

it was determined 70 to 75 percent of the public should be agreement before the Councillor was prepared to sanction the project. He stated there appears to be substantial support for the Middle Musquodoboit project, and the people have been pushing for this project at Springfield Lake for some time. He stated it is Councillor MacDonald's intention to hold a public meeting and give the public the opportunity to be provided with the information and to vote on it. Councillor MacKay stated the public are often supportive until they learn the costs.

Councillor MacKay stated the minimum square footage or the lineal foot frontage of a lot should be carefully addressed in the Municipal Planning Strategies for these areas. This will allow property owners to subdivide and to keep their costs to a minimum. Mr. Meech stated there is some reason to believe when the final approval comes from the Province there may be some suggested action that Halifax County should be taking to ensure this does not happen. Councillor MacKay noted there will also have to be amendments to accomodate those projects already in plan areas. Mr. Meech also indicated it is intended to include all sewer serviced areas in the environmental services area and pay the annual rate. Water utility will stand on its own, however. Capital assets of these projects will be totally donated and 100 percent funded, and the only costs included in the environmental services rate will be the operational costs. He reiterated there has been no formal commitment from the Province yet, and these recommendations are based on anticipations from the Province.

Councillor Deveaux asked if the frontage costs as indicated as included as part of the 30 percent; therefore, in the future frontage costs will be determined according to the 30 percent, regardless of the total cost. Mr. Meech agreed, stating this will be based on the police adopted by Council with respect to funding for capital projects. Councillor Deveaux asked if this will mean we cannot expect anymore than 20 percent from the Province. Mr. Meech stated no, stating the Province has many commitments and requests from across the Province, and they have already committed much to Halifax County. Therefore, Halifax County would be fortunate to get 20 percent. He stated if the Province does formally approve this proposal, they will be approving global funding for all priority projects, which is what was requested. When the commitment comes from the Province, it will most likely be over a period of three or four years.

Councillor Deveaux next asked if it is indicated to the people at public meetings the total actual costs of these services, including the water rate and the environmental services rate. Mr. Meech stated this information is all presented at public meetings, as to what they can expect to pay in total.

Councillor Eisenhauer felt the Herring Cove sewage treatment plant should be included as a priority project, and he stated it should not be tied too much to the MAPC report. He stated Halifax County should become the leader and builder of the plant with a funding formula with the City of Halifax, rather than vice versa. He stated when funding is made available for this, Herring Cove will be the last done if it is in

the hands of the City. Halifax County could also protect its taxpayers from being included in any great funding formula which may come about after-the-fact. Councillor Eisenhower stated the site should also be determined and indicated by public meeting; otherwise, there may be years of debate before sites are selected and approved. If this can be done right away, the project will be years ahead of schedule and it will be done quicker.

Councillor MacDonald inquired about the interest rate for these projects. Mr. Meech stated it will be approximately 11 percent. Councillor MacDonald stated when a house-to-house study was completed, there were 70+ percent of the people in favour of something to resolve the problems here. However, at that time financial forecasts were not available. He stated the size of lots in the plan are recognized, and this will not be a problem.

MOTION CARRIED

Councillor Rawding requested a report and presentation from MAPC to determine if Halifax County can accelerate this process. Mr. Meech informed MAPC officials have been in touch with Halifax County with the intention to make a presentation to Council. He informed they were invited to attend this session, but they were scheduled to meet with the City of Dartmouth. He suggested they will make a presentation at the first session of Council in July. He noted they are anxious to make the presentation so they can get on with the project.

ADDITION OF ITEMS TO THE JULY 7, 1987 COUNCIL SESSION

None

ADJOURNMENT

Councillor Adams expressed appreciation and acknowledgement to staff for arranging a beautiful Award's Banquet. Members of Council agreed to extend this appreciation onto staff.

It was moved by Councillor DeRoche, seconded by Councillor Rawding:

"THAT this Session of Council adjourn."
MOTION CARRIED

COMMITTEE OF THE WHOLE, RE HENSON COLLEGE STUDY

JUNE 29, 1987

PRESENT WERE: Warden MacKenzie
Councillor Rawding
Councillor Fralick
Councillor P. Baker
Councillor C. Baker
Councillor Deveaux
Councillor DeRoche
Councillor Adams
Councillor Randall
Councillor Bayers
Councillor Reid
Councillor Lichter
Councillor Snow
Councillor Merrigan
Councillor MacKay
Councillor Eisenhauer
Councillor MacDonald
Councillor Wiseman
Deputy Warden Mont

ALSO PRESENT: Mr. K.R. Meech, Chief Administrative Officer
Mr. Jack Novack
Mr. Kel Antoft

SECRETARY: Glenda Higgins

Warden MacKenzie called the meeting to order at 3:10 p.m.

There was some discussion about whether or not this meeting should be open to the public or held in-camera.

It was moved by Councillor MacKay, seconded by Councillor Wiseman:

"THAT this briefing with Henson College be open
to the public."
MOTION CARRIED

Mr. Novack began the presentation outlining the background to this report. He informed for research purposes two questions were developed: What alternative forms of governments are possible for a substantial urban population within a large and diversified rural County?, and of these alternatives, which is most likely to address the current problems of the urban areas? The focus of the study was on the broader issues of political and administrative restructuring that could accommodate local interests. Mr. Novack informed relevant legislation was studied, a general review of local government literature took

place, as well as rather lengthy interviews on individual and group basis. The study was based on political and democratic principals, and the possibility of more effective organizations was not precluded from the beginning.

Mr. Novack informed a profile was developed on what Sackville is about - the large growth and population, what it looks like within the context of Halifax County, and how it looks within the context of a Nova Scotia community. A 1982 survey by the Nova Scotia Housing Commission indicated the majority of the people moving to Sackville were coming from the metro areas of Halifax, Dartmouth, and Bedford. It was also noted that differences in rural and urban values are diminishing. The major difference is the proximity to the metro area, the high growth rate, and the population density.

Mr. Novack informed in the search for solutions, various reports concerning Sackville were reviewed. It was found most of them used either financial data as a means for determining if a community can live on its own, or they tested whether or not Sackville could exist as an independent unit. He read from the report: "while the tax base of a community is a relevant factor in determining civic status, it is not the appropriate starting point for deciding how democratic principles shall apply in the live of a community." He informed it was found the Meech report set out a number of principles which the authors of the Henson College Report were in agreement with. The size and diversity of the Municipality makes it difficult to govern in a uniform manner, and the solutions to the problems of Sackville must be placed within the broader context of the larger community. Also, to redress the problems of the urban community requires a fundamental shift of power, rather than symbolic actions. The Meech Report also makes reference to a two-tier system of accomodating both urban and rural interests within a single municipal unit. Mr. Novack informed the Graham Royal Commission Report and the Future of Halifax-Dartmouth was also studied, which felt the County government could accomodate both urban and rural interests within the County structure. However, a subsequent report indicates "a second problem in relation to the proposed restructuring is the potential toward the rural bias by many members of County Council".

Mr. Novack informed the next step of the study was to develop some basic principles about local government. The first principle was "that while local government performs both a political and administrative role, it exists primarily to perform its political role." He informed when local government responds to the initiatives, directives, or policies of its senior levels of government, it performs an administrative function. The political role of local government is when it responds to the wishes, needs, aspirations, and values of a community. This is the role of governments - to elevate the conflicting values within a community to the level of politics for resolution.

Mr. Novack stated it is important for local governments to be able to handle the varying kinds of interests within a governing body. People feel it is harmful to have the community going in so many directions

with so many groups taking action. However, Mr. Novack and Mr. Antoft felt this is good - to reflect the dynamic nature of a community. It is healthy to have the community going in different directions, in no uniform manner.

Mr. Novack stated the second principle established was local government is for local choice. He stated local government must be considered an avenue through which local choice can be expressed. If this is not concurred to, it can be argued there is no need for local government. Within local government there is diversity and the possibility for even further sharing of power within communities of the local government. He referred to a quotation by George Jones and John Stewart from their report of 1985, "The Case for Local Government."

The third principle established was the notion of efficiency. He stated large municipalities does not mean having economies of scale; a large commercial tax base does not necessarily mean economies of scale. There is no evidence to suggest that cities with a large population and higher per capita expenditures provide a better life for residents. It appears a population of 25,000 to 50,000 seems to be more optimal than a larger population. Mr. Novack informed the fourth principle is that local governments need to be more cooperative and less competitive with each other. There are services which go beyond the boundaries of local government, and they should cooperative with each other. He concluded that it is necessary to balance these four principles, and these were considered when determining the available alternatives which have been recommended.

Mr. Antoft informed the four principles outlined by Mr. Novack were taken into consideration when determining the available options within the existing legislative framework - what is already provided for within existing Nova Scotia legislation. He reviewed each of the options recommended as the result of the Henson College Study.

Mr. Antoft informed the first option was to maintain the status quo; not to consideration incorporation. However, this does not mean the County should not do anything to meet the needs and concerns that have been expressed by Sackville and other communities in the County. These concerns may be met by various administrative improvements, such as decentralizing the delivery of some services, setting up local offices, etc. He stated this would require a review of the problems that have been identified and how they can be best addressed in an administrative manner. This option would not mean much legislative changes. He noted this option is not recommended as the solution for Sackville. There are other communities within the County for which this would be appropriate.

The second option was to incorporate a service commission or to incorporate as a village. Mr. Antoft stated the powers of a village service commission are limited to a narrow range of responsibilities with several notable absences from the list of powers. This includes planning; therefore, it is felt the village commission approach is not appropriate in the case of Sackville, although it may well be applicable to other communities.

Mr. Antoft informed the third option considered was that of town status. This would mean a fundamental change between Sackville and the County because as the Municipal Boundaries and Representation Act states: "When a town is incorporated, the area within its boundaries ceases to be part of the municipality to which it formerly belonged." A new town would have to establish its own offices to serve all legislative and administrative functions. It would be required to acquire all facilities and machinery to deliver all services. Town status would require a strong base, including a high percentage of commercial/industrial assessment to prevent a prohibitive burden on the residential taxpayer.

The fourth option was incorporation as a City. Mr. Antoft stated this option is similar to that of incorporation as a town with the exception that as population of an area increases to more than 7,500 dwelling units, the Provincial grant formula increases. This also requires additional responsibilities for more sophisticated services.

Mr. Antoft informed the fifth option considered was incorporation as a municipality. He stated the recent Sackville Civic Status Review Report recommended that Sackville incorporate as a new rural municipality, as a transitional measure leading to the achievement of city status. He stated this municipal unit would be governed by the Nova Scotia Municipal Act, which means it would not have to provide the full costs for policing and road maintenance. Therefore, there would be some financial advantage to this option. However, he questioned if the Province would accept the incorporation of Sackville as a municipality under the Municipal Act because there have been no new municipalities created since 1879. Any successful move to incorporate in this manner may be precedent-setting, with other areas of the Province seeing this option as a way to lower the tax rate. Mr. Antoft continued that the main disadvantage of this approach is not only trying to overcome possible Province assistance, but it would also set the new municipality in competition with the County to soften the impact of taxes on the residential taxpayers.

The sixth option recognizes there is a need for local government that is able to express the wishes, respond to the desires of the community in matters such as the delivery of local services, planning, etc. There is a need for a coordinating mechanism that will look at regional interests. This option suggests that the Municipality of the County of Halifax ask the Province to amend the Municipal Act, the Town Act, as well as several other pieces of legislation to permit an area to incorporate as an urban community while still retaining its position as part of the County. The report recommended a division of responsibilities whereby the County will look after the broad range of planning, and the urban community will have an elected Council to assume responsibility for decisions with respect to local planning, matters of community services, recreation, and other matters people in the community want to have the principle authority to make decisions and that they are prepared to pay for. It was recommended that responsibilities between the County and the urban community allow for flexibility with growth and change in the urban community.

This will mean a new town will not have to hire all staff and purchase all machinery for all projects from the offset. He stated major services could continue to be provided on a contract basis from the County, and others could be provided from the urban community.

Mr. Antoft stated this type of arrangement will require legislative sanction by the Province. The County could continue to provide services common within the County, as well as to the new town. In areas where the town decides to assume responsibility, the County will have the benefit of being able to plan the scaling down of the level of services for which it is currently responsible.

Mr. Antoft next reviewed each of the recommendations contained within the report. The first was that the Municipality request the Province to amend the Municipal Boundaries and Representation Act, the Municipal Act, and the Towns Act to permit the incorporation of urban communities within the County, with power to delegate from the Municipality responsibility for matter which are of primarily of local concern to the community.

The second recommendation was that the definition of powers to be delegated by the Municipality to Incorporated County Urban Communities include authority to provide for the election and operation of a Council; rules of procedures for Council operation; employment of staff, including the municipal clerk, as required for the needs of Council and the administration of the unit; the entering into agreements with the Municipality for the exercise of delegated powers, excluding those powers exercisable only by the Municipality; the passing of municipal ordinances and resolutions required in the exercise of its authority; the levying of taxes including area rates, as required to carry out its responsibilities. Mr. Antoft noted the levying of taxes is already computerized and mechanized by the County, and it is intended this service will continue to be delivered by the County.

The third recommendation was that the Municipal Grant Act be amended to introduce an additional category of grants for Incorporated County Urban Communities, with provisions to reflect the in the grant levels the extent of urban services being delivered in each case. He informed the Municipal Grant Act is structured to reflect the divisions between towns and counties; therefore, there is no provision for the recommended arrangement with Sackville.

The fourth recommendation was that industrial development strategy be the primary responsibility of the Municipality; that location of industry be determined by the County in consultation with affected county communities; and that the proceeds of tax on industrial assessment be reserved for the operation of general government in the County. Mr. Antoft stated one of the most destructive kinds of competition is trying to attract industry into a particular community.

The fifth recommendation was that the Municipal Council cease to levy an area rate for any Incorporated County Urban Community. In the case of services provided by the County at the request of the ICUC, the Councils of the two municipal units shall negotiate the basis for sharing the costs.

The final recommendation was with respect to the process of incorporation. It was that the procedures for incorporation of a ICUC be those prescribed for incorporation of a Town, as set forth in the Nova Scotia Municipal Boundaries and Representation Act. Mr. Antoft stated the process outlined in this Act be applicable for decision-making in this process. The Nova Scotia Municipal Board shall receive all applicable input and define the boundaries of this arrangement.

Mr. Antoft concluded that these recommendations are the result of the Henson College Study. He expressed hope that Councillors would find this report fruitful for future discussion concerning the future of the County of Halifax and Sackville.

Councillor Wiseman stated two major concerns that seem to be facing the community of Sackville lay with policing and transportation problems. She asked if there are any suggestion to deal with either of these two areas under the recommendation of the Henson College Study. Mr. Antoft informed the recommendation with respect to the amendment to the Municipal Grants Act is designed to provide an avenue by which if Sackville were to become incorporated as a town within the County, it could negotiate with the Province a grant level that would pay for these types of decisions. He suggested negotiations should provide for flexibility in order to increase the level of policing but to retain the services of the RCMP. With growth and confidence in the community of Sackville, it may be best to eventually establish its own police department.

Councillor Wiseman noted relations with the Metropolitan Authority are recommended to be exclusively reserved to the County. She inquired about this, noting two of the major operations under the control of the Metropolitan Authority are located in Sackville (the landfill site and the correctional centre). She felt it would be important for Sackville to have control and representation in this respect. Mr. Antoft responded that it is important that the Metropolitan Authority not be further fragmented in the way that it approaches its decision-making. He suggested once Sackville has a decision-making body, it would be in a much stronger position to make this point with the County and the Authority. Councillor Wiseman stated this recommendation would leave Sackville where it is presently - paying a great deal of money to provide for services for the community with no voice and affect on the operation of those facilities within the community. She stated a number of years ago when the guidelines for the Sackville Advisory Board were developed, a meeting was held with Municipal Affairs. At that time it was suggested the Municipalities would be given an option to provide services or to give power to smaller areas within the County to provide some form of government. She asked why the study has

determined that the Department of Municipal Affairs would be more accepting of this recommendation. She also asked if there has been any indication that the Province would be more accepting of this type of recommendation. She noted this would be a change that would be precedent-setting and that would have to apply Province-wide. Mr. Antoft informed it was not his mandate to carrying out negotiations with the Province, although this possibility has been discussed with the Province. There was a general statement made that if such a proposition appears to be acceptable and supported by the affected population, the Province would be politically-wise to listen to it. It could also solve problems for other areas across the Province.

Councillor Wiseman stated the Sackville Civic Status Review Committee expressed concern about the size of the school system in Sackville, and they questioned whether or not there could be a separate school board for the community. She felt there would be support for a separate school board given that there are approximately 10,000 children in the area. She asked if this idea was given any consideration. Mr. Antoft informed there was much consideration given to whether or not the study should deal with education. Since education has become a matter between the school board and the Province, and there is not clear authority for municipal governments to play in education other than financing, it was determined the main thrust of the recommendations should not be departed from. He stated if the community wanted to take advantage of this kind of permissive legislation and incorporate in order to develop a more cohesive and powerful education system. However, this could not be speculated upon during this study.

Councillor DeRoche asked why it is necessary to seek adjustments to the Provincial statutes. He asked if the town could not contract services from elsewhere until it is in the position to assume total responsibility for those services. Mr. Novack informed the recommendation is for an incorporated town within the County structure; the idea of a town under the Towns Act was rejected because it would severe relationships with the County, creating a situation whereby the people of Sackville would be obliged to provide certain services. He stated the recommendation is for a town within the County structure which can take powers from the County, as it so desires. Mr. Antoft informed joint service commissions can be established, but the history of this type of voluntary cooperation between autonomous units has not been successful. He stated the County already has a coordinating mechanism, and this should not be abandoned as it is much needed.

Councillor MacKay asked if any other area has been found that closely simulates the recommendation. Mr. Antoft informed there is a similar example in British Columbia where there is a provision for districts and special urban areas within their districts. The recommendation suggests that the County could put municipalities into being by the expressed wishes of the citizens, rather than asking the Provincial government to impose on the system. Councillor MacKay stated it will take three bodies, the Municipality, the Province, and the community of Sackville, to arrive at the recommendation. Councillor MacKay referred to page 17, noting the average per capita expenditure of large and small U.S. cities, those with a population of more than 150,000 had a

per capita expenditure of 50 percent higher than cities with a population of 25,000 to 50,000. This would suggested a small, self-contained municipal unit had the ability to deliver services at a lower rate. He noted this contradicts the report's projections that large is good, smaller is more efficient. Councillor MacKay also referred to the Province's willingness to set up this type of government, and the amount of money that may or may not be forthcoming. He stated any form of government would let their decisions with respect to this type of government rest on the financial factor. He stated if the recommendation were followed, he would have concern about the set up of this government. He asked if there would be an independent political jurisdiction for Sackville to deliver certain services and make certain decisions. He asked how this Council would serve with Halifax County. Mr. Novack informed there are a number ways in which this idea could work. He stated there could be direct or indirect elections, whereby the people would elect local Councillors, as well as representatives on Halifax County Council, or they could have elected representatives from Sackville also sit on Halifax County Council. He stated there are probably pros and cons to each approach.

Councillor MacKay stated local decision-making autonomy is important, as well as the political voice of the community. He stated there would be a division of authority with the recommendation, and he asked how this community could fight for certain commodities. He asked if it would be through the local community or through the County. Mr. Novack informed this is a detail that will have to be determined later in light of the services that the community may be desirous of having. He stated this will have to be based on good will and communication between the two levels. The range of services provided by the community government would try to make their wishes known and have funds raised from the local community to provide that. However, inter-governmental relations would have to be worked out as part of the dynamics of government.

Councillor MacKay stated the Municipal Board has never dealt with any applications other than small annexations, as they have always been dealt with by the Public Utilities Board until recently. He asked if there has been any discussion with the Municipal Board as to what their reaction to this type of application would be. Mr. Antoft informed he spoke very briefly and informally talked to one member of the Municipal Board, but the discussion was not to seek their view or opinion. He stated it appears this will not present any major challenge to the Municipal Board. Mr. Novack stated the changes will require political leadership at the local government level, as well as the Provincial level. Obstacles to this are intended to be resolved, and every effort should be made to do so.

Councillor MacKay noted changes would have to be made at the Provincial level before the Municipal Board could hear this type of application. He inquired about a time frame to affect these amendments. He agreed political persuasions can make it difficult to determine a time frame. Mr. Antoft stated Bedford's application to become a Town took almost three years, and he could not determined if this process would take any longer or be any quicker. He noted this will mean changes to Provincial legislation which could consume additional time.

Councillor Merrigan noted the report indicated urban areas in close proximity to the city grow because people move from the City, but as the area grows, the people want more urban services. He stated the County of Halifax may not have the ability to give a rural community the services they will demand with growth. He stated the County is now reacting to pressures because the people feel they are not getting representation. He felt this recommendation will not stop a problem before it starts because it will only expand the area of the problem. He stated one side of this recommendation cannot be considered without looking at the other affects. He stated cost factors are important, and they should be known. He suggested the recommendation should be expanded to include all of Halifax County or left alone. It has to be understood what this concept will do for all of Halifax County, as well as the cost implications. Mr. Antoft responded that the costs for the area of Sackville can be as great or as little as the people wish it to be. He also stated the notion of urban and rural is no longer valid; population clusters having more say about their own destiny is democratic. He agreed the people of Sackville will have their cake and eat it too given this recommendation, and he felt it is great that they can have this opportunity. He stated this opportunity will also exist for other population clusters to have some measure of local autonomy without severing themselves completely from the County and engaging in costly duplication of infrastructure and services.

Councillor MacDonald stated the recommendation certainly provides for much thought, but there will be much more facts and figures and debate required before it is determined this is the proper route for the urban areas of Halifax County. He referred to the end of page 30, noting "The options differed only in the mix of districts to be included in the new municipality...the impact on property tax rates would be significantly less for this approach than in incorporating Sackville as a town or city, but that there would still be a substantial increase over existing levels." He stated the Sackville Civic Status Review Committee had determined that Sackville could hold its own as a municipality, and the County also agreed that funds for Sackville as a municipality could allow Sackville to operate as a separate entity without a great increase in taxes. He questioned the difference in opinions. Mr. Antoft informed the report refers to the findings of the 1980 study by the Department of Municipal Affairs. He stated a financial audit was not done of these figures, but their major assumptions were checked, considering changes to assessment, the assumption of the Province with respect to school debts, etc. It was only a relatively small percentage change from the conclusions of the Department of Municipal Affairs in 1980; therefore, it was decided to share the general conclusions that such an analysis would probably confirm.

Councillor MacDonald referred to page 31: "...the impact on the County makes the rural municipality option untenable." He asked if this refers to the position of the Province or the County with respect to the tax rate. Mr. Antoft informed the County basis its total infrastrucutre on population, including Sackville. If the tax base from Sackville were removed, the County would have to make a major adjustment, and it would have to be questioned if the quality of services would be destroyed with this loss.

He stated the County's needs would have to be taken into serious consideration to determine if the remainder of the County's needs could still be met with the lower capacity to maintain it. Councillor MacDonald stated Halifax County has a good survival rate with many annexations and incorporations, and he felt the loss of Sackville would not be the end of the County. He stated expenses of the upkeep of Sackville would go with incorporation.

Councillor MacDonald inquired about the report's reference to negotiation for grants. He asked if this is with respect to existing grants to the Municipality or additional grants from the Province. Mr. Antoft informed at present the Municipal Grants Act defines five types of urban areas with each having calculated standard expenditures to maintain a relatively uniform level of services throughout the Province. These categories are cities and towns in excess of 7,500 dwelling units with the highest rate of grants; towns with less than 7,500 dwelling units; smaller towns; rural municipalities; and urbanizing areas within the municipalities. He noted rural municipalities have the lowest level of grants. The recommendation is that the Province consider a sixth category which would include the Incorporated County Urban Community, and depending on population and other criteria, this category would also be eligible for a grant according to the types of services the area would be prepared to undertake on their own behalf.

With respect to the collection of taxes, Councillor MacDonald inquired about the administration of collection and dispersment of funds. He asked how each of the area would know they were getting their share. He expressed concern about the complexity of this type of an arrangement. Mr. Antoft informed Sackville presently has a number of area rates levied by local bodies which the Municipality collects on their behalf and makes available to them for their own use. He stated Sackville would determine the rate required to finance the services it is prepared to undertake, and the County would collect these taxes on behalf of Sackville. Once the funds were collected, it would be turned over to Sackville without any further negotiations to finance the operations of Sackville. He suggested the County should control industrial taxation to ensure that all derive equal benefits from industry. Mr. Novack stated it is important to note that Sackville's Council will decide on matters of policy such as how much, for what, when, and how tax collection can be handled. Councillor MacDonald this option would entail much further debate.

Councillor Rawding stated if this recommendation is implemented this report will usher in a new era of Provincial politics. However, he felt the political bias is also based on certain economic realities, especially the start-up cost of incorporation, which would substantially distort the tax rate to deal with the services expected with incorporation of a new municipality or town. He stated there is not a good commercial or industrial base to underwrite these costs. Councillor Rawding stated there are three levels of government and only one level of taxpayer, and he felt the residents may escape direct taxation given the recommendation, but there will be indirect taxation through other level of governments will be passed onto the taxpayers of

the entire Province in one way or another. Councillor Rawding felt the module is not totally suitable to already established regional entities, such as Metro Transit. He stated District 2 is the third fastest growing community in Halifax County, and these considerations will have to be faced by all districts in Halifax County, as well as many districts within the Province eventually. He concluded commending Mr. Novack and Mr. Antoft on their report.

Mr. Novack agreed with Councillor Rawding that there is only one taxpayer from three levels of government. He stated money often takes a very indirect route, finding its way to services. One advantage of local government is the notion of fiscal responsibility, whereby money is raised from the people and spent on their behalf, and if the people do not like it they say so. He stated this feature should be maintained at the level of local government.

Councillor Lichter assumed from the report that to enjoy a greater degree of local democracy, status quo was rejected. He assumed option two, the service commission approach, was not recommended because the residents of Sackville expressed opposition to this in the past. Councillor Lichter also assumed options 3, 4, and 5 were not recommended because they would cause residents of Sackville to declare bankruptcy. Mr. Antoft informed the last statement of the report, referring to Sackville going bankrupt, came about as the result of a comment from a resident of Sackville. However, this is a concern. He stated people are concerned about how much their taxes will be and how they would be able to pay any additional costs.

Councillor Eisenhauer stated when he read the first recommendation, he was satisfied with the report because he knew what would happen. He commended Mr. Antoft and Mr. Novack for the report. He stated there are many cities in Canada and the United States that have gone through this exercise, and the report allows Halifax County to observe all the options now and save many dollars, rather than letting Sackville incorporate as a separate entity. He was pleased to see this report based on past experiences. Councillor Eisenhauer stated this report will be beneficial to all of the County, as it is known the County cannot continue to serve with the Municipal Act as it is today. He stated there must be benefits for both parties, including efficiencies and equalized assessment. If taxes are administered by the County of Halifax, as well as industrial development, there will be equalized assessment. He felt the community of Sackville will be the beneficiary of this report and recommendation, and that is a big plus to this report. Councillor Eisenhauer expressed concern about negotiations, especially with respect to regional matters; he felt this should be more clearly worded to allow for uniformity, and so the rules will not change as we move down the road. Councillor Eisenhauer expressed difficulty with the use of the word "town" with respect to this recommendation. He stated people will expect more with the use of this word. He felt there should be some tailor-made word for this type of arrangement, with tailor-made items. Councillor Eisenhauer expressed appreciation for the report, stating it is what he has been looking for for Sackville, and he expressed hope that Cole Harbour and Timberlea, as well as Sackville, would consider what would happen if this route is not followed.

Councillor MacDonald expressed difficulty with the manner in which the presentation and distribution of this report was handled. He stated there should have never been any consideration given to holding this meeting in-camera. He stated there are many communities, boards, and service clubs interested and involved in this report, and it should have been handled in a public manner from the beginning.

It was moved by Councillor Wiseman, seconded by Councillor Lichter:

"THAT a public meeting of Council be held in Sackville to gain public response to the report and the recommendations by Henson College."

Councillor MacKay felt County staff should report on the recommendations contained in the Henson College Report. He also felt the Henson College Report should be forwarded to the Province requesting comments. He felt it should be sent to the Premier or cabinet for consideration, as it is an issue that will affect the entire Province. Councillor MacKay also felt there should be input from respective organizations within the community, such as the Sackville/Beaver Bank Advisory Board and the Sackville Civic Status Review Committee, and there should also be comments from these organizations. He stated it is not satisfactory to go to the public ill-informed, and it is difficult to set a public meeting date now, given the time of year. He stated there should be more than one meeting to accommodate all comments and on-going dialogue.

Councillor Wiseman agreed with Councillor MacKay, but she felt these things would be concurrent. She felt there should be no delay in going to the community for input into this report. She expressed concerns about holding up the public input to wait for a response from the Sackville/Beaver Bank Advisory Board and/or the Sackville Civic Status Review Committee and the Province. She stated given the summer months, it could be a long wait before these comments are received. She stated there should be a public meeting and input from the community as soon as possible.

Councillor DeRoche stated this report will have implications for other parts of the County besides Sackville, and he felt copies of the report should be made available to other organizations, and that responses be invited from these organizations.

MOTION CARRIED UNANIMOUSLY

Councillor MacDonald asked that the Henson College Report be on the agenda for a Council Session to continue the dialogue and discussion concerning the options and recommendation. He stated this will not be successful without support from Council, and it should be discussed at a future Council Session. Mr. Meech agreed, stating he would have this added to an agenda for another Session of Council.

It was moved by Councillor DeRoche, seconded by Councillor Rawding:

"THAT this meeting of the Committee of the Whole adjourn."
MOTION CARRIED

MINUTES & REPORTS
OF THE
SECOND YEAR MEETINGS
OF THE
FORTY - SECOND COUNCIL
OF THE
MUNICIPALITY OF THE COUNTY OF HALIFAX

JULY COUNCIL SESSION

TUESDAY, JULY 7 AND 21, 1987

&

SPECIAL COUNCIL SESSIONS

July 13 & JULY 22, 1987

&

PUBLIC HEARING

JULY 13, 1987

July Council Session - 1987

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COUNCIL SESSION

JULY 7, 1987

PRESENT WERE: Warden MacKenzie
Councillor Walker
Councillor Rawding
Councillor Fralick
Councillor Deveaux
Councillor DeRoche
Councillor Adams
Councillor Randall
Councillor Bayers
Councillor Reid
Councillor Merrigan
Councillor MacKay
Councillor McInroy
Councillor Eisenhauer
Councillor MacDonald
Deputy Warden Mont

ALSO PRESENT: Mr. K.R. Meech, Chief Administrative Officer
Mr. G.J. Kelly, Municipal Clerk
Mr. D. Weir, Acting Municipal Solicitor

SECRETARY: Glenda Higgins

Warden MacKenzie called the Council Session to order at 6:10 p.m. with the Lord's Prayer. There was a moment's silence in respect of the late Mrs. Colin Baker.

Mr. Kelly called the Roll.

It was moved by Councillor DeRoche, seconded by Councillor Rawding:

"THAT Glenda Higgins be appointed Recording Secretary."
MOTION CARRIED

APPROVAL OF MINUTES

It was moved by Councillor Randall, seconded by Councillor McInroy:

"THAT the minutes of the Council Session May 19, 1987,
be approved as circulated."
MOTION CARRIED

It was moved by Councillor Walker, seconded by Councillor Rawding:

"THAT the minutes of the Public Hearings, June 8, 1987,
be approved as circulated."
MOTION CARRIED

It was moved by Councillor Adams, seconded by Councillor DeRoche:

"THAT the minutes of the Council Session, June 9, 1987,
be approved as circulated."

MOTION CARRIED

EMERGENCY AGENDA ITEMS

Councillor Randall - Speed Zone, Conrad Settlement

Councillor Deveaux - CN
- Pitbull Dogs

HALIFAX HARBOUR STUDY - MAPC

There was some discussion about the time of this presentation. Several Members of Council felt it should be postponed given that harbour pollution is of much concern to both Councillor C. Baker and Councillor P. Baker who are not in attendance due to the death in their family. Deputy Warden Mont suggested if this presentation is to be heard it should be done with the understanding that there will be no resolutions until MAPC has an opportunity to brief the Councillors who could not be in attendance at this Session.

Mr. Smith of the Metropolitan Authority agreed the presentation should be delayed, but he indicated there is a deadline of July 17, when there will be a meeting of MAPC.

It was moved by Councillor Walker, seconded by Councillor Rawding:

"THAT a Special Council Session be held on July 13,
1987 at 6 p.m. to hear and deal with the Halifax
Harbour Study by MAPC."

MOTION CARRIED

Members of Council also agreed to hear representation from Members of the Herring Cove Ratepayers Association at this Special Council Session. Given the potential length of this meeting and the public hearings scheduled for 7 p.m., Members of Council agreed to meet at 5:30 p.m., rather than 6 p.m.

LETTERS AND CORRESPONDENCE

Sackville Advisory Board

Mr. Kelly reviewed this letter expressing appreciation for Council's consideration for funding the Board's budget for the period June to December, 1987.

It was moved by Councillor Rawding, seconded by Councillor MacKay:

"THAT this item of correspondence be received."
MOTION CARRIED

Department of Transportation

Mr. Kelly informed that this letter advises there are no plans to carry out major work on Station Road, Hubbards this year, but hopefully, with the regular maintenance program, the travelled surface of this road should soon be better for the travelling public.

It was moved by Councillor Walker, seconded by Councillor Rawding:

"THAT this item of correspondence be received."
MOTION CARRIED

Department of Housing

Mr. Kelly informed this letter acknowledges Council letter to June 18, 1987 respecting a proposed senior citizens project at Lake Echo.

It was moved by Councillor Adams, seconded by Councillor DeRoche:

"THAT this item of correspondence be received."
MOTION CARRIED

Department of Transportation

Mr. Kelly advised this correspondence is with respect to storm drainage right-of-ways. He advised department officials have been asked for their comments, as requested by Halifax County Council in earlier correspondence.

It was moved by Councillor McInroy, seconded by Councillor Randall:

"THAT this item of correspondence be received."
MOTION CARRIED

PLANNING ADVISORY COMMITTEE REPORT

Application Nos. ZA-SA-16-87, ZA-CH/W-17-87, ZA-EP/CB-18-87, ZA-TLB-19-87, and ZA-LM-20-87 - Additions to Undersized Lots

Mr. Kelly reviewed the report of the Planning Advisory Committee respecting these matters.

It was moved by Councillor DeRoche, seconded by Councillor Fralick:

"THAT Application Nos. ZA-SA-16-87, ZA-CH/W-17-87, ZA-EP/CB-18-87, ZA-TLB-19-87, and ZA-LM-20-87 be approved and that a public hearing be held on August 10, 1987 at 7 p.m."
MOTION CARRIED

Application No. RA-SA-08-87-20 - Rezoning of Lots 214, 216, and 217 and Portions of the Lakehill Estates Subdivision, Sackville

Councillor MacKay declared a conflict of interest.

Mr. Kelly reviewed the report.

It was moved by Councillor DeRoche, seconded by Councillor MacDonald:

"THAT Application No. RA-SA-08-87-20 be approved and that a public hearing be held on August 10, 1987 at 7 p.m."

MOTION CARRIED

SUPPLEMENTARY AGENDA

Report, re Lesser Setbacks

Alderney Consultants, Long Pond Subdivision, Herring Cove

It was moved by Councillor Rawding, seconded by Councillor DeRoche:

"THAT approval be granted for lesser setbacks of 20 feet for Lots 6 to 18 inclusive, Long Pond Subdivision, Herring Cove for applicant Alderney Consultants."

MOTION CARRIED

Bruce Carroll, Dutch Settlement

It was moved by Councillor Reid, seconded by Councillor Bayers:

"THAT approval be granted for a lesser setback of 21 feet from Logan Road, Dutch Settlement for applicant Bruce Carroll."

MOTION CARRIED

Lloyd Pettipas, Head Chezzetcook

It was moved by Councillor Randall, seconded by Councillor Adams:

"THAT approval be granted for a lesser setback of 25 feet for a lot on the main highway at East Chezzetcook for applicant Lloyd Pettipas."

MOTION CARRIED

Leo Robichaud, Hall Road, Waverley

It was moved by Councillor DeRoche, seconded by Councillor Rawding:

"THAT approval be granted for a lesser setback of 27 feet from Hall Road Waverley for applicant Leo Robichaud."

MOTION CARRIED

Edward Dempsey, Carrolls Corner

It was moved by Councillor DeRoche, seconded by Councillor MacDonald:

"THAT approval be granted for a lesser setback of 15.8 feet for Lot 4, James Hirtle Subdivision, Carrolls Corner for applicant Edward Dempsey."

MOTION CARRIED

Pinehill Cemetery, Hubbards

It was moved by Councillor Rawding, seconded by Councillor Adams:

"THAT approval be granted for a lesser setback of 15 feet for the Pinehill Cemetery, Hubbards."

MOTION CARRIED

REPORT OF THE MUNICIPAL PLAN COMMITTEE

Municipal Planning Strategy and Land Use By-law for Districts 15, 18, and 19

Mr. Kelly reviewed the report of the Municipal Planning Committee.

It was moved by Councillor DeRoche, seconded by Councillor Rawding:

"THAT a meeting of the Committee of the Whole be held on Wednesday, July 22, 1987 at 7 p.m. to discuss the Municipal Planning Strategy and Land Use By-law for Districts 15, 18, and 19."

MOTION CARRIED

Councillor MacKay clarified that the Public Participation Chairman will be in attendance at this meeting, as well as the public hearing. Councillor DeRoche indicated it is the intent of have staff present the Plan and Land Use By-law with assistance from the Public Participation Chairman and Members of the PPC in the gallery, if they so desire.

It was moved by Deputy Warden Mont, seconded by Councillor DeRoche:

"THAT a public hearing be held on September 14, 1987 at 7 p.m. for the adoption of the Municipal Planning Strategy and Land Use By-law for Districts 15, 18, and 19."

MOTION CARRIED

There was some discussion concerning the public hearing date set, noting the School Board may have scheduled trustees meetings for that date. It was indicated that the School Board nor principals would not be prepared to hold trustees meetings this early in September, and it was agreed to hold this public hearing as approved. It was also suggested that staff check with the School Board concerning this, and if it poses a problem, another date for the public hearing will be set at the next Council Session.

URBAN SERVICES COMMITTEE REPORTSlope/Drainage Problem, Matador Court, Lower Sackville

Mr. Kelly reviewed the report respecting this matter, advising people in the townhouse units along Matador Court are experiencing problems with the erosion of the slope and associated drainage problems.

Councillor MacKay informed Councillor Wiseman is very concerned about this matter, and he suggested this be deferred until the next Council Session. Mr. Meech informed that Councillor Wiseman was in attendance at the Urban Services Committee when this recommendation was endorsed, and she was supportive of it.

It was moved by Councillor MacKay, seconded by Deputy Warden Mont:

"THAT approval be granted for the installation of a protection wall along with a drainage system at a maximum cost of \$6,600 for the design work and \$15,000 for the construction costs and that the County cover these costs."

Deputy Warden Mont informed he supports this recommendation because a newspaper article recently read that the County will not provide any assistance with this problem. He stated he wants to show that the County is interested in this problems and that the best possible attempts are being made to deal with this problem.

Councillor Reid inquired about the source of funding for this project. Mr. Meech stated this is to be charged to the storm drainage account from the environmental services rate.

Councillor MacDonald noted Mr. Cragg had commented that the Municipality should not be responsible or interested in this type of problem. He inquired about this. Mr. Meech informed that Mr. Cragg did provide an opinion to suggest that legally the Municipality does not have any legal obligation under the Planning Unit Development agreement to provide assistance for a solution. Councillor MacDonald expressed concern about this, stating the Urban Services Committee made and supported the recommendation, and he did not know where the press got the idea that the County is not supportive of assisting these people with their problem.

Councillor Deveaux asked if the land in question was a Housing Commission development. Mr. Meech informed they were originally owned by the Housing Commission, but they were not development by the Housing Commission; there were two developers involved before the final development took place. Both of these developers declared bankruptcy so there was no ability to take any legal action against them. Councillor Deveaux expressed no objection to helping these residents, but he expressed concern about setting a precedent. Deputy Warden Mont stated this was a concern of the Urban Services Committee, but it was felt that this is a situation where residents of the area had expressed concern at public hearings about this development and the very problems

that are now being experienced. They were told by County staff at that time that this would not be a problem as all protection would be part of the PUD agreement. Now they experience these problems, and that PUD agreement no longer provides any protection. Deputy Warden Mont stated the second recommendation for a site visit to a number of problem areas is the result of this. Mr. Meech is aware of a number of cases in the County now whereby developers have been doing questionable things. He stated the County can be left with all responsibility because there are no bonds, etc. required for development in the County. Councillor Deveaux expressed anticipated that this will encourage Members of Council to take a closer look as these situations and require bonding in the future.

Mr. Meech stated it has been determined that the County does not have the legal authority to require bonding or a security deposit at the present time. However, it is hoped when the storm water implementation study is complete, the County will be in a position to get the necessary legislation in place to allow this. With respect to the second recommendation, Mr. Meech stated it is also intended to select a number of examples in Cole Harbour, Westphal, and Eastern Passage, as well as Sackville. The Minister, in his capacity as MLA would also like to accompany these site visits.

Councillor MacDonald expressed concern about setting a precedent with this recommendation. He stated the intent of the Storm Drainage Department is to consider past problems and try to resolve them. He agreed many times there is not enough money available for this, but strong consideration should be given to increasing this budget. He stated there are very serious problems that continue to arise.

Mr. Meech added that if Council authorizes this remedial work, the property owners will be expected to sign a release form before this work is done.

MOTION CARRIED

Lot Grading and Drainage

Mr. Kelly reviewed the report and recommendation regarding this matter.

It was moved by Deputy Warden Mont, seconded by Councillor Rawding:

"THAT Council arrange a special meeting of Council to make a site visit to a number of problem areas to see the situations that are being created by improper lot grading and inadequate drainage."

Councillor MacKay was of the understanding that when subdivision approval is granted to a developer there are certain elevations given. However, when somebody else buys the lot, the County has no mechanism to require the builder to build at certain elevations, provide certain drainage, and meet certain landscaping requirements, etc. He felt this is the downfall in the system. He stated something should be done while we are waiting to have the enabling legislation passed;

otherwise, these situations will be compounded. He stated the Province must be made aware of these situations and encouraged to assist the County with endeavors to rectify these problems.

MOTION CARRIED

Warden MacKenzie clarified that this tour will be for all of Council, and he recommended that a tour of other parts of the Municipality be arranged for the same time.

Councillor MacKay suggested the tour of the Sackville area be completed and studied before the Committee of the Whole meeting and public hearing for the Municipal Development Plan and Land Use By-law for Districts 15, 18, and 19. Mr. Meech agreed, stating he would arrange for the organization of these site visits focusing on specific problems.

Councillor Deveaux stated appropriate staff should also go on the tour. Mr. Meech stated this his intended, as well as having the MLA accompany the tour.

PUBLIC HEARING - UNDERSIZED LOT LEGISLATION

File No. F 298-98-03

Mr. Gough reviewed the staff report respecting this request for approval of an undersized lot. He recommended approval of the proposed subdivision, and he indicated there has been no correspondence either in favour of in opposition to this application.

Questions from Council

None

Speakers in Favour of this Application

None

Speakers in Opposition to this Application

None

It was moved by Councillor Fralick, seconded by Councillor Rawding:

"THAT the proposed subdivision of Lots A-A and A-B of the Lands of Robert H. Pettipas (File No. F 298-98-03) be granted final approval by Municipal Council."
MOTION CARRIED UNANIMOUSLY

EXECUTIVE COMMITTEE REPORT

Requests for Grants

It was moved by Deputy Warden Mont, seconded by Councillor Fralick:

"THAT approval be granted for a District Capital Grant District 5 in the amount of \$2,000 for the purchase of communication equipment for the Harrietsfield Fire Department."

MOTION CARRIED

It was moved by Councillor Rawding, seconded by Councillor Reid:

"THAT approval be granted for a District Capital Grant, District 11 in the amount of \$2,500 for materials for fire hall renovations for the Tangier Volunteer Fire Department."

MOTION CARRIED

It was moved by Councillor Fralick, seconded by Councillor DeRoche:

"THAT approval be granted for a District Capital Grant, District 3 in the amount of \$550 for improvements to the Former Glen Haven School, Glen Haven."

MOTION CARRIED

It was moved by Councillor DeRoche, seconded by Councillor Randall:

"THAT approval be granted for a District Capital Grant, District 3 in the amount of \$4,500 for equipment for the Seabright Volunteer Fire Department."

MOTION CARRIED

It was moved by Councillor MacDonald, seconded by Councillor Deveaux:

"THAT approval be granted for a District Capital Grant, Districts 15, 16, 19, and 20 in the amount of \$500 each towards construction of a District Girl Guide Camp, Lewis Lake, Upper Sackville."

MOTION CARRIED

It was moved by Councillor Randall, seconded by Councillor Mont:

"THAT approval be granted for a District Capital Grant, District 9 in the amount of \$2,000 for fencing minor league ballfield and further improvements to the ballfield at the Lawrencetown Community Centre."

MOTION CARRIED

It was moved by Councillor Randall, seconded by Councillor MacDonald:

"THAT approval be granted for a District Capital Grant, District 9 in the amount of \$1,000 and District 9 Parkland Grant in the amount of \$1,500 for development of the mini-park located within Nathan Smith Park, East Chezzetcook (County-owned property)."

MOTION CARRIED

It was moved by Councillor Deveaux, seconded by Councillor Fralick:

"THAT approval be granted for a General County Parkland Grant in the amount of \$2,000 and District 6 Parkland Grant in the amount of \$3,500 for upgrading of ballfield and adjoining parking area located on Elkins Barracks property, Eastern Passage."

MOTION CARRIED

1987 GRANTS TO ORGANIZATIONS

Mr. Wilson informed the grants as recommended by the Executive Committee amount to \$228,200, which is \$48,200 over the total amount approved in the 1987 budget. He noted the maximum amount of the grants paid shall not exceed one percent of the taxes for general municipal purposes levied by the Municipality for that year. The total budgeted levy for general is \$21,151,000; therefore, the total maximum grants could only be \$211,510. During discussions at the Executive Committee level questioned the grants to the Tourist Associations and the grants to the FCM Conference, 1988 and the International Bridge, Tunnel and Turnpike Association Conference. It was recommended by the Executive Committee that these grants be shown elsewhere in the budget, such as under the environment development section. If these items are removed from the budget for grants to organizations and allocated to other departments, requests for grants would be \$16,700, bringing the total to \$196,700 - within the one percent allowable.

It was moved by Deputy Warden Mont, seconded by Councillor Adams:

"THAT Grants to Organizations be approved as recommended by the Executive Committee;

AND THAT the two grants to tourist associations and the grants for the FCM Conference, 1988 and the International Bridge, Tunnel and Turnpike Association Conference be allocated to other budgets as indicated."

Deputy Warden Mont informed this matter was discussed in great detail and all requests were considered very conscientiously. He stated the final recommendation was difficult to reach due to decisions made by Council throughout 1986, such as the grant to the Grace Maternity Hospital.

Councillor MacDonald expressed difficulty that a grant was not recommended for the Fifty Plus Club for Sackville and Beaver Bank. He

stated this was to replace the furnace which was removed from the old school when it was leased to the seniors' club. He felt the County should allocate this grant for the cost of the furnace because it was leased without a furnace.

It was moved by Councillor MacDonald, seconded by Councillor Merrigan:

"THAT the aforementioned resolution be amended to include a grant to the Fifty Plus Seniors Club in the amount of \$5,421."

Following some discussion and objection to the amendment, Councillor Deveaux asked why the Metro Food Bank was not recommended for a grant. Deputy Warden Mont informed that Mr. Mason, Director of Social Services, felt the County should not support this because he felt people requiring food should be able to get this assistance through the Social Assistance Department. It was suggested the food bank can be abused.

It was moved by Councillor Deveaux, LOST FOR A SECONDER:

THAT the aforementioned resolution be amended to include a \$5,000 grant for the Metro Food Bank."

Councillor Bayers indicated if this grant is supported, there should also be an allocation of \$5,000 for the Eastern Shore Food Bank.

With respect to the furnace in the school leased to the Fifty Plus Seniors Club, Councillor Reid informed that Councillor Wiseman has received a written report about the furnace in this building. He informed it was explained at the School Board level that there was an old furnace in that building which was not working very well. There was a commitment to buy a furnace for a school on the western shore; this furnace was used in the school in question for several months on an interim basis while it was still being used for a school. When that school was declared surplus, the new furnace was removed and placed in the school in the western subsystem for which it was intended initially. The old furnace was left in this school. He advised that Councillor Wiseman can provide the full, written report on this matter, should it be required.

Councillor Randall noted the Lawrencetown Community Centre had requested a grant of \$1,800. He stated the County Recreation Department has been putting great emphasis on establishing recreation facilities within the various districts of the County. He stated the Lawrencetown Community Centre requires a grant of \$1,800 to protect the assets they have acquired. He stated this grant is intended for a security system.

It was moved by Councillor Randall, seconded by Councillor Adams:

"THAT the aforementioned resolution be further amended to include a grant to the Lawrencetown Community Centre in the amount of \$1,800."

Following much discussion about grants to organizations, Warden MacKenzie called for the question on the amendment concerning the Lawrencetown Community Centre.

AMENDMENT DEFEATED

Warden MacKenzie next called for the question on the amendment for the Fifty Plus Seniors Club, as proposed by Councillor MacDonald and Councillor Merrigan.

AMENDMENT DEFEATED

Warden MacKenzie next called for the question on the original resolution with no amendments.

MOTION CARRIED

Councillor Fralick indicated that it would still be interesting to see the report Councillor Wiseman has received with respect to the furnace in the former school, which is now leased by the Fifty Plus Seniors Club. It was also suggested the future turnover of schools should be watched very carefully so there will not be any further confusion.

SUPPLEMENTARY AGENDA

Appointment of Development Officer

It was moved by Councillor Randall, seconded by Councillor DeRoche:

"THAT Sharon Bond be appointed Development Officer for the period July 13 to August 7, 1987 inclusive, in the absence of Robert Gough."

MOTION CARRIED

Resolution, re Supply and Installation of Street Lights

Mr. Kelly advised there is an agreement to be endorsed by Municipal Council for a lighting system on the Cole Harbour Road from Dartmouth City boundary to Forest Hills Drive.

It was moved by Councillor McInroy, seconded by Councillor Mont:

"THAT the Warden and the Municipal Clerk be authorized to sign the agreement, dated the 26th day of June A.D., 1987, concerning the supply and installation of a new lighting system on the Cole Harbour Road."

Mr. Meech informed this expenditure is to be charged to the street lighting area account for Cole Harbour/Westphal - not Eastern Passage. He also noted the figure of \$85,000 may not be accurate, but this will be finalized at a meeting on July 8, 1987.

MOTION CARRIED

REDISTRIBUTION COMMITTEE REPORT

Mr. Kelly reviewed the report respecting this matter. He advised that following Council's endorsement of the previous submission by the Redistribution Committee, there have been two minor boundary changes acknowledged. He stated these changes are mainly for clarification purposes between District 8 and 9 and between Districts 6 and 9. He advised these changes have been discussed with the Councillors for the respective districts, and they have expressed no objection. Mr. Kelly informed the recommendation is that Council authorize the Municipal Solicitor to submit an appropriate application to the Nova Scotia Municipal Board.

Warden MacKenzie inquired about the deadline for the submission to the Nova Scotia Municipal Board. Mr. Kelly was of the understanding there is not an immediate deadline, but it is the Committee's desire to submit the application in order to have a date set for the hearing as soon as possible.

Councillor DeRoche stated the present District 14 is to be divided into two, recommended as District 14 and District 17. He was of the understanding there would be a re-alignment to correct a problem that has developed with the opening of the 107 bypass. He advised this has caused residences to be physically cut-off. He was of the understanding these residences were to be joined to District 7. He inquired about this, stating emergency services are being provided to this area by the Westphal/Cole Harbour Fire Department, although there is no financial return for it. He informed the Waverley Fire Department has recently requested the Westphal/Cole Harbour Fire Department to provide first response to the extreme southern boundary of the Village of Waverley. He informed his main concern at the present time are the residences located in the present District 14 which were supposed to be attached to District 7. Warden MacKenzie asked where these homes were serviced from before the opening of the 107 bypass. Councillor DeRoche informed theoretically they were serviced from Waverley, although in actual practice they were serviced from Westphal/Cole Harbour by the Montague Road. He informed this is now expected to be first response, rather than second, and the people feel they are no longer a part of District 14. Councillor DeRoche concluded that the area providing the emergency services should benefit from the tax dollars generated from those residences.

It was indicated there was no formally presented to the Redistribution Committee about this, and Councillor McInroy felt it should be deferred until this can be clarified. He asked that Members of Council make representation to the Redistribution Committee now if there is something that should be attended to or clarified. He stated this should be done with as much detail as possible, including a written submission. He stated this would make it easier for the Committee to identify and deal with these areas.