

It was moved by Councillor Meade, seconded by Councillor McInroy

"THAT the above mentioned letter be received."  
MOTION CARRIED.

Ecology Action Centre re Incineration of Municipal Solid Waste  
Mr. Kelly reviewed the letter.

It was moved by Councillor MacDonald, seconded by Councillor Horne

"THAT the above mentioned letter be received."

Mr. Kelly stated that the Ecology Action Centre are in strong opposition of incineration as indicated in the letter. They felt that an incinerator in the waste management system would discourage new initiatives and increased activity in other, more environmentally sound waste diversion strategies like recycling, composting and comprehensive waste reduction education. They stated that heavy metals and lethal organic compounds have grave implications on our health and environment.

The letter stated the Centre finds it difficult to believe that municipal representatives would contemplate causing an unnecessary increase in CO2 emissions by constructing and operating an incinerator. It advises that the Ecology Action Centre believe that Halifax County and Dartmouth City Council decided to opt for incineration without sufficient information about the implications and without sufficient public input to the decision making process. He indicated that the letter urges Halifax County to investigate the full implications of incineration before giving it further consideration.

Councillor Meade asked if Halifax County would decide whether a public hearing would be held.

Warden Lichter advised that the Metropolitan Authority would be holding one large public information meeting and if there was any need to call separate meetings, they would approach the Municipalities to do so. He stated that no date has been set for the large meeting.

Councillor Horne asked if County Staff was looking at incineration.

Warden Lichter advised that Metropolitan Authority hired consultants to investigate incineration and County Staff would not be duplicating their work.

Councillor Deveaux asked if this one meeting would include all Municipalities. Warden Lichter advised that it would. Councillor

Deveaux asked if other meetings have to be held, who would make the decision as to where they would be held. Warden Lichter advised that it would be left up to the Municipalities. Councillor Deveaux asked about the Warden's suggestion on a referendum. Warden Lichter stated that Metropolitan Authority didn't accept his suggestion.

Councillor Horne asked if Halifax County has decided on incineration as an option. Warden Lichter stated that he has clarified this at the Metropolitan Authority level several times, that Halifax County's resolution was to inform Metropolitan Authority to consider incineration as one option.

Councillor MacDonald stated that there was no link between the decision on incineration and the closing of the landfill in Sackville by 1994. Councillor MacDonald stated that he was impressed with the incinerator that he visited.

MOTION CARRIED.

DEPARTMENT OF TRANSPORTATION AND COMMUNICATIONS RE PROPOSED  
SIDEWALK, OLD BEAVERBANK ROAD, SACKVILLE

It was moved by Councillor Sutherland, seconded by Councillor McInroy

"THAT the letter be received."  
MOTION CARRIED.

It was moved by Councillor Sutherland, seconded by Councillor McInroy

"THAT a letter be written to the Department of Transportation & Communications, copy to Paul O'Brien, Engineer that they consider budgeting for improvements to roadway shoulders on the old Beaver Bank Road next year."  
MOTION CARRIED.

RECREATION ASSOCIATION OF NOVA SCOTIA RE THANK YOU LETTER

It was moved by Councillor Deveaux, seconded by Councillor Richards

"THAT the letter be received."  
MOTION CARRIED.

HALIFAX COUNTY-BEDFORD DISTRICT SCHOOL BOARD RE AREA RATES

It was moved by Councillor Eisenhauer, seconded by Councillor Meade

"THAT the letter be received."

Councillor Meade requested a copy of the Education Act, Section 56, referring to this issue. Councillor Boutilier stated that Ruby Hefler would be able to provide this.

Councillor Eisenhauer stated that he would like to go on record as being in agreement with the response from the School Board.

Councillor Meade stated that a large part of District 18 (122 Students) were going to Tantallon Junior High while only Districts 1 & 3 were paying the area rate.

Councillor Eisenhauer stated that the letter indicates that District 18 are paying area rates for another school but their children are attending Tantallon Junior High.

MOTION CARRIED.

PORT OF HALIFAX RE THREAT OF DIVERSION OF CANADA'S OVERSEAS CONTAINER TRAFFIC TRADE

It was moved by Councillor Adams, seconded by Councillor MacDonald

"THAT the letter be received."

MOTION CARRIED.

It was moved by Councillor MacDonald, seconded by Councillor Boutilier

"THAT Council write expressing our concern over the situation and support of our recommendations to the Minister of Finance with copies to the Minister of Transport and the Chairman of the House Standing Committees on Finance and Transport respectively."

MOTION CARRIED.

CARROLL'S CORNER COMMUNITY CENTRE RE COUNCIL APPROVAL FOR A SPECIAL PREMISES LIQUOR LICENSE FOR CARROLL'S CORNER COMMUNITY CENTRE

It was moved by Councillor Reid, seconded by Councillor Fralick

"THAT this letter be received and the request be endorsed."

MOTION CARRIED.

CANADIAN LIVER FOUNDATION

It was moved by Councillor Horne, seconded by Councillor Deveaux

"THAT this letter be received and that March 1991 be declared



Liver Disease Awareness month."  
MOTION CARRIED.

BEVERLEY PETERS RE REQUEST FROM THE METROPOLITAN AUTHORITY FOR 3  
NOMINEES FOR THE SOLID WASTE MANAGEMENT COMMITTEE

It was moved by Councillor MacDonald, seconded by Councillor Sutherland

"THAT this letter be received."

Councillor Sutherland stated that there was ample time to bring names forward.

Councillor Horne stated that he endeavoured to find a number of people and when asked, they could not afford the time.

MOTION CARRIED.

DEPARTMENT OF TRANSPORTATION AND COMMUNICATIONS RE CONSTRUCTION  
ESTIMATES FOR SIDEWALKS ON PORTIONS OF THE PORTOBELLO ROAD, ROCKY  
LAKE DRIVE, AND COBEQUID ROAD

It was moved by Councillor Sutherland, seconded by Councillor Richards

"THAT this letter be received."  
MOTION CARRIED.

DEPARTMENT OF HOUSING RE FAMILY UNITS - COUNTY OF HALIFAX

It was moved by Councillor MacDonald, seconded by Councillor Deveaux

"THAT this letter be received and further that the designation letter be signed on behalf of the Municipality."  
MOTION CARRIED.

MUNICIPALITY OF THE DISTRICT OF SHELBURNE RE CBC CUTBACKS - LAND  
AND SEA

It was moved by Councillor Fralick, seconded by Councillor MacDonald

"THAT this letter be received."  
MOTION CARRIED.

Councillor Eisenhower stated that it was not clear who would pay for this.



Councillor Deveaux stated that he could not see anyone else but CBC paying for it.

It was moved by Councillor Deveaux, seconded by Councillor Poirier

"THAT Halifax County support the resolution by the Municipality of the District of Shelburne."  
MOTION CARRIED.

DEPARTMENT OF LANDS AND FORESTS RE BREAKWATER, CAUSEWAY ROAD, THREE FATHOM HARBOUR

It was moved by Councillor Randall, seconded by Councillor Morgan

"THAT this letter be received."  
MOTION CARRIED.

It was moved by Councillor Randall, seconded by Councillor Sutherland

"THAT a letter be written to the Federal Minister of Fisheries, with the same information that was provided to the Minister of Lands & Forests, along with this letter and copies be sent to the MLA, Honourable Tom McInnes, and Mr. Elmer MacKay, MP."  
MOTION CARRIED.

DEPARTMENT OF TRANSPORTATION AND COMMUNICATIONS RE ROADS IN CARIBOU WILDS, SACKVILLE ACRES SUBDIVISION

It was moved by Councillor Deveaux, seconded by Councillor MacDonald

"THAT this letter be received."  
MOTION CARRIED.

DEPARTMENT OF ENVIRONMENT RE LITTER ABATEMENT REGULATIONS

It was moved by Councillor Meade, seconded by Councillor Eisenhauer

"THAT the letter be received."  
MOTION CARRIED.

LETTER RE DATE FOR MINOR VARIANCE APPEAL

It was moved by Councillor Eisenhauer, seconded by Councillor Cooper

"THAT minor variance 29-02-90 MDP-#6130 be held at the February 5, 1991 Council Session at 7:00 p.m."

MOTION CARRIED.

SUPPLEMENTARY CORRESPONDENCE

LETTER RE HALIFAX HARBOUR CLEANUP

It was moved by Councillor Sutherland, seconded by Councillor Eisenhauer

"THAT the letter be received."

Deputy Warden Ball expressed concern with the decision to violate the Memorandum of Association and the disagreement between Municipal and Federal Representatives on awarding the contract.

Warden Lichter stated that this information was simply for Council's information.

Deputy Warden Ball stated that there were three representatives for each level - Municipal, Provincial and Federal. He stated that there was a 3-3 tie and the Chairman had the tie breaking second vote. He stated that the Province was against the Municipality and the bottom line is that the Province has the final say in the whole project.

Warden Lichter stated that the Chairman was directed never to use that casting vote again.

Deputy Warden Ball asked how much the contract was worth since it didn't go to public tender. Warden Lichter stated that he asked the same question and the figures were not there. He stated that he was advised that no one would be able to tender a fixed price but rather so much per hour for certain services. He stated that there would be very stringent guidelines for any consulting work done.

Deputy Warden Ball expressed concern with the Minister's involvement. He stated that the Metro Group has never done this type of work before and that there was no price tag attached but it was our money being spent. He questioned how one could negotiate with someone who already had the contract.

Warden Lichter advised that the casting vote was over evaluation criteria for tenders being called. Mr. Meech stated that the issue on the table was with respect to the allocation of points to be used in proposals (200-400 out of 1,000 for local).

Deputy Warden Ball asked if the Province decided on the 400 point option. Mr. Meech stated yes.

Deputy Warden Ball asked if we had the guarantee in writing that they would not use the casting vote again. He stated that we should either get it in writing or have that section removed from the memorandum of association.

Councillor Richards stated that if we are going to be involved, we should be involved totally. He stated that this contract does not allow for that and he would not "accept" it.

Councillor Meade asked about Metro Engineering. Warden Lichter stated that it was a new consortium of 7-8 local firms.

Councillor McInroy stated that the three letters make reference to accepting the proposal. He asked what difference does it make if Council didn't agree.

Councillor Bates asked if they awarded the contract to the Metro Consultants. Warden Lichter said that the letter doesn't say. Mr. Meech stated that the matter was raised at the meeting yesterday and that no contract has been executed yet. Councillor Bates stated that we could voice our displeasure.

Councillor Deveaux asked why this didn't go to tender. Warden Lichter stated that some have made arguments in favor of developing local expertise in this field.

Councillor Deveaux stated that if this was tendered, the Province could have saved money. Warden Lichter agreed and questioned how much they were willing to pay in order to develop that expertise.

MOTION CARRIED.

It was moved by Deputy Warden Ball, seconded by Councillor Richards

"THAT the Minister responsible for the Halifax Harbour Cleanup Corporation confirm that the authority of the Chair, Halifax Harbour Clean-up Corporation to exercise a casting vote will be amended."

MOTION CARRIED.

It was moved by Councillor Richards, seconded by Deputy Warden Ball

"THAT the Minister responsible for the Halifax Harbour Cleanup Corporation be advised that Municipal Council go on record as opposed to the procedure in the awarding of a contract to Metro Engineering Inc. and further that proper tendering be carried out as provided under the Memorandum of Agreement between the Corporation and the Province."



Warden Lichter stated that at one of the earlier meetings, the Province did ask for Municipal partners support for sole sourcing and he stated that if that was what they wanted, then they would have to go ahead and he would accept it (different from supporting or endorsing). He stated that if they wanted to do it that way, they should have to take responsibility for it.

Councillor McInroy stated that it was immaterial whether we were a major or minor player, but we should do the right thing.

Councillor Boutilier asked how a consensus was reached that Metro Engineering was the group to choose. He stated that he was not criticising the group but the process. Warden Lichter stated that a consensus was not reached but rather if that was what the Province decided, then he would have to accept that decision.

Warden Lichter stated that the Minister wanted written support for the decision on the Metro Group by December 24, 1990, and he informed the Minister that he would write a letter stating his position that if the decision was made, there would be nothing he could do but he would not support it.

Councillor Bates asked the difference between accepting and supporting as far as the Taxpayer was concerned.

Warden Lichter stated that accepting would mean that it could not be avoided.

Councillor MacDonald stated that the Metro Group was made up major Engineering companies from the area. Mr. Meech clarified that companies that made up the Metro Group were both locally based and owned. Councillor MacDonald stated that he was not in support of the Province but stated that this way, seven or eight of the local companies were getting a piece of the pie. He stated that it would put money into the Nova Scotia economy that was badly needed.

Councillor Eisenhauer stated that the problem with the motion is that their was not enough information and that Council was reading between the lines. He stated that it was hard for him to make a decision on the motion with such limited information.

Deputy Warden Ball questioned how much one would be willing to pay and suggested that a firm could have done the project for \$8 million and this may cost anywhere up to \$30 million as an example. He stated that this was the cost to the taxpayer. He stated that the cheapest and best price for the taxpayer should be the main concern.

MOTION CARRIED.

MINOR VARIANCE APPEAL MV-08-90-08

Joan MacKinnon presented the Staff report stating that a minor variance application was received to construct an expansion to an existing meat market/grocery store to be located fourteen (14) feet from Crowell Road (West Porters Lake Road) instead of the required thirty (30) feet.

She stated that Mr. George Toulany received a building permit to construct a 22' x 65' addition to an existing commercial building on November 8, 1990. A plot plan submitted with the application indicated that the proposed 1430 square foot addition to the existing building was to be located a minimum of thirty-four feet from the Crowell Road right-of-way. The development permit issued to Mr. Toulany specified the zone requirements to be met, including a thirty (30) foot setback from Crowell Road. She stated that the foundation was not constructed as specified on the building and development permit application. The foundation, when located on the site, measured 43' x 40' (1720 square feet), rather than 22' x 65'. In addition, it was located fourteen (14) feet from Crowell Road, at its closest point. When this discrepancy between the permit application and the actual project was discovered by the Municipality, the applicant was contacted and requested to cease all construction. A minor variance application and this appeal are the result.

She stated that the alterations to the proposed expansion were due in large measure to the confusion over the location of the existing well and septic system. The Board of Health had issued a permit to install a new septic system for the meat market/grocery store expansion, based on information that the drilled well was located on the left-hand side of the property. It was subsequently discovered that the well is located on the right side of the property, in the area of the proposed septic system. The required fifty foot clearance between the system and the well could not be achieved and, therefore, the health permit was voided. It appears that because of these difficulties, the dimensions of the proposed addition were altered and the building addition was extended toward the road, rather than over the existing septic system. This was done without applying for a new building and development permit.

She stated that the Department of health, when it rescinded approval for the new septic system, stated that the building expansion could take place using the existing system, provided there is no change in water usage, as well as no change of use from a meat market/grocery. When the Plumbing Inspector did his inspection, he noted that plumbing had been installed for a take-out and restaurant, and included a three compartment sink and grease interceptor, a hand sink and basin, and men's and women's



washrooms, each containing a toilet and basin. The Department of Health has indicated that the potential for an increase in water usage will be considered in any future application for a change of use.

She stated that upon review of this application, it was determined that the request is not minor in that it violates the intent of the land use by-law. In addition, construction had taken place contrary to the requirements of the development permit and a in a manner inconsistent with information submitted with the development permit application. Therefore, the request has been rejected.

Questions from Council.

None.

Speakers in Favor

Mr. Toulany, owner of Toulany's Meat Market, stated that his request was for expansion of his meat market and grocery store. He advised that this was a serviced lot with an on-site sewage disposal system and well. Mr. Toulany explained the confusion over placement of the well and septic system.

Questions from Council

Councillor Morgan asked what the purpose of the expansion would be.

Mr. Toulany advised that presently, the building is too small.

Councillor Morgan questioned his putting in a take-out. Ms. MacKinnon stated that the application received was to expand the existing store but when the Plumbing Inspector was there, he noticed washroom facilities for a possible takeout. She stated that the property zone would permit that use.

Mr. Toulany explained that with the alterations, he would prefer to have his leasee exchange the existing meat market for a take-out operation but would have to discuss it with him and acquire any necessary permits. He explained that the Plumbing installed presently could be used for either one or the other depending on which was approved.

Councillor Boutilier asked where confusion arose with regard to the existing well and septic.

Mr. Toulany explained that the original owner of the building told him that the septic was in one spot and upon the beginning of construction, he found out otherwise.



Councillor Adams asked if he had applied for a takeout.

Mr. Toulany stated that at the time, he did not originally intend to apply for a takeout but with the alterations in the structure, it would make better sense.

Councillor Adams questioned the already installed plumbing.

Mr. Toulany stated that the Department of Health suggested that if the meat market was closed, then they may be able to work out a possible trade for the amount of water required for a take-out.

Councillor Adams asked how the neighbours felt about it.

Mr. Toulany stated that he received a letter with ten signatures in support.

Councillor Bates asked for further clarification on the meat market vs take-out.

#### Speakers in Opposition

Mr. Steve Savory, next door neighbour, stated that he did sign the petition supporting Mr. Toulany but has since had second thoughts. He expressed concern with regard to beer bottles on his property from loiterers at the store, and the amount of garbage visible as well as the smell of fat entering into his home. He suggested that approval only be granted if the garbage at the rear of the building was removed, the property landscaped, and a fence be put up between the two properties.

Councillor McInroy explained that Council does not have the authority to control such matters.

Councillor Adams asked if other neighbours had the same sentiments.

Mr. Savory stated that he had not heard anything.

Councillor Morgan asked Ms. MacKinnon if development protection of this kind was applicable in this application. She stated that it was not. Councillor Morgan asked if there was a type of development agreement that could be granted in consideration for this minor variance.

Mr. Crooks explained that Council cannot grant a minor variance subject to conditions. It is simply granted or denied.

Mr. Kelly read a letter from R. J. MacDonald in opposition to the application into the record.

Decision of Council

It was moved by Councillor McInroy, seconded by Councillor Eisenhower

"THAT Council uphold the Development Officer's decision to reject this application."  
MOTION CARRIED.

EXECUTIVE COMMITTEE REPORT

Computer Upgrade Proposal

It was moved by Councillor Richards, seconded by Deputy Warden Ball

"THAT Council approve a capital expenditure in the sum of \$700,000 to replace the existing mainframe computer with an IBM AS/400, model B60, at an estimated cost of \$598,000 including the necessary configuration as detailed in the attached report. Further, that the balance of \$102,000 be allocated for the development and acquisition of PC's and LAN (local area networks)."  
MOTION CARRIED.

Temporary Borrowing Resolution

It was moved by Councillor Bates, seconded by Councillor Deveaux

"THAT Council approve the following temporary Borrowing Resolution:  
90-05 Computer Equipment \$700,000."  
MOTION CARRIED.

Borrowing Resolution

It was moved by Councillor Bates, seconded by Councillor Richards

"THAT Council approve a borrowing resolution for the municipal operating fund in the amount of \$10,000,000.00 for the 1991 fiscal year."  
MOTION CARRIED.

Recycled Environmentally Friendly Products

It was moved by Councillor Horne, seconded by Councillor Meade

"THAT Council approve the following policy:

In order to increase the development and awareness of

environmentally safe/recycled products, all departments in conjunction with the Purchasing Department, review their contracts and tender specifications for goods and services, to ensure that wherever possible and economical, specifications are amended to provide for expanded use of products and services that contain the maximum levels of post consumer recyclable waste and/or environmentally safe/recycled content, without significantly affecting the intended use of the products or services, and that it is recognized that cost analysis is required in order to ensure that the products are made available at competitive prices, and further that staff inform Council of the impact of decisions from a cost point of view when the County is tendering on major projects and/or products."

MOTION CARRIED.

#### Tax Exemption

It was moved by Councillor MacDonald, seconded by Councillor Harvey

"THAT Council approve that the Fultz Corner Restoration Society be included in the Tax Exemption By-law, including 1990 taxes."

MOTION CARRIED.

#### SUPPLEMENTARY EXECUTIVE COMMITTEE REPORT

##### ELKINS BARRACKS PROPERTY, EASTERN PASSAGE

It was moved by Councillor Reid, seconded by Councillor McInroy

"THAT Council approve that Halifax County Municipality transfer a parcel of the Elkins Barracks Property at Eastern Passage to the Province for an amount of \$2.00 with the understanding that legal fees, transfer fees, and survey fees are to be paid by the Province; and, subject to Eastern Passage remaining with Halifax County Municipality by the official date of the school opening and, further, that the Solicitors be instructed to work out the documentation."

It was moved by Councillor Deveaux, seconded by Councillor Bates

"THAT the motion be amended to read: that Council approve that Halifax County Municipality transfer a parcel of the Elkins Barracks Property at Eastern Passage to the Province for an amount of \$2.00 with the understanding that legal fees, transfer fees, and survey fees are to be paid by the Province."



Councillor Sutherland clarified that it was a 15/20 acre parcel of the forty-two acre property that would be transferred.

Deputy Warden Ball stated that he was against the motion. He stated that the Municipality was not in the business of constructing schools. He stated that this service is provided by the Province and we would be letting them off the hook by donating 15 acres of land. He stated that they should pay fair market value which was around \$25,000 per acre

Councillor Richards stated that he felt the same way. The Province has assumed the responsibility of capital construction for schools and, therefore, they have the responsibility to pay fair market value. He stated that the Province sells land to the Municipality at market value and even within Provincial Departments, fair market value is paid for land. He stated that we have the opportunity to gain about \$500,000 for this land and the Province should pay for it. He stated that we have seen how the Province is transferring responsibilities to the Municipality and by donating this land, we are saying that we will take it. He felt that it was wrong to the people of the Municipality.

Councillor Deveaux stated that he would not deny that the Province has sluffed off responsibilities but was hoping that Council would look at this as a separate issue instead of basing this on things that have happened in the past. He stated that this is a pilot project and if it proves feasible, they will be coming up all over the Province. He stated that he hoped consideration would be given to the amount of money that was given to both Cole Harbour and Sackville with regard to similar recreation facilities.

Councillor MacDonald stated that he agreed with Councillor Deveaux and that this was a special project to benefit Halifax County and others would come on stream in the future. He stated that the land was given to the Municipality from the Federal Government for \$1.00 originally. He advised that the land is zoned institutional. He stated that we should work together to make this project feasible.

Councillor Boutilier asked the current appraised value. Mr. Meech stated that an evaluation at the staff level indicated approximately \$25,000 per acre.

Councillor Bates stated that although he was against the motion at the Executive Meeting, there were some strong points raised by Councillor Deveaux and it received substantial support from the Executive Committee.

Councillor Eisenhauer asked for clarification on the funding.

Mr. Meech stated that \$302,000 was the 1/6 funding from the County, \$905,000 was the area rate approved by the Ratepayers and Council and \$603,000 was amount from the Provincial Department of Sport and Recreation.

Deputy Warden Ball stated that he has supported the project and Council has given \$302,000 and is now being requested to give another \$500,000. He stated that if this is endorsed, that will mean a contribution of approximately \$800,000. He stated that we cannot afford to pass off \$500,000. He stated that he would like to have departments instructed to negotiate with the Province a dollar figure in the vicinity of \$25,000 per acre.

Councillor Cooper asked what would happen to the present community centre. Mr. Markesino stated that it would be sold. Councillor Cooper asked if we would get it back for the same price.

Mr. Crooks informed that the legislation which enables the County to enter an agreement with the School Board makes no provision for price.

Councillor Bayers stated that he couldn't support the motion. He stated that he would rather see the traditional 7 to 7.5 acres necessary for an elementary school be sold to the Province at fair market value and the other 7.5 acres be donated for recreation facilities.

It was moved by Councillor Bayers, seconded by Councillor McInroy

"THAT the motion be amended to allow for 1/2 of the parcel to be sold at market value and the other half donated."

Councillor Morgan asked if Council supports this motion and the Province won't pay, then what happens. Mr. Meech stated that it would then become part of the negotiations.

Councillor Reid stated that when he mentioned approximately 7.5 acres for an elementary school, it was a round figure, and he was not sure of the exact amount that would be necessary. He said that the amount of land is necessary is determined by the size of the school being built.

Councillor Merrigan stated that this amendment changed the intent of the motion. Mr. Crooks stated that this amendment would not be in order for that very reason.

AMENDMENT TO AMENDED MOTION WITHDRAWN.

Councillor Eisenhauer stated that the agreement was with the School Board and not the Province. Warden Lichter stated that once the

Province builds the school, it is turned over to the School Board.

Councillor Deveaux stated that the Province is looking for an agreement by the 15th of this month. He suggested that when they no longer require the land, that it be returned for the same price. Mr. Crooks stated that this would require review under the Education Act. Mr. Meech suggested adding this as an amendment to the motion as amended.

It was moved by Councillor Deveaux, seconded by Councillor Cooper

"THAT if in future there is no use for the property, it be returned to the Municipality for \$2.00."

Deputy Warden Ball questioned if the Province could take land that contains an incumbrance and gave an example of this in his district. Mr. Meech stated that the circumstances in this instance were different in that this was an agreement between two levels of government.

AMENDMENT CARRIED. 18 IN FAVOR.

MOTION AS AMENDED CARRIED.

It was moved by Councillor Deveaux, seconded by Councillor Morgan

"THAT Council approve the agreement between the Municipality of the County of Halifax and the Halifax County-Bedford District School Board respecting the community school at Eastern Passage."

It was moved by Councillor Cooper, seconded by Councillor Sutherland

"THAT the motion be amended to read: THAT Council approve the agreement between the Municipality of the County of Halifax and the Halifax County-Bedford District School Board respecting the community school at Eastern Passage and further that Section 37 include the stipulation that the property in question be returned for \$2.00."

AMENDMENT CARRIED.

MOTION AS AMENDED CARRIED.

#### RESOLUTION RE TAX BILLING

It was moved by Councillor Morgan, seconded by Councillor MacDonald

"THAT Council approve the resolution regarding the billing and



payment of taxes made pursuant to the Municipal Fiscal Year Act, S.N.S. 1990, C.19, S.5 and Pursuant to the Assessment Act, R.S.N.S. 1989, C.23, as amended."

MOTION CARRIED.

#### AMENDMENTS - TAXI BY-LAW

It was moved by Councillor Morgan, seconded by Councillor Eisenhauer

"THAT Council approve the amendments to the Taxi By-law respecting taxi fares as shown on the attached draft copy prepared by the Municipal Solicitor."

MOTION CARRIED.

#### PLANNING ADVISORY COMMITTEE REPORT

##### Application No. DA-SA-09-90-19 - Application by Noel and Sandra Fredericks

It was moved by Councillor Morgan, seconded by Councillor Sutherland

"THAT a public hearing be held on February 11, 1991 at 7:00 p.m."

MOTION CARRIED.

##### File No. PA-CH/W-07-90 - Proposed Amendments to the Special Area Designation of the Municipal Planning Strategy for Cole Harbour/Westphal in order to Establish Policies for the Comprehensive Development of Lawlor's Point

Warden Lichter advised that an addition to the report was circulated to Council on this issue.

Councillor Eisenhauer stated that the Planning Advisory Committee resolve that Council be requested to formally appeal to the provincial government to acquire property at Lawlor's Point in keeping with its other acquisitions in the area, notably those for the Coastal Heritage Park System.

Councillor Cooper stated that this is an effort to have Council reaffirm the stand in 1973 when the Municipality placed "park and institutional zoning on Lawlor's Point. He stated that this development restriction may have influenced provincial government decisions when the 1975 Regional Development Plan originally

designated its system of regional parks. Lawlor's Point appears in that document as an obvious exception to the rule, the only major land area abutting Cole Harbour to be excluded from the regional park.

Councillor Boutilier read the letter from the Honourable Chuck MacNeil, Minister of Lands & Forests on this issue.

Councillor Bates informed that this has been discussed at the Community Committee level and stated that parties that own the land cannot do anything with it.

It was moved by Councillor Eisenhauer, seconded by Councillor Morgan

"THAT the recommendation of PAC be approved by Council and also that a response be requested within a six month time period."

MOTION CARRIED.

#### AMENDMENT - COMMITTEES & BOARDS BY-LAW

It was moved by Councillor McInroy, seconded by Councillor Harvey

"THAT the amendments to the Committees and Boards By-law be approved."

MOTION CARRIED.

#### COUNCIL PRESENTATIONS

Mr. Kelly advised that Council is requested to determine if presentations are required at future Council Sessions/Special Council Sessions.

Council agreed that a presentation respecting incineration and composting of waste materials would be beneficial but they should request the National Research Council for their expertise rather than have the consultants make another presentation.

Council felt that it was not necessary to have a formal presentation by Council Members on the Metropolitan Authority as items were discussed with Council as they arose.

Council agreed that a presentation by Lloyd Gillis, Chief Executive Officer, District School Board, should be held about twice a year and that Gordon Michael be invited to one of those meetings.

PROPOSAL, UNSM, PROVINCE

Warden Lichter advised that this report was circulated with the Council agenda. Councillor Eisenhower stated that there is a proposal presently under discussion to have Municipalities, such as Halifax County Municipality, assume financial responsibility for policing services in so-called Class IV Communities throughout the Province. He stated that the estimated net impact to our Municipality is \$3.6 million for one fiscal year. He stated that this was not entirely negative and suggested by-laws would be enforced. He did question who the Police would actually work for. He also made mention that the proposal also commits the Province to channel the additional \$8 million collected for policing services to increased cost sharing for Social Services. The present proposal provides that the policing costs and the additional cost sharing for Social Services would be phased in over a three year period. He stated that if we get involved in administration, there should be some recoveries to bring that 3.6 million down. He stated that more answers were needed.

Mr. Meech advised that in the first year, we will be doing nothing more than paying the bill. He stated that negotiations are going on between the Province and the Federal Government with the RCMP services across the country. He stated that the Feds are not prepared to sign contracts for Municipal Policing. He stated that there would be one year's advance notice for the Province to terminate the contracts with the RCMP. Mr. Meech advised that if this is transferred to the Municipality, our share of RCMP costs would go from 70/30 (Provincial/Federal) to as high as 95%. He stated that this could be phased in over a three year period. He said that this raised questions internally such as how we are going to raise money for our share of the costs and stated that this was just the first step.

Councillor Richards stated that he read the report and had discussion with people in his own district and across the Province. He stated that he was wondering how this all came about. He stated that the former Premier negotiated this deal in secrecy knowing the severe impact it would have on the Municipalities. He stated that he questioned the motives and methods of negotiating. He stated that we are the largest Municipality in the UNSM and have no say. He stated that the union has let us down severely. He stated that townships think that this is a good deal. He stated that the Warden should go to the meeting on the 25th with the strongest possible endorsement to do what is reasonable to stop this process. He stated that this is supposed to come into effect April 1, 1991. He questioned how the Municipality would handle this. He stated that just a few moments ago, this Council let the Province off the hook for \$500,000 with regard to the land required for the school in Eastern Passage knowing that \$4.8 million is being transferred.



It was moved by Councillor Richards, seconded by Councillor MacDonald

"THAT the Warden attend the meeting of all Mayors and Wardens from the Province to negotiate on our behalf to hold this off until we can study and understand the impact that it will have on our residents."

Councillor Richards stated that there was not enough time to understand the implications before the April 1st deadline.

Councillor McInroy stated that with the County paying for enhanced policing, the only thing that has been enhanced is the size of the bill. He stated that anything we can do to defer or phase in this position should be done.

Councillor MacDonald stated that this was an impossible situation for the County and questioned where we would get the money. He stated that smaller Municipalities won't have to pay as much and should pick up some of the cost to help us out. He stated that if not, Halifax County should withdraw from the union. He stated that Halifax County pays 20% of their costs. He stated that we should refuse to pay the existing dues until we see what the Province does.

Councillor Bates stated that he found it difficult to understand the Province's condition. He expressed concern about the urban areas of Halifax County that provides a large service base to the cities. He stated that the City of Dartmouth, upon implementation, would be in a positive position of \$1.8 million and the same would apply to Halifax. He stated that these two figures added together would equal the negative impact to Halifax County. He stated that the Province has not given any consideration to this. He stated that they should have taken into consideration that some Municipalities will have special circumstances. He stated that we are a large Municipality without the industrial base to support taxation that others would. He stated that he agreed with the motion. He said this impact alone would mean a 10% increase in taxes and was not satisfied with that.

Councillor Adams asked for clarification on the meaning of a Class IV Community. Mr. Meech explained that Class IV would be urbanized and Class V would be the balance of the Municipality. He stated that the same formula is used for this as for the operation grants. He stated that he was in support of the motion because it was not appropriate, at this time, to burden the taxpayer further.

Councillor Deveaux stated that he was also in support of the motion as we were the only Municipality that would suffer such drastic

effects.

Deputy Warden Ball questioned whether or not those Police Forces have the jurisdiction to operate within our Municipality. He stated that the Province could deny that and force our hand to use the RCMP. Mr. Meech stated that was not the intent but that legally, the Municipality would be responsible for Policing. He stated that this has to be negotiated between the UNSM and the Province. Mr. Meech stated that it was not fair to suggest that the Province was putting this proposal forward.

Deputy Warden Ball expressed concern over the membership of UNSM representatives on the Committee dealing with this issue and stated that consideration should have been given to choose those who would suffer negative financial impact.

Councillor Eisenhauer stated that we should not react in a negative manner at this time. He stated that our Policing is not at the level it should be and we should be negotiating.

Councillor Reid asked if we take over Policing, if the grant structure would change. Mr. Meech stated that technically they should by redistribution. He stated that he was trying to get that information. He stated that he was also looking into the cap on Social Services and the effect that the removal of such cap would have on operational grants.

Councillor Horne asked if this would be covered under the County charter. Mr. Meech stated that the Police Act covers it. Councillor Horne suggested that if we had our own Police Force, it maybe more efficient, user pay, and the taxes maybe lower in the long run.

Mr. Meech stated that we are not paying for it now and that any cost we pick up would be additional.

Warden Lichter stated that regardless of what deal is made between the UNSM and the Province, within one year or two, the Province would put the cap back on Social Services whenever it suited them. He also suggested negotiating 75% uncapped sharing for Social Services in exchange for policing.

Warden Lichter advised that 54 Municipalities out of 66 will benefit somewhat from the Province passing over policing to the Municipalities. He stated that if the UNSM does not listen to reason, then we would be better off saying goodbye to the UNSM.

MOTION CARRIED.

ADJOURNMENT

Due to the lateness of the hour, it was moved by Councillor Deveaux, seconded by Councillor Meade

"THAT this Council Session adjourn."  
MOTION CARRIED.

Council Session adjourned at 11:20 p.m.



SPECIAL COUNCIL SESSION

January 28, 1991

PRESENT WERE: Deputy Warden Ball, Chairman  
Councillor Poirier  
Councillor Fralick  
Councillor Deveaux  
Councillor Bates  
Councillor Randall  
Councillor Smiley  
Councillor Reid  
Councillor Horne  
Councillor Morgan  
Councillor Eisenhauer  
Councillor MacDonald  
Councillor Boutilier  
Councillor Sutherland  
Councillor Harvey  
Councillor Richards  
Councillor McInroy  
Councillor Cooper

ALSO PRESENT: Mr. Lloyd Gillis, Chief Executive Officer, Halifax  
County/Bedford District School Board  
Mr. Gordon Michael, Director, Community Education  
Mr. Don Trider  
Mr. G. J. Kelly, Municipal Clerk

-----  
COMMUNITY EDUCATION POLICY - HALIFAX COUNTY/BEDFORD DISTRICT SCHOOL BOARD

Deputy Warden Ball, Chairman, called the meeting to order at 6:00 p.m. He then requested Councillor Reid, Chairman, School Board, to introduce the guests making the presentation.

Councillor Reid stated that on behalf of the School Board, he would like to take the opportunity to thank Council for inviting these individuals to appear this evening. He stated that Mr. Lloyd Gillis, Chief Executive Officer of the Board and Mr. Gordon Michael, Director of Continuing Education would be making a presentation on what Continuing Education is presently doing and what is hoped to be done in the future. He stated that the Board recognizes Education as a life long learning process. He then requested that presentations be made.

Mr. Lloyd Gillis thanked Council. He stated that the subject of interest is Community Education. He stated that last year as School Board was completing the budget approval process, it was agreed that the School Board examine the current Community

Education Policy. He stated that the policy currently in place was established in 1987. He advised of the different period changes School Board went through during the late 70's and early 80's involving the Adult Education Programs for upgrading. He advised of the upgrading of schools such as the Brookside Junior High School throughout the period of expansion of the Community School Network. He stated that the Province increased its funding for adult education in 1982. He stated that the Board was meant to contribute by supporting the attendance at courses offered during evenings, mostly high school courses, for adults who, for whatever reason, did not have the opportunity to get their high school education. He stated that in the period following 1982, a diverse range of experiences in the Adult Education Program took place. It has been discovered, not to anyone's surprise, that there are many people who want the Community Education Experience, who perhaps should be enrolled in high school leading programs. They have interests and needs that are diverse. He stated that maybe we should suggest that the Adult Education Program which we traditionally offered wasn't really satisfactory to the Board. He stated that in 1987 when the Board approved the Community Education Policy, it approved a rather broad section of the policy. Since 1987, we have increased our awareness of the needs and also have learned a great deal about how we can provide services. We have been permitted to fully engage in the present structure which the Board is offering. We have not been able to develop the necessary support or network within our community to enable us to proceed.

He stated that while School Board is one body, there are many other people, individuals and groups with similar interests. He stated that the purpose of his presence here tonight was to recognize these needs.

He introduced Mr. Gordon Michael to Council. He stated that Mr. Michael would provide us with a general idea of the range of needs mentioned and the ways in which we could fulfill these needs.

Mr. Gordon Michael thanked council for providing some time to explain something that he felt was one of the growing types of movements that should be looked at in the next 10 years. He stated that the subject of concern is "Why we are talking about community education." He stated that in our Society today, we are facing some critical problems that are confronting all of us. He stated that we know many communities have a lot of needs and require a lot of services. One of the things we have to be doing today is moving in the direction of working in partnership. He stated that one of the things that many government departments are beginning to realize is that no single agency today has solved all the problems in this community. He stated that he wished to start with a



child in a public school coming to an elementary school, in which that child brings with him/her a variety of social and other needs that the school system cannot provide for him/her. He stated that what is being talked about here is using our resources the best way we can and improve them in our communities. He stated that this is Community Education. He stated that when you look at Halifax County, we have roughly 90 school buildings or so, which are our resources. He stated that when you think about what we are trying to accomplish, we are trying to say "Let's use the School the best way we can for the community". He stated that this means a bit of change in what we presently use schools for. He stated that some feel that schools are for children until 3:30p.m., to lock the door and leave. He stated that we should be looking at building a school with the community in mind.

Slides were shown to indicate population distribution by age group. He stated that we are moving from what used to be called a Youth Population Orientation to something of an aging population. He stated that this aging population will have a tremendous effect in our society. He stated that this would have an impact on Social Services, health, recreation, and education. He stated that through continuing education, we could have a population that is better educated, have more services in their communities and monies available to provide these services. He stated that they were working towards a better educated population. He mentioned a news article with regard to the Canada Pension Plan. He referred to a news article with regard to the Canada Pension Plan where it was being projected that due to early retirement, more individuals were entering into the work force. It was being suggested that more money be put into this plan. He stated that back in about 1965 or 70, for every person on Canada Pension, there were 10 people in the work force. He stated that statistics now are about 3:1. He stated that we have three people supporting that one person on assistance. He stated that this is a result of an older population. He then mentioned ways to utilize seniors in school as well as conducting a number of other programs that would benefit our community.

He made mention of the participation rate of women in the work force. He advised that this has a dramatic effect on families. He stated that as a result of more women being better educated, becoming involved with the work force, there are many communities where the two parents are working. He stated that single parents are working as well. He advised of some trends with regard to the growing number of single parents, and the changing of family patterns. He stated that the SELL Program is presently growing across Halifax County which parents are very pleased with in their schools. These types of trends have an impact.



He advised of educational levels based on recent statistics. He stated that statistics show in Canada that there are roughly 21% of people with a 0-8 education. In Nova Scotia, there are about 20%. He stated that when you hear talk about literacy in our country, population is basically what is being talked about. He advised that there are 1 in 5 Canadians out of school over 16 years of age. He stated that with the change in technology today, and the education being looked for, people have to basically learn to read and write. He stated that we can not play games with this anymore. He stated that this effects many citizens in our communities who have children in school who can not even help that child with their homework.

He advised of the growing educational levels in Nova Scotia.

High School	52%
Post Secondary	7%
University Degrees	9%

He stated that this concern effects our country because we are at a stage of what we call global economy. He stated that what is effecting Japan, etc. is also effecting us. He stated that we are trying to get companies to move in our country to deal with an economic development situation. He stated that we have to have an educated work force. He stated that we have a number of people in our Society who have left school for whatever reasons over the past twenty-five years or so. He stated that if you look at the 50's or 60's, people left school to fish, farm or whatever. Today it is difficult to do that. He stated that education is the base to our economic development. He stated that this is why the Federal Government with re to free trade, is saying let's get involved with education. He stated the question is how can we provide service to Halifax County and the Bedford area. He stated that what we have established is a community education program to try and fulfill the needs of people. However, he stated to be frank, educated people are the only ones being reached. He stated that what we are trying to come up with are ways to work with other people so they in turn can reach the uneducated through Social Services, Recreation, and even Police.

Mr. Gordon Michael gave out a handout showing the progression of growth.

He stated that prior to 1982, our Board did not have a policy for community education. He stated that programs were put on such as GED courses, high school courses, etc. in three or four community

school centres. He stated that the structure at that time was that continuing classes were part time and were put on by regular school teachers, who were responsible for registration as well. He stated that this caused problems because there was no counselling offered, and there were no monies for Staff. He stated that as service was expanded and developed, a policy was established as a result of meetings with the County, etc. He stated that the types of programs we started to versify were Youth Programs and Employment Training. He stated that a study showed that children stayed in school longer as a result of these programs. He stated they started after school programs, typing, drama, those types of things as well. He stated that programs for store clerks, etc. where unemployed kids were placed in a centre where they were taught to be retail clerks, work in restaurants, etc. were conducted. He advised of the Canadian Job Strategy in 1985. He stated that these programs showed there was more need in the community for ongoing training and that there was nothing out there providing that service. He stated that literacy then started to go on stream in the mid 80's. He stated that they started to look at school dropouts to see how they could be put in a program. He stated that a Senior Program was then looked at. He advised of a program at present called LOVE - Let Older Volunteers Educate. This program matches up a teacher with a senior in which they work with. He stated that this program has a positive impact on the children as well as the seniors.

He stated that there are 14 Municipal Coordinators, which makes up the coordination part of the continuing education Program.

He then advised of the Policy statement. He stated that this statement says that the Board recognizes that schools are an integral part of a community. He then outlined the goals as follows:

1. To promote the Community Education Concept.
2. To coordinate and maximize the use of the school, indoor and outdoor facilities for Continuing and Community Education programs and services.

He advised of the young children with drug, alcohol and socializing problems. He stated that we have to utilize this. He stated that resources are required to do this which in turn will benefit the child.

3. To establish a Community Education Advisory Council.

He stated that there are five of these Councils in each of the five

sub-systems in the School Board which contain representatives from a wide range of agencies and services such as Public Health, Recreation, Social Services, Police (Anybody who could provide a service as a result of working together). He stated that these Boards offer program advice. He stated that they meet about four times a year.

4. To encourage teachers to utilize the many community resources for classroom situations.

He stated that this is the part we are starting to move on with the Senior Citizens. He stated when you think about education and where it is going over the next 10 years, we have to start making a curriculum more relevant to the people in the community.

5. To establish continuing and Community Education Programs and activities which reflect the needs and wishes of the children/youth of the community and instill the concept that learning is life long.
6. To establish Continuing and Community Education Programs and activities which reflect the needs and wishes of the adults in the community and in turn promote Life Long Learning.

He stated that the key to this is knowing that learning is life long. He stated that if we want to be a very competitive and economic type of society than we have to work on our work force. He stated that young people have to realize this. By having adults coming into a school for learning purposes, role models start to take place. He advised of the adults attending classes at present. He stated that these programs are hoped to reduce the amount of individuals on Social Assistance. He stated that for every individual taken off of Social Services, approximately \$15,000 is saved. He stated that this can add up to a great amount of money. He stated that if procedures aren't taken to provide education, we will always be paying the price down the road. He reiterated that educating adults has a positive impact on the children as well.

He stated that we could have half the coordinators on full time. He stated that people would work closer together and things would start to happen. He stated that we should look at the school of the future, a community learning centre. He reiterated that the school should be designed with the community in mind. He stated that utilizing technology would be an asset.

He stated that an individual at every school is required to implement this properly, realizing the costs involved. He stated that there are currently 14 individuals in place.



He stated that the needs are out there, times are changing and we have to change with it. He stated that Community Education is a chance to look at how learning can take place, how school systems can be a partner.

Deputy Warden Ball asked if Members of Council had any questions they would like to ask.

Councillor Harvey stated that he was very supportive of the general thrust of the philosophy referred to on Continuing Education and has had the occasion of visiting Acadian School in the adult day school classes operating there. He stated that he was very impressed with that program. He stated that he is hopeful that this kind of program can be continued and expanded. He stated that he represents a district where between \$800,000-\$900,000 per year is spent on social assistance payments. He stated that a large number of people who receive those payments are included in that 20% mentioned earlier. He stated that he could see when he visited the class that the individuals learning had gained tremendous confidence in themselves to do things that they thought they couldn't do. He stated that he also supports this in a budget sense.

Mr. Gillis stated that they have been able throughout the history of community education to create these centres where parties come together. He stated that Brookside Junior High is one of the more advanced community education centres. He stated that what has happened there, is that they have created a Community School Council Board of Trustees. They have as a result of this, taken quite a step forward. He advised that this Council supports needs of the community. He advised of programs such as the pre-school project, and adult programs which were excellent turn-outs. He stated that we need some kind of bridge to show that the right supports are there so that if Social Services for example needs educational supports, they will have an "automatic in".

Councillor Deveaux stated that he wished to comment that he was involved in the community school system which started in his area of the County in 1974. He stated that he was still a member of the Community School Council. He stated that this education has come a long way. He also stated that the Adult Education speaks well for the system. He hoped this could be implemented in his area as well.

Councillor Boutilier stated that he has agreed to a large extent of the things that have been done. However, with the basic change in philosophy, it is going to come down to "Do Municipal

Governments see the need in their communities to support this?" He stated that the word financial should be added. He asked what the impact would be in terms of dollars and cents.

Mr. Lloyd Gillis stated that we are looking at approximately \$100,000. Mr. Lloyd Gillis stated that the basic funding has certain restrictions on it. He stated that "It takes money to produce money". He advised that this was the problem at present.

Councillor MacDonald stated that this is certainly a worthwhile program. He stated that it was mentioned that a lot of money is spent on re-educating the educated. He stated that an attempt should be made to get more people with grade 7 and 8 education more involved and educated. He asked if more money was available, would we be able to get lower educated brackets more involved.

Mr. Gordon Michael stated that if you look at Halifax County, there are two ways the system could be established. He stated that one way would be a centralized approach. He stated that we have to have coordinators to reach those people. Therefore, more money is necessary.

Councillor Bates asked if Council had any ability to direct where the money would be spent.

Mr. Gillis stated that under the present circumstances, School Board would determine this. He stated that if Council and Board were able to work out some structure agreeable, that would be the direction to proceed. He mentioned the possibility of the Board looking at some different structure, whereby, the Community Adult Education Activity would be brought closer together between the two Councils. He stated that he sees great advantage to that for Municipal Council. He stated that the Board has been very protective of how money is being spent. He stated that the parties should come together to make agreements that would have an impact on how community education can be supported in this district. He stated that School Board and Municipal Council should be working together.

Councillor Sutherland stated that a few years ago, he was given the opportunity to volunteer some time and participate with the registration for community schools at Sackville High. He stated that he was overwhelmed with the numbers. He stated that it appeared to him that there didn't seem to be any difficulty with paying registration fees. He stated that the whole program seemed like it could be self sufficient by the registration fees.

Mr. Gordon Michael stated that he runs a course. He explained the