

GOALS AND OBJECTIVES - COUNCILLOR BALL

Councillor Ball expressed concern that several communities within the Municipality are talking about separating from the County of Halifax, and he felt part of the problem is the lack of direction and goals/objectives. He noted that it was the intention to establish a mission statement and goals and objections after the Think Tank Session, but this has never been followed upon, and he suggested that a committee be established to work on this.

Warden Lichter suggested that a meeting of the Committee of the Whole be arranged first, and if a committee must be created, it can be done at that meeting. He suggested that this meeting of the Committee of the Whole be held on June 27, 1989, all day.

There was some discussion concerning the date for the meeting. Several Members of Council expressed objection to holding an all day session, stating they are losing time from their jobs.

Warden Lichter asked that this matter be added to the next agenda for further discussion, and at that time another date might be suggested.

URGENT AGENDA ITEMSCouncillor Deveaux - Stipend, Board of Management for Ocean View Manor

Councillor Deveaux advised that one member of the Board of Management for Ocean View Manor has complained that she is only receiving half of what she formerly received before the change to the method of payment. He felt this should be further investigated and remedied.

Warden Lichter advised that he looked at the report for March, April, and May, and the average payment was only \$40 less per month for the individual Councillor Deveaux has referred to. He stated if this Committee is increased to the next category for method of payment, the individual in question will get approximately \$3 more per month.

It was moved by Councillor Deveaux, seconded by Councillor Baker:

"THAT the stipend for the Board of Management for Ocean View Manor be increased to the next category, whereby the pay will be \$1,000 plus \$300 for the chairperson."

Warden Lichter advised that this change will require a by-law amendment, and the change will not be effective until the Minister of Municipal Affairs signs the amendment.

Councillor MacKay expressed concern about making this amendment with haste. He noted that the new method of payment was to be implemented for a period of one year before it is to be re-evaluated, and before any changes are made, the workload and scheduling of this committee should be compared to others.

Councillor Fralick felt the Board of Management for Ocean View Manor and the Library Board should be increased to the next category for method of payment because lengthy meetings are held twice per month.

Councillor Merrigan felt the matter should be referred to the Executive Committee. He stated it is better to look at the effects of this change in payment continuously, rather than starting to investigate the ramifications after one full year. Councillor Ball agreed.

Warden Lichter advised that he has closely scrutinized the results of the change in method of payment over the past three months, and some committees were re-rated when the process was changed, although Ocean View Manor was not one. He stated an exemption from the entire system for one person who does not even serve as a Council appointment is not warranted, and he asked Council to give the system a fair chance to work before making changes. However, he stated there is nothing wrong with requesting that this committee be re-examined.

Councillor Ball agreed that the commitment to stick to this program for one year should be upheld, but he felt the Executive Committee should investigate this one committee to determine if there are any injustices.

It was moved by Councillor Ball, seconded by Councillor Poirier:

"THAT the stipend for the Board of Management for Ocean View Manor be referred to the Executive Committee for further investigation and consideration."  
MOTION CARRIED

#### Councillor Bates - Halifax County Lakes and Beaches

Councillor Bates advised that at a recent meeting of the Cole Harbour/Westphal Service Commission there was much concern about the safety on Halifax County lakes and beaches. It was suggested that the County does not provide the same level of safety as the Cities of Halifax and Dartmouth. He advised that there is much confusion with regard to which government body (provincial or municipal) is responsible for providing supervision on beaches, although the Red Cross administers the supervision program.

It was moved by Councillor Bates, seconded by Councillor Richards:

"THAT the Halifax County Recreation Department do a comparison of the safety on Halifax County lakes and beaches with those in the Cities of Halifax and Dartmouth and provide recommendations as deemed appropriate;

ALSO THAT a letter be written to the Province requesting that they provide Halifax County Council with up-to-date information regarding their review of supervision on lakes and beaches and specifically outline what they intend to do differently this summer than in the past."

MOTION CARRIED

Warden Lichter - Halifax County Transit Committee

Warden Lichter asked for volunteers to sit on the Transit Committee, which was established at a recent Council Session. The following members agreed to serve on the Transit Committee:

Councillor Merrigan  
Councillor Bates  
Councillor Ball  
Councillor Smiley  
Councillor Horne

ADDITION OF ITEMS TO THE AGENDA FOR JUNE 20, 1989

Councillor Baker - Senior Citizen's Housing

Councillor Poirier - Recycling Program

ADJOURNMENT

It was moved by Councillor Boutilier, seconded by Councillor Baker:

"THAT this Session of Council adjourn."  
MOTION CARRIED

The meeting adjourned at 9 p.m.

COUNCIL SESSION

TUESDAY, JUNE 20, 1989

PRESENT WERE: Warden Lichter  
Councillor Meade  
Councillor Poirier  
Councillor Fralick  
Councillor Baker  
Councillor Ball  
Councillor Bates  
Councillor Adams  
Councillor Randall  
Councillor Bayers  
Councillor Smiley  
Councillor Reid  
Councillor Horne  
Councillor Merrigan  
Councillor Morgan  
Councillor Eisenhauer  
Councillor MacDonald  
Councillor Boutilier  
Councillor MacKay  
Councillor Sutherland  
Councillor Richards  
Deputy Warden McInroy  
Councillor Cooper

ALSO PRESENT: Mr. K.R. Meech, Chief Administrative Officer  
Mr. G.J. Kelly, Municipal Clerk  
Mr. R.G. Cragg, Municipal Solicitor

SECRETARY: Glenda Hill

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Warden Lichter called the Council Session to order at 6 p.m. with the Lord's Prayer. Mr. Kelly called the Roll.

It was moved by Councillor Boutilier, seconded by Councillor Sutherland:

"THAT Glenda Hill be appointed Recording Secretary."  
MOTION CARRIED

APPROVAL OF MINUTES

It was moved by Councillor Poirier, seconded by Councillor Ball:

"THAT the minutes of the Public Hearing, May 8, 1989, be approved as circulated."  
MOTION CARRIED

It was moved by Councillor Meade, seconded by Councillor Horne:

"THAT the minutes of the Council Session, May 16, 1989, be approved as circulated."  
MOTION CARRIED

It was moved by Councillor Poirier, seconded by Councillor Cooper:

"THAT the minutes of the Special Council Session, May 18, 1989,  
be approved as circulated."

MOTION CARRIED

LETTERS AND CORRESPONDENCE

Minister of Transportation and Communications

Mr. Kelly reviewed this item of correspondence regarding the take over of Frog Lake Road.

It was moved by Councillor Boutilier, seconded by Councillor Sutherland:

"THAT this item of correspondence be received."

MOTION CARRIED

Minister of Municipal Affairs

Mr. Kelly advised that this letter from the Minister acknowledges receipt of all required documents with regard to the Municipal Development Plan and Land Use By-law for the Timberlea/Lakeside/Beechville area.

It was moved by Councillor Poirier, seconded by Councillor Richards:

"THAT this item of correspondence be received."

MOTION CARRIED

Attorney General, Province of Nova Scotia

Mr. Kelly reviewed this item of correspondence supporting a property tax exemption for the Eastern Shore Wildlife Association, and he advised that staff is now reviewing the request.

It was moved by Councillor Horne, seconded by Councillor Ball:

"THAT this item of correspondence be received."

MOTION CARRIED

Ken Margeson to the Minister of the Environment, re Woodbine Mobile Home Park

Mr. Kelly reviewed this item of correspondence and referred to an attached copy of correspondence to Mr. Margeson from the Minister of the Environment.

It was moved by Councillor Merrigan, seconded by Councillor Cooper:

"THAT this item of correspondence be received."

MOTION CARRIED

Town of Bedford, re Operation of the Mill Cove Sewage Treatment Plant

Mr. Kelly reviewed this letter.

It was moved by Councillor Sutherland, seconded by Councillor MacKay:

"THAT this item of correspondence be received."  
MOTION CARRIED

Councillor Eisenhauer asked when the Committee will be established to discuss the operation of the Mill Cove sewage treatment plant. He also felt that Mr. Margeson's concerns should also be addressed by that committee, and that the problem with Woodbine Mobile Home Park should be considered both as a health issue and financially.

There was some discussion about the formation of the Committee to discuss the operation of this plant. It was noted that this issue was earlier referred to the Sackville Community Committee, and several felt this committee would be the best body to deal this issue.

Councillor MacKay informed that he cannot support the terms of reference as suggested by the Town of Bedford in previous correspondence. He stated there is concern about serviceable boundaries, future expansion, etc., and the terms of reference for this committee must be ratified by both Councils.

It was moved by Councillor MacKay, seconded by Councillor Boutilier:

"THAT Halifax County Council endorse the Sackville Community Committee to serve on the Joint Committee with the Town of Bedford regarding the operation of the Mill Cove sewage treatment plant, and that the first meeting be arranged to discuss the terms of reference for this joint committee, to be ratified by both Halifax County Council and the Town of Bedford Council."  
MOTION CARRIED

Dartmouth Parent Support Group

Mr. Kelly reviewed this item of correspondence, requesting support for the Stepping Stone Program.

It was moved by Councillor Horne, seconded by Councillor MacDonald:

"THAT this item of correspondence be received."  
MOTION CARRIED

Warden Lichter requested staff to determine if this program was supported when grants to organizations were approved, and to report back to Council in this regard.

Minister of Tourism and Culture

Mr. Kelly reviewed this item of correspondence regarding the success of Sea Sell '89.

It was moved by Councillor Bates, seconded by Councillor Meade:

"THAT this item of correspondence be received."  
MOTION CARRIED

It was moved by Councillor Bates, seconded by Councillor Adams:

"THAT a response be sent to the Minister of Tourism and Culture, as prepared by Councillor Bates, regarding safety on beaches throughout the Province, the letter to be signed by Councillor Bates and Warden Lichter."  
MOTION CARRIED

Antigonish-Eastern Shore Tourist Association

Councillor MacKay inquired about the impact on the various tourist associations at the municipal level as a result of the federal government not renewing the tourism agreement with the Province of Nova Scotia. Warden Lichter advised that he is not aware of the full impact, and he suggested that staff could be asked to report in this regard.

It was moved by Councillor MacKay, seconded by Councillor Richards:

"THAT staff be directed to report to Council regarding the impact on the various tourist associations at the municipal level as a result of the federal government not renewing the tourism agreement with the Province of Nova Scotia."  
MOTION CARRIED

Mr. Kelly reviewed the correspondence from Mr. Broomfield expressing appreciation for financial support and requesting a meeting with Warden Lichter to discuss the work of this Association and the Metropolitan Area Tourist Association.

It was moved by Councillor Bayers, seconded by Deputy Warden McInroy:

"THAT this item of correspondence be received."  
MOTION CARRIED

It was moved by Councillor Fralick, seconded by Councillor Meade:

"THAT Mr. Broomfield of the Antigonish-Eastern Shore Tourist Association and Mr. Cross of the Metropolitan Area Tourist Association be invited to a special Council Session to discuss the work of the two associations."  
MOTION CARRIED

National Farm Safety Week

It was moved by Councillor Adams, seconded by Councillor Sutherland:

"THAT the week of July 25 to 31, 1989 be declared National Farm Safety Week in Halifax County."

MOTION CARRIED

SUPPLEMENTARY CORRESPONDENCE

Cox, Downie & Goodfellow, re Application by Clayton Developments Ltd.

Warden Lichter reviewed the content of this correspondence.

It was moved by Councillor Horne, seconded by Councillor Ball:

"THAT this item of correspondence be received."

MOTION CARRIED

Deputy Warden McInroy referred to correspondence he received from McInnes, Cooper & Robertson regarding the same subject matter. He reviewed the letter, advising that Clayton Developments Limited withdraws from its right to be heard at the public hearing on July 17, 1989, and that they will submit a new application in accordance with the procedure as established by the Planning Department.

It was moved by Deputy Warden McInroy, seconded by Councillor Sutherland:

"THAT this item of correspondence be received."

Councillor Cooper questioned if an identical application can be submitted once the request has been denied by Council. He stated Clayton Developments Limited has given up their right to a second public hearing, and they should not be permitted to make an identical application again. He asked that a copy of this correspondence be circulated to all Members of Council. Warden Lichter argued that anybody has the right to make an application to the Planning Department, and Council will have the right to approve or refuse it.

Councillor Cooper felt accepting the same application is only a means of reconsidering Council's previous decision without a motion of reconsideration, and he asked if it is legal. Mr. Cragg responded that Clayton Developments Limited have the right to apply with an identical application, and Council is obliged to deal with the application through the normal course of events; it is not deemed to be reconsideration.

MOTION CARRIED

It was moved by Councillor Adams, seconded by Councillor Cooper:

"THAT the public hearing for Clayton Developments Limited, scheduled for July 17, 1989, be cancelled."



Councillor Sutherland inquired about the procedure to advise Cox, Downie & Goodfellow of this change. Warden Lichter informed that Mr. Kelly would advise them that the public hearing has been cancelled, and that a new application will be submitted, which will follow the normal procedure. Deputy Warden McInroy added that a copy of the letter from McInnes, Cooper & Robertson has been forwarded to Cox, Downie & Goodfellow.

MOTION CARRIED

It was clarified that the second public hearing scheduled for July 17, 1989 will be held.

Department of Housing

Mr. Kelly reviewed this correspondence regarding family housing units in the Sackville and Beaverbank area.

It was moved by Councillor MacDonald, seconded by Councillor Sutherland:

"THAT this item of correspondence be received."  
MOTION CARRIED

It was moved by Councillor Boutilier, seconded by Councillor MacDonald:

"THAT the Department of Housing be advised that Halifax County is supportive of the proposed location for family housing units in the Sackville and Beaverbank area."  
MOTION CARRIED

Nova Scotia Municipal Board, re Appeal of Council's Decision concerning Atlantic Nurseries Limited

Mr. Kelly advised that this is the formal notice of the decision of the Municipal Board with regard to this appeal.

It was moved by Councillor Adams, seconded by Councillor Fralick:

"THAT the notice regarding the Municipal Board decision concerning Atlantic Nurseries Limited be received."  
MOTION CARRIED

Sackville Community Committee Meeting Date

Mr. Kelly reviewed this item of correspondence requesting Council not to schedule other meetings on the second and fourth Tuesdays of the month as it is the scheduled meeting day for the Sackville Community Committee.

It was moved by Councillor MacDonald, seconded by Councillor Sutherland:

"THAT this correspondence be received."  
MOTION CARRIED

PRESENTATION, RE TRANSIT IN DISTRICT 2

Councillor Poirier introduced Mr. Robert Fall, who was in attendance to make a presentation regarding the poor level of transit service offered in the Timberlea/Lakeside/Beechville area.

Mr. Fall explained the difficulties with the transit service in District 2, including a recent change to the schedule, which now makes it more difficult to accommodate users. He stated the half-hour service has been reduced to hourly, and it appears that ridership has increased as a result, but in reality the numbers have only increased because the routes are doubled up. He stated most users of transit have adapted to the new schedule, but it is not convenient, which is the root of the problem of low ridership.

Mr. Fall stated the power of this Council is needed to persuade the Metropolitan Authority of this problem. The service certainly does not accommodate many people who work in the service industry with earlier hours, nor does it accommodate those who work shifts or part time. He continued that the geography of the area puts District 2 closer to the metropolitan area than parts of Bedford, Sackville, Cole Harbour, and Eastern Passage. There is new development in the area, and it continues to grow; this growth must be supported by adequate transportation service.

Mr. Fall compared transit service to a new road. He explained how development proceeds along a new road once it is constructed, and he suggested that development will also proceed where there is transit service to accommodate the people. He stated Metro Transit is the road of future growth and prosperity in District 2, and the County and Metro Transit must provide the leadership to support this growth.

Mr. Fall stated Bedford and Sackville, as well as other areas enjoy full transit service, and District 2 should, as well. He stated the service in District 2 was only implemented for seven months before it was changed, which is confusing to the people. He stated better service is needed to accommodate the youth and young adults in the area because they are presently denied the benefits of the metro area due to the lack of transportation. He felt it is the general consensus in the area that a small increase to the tax for transit would not meet much opposition.

Warden Lichter thanked Mr. Fall for his presentation, and asked if copy could be forwarded to the Metropolitan Authority. He felt it was a strong presentation, and Council should endorse it and send it to the Metropolitan Authority in an effort to persuade them to provide the service sought.

Several Councillors clarified the hours of service with Mr. Fall. He advised that hourly service is provided during the peak hours in the morning and afternoon, but there is no daytime, evening, or weekend service. He stated it is not only required for workers, but also for people who want to use the services offered in Halifax.

There was much discussion concerning the authority of the Municipality with regard to transit and the lack of service by the Metropolitan Authority. Several Members of Council commented on how the transit service in District 2

has been implemented to accommodate the two Halifax Industrial Parks, and it is not serving the residents of the area who are paying for it.

Councillor Poirier agreed, stating ridership cannot increase because the service is not provided. She advised that the residents of District 2 pay \$104,000 to Metro Transit per year, and the residents are not getting the service they are paying for. She suggested a paratransit system that will feed into the main system should be given strong consideration; she stated some area willing to pay more for better service.

It was moved by Councillor Poirier, seconded by Councillor Adams:

"THAT the County be directed to endeavour to find a means to implement paratransit service to connect to the main transit system within the City of Halifax."

Warden Lichter suggested that this should be investigated by the new transit system for investigation. He advised that the Metropolitan Authority has cut paratransit from their schedule for 1989 due to budget restraints.

There was further discussion concerning the responsibility of the Metropolitan Authority to provide transit service and whether or not the newly formed Transit Committee should investigate the feasibility of paratransit.

Councillor Poirier and Councillor Adams agreed to amend the motion to read:

"THAT the matter of paratransit be referred to the Transit Committee for consideration and investigation in terms of establishing a system that will connect to the main transit system within the City of Halifax."  
MOTION CARRIED

#### PLANNING ADVISORY COMMITTEE REPORT

File No. FE-222-89-17 - Undersized Lot Legislation - Lands of Douglas and Dorothy Allan and Doreen Snow, Fall River

Mr. Kelly reviewed the report and recommendation regarding this application.

It was moved by Councillor Sutherland, seconded by Councillor Smiley:

"THAT Lot GD-X of the Estate of Dorothea Jackson be granted approval under the Undersized Lot Legislation and that a public hearing regarding this application be scheduled for July 4, 1989 at 7 p.m."  
MOTION CARRIED

#### Nova Scotia Municipal Board Decision, re Atlantic Nurseries Limited

Mr. Kelly reviewed the memorandum from the Director of Planning and Development regarding this matter.

It was moved by Councillor Randall, seconded by Councillor Boutilier:

"THAT staff not proceed to appeal the decision of the Municipal Board with regard to Atlantic Nurseries Limited on legal grounds."

MOTION CARRIED

EXECUTIVE COMMITTEE REPORT

Capital Grants, re Cultural and Recreational Facilities

Mr. Kelly reviewed the report.

It was moved by Councillor Bates, seconded by Councillor MacDonald:

"THAT Council approve capital grants as requested, under the cultural and recreational facilities policy, for the Porter's Lake Community Association; the Springfield Lake Recreation Association; and the Lake District Recreation Association."

MOTION CARRIED

Requests for Grants

It was moved by Councillor Sutherland, seconded by Councillor Bates:

"THAT Council approve the following grants:

a) District Capital Grant, District 8 in the amount of \$1,000 to support the "Small Child Crib" project for the East Preston Day Care Centre;

b) District Capital Grant, District 13 in the amount of \$2,500 for improvements to the Gay's River/Cooks Brook/Lake Egmont fire hall;

c) District Capital Grant, District 17 in the amount of \$2,000 for a well for the Miller's Lake Homeowners Association; and

d) District Capital Grant, District 22 in the amount of \$1,600 for two chain link fences at walkways between Stokil Drive and Spinner Crescent and between Rankin Drive and the school property."

MOTION CARRIED

SUPPLEMENTARY EXECUTIVE COMMITTEE REPORT

Expropriation, re Springfield Lake Road

Mr. Kelly reviewed the report of the Executive Committee.

It was moved by Councillor Bates, seconded by Councillor MacDonald:

"THAT Council approve the counter-offer by Leon and Evangeline Theriault for \$1,000 for the expropriation of a portion of their property for the upgrading of Springfield Lake Road, the funds to be taken from the District 19 capital account."

MOTION CARRIED

#### 1989 Sidewalk Construction

Mr. Kelly reviewed the report.

It was moved by Councillor Bates, seconded by Councillor Cooper:

"THAT Council approve the necessary cost-sharing for the construction of sidewalks at Shore Road, Eastern Passage (Norman's Lane to Ocean Lea Drive); Colby Drive, Cole Harbour (Beck's Way to Grenadier Drive); Colby Drive, Cole Harbour (Flagstone Drive to Grenadier Drive); Chateau Crescent, Cole Harbour (Forest Hills Drive to the high school driveway); Merrimac Drive, Cole Harbour (Arklow Drive to Silistria Drive); and Montague Road, Westphal (Gander Avenue to Serpentine Avenue)."

Councillor Richards expressed concern that none of the proposed sidewalks are in his area, although his residents also pay taxes for sidewalks. He asked if these projects will use all of the sidewalk funds in the Cole Harbour area in 1989. Mr. Meech was not certain, but he suggested that the proposed amount is not a lot in comparison to what has been spent in other years. Mr. Meech further advised that the MLA for the area is usually presented with a priority list from the area Councillor, and his support is requested. He suggested if a sidewalk is proposed that did not appear on the priority list, Council should not support it.

Councillor Richards indicated that this further indicates the need for a community council in Cole Harbour. He advised that he will support these sidewalks, but he asked that Council give strong consideration to the next list that comes forth.

Councillor Bates suggested that Councillor Richards speak to the area MLA. He suggested that other sidewalks will be forthcoming, and hopefully District 23 will be included.

MOTION CARRIED

Members of Council agreed to recess for five minutes. Warden Lichter re-called the meeting to order at 7:35 p.m.

#### METROPOLITAN AUTHORITY REPORT - COUNCILLOR MacDONALD

Councillor MacDonald advised that the Metropolitan Authority has approved a position of Recycling Co-ordinator, and they will be seeking a location to dispose of materials. He informed that the Minister of the Environment is

interested in this position and the program, and the Department will be paying one-half of the salary for this position for the first year. He also advised that there may be such a position approved at the Provincial level in the future.

Councillor MacDonald next advised that the Metropolitan Authority received a report from consultants with regard to the landfill site; they are seeking a new community to host a new landfill site, as well as a Committee to organize the closing of the existing landfill site.

Councillor MacDonald advised that Cliff Moir has been re-appointed as Chairman of the Metropolitan Authority for a one year term, and the contract and policy for this position will be reviewed during that time period.

It was moved by Councillor MacDonald, seconded by Councillor Randall:

"THAT the Metropolitan Authority report be received."  
MOTION CARRIED

#### RESOLUTION, RE SACKVILLE/BEAVERBANK ADVISORY BOARD

Mr. Kelly advised that the Council passed a motion in July, 1981 recognizing the Sackville/Beaverbank Advisory Board as the consultative and advisory body in Sackville, and that the Board is to be supplied with a grant from the Sackville area to cover the operating cost of the Board. He informed that the Sackville Community Committee By-law has been approved by the Department of Municipal Affairs, and the Sackville/Beaverbank Advisory Board should be formally disbanded in support of the Sackville Community Committee.

It was moved by Councillor MacKay, seconded by Councillor Sutherland:

"THAT the Council resolution of July 21, 1981 concerning the Sackville/Beaverbank Advisory Board be rescinded."  
MOTION CARRIED

#### BY-LAW AMENDMENTS, RE A BY-LAW RESPECTING OCEAN VIEW MANOR

It was moved by Councillor Randall, seconded by Councillor Cooper:

"THAT Council approve the amendments to the By-law Respecting Ocean View Manor as outlined in the report."  
MOTION CARRIED

#### SUPPLEMENTARY AGENDA

##### Amendment, re Deed Transfer Tax By-law

Warden Lichter advised that Council now has the ability to amend the Deed Transfer Tax By-law to increase the Deed Transfer Tax from 1 percent to 1.25 percent.

It was moved by Councillor Richards, seconded by Deputy Warden McInroy:

"THAT Council approve amendments to the Deed Transfer Tax By-law to reflect an increase in the Deed Transfer Tax from 1 percent to 1.25 percent."

Councillor Merrigan felt there should be a period of time before this is implemented in order that the public can be notified of this increase. Councillor Morgan agreed.

Mr. Meech advised that the budget was prepared on the basis that the increased tax would be effective for six months. However, construction has increased over 1988 figures, and the prime construction time is still forthcoming. He added that this amendment will require approval of the Minister of Municipal Affairs, although it was the intention to request him to deal with this expeditiously.

Councillor Richards and Deputy Warden McInroy agreed to amend the motion to read:

"THAT Council approve amendments to the Deed Transfer Tax By-law to reflect an increase in the Deed Transfer Tax from 1 percent to 1.25 percent, effective August 1, 1989 and that the public be notified of this amendment."

Several Members of Council felt the first of August would not allow enough time to notify the public. Councillor MacKay advised that some closings are already arranged for August, and the purchasers may have budgeted for a 1 percent Deed Transfer Tax; the additional 0.25 percent may be a problem for some, particularly first time home buyers. He stated he is against the amendment because many closing take 45 to 60 days; although he would support it, if it were effective September 1.

Councillor Richards inquired about the length of time for closings. Mr. Cragg responded that they normally take between 30 and 60 days, with the emphasis on 30 days, and the mid-point being 45 days.

Councillor Richards and Deputy Warden McInroy agreed to amend the motion to read:

"THAT Council approve amendments to the Deed Transfer Tax By-law to reflect an increase in the Deed Transfer Tax from 1 percent to 1.25 percent, effective September 1, 1989 and that the public be notified of this amendment."

MOTION CARRIED

There was a brief discussion regarding notification of this amendment to the public. Mr. Kelly was asked to assure that proper advertisement of this amendment takes place and to notify the Nova Scotia Barristers Society and the Real Estate Association.

would like to see the size of Council reduced, and the geographic areas redistributed accordingly.

It was moved by Councillor Morgan, seconded by Councillor Baker:

"THAT the Redistribution Committee work with staff to explore the possibility of Halifax County Council being decreased to 14 representatives and report back to Council."

Councillor Baker advised that he supports the motion on the basis that Sackville is over-represented and other areas and under-represented.

Warden Lichter advised that Council would be decreased to almost nothing if they were only paid \$1 for their services. He stated he is not ashamed of getting paid for his work, and Members of Council should not be ashamed either. He stated he is not happy with the resolution because the result would be a workload that many Councillors could not handle, especially those who hold full time jobs in addition to being a Councillor.

Councillor Boutilier advised that he has a very heavy workload, and he is trying to live up to the expectations of those people who elected him. He advised that many people he has spoken to would not be willing to give up any of their representation. During the recent election, the residents of Sackville were told they were getting more representation, and this should be upheld. He stated if his workload as a Councillor became any heavier, he would have to resign; although he is very fortunate as a teacher, others are not as fortunate.

Councillor Boutilier continued that he was elected to represent the people of Sackville, which is what the people wanted as better representation from the Municipality, and cutting that would be selling the people short! He concluded that all have the same right to be represented no matter where they live.

Councillor Merrigan commented that you only get what you pay for, and it Councillors were only paid \$1, the people would not get very much representation. He stated it has been proven that larger groups can generate more and better ideas than a smaller group, although the process may take longer. He stated Councillors work very hard and they are underpaid because they want to represent the people, and local representation is important, as well.

Councillor Eisenhower stated there are two ways to manage government: as a regional government or as a larger government, and at this time, the people are looking for more autonomy and representation as a regional government, so it is important to provide that representation; Halifax County is too large to cut representation and do the job properly.

Councillor Morgan responded that he is representing the people as he promised he would; he told them he would keep tax dollars down, and if Council must be cut to do so, he will fight for that. He stated budgets must be cut because large increases will continue as the population grows.



Warden Lichter advised that everyone is concerned about costs and budgets, but it is well known that the Legislative budget only represents approximately 1 1/4 to 1 1/2 percent of the overall budget, and staff without the policy makers would be a disaster. He stated that he has discussed the size of Halifax County Council and the options in this regard with many people, and while Halifax County Council may be one of the larger Councils, it is a good working Council because everything that they set out to do is accomplished, even if it means lengthy discussions. He stated if the people do not like their representation, they will defeat that person out of Council during the next election. At this time it is important to carry on the business of Halifax County, and when it comes time for the next election, the people can determine the number of Councillors they want.

## MOTION DEFEATED

BLUE WATER DEVELOPMENT ASSOCIATION - COUNCILLOR SMILEY

Councillor Smiley advised that Blue Water Development Association is the local name for the association under the Community Futures Program of CEIC, which was initially sponsored by the Eastern Shore Development Commission to address the economic and social problems of District 11. She informed that the committee was comprised of a cross section of the community with representation from business, tourism, social services, education, development commissions, boards of trade, CEIC, etc.

Councillor Smiley informed that the Community Futures Program has five options of funding available. First, the Community Initiatives funds is available for projects that would have a significant impact on the community. The education and training option is available where education and training needs are identified in the community. The relocation option relocates persons to another area where employment is available. Fourth, the business development centre is available to assist new and existing businesses which have been turned down by traditional banking institutions, and fifth, the self-employment options encourages recipients of social assistance or unemployment insurance to start their own small business, where they are paid a sum of \$181 per week for one year while they begin their business.

Councillor Smiley continued that when and if a committee identifies opportunity in the community, an application is made to access these options on the basis of first come, first serve, and those Community Futures Committees who have done their homework and identified their opportunities can apply, if there is money left under these options. She stated it is under all of these options where the money really is; the Community Futures Committees do not have millions of dollars to play with.

Councillor Smiley advised of a grant request from Blue Water Development Association for \$750 towards a feasibility study for a gold mining museum in Tangier. She informed that the grant was not approved because when it was considered somebody informed the Committee that the Blue Water Development Agency just received \$11 million. Councillor Smiley stated if anybody believes that the federal government handed out \$11 million in case to Blue Water, they would believe that Councillor Baker will someday be the mayor of Sackville.

Councillor Smiley took some responsibility that the request was rejected, stating she may not have lobbied the right people. She advised that Council does not understand what the Community Futures Program is and how it works. The tourism sub-committee of the Blue Water Development Association was one of the most active, service, and aggressive sub-committees to come out of the program. There are signs of industrial development, although it has taken ten years to acquire the required infrastructure. There is now have a common user dock, which they would like to have completed; there is also N.S. Diesel, Scott Paper, and the recent sodding turning for a new program, but they will not solve all of the problems in the area. They will increase as the unemployed and unskilled from outside of District 11 move in seeking work. She informed the high technology industries will not hire those people, and the unemployment and social assistance roles will increase, which is where the Community Futures Program becomes so important.

Councillor Smiley advised that one of the natural resources enjoyed in District 11 which can be developed is the tourism industry; it will create spin-off employment. She stated the tourist is worth nothing until you get him out of his car. The gold mining museum in Tangier is a project that has been discussed for some time. The tourism sub-committee identified the need for more attractions along the Eastern Shore to complement the Musquodoboit Harbour Railway Museum and Sherbrooke Village. The Provincial government is willing to commit 75 percent of the cost for this study, which is approximately \$16,000. The Eastern Shore Development Commission is contributing 20 percent, and Blue Water Development Association will contribute 5 percent, although they have no cash. She requested Council to support \$750 towards this study. She informed that over 100 people serve on the sub-committees to identify opportunities for job creation and resource development, which is many volunteer work and hours. She informed that the perception of people that everything is under control and no assistance is required is of concern to her. She stated this will have an economic impact on the entire Eastern Shore, as well as the County, and she suggested that Blue Water make a presentation to the County to try and convey what it taking place. She stated the area will need the support and encouragement of every department with the County and asked that they remain sensitive to the area's growing pains. The most common perception that Blue Water Development Association has lots of money has created a problem.

Councillor Smiley read a clipping from the Nova Scotia Business Journal, November, 1988 edition, regarding the potential for tourism along the Eastern Shore region. She advised that industry is beginning to move into the area, and many are joyful at the prospects of jobs, new investment dollars, and the resulting growth and taxation base in the area. Others are concerned that the entire fabric of the region will change, and they are not sure they like the potential changes; they are concerned that industrial growth will bring smoke stacks, noise pollution, a building boom, and many of the other facets of life found in larger, industrial, developed areas. She stated the people are trying to explore all options to ensure they have the jobs and investment, although they also want to preserve their natural, unspoiled paradise. She informed that Sheet Harbour is at the centre of attraction in the unusual dilemma because that is where the action is; other areas of the Eastern Shore are faced with the situation of receiving the potential spin-off benefits but are less concerned with the environmental impact. She added that governments are also concerned and appear to be taking every step possible to address the situation.

Councillor Smiley advised that she has a copy of the strategy and action plan, which has taken over one year for the community to prepare. She stated it is the concept of the whole of their development, including social, economic, and industrial issues. She stated a \$750 contribution towards this study will be a wise investment with far reaching benefits for the entire Eastern Shore.

It was moved by Councillor Smiley, seconded by Councillor Fralick:

"THAT Blue Water Development Association be granted \$750 for a feasibility study for the Tangier Gold Mining Museum."  
MOTION CARRIED

#### SENIOR CITIZEN'S HOUSING - COUNCILLOR BAKER

Councillor Baker advised that the Department of Housing did a Need and Demand Study for seniors' housing in 1984, and since that time they have purchased land with the intention of constructing a seniors' home. He advised that the Department asked him to find 20 people would be definitely move into the facility upon completion, and he submitted 23 names to them, and the land remains vacant. He stated the western subsection is getting the short end of the stick again, and the Department of Housing should be questioned about their priorities; he questioned how Forest Hills got their facility so quickly. Councillor Baker concluded that he will not take any action at this time, particularly because it is not worth the effort.

Councillor Fralick felt political influence is worth more than priority lists, and he suggested that is why the facility at Forest Hills was built so quickly.

#### RECYCLING PROGRAM - COUNCILLOR POIRIER

Councillor Poirier asked if Halifax County has a recycling program at present. Warden Lichter advised that there is a program within the building only, whereby paper is saved for recycling. He expressed hope that more will be forthcoming in this regard in the future with the retention of the new Recycling Co-ordinator by the Metropolitan Authority.

Councillor Poirier stated people are interested in environment concerns and controls. She stated the Cities of Halifax and Dartmouth have started recycling programs with the purpose of recycling paper, glass, and tin cans, and she felt consideration should be given to such a program in Halifax County, as it does have a dramatic impact on the landfill site.

Councillor Poirier felt the residents of Halifax County would like to contribute to a recycling effort, and she felt they should be given this opportunity.

It was moved by Councillor Poirier, seconded by Councillor Horne:

"THAT the County endeavour to investigate and possibly implement a recycling program."

Councillor MacDonald informed that the Executive Committee has already directed Mr. Wdowiak and his staff to look into recycling. He added that the Coordinator to be hired by the Metropolitan Authority will also be able to help in this regard.

Councillor Eisenhauer commented that several efforts could be made to assist such a program, such as paying a refund for the return of tin cans or eliminating cans altogether; this was the experience at the FCM conference, and it seemed to be helpful. He suggested a letter be written to the Province in this respect, telling them of these options and how they can help.

Warden Lichter stated that the United States and Canada are the two most wasteful countries in terms of production of garbage, and these two countries also happen to be the "fad" countries, the most recent fad being recycling programs. He advised that the FCM clearly informed that waste reduction and the re-use of waste are more important than recycling. He stated recycling programs are a means of collecting garbage to indicate that it is being recycled, although it is never known where it goes or what happens to it. He referred to a City of Ontario that built a multi-million dollar plant to recycle newspapers, but when they tried to operate it, the Department of the Environment would not issue a permit because the effluent from the plant could not be accommodated in any of the sewage treatment plants. He stated Halifax County must move very carefully in this regard. Warden Lichter reminded that the three year contracts for garbage collection were just recently signed, and it will be more expensive to include the separation of paper, etc. for curb-side pick-ups. He stated it is time consuming and costly to work out such details and determine the financial implications. He concluded that the entire issue is not as simply as it may appear.

MOTION CARRIED

It was moved by Councillor Eisenhauer, seconded by Councillor Fralick:

"THAT a letter be written to the Department of Consumer Affairs asking the Province to consider the elimination of tin cans or the requirement for a deposit for tin cans which will assist in reducing garbage and keeping the environment clean."

MOTION CARRIED

MEETING DATE, RE MISSION STATEMENT

Warden Lichter advised that the original date scheduled for this meeting must be changed, due to the arrangement of other meetings on June 27. There was a brief discussion about a meeting date for this purpose. There was also discussion concerning the purpose of the meeting. It was suggested it should be referred to as goals and objectives, as opposed to mission statement.

It was moved by Councillor Ball, seconded by Councillor Adams:

"THAT a meeting of Committee of the Whole be arranged for July 6, 1989 at 10 a.m. to discuss goals and objectives of Halifax County Council."

MOTION CARRIED

URGENT AGENDA ITEMSCouncillor Fralick - Metropolitan Area Tourist Association

It was moved by Councillor Fralick, seconded by Councillor Meade:

"THAT a letter be written to the Metropolitan Area Tourist Association requesting that Halifax County Council representation from the area served be permitted to sit on this Committee."

MOTION CARRIED

Councillor Fralick - Commercial Fishing Licenses

Councillor Fralick advised that the in-shore fishery this year is a disaster. He informed that several years ago the federal government prohibited in-shore fishermen from catching salmon because stocks were down. He advised that the fishermen have been fighting for the re-issuance of these licenses ever since, and they could certainly use them now.

It was moved by Councillor Fralick, seconded by Councillor Sutherland:

"THAT a letter be written to the federal and provincial Departments of Fisheries and Oceans asking that they seriously consider reinstating licenses for commercial salmon fishing for the in-shore fishermen in Halifax County."

MOTION CARRIED

Councillor Ball - Department of Transportation

Councillor Ball expressed concern about the road near 27 Ketch Harbour Road. He stated a number of children have almost been killed there, and he felt the Department of Transportation should be asked to do something to alleviate this problem.

It was moved by Councillor Ball, seconded by Councillor Boutilier:

"THAT a letter be written to the Department of Transportation requesting that improvements be carried out to alleviate the dangerous situation near 27 Ketch Harbour Road."

MOTION CARRIED

Councillor Ball - William King Elementary School

Councillor Ball advised that last year the Premier announced an addition to the William King Elementary School, and Halifax County recently released property to the Province for this purpose. There are also on-going negotiations with the church in Herring Cove in this regard.

It was moved by Councillor Ball, seconded by Councillor Baker:

"IF AND WHEN THE school property at William King Elementary School becomes surplus to the needs of the School Board, that St. Paul's Parish, Herring Cove, be given first right of refusal on that property."

Warden Lichter questioned if this could be done. He felt it should be open to the community.

Councillor Ball and Councillor Baker agreed to amend the motion to read:

"IF AND WHEN THE school property at William King Elementary School becomes surplus to the needs of the School Board, that St. Paul's Parish and the community of Herring Cove, be given first right of refusal on that property."

MOTION CARRIED

Councillor Ball asked that a letter be written to the church advising of this resolution of Council.

Councillor Ball - Department of Transportation, re Paving

It was moved by Councillor Ball, seconded by Councillor Boutilier:

"THAT a letter be written to the Minister of Transportation requesting that Harbourview Drive, formerly 'Bled Drive', be paved."

MOTION CARRIED

Councillor Baker - Peggy's Cove Preservation Area

Councillor Baker advised that a letter was received from the Minister of Transportation dated April 20, 1989, and Council had expressed concern that three properties had not been given fair consideration. He was disturbed that there has been no response from the Minister in this regard.

It was moved by Councillor Baker, seconded by Councillor Ball:

"THAT a letter be written to the Minister of Transportation requesting an immediate response as to why Lots 2, 20, and 21 have not been included in the amended parkway boundary."

MOTION CARRIED

ADDITION OF ITEMS TO THE AGENDA FOR JULY 4, 1989

Councillor Fralick - Paving, Bayview Drive

Councillor Bayers - School Board Report, re Schools Closing During the Evenings

Councillor Fralick - Intersection at Exit 5, Highway No. 213

Councillor Smiley - Day Care

Councillor Richards - Closing of Access to the Shopping Centre, Hugh Allen Drive

Councillor Richards - Paving of Galway Road

ADJOURNMENT

It was moved by Councillor MacDonald, seconded by Councillor MacKay:

"THAT this Session of Council adjourn."  
MOTION CARRIED

The meeting adjourned at 10:10 p.m.

PUBLIC HEARING MINUTES  
COLE HARBOUR DISTRICT HIGH SCHOOL ANNEX  
MONDAY, JUNE 19, 1989

In Attendance:

Deputy Warden McInroy, Chairman  
Councillor Meade  
Councillor Poirier  
Councillor Bates  
Councillor Randall  
Councillor Bayers  
Councillor Smiley  
Councillor Horne  
Councillor Morgan  
Councillor MacDonald  
Councillor Boutilier  
Councillor Richards  
Councillor Cooper  
Mr. G. Kelly, Municipal Clerk  
Mr. B. Butler, Manager, Policy Division  
Mr. R. Spanik, Senior Planner, Policy Division  
Mr. A. Thurston, Planning Technician  
Mr. R. Cragg, Municipal Solicitor  
Ms. R. MacNeil, Recording Secretary

1. Call to Order.

The meeting was called to order at 7:15 p.m. Deputy Warden McInroy expressed apologies to the public for the late start, and proceeded with the Lord's Prayer.

2. PA-CH/W-01-89 and ZAP-CH/W-01-89 - An application by the Municipality to amend the Municipal Planning Strategy and Land Use By-law for Cole Harbour/Westphal.

Deputy Warden McInroy indicated that Mr. Rick Spanik would present the proposed amendments, after which Council will ask questions. The public portion of the hearing will follow, after which the Council will vote on the proposed amendments. He added that the proposal will require a majority vote of the whole Council.

Mr. Spanik stated that a request had come forward last year to provide Council with some control over adult entertainment uses. The options were examined, and the proposed amendments mainly refine the restrictions that are already in place. The land use by-law presently contains a definition for entertainment uses, and provisions in the municipal planning strategy limit these uses to a certain extent. In order to attempt to regulate adult entertainment uses, the suggested amendments to plan policies include adult entertainment uses as part of what was considered general entertainment uses. In addition, the by-law has been modified to clearly define what is meant by an adult entertainment use. Mr. Spanik added that the C-2 or C-4 zones do not permit entertainment uses by right, but they could be permitted by development agreement, which requires a public hearing.



There were no questions from Council on the proposed amendments, and the public portion of the hearing was opened.

Deputy Warden McInroy then called on anyone who wished to speak in favour of the proposed amendments.

Mr. Richard Swim, an elected member of the Westphal/Cole Harbour Service Commission, indicated his wish to speak. He stated that he had been asked by the Commission to represent the group at the hearing. He read a statement from the Commission indicating support for the amendments. He stated that the Commission has reviewed the amendments and feel that they truly represent the wishes of the community. Mr. Swim also thanked Council for coming out to the community to hear public opinion.

There were no other persons wishing to speak in favour of the amendments. Deputy Warden McInroy then called on persons wishing to speak against the amendments.

Mr. Wes Topple, Cole Harbour, indicated that he was not necessarily opposed to the amendments. However, he expressed his concern about the type of zoning and where it is located in Cole Harbour. In addition, he respected Mr. Swim's position as representative of the Service Commission, however he did not feel that the Commission has a right to speak on behalf of the people of Cole Harbour with regard to planning matters. Mr. Spanik responded to the initial question, pointing out the Highway Commercial and Commercial Designations on the map where such uses may be considered.

Mr. Thomas then indicated a wish to speak. He asked if the amendments would eliminate public input toward creation of such uses. Deputy Warden McInroy indicated that a public hearing would still be required in order for a development agreement for such a use to be approved. Mr. Spanik added that at the present time, entertainment uses are not permitted by right within any of the zones within Cole Harbour/Westphal. If an individual wishes to go through the channels of applying for a development agreement, a public hearing would be required before such an agreement could be legally established.

Mr. Rankin then expressed a wish to speak. He felt that the Council was unaware of the jurisdiction of the Service Commission, and requested a legal opinion on that jurisdiction. Deputy Warden McInroy indicated his feeling that Mr. Swim had been speaking on behalf of the executive of the Service Commission. Mr. Rankin pointed out that the Commission's jurisdiction lies with matters of fire protection and recreation. He felt that the Commission has no jurisdiction to represent the community, and that Mr. Swim's presentation was an expression of his own opinion and that of his friends who are part of the Commission. He felt that it is important for the Council to know the rules, if they are to do an adequate job of representing their constituents.

Deputy Warden McInroy pointed out that the hearing was not being held to discuss the role of the Westphal/Cole Harbour Service Commission. He added that he is accepting the opinion expressed by Mr. Swim as the opinion of the executive of the Service Commission. Mr. Rankin then asked if the solicitor would give his opinion as to the role of the Service Commission.

There were no further oral submissions to the public hearing. Mr. Kelly then read written submissions from Kathryn Patterson (Secretary, Eastern Suburban High School Section, Board of Trustees), R. Wayne Mercer (Chairman, Eastern Suburban High School Section, Board of Trustees), David Nantes (MLA, Cole Harbour), Barbara Henderson, Margaret Ingram (Secretary to Trustees, Cole Harbour Elementary), Carolyn Miller, and Rosemary Eaton. All written submissions are attached. After reading of all written submissions, the public portion of the hearing ended.

Councillor Richards moved, seconded by Councillor Cooper:

THAT THE MUNICIPAL DEVELOPMENT PLAN BE AMENDED TO INCORPORATE AMENDMENTS SHOWN IN APPENDIX "A" OF THE STAFF REPORT.

Motion carried (13/1).

Councillor Richards moved, seconded by Councillor Cooper:

THAT THE LAND USE BY-LAW BE AMENDED TO INCORPORATE AMENDMENTS SHOWN IN APPENDIX "B" OF THE STAFF REPORT.

Councillor Cooper brought forward the matter of the Service Commission. He stated the the Service Commission is simply following the wishes of members of the Commission who attended a meeting in 1983, when the municipal development plan came through. The members in attendance, recognizing that it was not set down firmly in their charter, decided that the Service Commission would be the best local body to monitor the municipal development plan. Since that time, the Commission has been a voice for the community. If the Commission had not been vocal, there would have been many times that the community would not have had a voice at all.

With regard to the amendments, Councillor Cooper felt that the people are making it clear that they want to protect the development of the community, recognizing the fact that many municipalities have tried to regulate these uses. The Cole Harbour community recognizes that agreement to establish such uses must come about through the approval of the community.

Councillor Morgan questioned why adult entertainment uses may even be considered, when it is clear that the community does not want such uses. Mr. Spanik stressed that adult entertainment uses are presently permitted by development agreement. The intent of the amendment is to tighten up the definition.

Councillor Bayers asked what would now constitute an adult entertainment use. Mr. Cragg responded, saying that an attempt was made through this amendment to define, as specifically as the law allows, what these uses are. The presence of the amendments in the plan leaves the door open for these types of uses by permitting them by development agreement. If that avenue were closed, the courts would clearly say that the municipality was attempting to legislate on moral grounds. Mr. Cragg felt that the municipality was pressured into the position to allow them by development agreement, because legally the municipality cannot totally restrict them.

Councillor Richards stressed that the amendments have been studied thoroughly, and problems experienced by other municipalities in regulating these uses have been considered. The Council has heard from a person who represents a large portion of the people in the Westphal area, despite how others may interpret it, and Councillor Richards felt that the motion should be strongly supported.

Motion carried unanimously.

Councillor Poirier moved, seconded by Councillor Smiley:

THAT THE PUBLIC HEARING BE ADJOURNED.

Motion carried. The public hearing adjourned at 8:00 p.m.

JOINT COUNCIL SESSION

TUESDAY, JUNE 27, 1989

RE FUTURE FINANCIAL CONTRIBUTIONS TO THE SCHOOL BOARD

PRESENT WERE: Warden Lichter  
Councillor Poirier  
Councillor Fralick  
Councillor Ball  
Councillor Deveaux  
Councillor Bates  
Councillor Randall  
Councillor Bayers  
Councillor Reid  
Councillor Horne  
Councillor Merrigan  
Councillor Morgan  
Councillor Snow  
Councillor MacDonald  
Councillor MacKay  
Deputy Warden McInroy  
Councillor Cooper  
Mayor Christie, Town of Bedford  
Councillor Walker, Town of Bedford  
Councillor Huntington, Town of Bedford  
Councillor Draper, Town of Bedford  
Councillor Goucher, Town of Bedford

ALSO PRESENT: Mr. Ken Wilson, Director of Finance

SECRETARY: Glenda Hill

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The meeting was called to order at 4:10 p.m. Warden Lichter welcomed Bedford Town Council Members and advised that Mayor Christie would be chairing this meeting.

Mayor Christie advised that the last meeting was held with the objective of trying to determine funding for the School Board in 1990 rather than going through the annual auction; at that meeting it was agreed to review the proposed funding formula for 1986 and figures since that time.

Mr. Wilson reviewed the formula, including figures as they would have applied since 1986. Copies of the formula were circulated to Members of both Councils.

Councillor Reid stated there are shortcomings with the formula because increases are not in line with the rate of inflation, which is substantial. He stated there was agreement when the formula was first introduced, but there are flaws in what actually occurred within the system. He stated if the level of funding had remained at 84.2 percent, the School Board would be in better shape now. He stated 1 percent equals \$1 million, which is what was taken away.

Warden Lichter advised that it does not matter where the money comes from, but the figures are more important. He reviewed what the School Board would have been receiving from the two Councils over the past few years, and contributions would have decreased. He stated the formula can be applied, but the School Board is not interested, and they will continue to argue that they only have 5/12 of the year to make cuts. Warden Lichter also suggested that same amount of funds can be given to the School Board each year plus a cost of living allowance, which is the only way the School Board and the two Councils will know what direction they are going. He felt if the two Councils wait until next April to decide on School Board funding, there is a good chance that the two Councils will hold out against any supplementary funding, and the School Board will suffer.

Councillor Merrigan stated the formula only tells one-half of the story. He stated a formula for this purpose should be based on pupil population and the cost of living index since the base year (1986).

Councillor Fralick stated the formula is good, but the Province should be brought into the picture more. Councillor Bates agreed, stating the formula is an excellent management tool, although some figures may need to be revised.

Councillor Reid agreed with Councillor Bates. He referred to recommendations of the Funding Formula Review Committee from 1987 and 1988, wishing the Department of Education had followed through with them. He felt they would have led to a better understanding of supplementary funding, which is used to ensure that programs within the School Board are funded to a level deemed necessary by the Province to continue the level of education in the next year. Councillor Reid stated many people seem to think that supplementary funding is excess to what is required for the core program. He stated it was agreed that the level of service offered by the School Board in 1986 was the level Council wanted them to continue with, which is what supplementary funding would have provided this year.

Deputy Warden McInroy stated the formula is useless if it is re-shaped to suite every purpose every year, and there is little control over education costs. He stated the cost of living index would be a good directive, but one must recognize that the two Councils may have no control over many costs, such as teachers salaries.

Councillor Walker stated municipal units are contributing very much to education, and the expenditures of the School Board must be brought in line with the municipal units' ability to pay. He stated the proposed formula will give the School Board an opportunity to budget and negotiate effectively with the Province.

There was much discussion about the proposed funding formula, mandatory and supplementary funding, provincial/municipal cost-sharing etc.

Councillor Reid informed that the School Board agrees that the municipal units have been fair, recognizing extra contributions from them, but the two Councils must look at the whole budget. The Province has decreased their contributions,

and they dictate what the municipal units will pay; supplementary funding is much higher than mandatory now, which is where dollars to the School Board are lost. He reiterated that there is not a full understanding of supplementary funding.

It was moved by Councillor Reid, seconded by Councillor Deveaux:

"THAT Halifax County and Bedford Town Councils invite a representative of the Department of Education, preferably John Levangie, to explain the reason behind the Funding Formula Committee, the way the Committee operates, the reason for supplementary funding, why supplementary funding was originally introduced, what it is supposed to do for the individual School Boards, and how it is arrived at."

Councillor Walker questioned if the real reason for supplementary funding would be told; he felt the Province is trying to encourage municipalities to cut down on their contributions to allow the Province to reduce their spending.

Warden Lichter stated the School Board is now making expenditures to the end of next July, and something must be done soon. If there is any hint that there will be a large tax increase next year, he felt many Councillors will hold out on any budget, including the School Board. He stated he will not support another tax increase such as last year, and he hoped that other would not, as well, which will make it impossible to approve supplementary funding.

Councillor Deveaux felt some supplementary funding must be given, as opposed to none. As a member of the School Board, he informed that he is not aware of all the ins and outs, and he would like to hold the proposed meeting to learn more about the system in this regard.

Councillor Ball stated a new method of planning should be implemented whereby the two Councils will tell the School Board what they will receive, rather than the School Board informing the two Councils what they want. He stated it appears the School Board does not have a long term plan, but they look for money based on annual needs. He stated the School Board should be prepared to anticipate gains and losses, and the two Councils should be forcing them to plan in this regard.

There was further discussion concerning the proposed meeting with the Department of Education. Councillor Reid clarified that the motion deals strictly with supplementary funding; the Province has a way to determine mandatory and supplementary funding, and it should be clarified for the two Councils. Several Members of Council felt this meeting will delay the process of determining School Board funding for 1990.

Councillor Reid and Councillor Deveaux agreed to amend the motion to read:

"THAT Halifax County and Bedford Town Councils invite a representative of the Department of Education, preferably John Levangie, to explain the reason behind the Funding Formula Committee, the way the Committee operates, the reason for supplementary funding, why supplementary funding was originally introduced, what it is supposed to do for the individual School Boards, and how it is arrived at;

ALSO THAT this meeting be arranged as soon as possible."

MOTION CARRIED

Councillor Bates requested more figures, such a student enrolment and cost of living allowances before the next meeting.

Councillor Walker felt the meeting should not adjourn with the passing of the above resolution. He stated the intent of this meeting is to provide the School Board with a target, and the two Councils should be aiming for that now.

It was moved by Councillor Walker, seconded by Councillor Fralick:

"THAT School Board funding be established by the use of the formula."

Councillor Reid objected, stating the formula is flawed, and those flaws must be clarified before the formula is implemented. He stated the present level of education must be maintained.

Councillor Walker clarified that the motion is to use the formula as a vehicle for determining funding, although the figures will remain subject to debate. He stated the School Board's position to negotiate with the Province must be made stronger.

Councillor Merrigan felt more figures and projections must be available before this formula can be adopted.

Councillor Deveaux felt adopting the formula would defeat the purpose of the meeting with the Department of Education. He stated he will not support the motion because communication is important, and more must be known before the formula can be adopted.

Following further discussion, Councillor Cooper stated if a decision is not soon made, the School Board and the Province will use the delays to their advantage. He stated the two Councils should be looking for a means to control the amount to be provided to the School Board, as opposed to holding back on education programs.

Warden Lichter suggested the motion be amended so that 1989 will be used as the base year for the formula; otherwise the School Board would be losing another \$1 million.

Councillor Walker and Councillor Fralick agreed to amend the motion to read:

"THAT School Board funding be established by the use of the formula with 1989 to be the base year."

MOTION DEFEATED

ADJOURNMENT

It was moved by Councillor Deveaux, seconded by Councillor Merrigan:

"THAT this meeting adjourn."  
MOTION CARRIED

The meeting adjourned at 5:55 p.m.



MINUTES & REPORTS  
OF THE  
FIRST - YEAR MEETINGS  
OF THE  
FORTY - THIRD COUNCIL  
OF THE  
MUNICIPALITY OF THE COUNTY OF HALIFAX

JULY COUNCIL SESSION

JULY 4 & 18, 1989

&

JOINT COUNCIL SESSION

JULY 11 & 24, 1989

&

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