

Dartmouth, N. S.

April 1/86

Regularly called meeting of City Council  
held this date at 7:30 p.m.

Present - Mayor Savage

Ald. Billard	MacFarlane	Thompson
Connors	Levandier	
Withers	McCluskey	
Pye	Woods	
Hawley	Greenough	
Bregante	Hetherington	
City Solicitor,	S. Hood	
City Administrator,	C. A. Moir	
Deputy City Clerk,	G. D. Brady	

At the opening of the meeting, Mayor Savage presented Mr. Orla Hardenberg with a certificate, designating him as an honorary Alderman for the City, in recognition of his attendance at and interest in Council proceedings.

MINUTES

On motion of Ald. Greenough and Thompson, Council approved the minutes of meetings held on March 4, 10 and 11.

RECONSIDERATION:  
FISH DERBY

Ald. McCluskey rose to give a reconsideration notice and introduce a motion of reconsideration in connection with Council's action at the March 25th meeting, approving the Fish Derby proposed by the organizers for the dates May 24/25. The actual motion adopted was as follows:

"That Council approve the holding of the Fish Derby on May 24/25, on Lakes Banook and MicMac, as requested by the organizers."

The motion to reconsider was seconded by Ald. MacFarlane. The Mayor advised that a two-third majority vote of members present would be required in order to have this item placed before Council again. Ald. Greenough later questioned the procedure being followed in permitting notice of reconsideration at a separate meeting, but the Solicitor explained that reconsideration is in order, provided the requirement for a two-third majority vote is complied with, as noted by the Mayor.

Ald. McCluskey gave her reasons for wishing to reconsider Council's decision on the Fish Derby. She said there are too many unanswered questions about the

Derby, and there is concern among the private property owners on the lake for the safety and protection of their properties during the event. She noted that both the Banook and MicMac Clubs have now withdrawn their participation, and she questioned the ability of one club to carry out the project satisfactorily on their own. She felt the points brought to the attention of Council by members of staff are significant and have to be taken into account. Another concern she referred to was the possibility of the City becoming liable for any accidents that might occur during the Derby.

By a vote of 10 to 2, Council agreed to proceed with reconsideration of the motion (Ald. Billard and Hawley voting against).

Ald. Levandier pointed out that this has become a controversial item since Council's action in approving the Derby. He said that even the boat clubs themselves are divided on the issue, and he urged members to defeat the motion, in keeping with staff recommendations to Council. Ald. MacFarlane also commented on the concerns raised when this item was previously before Council, and on the concerns that citizens have about the event. He maintained that the City does not have the necessary controls and restrictions in place for the protection of our parks and lakes, in order to be able to accommodate such a large-scale event.

Mr. Griggs was present in the Council Chamber and responded to a number of questions from members of Council. He acknowledged that both Banook and MicMac have decided not to take part in the Derby, but Senobe is still committed to go ahead with the event, along with the Moosehead people. The club hopes to have between 300 and 400 workers involved, the majority of whom would be adults and some, adolescents. Mr. Griggs explained why Morris and Russell Lakes were ruled out as being unsatisfactory for the Derby, due to the lack of parking facilities, accessibility problems, etc.

It was indicated by Mr. Griggs that both the Banook and MicMac Clubs are willing to look at the project for next year, if it is successful in 1986. Dr. Beazley was later asked to comment on behalf of the Banook Club. He said that while Banook considered the project to be a good effort, they did not feel there is enough time to organize it for this year. They had some concerns about environmental considerations, but would look at it for next year and give it consideration.

Ald. Hawley continued to support the motion, considering the Derby to be an excellent concept. He did not feel the arguments against the event are valid. Several members were reluctant to continue their support for the motion, now that both other clubs have withdrawn their participation and the Senobe Club will have to proceed on their own. Ald. Hetherington informed Council of the report that Mr. Atkinson made to the Lake Safety Committee, and of the position the Committee took on this item. He said it would have been helpful for members to receive copies of the Committee minutes which would have made them aware of the areas of concern the Committee discussed.

(Ald. Connors was present from this point onward in the meeting.)

Ald. Billard was the other member of Council, in addition to Ald. Hawley, who spoke in favour of the motion and did not agree with the arguments presented against it. He was concerned about the practice of reconsidering items after Council has made a decision on them and did not consider this to be a productive course for Council to follow. He explained why concerns about the beach areas on Lake Banook and Lake MicMac are not valid, due to the fact that fish will not be attracted to these sections of the lakes.

The vote was taken on the motion and it was defeated with Ald. Connors, Billard and Hawley voting in favour.

RENOVATIONS:  
FERRY TERMINAL  
RESTAURANT

A report from Mr. Moir was considered on proposed improvements to the Ferry Terminal Restaurant, as outlined in a letter from Edwards Fine Food Ltd. In his report, Mr. Moir has recommended that Council concur with the request of Edwards Fine Food Ltd. to carry out these modifications. With regard to the entrance modifications, he has further recommended that no additional rent be charged during the term of the agreement, and with respect to modifications to the second floor, that there be no rent charged for the first two years of the term of the lease, but that the per sq. ft. rental commence in the third year of the agreement. This would give the company sufficient opportunity to recoup its renovations costs.

Mr. Frank, representing Edwards Fine Food Ltd., indicated that the cost of renovations for the first floor is estimated at between \$27,000. and \$35,000. The cost of renovations to the second floor will be approaching \$70,000.

Mr. Moir's report and recommendations were approved by Council, on motion of Ald. Levandier and Greenough.

MOTION: Moved by Ald. Levandier & Greenough that Mr. Moir's report and recommendations on proposed renovations to the Ferry Terminal Restaurant, as outlined above, be approved by Council.

(Plans for the modifications were available for viewing by members of Council, and staff members explained details of them.)

LANDS: OAKDALE CRES.  
RESOLUTION 86-09

A request has been received from Harry Steele to purchase a parcel of land from the City, adjacent to his property on Oakdale Crescent. As a first step in the conveying of these lands, it is necessary for the City to clarify its title, since it was never officially given a deed by the owner of the subdivision; the land involved was simply shown for its intended use, namely, as a street that never came into existence.

The City Solicitor has recommended approval

of Resolution 86-09, to expropriate these lands from owner unknown, and subsequently, a resolution will have to be passed by Council authorizing the sale of these lands. Mr. Moir has concurred with the recommendation of the Solicitor.

Ald. Bregante and MacFarlane moved the adoption of Resolution 86-09. Ald. Hawley said it would have been helpful to members of Council if such reports could be accompanied by a plan of the lands involved and not just the survey description which does not mean very much by itself. The Solicitor provided a plan at this point for the information of Council.

Ald. Connors inquired about the cost of expropriation proceedings, suggesting that any significant costs should be included in the selling price of the property so they can be recouped by the City. The Solicitor noted this suggestion, pointing out that advertising costs will be one significant item.

The vote was taken on the motion and it carried.

MOTION: Moved by Ald. Bregante and MacFarlane that Council adopt Resolution 86-09, expropriating lands on Lakdale Cres. from owner unknown, in order to clarify title to the lands.

In response to a motion adopted by Council at the March 4th meeting, Mr. Fougere has submitted a report on the feasibility of a continuous refuse pickup program for the City. In summary, he has recommended approval of such a program, estimated to cost \$40,000. in 1986. (Mr. Moir later advised that this amount is not provided for in the 1986 budget at present.)

Ald. Hetherington and Hawley moved the approval of the program, as recommended by the City Engineer.

Ald. Connors felt that a decision should not be made until Council is dealing with the budget estimates, and he moved deferral of the item, to be considered when the 1986 operating budget is presented. The motion to defer was seconded by Ald. Greenough.

Several members opposed deferral and wanted to

CONTINUOUS  
REFUSE PICKUP  
PROGRAM

have the program implemented as quickly as possible, since it has been under consideration over a period of years already. The motion to defer was defeated by a vote of 8 to 5. The main motion carried with none of the members voting against.

MOTION: Moved by Ald. Hetherington & Hawley that Council approve the continuous refuse pickup program, as recommended by Mr. Fougere.

APPLICATION TO  
AMEND LAND USE  
BY-LAW: 35 CARLETON  
STREET

An application to amend the Land Use By-law has been received for the lands at 35 Carleton Street. The application is to rezone the property from I-2 to R-2 Zone, in order to permit the construction of 40 semi-detached buildings, for a total of 80 housing units. The Planning Dept. has recommended against the request and Mr. Bayer has indicated in his report, the two options open to Council - that is, to accept the staff report and terminate the rezoning process at this point; or to instruct staff to proceed with a neighbourhood information meeting.

Ald. Hetherington and Bregante moved acceptance of the first option, thereby terminating the rezoning process at this point.

Ald. MacFarlane and Connors were in favour of allowing the application to at least proceed to the neighbourhood information meeting. Ald. Connors said Council should think carefully before closing the door on the application. Ald. Withers asked if the land in question is in the process of changing ownership, and Council then heard from Mr. Vern Paul who, with his partners, has the land under a purchase and sale agreement, for which the closing is on or before April 10th.

Ald. Withers questioned the status of the application in view of the information received from Mr. Paul, although it was pointed out by Mr. Bayer that the application for rezoning is in order, regardless of who the property owner is. (Mr. Paul later stated his intention to seek R-2 zoning or, failing that type of development, he plans to expand the present use or develop the property in some other way.)

Ald. Withers and Billard moved referral of the application to Mr. Moir for additional information, before any decision on the application is made by Council. When the vote was taken on the motion to refer, it carried by a vote of 7 to 6.

NUISANCE COMPLAINT  
REPORT

The Nuisance Complaint report, listed as the next item on the agenda and involving this same property, was also referred to Mr. Moir, along with the application, on motion of Ald. Greenough and Hawley.

MOTIONS: Moved by Ald. Withers and Billard that the application to amend the Land Use By-law, involving the property at 35 Carleton Street, be referred to Mr. Moir for additional information, before any decision on the application is made by Council.

Moved by Ald. Greenough and Hawley that the Nuisance Complaint report pertaining to the same property, be referred along with the application.

VIDEO OUTLET  
APPLICATION:  
50 TACOMA DR.

On motion of Ald. Thompson and Hawley, Council indicated no objection to a retail video outlet application for 50 Tacoma Drive (K-Mart Canada Ltd.).

MOTION: Moved by Ald. Thompson and Hawley that Council indicate no objection to a retail video outlet application for 50 Tacoma Drive (K-Mart Canada Ltd.).

LEASE OF BUILDING:  
639 WINDMILL RD.

Mr. Rath has reported to Council on a request from L-Can Welding Ltd. to lease a storage shed owned by the City at 639 Windmill Road, on an as is, where is basis, this building to be converted for use as a welding shop. The recommendation to Council is that a lease agreement be approved for the building (1600 sq. ft.), according to the terms and conditions set out in Mr. Rath's report. The total yearly rental will be \$4,800., to be paid on a quarterly basis.

RESOLUTION 86-11

Resolution 86-11 has been prepared to accomplish this leasing arrangement, and it was approved, on motion of Ald. Withers and Greenough.

MOTION: Moved by Ald. Withers and Greenough that Council approve Resolution 86-11, to authorize a lease agreement with L-Can Welding Ltd., for a City-owned building at 639 Windmill Road, to be used as a welding shop by the company.

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ACIDIC ASH FALLOUT:  
TUFTS COVE PLANT

The Board of Health has dealt with a letter from Ald. Woods, making a number of recommendations for further improvement to the acidic ash fallout from the Tufts Cove generating station; a copy of the letter is attached to the report from the Secretary of the Board of Health, recommending in favour of the course of action Ald. Woods has outlined.

Ald. Hetherington and Connors moved the adoption of these recommendations from the Board, as presented by Ald. Woods. Ald. Woods proceeded to review his proposal with Council, explaining in further detail each of the suggestions to be made to the Power Corp. Members of Council were in agreement with the action the Board of Health has recommended and Ald. Woods was commended for his efforts to further improve the fallout situation in the area of the generating plant.

The motion carried, after which the Mayor made two specific points on this subject. He said Ald. Woods deserves recognition for the assistance he has given to the Board in coming to grips with the fallout problem, and further, the Power Corp. also has to be recognized for the considerable effort they have made to respond to complaints from area residents about the fallout problem. He asked to have both points noted for the record.

MOTION: Moved by Ald. Hetherington & Connors that recommendations prepared by Ald. Woods in connection with the acidic ash fallout from the Tufts Cove plant, be approved, as recommended to Council by the Board of Health.

HERITAGE PROPERTY  
REGISTRATION

The Heritage Advisory Committee has recommended that the following properties be registered as heritage properties, and that June 17th be set as the date for hearing of the property owners before Council:

- 1) 14 Queen Street
- 2) 64 Wentworth Street
- 3) 28 Wentworth Street
- 4) 43 Wentworth Street
- 5) 32 Dundas Street

Ald. Connors and Greenough moved the adoption of the recommendation. Ald. Connors explained to Council

that the property owners concerned will be invited to a meeting of the Heritage Advisory Committee prior to the June 17th Council meeting, at which time the pros and cons of registration can be discussed by them with Committee members. He commented on further efforts that are being made by the Committee to deal with these registrations in a manner more acceptable to the owners of property under consideration for being registered, including registered letters that are less legalistic.

The vote was taken on the motion and it carried.

MOTION: Moved by Ald. Connors & Greenough that the recommendation of the Heritage Advisory Committee be adopted with respect to properties recommended for heritage registration (as per the list of page 8), and that June 17th be set for hearing of the property owners before Council.

MOTIONS:  
ALD. PYE

Notice of motion having been previously given, the following motions were introduced for Council's consideration:

1) Ald. Pye moved, seconded by Ald. Woods, that:  
Given that the City has a Sign By-law, C-454;  
AND WHEREAS this by-law protects City property from obstruction of signs and billboards;  
AND WHEREAS no protection is afforded to residential property owners abutting commercial and industrial properties;  
THEREFORE BE IT RESOLVED that the City engage the services of its Solicitor, with the intent to draft an amendment to protect such property owners.

In presenting his motion, Ald. Pye made reference to specific problems that have resulted for residential property owners in Ward 5, when signs have been permitted on abutting commercial/industrial properties, obstructing the view and detracting from the appearance of the private homeowners' property. He felt that residents have a right to expect protection from this kind of intrusion, and he went on to indicate to the Solicitor the specific requirement he would like to have spelled out in the amendment requested.

There was no opposition to the motion, as presented, and it carried when the vote was taken.

MOTION: Moved by Ald. Pye and Woods: text above.

ALD. PYE

2) Ald. Pye moved, seconded by Ald. Withers, that:

WHEREAS the City has a number of by-laws, approximately 580;

AND WHEREAS many of the by-laws are outdated or appear to be unenforceable because of legal language;

AND WHEREAS it is considered incumbent upon all Aldermen to be knowledgeable about existing by-laws;

THEREFORE BE IT RESOLVED that the appropriate City department hire articling students to research all existing by-laws, with the intent of deleting those no longer enforceable, and providing all of the Aldermen with a booklet containing all enforceable by-laws.

After Ald. Pye had presented his motion and explained why he considered it necessary, Mr. Moir advised that provision has been included in the 1986 operating budget for the kind of review and compilation of by-laws called for in the motion. Application is also being made under an employment program to hire articling students for the work.

Members who spoke on the motion were in favour of it and when the vote was taken, the motion carried.

MOTION: Moved by Ald. Pye and Withers: text above.

NOTICE OF MOTION:  
ALD. LEVANDIER

The following notice of motion was given for the next regular Council meeting:

Ald. Levandier:

WHEREAS on-street parking is a major problem in the downtown residential district, particularly on the streets bounded by Victoria Road, Ochterloney Street, and Alderney Drive, and to the centre of Park Ave.;

AND WHEREAS people working elsewhere (and parking on-street) are causing problems for the residents;

THEREFORE BE IT RESOLVED that staff investigate and report about the possibility of permit-only parking for the residents of the streets described.

INQUIRIES:  
ALD. PYE

Ald. Pye's inquiry concerned areas of the City still without water and sewer services, specifically, the Greenbank Cove area of Ward 5. He requested information from Mr. Fougere on the cost of providing these services to the Greenbank area. The Mayor suggested that Ald. Pye take this item up further in discussion with Mr. Fougere.

ALD. LEVANDIER

Ald. Levandier asked about the status of the Sunday closing issue. The Mayor said information is still being collected on the subject, and he noted that a public information session, sponsored by the Chamber of Commerce, is being held at Prince Andrew auditorium later this month.

Ald. Levandier asked to have the property inspected at 23 Prince Albert Road for unsightly conditions.

He asked if it would be possible to hold Committee-of-the-Whole meetings during afternoon hours, as a means of improving the meeting structure. The Mayor noted that a number of the members would find it difficult to take time off from their jobs for afternoon meetings. Ald. Levandier asked if the scheduling of meetings will be receiving further attention, and Mayor Savage said it probably will after the budget meetings have been completed in April.

Ald. Levandier's final inquiry concerned the budget process of 1987 and the possibility of having budget discussions take place earlier in the year. It was noted that the budget has been delayed this year, as requested in 1985, until information was available from the Provincial Government. Ald. Levandier asked if Mr. Moir will be preparing a report on ways of streamlining the budget process. The Mayor suggested leaving this matter in abeyance until after the 1986 budget discussions are completed.

ALD. WOODS

Ald. Woods inquired about the status of the Blasting By-law, and discussed his question with the Solicitor. She explained the priority given to legal items with specific deadlines, and agreed to check on the stage of the Blasting By-law, which has had some work done on it.

ALD. MACFARLANE

Ald. MacFarlane's inquiry concerned the Nuisance By-law, and he was advised by Mr. Moir that additional information is being sought in connection with it.

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ALD. MACFARLANE

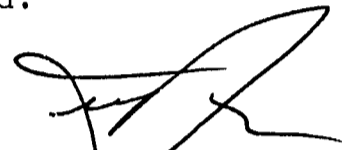
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ALD. GREENOUGH

Ald. Greenough asked if there is any financial impact as a result of the tax rate being set later this year. Mr. Moir said the due date for taxes will not change and there will be no adverse affect.

On motion of Ald. Hawley and Thompson, Council went in camera to deal with an item at the end of the agenda. Council later reconvened in open meeting and ratified the action taken in camera, on motion of Ald. Hawley and Greenough.

The meeting then adjourned.



G. D. Brady,  
Deputy City Clerk.

City Council, April 1/86

ITEMS:

- 1) Reconsideration: Fish Derby, page 1 to 3 incl.
- 2) Renovations: Ferry Terminal Restaurant, page 4.
- 3) Lands: Oakdale Crescent, page 4.  
Resolution 86-09, page 4.
- 4) Continuous refuse pickup program, page 5.
- 5) Application to amend Land Use By-law: 35 Carleton Street, page 6.
- 6) Nuisance complaint report, page 7.
- 7) Video outlet application: 50 Tacoma Dr., page 7.
- 8) Lease of building: 639 Windmill Rd., page 7.  
Resolution 86-11, page 7.
- 9) Acidic ash fallout: Tufts Cove plant, page 8.
- 10) Heritage property registration, page 8.
- 11) Motions: Ald. Pye, page 9 & 10.
- 11) Notice of Motion: Ald. Levandier, page 10.
- 12) Inquiries, page 10 to 12 incl.

Dartmouth, N. S.

April 3/86.

Regularly called joint meeting of City Council and the Dartmouth District School Board held this date at 6:30 p.m.

Present - Ald. Mayor Savage - Chairman  
Billard MacFarlane  
Connors Levandier  
Withers McCluskey  
Pye Woods  
Hawley Greenough  
Bregante Hetherington  
Sarto

Comm. M. Worth  
L. Fredericks  
J. MacKay  
L. May  
D. Birks  
S. Pring  
S. Everett

At the opening of the meeting, the Mayor extended a welcome to School Board members and they were asked to identify themselves.

REVIEW OF DARTMOUTH  
DISTRICT SCHOOL BOARD:  
DOANE RAYMOND REPORT

This joint meeting of Council and the Dartmouth District School Board was called to receive the Doane Raymond study, requested by Council some time ago, on education costs in the City of Dartmouth. Members of both Council and the Board have received copies of the Doane Raymond report, circulated with the notice of meeting. Presentation of the report was carried out by Mr. Bill Hayward, assisted by Mr. Brian Keough of the Doane Raymond firm. Staff members present for this meeting were as follows: Mr. B. Smith, Supt. R. Harrison, Mr. D. McBain, Mr. L. Corrigan, Mr. G. Hubley and Ms. M. Harris.

Mr. Hayward began his presentation with a detailed explanation of the funding provisions for education in Nova Scotia, based on the funding formulas established. These formulas impact on the level of funding the City has to provide for education services in any given year. The relevant aspects involved are as follows:

- Uniform assessment
- Mandatory education tax rate relative to the Provincial funding.
- The level of funding formulas relative to the costs.
- The decline in student enrollment and the ability to achieve proportional cost reductions.
- Historical additional municipal contribution to support costs which are higher than those funded by the formulas.

Each of these aspects has been analyzed and broken down in relation to provincial units as a whole and to Dartmouth in particular, in order to demonstrate the impact of each. Using an overhead projector, Mr. Hayward proceeded to show comparison figures which illustrate a trend in the shift from provincial to municipal funding responsibility for education costs. This trend has been particularly apparent in Dartmouth's case, due to the City's increase in uniform assessment, and to a continually declining enrollment over the years. Both factors have impacted heavily on the City, the result being that the total provincial grant and education tax are funding a lower percentage of our total education costs in 1984/85 than in 1982/83. Basically, the School Board is faced with operating costs greater than provided for by the funding formulas.

Mr. Hayward pointed out that the funding formulas, in Dartmouth's case, do not cover costs in the area of:

- 1) general formula
- 2) property service
- 3) transportation
- 4) adult education
- 5) special education

Mr. Hayward went on to deal with the effects of declining student enrollment, noting that while there have been corresponding staff reductions, they have not been proportionate to the enrollment decline. He further pointed out that Dartmouth teachers generally, have higher teaching certificates and more years of experience than the provincial average, which impacts on the level of salaries paid by the Dartmouth School Board. A relevant point made by Mr. Hayward, in dealing with the implications of declining enrollments and the downsizing of teaching staff in proportion to that decline, was that new and enhanced programs in the system have impacted on the staff requirements of the Board, making it more difficult to cut back on teaching positions.

A considerable amount of time was taken up



in the presentation with the comparative analysis conducted by Doane Raymond, for purposes of the study, in which the Dartmouth District School Board has been compared with the Halifax Board and the Boards for Colchester (East Hants District School Board), Lunenburg, Kings County, and Pictou District School Board. The comparison is followed through all the various elements of a school system, with the exception of debt charges, vocational school costs and transfers to reserves for future expenditures. As this analysis was being presented, several questions were raised about the basis for comparison in some of the items covered. The figures given for administration staff (Exhibit 10) were questioned in particular, being based as they are on head count and not on full-time equivalent information. Supt. Harrison suggested that the figure shown as 87 should be more like 64, and it was felt by several School Board members that this point needs to be clarified in order to present an accurate picture for Dartmouth in the category of administration.

The observations made by Mr. Hayward with respect to preparation and unassigned time were questioned as well, in view of the variables involved in attempting to compare one school in the system with one school in each of the other five systems. Again, it was felt that an accurate assessment cannot be given, under the circumstances, and Mr. Hayward acknowledged that all such discrepancies could not be eliminated for purposes of the study.

In attempting to give an evaluation of the quality of education in the Dartmouth system, in the context of such considerations as pupil teacher ratios, preparation time, specialist teachers and the number of programs offered, the study has provided information on the results from the Nova Scotia Achievement Test, given to Grade 12 and Grade 9 students in the province. Mr. Hayward noted, in presenting these figures, that it is

not clearly demonstrated that the lower PTR accomplishes a higher achievement level. Since comparable figures are not able to be provided for the other systems, it was considered by some of the members that the evaluation can only be partially assessed with just the Dartmouth figures available.

The final section of Mr. Hayward's presentation dealt with such items as financial reporting and analysis, financial planning and budgeting, and scheduling (class and teacher schedules). In conclusion, he made the following recommendations, as outlined in the report circulated:

- 1) More decision rules and guidelines must be developed and implemented in order to achieve improvements in the pupil teacher ratio, teacher utilization and staff productivity.
- 2) A plan for the operations of the School Board over the next five years should be developed.
- 3) A joint Finance Committee, comprised of City and School Board officials, should be established.
- 4) The School Board should add a professional financial manager to its staff. (The Chairman of the School Board later advised that this position is being created and has been advertised already.)
- 5) As an independent decision-making body, the School Board should have the option on whether or not to use City services. The decision should be based on the costs and related benefits to the School Board.

A further section in the report goes into detail on some of the implementation procedures if the above recommendations are to be considered.

Members of Council and the School Board were given an opportunity to ask additional questions and to make any statements or observations relating to the report. The recommendation that received particular attention during the question and general discussion period, was the one proposing the establishment of a joint Finance Committee. Mr. Hayward stressed the importance of a united approach by the City and the Board to the financial problems that now affect the Dartmouth school system and will continue to do so for quite a few years to come. He said that such a committee should be organized specifically to deal with finances

as a principal area of responsibility. This would be an on-going committee that would serve as a major communication link between the City and the Board, required in attempting to address the financial difficulties that both have to face at this point and in the future.

A point made by both Ald. McCluskey and Comm. Mackay had to do with the impact of uniform assessment and the fact that much of Dartmouth's increased assessment is the result of industrial development rather than residential development. In the case of the latter, our position would have been improved from the point of view of enrollment figures, since increased residential development would have resulted in additional pupils coming into the school system.

Commenting on the shift in funding responsibilities for education from the province to the municipalities, Comm. Fredericks suggested that this subject be brought forward for discussion at the next conference of the Union of Nova Scotia Municipalities. He also commented on the expectations of people living in an urban area, as compared with the other municipal units on which comparisons in the report are based. He felt there is more need for social services and agencies in an urban setting as well, where drug problems and other social factors are involved. Comm. Fredericks said he hoped that Council would look into the matter of ownership, where the school bus garage is concerned, in an effort to secure provincial funding that is presently not being made available to the City. The Mayor asked Mr. Smith to make a note of this point.

Ald. Billard took the position that nothing is accomplished in assigning blame to any one level of government for financial problems in education funding. He said the money ultimately comes out of the taxpayer's pocket at all government levels. Along this line of discussion, Ald. Connors noted that municipalities do

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Ald. Billard took the position that nothing is accomplished in assigning blame to any one level of government for financial problems in education funding. He said the money ultimately comes out of the taxpayer's pocket at all government levels. Along this line of discussion, Ald. Connors noted that municipalities do

not have the advantage of taxation based on income that other government levels do, and have to rely on a property tax base which tends to place municipal taxpayers at an unfair advantage when they are expected to fund an ever-increasing share of education costs. Given this fact, it is necessary for the City and the Board to address financial questions that are of concern to both, and Ald. Connors felt the Board and Council should be able to work together through a joint committee, as proposed in the report.


Ald. Billard had some questions about the economies of services that are provided the School Board by the City and whether, in fact, it would be more economical for these to be contracted elsewhere. Mr. Smith said it would be necessary to cost out these services to determine the efficiency of them and whether or not savings could be accomplished as the report has suggested they may be. He agreed it is a point worth further consideration.

Comm. Worth and Comm. Birks had reservations about the effectiveness of a joint finance committee, considering that the Board already has Council representation on it, and these members provide a communication link between the two bodies. It was also felt that the report has not addressed the significant aspects of the quality of education and the delivery of programs, two essential considerations in any education system. Comm. MacKay noted that Dartmouth children do not just have to compete provincially - they have to compete globally in a highly technological society. If Dartmouth residents want to maintain a level of education that gives their children any advantage in this global sense, they have to be prepared to pay for the education that is required. Comm. MacKay suggested that the affect of the Walker Report was to reduce funding to the lowest common denominator, and we are now seeing the results of that.

Ald. Levandier said it is a good report, even though some things may be missing from it. He felt that City staff and the School Board staff now have to have time to study the report, and at some future date, both Council and the Board can come back to another meeting for further discussion of it. He moved that the report be received and referred to both the City and School Board staff for their study and review. The motion was seconded by Ald. MacFarlane and it carried. (The wording originally was to accept the report, but at the request of several members, the mover and seconder agreed to change 'accept' to 'receive'.)

After the motion was adopted, the meeting adjourned.

MOTION: Moved by Ald. Levandier and MacFarlane that the report from Doane Raymond be received and referred to both the City and School Board staff for their study and review.

  
Bruce Smith,  
City Clerk-Treasurer.

City Council & Dartmouth District School Bd., Apr. 3/86

ITEM:

- 1) Review of Dartmouth District School Board: Doane Raymond Report, page 1 to 7 incl.
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Dartmouth, N.S.

April 7th, 1986

Regularly called meeting of City Council held this date at 6:30 p.m.

Present - Mayor Savage

Ald. Sarto	McCluskey
Thompson	Woods
MacFarlane	Pye
Billard	Hawley
Levandier	Greenough
Connors	Hetherington
Withers	Bregante
City Administrator, C.A. Moir	
City Clerk/Treasurer, B. Smith	
Asst. to City Admin., T. Rath	

OPERATING BUDGET

Council met to discuss the 1986 Operating Budget.

The Mayor noted that this is the first of a series of meetings to discuss the budget.

Mr. Moir reviewed with Council the contents of his memorandum of April 1st, which accompanied the budget. He noted that an addition is required under Priority Ranking to reflect a recent decision by Council: 237 (a), Continuous Garbage Collection, in the amount of \$40,600 is to be added.

He noted that by Council agreeing to the recommended priority ranking, Council would be providing the same level of service as in previous years, plus additional items Council has previously approved and a few recommended by the City Administrator, such as the Emergency Measures Coordinator. The result would be an average increase of 9.5%.

Ald. Hawley felt that before Council commenced deliberations a goal should be set. He therefore moved a motion, seconded by Ald. Withers that Council would attempt to reach a goal of an increase of 5%.

Ald. Levandier indicated that he would vote against the motion. He suggested that perhaps this was the year that the City apply its \$3.2 million surplus to the operating budget.

Ald. Greenough indicated that he was in support of the motion, if its intent is that the budget be reviewed in total and staff be instructed that additional cuts will have to be made. He stressed that he felt staff had the expertise required to know where cuts can be made, with the least

detriment to service.

In attempting to clarify the motion, Mayor Savage noted that the 5% was for the City as a whole, not the target of each department.

Ald. Hawley stressed that the amount of 5% indicated in his motion was meant to be a flexible number.

Ald. Billard indicated that he could not support the motion, as he did not feel it was right to set a goal which will result in a tax increase. He felt the goal should be to strive to live within our revenue. He also referred to the operating surplus and felt that this should be applied against the budget. He felt confident that Council could achieve a balanced budget. He noted that revenues are estimated to increase for the year.

Ald. Connors indicated that it is his understanding of the motion that Council simply rejects a 10% increase and isn't committing itself to any increase by adopting the motion. He felt that before any tax <sup>es</sup> /are raised, a decision must be made on the surplus. He also felt that a number of changes could be made to increase revenues. In conclusion, he congratulated staff on an excellent budget presentation.

Ald. Hetherington also congratulated staff on the budget presentation. He felt that the budget should be returned to staff with guidelines from which to make necessary cuts.

Ald. Bregante questioned the amount of interest loss, if the surplus was applied to the budget. He referred to the value of the surplus to offset unforeseen losses of revenue.

Ald. McCluskey referred to the fact that the problem of the increase reflects the fact that there was no increase in taxes last year. She stressed the affect of a tax increase on various components of the City.

Ald. Thompson noted that the deficit for 1985 came out of the surplus and if the surplus had not been available this would have had to be rated for in the following year.



Ald. Withers felt it is unrealistic to talk about no tax increase.

It was also Ald. Greenough's feeling that it would be a regressive step to use the surplus to balance this year's budget.

Ald. MacFarlane felt that the residents expected a certain level of service and anticipate paying more. He referred to the fact that the City is being squeezed by other levels of government, after years of financial indiscretions. By using the surplus, the inevitable was merely being postponed.

Several aldermen put forth theories of the long term effect of applying the surplus to this year's budget.

Replying to queries by Ald. Sarto re the effect on the tax rate of a 9.5% increase, Mr. Moir noted that residential tax rate would rise by 15/16¢ a hundred and the commercial rate by twice this figure.

Referring to comments made that previous Council's had rated for a surplus, Ald. Greenough attributed this surplus to improved interest rates, grants from other levels of government and savings in expenditures. He stressed that they did not rate for a surplus.

When the Mayor called for a vote on the motion, it passed by a vote of 9 to 5.

MOTION: Moved by Ald. Hawley and Ald. Withers that Council would attempt to reach a goal of an increase of 5%.

Mayor Savage felt that the members should review the budget item for item, during the course of this week's scheduled meetings and next Monday night plan to review the revised budgets submitted by the Departments. Ald. Connors felt this approach might led to duplication, but Mayor Savage stressed that this would be a learning process and the time would be well spent. Ald. Greenough referred to past criticisms that Council had not spent enough time on the budget and expressed support of the Mayor's process.

It was moved by Ald. McCluskey and seconded by Ald.

Sarto that Council go through the budget step by step. When the Mayor called for the vote on the motion or to adjourn to next week, the motion on the floor carried.

MOTION: Moved by Ald. McCluskey and Ald. Sarto that Council go through the budget, page by page.

FIRE DEPARTMENT

The first section of the budget to be discussed was the Fire Department, Section C of Volume II. The Fire Chief was present to answer questions. A 5% increase is reflected in this budget.

During the review of the Fire Department, the following questions were discussed.

Page C-3-2: Ald. Hawley raised a question concerning Benefits. He noted there are also categories for Medical and Life Insurance. He sought clarification of what is covered under the benefits package.

Reference was also made to the amount of money allocated for telephones. He suggested that this amount could probably be reduced to reflect the fact that the Fire Department is out of the fire alarm business. The Chief will provide Ald. Hawley with additional information on these figures.

Ald. Billard noted an over-expenditure for photocopy equipment. He suggested that the Fire Department approach City Hall for suggestions on how to reduce this cost.

Page C-3-4: Ald. Hetherington questioned why civilian dispatchers could not be used for this function. Reference was made to the fact that the firemen presently performing this function are earning \$31,000 a year. He also referred to the fact that a full-time fireman is employed to drive supplies around.

The Fire Chief replied that the individuals in these positions are often there because they require reduced duties, due to ill health, injury, etc.

Ald. Hetherington suggested that perhaps rookie firemen, earning \$16,000 per annum should be serving this function.

Ald. McCluskey questioned whether consideration has been given to transferring individuals requiring reduced duties to other areas of the City, while maintaining their present wage scale. It was noted however that they would lose their right to an early retirement if this was the case. Mr. Moir referred to the option of using the Long Term Disability plan in such situations

Ald. Connors referred to the fact that many of the calls come from the County and wondered if the cost of providing this service has been analyzed. Mr. Smith reviewed the history of this situation. Ald. Connors concluded that perhaps the Fire Chief could reassess the costs and revenues.

He also referred to the fact that the Water Utility seems to budget for a surplus. Mr. Moir outlined the situation which is governed by the Public Utilities Board and Ald. Connors requested some additional information. Mr. Smith also clarified some additional points and noted that it does not have an impact on the tax rate.

Page C-3-9: Reference was made to the increase in insurance. Mr. Moir noted that the Fleet Manager has looked into the aldermen's suggestion and a 100% increase was the best rate he could come up with. Mr. Lalonde will be at a later meeting to answer questions on this subject.

Mr. Moir answered questions as to why the maintenance of the Fire Department's equipment did not go to the Central Garage.

Ald. Levandier suggested that perhaps this work could be contracted out. Mr. Moir noted that this would result in the same problems as going to the Central Garage would have created.

Ald. Hetherington questioned whether the estimate for fuel for this year is realistic. He felt that a reduction in this area should be addressed.

Page C-3-10: Ald. Hetherington suggested that the volunteer firemen could be used more frequently in control burn situations.

Referring to the revenues, Ald. Hetherington noted that in past years, the Woodside Fire Hall was rented out for functions. He suggested that this might provide revenue for the Fire Department and Volunteers if once again permitted.

Mr. Moir did not feel the revenues generated would offset the costs associated with this suggestion.

In conclusion, the Mayor asked the Fire Chief if his department would be able to make any cuts to this budget if it were reviewed. He responded that only in the case of fuel could reductions be achieved and in the event that this amount was overspent he could foresee having to come to Council for approval of an over-expenditure.

POLICE  
DEPARTMENT

Police Chief Trider, Deputy Chief Cole and Inspector Wright were present to answer questions on the Police Department's budget.

Police Chief Trider referred to the amount of last year's Operating Budget and the fact that the year had ended with a surplus of \$62,000. The Police Department is looking for an increase in its budget of 9.87%. This increase represents the addition of seven recruits, previously approved by Council, plus six crosswalk guards. He is also going to be asking Council to include a level 3 item of \$10,000 for costs associated with the Radar Controlled Speeding Program. He anticipates that this item will generate \$25,000 in revenues, however. He referred to the effect of salary increases on the budget and the fact that any 5% cut, would have to come out of the balance of items. \$47,000 of the remaining \$946,000 would have to be cut to achieve a 5% reduction.

During the review of the Police Department numerous questions were discussed and some further action suggested.

Page C-4-5: Reference was made to the Contract Earnings section which resulted in a significant over budget amount in 1985. The Time off in Lieu requirements of the contract were explained and it was felt that this was an area which should be reviewed in future.

Page C-4-15: It was suggested that contracting out of the cleaning services should be considered. The security aspect may present a problem, however.

Page C-4-20: Ald. Levandier felt that perhaps it is time the City got out of the Lake Safety Patrol business. He wondered if there are any legal obligations to provide this service. Perhaps the canoe clubs could be charged for the service. The City Administrator was requested to look into the matter.

Page C-4-16: Ald. Billard referred to an over-expenditure for repairs and vehicle maintenance. He noted that the 1986 amount is 12% over the 1985 forecast. He questioned the \$8,000 overexpenditure in this area.

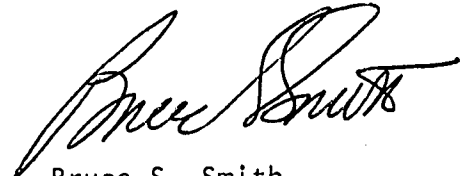
Mayor Savage noted that the Police Department came in with a \$62,000 surplus and the fact some liberty should be given to balance the budget.

Ald. Billard felt amounts like this should nonetheless be looked at carefully. He felt Council should consider all these over-expenditure items throughout the year.

Page C-4-17: It was suggested that going to contract for crosswalk guards might result in a savings. Ald. Hawley referred to an individual investigating such a contract, who found out that he could not obtain liability insurance for such employees.

Ald. Billard asked the Police Chief if he would be able to achieve a 5% reduction to his budget. Ald. Billard expressed disappointment with the increase in the Police Department's budget. Referring to the figures quoted earlier the Chief indicated that he could not make significant cuts.

It was previously decided that the meeting would adjourn at 10:00. This was apparently still the desire of the members, so it was moved by Ald. Connors and Ald. Hetherington to adjourn.



Bruce S. Smith,  
City Clerk-Treasurer

City Council, April 7, 1986

ITEMS:

Operating Budget,  
Fire Department, pages 4 & 5.  
Police Department, pages 6 & 7.

Dartmouth, N. S.

April 8/86.

Regularly called meeting of City Council  
held this date at 7:30 p.m.

Present - Mayor Savage

Ald. Sarto	Thompson
Billard	MacFarlane
Connors	Levandier
Withers	McCluskey
Pye	Woods
Hawley	Greenough
Bregante	Hetherington
City Solicitor, M. Moreash	
City Administrator, C. A. Moir	
Asst. to Administrator, T. Rath	
City Clerk-Treasurer, B. Smith.	

Mayor Savage advised that he has received an indication from eight members of Council of their intent to attend the FCM Conference; he requested that any other interested members advise his office as soon as possible.

BOYS & GIRLS  
CLUB WEEK

The Mayor read a letter to Council, requesting that the week of April 13th to 19th be declared as Boys & Girls Club of Canada Week in Dartmouth. A motion to this effect was presented by Ald. Greenough, seconded by Ald. MacFarlane. The motion carried and Mayor Savage proceeded to declare the week of April 13th to 19th as Boys & Girls Club of Canada Week in Dartmouth

MOTION: Moved by Ald. Greenough & MacFarlane that the week of April 13th to 19th be declared as Boys & Girls Club of Canada Week in Dartmouth.

The Mayor advised that budget discussions will continue, as planned, for the evenings of April 9th and 10th. Next Tuesday, April 15th, was proposed for consideration of the 5% budget reduction scenario, and possibly, the conclusion of budget debate. One other item to be added to that agenda will be the '911' (emergency number) proposal, with a presentation to be made by Maritime Tel & Tel.

LETTER OF  
CONGRATULATION:  
P.A. HOCKEY TEAM

At the suggestion of Ald. McCluskey and on her motion, Council agreed to have a letter of congratulation sent to the Prince Andrew High School Hockey Team; this team recently won the Nova Scotia Hockey Championships. The motion was seconded by Ald. Bregante and it carried.

Dartmouth, N. S.

April 8/86.

Regularly called meeting of City Council  
held this date at 7:30 p.m.

Present - Mayor Savage

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Billard	MacFarlane
Connors	Levandier
Withers	McCluskey
Pye	Woods
Hawley	Greenough
Bregante	Hetherington
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MOTION: Moved by Ald. McCluskey and Bregante that a letter of congratulation be sent to the Prince Andrew High School Hockey Team, for winning the N. S. Hockey Championships.

On motion of Ald. Thompson and Hawley, Council proceeded to the public hearing set for this date.

PUBLIC HEARING:  
AMENDMENT TO C-188  
AGREEMENT  
NANTUCKET SUBDIVISION

This meeting of Council constituted the public hearing for a proposed amendment to development agreement for the Nantucket Subdivision, which would permit the construction of semi-detached dwellings on Lots 271 and 272, civic numbers 1 and 3 Regal Road. These lots were previously designated for single-family residential development, and the amendment request has come from the developer, Redemption Properties Ltd., who wish to have these two lots included in the semi-detached residential development on land in the same immediate area. The Planning Dept. has recommended in favour of the request and no opposition to it was indicated at the neighbourhood public meeting held on Feb. 27th.

Presentation and explanation of the change being proposed, were made by Mr. Bayer. He recommended the approval of Resolution 86-08, authorizing the amendment to the existing development agreement.

Mayor Savage called for any representations from the public either for or against the amendment application. There being no response from the public gallery and no one wishing to be heard, the public hearing was declared to be over.

RESOLUTION 86-08

On motion of Ald. Hetherington and Hawley, Council approved Resolution 86-08, as recommended.

MOTION: Moved by Ald. Hetherington & Hawley that Council approve Resolution 86-08, authorizing an amendment to the development agreement for Nantucket Subdivision, involving Lots 271 and 272.

OPERATING BUDGET  
ESTIMATES 1986

Following the public hearing, Council resumed the budget discussions from the April 7th meeting when the Police Dept. estimates were still under consideration. Present for these estimates were: Police Chief Trider, Deputy Chief Cole and Inspector Fred Wright.



POLICE DEPT.

Items discussed in conjunction with the Police

Dept. budget, were as follows:

- 1) Ald. Pye asked if any consideration has been given to 'zone policing' in Dartmouth. Chief Trider said it has been looked into, but it has not proven to be successful in other areas where it was tried.

Ald. Pye's other inquiry was about joint purchasing arrangements with other local police forces. Chief Trider agreed that there could be some savings through this means and it could be looked into further.

(Ald. Levandier was present from this point onward in the meeting.)

- 2) Page C-4-18 (License & Gun Control Section): Ald. Connors had a number of questions about the need for two police officers for these duties, which he discussed with the department representatives. Ald. Connors asked about the possibility of alternate staffing arrangements with civilian personnel. He made similar inquiries with reference to pages C-4-19 (Central Records), C-4-12 (Property Room Section), C-4-14 (Personnel Training & Equipment).

Ald. Connors was advised by Chief Trider and Deputy Chief Cole that the possible use of civilian employees is being looked at in the areas brought to their attention. It was pointed out, however, that the terms of the existing collective agreement with police officers has to be taken into account where the replacement of officers with civilians is concerned.

Ald. Greenough later suggested that particular attention should start to be given to the utilizing of civilian staff where it is possible to do so. Chief Trider pointed out that some success was achieved in this direction when civilians were able to be hired for the communications office, and further efforts will be made to further improve the situation with the next contract when it is negotiated.

- 3) There were several questions about page C-4-11 (Canine Section), and the need for two constables in this section. Chief Trider noted that there is only one police dog and one Dog Master. A second officer shown in this section is to satisfy union requirements, but the officer works in the investigation section. Ald. McCluskey asked if the City is being reimbursed by other police forces when the services of the Dartmouth Canine Division are required. Chief Trider advised that we are being reimbursed if any overtime is involved (ie. when the Dog Master has to be brought in when he is off duty).

- 4) There were questions about the procedures for handling parking tickets (page C-4-13: Traffic Division) and the revenue received from these tickets. Ald. Billard asked when the present parking ticket fees were set; Deputy Chief Cole replied that they were set five years ago. Chief Trider informed Council that a higher rate of success in collecting parking ticket fines could be accomplished with computerization. He said this matter is under study and a proposal will be coming to Council in due course.

There was a reference to the recommendations contained in the '20% or . . .' report of some years ago, with respect to fee increases for police escort services, and it was requested that all members of Council receive copies of the '20% or . . .' report for their information. Mr. Smith made a note of this request. There is presently no charge for police escorts for funerals.

- 5) There were further questions about the budget item for crossing guards and the possibility of contracting this service out at a saving to the City (discussed also at the April 7th meeting), page C-4-17. Ald. Thompson asked if benefits have to be paid these part-time employees. He was advised that certain mandatory benefits, such as U.I.C., do have to be paid to them.
- 6) Page C-4-16 (Transportation Division) received attention, with questions being raised about vehicle maintenance costs and gas consumption. Deputy Chief Cole pointed out that police vehicles require a continuous maintenance program because of their heavy use. They are on the road 24 hours a day, 365 days of the year. He provided additional information on the amount of maintenance each car receives and the average cost involved. Gas consumption costs are up due to the increase in the number of vehicles in the department and the increase in the price of gas during the past year.
- 7) Ald. MacFarlane said he would like to have some indication of the figures for convictions, as a means of assessing whether the total expenditure for pages C-4-7, C-4-8 and C-4-10 is justified. Chief Trider noted that information on convictions is contained in the monthly Police Dept. reports, and a column could be added to show the year-to-date figures. He also commented on the difficulty in compiling this kind of information when some cases are a long time coming to court and going through the legal system.

PARKS & RECREATION  
DEPT.

Present for the Parks & Recreation Dept. were:

Mr. Len Atkinson, Mr. Bill Stevens, and Ms. Geri Kaiser. Mr. Atkinson made some introductory statements on his budget, indicating to Council that the budget restraints of recent years have not allowed for funding that is in keeping with an ever-increasing workload being placed upon the Parks & Recreation Dept. He made particular note of additional manpower requirements in the Operations Division and in the Program Division, if present levels of service are to be maintained and additional responsibilities taken on, such as the Brownlow Park, areas on Pleasant Street, Waverley Road, etc. He said he wanted to make Council aware at this point of the consequences of not approving some level 3 items where provision has

been made  
for the additional manpower required.

Items discussed in conjunction with the Parks & Recreation Dept. budget, were as follows:

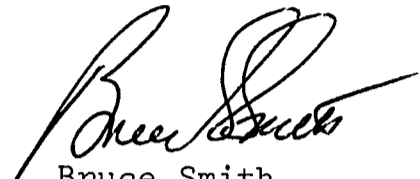
- 1) Ald. Hawley opened the discussion with a series of questions about salary increases, as reflected in the salary figures on pages C-6-3, C-6-4, C-6-5, C-6-6 and so on. Mr. Atkinson advised that these increases represent step increases in salary, based on the Vincent Report recommendations, plus the 4% overall salary increase that Council authorized. Ald. Hawley was also concerned about the salaries paid to seasonal employees, suggesting that this should be an area where some savings could be realized. Ald. Billard was in favour of reducing part-time employment expenditures by attempting to make use of community services people who are required to give their service to the community as part of a court sentence. He asked Mr. Atkinson to look into this feasibility further. Mr. Atkinson did comment on some of the problems involved when these people are taken on for work, such as the supervision required, the number of hours they are available, etc.
- 2) There were quite a number of questions about the operation of the three rinks and associated costs. Mr. Stevens explained why it is more expensive to operate the Kinsmen Rink, due to its condition, and the fact that it takes longer to make ice there in the fall. The subject of recovering costs by increasing rental rates for ice time was discussed at length, in relation to a user-pay policy for recreation services, favoured by Ald. Billard. He considered this concept to be especially valid in the case of recreational activities, but there were some members who had reservations about any across-the-board user-pay policy and/or reduced subsidization to minor sport organizations, due to the impact that such a policy could have on families with children in these activities. It was also considered preferable to have programs and sports for young people, even at a cost to the City, rather than having them on the streets and in shopping centres with problems that arise under those conditions. The user-pay idea continued to be discussed, throughout the review of the Parks & Recreation Dept. budget. Mr. Atkinson was willing to look at those areas where fees can be implemented and/or increased, but it was pointed out by Mr. Moir that a previous series of recommendations for fee increases, were not all adopted and/or were modified considerably, in response to public pressure. Ald. Pye inquired about a possible increase in campground rates by \$1. (page C-6-19) and Mr. Atkinson stated that his department is recommending a \$2. increase in these rates for this year.
- 3) Ald. Hetherington asked about the responsibility for grass-cutting and maintenance of the Canal properties. Mr. Atkinson noted that provision for grass-cutting at Martins Park has been included in Horticultural Maintenance (page C-6-14). The question of responsibility for maintenance of the new interpretive centres still has to be resolved, due to the Provincial involvement.

Ald. Connors asked if it would not be possible to reduce grass-cutting costs by not cutting the grass so often in the growing season. Mr. Stevens explained the kind of weather variables that impact on the grass-cutting program, and why it is difficult to change the frequency in cutting grass, especially after long rainy periods of weather when it has grown more quickly than normally.

- 4) Ald. McCluskey's questions concentrated mainly on overtime figures and whether they are justified in relation to the jobs being performed by employees. She discussed pages C-6-7, C-6-12, C-6-17, C-6-18, C-6-32 with Mr. Stevens in this connection; he provided information on the reasons why overtime would be incurred for these various staff functions.
- 5) Referring to page C-6-16, Ald. MacFarlane said the general perception is that the maintenance of undeveloped properties is less than adequate in the City at present, particularly around the lakes. His other point concerned areas of liability where the department is involved. Mr. Atkinson advised that staff have been directed to carry out periodic inspections of playground equipment, and it is repaired as required. He informed Council of other preventive measures his department is taking on a regular basis to address liability concerns.  
Ald. MacFarlane also inquired about the possibility of joint projects organized between the department and the community, where clean-up and improvement programs could be undertaken. Mr. Stevens commented on the participation of the department in such events, with organizations and interested community groups. Ald. Hetherington provided additional information on projects in his area.
- 6) Ald. Connors questioned the priority in ranking given to tree maintenance (page C-6-15) and feeding the ducks at Sullivan's Pond (page C-6-14), in comparison with an increased food allowance for social assistance recipients. He did not feel there is any justification for these ranking decisions. Mr. Moir explained how ranking decisions are made, based on existing levels of service in the City, and it was noted that there is already a food allowance figure established; the item referred to by Ald. Connors would be an increase in this established rate.
- 7) Responding to a question from Ald. Bregante, Mr. Atkinson said the figure for land rental (page C-6-12) is not all required and will be adjusted accordingly. Other questions from Ald. Bregante were responded to by Mr. Atkinson; they pertained to pages C-6-18, C-6-20, C-6-21, C-6-22, and C-6-23. Ald. Bregante felt that Council should be more concerned about security and policing in the Burnside Park, than grass-cutting & maintenance.
- 8) Ald. Woods had questions about the maintenance costs reflected on page C-6-23. It was noted that the Findlay Community Centre is expensive to heat. Vandalism problems with the Graham's Grove and other beach washrooms also account for the projected figures under Maintenance of Buildings.

- 9) Page C-6-24 (Summer Recreation Program): the increased cost in this projection was questioned, and Mr. Atkinson referred to the Council decision taken to provide for day-trips from the various City playgrounds, in the 1986 budget. This service was discontinued in 1985, but Council directed that it be resumed in 1986.

At the conclusion of the Parks & Recreation budget, the meeting adjourned at the hour of 11:00 p.m.

  
Bruce Smith,  
City Clerk-Treasurer.

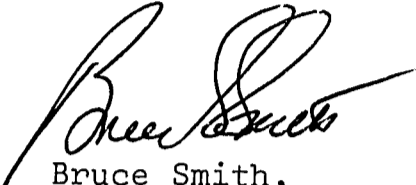
City Council, Apr. 8/86

ITEMS:

- 1) Boys & Girls Week, page 1.
- 2) Letter of congratulation: P.A. Hockey Team, page 1.
- 3) Public hearing: Amendment to C-188 agreement:  
Nantucket Subdivision, page 2.  
Resolution 86-08, page 3.
- 4) Operating Budget Estimates, 1986, page 2 to 7 incl.
- 5) Police Dept., page 3 & 4.
- 6) Parks & Recreation Dept., page 4 to 7 incl.

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Dartmouth, N. S.

April 9/86.

Regularly called meeting of City Council held  
this date at 7:00 p.m.

Present - Mayor Savage

Ald. Sarto	Thompson
Connors	Levandier
Withers	McCluskey
Pye	Woods
Hawley	Greenough
Bregante	Hetherington
MacFarlane	

City Administrator, C. A. Moir  
Asst. to City Administrator, T. Rath  
City Clerk-Treasurer, B. Smith.

OPERATING BUDGET  
ESTIMATES 1986

PLANNING DEPT.

Council met to continue the 1986 budget review,  
beginning this meeting with the Planning Dept. estimates.

Mr. Bayer was present for the Planning & Development Dept. budget. He first explained the composition of his department, using an organizational chart to show the various sections, such as Planning, Development, RRAP, Building Inspection, and the T.M.G. The total staff complement is 24, and he outlined the allocation of these staff members to the sections of the department. He also commented on the functions of each section, and accounted for the overall percentage increase in the budget for his department (19.25%). 1986 will be a full year of MPS Review activities, and the Building Inspection Dept. will have three new staff for an entire year and not just part of the year, as in 1985. Overtime now has to be paid to senior staff members, in accordance with the collective agreement in which their positions are included, and these members are required for a great deal of evening hours when meetings are taking place. Mr. Bayer also provided information on the major expenditures in 1985 for signal maintenance, as reflected on page C-7-8 (T.M.G.). Equipment replacement costs were particularly high in this one year, and while efforts are made to try to recover damages, it is not often possible to apprehend the drivers of cars who hit the poles and light standards.

The other item covered in Mr. Bayer's presentation was that of revenue received by his department,

especially the revenue received from building permit fees. Referring to this item, Ald. McCluskey asked how long it has been since building permit fees were increased. Mr. Bayer advised that a proposal will be coming to Council for increasing these fees, along with others administered by his department. Ald. Connors later requested information on the figure to date in 1986 for building permits. He suggested that perhaps the 1986 projection for revenue from building permits should be increased to reflect more accurately what we can expect to receive in the way of revenue from this source. Mr. Smith agreed to provide the information to date, as requested.

In addition to the questions about building permit fees, the following items were discussed in conjunction with the Planning & Development Dept. estimates:

- 1) The possibility of apprehending a larger number of drivers who cause damage to signal lights and other poles and standards. Ald. Connors said he would like to have this matter pursued further, in an effort to recoup some of these costs to the City, considering the major expenditure these damages represented in 1985.
- 2) Ald. Connors felt the projection in the revenue section for Lodging House Permits may be under-estimated and should be looked at again when the building permit fees are reconsidered.
- 3) Ald. MacFarlane inquired about the level 3 recommendation on page C-7-8 (T.M.G.) and the ranking assigned to the item, which would provide for the establishment of a Transportation Division for the City. He was concerned that it may not be possible to effectively implement the recommendations of the Transportation Study without having such a division, and the momentum for improving traffic conditions in the City will then be lost. In responding to this question, Mr. Bayer explained that there is no one at present to look after any of the things that need to be addressed in relation to transportation needs and concerns. At present, there are no staff and no equipment available to even begin to take on the duties required. Ald. Connors said Council may have to look at the need for a Transportation Division more seriously before the budget debate is over, and perhaps some other items will have to be dropped in order to provide this service and start dealing with the City's serious transportation problems.



- 4) Ald. Hetherington asked about the budget items for training & development and for conferences. Mr. Bayer pointed out that it is necessary for a number of his staff to keep up their certification (Building Inspectors in particular), and this involves their on-going attendance in training courses and at conferences where they can be kept up-to-date on changing requirements and regulations.
- 5) Ald. Thompson asked if employees who work overtime are given the option of taking time off in lieu of hours worked. Mr. Bayer explained that he is not often able to do this because of the small number of staff he has in the office at any given time.
- 6) Ald. Woods suggested that consideration be given to increasing the fees for rezoning applications, if it is possible to do so.

At this point in the meeting, the Mayor informed Council that an agreement has been signed with Dominion Metals Ltd. for the purchase of their Lyle Street property for the negotiated price of 1.2 million dollars, and in accordance with the terms and conditions discussed previously by Council.

ENGINEERING DEPT.

Present for the Engineering Dept. budget were: Mr. Fougere, Mr. Purdy, Mr. Lalonde (Fleet Manager), and Mr. Tracy Joudrey. In his opening remarks, Mr. Fougere indicated to Council that the main reasons for the increase in his budget are attributable to snow & ice control costs, solid waste disposal costs and costs associated with waste water pumping & treatment. It was noted that snow and ice control expenditures have already been incurred during the first three months of 1986 and in fact, these items are already over-spent due to the number of storms experienced this winter. Mr. Fougere commented on the break-up of many City streets, resulting from the severe winter we have had, and adding to the amount of work that already needs to be done on streets, curbs and catch basins.

Items discussed in conjunction with the Engineering Dept. budget, were as follows:

- 1) Ald. Hetherington inquired about the major increase in expenditures (page C-5-52) for repairs and vehicle maintenance. Mr. Lalonde explained that in 1985, all such costs are shown for the central garage facility, unlike other years. Mr. Fougere also pointed out that the more snow and ice removal required, the more damage and breakdown of vehicles are involved.

- 2) Ald. Connors questioned the tonnage projection for solid waste disposal (C-5-18), which is higher than the corresponding projection in the Metropolitan Authority budget for Dartmouth's tonnage figure for 1986. Mr. Fougere noted that their projection for last year was not correct, and the increase in our own estimates is based on 1985 actual figures.  
Ald. Withers was also concerned about the cost increase for this item, although it was noted by Mr. Fougere that our cost per ton would be at least double this figure if we were still disposing of garbage with our own incinerator.  
Ald. Withers felt there should be some way of having commercial collection companies share in this cost increase. Mr. Fougere felt that if a move were made toward this approach, the additional cost would just simply be passed on to businesses and companies from whom the garbage is collected. The idea of a joint solid waste management system in the metropolitan area, was to benefit taxpayers generally, including those who own businesses.
- 3) Ald. Pye asked about the plowing of school properties by the City, suggesting there should be a corresponding revenue item from the School Board, to cover these costs. He also had questions about the policy of plowing main traffic arteries and keeping them clear when residential streets have not been plowed. Mr. Fougere explained that his department does not have enough equipment to do both at the same time, so the priority is given to keeping main arteries open.
- 4) Ald. Levandier and other members had questions about garbage collection, including the Christmas tree pickup and the proposed new continuous garbage pickup program, recently approved by Council. Mr. Moir said it may be necessary to consider deleting the new program if budget cuts have to be made. He noted that at least residents now have the advantage of a transfer station in Dartmouth they can take refuse to, without having to make the trip to Halifax.
- 5) There were questions to Mr. Fougere about overtime costs and about the street sign program for replacing the old wooden street signs with metal ones. Mr. Fougere advised that the program is still in progress.
- 6) A general question was asked by Ald. Hawley about the impact of restraint budgets on engineering and works projects in the City. Mr. Fougere said that more funding could be used in a number of areas, but the particular impact is on street repair work, where the inventory of projects continues to increase when levels of funding are maintained. Street surfaces continue to deteriorate, curbs cannot be replaced and catch basins have to be left in their present condition, which he described in some cases as disintegrating.
- 7) Most of the other questions pertaining to the Engineering Dept. budget dealt with specific individual budget items such as overtime, telephone costs, cost of materials, clothing expenses, overtime costs, cost of the Dartmouth transfer station, etc.

SOCIAL SERVICES DEPT.

Mr. MacNeil and Mr. Cleary were present for the Social Services budget. Mr. MacNeil made some brief introductory remarks, commenting on the approach that his department has taken in trying to keep people in their own homes so they do not have to be cared for in institutions, at considerably higher cost. He also pointed out to Council that for every \$3. spent by the Social Services Dept., the Department gets \$2. back through Provincial cost-sharing. In other words, from the 12 million-dollar budget projected, the department would get 8 million dollars back in cost-sharing.

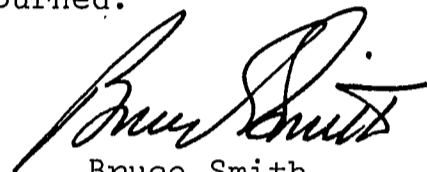
Items discussed in conjunction with the Social Services budget, were as follows:

- 1) Referring to page C-8-6 (General Assistance), Ald. Hetherington asked about the return of damage deposits paid for rental units by the department, and whether or not the department is getting these back from landlords. He requested further information from Mr. MacNeil on this inquiry.
- 2) Ald. Connors questioned the adequacy of the present food scale, noting that provision for an increase has been included at level 3, page C-8-6 (General Assistance). Mr. MacNeil acknowledged that the present food allowance is not considered to be adequate by the department dietitian, based as it is on the figure of \$281. per month for a family of four. Ald. Connors felt that this is an area Council has to give closer attention to and to look at possible ways of increasing the food scale provisions.
- 3) Ald. Levandier asked about the funding for Phoenix House and whether other local municipalities have agreed to participate. He suggested this item as an area where a budget cut could be considered, and his other suggestion was to have the hiring of a full-time welfare inspector considered.
- 4) Ald. McCluskey also had further questions about the damage deposit item raised earlier by Ald. Hetherington. She suggested that one way to check on this information would be through the Residential Tenancies Board.
- 5) Quite a number of inquiries pertained to emergency accommodations for social assistance recipients and the overall housing situation in Dartmouth, as it relates to recipients and their ability to find suitable accommodation at prices they can afford to pay. Ald. Connors made the suggestion that the new Housing Coordinator should be looking at possible ways of applying money that is presently being used to pay rentals, toward the financing and acquiring of small properties and housing units. In other words, funds that are earmarked for rentals should be diverted toward the cost of acquiring and heating housing units.

- 6) Ald. Thompson had an inquiry about page C-8-10 (Payments to other municipalities) and our success rate in collecting from other municipalities. Mr. Smith explained some of the difficulties the City experiences in collecting from other municipal units. He noted that in some cases, these collections are being pursued through the courts.
- 7) Ald. Withers requested information on the organizations receiving grants (page C-8-12) and the cost-sharing from the Province on each.

At the end of the budget discussion, the Mayor commended the Community Services section of the Social Services Dept. for the recognition they have received for innovative senior citizen programs.

The meeting then adjourned.



Bruce Smith,  
City Clerk-Treasurer.

City Council, Apr. 9/86

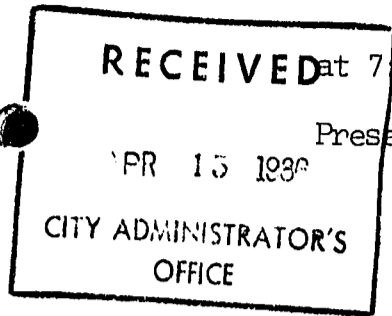
ITEMS:

- 1) Planning Dept. estimates, page 1 to 3.
- 2) Engineering Dept., page 3 & 4.
- 3) Social Services Dept., page 5 & 6.

Dartmouth, N.S.

April 10th, 1986

Regularly called meeting of City Council held this date



Present - Mayor Savage

Ald. Sarto

Thompson

MacFarlane

Billard

Levandier

Connors

Withers

C.A. Moir, City Administrator

B. Smith, City Clerk/Treasurer

T. Rath, Asst. to City Administrator

McCluskey

Woods

Pye

Hawley

Greenough

Hetherington

Bregante

OPERATING BUDGET:

Council met to continue with the 1986 Operating Budget Estimates.

Deputy Mayor Withers was in the chair for the first portion of the meeting.

SCHOOL BOARD

Mrs. Worth, Chairman of the Dartmouth District School Board made an opening statement re points of concern related to the School Board's Budget. She briefly discussed some of the future needs of the school system, mentioned additional expenses this year and some of the cost saving measures which the School Board has tried to implement.

She noted that the factors which have had an impact on the Social Services Department, also place added demands on the school system. She referred to the role of part-time consultants and their cost effectiveness. Reference was made to the demands for special education and the need to improve the physical conditions of the school buildings.

23.3 positions have been cut from this year's budget, but the School Board will still require a \$642,000 increase or 2.2% to cover the last negotiated salary raise and increments. 43 positions are part-time.

A 10% increase in power has to be covered as well.

Although recognizing the principle of community access to the schools, Ms. Worth outlined the expenses generated due to this policy and the revenues generated. She also referred to the Continuing Education Programs.

She assured the members that the Board applies regularly for grants from the Provincial and Federal levels of government, as they become available. Particular reference was made to the Canada Job Strategy Program and the fact that the School Board was the recipient of a Co-operative Education grant, totalling \$126,000 over three years.

It was noted that 40% of the substitution is done in house.

Mrs. Worth detailed areas where efforts were being made to increase revenues, i.e. charging a lab fee for instrumental students, etc.

Several references were made to conclusions in the Hayward Report. One area identified was the fact that the Board has more sq. ft. per student than is cost effective. The only way to cut down is to close schools.

In conclusion, she noted that the School Board's budget is only 3.4% higher than last year's expenditures, however City Council will be required to approve a higher percentage this year due to the Province's shift in financing education from themselves to the municipalities. She did not feel the School Board could trim their budget any further without effecting the level and quality of service, but expressed her appreciation of the problems facing the members.

The members then proceeded to ask questions to Messrs. Harrison, Hubley and Mrs. Worth.

Ald. Pye suggested to the School Board that consideration be given to charging for parking by teachers and students as a means of generating more revenue. He calculated that an amount of \$348,000 a year could be generated from the teaching staff alone.

Ald. McCluskey noted the substantial increase in assessment, thereby increasing the City's ability to pay more toward education. She also referred to the fact that one of the reasons industries and families are attracted to Dartmouth is the quality of the school system. Ald. Thompson cautioned, however that one of the reasons industrial and commercial enterprises are attracted is Dartmouth's reasonable tax rate.

Ald. Connors, a School Board member had several comments to make re the effect of declining enrollments and the loss of revenue. He also pointed to the need for new programs, such as the one a new Drug Program Coordinator could develop. Ald. Connors also noted that it is predicted that there will be a substantial increase in the elementary school population within the next few years.

Both Ald. Greenough and Ald. Hetherington referred to the fact that the general public can't comprehend why expenses continue to rise despite the decreases in enrollment. Mr. Reid/<sup>Harrison</sup> clarified the situation by again emphasizing the loss in revenue from the Province and the fact that although teaching positions continue to be eliminated, the increases incurred by the balance of the staff, offset any gain.

According to Ald. Connors' calculations the actual increase in expenditures is more in the order of 2.5% than the 3.4% quoted by Mrs. Worth.

Several comments were made about how the City is being squeezed by the Province. Reference was made to the trends in funding and it was noted that the City used to pay a higher portion of educational costs. Ald. MacFarlane referred to the fact that the City once paid 52% of the cost of education and is presently paying 19%.

Despite the fact that a moderate increase in expenditures over last year is budgeted for, Ald. Levandier noted that the City is being asked to pay an additional 14.9%, reflecting the trends mentioned above. He felt the School Board must make further cuts.

Ald. Hetherington has suggested in the past that programs such as Home Economics, Industrial Arts, etc. be cut. Programs that are not academic in nature, in order to make the necessary reductions. Reference had been made by previous speakers that the School Board's increased request is smaller than that of other City departments. He felt these increases could be justified as the other depts. are experiencing an increased workload and area. He also felt that the general population is aging in the City and can't support the increases in taxes, resulting from higher educational costs.

Ald. Pye felt that a reasonable amount of tax money was being directed toward education. Based on an assessment of \$80,000, with a 5% increase in the tax rate, the annual taxes would be \$1,340. 18% of this amount is attributed to education, equalling \$241.20 annually. He felt that this figure was very reasonable, based on the fact that it costs \$2,500 a year to educate a child in Dartmouth.

It was suggested by Ald. Hetherington that a cost savings could be achieved if new teachers were used for substituting rather than retired teachers being called in, who generally are on a higher pay scale.

Ald. MacFarlane referred to a meeting he had with his constituents and the fact that education was at the top of their list of priorities. Ald. Connors also referred to the fact that in his contact with seniors, they have expressed their appreciation of the value of education.

He also felt that education was not merely limited to

academic subjects, but the development of the whole individual. Reference was made by Ald. MacFarlane to the increasing demands being made on the school system as a reflection of changes in society and the family, in particular.

Ald. Greenough did not feel that the school system was in danger of being dismantled and referred to the dilemma facing Council and the need for the School Board to help in its solution.

Ald. Levandier suggested that by reviewing Mr. Hayward's report more thoroughly the School Board should be able to find areas to make reductions, without cutting programs.

Ald. Woods felt that amount charged for maintenance on per sq. ft. basis was far too high. Mr. Reid/<sup>Harrison</sup>noted that a substantial savings could be made in this area by closing schools after hours, but this would result in a loss of availability to citizens. Mr. Reid/<sup>Harrison</sup>outlined measures to increase energy savings, but Ald. Woods emphasized that he felt cleaning could be done for less.

Ald. Thompson referred to some problems with the Prince Andrew High building, associated with windows. Mr. Reid/<sup>Harrison</sup>will check into this further.

Considerable time was spent on a suggestion by Ald. Billard that the Dartmouth Regional Library and individual school libraries may be duplicating services. He suggested that there might be an amalgamation of services. The main stumbling block to such a suggestion was that of accessibility. Mr. Reid/<sup>Harrison</sup>also noted that the school libraries' mandate is primarily instructional. The libraries are used to enhance the reading program in the less senior grades and then there is a switch for materials of an instructional nature or reference. He referred to the limitations on staff and materials for the school libraries.

Ald. Billard made specific reference to the Regional Library's budget for the provision of children's services. He referred to the cost of book purchases and how this money might go a long way to financing a new Regional Library. He also suggested that perhaps more use could be made of Library Assistants and volunteers in the school Libraries. Mr. Reid/<sup>Harrison</sup>referred to the Education Act and their guidelines on the salaries that have to be paid.

Replying to a question from Ald. Withers, Mr. Reid/<sup>Harrison</sup>noted that he could foresee a reduction in library staff only if a building was closed.



Referring to comments about book purchases for school libraries, it was noted by Ald. Connors that book purchases are less now than in 1981. Ald. Hawley noted that the amount budgeted for books will result in a net loss of books for the libraries and at sometime in future the amount will have to be doubled or tripled to make up for this loss. He emphasized that besides providing a service, the school librarians provide instruction, which takes time.

Ald. Pye suggested that additional revenue could be obtained if the School Board arranged to sell excess land surrounding some of their schools. Mr. Reid/<sup>Harrison</sup>outlined the procedure followed when the School Board turns property over to the City for disposal. He also noted that most of the schools do not have enough land surrounding them at present, however.

Ald. Pye also suggested the possibility of mothballing empty sections of schools not in use. Mr. Reid/<sup>Harrison</sup>referred to the number of uses this additional space is being used for.

The discussion of the School Board budget ended with comments being made by Ald. MacFarlane about the problems associated with children with learning disabilities and the results if action isn't taken to remedy them.

Mrs. Lewis and Ms. MacDonald were present to discuss the Library's budget and answer any questions.

In opening, Mrs. Lewis, Chief Librarian, noted that the Library's budget is presented to the Province and the City each year. The budget was submitted in September but word of its approval is still pending. The Provincial Library Council recommended that the budget go through as is. The budget amounts to an approximate 8% increase, or \$102,000 over last year. It is the general feeling that the Library may get 3% extra from the Province, but this amount may be 0%. If the Province limits its contribution to 3%, the shortfall will be \$31,000, at 0%, the shortfall will be \$47,300. Until next week the Library doesn't know where it stands.

The budget proposed contains provision for 30 hrs. a week for an additional clerk at the Woodlawn Branch. There are presently four staff at this branch and they are overloaded with work.

She noted that 82.5% of the Library's budget is attributed to salaries and materials.

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Ald. Levandier suggested that perhaps additional revenues could be generated by charging customers a fee when library cards are acquired. Mr. Moir explained the arrangement with the Department of Education when the Library obtained Regional status and the requirement that service be free.

Ald. Hetherington referred to the effect the opening of a library in the Forest Hills/Colby Area might have on the demands for service at Woodlawn Branch. Mrs. Lewis felt that any ease in workload would just bring it down to a manageable level.

Ald. Billard broached the subject of duplication of services with the schools. Particular reference was made by Mrs. Lewis to the demands placed on the Information Services collection due to student demands. She felt that if the school libraries were more adequately supplied, the adult segment would have more opportunity to use this section.

Reference was also made to the strong correlation of library use into adulthood when children are brought <sup>to</sup> the Library as pre-schoolers.

Referring to the revenue section, Mrs. Lewis outlined the situation facing the Library when books are overdue. She noted that 10 to 15% of the books are not returned and there is no system to identify those responsible. In an attempt to increase revenues from overdues, the adult fines were doubled in 1982.

Ald. Withers had a question as to whether the Library has increased its service to the community over the past four years. Mrs. Lewis noted that the Library has diversified and improved its service, but the circulation has not increased substantially, except for the new bookmobile. The present physical facilities have reached their saturation point.

Ald. Withers concluded that the Library should be held out to the other departments of an example of keeping expenditures in line. However, he referred to the dilemma facing Council and asked for their assistance in making further cuts.

Referring to the problem of the schools obtaining sufficient books, Ald. Connors suggested that rather than having book sales, the Library consider giving first choice to the schools and selling the remainder. Mrs. Lewis noted that the Board has just decided to discontinue having book sales, recognizing the poor return and the possibility

of obtaining more space for their collection, if new facilities are acquired. She will nonetheless bring Ald. Connor's suggestion before the Board.

Ald. Billard expressed his reservation that the Library should be in the video business. He felt the capital costs, space and staff time would be spent more constructively in other areas. He also referred to the upgrading of a system to do circulation audits. Mrs. Lewis had previously referred to the fact that a manual attempt was being made to at least identify chronic offenders. She reported that an automatic system would cost \$450,000.

Ald. Greenough referred to the apparent shift in funding from the Province to the City. He wondered if the Library had some statistics re this shift, and how much more it is costing the City.

Mr. Moir referred to the changes in the funding formula, whereby the city's funding would in effect remain the same, with more money going to regions just establishing regional libraries. Apparently the Province funded 47%, five years ago and the amount is more in the order of 42% now.

Mr. Gosley reviewed with the members the budget for the Museum and answered any questions. A 13.26% increase is indicated.

Under the heading Administration, some questions arose re the amount for conferences - \$2,600. Mr. Gosley confirmed that he will be no longer attending this conference in Vancouver and this amount will be deleted in the revised submission.

Under the heading Building Operation an amount of \$8,000 for a Van is included in the 3rd Level. Ald. Levandier suggested that consideration be given to acquiring a van from another City department.

Under the heading Evergreen Historic House, Mr. Gosley noted that improvements to the heating system have not resulted in the expected savings. A further review of the situation will be undertaken. He also noted that it has been past practice to undertake one improvement to the house each year. This year an amount has been included for landscaping.

Ald. Billard concluded that there are several areas in the

budget identified by Mr. Gosley where reductions can be made. An updated version will be provided for the Tuesday night budget session.

Ald. Greenough expressed interest in knowing what the total cost of conference items for the whole City are costing. Ald. McCluskey roughly calculated \$112,000. Mr. Moir will provide accurate figures by Tuesday.

SPORTSPLEX

Mr. Bagnell was present to review the budget of the Sportsplex. He noted that the Sportsplex is in roughly the same financial picture as last year.

He noted that the budget for the first time reflects a capital portion. He referred to an amount of \$344,000, \$208,000 of which is for an energy retrofit.

Ald. Woods indicated that the payback period for these improvements will be five years at \$50,000 a year.

An amount of \$50,000 relates to kitchen facilities and the need to buy out leaseholds.

Staff is considering expansion of the facilities based upon an expansion in revenues from \$400,000 to \$800,000. \$10,000 in consultant fees have been included in the budget to acquire some additional concrete information.

Ald. Billard suggested that perhaps consideration be given to slightly increasing the charges. He noted that the rental of the rink facilities during summer months, results in a deficit. Mr. Bagnell confirmed that this is an area which needs improving and described the options being looked at.

Some discussion followed about whether there is a profile of the people using the facility. Mr. Bagnell confirmed that they had very good statistical information.

Ald. Hetherington noted that the budget has not been setup as the other department budgets. One thing missing, were the figures for 1985 actual. Ald. Hetherington requested this information be provided. Concern was also expressed re the levels in the budget for the Sportsplex. Other departments more or less hold to the second level, while the Sportsplex is frequently at the 3rd level. Mr. Bagnell replied that by increasing staff, more revenue can be generated.

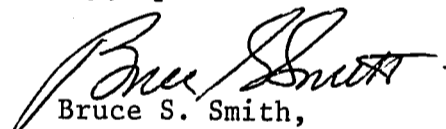
Ald. Pye raised the subject of the popularity of wave or tidal pools. Mr. Bagnell confirmed that shallow water does make repayment of the money and the speed of / installation of such equipment. It is something which would be considered if the facilities were expanded.

Referring to memberships outside Dartmouth, Ald. McCluskey wondered if fees were higher for non-residents. Mayor Savage referred to the fact that the building was a gift of the Province and the furnishings were paid by the City and the indirect effect this has on charging non-residents more. The matter has not been reviewed for several years, Mr. Bagnell confirmed.

Mr. Bagnell noted that \$10,000 a year is raised in parking fees. He noted that half the cars pay for their regular parking and half are not, but there are problems associated with enforcing parking rules on private parking lots.

Ald. Connors suggested that it might be a good idea to increase revenues by renting out space to a sports clothing/equipment store. Mr. Bagnell reviewed the history of such an enterprise and referred to what is currently taking place.

After discussing the Sportsplex budget the meeting adjourned. The next budget meeting will be Tuesday, April 15th.

  
Bruce S. Smith,  
City Clerk-Treasurer

City Council, Operating Budget, April 10th, 1986

ITEMS:

- 1) School Board Budget, pages 1 to 5.
- 2) Library, pages 5 to 7.
- 3) Museum, pages 7 & 8.
- 4) Sportsplex, pages 8 & 9.

Dartmouth, N. S.

April 15/86.

Regularly called meeting of City Council held  
this date at 7:30 p.m.

Present - Mayor Savage

Ald. Sarto	Thompson
Billard	MacFarlane
Connors	Levandier
Withers	McCluskey
Pye	Woods
Hawley	Greenough
Bregante	Hetherington
City Solicitor, M. Moreash	
City Administrator, C. A. Moir	
Asst. to City Administrator, T. Rath	
City Clerk-Treasurer, B. Smith.	

Before continuing with the budget discussions,  
Council agreed to add an item to the agenda and to deal  
with it at this time.

PENSION FUND  
CUSTODIAL SERVICES

A report from the Pension Committee was  
presented in connection with the previous recommendation  
from the Committee that new fund managers be appointed  
for the Employees Pension Fund. Proposals have been  
reviewed for the Pension Fund custodial services, and  
it has been recommended to Council:

- 1) retention of Royal Trust Company as the  
City of Dartmouth Employees Pension Fund  
Custodian, for a period of four years.
- 2) that the City of Dartmouth assume the  
responsibility for maintaining pensioner  
benefits payments, upon termination of  
the current agreement with Manulife.

Ald. Greenough, Chairman of the Pension Committee,  
moved the adoption of these recommendations. The motion  
was seconded by Ald. Thompson and it carried.

MOTION: Moved by Ald. Greenough & Thompson  
that the recommendations of the Pension  
Committee, with respect to custodial  
services for the City Pension Fund,  
be adopted; the recommendations are  
detailed above.

1986 OPERATING  
BUDGET

As directed by Council, City staff have compiled  
a list of proposed budget cuts, together with revenue  
increases, in attempting to achieve a 5% increase in  
the 1986 tax rate, as opposed to the 9.5% that would  
have been required for the budget as originally presented.

In his report to Council, Mr. Moir has recommended  
these expenditure reductions, plus the revenue increases,

which total \$2,041,900. It is further recommended that Council not proceed with the Continuous Clean-up Program, for an estimated saving of \$40,300. With these recommendations, an across-the-board tax increase of 5.5% would be possible. If Council is not able to agree with all the recommended budget cuts and/or the additional revenue sources, a 5% tax rate increase could be accomplished by taking the revenue required from the Surplus Account. The necessary resolutions and by-laws required to implement the staff recommendations, have been circulated with Mr. Moir's report. Additional information requested by Council during the course of budget discussions to date, was circulated just prior to this meeting.

In his opening remarks, the Mayor commended Mr. Moir and members of staff for their time and effort in making this report available to Council. He asked Mr. Moir to present his report and in doing this, he advised that the amount of the fee recommended for burning permits should be \$100. and not \$25. as shown.

Ald. Levandier requested further information on the existing surplus accounts, suggesting that the time has come to make use of these funds in order to avoid a tax increase. He felt that levels of Provincial funding have been reduced in Dartmouth's case because of the surplus funds we have available. Figures provided by Mr. Smith were as follows:

- 1) the accumulated surplus, as of Dec. 31/85, stands at \$3,207,258.  
as at Dec. 31/84, it stood at \$5,455,277.
- 2) the Burnside Sale of Land Account, as of Dec. 31/85, stands at \$9,359,109. Interest earned from this account goes back into Burnside.
- 3) the valuation allowance for outstanding taxes, as of Dec. 31/85, stood at \$3,194,006.
- 4) the Water Utility surplus, as of Dec. 31/85, stands at \$1,741,905.

Mr. Smith also advised that the 1985 operating deficit for the City is \$787,302. The figure for the accumulated surplus will therefore be reduced by that amount; otherwise, the deficit would have to be rated for in 1986.



Ald. Greenough was willing to support the staff report as presented, except for the deed transfer tax increase, which he felt should only go to 1¼%, instead of 1½%. He was prepared to introduce several scenarios for establishing residential and non-residential tax rates, based on variations of 4.5% and 5%, 4% and 5.5%, and so on. While copies of the proposed scenarios were being prepared for members of Council, the Mayor agreed to permit discussion to continue, prior to reviewing the list of expenditure cuts prepared by staff.

Ald. Levandier was concerned about the reduced levels of service to the public that will result from the expenditure reductions recommended. At the same time, he said he could not support a tax increase of any kind.

Ald. McCluskey questioned the figures provided for the items overtime, training, conferences, and dues & publications. The figures prepared by staff did not correspond with those she has compiled for the same items, and she felt the City cannot afford such major costs in these areas any longer.

Ald. Billard had reservations about a number of the items recommended for reduction. He said the School Board and the Sportsplex have no idea where the cuts allocated to them are to be made in their budgets. He also questioned costs for photocopying, and said he could not see any justification for recommending that the Lake Safety Patrol be deleted, while retaining an item such as the Sunshine Concert Series in the Parks & Recreation Dept. budget.

Ald. Bregante wanted to know if the City's liability would be affected by the elimination of a Lake Safety Patrol. The Solicitor later advised that the liability of the City would not be increased, since the City is not under any obligation to provide this service in the first place. It would be advisable, however, to inform the public that patrol service is no longer being provided.

Ald. Hawley considered it important to keep in mind the commercial tax rate established for the City of Halifax so that we do not exceed it and thereby place Dartmouth in a disadvantageous position from the point of view of attracting commercial and industrial development.

Council agreed to proceed with an item-by-item review of the staff report, beginning with the proposed expenditure cuts. The action taken was as follows:

- 1) Page C-2-3 (General Government: Admin.) - agreed to by Council.
- 2) Page C-2-4 (Clerk-Treas: Admin.): agreed to by Council.
- 3) Page C-2-7 (Clerk-Treas: Data Processing): Travel reduction of \$4,000. only and not the elimination of one position - agreed to by Council.
- 4) Page C-2-10 (Clerk-Treas: Finance): agreed to by Council. Mr. Smith advised that it is planned to accomplish this staff reduction through attrition, and a reorganization of the division will be involved to accommodate the change.

\*Item for further consideration.

\*Referring to page C-2-4, level 3, Ald. Connors suggested that it is short-sighted not to provide for this position, and he asked to have the item considered further at the end of the list. The position called for at level 3 is internal auditor.

Ald. Billard had several questions about page C-2-8 (Commissionaire service) and possible consolidation of this function with other positions he noted. Mr. Moir said that such a consolidation would only be possible in conjunction with City Hall janitorial services and this possibility is being looked at by staff.

- 5) Page C-2-6 (Gen. Government: Legal Services): agreed to by Council, but Ald. Hetherington asked to have the feasibility of our own legal staff, reviewed again. Mr. Moir noted that the committee appointed to carry out such a review in 1985, recommended in favour of retaining the present contract arrangement for legal services. The Mayor said he would have copies of the report from the special committee circulated to all members.
- 6) Page C-2-15 (Gen. Government: City Hall) - agreed to by Council.
- 7) Page C-3-3 (Fire Dept.: Fire Fighting) - agreed to by Council.
- 8) Page C-3-9 (Fire Dept.: Mechanical) - agreed to by Council.
- 9) Page C-4-16 (Police Dept.: Transportation): there would not be any reduction in the number of police cars in service (black & whites) but five of them would not be traded this year.

Ald. Levandier and Billard were opposed to this reduction, considering it important for a high visibility to be maintained by the Police Dept. Chief Trider and Mr. Lalonde were present to answer questions about the maintenance of police cars that are kept in use longer than one year. Mr. Lalonde said that after one year, maintenance costs are likely to double. Ald. Pye again raised a point about the joint purchase of vehicles on a metropolitan basis, with other police forces, as a means of cost-saving in the purchase of vehicles.

The motion of Ald. Greenough and Sarto, to approve the \$70,000. reduction for Police Dept. transportation, carried with Ald. Billard and Levandier voting against.

MOTION: Moved by Ald. Greenough & Sarto that Council approve the recommended reduction in the amount of \$70,000. for Police Dept. Transportation, page C-4-16 of the budget.

- 10) Page C-4-20 (Police Dept.: Lake Safety Patrol): Ald. Pye and Sarto moved the deletion of the budget item for Lake Safety Patrol, in the amount of \$25,000., as recommended.

The general response of Council to deleting this item was negative. Ald. Hetherington said there would be chaos on Lake Banook without a patrol service, especially in view of the regulations that have been introduced for the safety of boardsurfers and canoeists.

Chief Trider provided information to substantiate the recommended deletion of the item, but Council was not willing to support it. Ald. Billard asked if \$25,000. could not be cut from somewhere else in the Police Dept. budget. Chief Trider said it could not. He pointed out that in his seven-million-dollar budget, six million of that amount is for wages.

When the vote was taken on the motion, it was defeated with Ald. Levandier voting in favour.

Ald. McCluskey proposed that in lieu of the \$25,000. figure retained for lake safety patrol services, \$21,900. be deleted elsewhere in the budget for conference attendance by members of Council. The Mayor did not consider a motion to this effect to be in order at this point in the review process.

After a short recess, a presentation was made to Council on the proposal that 911 would become the emergency phone number for the metropolitan area. Correspondence and other related material has been circulated to all members of Council prior to the meeting, on this proposal.

● EMERGENCY NUMBER

Mr. Colin Latham of Maritime Tel & Tel made the presentation to Council under the headings of Benefits, Basic Features, Enhanced 911 Features, M.T. & T. Commitment, System Configuration Alternatives, Implementation,

and Summary. Cost implications for Dartmouth were reviewed in relation to those for the total metropolitan area.

Mr. Brian Smith, representing the Metropolitan Authority, then addressed Council on the time frame involved for introducing a 911 system, requiring two years lead time for Maritime Tel & Tel in order to have the start up of the new system coincide with the spring publication of a telephone directory in April of 1988. The Authority would therefore like to have some definite indication of the willingness of the local municipalities to participate, prior to the end of April of this year. If there is not a sufficient indication of interest at this time, introduction of the 911 system will have to be delayed until spring of 1989.

Mr. Smith provided additional information on staffing arrangements and on the cost factors from Dartmouth's point of view. The cost per year to the City of Dartmouth would be approx. \$200,000.

Ald. Levandier was in agreement with the 911 concept, and was willing to give it approval in principle, subject to referral to staff for further analysis of the cost implications for Dartmouth. Members were interested in comments from the Mayor on this matter, before deciding on a course of action. While he agreed with the 911 concept, based on the fact that it would provide better access into emergency systems, he felt that the system, as proposed for the metropolitan area, would not offer maximum efficiency. He favoured a directly-operated 911 centre from one control point. The Police Chief is willing to go along with this central concept, but the Fire Chief has reservations about it and is not in agreement with it. He said it might therefore be better to wait for another year, to give time for consultation with the Fire and Police Chiefs in the metropolitan area, in order to resolve such differences of opinion as these.

Mr. Latham acknowledged that the RCMP in the County also have a problem with the centralized system. He explained why Maritime Tel & Tel are looking for a commitment in principle at this time, however, before committing any further resources to the proposal.

Ald. Greenough moved, seconded by Ald. Hawley, that a decision be deferred to provide time for a continuing review, based on the points raised and discussed. In other words, the start up of a 911 system would be delayed until 1989 to provide the necessary time for further review. Mr. Smith was asked to comment further on the various items brought out in his memo of April 2/86 on the subject, copies of which were circulated with the other material. After hearing from Mr. Smith, the vote was taken on the motion and it carried with Ald. Levandier voting against.

MOTION: Moved by Ald. Greenough and Hawley that a decision on the 911 phone number proposal be deferred, to provide time for a continuing review, based on the points raised and discussed.

Council then resumed the review of the proposed expenditure reductions in the budget.

- 11) Page C-5-5 (Engineering: Admin.) - agreed to by Council.
- 12) Page C-5-8 (Engineering: Inspection) - agreed to by Council.
- 13) Page C-5-15 (Engineering: Spring Clean Up): Ald. Levandier proposed a motion that would have deleted the spring clean-up in favour of the continuous clean-up program approved by Council earlier this year. It was felt that two separate motions would be required instead, and Ald. Connors and Levandier first moved deletion of the item for spring clean-up, in the amount of \$50,700.

Mr. Fougere was asked to comment and explained why the continuous pick-up program can only work successfully after a spring clean-up has been completed. Asked which of the two he would prefer to have retained for 1986, Mr. Fougere said it should be the spring clean-up. Ald. Levandier felt the continuous pick-up program could be introduced without the spring clean-up, especially if citizens knew the pick-up service was to be continued on a regular basis, and were asked not to take undue advantage of the first week of new service.

Ald. Hawley suggested introducing the new service on a ward-by-ward basis, thereby reducing the impact of the first few weeks of it and keeping costs down.

Mr. Fougere noted that the estimate of \$40,300. for continuous pick-up is based on the inclusion of a spring clean-up in the budget. If the spring clean-up is to be eliminated and the continuous pick-up introduced without it, the cost projection would be higher.

When the vote was taken on the motion, it carried with Ald. Hawley voting against.

\*Item for further consideration.

\*Ald. Levandier said he would introduce the motion to proceed with a continuous pick-up program at the appropriate time.

14) Page C-6-10 (Gray Winter: Parks & Rec.): agreed to by Council.

15) Page C-6-12 (Active & Passive Lands: Parks & Rec.): agreed to by Council.

Ald. Connors felt that it should be possible to make additional reductions in the estimates for maintaining active and passive areas, by reallocating staff and accepting a lower level of service than is provided at level 2. Ald. Billard was also in favour of considering the level 1 expenditures. Other members did not share this opinion because of the impact that reduced levels of service have on the community and community organizations make use of these facilities. Ald. MacFarlane said it would be hard to justify an increase in the fees for use of sport fields if they are not going to be maintained even at their present standards.

\*Item for further consideration.

\*Ald. Hawley wanted to propose that part-time employees in the Parks & Rec. Dept. not receive the 4% salary increase for 1986, and that they be sent home on days when they cannot work and make up that time when required, without being paid overtime for doing so. He said he would introduce a motion to this effect at the appropriate time.

Responding to a suggestion that sports organizations should be helping to maintain playing fields, Ald. Hetherington noted that they are already assisting in lining the fields and in the scheduling of them, a saving to the Recreation Dept. Mr. Atkinson acknowledged that there is considerable saving to his department in these areas.

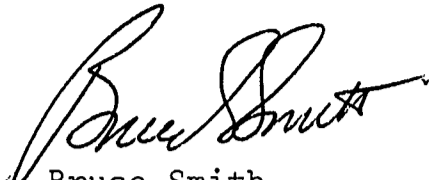
16) Page C-6-16 (Maintenance of Undeveloped City Property): Mr. Moir said it is hoped that summer employment programs will be able to take care of these budget items.

Council was willing to go along with the reduction of \$25,000. on the basis that if summer employment is not available, the activity will proceed as an over-expenditure.

17) Page C-6-17 (Grass Cutting): Ald. Levandier suggested that consideration should be given to private contracting for grass cutting and for the maintenance of active and passive lands (C-6-12). Mr. Atkinson and Mr. Moir advised that this has been looked into and it would not be any cheaper.

At the hour of 11:30 p.m., Council decided to adjourn and to reconvene this review of the reductions in budget at 4:30 p.m. on Thurs., April 17th

Meeting adjourned.

  
Bruce Smith,  
City Clerk-Treasurer.

City Council, Apr. 15/86

ITEMS:

- 1) Pension Fund Custodial Services, page 1.
- 2) 1986 Operating Budget, page 1 to 5 and page 7 & 8.
- 3) 911 Emergency Number, page 5 to 7 incl.

Dartmouth, N. S.

April 17/86.

Regularly called meeting of City Council  
held this date at 4:30 p.m.

Present - Mayor Savage

Ald. Sarto	Thompson
Billard	MacFarlane
Connors	Levandier
Pye	Woods
Hawley	Greenough
Bregante	Hetherington
McCluskey	
City Solicitor, S. Hood	
City Administrator, C. A. Moir	
Asst. to City Administrator, T. Rath	
Deputy City Treasurer, L. Corrigan.	

1986 OPERATING  
BUDGET

Council met to continue the review of the list of proposed budget deletions, prepared by City staff in response to direction given by Council that the tax rate increase is to be reduced from 9.5% to 5%. The review resumed at item C-6-17, which was under consideration when the April 15th meeting adjourned.

Action taken by Council on this and following items proceeded as follows:

1) Page C-6-17 (Grass cutting: Parks & Rec.):

At level 3, this item is an addition to an existing level of service, required for new parks and landscaped areas that came into existence in 1985.

Ald. Connors considered the projection of \$23,300. to be quite high for the amount of grass-cutting that will be required, and said he would like to see an analysis of grass-cutting costs per acre done by the Parks & Recreation Dept., to determine the efficiency of this operation. He discussed the costs involved further with Mr. Stevens and Mr. Atkinson.

On motion of Ald. Hetherington and Pye, Council approved the \$23,300. addition for grass-cutting at level 3.

MOTION: Moved by Ald. Hetherington & Pye that Council approve the \$23,300. addition for grass-cutting at level 3, page C-6-17.

2) Page C-6-31 (Special Events: Parks & Rec.):

On motion of Ald. Hetherington and Sarto, Council approved an addition of \$2,400. at level 3 for Special Events. Ms. Kaiser provided information on the costs that make up this additional amount, such as advertising and materials.

MOTION: Moved by Ald. Hetherington and Sarto that Council approve the addition of \$2,400. at level 3 for Special Events, page C-6-31.

3) Page C-6-33 (Canada Week: Parks & Rec.) -  
Deletion of this item will eliminate the



municipal segment of the Canada Week program, although there would still be some events funded by other government levels. The item was deleted, on motion of Ald. Hawley and Hetherington, in the amount of \$3,900.

MOTION: Moved by Ald. Hawley & Hetherington that the item for Canada Week (municipal) in the amount of \$3,900. be deleted, page C-6-33 of the budget.

- 4) Page C-6-34 (Grants: Parks & Rec. Dept.): Mr. Atkinson responded to questions about the effects of this \$11,000. reduction in grants to minor sports organizations. Ald. McCluskey was concerned about the difficulties this cut may cause for parents and children in these organizations. It was noted that in addition to the grants, the City is also subsidizing ice rentals for minor hockey clubs. Other members tended to feel that the City cannot continue with this double subsidization assistance. The deletion of \$11,000. for grants was approved, on motion of Ald. Greenough and Thompson.

MOTION: Moved by Ald. Greenough & Thompson that Council approve the deletion of \$11,000. for grants, as per page C-6-34 of the budget.

- 5) Page C-6-35 (Cdn. Participaction Week): Mr. Moir brought to Council's attention the fact that a challenge was issued some time ago to the City of Moosejaw by the City of Dartmouth, in connection with Participaction Week. An amount of \$2,500. is required as an addition to the budget in order for Dartmouth to be able to participate as planned. Members of Council agreed that this commitment will have to be honored and agreed to include the \$2,500. figure in the budget on page C-6-35.

The Mayor pointed out to Council that unless the 1986 tax rate can be set by next Tuesday, April 22nd, it will not be possible to get the tax billings out on time, by the May 1st deadline, and there will be a corresponding loss in revenue from interest if the billings are delayed. He therefore stressed the importance of an April 22nd deadline for setting the tax rate.

- 6) Page C-7-4 (Planning): On motion of Ald. Greenough and Sarto, a reduction in the amount of \$1,500. was approved for planning, page C-7-4.

MOTION: Moved by Ald. Greenough & Sarto that Council approve a deletion in the amount of \$1,500. for planning, page C-7-4 of the budget.

- 7) Page C-7-7 (MPS Public Participation: Planning): This deletion involves the closing of the storefront office on Portland Street and associated costs of its operation. Mr. Bayer explained why he has proposed this budget reduction, and alternate arrangements that will be made to compensate.

On motion of Ald. Greenough and Thompson Council approved the \$19,400. deletion for page C-7-7 (Ald. Woods, Levandier, Pye, Connors and Bregante voting against).

MOTION: Moved by Ald. Greenough & Thompson that Council approve the deletion of \$19,400. for MPS Public Participation, page C-7-7 of the budget.

\*Item for further consideration.

\*The Mayor noted that Council will be required to adopt Resolution 86-18 at a later time in connection with the action taken on the MPS item.

- 8) Page C-7-8 (T.M.G.: Planning): On motion of Ald. Greenough and Sarto, Council approved the deletion of \$20,000. (traffic lane markings), page C-7-8 of the budget.

MOTION: Moved by Ald. Greenough & Sarto that Council approve a deletion in the amount of \$20,000., page C-7-8 (T.M.G.:Planning).

- 9) Page C-8-6 (Phoenix House: Social Services);  
A \$30,000. reduction in the City's contribution toward Phoenix House has been proposed, since the project is not expected to get underway until later in the year than anticipated. Ald. Hawley suggested that a revenue item in the amount of \$10,000. should be shown to reflect cost-sharing the City can expect to receive. The \$30,000. reduction was approved, on motion of Ald. Levandier and Hetherington.

- 10) Page C-8-8 (Meals-on-Wheels: Social Services):

Mr. McNeil explained that the \$20,000. reduction would be accomplished by implementing a \$2. charge per meal. However, meals would not be denied to anyone unable to pay this charge. Also, if arrangements are made with the Senior Citizens Service Centre to undertake this project, the cost of a salary for the cook will be saved. On motion of Ald. Thompson and Hetherington, Council approved the \$20,000. reduction.

MOTION: Moved by Ald. Thompson & Hetherington that Council approve the deletion in the amount of \$20,000., page C-8-8 (Meals-on-Wheels: Social Services).

- 11) Page C-8-12(Grants: Social Services) Ald. Hetherington and Sarto moved that Council approve the \$47,000. reduction for grants, but Ald. Hawley requested information on last year's grant allocations and a figure for \$30,000. that did not appear on the list of approvals recommended by last year's Grants Committee.

Mr. McBain agreed to provide this information and until it was available, Council proceeded on to other items.

Ald. MacFarlane was present from this point in the meeting.

- 12) Page C-9-8 (Special Events) - The proposed deletion of \$30,000. is comprised of \$20,000. for the Junior World Canoe Championships and \$10,000. for Municipal Awareness Week. Ald. Connors was concerned about the commitment the City has made to the Canoe Championships, and whether this deletion will be seen as a reluctance to honor that commitment. Mr. Moir noted that the City's total commitment to \$100,000. is still on record, even though this year's budget may not include any funding provision. It was also noted that other levels of government have not made any financial

contributions to date toward the Championships. The \$30,000. deletion was approved, on motion of Ald. Greenough and Thompson. (Ald. Pye against)

MOTION: Moved by Ald. Greenough & Thompson that Council approve the deletion of \$30,000. for Special Events, page C-9-8.

\*Item for further consideration.

\*Ald. Billard asked to have the item on page C-9-17 (Manpower Intensive Employment Program) added at the end of the list for consideration.

13) Page C-9-18 (Emergency Measures Coordination): The proposed deletion of \$37,400. for this item means that a Coordinator would not be engaged by the City, as the Emergency Control Committee has recommended. The Mayor spoke to Council on the present lack of a much-needed EMO program for Dartmouth, pointing out that we do not presently have staff members who are able to take on this added responsibility. Ald. Bregante agreed that an EMO Coordinator is required for the City. Ald. McCluskey did not agree with the deletion of this item either, but other members felt the position could be delayed until January of next year, or the duties of Coordinator could be assigned to a present staff member.

Ald. Billard suggested an evaluation of the matter after the Mayor has returned from the Arrnprior course he will be attending, at which time he can make a report on the type of person that would be required for the position, the length of time a Coordinator would be required, as well as addressing the other concerns that need Council's attention.

The Mayor said it would be in order to go along with this suggestion, on the understanding that if it is considered necessary to establish a Coordinator's position in 1986, it will be approved as an over-expenditure later. Members were willing to have the deletion approved on this basis.

On motion of Ald. Greenough and Levandier, Council therefore approved the deletion of \$37,400. for Emergency Measures Coordination, page C-9-18. (Ald. Bregante, McCluskey & Pye

MOTION: Moved by Ald. Greenough & Levandier <sup>voting against</sup> that Council approve the deletion of \$37,400. for Emergency Measures Coordination, page C-9-18.

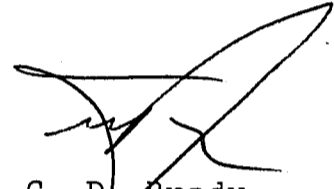
Item 11 continued: Page C-8-12 (Grants: Social Services):

After Mr. McBain returned to the Chamber with additional information on grant allocations for 1985, these were detailed to Council, and it was explained that the additional \$30,000. in question was approved by Council on Jan. 22/85 for the Share Program for senior citizens. Ald. Hawley had concerns about any reduction in the funding for grants, noting that there are increasing needs every year for assistance from the City by the groups and organizations that apply. Ald. Connors agreed that the municipal assistance these groups receive often makes up the marginal difference in terms of being able to continue to operate. It was noted that if they have to spend more time in fund-raising activities, they are not able to carry out the functions required of them in the community.

Ald. Sarto had some reservations about the accountability of these organizations, and said he would like to be provided with some figures on the salaries that full and part-time staff receive, also, the percentage increase for salaries in these cases. It was noted that the Grants Committee is provided with all of these figures and has the opportunity to review them with representatives before any recommendations are made to Council. Ald. Sarto said he would still like to have this information provided. (Motion still on the floor.)

At the hour of 7:00 p.m., it was necessary for Council to adjourn, since there were other meetings that members were required to attend. Council will meet next on Tues., April 22nd at 4:30 p.m. for 5:00, and the Mayor said the meeting on that date will continue to the point where the tax rate can be established for 1986.

Meeting adjourned.



G. D. Brady,  
Deputy City Clerk.

City Council, Apr. 17/86

ITEMS:

- 1) 1986 Operating Budget, page 1 to 5 incl.

Dartmouth, N. S.

April 22/86.

Regularly called meeting of City Council  
held this date at 5:00 p.m.

Present - Mayor Savage

Ald. Sarto	Thompson
Billard	MacFarlane
Connors	Levandier
Withers	McCluskey
Pye	Woods
Hawley	Greenough
Bregante	Hetherington
City Solicitor, S. Hood	
City Administrator, C. A. Moir	
Asst. to City Administrator, T. Rath	
City Clerk-Treasurer, B. Smith.	

The Mayor opened the meeting by commending Council for the careful review that has been given the budget to this point; he then proposed a format to be followed for the meeting in order to be able to set the tax rate as of this date. Members of Council were in agreement with the format suggested to them, but did not want to go on to deal with the capital budget after completing the operating budget.

1986 OPERATING  
BUDGET

Council continued with the item-by-item review of expenditures proposed for deletion in Mr. Moir's report of April 14/86. The following action was taken:

- 1) C-8-12 (Grants: Social Services) - On motion of Ald. Greenough and Thompson, Council agreed to leave the \$47,000. item for Grants in the budget, rather than deleting it as recommended.  
MOTION: Moved by Ald. Greenough & Thompson that the \$47,000. item for Grants (page C-8-12) be retained in the budget.
- 2) Page C-9-4 (Grants) - Council dealt with the second Grants recommendation, in conjunction with the one above, and on motion of Ald. Hawley and McCluskey, agreed to retain this \$54,000. item in the budget as well, rather than deleting it as recommended.  
MOTION: Moved by Ald. Hawley and McCluskey that the \$54,000. item for Grants (page C-9-4) be retained in the budget.
- 3) Page C-9-20 (Ind. Promotion & Development) - Mr. Rath explained the items that make up the \$39,900. reduction recommended for Industrial Promotion & Development. Ald. Hawley was concerned about the effect of deleting the position of Marketing Analyst, and moved that \$10,000. be retained in the budget to hire this person at some later time in the year. Ald. Withers seconded the motion and it was debated. Ald. Greenough noted that Mr. Rath will be assuming full-time duties as Industrial Promotion Officer this year, and Mr. Rath made the point that the time when a Marketing Analyst was most needed, has gone by. It was necessary

to go out to contract for the work for 1986. He suggested that Council might want to give the position some consideration before 1987, with the idea of filling it in January or Feb. of next year.

When the vote was taken on the motion, it was defeated. Council then proceeded to delete the \$39,900. amount, as recommended, on motion of Ald. Greenough and Levandier (Ald. Hawley voting against).

MOTION: Moved by Ald. Greenough & Levandier that \$39,900. be deleted for Ind. Promotion & Development (Page C-9-20).

- 4) Page C-9-22 (Tourist Commission) - Mr. Till requested that he be allowed to make the \$12,000. deletion from his budget at his discretion, rather than specifying the cut for any one particular item. Council was willing to approve the \$12,000. deletion on this basis, and on motion of Ald. Levandier and Greenough, the deletion was made from the Tourist Commission budget, with no specific item being identified for reduction.

MOTION: Moved by Ald. Levandier & Greenough that Council approve the deletion of \$12,000. from the Tourist Commission budget, with no specific item being identified for reduction.

- 5) Page C-10-1 (School Board) - Ald. Greenough and Thompson moved the deletion of \$150,000. from the School Board budget.

Supt. Harrison explained the areas where further cuts will be made in the School Board budget to achieve the \$150,000. reduction Mr. Moir has recommended. The items identified were: two teaching positions, one sabbatical leave, saving from the position change of Asst. Supt. to Director of Finance, and by delaying the Board's contribution to the long-term service award sinking fund. Asked later where any additional cuts in the budget would be made, Supt. Harrison indicated the following areas: the enriched program, secretarial services at the junior high school level, the instrumental music program, the elementary French program at the Grade 3 level, speech therapy and audiology, the Coordinated Education Centre, Physical education teachers at the junior high level.

Ald. Hetherington and Billard did not consider the \$150,000. reduction to be sufficient cut in the School Board budget. Ald. Levandier felt there should have been more of a reduction in the number of teaching positions, more in keeping with declining enrolment figures. Supt. Harrison noted that the Board has already cut the budget by \$600,000. before this most recent cut of \$150,000. The teaching complement will be reduced by 25 positions in total this year as a result.

Budget items that received particular attention during the debate, were: conferences, guidance counseling, school library services, maintenance costs and services, telephone costs, Continuing Education and Driver Education programs. Points were made again about the transfer of education costs to municipal taxpayers and the increasing difficulty this presents for the City and the School Board. Ald. Pye felt there should be more of an emphasis on offsetting increasing costs with sources of revenue, such as his suggested implementation of parking fees.

Members of Council speaking in favour of the motion were not willing to see the School Board budget cut further, because of the detrimental effect on the school system and level of education for children in Dartmouth. When the vote was taken on the motion, it carried with Ald. Hetherington & Levandier voting against.

MOTION: Moved by Ald. Greenough & Thompson that Council approve the deletion of \$150,000. from the School Board budget (page C-10-1).

- 6) Page C-10-1 (Library) - The recommended deletion of \$15,800. from the Library budget was approved, on motion of Ald. Greenough and Thompson.

MOTION: Moved by Ald. Greenough & Thompson that \$15,800. be deleted from the Library budget (page C-10-1).

- 7) Page C-10-1 (Sportsplex) - The recommended deletion of \$25,000. from the Sportsplex budget was approved, on motion of Ald. Sarto and MacFarlane. Ald. Billard requested information on where the cuts in this budget will be made.

MOTION: Moved by Ald. Sarto and MacFarlane that \$25,000. be deleted from the Sportsplex budget (page C-10-1).

Ald. Hetherington asked that the Sportsplex follow the same format as the one for other budgets, in future.

- 8) Page C-12-2 (Museum: Administration) - The recommended deletion of \$3,200. from the Museum budget was approved, on motion of Ald. Sarto & Thompson.

MOTION: Moved by Ald. Sarto and Thompson that \$3,200. be deleted from the Museum budget (page C-12-2).

- 9) Page C-12-3 (Museum: Bldg. Operations) - The recommended deletion of \$8,000. from the Museum budget was approved, on motion of Ald. Thompson and Sarto.

MOTION: Moved by Ald. Thompson and Sarto that \$8,000. be deleted from the Museum budget (page C-12-3).

- 10) Page C-12-5 (Museum: Evergreen) - The recommended deletion of \$1,400. from the Museum budget, for Evergreen, was approved, on motion of Ald. Thompson and Greenough.

MOTION: Moved by Ald. Thompson & Greenough that \$1,400. be deleted from the Museum budget (page C-12-5).

Having completed the list of proposed deletions, the Mayor advised Council that members could now bring forward the additional items they have indicated during this and previous budget discussions.

Ald. Greenough had a proposal for charging about one third of the debt charges for the Burnside Park to the sale of land account, thereby not having to rate for them in the 1986 tax rate. Mr. Moir said

ADDITIONS &  
DELETIONS

it would probably be possible to do this, provided the amount brought forward was not too large. Mr. Rath was also asked to comment, and he advised that the Industrial Commission is going to be looking at a list of capital improvements required in the Park, with the idea of funding these from the sale of land account. These projects could not be carried out if the account is reduced significantly.

The Mayor suggested that Ald. Greenough introduce his proposal at the appropriate point in the meeting for Council's further consideration.

CONTINUOUS GARBAGE  
PICKUP

Ald. Levandier noted that the spring clean-up item has been cut from the budget, and he wanted to see the continuous garbage pickup program reinstated so that citizens will have some opportunity to receive a clean-up service in 1986. He moved that \$40,300. be added to the Engineering Dept. budget (page C-5-13), to provide for a continuous garbage pickup program in 1986. The motion was seconded by Ald. MacFarlane.

Mr. Fougere again explained the problems that will result in attempting to introduce this program without a spring cleanup first. It was suggested to Council that if the continuous program is to be approved, the figure for the spring cleanup should be reinstated as well. Ald. Greenough proposed, as an alternative, that implementation of the continuous pickup service be delayed until September of 1986, and in the meantime, the impact of the new transfer station can be assessed also. He moved in amendment, seconded by Ald. Levandier, that the continuous garbage pickup program not be implemented until September of 1986. The amendment carried and the amended motion carried.

MOTION: Moved by Ald. Levandier & MacFarlane that \$40,300. be added to the Engineering Dept. budget (page C-5-13), to provide for a continuous garbage pickup program in 1986.

AMENDMENT: Moved in amendment by Ald. Greenough & Levandier that the continuous garbage pickup program not be implemented until September of 1986.



OAKWOOD HOUSE

Ald. McCluskey had a number of questions about the administration and use of Oakwood House. Mr. Moir explained its use as a service centre and the arrangements that are made with the VON and other organizations, for running the building. He suggested that if Council wants to look at the building and the policy for its maintenance and administration, this matter could be studied during 1986.

OVERTIME

Ald. McCluskey again raised her concerns about the total cost of overtime to the City, and Mr. Moir explained why some of these costs have risen with the unionizing of inside workers who now have to be paid time-and-a-half for overtime worked. He said Council may wish to review the subject of overtime more thoroughly at another point in the year.

MANPOWER INTENSIVE  
EMPLOYMENT PGM.

Ald. Billard asked for further information on the budget item Manpower Intensive Employment Program, page C-9-17 of the budget. Mr. Bayer explained that provision has been include for transportation costs, to improve the effectiveness of summer employment programs. Ald. Billard and Connors moved that this item be reduced to \$5,000. from the present estimate. Ald. Greenough and Levandier were opposed to the motion. They felt there is not much point in having student workers for the summer if the City cannot use them to maximum advantage. When the vote was taken on the motion, it carried with Ald. Greenough, Levandier, Thompson and Bregante voting against.

MOTION: Moved by Ald. Billard & Connors that the budget item for Manpower Intensive Employment Program (page C-9-17) be reduced to \$5,000.

RESOLUTION 86-18:  
MPS REVIEW

In view of the action previously taken by Council in deleting items from the Planning Dept. budget, associated with the MPS Review (Public Participation), it was necessary to adopt Resolution 86-18, already circulated at an earlier meeting.

Council proceeded to adopt Resolution 86-18, as required, on motion of Ald. Bregante and McCluskey

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MOTION: Moved by Ald. Bregante and McCluskey that Council adopt Resolution 86-18, as required in connection with action previously taken to reduce the Planning Dept. budget (page C-7-7).

ELECTRICITY COST

Ald. Woods noted a previous request made by him, that the electricity cost shown on page C-9-9 be transferred to the T.M.G. (Page C-7-8). He noted that this has not yet been done.

REVENUE ITEMS

Council agreed to proceed with a review of the proposed revenue increases, as listed in Mr. Moir's report. The items are explained in Attachment "A", which accompanied the report, and the necessary by-laws and resolutions, required to implement the various changes, were also before Council in conjunction with these items.

DEED TRANSFER TAX  
PAGE B-2-3

Item one proposes a deed transfer tax increase from 1% to 1.5%. Ald. Connors and Greenough had reservations about the impact of this large an increase in the deed transfer tax. They were willing to have it go to 1.25%, however, and considered this to be a preferable rate of increase. Ald. Greenough and Hawley moved that the deed transfer tax be increased to 1.25%.

Ald. Thompson and Levandier were opposed to the increase; Ald. Thompson felt that if there is to be any change at all, it should be on a graduated scale, according to the value of the building. Other members who spoke in favour did not think the increase would put Dartmouth in a detrimental position (ie. in relation to the other local municipalities). Ald. MacFarlane said he would not be surprised if the other metropolitan municipalities did not make the same move before too long. The proposed revenue increase, based on 1.25%, would be \$268,500., as compared with the projected figure of \$537,000., if the increase had been to 1.5%.

When the vote was taken on the motion, it carried by a vote of 9 to 5.

MOTION: Moved by Ald. Greenough and Hawley that the deed transfer tax be increased from 1% to 1.25%.

Council was required to approve By-law C-582,

MOTION: Moved by Ald. Bregante and McCluskey that Council adopt Resolution 86-18, as required in connection with action previously taken to reduce the Planning Dept. budget (page C-7-7).

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When the vote was taken on the motion, it carried by a vote of 9 to 5.

MOTION: Moved by Ald. Greenough and Hawley that the deed transfer tax be increased from 1% to 1.25%.

Council was required to approve By-law C-582,

in order to be able to implement the deed transfer tax increase. The figure of 1.5% in section 2 of the by-law was changed to read 1.25%.

It was moved by Ald. Hetherington and Sarto and carried that leave be given to introduce the said By-law C-582 and that it now be read a first time.

It was moved by Ald. Sarto and Hetherington and carried that By-law C-582 be read a second time.

Unanimous consent was given by Council for third reading of the by-law.

It was moved by Ald. Greenough and Hawley and carried that By-law C-582 be read a third time and that the Mayor and the City Clerk be authorized to sign and seal the said by-law on behalf of the City.

MOTIONS: Three readings given to By-law C-582: increase in deed transfer tax to 1.25%.

GRANTS IN LIEU  
PAGE B-3-1

On motion of Ald. Hawley and Hetherington, Council approved the projected revenue increase for Grants in Lieu, estimated at \$38,000. (page B-3-1).

MOTION: Moved by Ald. Hawley and Hetherington that Council approve the projected revenue increase, in the amount of \$38,000., for Grants in Lieu.

TAX CERTIFICATES  
PAGE B-8-1

On motion of Ald. Withers and Greenough, Council approved the proposed increase in the fee for tax certificates, to \$20. (page B-8-1), estimated to add \$7,000. in revenue in 1986.

MOTION: Moved by Ald. Withers and Greenough that Council approve the proposed increase in the fee for tax certificates, to \$20. and the additional estimated revenue figure of \$7,000.

BY-LAW C-583  
TAX CERTIFICATES

Council was required to approve By-law C-583, in order to be able to implement the proposed increase in the cost of tax certificates.

It was moved by Ald. Withers and MacFarlane and carried that leave be given to introduce the said By-law C-583 and that it now be read a first time.

It was moved by Ald. Hetherington and Withers and carried that By-law C-583 be read a second time.

Unanimous consent was given by Council for third reading of the by-law.

It was moved by Ald. Greenough and MacFarlane and carried that By-law C-583 be read a third time and that the Mayor and the City Clerk be authorized to sign and seal the said by-law on behalf of the City.

MOTIONS: Three readings given to By-law C-583:  
increase in the cost of tax certificates.

PARKING RENTAL  
PAGE B-19-1

The proposed increase in parking rental rates is applicable to the Ferry Terminal parking lot and other City-owned lots, based on the following:

City staff: Increased from \$8. to \$20.  
Other: " " \$35. to \$40.

Ald. Hetherington had questions about the application of the proposed increase to spaces which are shared by several employees, as in the case of the Fire Dept. He discussed these with Mr. Smith. Ald. Pye favoured a uniform rental fee that applies to all City employees, including teachers. He moved that the City of Dartmouth issue a uniform parking permit for all its employees, that fee to be set at \$20. per month. The motion was seconded by Ald. Hetherington.

Ald. Hawley asked whether in fact, teachers can be classified as employees of the City. There was some difference of opinion about this point, and confusion generally about which employee groups would be included in the motion and how such rental requirements would be enforced in unregulated parking areas. The concern was expressed that teachers and other school employees would simply start parking their cars on the streets instead of in the parking spaces next to schools. Members speaking in support of the motion felt it is unfair to single out one group of employees, because they have to work downtown, and require them to pay parking rentals. A petition signed by employees, opposed to the rental increase, has been circulated. When the vote was taken on the motion, it resulted in a 7 to 7 tie. The Mayor cast the deciding vote against and declared the motion to be defeated. He asked to

have this item brought forward again in about a month's time to review the fairness question of rental rates and their application.

On motion of Ald. Levandier and Billard, Council approved the parking rental increases proposed (as noted on page 8 of these minutes) and the proposed revenue increase of \$21,000. (page B-19-1). This motion carried by a vote of 10 to 4.

MOTION: Moved by Ald. Levandier & Billard that Council approve the parking rental increases proposed and the proposed revenue increase of \$21,000. for this item.

REVENUE RECOVERABLES  
PAGE B-19

On motion of Ald. MacFarlane and Hetherington, Council approved the projected revenue increase for Revenue Recoverables, in the amount of \$12,500. (page B-19).

MOTION: Moved by Ald. MacFarlane & Hetherington that Council approve the projected revenue increase for Revenue Recoverables, in the amount of \$12,500.

PARKS & RECREATION  
PAGE B-12

Ald. Pye and McCluskey moved the approval of the proposed revenue increase in the amount of \$49,700. for Parks & Recreation (page B-12).

Ald. Greenough and Thompson moved in amendment that the rates for Shubie Campground be increased from \$6. to \$10. and from \$8. to \$12., projected to further increase this revenue item by an additional \$20,000. The amendment carried and the amended motion carried. The total revenue increase would therefore be projected at \$69,700. instead of \$49,700.

MOTION: Moved by Ald. Pye and McCluskey that Council approve the proposed revenue increase in the amount of \$49,700. for Parks & Recreation.

AMENDMENT: Moved in amendment by Ald. Greenough and Thompson that the rates for Shubie Campground be increased from \$6. to \$10. and from \$8. to \$12., further increasing the Parks & Recreation revenue item to the total amount of \$69,700.

FIRE DISPATCHING  
COUNTY PAGE B-6-4

On motion of Ald. MacFarlane and Connors, Council approved the increased revenue figure for Fire Dispatching to the County of Halifax, in the amount of \$15,000. (page B-6-4).

MOTION: Moved by Ald. MacFarlane and Connors that Council approve the increased revenue for Fire Dispatching, estimated at \$15,000. (page B-6-4).

FINES & FEES:  
POLICE DEPT.  
PAGE B-6

A number of proposed increases in fines and fees under the jurisdiction of the Police Dept., have been outlined in Attachment "A"; these total \$111,900. in additional revenue. Ald. Hawley and Sarto moved the approval of the proposed increases (page B-6).

It was moved in amendment by Ald. Hawley and Connors that this amount be further increased by \$20,000. for radar enforcement. The amendment carried.

Ald. Connors proposed that the fine for meter violations be increased to \$10. instead of the \$5. being recommended. He moved this in amendment, seconded by Ald. MacFarlane. Members opposed to the amendment were concerned about the impact on downtown businesses, when the City is trying to encourage people to shop downtown. Ald. Connors explained the intent of his motion, to discourage the loading of meters by commuters and other people who monopolize their use. The amendment was defeated.

Ald. Withers suggested that some consideration be given to increasing the number of meters in use, especially on those streets where there are presently no meters installed at all. Mr. Moir said this would be a subject for Council to address during 1986, if it felt that additional meters are required downtown.

Deputy Chief Cole noted that the Police Dept. will be bringing a recommendation to Council very soon on the concept of pyramid ticketing, as it has been introduced elsewhere with success.

The vote was taken on the amended motion and it carried with Ald. Levandier and Withers voting against. The revised total for page B-6 is \$131,900.

MOTION: Moved by Ald. Hawley and Sarto that the proposed increases in fines and fees for the Police Dept., totalling \$111,900. in additional revenue, be approved.

AMENDMENT: Moved in amendment by Ald. Hawley and Connors that this figure be further increased by \$20,000. for radar enforcement. The revised total for page B-6 is \$131,900.



BY-LAW C-584  
TAXI LICENSE FEES

Council was required to approve By-law C-584, in order to be able to implement the proposed increase in taxi license fees. The by-law was first corrected by changing the figures in section 1. from \$40. to \$80. (second line), and from \$50. to \$100. (third line). The figures in section 2. remain at \$40. (second line) and \$50. (third line).

It was moved by Ald. Sarto and Levandier and carried that leave be given to introduce the said By-law C-584 and that it now be read a first time.

It was moved by Ald. Sarto and Hetherington and carried that By-law C-584 be read a second time.

Unanimous consent was given by Council for third reading of the by-law.

It was moved by Ald. Hetherington and Hawley and carried that third reading be given to By-law C-584 and that the Mayor and the City Clerk be authorized to sign and seal the said by-law on behalf of the City.

MOTIONS: Three readings given to By-law C-584: increase in taxi license fees.

PLANNING DEPT.:  
LICENSES & PERMITS  
PAGE B-5

A number of proposed increases in license and permit fees, under the jurisdiction of the Planning & Development Dept., have been outlined in Attachment "A"; these total \$78,600. in additional revenue. Ald. Sarto and Thompson moved approval of the proposed increases (page B-5).

Ald. Pye and McCluskey moved in amendment that the fee increase proposed for licensing mobile homes, be increased only from \$30. to \$40., instead of to \$60. as recommended. The amendment carried, resulting in a reduction to \$74,800. in the total estimated revenue. The amended motion carried.

MOTION: Moved by Ald. Sarto and Thompson that the proposed increases in fees for licenses and permits for the Planning Dept., be approved.

AMENDMENT: Moved in amendment by Ald. Pye and McCluskey that the fee increase proposed for licensing mobile homes, be to only \$40., instead of to \$60., resulting in a reduction in the total revenue figure to \$74,800.

A series of by-laws, required to implement the increases in licenses and fees approved by Council, now had to be adopted. They were presented one-by-one for approval, as follows:

BY-LAW C-581:  
SUBDIVISION  
APPLICATIONS

1) It was moved by Ald. Greenough and Thompson and carried that leave be given to introduce the said By-law C-581 and that it now be read a first time.

It was moved by Ald. Withers and Thompson and carried that By-law C-581 be read a second time.

Unanimous consent was given by Council for third reading of the by-law.

It was moved by Ald. Pye and Sarto and carried that By-law C-581 be read a third time and that the Mayor and the City Clerk be authorized to sign and seal the said by-law on behalf of the City.

MOTIONS: Three readings given to By-law C-581: processing of subdivision applications.

BY-LAW C-579:  
PLUMBING LICENSES  
AND PERMITS

2) It was moved by Ald. Hawley and Sarto and carried that leave be given to introduce the said By-law C-579 and that it now be read a first time.

It was moved by Ald. Sarto and Hawley and carried that By-law C-579 be read a second time.

Unanimous consent was given by Council for third reading of the by-law.

It was moved by Ald. Hawley and Sarto and carried that By-law C-579 be read a third time and that the Mayor and City Clerk be authorized to sign and seal the said by-law on behalf of the City.

MOTIONS: Three readings given to By-law C-579: plumbing licenses and permits.

BY-LAW C-580:  
MOBILE HOME  
LICENSES

3) A change was made in Sections 1. and 2. of By-law C-580, to reflect the amendment adopted (as per page 11 of these minutes). The fee for mobile home licenses will now read \$40. instead of \$60.

It was moved by Ald. Sarto and McCluskey and carried that leave be given to introduce the said By-law C-580 and that it now be read a first time.

It was moved by Ald. Pye and Sarto and carried that By-law C-580 be read a second time.

Unanimous consent was given by Council for third reading of the by-law.

It was moved by Ald. Bregante and Sarto and carried that By-law C-581 be read a third time and that the Mayor and the City Clerk be authorized to sign and seal the said by-law on behalf of the City.

MOTIONS: Three readings given to By-law C-580: mobile home licenses.

BY-LAW C-586:  
LICENSE FOR  
LODGING HOUSES

4) It was moved by Ald. Hawley and Hetherington and carried that leave be given to introduce the said By-law C-586 and that it now be read a first time.

It was moved by Ald. Sarto and MacFarlane and carried that By-law C-586 be read a second time.

Unanimous consent was given by Council for third reading of the by-law.

It was moved by Ald. Greenough and Thompson and carried that By-law C-586 be read a third time and that the Mayor and the City Clerk be authorized to sign and seal the said by-law on behalf of the City.

MOTIONS: Three readings given to By-law C-586: lodging house licenses.

Ald. McCluskey asked to see a copy of this by-law to have clarification on the definition of "lodging houses".

BY-LAW C-585;  
SIGN PERMITS

5) It was moved by Ald. Hawley and Pye and carried that leave be given to introduce the said By-law C-585 and that it now be read a first time.

It was moved by Ald. Withers and McCluskey and carried that By-law C-585 be read a second time.

Unanimous consent was given by Council for third reading of the by-law.

It was moved by Ald. Thompson and Greenough and carried that By-law C-585 be read a third time and that the Mayor and the City Clerk be authorized to sign and seal the said by-law on behalf of the City.

MOTIONS: Three readings given to By-law C-585: sign permits.

ENGINEERING REVENUE:  
PAGE B-20

On motion of Ald. MacFarlane and Thompson,

RESOLUTION 86-19

Council adopted Resolution 86-19, authorizing increases in deposits and fees for street openings and sewer taps, as proposed, for total additional revenue in the amount of \$13,200. The resolution sets out the new schedule for deposits and fees.

MOTION: Moved by Ald. MacFarland and Thompson that Council adopt Resolution 86-19, authorizing increases in deposits and fees for street openings and sewer taps, as proposed, for total additional revenue in the amount of \$13,200.

WATER UTILITY  
PAGE B-20

On motion of Ald. Greenough and Thompson,

Council approved the additional revenue figure for the Water Utility, in the amount of \$225,900., as outlined on the revenue sheets B-20- 2 to B-20-7 incl.

MOTION: Moved by Ald. Greenough & Thompson that Council approve the additional revenue figure for the Water Utility, in the amount of \$225,900.

MISCELLANEOUS  
FINES & FEES  
PAGE B-6-1

On motion of Ald. MacFarlane and Thompson,

Council approved the \$30,000. increase in revenue projected for Miscellaneous Fines and Fees (page B-6-1).

MOTION: Moved by Ald. MacFarlane & Thompson that Council approve the \$30,000. increase in revenue projected for Miscellaneous Fines & Fees (page B-6-1).

Council was then required to approve two by-laws to permit the implementation of the increases authorized above. They are as follows:

BY-LAW C-577:  
FINES FOR DOGS

1) By-law C-577 increases the fine for violation of the Dog By-law.

It was moved by Ald. Greenough and Hawley and carried that leave be given to introduce the said By-law C-577 and that it now be read a first time.

It was moved by Ald. Hetherington and Sarto and carried that By-law C-577 be read a second time.

Unanimous consent was given by Council for third reading of the by-law.

It was moved by Ald. Hetherington and Withers and carried that By-law C-577 be read a third time and that the Mayor and the City Clerk be authorized to sign and seal the said by-law on behalf of the City.

MOTIONS: Three readings given to By-law C-577: fines, Dog By-law.

BY-LAW C-578  
BURNING PERMITS

2) By-law C-578 increases the cost of burning permits to \$100.

It was moved by Ald. Hawley and Thompson and carried that leave be given to introduce the said By-law C-578 and that it now be read a first time.

It was moved by Ald. Hetherington and Sarto and carried that By-law C-578 be read a second time.

Unanimous consent was given by Council for third reading of the by-law.

It was moved by Ald. Hetherington and Withers and carried that By-law C-578 be read a third time and that the Mayor and the City Clerk be authorized to sign and seal the said by-law on behalf of the City.

MOTIONS: Three readings given to By-law C-578: Burning permit fees.

FERRY CANTEEN  
REVENUE

On motion of Ald. Hawley and Sarto, Council approved \$23,000. in additional Ferry Canteen revenue, as projected.

MOTION: Moved by Ald. Hawley and Sarto that Council approve \$23,000. in additional Ferry Canteen revenue, as projected.

REDUCTIONS:  
CAPITAL OUT OF  
REVENUE

On motion of Ald. Greenough and Levandier, Council approved the following reductions in capital out of revenue items, as proposed in Mr. Moir's report:

Page 15-16	Museum: Truck	\$6,000.
15-27	Industrial Promotion: Equipment	2,200.
15-32	Engineering: Video Camera	2,000.
15-14	Parks & Rec: Triplex Mower	8,000.
15-3	Engineering: Vehicles & Equipment	28,500.
15-66	Purchasing: Terminals	4,000.
15-20	Police Dept.: Portable Radios Reduce from 5 to 2	11,400.
15-23	Police Dept: Photocopier Youth Division	3,000.
15-9	Police Dept: Trade only 2 Motorcycles	7,000.
15-18	Police Dept: Bomb Disposal Equipment	9,900.
15-55	Clerk-Treas: Eliminate Replace- ment of 4 Work Stations	4,000.
15-44	Clerk-Treas: Elimination of 1 Work Station (Data Processing)	6,000.
15-51	Clerk-Treas: Reduction in Computer Equipment	1,500.
		<hr/> \$93,500.

MOTION: Approval of reductions, Capital-out-of-Revenue items, as listed on page 15.

Referring to page B-12-19 of the Revenue Estimates, Ald. Billard asked why the Parks & Recreation Dept. is not receiving any revenue from grass-cutting in the Burnside Park. He suggested that since the Park has its own account, it should be treated as a separate entity in the same way that the School Board is, with respect to this revenue item. Mr. Moir explained the procedure that would have to be followed in order to accomplish this kind of accounting procedure, but he cautioned against an independent Industrial Commission with only Council representation on it. He commented on the difference between the legal structure of the Dartmouth District School Board, which is a body corporate, whereas the Industrial Commission is a body established through a by-law of the City. Therefore, it does not have the same independence that the School Board has.

Having inquired of Mr. Smith as to the shortfall required to bring in a tax rate at an increase of approx. 5%, Ald. Greenough proposed that one-third of the debt charges for the Burnside Park (page C-1-3) be taken from the Burnside sale of land account, in the amount of \$672,300. He moved that one third of the debt charges for the Park be allocated to the sale of land account, in this amount; the motion was seconded by Ald. Connors.

Speaking in support of his motion, Ald. Greenough noted that interest from the sale of land account goes back into the account; therefore, he considered it an appropriate use if Council were to allocate a portion of the account for application against the debt charges for the Park. Mr. Moir noted that the Auditors would want to record any such resolution for inclusion in their report for next year. The interest projected from the sale of land account for 1986 is \$887,000.

Ald. Pye asked if Mr. Rath would be in favour

of the procedure proposed in the motion. Mr. Rath said his only concern would be that the Industrial Commission, as of this time, does not know what funds it will require over the next ten years in order to meet the capital requirements of the Park, expected to be in excess of five million dollars. The action proposed would probably not impair the ability of the Commission to fund improvements that will be needed in the Park, but beyond that point, the Commission would want to come back to Council first with the recommendations Mr. Rath has earlier referred to on improvements and capital costs.

Mr. Moir asked if the allocation proposed in the motion is to come from the interest or from the principal (sale of land account). Ald. Greenough said it would not make any difference in terms of what the motion is intended to do. He described this as a legitimate expenditure for the Park, suggesting that it be done on an annual basis, to be assessed annually.

The vote was taken on the motion and it carried unanimously.

MOTION: Moved by Ald. Greenough & Connors that one third of the debt charges for the Burnside Park, in the amount of \$672,300., be taken from the Burnside sale of land account.

Mr. Smith felt that for the sake of clarification, members of Council should clearly understand that a policy change is involved in the motion adopted, and it should be duly noted. He asked specifically if it is a policy change that is being implemented or not. Ald. Greenough repeated his statement that it makes good sense to apply some of the sale of land account to cover the cost of debt charges for the Burnside Park. He said ". . . I am suggesting that we do it this year and in fact, review the matter on an annual basis".

Ald. Connors then proceeded to move that Council approve level 3 for funding, page C-8-6 of the expenditure estimates (General Assistance), to provide for a more realistic food scale increase for social assistance recipients. The motion was seconded by Ald. McCluskey.

The motion was conditional on 50/50 cost-sharing with the Provincial Government. When the vote was taken on the motion, it was defeated by a vote of 8 to 6.

Ald. Greenough and Thompson moved that an amount of \$300,000. be brought forward from the accumulated surplus to produce an acceptable scenario for the 1986 tax rate, based on an approx. 5% increase. Ald. Levandier moved in amendment that an amount of \$1,917,000. be brought forward to achieve a zero percent increase in the tax rate. The amendment was considered to change the intent of the motion substantially, and was therefore ruled out of order by the Mayor.

Ald. Levandier maintained that if we have a surplus, it should be applied to maintaining the present tax rate and preventing it from increasing by any amount. He said under the present circumstances, residents can expect reduced levels of service in 1986, along with an increased tax rate.

(On motion of Ald. Thompson and Withers, Council agreed to continue meeting beyond the hour of 11:00 p.m. to set the tax rate.)

Ald. Billard opposed the motion for the same reasons as Ald. Levandier. Suggested scenarios for<sup>a</sup> non-residential tax rate and a residential rate, based on the motion, were worked out by staff and projected on the overhead for the information of Council. A motion, incorporating one of these, was subsequently presented in the form of the resolution, setting the 1986 tax rate.

When the vote was taken on the floor, the motion carried with Ald. Levandier and Billard voting against.

MOTION: Moved by Ald. Greenough & Thompson that an amount of \$300,000. be brought forward from the accumulated surplus to produce an acceptable scenario for the 1986 tax rate, based on an approx. 5% increase.

RESOLUTION 86-21

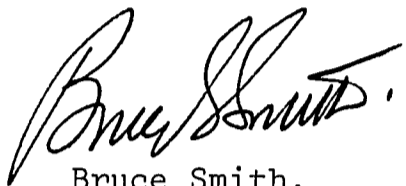
Based on the staff scenario which would produce a 4.7% increase in the residential tax rate, and a 3.9% increase in the non-residential rate, Ald. Hawley and Greenough moved the adoption of Resolution 86-21, setting



the 1986 tax rate of \$3.328 per \$100. of assesement for commercial property, a rate of \$1.671 per \$100. of assesment for residential property, and a rate of \$3.328 per \$100. of business occupancy assesment. (The increase represented is 7½¢ on the residential rate and 12½¢ on the non-residential.)

The vote was taken on the motion and it carried with Ald. Levandier and Billard voting against.

The meeting then adjourned.

  
Bruce Smith.  
City Clerk-Treasurer.

City Council, Apr. 22/86

ITEMS:

- 1) 1986 Operating Budget, 1 to 3 incl.
- 2) Additions & Deletions, page 3.
- 3) Continuous garbage pickup, page 4.
- 4) Oakwood House, page 5.
- 5) Overtime, page 5.
- 6) Manpower Intensive Employment Program, pg. 5.
- 7) Resolution 86-18: MPS Review, page 5.
- 8) Electricity cost, page 6.
- 9) Revenue items, page 6.
- 10) Deed transfer Tax (page B-2-3), page 6.
- 11) By-law C-582: Deed Transfer Tax, page 6.
- 12) Grants in lieu (page B-3-1), page 7.
- 13) Tax Certificates (page B-8-1), page 7.
- 14) By-law C-583: Tax Certificates, page 7.
- 15) Parking Rental (page B-19-1), page 8.
- 16) Revenue Recoverables (page B-19), page 9.
- 17) Parks & Recreation (page B-12), page 9.
- 18) Fire Dispatching - County (page B-6-4), page 9.
- 19) Fines & fees: Police Dept. (page B-6), page 10.
- 20) By-law C-584: Taxi License Fees, page 11.
- 21) Planning Dept: Licenses & Permits (page B-5), page 11.
- 22) By-law C-581: Subdivision Applications, page 12.
- 23) By-law C-579: Plumbing Licenses & Permits, page 12.
- 24) By-law C-580: Mobile -Home Licenses, page 12.
- 25) By-law C-586: License for Lodging Houses, page 13.
- 26) By-law C-585: Sign permits, page 13.
- 27) Engineering Revenue (page B-20), page 14.
- 28) Resolution 86-19, page 14.
- 29) Water Utility (page B-20), page 14.
- 30) Miscellaneous Fines & Fees (page B-6-1), page 14.
- 31) By-law C-577: Dines for Dogs, page 14.
- 32) By-law C-578: Burning Permits, page 15.
- 33) Ferry Canteen Revenue, page 15.
- 34) Reductions: Capital out of Revenue, page 15.
- 35) Resolution 86-21 (Tax rate, 1986), page 18

Alderman Billard, "Just while he's looking for it, grass cutting costs the city under budget item C617 some \$137,300.00. We also included a Level 3 expenditure of \$23,300.00 as an added expenditure to cover the maintenance of places like Brownlow Park, 5 acres on Pleasant St., etc. Here, we are looking at a decrease in proposed revenue when the proposed cost of grass cutting is going up a considerable amount, in fact we are including a Level 3 expansion. I am wondering why we would also be including at the same time almost an equal but opposite decrease in revenue for the same service category. I realize I may be bringing this up out of the blue, but I think it relates directly to revenue generation as well as expenditure generation and it wasn't included in Mr. Moir's memo of April 14th.

Mayor, "O.K. Mr. Stevens, do you want to comment?"

Mr. Stevens, "I can refer to his original question, Alderman Billard's original question, concerning the interdepartmental charges. In 1985, the revenue generated at that time was for two items. One was the grass cutting of the school board property and the other item was for the recovery costs of the Burnside Industrial Park. We had forecast that recovery of the operating costs for that activity, but the Industrial Park budget did not include that in their item. So we had a shortfall of \$30,000 which we had originally forecast as revenue there. That's why we only realized \$18,000 in 1985.

Alderman Billard, "I'm sorry, did you say that Burnside didn't come through with their money because they didn't have it in their budget?"

Mr. Stevens, "We had forecast that revenue in our budget for the Burnside cost recovery but that was not included in the other budget, no. That why we did not receive it."

Alderman Billard, "But why then isn't it in this years budget so that you can be allowed to collect it?"

Mr. Stevens, "It was decided to keep that revenue, that there would not be any cost recovery from the Burnside Park but we would continue with the cost recovery for costs for cutting of the school grounds. That's what we are including in this years budget."

Alderman Billard, "My question then, is reduced to a simple one - Why are we not charging Burnside for the maintenance of the grass out in that area?"

Mr. Moir, "Simply because we are treating it as city owned property. Its boulevards and they do other boulevards in the City, so why should the Burnside Industrial Park pay when the residents on Prince Albert Road don't pay?"

Alderman Billard, "Alright then, as supplementary to that question, why do we charge the School Board when we cut grass on their property?"

Mr. Moir, "Because the School Board is a separate body corporate and they either contract it out themselves or contract with the Parks and Recreation to do it. They have found through negotiations that it is cheaper to have Parks and Rec do it for them. But, simply, the District School could, if they wanted to, hire Edmonds Bros. to do it and put an amount of money in their budget to pay Edmonds Bros. They may find that its better to use Parks & Rec.

Alderman Billard, "And I'm glad of that, I think it helps us with our budget balancing. However, I would make a recommendation to Council then that since Burnside is treated as a separate corporate entity for all intents and purposes,"

Mr. Moir, "No, no it is not."

Alderman Billard, "But, for all intents and purposes, even if it isn't, in fact, a separate corporate entity as is the Sportsplex, for instance, Burnside has its own accounts, it has its own surpluses, it has its own ways of generating revenue, it has its own staff, etc, etc, we seem to deal with Burnside with kid gloves as an item separate, and while it may not be, Mr. Moir, I accept the fact that its City owned land. If Burnside is in a position to be treated almost as a special case, then why are we not treating it as a special case when there could be \$30,000 of revenue coming from services provided to the area?"

Mr. Moir, "If you wanted to have the Industrial Park pay for \$30,000 for cutting the grass in the Industrial Park, then all you have to do is add \$30,000 to their expenditure items and then that will be transferred to the Parks & Rec. Dept. and I would caution Council not to treat the Industrial Commission as a separate body from the City. I know we will get into this debate later on, but I would be very leery of Council making the Industrial Commission independent of this Council with only Council representation on it. \*

Alderman Billard, " Well, I think you may have a good point there, Mr. Moir, but what's sauce for the goose and sauce for the gander, and I could see the School Board perhaps objecting to having to pay for cutting grass on their property."

Mr. Moir, "I think you have to appreciate the difference in the structure, the legal structure of the Dartmouth District School Board which is a body corporate. The Industrial Commission is only a commission established by a by-law of the City of Dartmouth. It does not have the same independence as the District School Boards has. \*

Alderman Billard, "OK, if you are successful in convincing me that I am not on the right track here, why then was it included in last year's budget and why did it get past your careful scrutiny at this time in 1985? At this date in 1985.

Mr. Moir, "Get by me?"

Alderman Billard, "Well it did, because it was included in your budget, there was a budget revenue estimate of \$50,000 which, according to Parks & Rec. included \$30,000 of revenue to be transferred to Burnside....

Mr. Moir, "That was last year."

Alderman Billard, "That's what I'm saying. On this date last year."

Mr. Moir, "I'm sorry, I can't tell you why it got by last year."

Alderman Billard, "Well, I was wondering what the good reason was for including it then and for not including it now. There seems to be some inconsistencies with the way this budget is being...

Mr. Moir, "No, I don't think there is any inconsistency at all. I think.....

Mayor Savage, "OK, OK, I'm beginning, I'm sharing the same kind of concern that really is not getting us anywhere. It does not seem to be an item that is either producing revenue or reducing costs at this particular point. Alderman Connors, you are next. I would remember you that we are now in the process of either adding to or subtracting from, in the process that was promised to you at an earlier stage.

Alderman Connors, "Alright, well with regard to capital out of revenue, there was a particular item that I thought might be deleted depending upon the question. It is page 15-15, it's Engineering, Location Water

Utility and it's a bunch of equipment that totals \$53,000. The Water Utility has a built up surplus, it's budgetting this year to have its ...."

Mayor Savage, "I'm sorry, I'm lost."

Alderman Connors, "Alright, the capital out of revenue book, page 15-15,

Mr. Moir, "How much is it Alderman Connors?"

Alderman Connors, "\$53,000"

Mr. Moir, "Well if you look at page 15-1, you are looking at the description of it, but if you look at 15 on page 1, City Rank 4, 15-15, Water Utility 53, it is totally cost-shared by the Water Utility."

Mayor Savage, "OK, Alderman Greenough."

Alderman Greenough "Your worship, I don't know about the rest of you, but I am ready to set the rate."

Mayor Savage: "Well, whatever Council wants".

Alderman Greenough: " Maybe we could get some updated figures your Worship."

Mayor Savage: "I've asked for the updated figure and we have allowed them a few minutes to work them out. Mr. Smith."

Bruce Smith: "The figure that I mentioned a few moments ago currently we have a revenue shortfall of \$2,889,300. Now in order to achieve an objective rate, and I'll just for example purposes give you 5%, you would have to somehow reduce the expenditures or increase the revenues down to about \$2.2 million. Now if anybody has any specific scenario in mind, there were several I believe entertained at the previous meeting, which I know we have prepared a summary for an overhead, if you want to take a look at, as well as a couple of others that were asked for, one as late as 5 minutes ago. We'll be more than happy to."

Alderman Greenough: "Your Worship, before we get to that, I would propose your Worship and this would be necessary in order to bring forth the recommendation, as to where the rate might fall. I would propose your Worship, that infact we allocate one-third of the debt service charges in the industrial park. I'm on page C13 - red tab, under debt services or fiscal services. I am proposing your Worship, and I would so move, that we allocate one-third of the \$2,016,800 to the sale of land account. Your Worship, my reason for that is ..."

Mayor Savage: "Would you repeat the motion again, I'm sorry."

Alderman Greenough: "Yes, I will. And I would suggest that this be really an amendment to the following, with respect to the sale of land account."

Mayor Savage: "I didn't get what you said; the original motion."

Alderman Greenough: "I would move that we allocate one-third of that amount i.e.: the debt service charges - industrial park to the sale of land account. In other words, that it be charged to that account. And that would be somewhere I believe \$672,267. Your Worship, my reason for suggesting that is because over the years since I have been on Council, the sale of land account has continued to grow and infact, I think more than doubled and that's not a bad thing Your Worship, except that we are now in a position I think to at least use some of the interest from that account; even I think the account now stands at some \$9,000,000 or perhaps it's even larger and at a modest return of 10% of course, you can imagine we're getting somewhere between \$900,000 and a \$1,000,000 annually. So, if we were to do this, we would not, if you like, use up the interest that the account is earning. Under the Municipal Accounting Manual, the interest that is earned by that account must be credited to that account. So it has not been, if you like, effecting our general revenues at all and so to use it, and I think it's appropriate that we use it for this purpose because infact we are repaying principal amounts and I think they are somewhere between of almost a million dollars annually that the repayment of principal. And this is for projects that were carried on prior to 1982 in the park. And so Your Worship, it seems to me that it would be reasonable use which would benefit not only the residential community but also the industrial community where we are trying to provide some relief from large increases in taxes. So that we can be competitive if you like, with other neighbouring municipalities and infact, national companies who may want to locate here. So Your Worship, I think that if we dealt with that motion first, then we could find out where we want to go from there and I's suggesting in addition, to set the rate, that we take perhaps as much as \$350,000 or \$400,000 from the surplus account." }

Mayor Savage: "The proposal therefore by Alderman Greenough, seconded by Alderman Connors."

Alderman Connors: "I want to very briefly support the motion that's been put I think it makes eminently good sense that a

451 - Ald Connors: what we ought to be doing is paying down the principle of our debt so that in the long term

Alderman Connors: "What we ought to be doing is initially paying down the principle of our debt so that in the long term as we accumulate money, we'll make in effect more money. So I would support the motion of the Alderman as he has put it forth."

Mayor Savage: "Alderman Levandier."

Alderman Levandier: "Your Worship, I am still unclear. The Burnside Park fund earned \$776,743 in interest last year. What does that do to that? Is this debt payed down going to come from this interest?"

Mayor Savage: "Could you hold on a second because I think that this is maybe what they are talking about."

Alderman Levandier: "The interest earned on that account, \$776,743, the motion is currently on the floor. What does that do to that?"

Bruce Smith: "It doesn't do anything as far as the designation of the interest. To my understanding, the Aldermen are suggesting that we take an amount of \$667,000/\$672,000 out of that account period. And apply it to the debt retirement for Burnside, so infact you are introducing a new policy whereby Council is retiring one-third of the pre-1982 debt."

Someone: "Wouldn't it seem more appropriate Your Worship, for that interest to go directly into revenue to further reduce it and then take the \$672,000 that Alderman Greenough was talking about out of the principle amount?"

Someone: "Your Worship, under the Municipal Accounting Procedures Manual, it specifically directed that we were told this by the Auditor. The Auditors that we met with here several months ago, that the interest earned on that particular account must be credited to that account. In other words, returned to that account."

Someone: "Your Worship, if I understand correctly, the sequence of events that took place and I stand to be corrected, that the policy was changed without the permission of Council in the first place and then only after the policy was enacted by City staff did Council actually approve it unbeknownst to them. And it was always traditional that that money would go back into the general revenues and operating accounts of this City. And now the policy, I realize I know what he is talking about the Municipal Accounting Policy but that was adopted after the policy was changed by staff, if I understand it correctly and I stand to be corrected. But I think anything that we can do to reduce an anticipated tax increase to the citizens in this City, we must do. And I for one, believe that the interest earned in that account should come back into the coffers of this City. It's no good having Burnside sit up there, and I realize all the arguments for having the surplus up there to keep the land, to keep the thing going but the same time, the idea of Burnside was to help reduce the tax rate and tax increases to the citizens in general of the City."

C.A. Moir: "And of course it has."

Someone: "Yes it has Your Worship and I agree with Mr. Moir's comments in terms of the assessment but I think now it's time to really assess that account and not just that surplus account but other surplus accounts that we have available; because I can't accept, I know we have about (we go with the Alderman's motion on the floor) a \$220,000 shortfall or \$2,000,000 rather. And we have to come up with that somewhere and I think that we have to explore all avenues because there is just no way that I can stand here tonight and support a tax increase when we have money available to us that we can use."

Mayor Savage: "Do I take it that you are supporting?"

Someone: "I can support that but I want some clarification, where it that going to come?"

Alderman Greenough: "Your Worship, it makes little difference whether we consider it interest or whether we consider it principle because it's coming out of the pool, o.k. the money that has been accruing there, includes all of the principle and interest since I guess the county has been established."

Mayor Savage: "Interest becomes capital."

Alderman Greenough: "Once it has been accredited to the account, it certainly does. So it really makes little difference, but before we can use the amount though, we have to pass this motion in Council because as I understand it, we had established a policy that only the developments since I think since 1982 would be funded through the sale of land account. So if we're going to do something in addition to that, which is what I'm suggesting is reasonable, that we would have to pass this motion to so direct it. I don't really think that there's any other restrictions on it other than simply the action ..."

C.A. Moir: "I think the auditors will want to record this resolution in next year's audited financial statement."

Alderman Pye: "Yes Your Worship, members of Council, I just want some clarification and I am wondering if I can get it from the Officer Tom Rath. A general account, I guess the Burnside Industrial Park as a general account then it has an interest account, is that what it has? Or a general account one and it accumulates interest which goes into the general capital account again, I want a clarification, I want to know exactly."

Bruce Smith: "The City has one capital fund for Burnside or one fund. Okay, the City operates under a fund accounting. The fund is a so called sale of land - Burnside, whatever you want to call it. That balance of that account is of December 31, 1985 is about \$9.3 million. On the basis that the papers that the Alderman referred to, under fund accounting is normally the practice accepted practice that the interest from revenues contained in a fund be attributable to those funds."

Alderman Pye: "And that interest was was \$7 and some odd thousand last year. Then once that interest has accumulated over a year, then it goes back into a capital fund."

Bruce Smith: "It says in that one fund. And the interest being projected for 1986 is \$887,000; it's contained in your budget as well."

Alderman Pye: "So in effect, that fund continues to build on the interest accumulated at the 9.3 million dollars."

Bruce Smith: "That's correct."

Alderman Pye: "Okay, thank you Your Worship."

Alderman Pye: "Excuse me Your Worship, I shouldn't have cut off too quickly but I just wanted to ask Mr. Rath in fact he approves that this kind of an arrangement of draining the funds or not; I want to hear his position on it in all fairness to the motion."

Mayor Savage: "Well, Mr. Rath."

Mr. Rath: "I will try to be brief Your Worship. The only concern I have is the one that I have expressed earlier in response to Mr. Moir's comment, that the Industrial Commission at this point in time, really doesn't know what funds it will require over the next say, ten years, in order to meet capital requirements up in the Park. Street repaving, intersection lights, the connection from the 118 into Akerley Boulevard, the expansion to the east of Burnside Drive, those are all major projects. The likelihood is that they will be in excess of \$5 million. That number will be refined by the Engineering Department and by the Engineering Consultants. The question that the Industrial Commission will be looking at in coming back to Council with, is to be able to give you some kind of indication as to how much of that Capital program we could realistically expect to meet from future sales of land in the Park. The last couple of years have been very good, and sales have been at the order of about \$2 - \$3 million. You can't really project though beyond

the next twelve months to the next eighteen months that sales will continue to run at that level. If there's a downturn in the economy, there is a very good possibility that you'll have a year where sales might be a little more than a million dollars, yet you may find yourself in a situation where to bring new land that you require on stream in that particular year, you're looking at spending three million dollars. So you would have a shortfall in that situation of two million dollars, and I think what the Commission would caution Council is that make sure you have some money held back in reserve in the sale of land account that will allow you to meet that projected two million dollar shortfall. Certainly at this point, some withdrawal from that fund of less than a million dollars would probably not impair the ability of the Commission to fund the necessary programs in the Park. But beyond that, I think the Commission would want to have an opportunity to come to Council with a program that says this is what the commitments would be over the next several years."

Mayor Savage: "Okay, thank you Mr. Rath."

Alderman Levandier: "Your Worship, not to prolong the point, but this interest concerns me. Now last year, and this fund I expect on today's date is somewhere close to \$18,000,000. "

Bruce Smith: "No, that's not correct Your Worship."

Alderman Levandier: "On today's date."

Bruce Smith: "No, that's not correct."

Alderman Levandier: "Well, Your Worship, we ended the year with a \$17,786,000 surplus."

Bruce Smith: "That's incorrect."

Alderman Levandier: "Well, what's the correct answer."

Bruce Smith: "The balance of the Burnside, you know the sale of land account, is of December 31, 1985 per your audited financial statement is \$9,359,109. That is the balance and it has always been the balance and it has been reported annually in your financial statements."

Alderman Levandier: "Well, why then Your Worship, why is the interest earned shown on another page with an accumulated amount of close to \$18,000,000."

Bruce Smith: "I think that's your capital fund balance sheet, Your Worship."

Alderman Levandier: "Your Worship, that's the interest account that concerns me."

Bruce Smith: "The interest itself is \$776,743. However, if you look at the investment in capital assets, that's investments of the improvements on the land, the services in the ground, the street, the lights, and everything else, that Park, as it is, the City or whoever has contributed \$15,963,728."

Mayor Savage: "That is not realizable money in the sense that its.."

Bruce Smith: "It is if you have a market for somebody to come along and buy that industrial park for you know the basic in-ground cost of \$15.9 million."

Alderman Levandier: "That interest earned then Your Worship, just so I can be clear, why isn't that money turned back right into City revenue. Now that was the policy and if I understand to be correct, no one answered. That policy was changed without the previous knowledge of Council and then it was excepted in a budget presentation than was done rather hastily some years back. I was part of it, so I take some responsibility in some ways for that, but I didn't know at the time. And it was never questioned. That policy was changed."

C.A. Moir: "That policy has been the question numerous times and it was explained by the auditors."



Alderman Levandier: "Yes Your Worship, I agree with that. In other words the Municipal accounting policy came into place and they said that we can no longer use that interest. It doesn't make any sense really, then here we are looking for a tax increase and I understand with Alderman Greenough this is why we should spell it out loud and clear. Is the \$600,000 that Alderman Greenough was talking about coming from the money on the principle amount withholding the interest or is it coming from the interest that was earned last year, which is that \$776,000. And that's what I want clarified. I think we should spell it out loud and clear that the paydown on the debt service should come from the principle and the revenue generated from interest should be turned, and I know that's a complete change in policy and I don't know whether or not we can even do it with the new Municipal accounting strategy policy that's in place but I think what we have to look at that and that's what I want to know, if Alderman Greenough might be able to, I don't know if he understands what I'm saying or not, but I think that that should come from the principle and the interest should be looked at totally separate."

Mayor Savage: "I'm going to allow Alderman Greenough to go ahead if you don't mind."

Alderman Greenough: "In terms of what we are trying to do tonight, I don't think it makes any difference whether you consider it of interest or what, but what we want to do is find and we have found, I suggest at least, an area where we can allocate some of the expenditures under the debt services, in other words, some \$672,267 which would have to be rated for, okay. You would have to rate to recover that money unless you decide to go with the motion which is to take that money out of the sale of land account. The interest is not in our general revenue, hasn't been in the general revenue for the last number of years, and the account is growing and I suggest that since this is a legitimate expenditure for the industrial park that infact its appropriate and I think most straight forward to allocate that, at least a third of it, to the sale of land account. In that way, you are not really doing anything, not even using the interest, all of the interest, we're just using maybe what, a tenth of the interest. So we still have some interest left there; the account continues to grow, the only thing is that it isn't growing as quickly now as if we had left all of it there, you see."

Mayor Savage: "May I ask you a question then. Is this a policy you see being done every year?"

Alderman Greenough: "Yes."

Mayor Savage: "That's one of the questions that's being asked around the table."

Alderman Greenough: "I'm suggesting that we allocate one-third of the debt service charges on an annual basis out of the sale of land account. Now if we can re-assess that annually, but I'm only proposing that it be done this year, but it certainly is appriested that it be done in additional years. I'm not saying that maybe it doesn't need to be done, but infact it perhaps it should be." \*

Mayor Savage: "Okay, the motion on the table please Joan."

Joan Forshner: "Your Worship, the motion is that we allocate one-third of the debt service charges for the industrial park through the sale of land account."

Mayor Savage: "Amounting to \$672,288. Okay, hear no more discussion, I'm going to put that motion, all those in favour raise your right hand. That looks fairly unanimous. Declare the motion carried."

Bruce Smith: "Now Your Worship, just for the sake of clarification and again for the record, is it understood by all members of Council that is a change in policy, or a new policy, which ever way you want to interpret it and it should be duly noted, an Alderman just said that it was for only this year. Now is it a change in policy or isn't it?" \* X

Mayor Savage: "This is why I asked the most because I don't think that the motion incorporated that it should go on."

*Heenan*  
Alderman ~~Connors~~: "I'm suggesting Your Worship that it can go on. Of course that's something that Council perhaps should decide on as a separate issue but it seems to me that it makes good sense Your Worship, that if have some \$2,000,016,800 being charged against the operating budget for the development of Burnside Park that infact and we have a sale of land account that's now approaching some \$10,000,000 that is makes good sense if we use some of it to offset those debt services charges which are legitimate and proper for that Park. I'm suggesting that we do it this year and infact we review the matter on an annual basis."

Mayor Savage: "Thank you Alderman Connors."

X X

Dartmouth, N. S.

April 29/86.

Regularly called meeting of City Council  
held this date at 7:30 p.m.

Present - Deputy Mayor Withers

Ald. Sarto	Thompson
Billard	MacFarlane
Connors	Levandier
Pye	Woods
Hawley	Greenough
Bregante	Hetherington
McCluskey	
City Solicitor, M. Moreash	
City Administrator, C. A. Moir	
City Clerk-Treasurer, B. Smith.	

COMMONS BILLS

At the opening of the meeting, Ald. Hetherington rose on a point of privilege to request information on two private bills being introduced in the Legislature and dealing with the Dartmouth Commons lands. With a two-thirds majority vote of the members of Council, this item was added to the agenda for discussion.

Ald. Hetherington and Greenough proceeded to move that staff represent the City, in objection to these two bills, when they come before the Law Amendments Committee, or any other committee of the Legislature at which representation can be made. Ald. Greenough questioned the introduction of the bills without any prior consultation with the City.

Two plans have been prepared by staff to show the Commons lands designated in Bill 104 (being introduced by the Hon. Roland Thornhill) and Bill 105 (being introduced by Dr. Jim Smith, MLA for Dartmouth East). Bill 105 appears to make reference to four specific sections of land, as shown to Council on the plan, while Bill 104 does not give any specific land description, being of a more general nature. Mr. Moreash later pointed out that the uncertainty about intended boundaries (Bill 104) could only be resolved through an amendment to the bill, or through the courts, if the bill is approved by the Legislature in its present form.

Ald. Hawley asked if the Province has the right to make this kind of unilateral decision about an issue of concern to the City. Mr. Moreash advised that the

Provincial Legislature has this power.

Ald. Hawley was concerned that there has been no participation by the City at all in a legislative process that will establish restrictions on lands that are of interest and concern to Council. Ald. Levandier noted that Council has already made policy decisions on the lands of the Commons, and asked to have the policy incorporated in the Municipal Planning Strategy. He said that if the Province wants to become involved, perhaps they would also like to assume responsibility for all of the maintenance costs associated with the upkeep of Commons lands.

During the debate, an amendment was introduced by Ald. Hawley and Greenough, to have Mayor Savage included when representation is made on the City's behalf to the Law Amendments Committee. This amendment carried.

Ald. Greenough and Thompson felt that it is important to find out first, exactly what lands are intended for inclusion in Bills 104 and 105. Mr. Moir said this will probably be the first thing that staff will do. Ald. Connors was not opposed to finding out more about the scope of the bills, and what, if any building restrictions, are being proposed, but he was not in favour of opposing the legislation initially, as the motion intends. When the vote was taken on the amended motion, it carried with Ald. Connors voting against.

MOTION: Moved by Ald. Hetherington & Greenough that staff represent the City, in objection to Bills 104 and 105, when they come before the Law Amendments Committee, or any other committee at which representation can be made.

AMENDMENT: Moved in amendment by Ald. Hawley & Greenough that Mayor Savage be included when representation is made on the City's behalf.

Ald. Levandier asked if he could add an item dealing with the recent parking meter increase. He was advised by the Deputy Mayor that this item will be on the May 13th agenda for discussion.; in the meantime,

modifications to the meters are on hold.

Ald. Levandier requested that all of the interested parties be notified prior to the May 13th meeting.

PUBLIC HEARING:  
AMENDMENT TO LAND  
USE BY-LAW  
MICMAC VILLAGE

This meeting of Council constituted the public hearing for an application to amend the Land Use By-law, received from Can-Euro Investments Ltd. The developer wishes to adjust the boundary of the park area to permit better utilization of his site for development. It is proposed that 35,000 sq. ft. of land be rezoned to R-3, while taking 35,000 sq. ft. of R-3 land at the other side for rezoning to Park. The Planning Dept. have recommended in favour of the request, on the basis that it allows for better site utilization and a more orderly development pattern; further, the change is not in conflict with the policies or intent of the Municipal Planning Strategy.

CONFLICT OF INTEREST

Ald. Connors declared a conflict of interest on this item and withdrew from his place on Council to sit in the gallery. One of the partners of his law firm represents a principal of the Can-Euro company (although not on this particular development).

Mr. Bayer made the Planning Dept. presentation, using overhead slides to show the 1964 development concept for MicMac Village, the existing land use, the existing zoning in the area, and the rezoning being proposed. It was noted that the Parks & Recreation Dept. have concurred in the Planning Dept. recommendation in favour of the rezoning. The same amount of park land will be available as previously, if the rezoning takes place. Ald. McCluskey asked if traffic considerations have been looked at by the T.M.G. Mr. Bayer said they have, and the traffic modifications on Woodland Ave. are still supported by his department to resolve problems with traffic in this general area of the City.

Deputy Mayor Withers called for representations in favour of the rezoning. Mr. Tom Swanson addressed Council on behalf of Alderney Consultants Ltd., representing the developer. He presented a large plan

of the Can-Euro land holdings, explaining how the proposed new configuration will permit construction of an internal street to better service the lands. He noted that the park land being deeded to the City will be in excess of the 10% requirement for R-3 development.

Mr. Swanson acknowledged the concern about traffic problems, but suggested that the rezoning is really a separate issue, taking into account that development could proceed on this land even without the rezoning, since it is already zoned R-3. He went on to review the development proposal, which will start with a fourteen-storey apartment building, containing 116 units. The next phase, within two or three years time, will be the development of twin apartment towers, with a third apartment tower planned at a still later time, as market conditions dictate. A total of 380 units (more or less) is planned at present, and possibly a smaller 44-unit building will also be included subsequently.

After hearing from Mr. Swanson, Deputy Mayor Withers again called twice for anyone else wishing to speak in favour of the application. There being no further representations in favour, he called for any that are opposed to the application.

Mr. Dennis Rogers was heard as a representative of the Ward Four Residents Assn., their main concern being the existing traffic conditions in Ward 4 and the possibility of additional problems that will result from this development, plus others that are likely to be coming along in the near future. He said the area residents would like to have these problems addressed by Council, in the light of this and other potential development sites. He noted that an intersection is required on Woodland Ave. to eliminate the short-cutting by motorists through Crichton Park. Mr. Rogers was asked by Ald. Levandier how many residents were present at the meeting of the Ward Four Assn. when the rezoning was discussed. Mr. Rogers said there were about thirty, and they included a good cross-section of the total area.

Mr. Robert Fraser of Crichton Ave. also spoke against the rezoning, suggesting that Council not approve it at this time. He felt the developer would not be willing to proceed without approval and that would allow time for the Rotary improvements and some resolution of Ward 4 traffic problems before the development becomes a reality.

The Deputy Mayor again called for representation from anyone opposed to the rezoning, and when there were no further speakers, declared the public hearing to be over.

BY-LAW C-573

By-law C-573, to amend the Land Use By-law, was then presented for Council's consideration.

It was moved by Ald. Hetherington and Hawley and carried that leave be given to introduce the said By-law C-573 and that it now be read a first time.

It was moved by Ald. Hetherington and Sarto that By-law C-573 be read a second time.

Ald. McCluskey said she did not feel that Council can stop this development by denying the rezoning application, but she was concerned about the traffic situation in Ward 4, and felt that increasing traffic pressures will be placed on residential streets from this and other developments that can be expected to take place on lands within Ward 4. She indicated her intent to present a motion, requesting that steps be taken to address the Ward 4 traffic situation. This motion was introduced at a later point in the meeting.

Ald. Greenough, who chaired the neighborhood meeting for this application, gave a brief report on it, and he suggested that many of the traffic problems throughout the City generally will be improved once the Rotary/Main Street project has been completed.

When the vote was taken on second reading, it carried.

Unanimous consent was given by Council for third reading of the by-law.

It was moved by Ald. Greenough and Thompson and carried that By-law C-573 be read a third time, and that the Mayor and the City Clerk be authorized to sign and seal the said by-law on behalf of the City.

MOTIONS: Three readings given to By-law C-573: amendment to Land Use By-law (Micmac Village).

Ald. McCluskey then moved that the T.M.G., either by themselves or in consultation with traffic experts, take steps to deal with serious traffic problems in Ward 4 (ie. those that exist and those that will result from proposed developments in Ward 4). The motion was seconded by Ald. Pye.

Ald. Levandier noted that the City already had a traffic study done to address problems throughout the City, and he did not feel that staff time should be taken up further with this kind of request, especially with their work requirements connected with the Rotary/Main Street project. Ald. Pye supported the motion, commenting on traffic problems that also need attention in Ward 5.

Ald. Greenough noted that a solution to the Ward 4 traffic situation has been recommended by the Planning Dept. and provided for in the budget for several years now. It is the at-grade signalized intersection recommended at Woodland Ave. and MicMac Blvd. He said that nothing short of this measure is really going to resolve the problems, but perhaps staff could suggest some interim, short-term steps for Council to consider in the meantime. He moved referral to the T.M.G. (Planning & Engineering) to see if anything is feasible in the short term to deal with traffic congestion problems in Ward 4. The motion to refer was seconded by Ald. Hetherington.

Mr. Bayer was asked to comment during the debate and again explained the Planning Dept. recommendation which has been to create an at-grade signalized intersection at Woodland Ave. and MicMac Blvd., to provide for improved traffic movement and eliminate short-cutting through residential areas. Deputy Mayor Withers noted .



that this project was approved in 1981, but because of problems associated with an extension of the roadway pattern into the Albro Lake lands, consent was later withdrawn by the Dept. of Transportation.

Ald. Levandier asked if the Transportation Study has taken into account the impact of new developments on traffic conditions and patterns. Mr. Bayer said that potential developments have been taken into account in calculating traffic projections, based on the densities of the new developments. He noted that the Transportation Study recommends that MicMac Blvd. be linked into the Albro Lake lands with a signalized intersection, as discussed at this meeting.

When the vote was taken on the motion to refer, it carried with Ald. McCluskey and Levandier voting against.

MOTION: Moved by Ald. Greenough & Hetherington that the motion proposed by Ald. McCluskey be referred to the T.M.G. to see if anything is feasible in the short term to deal with traffic congestion problems in Ward 4 (ie. recognizing that the recommended solution is the at-grade signalized intersection at MicMac Blvd. and Woodland Ave.).

Due to the lateness of the hour, Council agreed not to deal with any of the capital budget items at this time. A 5:00 or 5:30 p.m. meeting will be arranged for a date to be decided by Mr. Moir and Mayor Savage, after his return to the City.

AWARD TENDER:  
CANTEEN CONCESSION  
FERRY TERMINALS

Tenders have been received as follows for the contract for the canteen concession for the Ferry Terminal buildings:

Barry D. McGrath	\$88,344.
Mayflower Supplies Ltd.	72,000.
John Llewellyn	57,600.
Gerard Murphy Agencies	47,400.

In view of difficulty in evaluating Mr. McGrath's potential as a concessionaire, it has been recommended that the tender be awarded to the second highest bidder, Mayflower Supplies Ltd., for a three-year period.

Ald. Thompson and Pye moved that the tender be awarded, as recommended, but Ald. Hawley preferred

to have further information on the recommendation before voting on it. On his motion, seconded by Ald. Connors, the item was therefore deferred for discussion in camera at the end of the meeting.

Council subsequently reconvened in open meeting and ratified the motion on the floor to award the tender, as recommended, to Mayflower Supplies Ltd.

MOTION: Moved by Ald. Thompson and Pye that the tender for the canteen concession for the Ferry Terminals, be awarded to Mayflower Supplies Ltd., for a three-year period, as recommended.

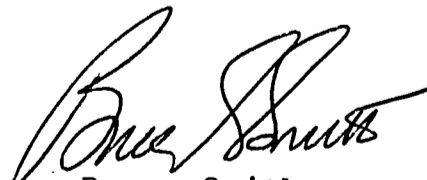
On motion of Ald. Sarto and Thompson, Council set June 10th as the date for public hearing of two applications for amendment to the Land Use By-law, one involving lands to the north of the A. Murray MacKay Bridge (BIO), and the second, involving the remaining lands of the K-Mart Mall.

MOTION: Moved by Ald. Sarto & Thompson that Council set June 10th as the date for public hearing of two applications to amend the Land Use By-law: (1) BIO lands and (2) remaining lands of K-Mart Mall.

On motion of Ald. Bregante and Hawley, Council agreed to meet in camera to deal with an additional item of business, plus the canteen concession item.

Council later reconvened in open meeting and ratified the action taken in camera, including the recommendation from Committee, in camera, on the awarding of the tender for the canteen concession. The action taken in camera was ratified in open meeting, on motion of Ald. Hetherington and McCluskey.

The meeting then adjourned.

  
Bruce Smith,  
City Clerk-Treasurer.

City Council, Apr. 29/86

ITEMS:

- 1) Commons Bills, page 1 & 2.
- 2) Public hearing: Amendment to Land Use By-law, MicMac Village page 3 to 7 incl.  
By-law C-573, page 5.
- 3) Award tender: Canteen concession, Ferry Terminals, pg.7.
- 4) Set date for public hearing: BIO lands, and lands of K-Mart Mall, page 8.

SET DATE FOR  
PUBLIC HEARINGS:  
BIO LAND &  
K-MART MALL LANDS