

Council,
January 12, 1967

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ALLAN O'BRIEN
MAYOR AND CHAIRMAN

R. H. STODDARD
CITY CLERK

Dr. Foggo

CITY COUNCIL MINUTES
SPECIAL MEETING

Council Chamber,
City Hall,
Halifax, N.S.
January 17, 1967
7:30 p.m.

At this time it was agreed to bring the meeting to the Order of Business:

Appropriation \$1500.00 - Repairs and Replacements - Garage Recreation and Playgrounds Commission Headquarters.

A special meeting of City Council was held on the above date.

After the meeting was called to order the members of Council attending, led by the City Clerk, joined in reciting the Lord's Prayer.

There were present: Mayor Allan O'Brien, Chairman, Aldermen Black, Abbott, Moir, Ivany, Matheson, A.M. Butler, Ahern, Connolly, Doyle and Sullivan.

Also present were: City Manager, City Solicitor, City Clerk, Deputy City Clerk, Director of Finance, Director of Works, Chief of Police and other Staff Members.

The meeting was called specially to consider the following items:

1. Report - Recommendations Implementation Committee.
2. 1967 Capital Budget.

DECISION - CITY MANAGER RE: EMPLOYMENT, EDMONTON, ALBERTA

His Worship the Mayor referred to the fact that the City Manager had decided to reject an offer from the City of Edmonton, Alberta to become its Chief Commissioner. He said he was very pleased to see the City Manager remain in the employ of the City of Halifax and he looked forward to seeing the Members of Council work together with him in connection with the entire administration of the Civic Government.

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At this time, it was agreed to add the following item to the Order of Business:

"Appropriation \$1500.00 - Repairs and Replacements - ~~Damage~~ Recreation and Playgrounds Commission Headquarters."

MOVED by Alderman Allen M. Butler, seconded by Alderman Ahern that, as recommended by the Committee of Works, the sum of \$1,500.00 be advanced against the 1967 Budgetary Appropriation of the Recreation and Playgrounds Commission and that the said appropriation be increased accordingly to cover the cost of repairs and replacements required as a result of damage to its headquarters as follows:

Typewriter - Replacement needed	\$200.00 with trade
Office desk	250.00 with trade
Desk Glass	50.00
Burroughs Adding Machine - Extensive Repairs	100.00 (estimate)
Repairs, replacement of general office fixtures, and redecoration materials	495.00
Labour required to carry out the above	<u>400.00 (estimate)</u>
	<u>\$1,495.00</u>

Motion passed.

PASSING - THE HONOURABLE J. L. ILSLEY - CHIEF JUSTICE
OF NOVA SCOTIA

MOVED by Alderman Black, seconded by Alderman Matheson that, Council go on record expressing sympathy to Mrs. Ilsley and the members of the family in connection with the passing of the Honourable J. L. Ilsley, Chief Justice of Nova Scotia. Motion passed.

7:35 p.m. Aldermen Fitzgerald and Meagher arrived.

7:40 p.m. Council adjourned to meet as a Committee of the Whole.

IMPLEMENTATION COMMITTEE RECOMMENDATIONS
RE: URWICK, CURRIE LIMITED REPORT

The following report was submitted:

To the Members of City Council

REPORT OF THE IMPLEMENTATION COMMITTEE
RE: URWICK, CURRIE LIMITED REPORT

In accordance with previous Council authorization, the Implementation Committee has continued its study of the top level Civic Administration organization structure. Pursuant to meetings on January 5 and January 12, 1967 and the further report of Urwick, Currie Limited dated January 9, 1967, the Committee reports as follows:

WHEREAS in the light of the possible annexation of suburban areas at an early date, and in the light of the report of Urwick, Currie Limited respecting the top level Civic Administration organization structure of the City of Halifax, dated January 9, 1967; and

WHEREAS the Implementation Committee of City Council believes it essential to have a Works Department prepared to undertake a substantial increase in work load with the focus directed to the provision of public works as distinct from development and planning;

THEREFORE the Committee approves and recommends to Council:

- (1) the report of Urwick, Currie Limited, as it relates to the Development and Works Departments and recommends
- (2) the adoption of the reorganization of these departments as set out in Section 3, beginning on page 12 of the said report, deleting therefrom the last line of paragraph 2, page 12 and the entire last paragraph, Section 3, page 13;
- (3) that only those engineering services related to planning and development be transferred to the Development Department, other engineering services to remain in the Works Department;
- (4) that the reorganization be implemented by the City Manager and that such personnel be transferred as he deems appropriate to achieve such reorganization.

Agreed unanimously.

Submitted on behalf of
the Implementation Committee

(Sgd) Allan O'Brien.

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ALLAN O'BRIEN
MAYOR.

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January 17, 1967

MOVED by Alderman Connolly that, the Urwick, Currie Limited report be not considered until such time as the whole matter is considered and the new Members of Council are supplied with a copy of the original report.

There was no seconder to the Motion.

His Worship the Mayor said that the only item to be considered at this meeting was the recommendation from the Implementation Committee as it relates to the one page report before Council applying to something the Implementation Committee has been discussing for some substantial period of time. It was indicated to the Council in a private session that it had with Mr. Latham, Chief Planner, a couple of months ago, that there were a number of important vacancies in the Development Dept. and that the hiring of some of the persons might depend on the outcome of the final submission of Urwick, Currie which is not primarily connected to much of what is here, but the Implementation Committee, with the approval of Council had asked Urwick, Currie to give further advice on the dividing point between two departments - the Works Department and the Development Department and this is the only item before Council at this time.

The Deputy Mayor then stated he thought it was very important that the new aldermen should be given a copy of the original Urwick, Currie report if they were available. He thought that an explanation should be given to Council as to what the existing situation is and why it is recommended that changes be made and the nature and extent of these changes. He suggested the City Manager could do this.

MOVED by Alderman Matheson, seconded by Alderman Meagher that the recommendations of the Implementation Committee be approved and recommended to Council.

His Worship the Mayor then asked the City Manager to explain to Council what was involved in the acceptance of the Resolution.

The City Manager stated that the Works Department is divided into a section of Works Administration under the Director of Works; then there are the Engineering Services which consist of Drafting and Surveying, the City Field operation including Sanitation and Waste Removal, and Building Inspection services.

He went on to say that the Development Department is composed of a Property Management and Acquisition of Property Division, which handles property management and acquisition, and looks after development matters in addition to the Development Division which looks after Urban Renewal and other matters pertaining to development, and then there is the Town Planning Branch of the Department. Urwick, Currie agreed to review the concepts required for the operation of these two departments, to find the dividing point of that which is Works and that which is Planning and Development. This is set forth by Urwick, Currie in the report where they point out how the work of the two departments is, in some measure, complimentary one to the other and they say eventually, in their opinion, there is

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need to amalgamate the two departments into one large department. Then they go on to say that in the interim it is necessary to reorganize the departments to make the Works Department the "doing arm" and the Development Department the "development and planning arm". They recommend, in this concept, that the Building Inspection and the Engineering Services Section be transferred from the Works Department to the Development Department.

The City Manager advised that the Traffic Department had previously been transferred to the Development Department. The concept Urwick, Currie put through was that the Works Department will in effect become the "doing arm" - doing the construction work of the City, the maintenance and upkeep of the services, the Development Department will do the Planning and Development including Building Inspection tied in with Planning and Development.

Alderman Connolly asked if there was any difference in the original submission of Urwick, Currie and this report with respect to the integration of these different departments.

The City Manager replied that he thought there was a difference because there were two concepts in the original Urwick, Currie report, and they have now broadened that to three.

The Mayor then asked the City Manager if the middle report was the one he was referring to, as the two concepts were in one that has been before the Committee but Alderman Connolly said the original one, and if reference is made to the original report, it would have to be admitted that Urwick, Currie said in that one "no reorganization of departments".

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Then while Urwick, Currie were advising the Implementation Committee they said in this white document, that there was a problem of where the dividing line should be between the Works and Development Departments, and they put forward two alternatives. "They then told us, before we had a chance to discuss it, that they had had some further thoughts. We asked them to give us their further thoughts before the Implementation Committee had to deal with it, and that resulted in this final document that the Implementation Committee discussed with Urwick, Currie when they had only given it orally. They then went back and completed it and sent it to us and the Committee then produced this recommendation." His Worship the Mayor said he thought it only fair to say that the No. 1. choice in the final Urwick, Currie Report seems to be in amalgamation of the Development and Works Departments into one department. They said that, for various reasons of personnel and cost factors, they recognized the fact that the City might not take their No. 1. recommendation so they put forward recommendation No. 2. which is what the Implementation Committee is recommending unanimously to the Council at the present time.

Alderman Ivany said he found it difficult to see how the Inspection Department could be taken from the Works Department and be put into the Development Department and it seemed to him that the Inspection Department should stay in the "working arm" section.

His Worship the Mayor replied that the recommendation is that the engineering staff, where the work relates to development and planning, be transferred.

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Alderman Ivany asked if it was the intention to transfer all Inspection to which His Worship the Mayor replied that it is the recommendation to keep all Building Inspection together and to transfer it to the Development Department. The Works Department, under this concept, becomes the one that deals with sewage, garbage, street cleaning, snow plowing, street repairs, sidewalk work and with its focus entirely there, the Works Department gets into a position to deal with the new part of the City that will mean an expanded effort of this sort after annexation takes place.

Alderman Ivany asked if the City Manager recommended the changes.

The City Manager said he totally went along with the concept of Urwick, Currie that the Inspection Services should be part of Planning and Development because he could not see where they are allied to sanitation services. He did not think that Building Inspection is allied to sewer or the general operation of the construction work of the City but it is allied to the land use and zoning and to what is being done to develop the City. For this reason, he saw a closer link between Building Inspection tying in with the proper use and development of land and inspection of buildings to see whether they should be subject to urban renewal or the provisions of Ordinance No. 50, in a development concept in trying to build a city than he sees in the actual construction work by a "doing arm" that goes out and does the job of construction or maintenance of streets, etc.

8:10 p.m. Alderman LeBlanc arrived.

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Alderman Ivany asked the City Manager if the Plumbing Inspection should be under the Planning Department, to which he replied in the affirmative.

The City Manager stated that before the Second World War there were very few municipal corporations which had Planning and Development Departments. These are concepts that are coming with growing urbanization and it is taking place on the North American continent. He contended the City should go forward with such modern concepts.

Alderman Ivany questioned the Inspection Department going under the Development Department and he found it hard to accept the same. He then asked the City Manager if it was his candid opinion that the Inspection Department should be transferred to the Development Department to which the City Manager replied "Yes".

The City Manager went on to say that since he had been asked to go to Edmonton they had sent him a book on their municipal organization and how they joined together City Planning, Building Inspection Department and Land Department. They do not have any Building Inspection Department in the Works Department at all.

Alderman Black said he thought the concepts in the Implementation Committee was the "planning and development arm" would take on the planning and development of an urban renewal scheme until its completion which would involve the inspection services during the construction phase of the scheme.

8:10 p.m. Alderman LeBlanc arrived.

The Deputy In answer to a question from Alderman A.M. Butler as to whether or not Urwick, Currie had changed its mind two or three times in connection with the various concepts, His Worship the Mayor answered that when Mr. MacNair came to Halifax in January he had sent two or three pages with the notion of uniting the two departments together into one super department with a new executive at the head reporting to the City Manager, and this is what they called Concept No. 3. which was to be added to Concepts No. 1 and 2, which were in a previous report. His Worship the Mayor then went on to say that, at a meeting with Mr. MacNair, discussion took place on Concepts No. 1, 2 and 3 and Mr. MacNair said, after the discussion, he was then prepared to put the final recommendation on paper and that is the document which each member of Council has at present.

The final recommendations are that this super department should probably be created in two or three years and that, in the meantime, Council should move to the concept which is outlined in the recommendation before Council this evening where there is a slight modification that the Committee accepted on the City Manager's recommendation. His Worship the Mayor thought he was correct in saying that the City Manager had approved the entire report by the Implementation Committee, to which the City Manager replied in the affirmative.

His Worship the Mayor then went on to say that the Implementation Committee has not said whether Council should consider the super department in two or three years but the Implementation Committee did discuss it.

The Deputy Mayor then said he thought the thinking of Urwick, Currie is outlined very briefly on page 8 of the report where they are talking about urban changes and urban growth problems and the pending annexation. The concepts of the Development Department are not the same as they were fifteen years ago. The emphasis is now on long range planning and more close supervision in direction to current planning and development. This is going to be more important as time goes on. They say, "against this background we have reviewed the broad spectrum of activities of the two departments and have concluded that in the long term, these activities should be combined under one senior executive reporting to the City Manager, if this is not done, the City Manager will be forced to spend a disproportionate amount of time co-ordinating the work of these two departments. Meanwhile, the facility for planning and controlling the implementation of plans should be strengthened by transferring some activities from the Works Department to the Planning and Development Department." The Deputy Mayor then went on to say that the Committee had met for two or three hours with representatives of Urwick, Currie on the various concepts and they did not change their mind on this one. Urwick, Currie left the meeting firmly convinced that ultimately the City would have to go to Concept No. 3. He thought that Council still felt that this super department is perhaps too large and, for this reason, has built-in inefficiencies, but Urwick, Currie emphasized over and over again the problems of co-operation and co-ordination. They say, as the city grows it is going to be impossible to co-ordinate and co-operate effectively and

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efficiently unless it is done through a senior official as the co-ordinator and the manager of these two departments responsible to the City Manager. Alderman Matheson felt that Concept No. 3 should be again looked at when amalgamation takes place. He felt that the Council did not have any option but to try the recommendation Urwick, Currie made, together with the amendments made to comply with the City Manager's suggestions to see if it brings about better co-operation and more efficient operation through co-ordination that appears to be lacking at the moment due to the fact that the activities of Planning, Inspection Services, Engineering Services are in the Works Department and are being used more and more frequently by the Development Department. He felt that he was not qualified to decide and Council should take advice on this matter.

Alderman Sullivan referred to the report of Urwick, Currie and stated that he noticed there were three or four decisions recommended to provide for - a new Finance Officer, an Assistant to the City Manager and a new Director of Planning and Works. In the report, the characteristics of the man to fill the position of Director of Planning and Works are those of a Senior Manager rather than those specifically an Engineer, Negotiator or Planner. He questioned whether or not this should have been included in the report because if such amalgamation takes place, some people could be hurt.

His Worship the Mayor stated that the Director of Finance and the Administrative Assistant to the City Manager have already been appointed.

opportuni Alderman Meagher stated that if Concept No. 3 was put into force and the two departments were amalgamated, he felt that this would create a super department which would be very hard to manage and would almost need a second City Manager, and personally he objected to this. He felt that if the City went along with the amalgamation that is going to take place, there would be a great increase in the volume of work that will be forced on the Works Department and the Planning Department. He thought that both departments would have sufficient work on hand to carry out any projects or any problems in the Metropolitan area.

proposed Alderman Ivany stated he was prepared to accept the report based on the City Manager's recommendation and not because it is from Urwick, Currie. He said he could accept the Inspection Department being transferred if the City had the superior position of Director of Works and Planning. He felt that Council was only going part way with the recommendation before it was prepared to take the City Manager's recommendation.

Adopt Alderman Ahern then said he was surprised when reference was made that the Development Department would have its own inspectors, which, in other words, meant they would inspect their own work. He felt there should be an independent inspection.

must look Alderman LeBlanc said that during his six years continuous service as an Alderman, there has been considerable confusion about the entire staff set up. He referred to the Mayor when he was an Alderman, along with some support from time to time, had always advocated giving staff the proper

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opportunity to direct the affairs of the City and then allow all aspects of it to be put into proper focus for Council to co-operate and observe the results.

He went on to say that if Council passed this recommendation he will watch the results with interest, and he hoped Council would pass this with some honest conviction that it will work. He hoped that Council would be equally honest, vigorous and dedicated to its task as Aldermen that, if the proposed change does not work within a year or eighteen months, a few resignations should be forthcoming as well as a few Aldermen who might be included who so vigorously proposed this. He felt that if the recommendation is approved tonight by a big majority of Council, with the recommendation of the City Manager, with the recommendation of a consultant to whom the City paid \$35,000.00, Council endorses it, then all Members of Council, the City Manager and any of the staff members who contributed, have to stand behind it. He said that Council wants an efficient operation and administration, but he thought that Council should adopt it in its entirety and that it be assessed in a year or eighteen months.

His Worship the Mayor then said he was glad Alderman LeBlanc had made these points because he felt that if Council adopted the recommendation at this meeting, Council must look to the Director of Works and Director of Development to secure great production and efficiency out of their departments because they will have a focus on what is charged to be their responsibility by the Council and that it must look to the City Manager for good co-ordination

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of the work of these two departments as well as all others. If Council takes its decision, with the recommendation of the Manager, it has every right to look to the Manager to get results both by his work as co-ordinator and leader of the civic administration and through the work of the Department Heads who will be responsible.

Alderman Abbott stated that the present organization is a lot more efficient than when he first joined the City Council with no City Manager on staff. He felt that if Council adopted the recommendation of the City Manager, there would be an efficient organization.

Alderman Matheson stated that he did not recall anything in the Urwick, Currie report that condemns either of the two Department Heads. He said their recommendation is not based on inefficiency within either department but primarily because of the difficulties of co-ordinating the activities of the two departments and this should be made clear.

The Motion was then put and passed with Aldermen Ahern, Connolly, Doyle and Sullivan voting against.

8:40 p.m. Alderman Black retires from the meeting.

1967 CAPITAL BUDGET - 5 YEAR PROJECTED
CAPITAL EXPENDITURES

The 1967 Capital Budget and 5 Year Projected Capital Expenditures was submitted by the City Manager who read the following letter of transmittal.

To: His Worship the Mayor and
Members of the City Council

The Capital Budget for 1967 and the projected

capital expenditures for a five year period beyond that, are presented herein.

CONTENTS

Section I In presenting the information in this section an assumption is made that expenditures are not paid out of available revenues but rather that revenues are raised to pay for necessary expenditures. This assumption then allows a calculation to be made of the dollar value of debt carrying charges at two different percentages of revenue, namely 20% and 25%.

The establishment of the level of debt carrying charges capable of being carried by the City, provides a base from which a projection may be made of the dollar value of capital expenditures the City can support. This projection is shown in Schedules 2 and 3.

Schedule 4 sets forth the position after taking into account projects committed but not authorized.

Schedule 5 completes the basic details of the presentation. It is a projection of what debentures would probably be issued in each of the years under review, if maximum use were to be made of revenues available for debt charges at the two levels of 20% and 25% of revenue.

The 1967 to 1972 capital expenditure programme has been presented with an emphasis on the cost to the City of debt carrying charges at various percentages of revenue, and what those debt charges will mean in terms of new capital expenditures. As a result, there are many ways of allocating the money that can be made available over the six year period and, therefore, no schedules are shown covering such details as analysis of debt carrying charges between principal and interest, debenture debt outstanding by year and debenture debt per capita. Such analysis was previously included but is now superfluous.

Section II The remaining work to be carried out under authorizations already made by City Council is shown here. Authorizations that are no longer required, or that are in excess of actual costs, are shown in the column that is headed "Proposed Revocations".

Section III This contains the proposed capital budget for the year 1967. All of the items listed here will be started in the year 1967, if approval is given. Details of proposed expenditures are shown, commencing with page 2.

Section IV Proposed capital expenditures for the five year period, 1968 to 1972, are shown here in order to give City Council some idea of the extent of capital requirements over a future period of time. Use of this section will enable decisions to be made in the event that it is

necessary to advance or defer projects under consideration. Details of proposed expenditures are shown commencing with page 2.

GENERAL COMMENTS

It is most important, when making decisions on a capital programme, to ensure that a proper relationship is kept between the revenues applied to current requirements and to capital requirements. The acceptable, and most appropriate percentage of revenue, that should be applied to payment of debt carrying charges is considered to be twenty per cent (20%).

A look at the proposed capital expenditures for the six year period, 1967 to 1972, indicates that the capital requirements are far in excess of the conservative figure for financing in the preceding paragraph. It is obvious, however, that there are many projects which have to be undertaken because of past commitments, and to ensure the provision of needed facilities. This means that the twenty per cent level of debt carrying charges will have to be exceeded for a period of time.

An increase in debt carrying charges, during a period of time, will eventually be self-correcting, to some extent, since many of the projects are involved with urban renewal and therefore generate increased assessment and tax revenues as they are completed. Another feature of urban renewal is that the City's share is relatively small when compared with the total capital cost, and therefore a large increase in investment results from the City's contribution. These investments have the effect of sustaining a good level of construction activity, and therefore help to sustain a high level of employment in the community.

Decision-making on the Budget and Forecast

As it will not be possible to do all the items that are proposed in the budget and forecast, it will be necessary to follow a procedure in order to determine, firstly, what percentage of the current revenue should be allocated for capital additions, and, secondly, what items should be deferred.

A suggested format is as follows:

1. Decide what percentage of revenue should be allocated to debt carrying charges. Reference to Schedule 1 shows that, in 1967, 20% of revenue is \$4,061 M, and 25% of revenue is \$5,415 M. Each percentage point increase between 20% and 25% means additional revenue requirements as follows:

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(000's)

21% of revenue	\$ 257
22% " " "	520
23% " " "	791
24% " " "	1,069
25% " " "	1,354

Some idea of the impact on taxes caused by additional revenues that will have to be raised, is given as follows:

Respectfully submitted,

Based on the assumption that tax increases would be apportioned equally on the assessments for business, residential and clubs, an approximate rate per \$100 assessment for every \$1,000,000 of revenue to be raised, would be as follows, after making an allowance for normal increases in assessments:

1967	22.83 cents
1968	22.11 cents
1969	21.42 cents

2. Every \$108,500 of revenue applied to debt carrying charges will provide \$1,000,000 of debentures at 6% interest, based on the first full year's cost. Therefore, in the case of 21% of revenue, the \$257,000 will provide approximately \$2,400,000 of debentures for capital expenditures.
3. The figures arrived at for items 1 and 2 can then be related to the additional capital that is required as shown in Schedule 3. If it is decided not to borrow money to the full extent required, it will then be necessary to decide what capital projects should be deferred to later years.
4. Included in the budget and the five year forecast are many items which have a life of less than twenty years, are actually repairs to existing structures, or are of a relatively low value, and which should perhaps, be financed directly out of revenue.

As an example of the cost of financing, it should be pointed out that debentures issued at 6% will mean an additional payment of \$630,000, and debentures issued at 6½% will mean an additional payment of \$680,000, for every \$1,000,000 of debentures issued in twenty year serial form. This indicates that capital items financed by debenture issues should be on a selective basis, to ensure that revenue is used to the best possible advantage of the citizens of Halifax. In this regard, consideration should be given to two methods of dealing with projects that may be considered to have a useful life of less than twenty years. Firstly, a capital levy could be made, as required, in addition to the normal tax levy. This would enable

certain projects, with a short term life, to be financed without the addition of interest charges, thus reducing the overall burden. Secondly, debenture issues for capital items having an estimated life of ten years, could be issued on a ten year serial basis, thus relating the life of the asset financed more closely with the term of the financing costs.

Respectfully submitted,

(Signed)

P. F. C. Byars,
City Manager.

The Director of Finance then outlined and explained the statistics contained in Schedule #1, 2A, 2B, 3, 4, and 5, also:-

Section #1, Capital Budget Explanatory Schedules
Section #2, Authorized Capital Expenditures at
December 31, 1966
Section #3, Proposed Capital Budget for the year 1967
Section #4, Capital Expenditure Forecast 1968-1972 Inclusive.

A full discussion took place which included the possibility of capital borrowings which exceed 20% of total revenue.

Alderman A. M. Butler asked if City officials had made a study of the continued use of the present building known as Basinview Home, and that consideration be given to deferring further development with respect to a new building; likewise the continued use of the present Mental Hospital.

His Worship the Mayor suggested that the present Mental Hospital could be used for welfare patients, who are now housed in Basinview Home and at Beaverbank, N.S., for a period of three to five years and still meet the terms of the "Killam Will". The land for the New Home for Special Care could be reserved and the building could be constructed at a later date when financial conditions would be more favourable.

The City Manager stated that there were 125 patients plus children now in the Mental Hospital, approximately 75 in Beaverbank and about 210 in Basinview Home. He felt that the terms of the "Killam Will" might be met by placing the 125 Mental Hospital patients in Basinview Home and the 300 welfare cases in the Mental Hospital building, which he felt was in a good condition for operation for a few years yet.

At the suggestion of Alderman Matheson, the City Manager was requested to secure a copy of the "Killam Will" or contact their Solicitor to ascertain if it is possible to continue the use of the present Mental Hospital for other than mental patients.

At the suggestion of Alderman Connolly, the City Manager was requested to consider the possibility of using the City Prison property upon which to construct the New Home for Special Care rather than spending the sum of \$300,000.00 to acquire the site in the Creighton, Maynard, Cornwallis and Cunard Streets Area.

The City Manager suggested the possibility of utilizing the Sinking Fund for capital borrowings.

HOTEL ACCOMMODATION - CANADIAN FEDERATION
OF MAYORS AND MUNICIPALITIES

His Worship the Mayor advised that hotel accommodation for delegates attending the Canadian Federation of Mayors and Municipalities in Montreal, July 23 to 27, will be rationed along the line of normal attendance at the Convention. He suggested that Council determine the method for the selection of delegates to be accommodated in the

hotel while other members can make reservations for
Lodge Expo.

After several suggestions, it was MOVED by
Aldermen Matheson, seconded by Alderman A. M. Butler that,
His Worship the Mayor submit to Council names for five
official delegates. Motion passed.

10:10 p.m. Council reconvened, the following
members being present: His Worship the Mayor, Chairman,
Aldermen Abbott, Moir, Ivany, Matheson, A.M. Butler, Ahern
Connolly, Doyle, Sullivan, Fitzgerald, Meagher and LeBlanc.

Council considered the report of the Committee
of the Whole Council as follows:

IMPLEMENTATION COMMITTEE RECOMMENDATIONS
RE: URWICK, CURRIE LIMITED REPORT

MOVED by Alderman Matheson, seconded by Alderman
Meagher that, as recommended by the Committee of the Whole
Council the following recommendations be approved.

WHEREAS in the light of the possible annexation of suburban
areas at an early date, and in the light of the report of
Urwick, Currie Limited respecting the top level Civic
Administration organization structure of the City of Halifax,
dated January 9, 1967; and

WHEREAS the Implementation Committee of City Council believes
it essential to have a Works Department prepared to under-
take a substantial increase in work load with the focus
directed to the provision of public works as distinct from
development and planning;

THEREFORE the Committee approves and recommends to Council:

- (1) the report of Urwick, Currie Limited, as it relates
to the Development and Works Department and recommends
- (2) the adoption of the reorganization of these depart-
ments as set out in Section 3, beginning on page 12
of the said report, deleting therefrom the last line
of paragraph two, page 12 and the entire last
paragraph, Section 3, page 13;

- Capita
McNabs
- (3) that only those engineering services related to planning and development be transferred to the Development Department, other engineering services to remain in the Works Department;
- (4) that the reorganization be implemented by the City Manager and that such personnel be transferred as he deems appropriate to achieve such reorganization.

Motion passed.

CAPITAL BUDGET 1967

MOVED by Alderman A. M. Butler, seconded by Alderman Matheson that, the Committee of the Whole Council report progress in its consideration of the 1967 Capital Budget. Motion passed.

MCNABS ISLAND

Alderman Ahern suggested that Council should take some action with respect to McNabs Island.

His Worship the Mayor advised that the matter is being considered by a Committee of the Regional Authority which is securing facts and holding discussions with the other levels of government. He further advised that he is a member of such Committee.

Meeting adjourned 10:15 p.m.

HEADLINES

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Special Council
January 17, 1967

CITY COUNCIL
MINUTES

Capital Budget 1967
McNabs Island

Council Chamber, 46J
City Hall, 46K
Halifax, N. S.,
January 16, 1967
8:00 p.m.

A meeting of the City Council was held on the above date.

ALLAN O'BRIEN,
MAYOR AND CHAIRMAN.

After the meeting was called to order, members of Council attending, led by the City Clerk, joined in reciting the Lord's Prayer.

R. H. STODDARD,
CITY CLERK.

Worship the Mayor, Chairman and Aldermen
McL, Barry, Macdonald, A. H. Butler, Reardon, Abner, Connolly,
Doyle, Sullivan, Fitzgerald and G. W. Butler.

Also Present: City Manager, City Solicitor, City Clerk,
Chief of Police and other staff members.

MINUTES

Minutes of the meeting of City Council held on January 12, 1967 were approved on motion of Alderman Connolly, seconded by Alderman Sullivan.

APPROVAL OF ORDER OF BUSINESS

The City Clerk advised that the following items are to be added to the Order of Business:

- 20(a) Letter - Municipality of the County of Halifax - Resolution - Court House Site
- 20(b) Letter - Board of School Commissioners Re: Salaries - 1967 Estimate
- 20(c) Letter - Board of School Commissioners Re: Five Year School Construction Capital Budget
- 20(d) Letter - Board of School Commissioners Re: 1967 Capital Budget
- 20(e) Additional Compensation with respect to the Martell Property.

Mr. Jago

CITY COUNCIL
M I N U T E S

Council,
January 26, 1967

Council Chamber,
City Hall,
Halifax, N. S.,
January 26, 1967
8:00 p.m.

A meeting of the City Council was held on the above date.

After the meeting was called to order, the members of Council attending, led by the City Clerk, joined in reciting the Lord's Prayer.

Present: His Worship the Mayor, Chairman and Aldermen Moir, Ivany, Matheson, A. M. Butler, Meagher, Ahern, Connolly, Doyle, Sullivan, Fitzgerald and H. W. Butler.

Also Present: City Manager, City Solicitor, City Clerk, Chief of Police and other Staff members.

MINUTES

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APPROVAL OF ORDER OF BUSINESS

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- 20(d) Letter - Board of School Commissioners Re: 1967 Capital Budget
- 20(e) Additional Compensation with respect to the Martell Property.

Council,
January 26, 1967

(1) MOVED by Alderman Matheson, seconded by Alderman Connolly that these items be added to the Order of Business. Motion passed.

(3) MOVED by Alderman Matheson, seconded by Alderman Connolly that the Order of Business, as amended, be approved. Motion passed.

DEFERRED ITEMS

Compensation - #2373-75 Gottingen Street

At the last Regular meeting of City Council, Staff was instructed to contact Mrs. Vera E. Osborne or her solicitor in an attempt to resolve this matter.

A report was submitted from the City Manager advising that Mrs. Osborne's Solicitor has indicated that he has been instructed to accept \$14,000.00, plus interest at 5% from the date of expropriation (March 8, 1966) as settlement in full for all claims arising from this expropriation.

MOVED by Alderman Moir, seconded by Alderman Ivany that an amount of \$14,000.00 plus interest at 5% from the date of expropriation (March 8, 1966) be paid to Mrs. Vera E. Osborne as settlement in full for all claims arising from the expropriation of her property at 2373-75 Gottingen Street. Motion passed.

Tax Relief - Children's Hospital

At the last regular meeting of City Council this matter was deferred for a report from the City Manager.

A report was submitted setting out the following considerations:

8:05 p.m. Alderman Black arrives.

Council,
January 26, 1967

- (1) it is not hospital property against which the assessment has been made;
- (2) the Children's Hospital voluntarily assumed liability for taxes on the property by virtue of its lease with the owners;
- (3) taxes were not included in those indirect costs assumed by the Nova Scotia Hospital Insurance Commission, nor by any non-government party involved;
- (4) by virtue of the deficit-sharing arrangement the participants implicitly agreed that taxes would be absorbed on the basis set out in the attached report;
- (5) and that the City is obligated only to adhere to that agreement, as recommended by the two Committees which have considered the problem.

After a short discussion, it was MOVED by Alderman A. M. Butler, seconded by Alderman Meagher that the request of the Children's Hospital for cancellation of taxes on the portion of the property owned by the Convent of the Sacred Heart, which is leased by the said Hospital, or a grant to offset such taxes, be denied; and that the City enforce collection of the tax.

The motion was put and lost, five voting for the same and seven against it as follows:

For: Aldermen Ivany, A. M. Butler, Meagher, Fitzgerald,
and H. W. Butler 5

Against: Aldermen Black, Moir, Matheson, Ahern, Connolly,
Doyle and Sullivan 7

MOTIONS OF RECONSIDERATION

No Motions of Reconsideration were heard at this time.

MOTIONS OF RESCISSION

No Motions of Rescission were heard at this time.

PUBLIC HEARINGS AND HEARINGS

Public Hearing Re: Street Closure - Portion of George Street
Easterly from Water Street to Halifax Harbour

A Public Hearing into the matter of closing a portion of George Street, easterly from Water Street to Halifax Harbour was held at this time.

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The City Clerk advised that the matter had been duly advertised and that no letters of objection had been received.

His Worship the Mayor asked for a brief explanation from Staff on the matter.

The Development Officer displayed a plan showing the portion of George Street proposed to be closed, and explained the reasons for the same.

His Worship the Mayor asked if anyone was present wishing to be heard against the proposed closure.

Mr. David Fraser appeared against the proposed closing on behalf of Fisherman's Market Limited whose only access to both wholesale and retail departments is from the portion of George Street proposed to be closed.

In his brief, Mr. Fraser explained that by closing this portion of George Street and not providing adequate access for truck trailers to the wholesale department and customer's vehicles to the retail department, the Fisherman's Market Limited operation would have to close. He requested Council to fully consider the implications of the closing of this Street to his client and felt that the operations of the Fisherman's Market should not be jeopardized.

Considerable discussion ensued, during which time both Alderman Black and Alderman Matheson urged Council to remember the commitment made to the Court House Commission and the difficulties that arose in the attempt to obtain the Commission's agreement to the new Court House being constructed on the Water-front site.

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Alderman Fitzgerald felt that the street should not be closed without provision being made for adequate access to the Fisherman's Market.

His Worship the Mayor asked if a representative was present from the firm of C. A. Fowler and Company who might comment on the matter.

Mr. T. Bauld introduced Mr. Rogers of the firm of C. A. Fowler and Company who is working on the preliminary plans for the new Court House Building.

Mr. Rogers stated that since the Court House is to be constructed in the general area of the Ferry Terminal and the Fisherman's Market, it is quite probable that the proposed access to the Court House Building could be so designed to also provide adequate access to the Ferry Terminal and the Fisherman's Market.

After further discussion, it was MOVED by Alderman Matheson, seconded by Alderman Black that:

Council resolve to close a portion of George Street easterly from Water Street to Halifax Harbour, as shown on Plan #TT-6-16800;

Further resolved that Staff commence negotiations immediately with Fisherman's Market Limited and the Court House Commission with the view of providing reasonable adequate access to the Fisherman's Market Limited and to the public slip.

Mr. Fraser stated he was in favour of the motion as worded.

Motion passed with Alderman Ahern voting against.

A formal Resolution to give effect to the foregoing motion of Council, was submitted.

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MOVED by Alderman Matheson, seconded by Alderman Black that the Resolution, as submitted, be approved. Motion passed with Alderman Ahern voting against.

Public Hearing Re: Alteration to Subdivision - Lots "B", "C" and "D" W/S MacLean Street between Atlantic and Inglis Streets

A Public Hearing into the matter of an alteration to a subdivision of Lots "B", "C" and "D" on the west side of MacLean Street between Atlantic Street and Inglis Streets was held at this time.

The City Clerk advised that the matter had been duly advertised and that no letters of objection had been received.

The Senior Planning Technician gave a brief resume of the proposed alteration and no person appeared for or against the same.

The alteration is necessary to accommodate a four-unit apartment building.

MOVED by Alderman Connolly, seconded by Alderman H. W. Butler that the alteration to a subdivision of Lots "B", "C" and "D" on the west side of MacLean Street to increase the size of Lot "B", as shown on Drawing Nos. P200/2166 - 00-10-16798, be approved. Motion passed.

PETITIONS AND DELEGATIONS

Mr. David Wickins - Provinces and Central Properties Limited

Mr. Donald McInnes submitted and read a brief on behalf of Provinces and Central Properties Limited requesting the City of Halifax to return the \$70,000.00 deposit made by Provinces and Central Properties Limited upon the submission of proposals for

Council,
January 26, 1967

the development of the Central Redevelopment Area in 1963. The brief is attached to the official copy of the City Council Minutes.

After discussion, it was MOVED by Alderman Ahern, seconded by Alderman Moir that legislation be sought to authorize the City of Halifax to return the \$70,000.00 deposit to Provinces and Central Properties Limited.

Alderman Meagher felt that several members of City Council were not aware of all the facts of this matter and it was MOVED by Alderman Meagher, seconded by Alderman Connolly that the matter be referred to the Committee of the Whole Council and that a report be submitted from Staff covering all aspects of the matter.

After further discussion, the motion to refer was put and lost.

The motion was then put and lost.

It was then MOVED by Alderman Black, seconded by Alderman A. M. Butler that no action be taken by City Council to return the deposit of \$70,000.00 to Provinces and Central Properties Limited. Motion passed.

Action of the Fire Department

Alderman Black submitted and read a letter he had received from Dorothy Maclaren of Francklyn Street thanking the Halifax Fire Department for its prompt and intelligent action and consideration when her home was threatened by fire.

Mr. J. D. Moore was present on behalf of the applicant and wished to be heard.
MOVED by Alderman Matheson, seconded by Alderman Moir that the letter be forwarded to the Fire Chief. Motion passed.

The Town Planning Board recommended as follows:
10:25 p.m. Council adjourned for a short recess.

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10:35 p.m. Council reconvened the same members being present.

Alderman Matheson asked if item 15(d) dealing with Rezoning Quinpool Road - Harvard and Yale Streets from R-2 to C-2 could be considered at this time.

Alderman Meagher asked if item 17(e) dealing with 1967 Legislation could be considered.

It was agreed that item 17(e) be considered at this time, to be followed by item 15(d).

1967 Legislation

Draft legislation was submitted from the City Solicitor repealing Section 579, Chapter 52 of the Acts of 1963.

The City Solicitor advised that such legislation would permit the drafting of an Early Closing Ordinance to be submitted at a later date.

MOVED by Alderman Moir, seconded by Alderman Meagher that the legislation, as submitted, be approved. Motion passed.

Staff was directed to send a copy of the legislation to Mr. Rudd Hattie, as Secretary of the Regional Authority, which is presently considering the preparation of a Regional Early Closing By-law.

Rezoning Quinpool Road, Harvard & Yale Streets from R-2 Zone to C-2 Zone

Alderman Matheson brought to Council's attention that Mr. J. D. Moore was present on behalf of the applicant and wished to be heard.

The Town Planning Board recommended as follows: