman and Naugle moved that Section 6, page 53 of the By-laws, be amended by adding to this section the following: This section shall apply to non-commercial garages, except that, where unattached, non-commercial garages may be located not less than four feet from the rear and both side lines of the lot whereon they are situated. Carried.

The report of the Special Medical Committee was read.

Councillors Naugle and Ferguson moved that the report be adopted.

Councillor Dauphinee asked why the committee had suggested that provision be made for an \$800 subsidy for Dr. Watt since he had been ask-

ing for only \$400. Councillor Rodgers said the Acting Minister of Health had advised the province would not undertake a sliding scale of subsidies. Either the standard subsidy of \$1,200 would be given or none at all. He had suggested the council provide \$800 to supplement the requested \$1,200 subsidy since that would improve the chance that the province would grant a subsidy. The minister had also expressed vital concern about the need for medical services for the Dover and Hammonds Plains areas. The committee had proposed the \$800 subsidies to strengthen its request to the province. Councillor Ferguson said the county had embarked upon a worthwhile policy in subsidizing doctors. All districts should receive equal treatment. Councillor Dauphinee said he did not oppose the policy. He pointed out it was an instance where the whole municipality assisted individual districts. Councillor Ferguson said he thought that was the right thing to do while it was one municipality. Councillor Leverman agreed. He asked why the committee had not asked for provision of the subsidies for the proposed doctors for the Preston-Lawrencetown and Dover areas, if it was seeking the provincial subsidy. Councillor Rodgers said the committee did ask that \$800 be provided which would pay a full year's subsidy for one of these men or a half-year's subsidy for both. Councillor Leverman asked if Dr. Watt would serve District 12. Councillor Rodgers advised he would serve the portion of District 12 as far as the Arm Bridge so long as he did not interfere with the practice of city doctors.

The motion to adopt the report was voted upon and carried.

Councillors Dauphinee and Webber moved the following resolution, which was voted upon and carried:

|                                       |           |
|---------------------------------------|-----------|
| Municipality of the County of Halifax |           |
| Fairview — Sewer.....                 | \$150,000 |
| Tufts Cove — Sewer.....               | 25,000    |
| Fairview re City Sewers.....          | 25,000    |

WHEREAS the Municipality of the County of Halifax is authorized by law to borrow or raise by way of loan by the issue and sale of debentures of the Municipality sums not exceeding

One Hundred and Fifty Thousand Dollars (\$150,000) for the purpose of installing sewer mains in the Fairview area of District No. 12 and acquiring or purchasing materials, machinery, implements and plant deemed requisite or advisable therefor.

Twenty-five Thousand Dollars (\$25,000) for the purpose of installing a sewer outfall in the Tufts Cove area and acquiring or purchasing materials, machinery, implements and plant deemed requisite or advisable therefor, and

Twenty-five Thousand Dollars (\$25,000) for the purpose of paying the Municipality's share of the cost of a sewer main extending from the Dutch Village Road at Deal Settlement through to the Bedford Basin, and also for the purpose of paying the Municipality's share on sewers that have been constructed by the City of Halifax along the Dutch Village Road, and acquiring or purchasing materials, machinery, implements and plant deemed requisite or advisable therefor;

AND WHEREAS the said Municipality by resolutions passed by the Council thereof on the 30th day of March, A. D. 1951, and approved by the Minister of Municipal Affairs on the 17th day of October, A. D. 1951, was authorized to postpone the issue of such debentures and to borrow such sums from the Royal Bank of Canada for a period not exceeding twelve months;

AND WHEREAS it is deemed expedient that the period of such borrowings from said Bank be extended;

BE IT THEREFOR RESOLVED that subject to the approval of the Minister of Municipal Affairs the authorized period of such borrowings

from said Bank be extended for a further period, not exceeding twelve months.

Councillors Redmond and Leverman moved the following resolution, which was voted upon and carried:

**Extensions Water Mains—(\$10,000)**

"WHEREAS by Section 6 of Chapter 6 of the Acts of 1945, The Municipal Affairs Act, it is enacted among other things, in effect, that notwithstanding any of the provisions of any general or special Act of the Legislature of Nova Scotia every Municipality of a County or District shall have full power and authority to borrow or raise by way of loan from time to time on the credit of such Municipality such sum or sums as the Council thereof deems necessary for any Municipal purpose whatsoever;

"AND WHEREAS by Section 7 of said The Municipal Affairs Act, it is enacted, among other things, in effect, that no money shall be borrowed under that Act until such proposed borrowing has been approved by the Minister of Municipal Affairs;

"AND WHEREAS by said The Municipal Affairs Act it is further provided that sums to be borrowed under that Act shall in the discretion of the Municipal Council be borrowed or raised in one sum at one time or in installments at different times and the sums required shall be borrowed or raised by the issue and sale of debentures of the Municipality to such an amount as the Council thereof deems necessary to raise such sum;

"AND WHEREAS it is deemed necessary by the Municipal Council of the Municipality of the County of Halifax to borrow a sum not exceeding Ten Thousand Dollars (\$10,000) for the purpose of extending existing water mains in the areas adjacent to the Town of Dartmouth and acquiring or purchasing materials, machinery, implements and plant deemed requisite or advisable therefor;

"AND WHEREAS it is deemed expedient to postpone the issue of debentures and to borrow from the Royal Bank of Canada such sum or sums of money, not exceeding Ten Thousand Dollars (\$10,000), as may be necessary for the purpose aforesaid, the sum or sums so borrowed to be repaid to said Bank out of the proceeds of the debentures when sold;

"BE IT THEREFORE RESOLVED that the Municipality of the County of Halifax do, under and by virtue of the Municipal Affairs Act and subject to the approval of the Minister of Municipal Affairs, borrow or raise by way of loan on the credit of the Municipality a sum not exceeding Ten Thousand Dollars (\$10,000) for the purposes aforesaid;

"THAT under and in accordance with said The Municipal Affairs Act such sum be borrowed or raised by the issue and sale of debentures of the Municipality to such an amount as will raise the sum to be borrowed:

"THAT the issue of such debentures be postponed and that the said Municipality, under and by virtue of the provision of Sections 125A of the Municipal Act and subject to the approval of the Minister of Municipal Affairs, borrow from the Royal Bank of Canada a sum or sums of money not exceeding Ten Thousand Dollars (\$10,000).

"THAT such sum or sums be borrowed from said Bank for a period not exceeding twelve months, with interest thereon to be paid such Bank at the rate of 4½% per annum and that the amount so borrowed be repaid said Bank from the proceeds of the said debentures when sold".

Councillors Naugle and Dauphinee moved the following resolution, which was voted upon and carried:

**Municipality of the County of Halifax, \$200,000—County Hospital**

"WHEREAS by Section 6 of the Acts of 1945, The Municipal Affairs Act, it is enacted, among other things, in effect, that notwithstanding any of the provisions of any general or special Act of the Legislature of Nova Scotia every Municipality or County or District shall have full power and authority to borrow or raise by way of loan from time to time on the credit