

intended that in the first year of 1967-68 three teachers would be eligible, the following year five teachers, and in 1969 and subsequent years 1% of the teaching staff, which at present is seven teachers. The gross cost of this programme is \$20,500.00, the Foundation Grant would cover \$5,025.00 of that, with a net additional cost to the City of \$15,475.00. For this year the amount would be \$6,448.00, the \$20,500.00 figure is based on a full year at the present teaching staff.

- 3) This item is the important one relating to the basic scale increases.

Mr. Chipman, referring to the basic salary scale increases, read from page three of the report of the Board of School Commissioners and explained the various paragraphs. He said that it should be kept in mind that with the new Grant scale and the increasing of salaries all across the Province, the School Board was not only facing competition from other parts of the Province but also from other parts of Canada and for administrative positions available in the County. He informed the Committee that there had been a re-organization in the County system and there were administrative positions which are competitive and threaten the Board's position in retaining its teachers. One resignation had already been received from a person who was taking up an administrative position in the County. Mr. Chipman advised that some others had also been approached all of whom held senior positions in the City.

Mr. Chipman said that these were some of the considerations that led to the School Board to believe that it would be desirable, for the present at least, to maintain the principle of the differential and the Board Committee set out to try to establish a differential that was not too costly

to the City and yet would keep the Board in a competitive position.

His Worship the Mayor asked if the Board Committee had discussed the fact that Halifax was a more attractive place for teachers to be since the Universities were in the City.

Mr. Chipman replied in the affirmative that this had been impressed upon them and that they had admitted to this.

His Worship the Mayor asked if any other place was paying a differential under the new scale.

Mr. Chipman replied that he believed Sydney was going to.

Alderman Ivany asked if it was Mr. Chipman's opinion that if Council did not agree to the extra grant the City would lose a lot of teachers?

Mr. Chipman replied that this was so and advised that the average of the differential was \$200.00. In the

PC1	category,	there	are	140	teachers	-	\$200:00	differential
PC2	"			369	"	-	\$200:00	"
PC3	"			81	"	-	\$250:00	"
TL1	"			76	"	-	\$325:00	"
TL2	"			51	"	-	\$300:00	"
TL3	"			16	"	-	\$200:00	"

Alderman LeBlanc said he thought the Board of School Commissioners obtained the best results from negotiations with the Union for the City with the present philosophy the City had regarding the differential. He thought that the time had come when the City should drop, advise and make its wishes known that the City does not intend to pay the differential in the future. He thought that 95% of the teachers would take a 5% drop in salary in order to teach and stay in Halifax where most of them have their homes. He thought Council

should take a broad stand for the future.

Alderman Abbott said he thought Council would have to go along with the differential to keep harmony and goodwill but he hoped this could be eliminated in a few years. As the foundation programme increased, he thought the differential would decrease.

Alderman A. M. Butler said he regretted the failure of the School Board to keep to the Provincial Scale, as it was a real opportunity for them and they had missed the opportunity. He said all he could see in the future was the start of a cancerous growth for an implementation after implementation of a scale superior to the Provincial scale. He said it was suggested the teachers might be unhappy but he reminded Committee that in the last ten years from 1958 to 1967 salaries went from \$2,783,000.00 to \$5,500,000.00, an increase of 100%. He said, "where else can you look in this broad land and find a group of people, the recipients of such large amounts as that?"

He stated that someone had mentioned the matter of the advantages of teaching in Halifax and whether the scale should be higher or lower because there might be advantages in this cultural City. He said if a person wanted to go to a dress circle in a theatre they expected to pay a little more, but in fact the Hospital Insurance Commission reversed the situation and nurses who are serving in the outposts of the Nova Scotia civilization are paid a bonus. He contended that the situation had reached a preposterous stage.

He said that since this economic gluttony and inflation was on, he would support everyone else who works for the

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City and who asks for an increase. He did not believe in isolating a group and saying to them, "you are preferred in our employ and we will serve you well and deal indifferently with the others". He regretted that the School Board did no stand up to this group and refuse them. They should have said, "No, you will have to abide by the Government scale which is fair and adequate and the City of Halifax wants it that way". He suggested that Council should consider the matter in November and ascertain how much the City can allot for increases in salaries to all who work for the City, directly or indirectly, and Council should say "this is the percentage" and the school teachers will have to go with that. He felt that Council should consider spending money on the inauguration of a Civil Service for that very purpose as this matter was getting out of hand, and will continue to get out of hand in the future. He said it was time that (1) politics was taken out of education from a civic and provincial viewpoint where it has been cast in the year 1967, (2) that men with courage were sent to the School Board, (3) that supine attitudes on the Board were replaced by measures of common sense, and (4) that the City conferred with the City of Dartmouth and the County of Halifax to regulate and control these matters. He addressed His Worship the Mayor by saying that he and his predecessors had tried to gather up the loose ends where the City could obtain extra revenue, and said His Worship the Mayor had succeeded pretty well this year only to find that a goodly share of it was to be dissipated by giving the teachers

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\$200,000.00 above the standard, authorized, legitimate scale. He advised he was going to vote against the School Board estimates tonight with some pleasure because he wanted the public to hear about it, as it was time Council resisted this intolerable effort, this unionized demand, year after year, for an augmentation of what is already a fair compensation.

Alderman Black said he concurred with a number of things Alderman Butler had stated, and that, in view of the vast increases in the Foundation Scale which the School Board is bound to, he thought the most desirable position would be to eliminate the differential. He contended that teachers were only subsisting ten years ago and the increases up until very recently have been on the Foundation Scale and well deserved in view of the teachers' qualifications. He hoped that the Board would hold in the forefront the matter of eliminating the differential. He suggested one more year but no more.

Alderman Fitzgerald said that the Province had recognized the need for teachers in this province and had led the way in giving the increase, which was one point he wished to make. Another thing he wished to mention was that the Union negotiating for the teachers must have presented a good case otherwise they would not have received the consideration of the School Board for the differential.

It was MOVED by Alderman Moir, seconded by Alderman Meagher that Supplement No. 4. be approved and the sum of \$94,666.00 added to the original budget. The motion was put and passed with Alderman A. M. Butler voting against.

His Worship the Mayor requested a report from the Board giving the following information: (1) The ratios of Provincial Grants under the Foundation Programme for the years 1958 to 1967 to the total of the City's expenditures, including debt service charges in the current budget; to the ratio of the School Board's request to the Council, total current costs, and the proportion the School Board has been paying on teachers' salaries, maintenance and whatever else it pays.

MOVED by Alderman Moir, seconded by Alderman Abbott that the budget as amended be approved, subject to the circularization of answers to questions by the City Manager. Motion passed.

The following statistical information was submitted from Mr. M. M. Rankin:

1. PERCENTAGE RECOVERY OF SCHOOL BOARD EXPENDITURES ATTRIBUTABLE TO FOUNDATION PROGRAMME OF PROVINCE OF NOVA SCOTIA BASED ON BOARD ESTIMATES - 1958-1967

Year	Total Foundation Grant Shown as Percentage of		Foundation Grant Teachers Only Shown as Percent of Total Teachers Salaries
	1 Gross Board Budget	2 Board Request	
1958	13.7%	17.1%	18.8%
1959	13.4%	16.5%	18.3%
1960	12.9%	15.5%	17.3%
1961	12.5%	14.6%	16.1%
1962	11.8%	14.1%	15.2%
1963	14.0%	16.7%	18.4%
1964	16.8%	19.8%	20.9%
1965	17.0%	19.8%	21.1%
1966	17.4%	20.0%	21.7%
1967	18.7%	21.3%	22.9%

4. ANALYSIS OF ITEMS IN BOARD ESTIMATES REQUESTED: "CONTINGENCY"

Contingency	
Classical Staff-Scale Increases Adjusted to City Hall Scale	\$3,300
Instrumental Music Program - 174 - production	2,000
New Class for Hard of Hearing Pupils	500
Centennial Year Program	800
Contingency	900
	\$7,500

- 175 -

2. ANALYSIS OF FOUNDATION PROGRAMME -
1967 ESTIMATES

	Foundation Program (Costed on new Grant Scale)	Foundation Grant 25% of Foundation Program
Teachers' Salaries - List	\$5,080,717	\$1,270,179
Scale Increases (Aug. - Dec.)	36,691	9,173
Sabattical Leave	8,375	2,094
TOTAL TEACHERS	\$5,125,783	\$1,281,446
Superintendents (3)	35,464	8,866
Maintenance - Rooms	634,198	158,549
Teaching Supplies	75,521	18,880
TOTAL MAINTENANCE	709,719	177,429
Clerical and Steno salaries	30,906	7,727
TOTAL - FOUNDATION PROGRAMME 1967 ESTIMATES	\$5,901,872	\$1,475,468

3. ADMINISTRATIVE SALARY INCREASES INCLUDED IN ORIGINAL
BOARD ESTIMATES FOLLOWING CITY HALL SALARY ADJUSTMENTS -
JULY 1, 1966

	Gross Annual Increase	Increased Annual Foundation Grant	Net Cost to Board	
			1967	1968
Superintendent	\$ 892	\$ 888	\$ 245	\$ 4
Deputy Superintendent	1,045	788	498	257
Director of Instruct- ion	1,079	763	557	316
Secretary-Treasurer	550	-	550	550
Building Superintendent	500	-	500	500
Asst. Buildings Superintendent	300	-	300	300
	<u>\$4,366</u>	<u>\$2,439</u>	<u>\$2,650</u>	<u>\$1,927</u>

4. ANALYSIS OF ITEM IN BOARD ESTIMATES HEADED: "CONTINGENCY"

Contingency:

Clerical Staff-Scale Increases Adjusted to City Hall Scale	\$3,300
Instrumental Music Program - Introduction	2,000
New Class for Hard of Hearing Pupils	500
Centennial Year Program	800
Contingency	900
	<u>\$7,500</u>

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EDUCATION SUNDRIES - Schools for Deaf, Blind, Vocational

MOVED by Alderman Moir, seconded by Alderman Black that, the budget as submitted be approved. Motion passed.

EDUCATION - GRANTS - N.S. College of Art, Dalhousie University

MOVED by Alderman Moir, seconded by Alderman Fitzgerald that, the budget as submitted be approved. Motion passed.

PORT & INDUSTRIAL COMMISSION

Mr. Mingo advised that the item #15-510-102 was to be deleted and would be replaced by "Kauffeld Project \$25,000.00" contingent upon the Province voting a similar amount.

Another item #15-510-100 - \$918.00 increased by \$1,843.00. Total budget requested would be \$80,450.00.

MOVED by Alderman Black, seconded by Alderman LeBlanc that Account 15-510-100 be increased by the sum of \$1,843.00 for a total of \$2,761.00. Motion passed.

MOVED by Alderman Black, seconded by Alderman Abbott that the item "Port-Solicitor, London, England \$25,000.00" be deleted and substituted with the item "Kauffeld Project \$25,000.00", contingent upon the Province of Nova Scotia voting a similar amount toward the Project. Motion passed.

His Worship the Mayor stated that the budget requested by the Commission was \$78,607.00 and that the City Manager had recommended an amount of \$47,500, which was a drop of \$31,107.00.

Mr. Mingo replied that when the City Manager had the budget before him he did not have such items as:

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\$ 1,843.00 - Increase in rent
\$ 6,000.00 - Salaries, travelling and advertising
\$25,000.00 - Kauffeld Project

Alderman Connolly asked if the City Manager had recommended the increase of \$3,110.00 for the Executive Secretary?

The City Manager stated that it had been previously ruled he could only act in an advisory capacity with respect to salaries for the Port Commission employees.

Alderman Connolly stated that in view of the stevedores, checkers, freight handlers and waterfront workers going on welfare, how could Council go along with an increase of \$3,110.00 in one person's salary.

Alderman Sullivan also stated that an increase of some 20% to one person in one year, in his opinion, was too high. He thought that if the Port facilities were prosperous and everyone was working, he might be inclined to look at it in another light.

Alderman LeBlanc stated that for the very fact that the Port business was down indicated, in his opinion, that Council had to go all out in an effort to offset this, and he thought that the increase requested for the Executive Secretary was money well spent as he was a professional man who worked hard, travels continuously, and represents the Port well, in an effort to bring business to the Port. He felt that it would be wrong not to approve this increase to the person the City most depends upon to obtain business for the Port, as the City needs a top man and the present Executive Secretary is a top man. He thought the salary increase was justified.

Alderman A. M. Butler said he agreed with the points

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raised by Alderman LeBlanc, but said his only thought was that although the City Manager states he has nothing to do with the Port Commission which may be so, nevertheless, Council relies on him to advise when it comes to a matter like this. Alderman Butler went on to say, that in his opinion, the City Manager should look into this salary and if he says its fair, then he would vote for it.

The City Manager stated that he had reviewed this matter and discussed it with Mr. Mingo, and given him his advice which he felt Mr. Mingo did to wish to accept.

Mr. Mingo said he wished to endorse what Alderman LeBlanc had said that this was not the time to withdraw action as far as the waterfront is concerned. In his view, the Port Commission, in its present form may only continue for another two or three years, as with growth, it may become a Regional Commission and be financed somewhat differently as this has been talked about a great deal over the last six or seven years.

His Worship the Mayor stated that since he had been appointed to the Port Commission only a few months ago, in his opinion, the time Mr. Mingo had devoted to the Port Commission was worth several thousands of dollars to the City of Halifax, but he did not feel able to judge what the salary of any individual staff person ought to be. He did feel that, in the light of the importance of the further development of the Kauffeld Project, and the strong recommendation of the Chairman of the Port Commission, that Council should proceed as far as possible with the Port Commission request as what is needed is ability, competence and experience to carry out

this job.

Alderman Abbott said the Council Members should look into the matter of the Chairman of the different Commissions who devote a great deal of their own time, use of their own cars and telephone for long distance calls, etc. for which they receive no remuneration.

MOVED by Alderman Abbott, seconded by Alderman Ivany that, the budget as amended and amounting to \$80,450.00 be approved.

Alderman Ivany said he wished to endorse the comments made by Alderman Abbott with regard to Mr. Mingo, and that he had the fullest confidence in the administration of the Port.

Alderman Connolly referred to the matter of the \$3,110.00 increase for the Executive Secretary and felt this would put every Head of Department or non-professional man in a category where he will expect the same increase. He said that if he was still in Council when such a matter comes up he would vote for the increase to such employees.

Alderman A. M. Butler said he would like to hear what the City Manager recommends at a private conference.

Alderman Ivany referred to the Kauffeld Report and said he would like to see this item considered by a three-man jury.

Mr. Mingo replied that this was intended to be done but in order to accomplish this work in one year, it was necessary for these things to go through concurrently. He felt that the jury should consist of important shippers who would use a substantial volume of space who have a great volume of traffic to move in a year. If three or four people

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could be found who would say this was interesting to them, the Commission could then allow them a certain amount of space.

The Motion was then put and passed with Alderman Connolly and Sullivan voting against.

10:00 p.m. Committee of the Whole adjourned for a short recess.

10:10 p.m. Committee of the Whole reconvened the same members being present.

EMERGENCY MEASURES ORGANIZATION

MOVED by Alderman Abbott, seconded by Alderman Moir that, the budget as submitted be approved. Motion passed.

POINT PLEASANT PARK

MOVED by Alderman Black, seconded by Alderman Abbott that, the budget as submitted be approved. Motion passed.

HALIFAX FORUM COMMISSION

Alderman A. M. Butler asked the Forum Commission to report to Council before any new contract negotiations were concluded with respect to the rental of the Forum facilities for the 1967 Atlantic Winter Fair.

Alderman LeBlanc replied that before negotiations were concluded the Forum Commission would report to Council.

Alderman LeBlanc also advised that since the budget report was put out, the Forum Commission had negotiated further rentals which would bring in further revenue next year of \$22,500.00.

Mr. Nicholson advised that this amount was made up of an increase in the Canteen Concession of \$2,500.00, and an increase of \$20,000.00 for 10 months rental to Simpsons and

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and the Province of Nova Scotia on the Industrial Building which they were now renting on a monthly basis.

Alderman Connolly asked if the Forum Commission employees were receiving automatically a 7% increase in salary no matter what the amount of their present salary.

Alderman LeBlanc stated that the increases in salaries were on an estimated basis, which may not work out to be this amount, but was subject to what the increases might be for Non-Union employees. He went on to say that the operation of the Forum was becoming a "year-round" programme and this should be taken into consideration since some of the Forum employees were required to spend more time at the Forum on account of this.

His Worship the Mayor asked the City Manager if he had had an opportunity to study the Forum Commission financial statements for the year 1966 to ascertain how it might affect the budget.

The City Manager replied that, owing to the number of meetings he had attended recently, he had not had an opportunity to review the financial statements.

His Worship asked the City Manager to review the statements before the budget meetings concluded and advise Council of any views he held.

The City Manager stated that there were two items to be added to the current budget, from the capital budget, as follows:

\$15,000.00 for safety glass,
\$15,000.00 for ice plant compressor.

Alderman Fitzgerald asked, in view of the salaries and wages being paid, if it would be possible to clean up the

Civic Arena as there was always broken windows, dirt and mess around, and could this not be rectified.

Alderman LeBlanc stated he was in complete agreement with Alderman Fitzgerald and that this condition had resulted over a period of years due to lack of protection, security and other things. He said that the Forum Commission hoped to present a report to Council in the future respecting improvements at the Forum which would make an appreciable difference.

MOVED by Alderman Moir, seconded by Alderman Ahern that the budget be amended as follows:

Ice rental	-	increased by	\$20,000.00
Canteen Concession	"	"	\$ 2,500.00
Safety Glass	-	"	\$15,000.00
Plant Compressor	-	"	\$15,000.00

Motion passed.

MOVED by Alderman Moir, seconded by Alderman Ahern that the budget as amended be approved. Motion passed.

RECREATION & PLAYGROUNDS COMMISSION

MOVED by Alderman H. W. Butler, seconded by Alderman Ahern that the budget as submitted be approved. Motion passed.

WANDERERS GROUNDS

MOVED by Alderman Black, seconded by Alderman H. W. Butler that, the budget as submitted be approved. Motion passed.

HALIFAX TOURIST & CONVENTION BUREAU

MOVED by Alderman Abbott, seconded by Alderman Ahern that, the budget as submitted be approved. Motion passed.

CITY PROPERTY - TOURIST BUREAU

MOVED by Alderman LeBlanc, seconded by Alderman Meagher that, the budget as submitted be approved. Motion passed.

BASINVIEW HOME

Dr. Fogo stated that he was asking for a further \$15,000.00 over and above the figures presented to cover salaries now being offered hospital personnel in this area as devised by the Hospital Association and the Hospital Insurance Commission, since the City has to compete for nursing and other hospital personnel. He felt that the personnel at Basinview Home should be paid at these rates which would increase the salary item by approximately \$15,000.00.

The City Manager advised that if the increased rates matched salaries paid to personnel at other hospitals he felt the increase should be accepted.

Dr. Fogo explained that part of this amount would be recoverable on a two-thirds - one-third basis, which would mean a net increase of \$5,000.00 and a gross of \$15,000.00.

MOVED by Alderman Ivany, seconded by Alderman Ahern that, Account #6-251-1 be increased by \$15,000.00. Motion passed.

MOVED by Alderman Ivany, seconded by Alderman Ahern that the budget as amended be approved. Motion passed.

HALIFAX MENTAL HOSPITAL

The Superintendent of the hospital submitted an amended budget totalling \$776,150.00 with revenue shown as

\$766,477.00. Loss \$9,673.00.

Non-Shareable Expenses

Debt Service	\$24,398.00
Amortization	1,400.00
Travel	500.00
	<u>26,298.00</u>
Non-Shareable Revenue	16,625.00
	<u>\$ 9,673.00</u>
<u>Reduction in deficit</u>	<u>\$ 1,685.00</u>

MOVED by Alderman Black, seconded by Alderman Ivany that, the amended budget be approved. Motion passed.

CIVIC HOSPITAL

MOVED by Alderman Abbott, seconded by Alderman Moir that the budget as submitted be approved. Motion passed.

POLICE DEPARTMENT

MOVED by Alderman Black, seconded by Alderman Abbott that the budget as submitted be approved. Motion passed.

CENTENNIAL COMMITTEE BUDGET

MOVED by Alderman Ahern, seconded by Alderman Ivany that the budget amounting to \$25,150.00 be approved. Motion passed.

The City Manager was directed as follows:

1. City Manager to advise and check salaries of the administrative staff of the School Board to ascertain if the range is about 7% and if they are in line with the pattern established by the City, and to submit a memorandum to Council.
2. City Manager to check the salary of the Executive Secretary of the Port & Industrial Commission to ascertain if it is fair and reasonable.
3. City Manager to review the Forum Commission financial statements before the budget meetings are concluded and report any conclusions to Council.

4. Mental Hospital

City Manager to review the amended budget request from the Mental Hospital dated February 21, 1967 before the budget meetings are concluded and report to Council if necessary.

5. Police Department

City Manager to confer with the Chief of Police as to a possible reduction in the amount for "motor equipment".

11:10 p.m. Council reconvened the same members being present.

The Committee of the Whole Council reported progress in connection with its consideration of the 1967 Current Budget.

11:15 p.m. Meeting adjourned.

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ALLAN O'BRIEN,
MAYOR AND CHAIRMAN.

R. H. STODDARD,
CITY CLERK.

Dr. Yogo.

SPECIAL CITY COUNCIL MEETING
MINUTES

Special Council,
February 23, 1967

APPOINTMENTS - ARBITRATION

Council Chamber,
City Hall,
Halifax, N. S.,
February 23, 1967,
8:00 p.m.

A meeting of the City Council was held on the above date.

After the meeting was called to order, the members of Council attending, led by the City Clerk, joined in reciting the Lord's Prayer.

Present: His Worship the Mayor, Chairman and Aldermen Black, Moir, Ivany, Matheson, A. M. Butler, Meagher, LeBlanc, Ahern, Connolly, Sullivan, Fitzgerald and H. W. Butler.

Also present: City Manager, City Solicitor, City Clerk, Director of Finance, Fire Chief, Deputy Director of Works, Director of Public Health and Welfare and other Staff members.

The meeting was called especially to consider the 1967 Current Budget.

The Chairman advised that before considering the proposed budgets of certain civic departments, a few items of business should be dealt with.

EXPRESSION OF SYMPATHY - MINISTER OF HEALTH

The City Clerk read a wire that had been received from the Minister of Health, Hon. Allan J. MacEachen, extending his deepest sympathy to the families of the crew of the "Cape Bonnie."

His Worship the Mayor advised that he had sent copies of the wire to the names he had received, together with a personal message.

Special Council,
February 23, 1967

APPOINTMENTS - ARBITRATION COMMITTEE

The City Clerk advised that a meeting of the Arbitration Committee is to be held on Tuesday morning, February 28, 1967 and it would be necessary to appoint two members of the Council to attend.

His Worship the Mayor then called for nominations.

Alderman Ahern nominated Alderman Matheson.

Alderman Connolly nominated Alderman A. M. Butler.

No other nominations were received.

MOVED by Alderman Black, seconded by Alderman H. W. Butler that Aldermen Matheson and A. M. Butler be appointed as members of the Arbitration Committee. Motion passed.

8:05 p.m. Alderman Doyle arrives.

EXPRESSION OF SYMPATHY TO DEPUTY MAYOR

MOVED by Alderman Sullivan, seconded by Alderman Fitzgerald that an expression of sympathy be extended to the Deputy Mayor and his family in the recent loss of his Father and another member of his family. Motion passed.

LETTER FROM PREMIER - GRANTS IN LIEU OF TAXES

Copies of the following letters were distributed to members of Council.

OFFICE OF THE MAYOR

City Hall, Halifax, N. S.

February 20, 1967 - grants

Honourable R. L. Stanfield, PC,
Premier of Nova Scotia
Province House
Halifax, N. S.

Special Council,
February 23, 1967

Dear Mr. Premier:

I am directed by the Halifax City Council to write you regarding the implementation of paragraph 47 of the Speech from the Throne.

The City has had a long standing claim against the Province for the equivalent of full property taxes on property held by the Province within the City. After many years of waiting, we are now pleased to note that your government is prepared to recognize the claim, even if partially.

We would appreciate knowing from you the extent to which the claim will be recognized in 1967. We are aware of the statement of the Minister of Municipal Affairs about sharing of the proposed grant in lieu of taxes with Dartmouth and Halifax County.

The City cannot agree that the equivalent of property taxes be paid to municipalities other than the one in which the property is situated for the following reasons:

1. The property tax is the only major source of revenue under the control of the City. To whittle away at even this tax base is to whittle away at our autonomy as an elected government responsibility to our own electors.

2. Whether property is publicly owned or privately owned, it should bear the tax levied by the City Council, even though the tax may have to be labelled grants in lieu of taxes.

3. We understand that the Province is not willing to make available to Halifax any substantial tax base other than property taxes which would enable the City to raise the revenues needed.

4. The matter of equalization grants is an entirely different question. Halifax City agrees that the Province should pay higher grants to Dartmouth and the County for purposes of equalization. These should be called what they are, and not used as an argument for not paying to Halifax City taxes on provincial property.

5. This issue is already being used by some to destroy a developing spirit of regional cooperation in this area. In my view the deterioration in relationships has been caused by the action of the Province in confusing two principles - grants in lieu of taxes and equalization.

May I suggest that the Province inform the City before our budget deadline (February 28th) what percentage of our full claim for grants in lieu of taxes will be met this year.

Special Council,
February 23, 1967

I cannot believe the City would object to any equalization payments you may wish to add to the already substantial equalization payments you have agreed to make to Dartmouth and the County.

6. The City's major financial problem on current revenues is the extremely high level of property tax exemptions, accounted for by church, university, federal, provincial and other government agencies. The City has worked long and hard to secure reasonable grants in lieu of taxes, to keep the burden on local taxpayers from being oppressive. The federal government has made giant strides in recognizing our just claims. Even if we get the equivalent of full taxes on federal and provincial government property, we will still have a high proportion of tax exempt property used for regional purposes such as hospitals and universities. To give up the principle of proper grants in lieu of taxes is to endanger our just claims in the future and possibly some of our present revenues. This we cannot prudently do.

7. The Minister's suggestion, that employees of the Province who work in Halifax and live outside are a justification for splitting revenues of the City arising from property in the City, requires careful examination. If this policy is accepted it might seem a legitimate precedent for similar action with respect to privately owned property on both sides of the harbour. The next step would be to pool the entire assessment, equalize all services and have one big city. Is this the direction of provincial policy? Or are we headed for the adoption of the New Brunswick Program? It would be helpful for municipal leaders to know what the Province plans.

May I express appreciation for the substantial amount of new provincial assistance to municipal governments recently announced. The members of the City Council value the thoughtful consideration you, as Premier, always give to our representations, even though the City of Halifax believes it can justify a claim for more aid, particularly on capital budget requirements.

I enclose a copy of the Council resolution of February 16, 1967.

Yours very truly,

(Sgd) Allan O'Brien
MAYOR

Special Council,
February 23, 1967

THE PREMIER
HALIFAX

February 22, 1967

Dear Mayor O'Brien:

I wish to acknowledge your letter of February 20th enclosing the Resolution of the City Council regarding provincial grants in lieu of taxation.

It seems to us that we made a very simple and proper request when we asked the three municipal governments concerned to see if they could reach agreement upon the division of grants respecting provincially owned property in this area. We have made similar requests to other municipal units in the province respecting the sharing of industrial taxation where this seemed appropriate and we have received a good response. I hope you will excuse me for saying that the response of the City Council of Halifax is disappointing. You refer to a developing spirit of metro co-operation. I had not noticed this. Your refusal in this case is further evidence of a lack of metro co-operation.

My experience over a ten year period has been that efforts to work out metro problems have usually involved a protracted and frustrating disagreement in which your Council has usually borne a share of the responsibility.

In your letter you infer that our proposal for the sharing of provincial grants in lieu of taxation may be based upon undisclosed plans of the provincial government for sweeping changes in the government of the metro area. It is true that municipal government in this area is badly fragmented. Obviously this and the resulting difficulty in achieving decision on matters of importance to the metro area are among the greatest hindrances to proper development of this area. Today no one municipal government body can make these decisions and it is very difficult to get decisions by agreement.

I would think that the Council of the City of Halifax would show more concern about the achievement of adequate institutions of municipal government in the area because each year the City of Halifax constitutes a decreasing percentage of the metro population and each year your City Council can speak for a decreasing proportion of the population of metro Halifax. Before long your Council may find it no longer has the standing or prestige to give leadership towards establishing necessary and satisfactory institutions of municipal government in metro Halifax.

Some provincial government may find it necessary to impose a solution before that happens, but we have no such plans in mind. In fact our approach is to achieve solutions by

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agreement. One thing we have learned from ten years of dealing with metropolitan problems is patience. We would be greatly encouraged if the three municipal governments could agree upon the very simple request that we have made regarding the division of these grants in lieu of taxation.

No one is attempting to whittle the city's taxation base, as you suggest in the paragraph you have numbered 1. Your paragraph numbered 2 is obviously much too sweeping. As to paragraph 3, we do not believe that Halifax should receive any special taxation arrangement or privilege but rather should operate within the general framework, like other cities and towns. The general objective must be the most satisfactory division of the taxing powers and the Touche Ross people who studied this question did not recommend any substantial change in this respect.

You suggest that the sharing of these grants is a matter of equalization, but with respect this has nothing to do with equalization, which must relate to total taxing capacity rather than to revenue from one source. The province would have no justification in equalizing grants in lieu of taxation on provincial property as such.

You and others refer to the special problems of the City of Halifax. Every government in the world has special problems and certainly the city of Halifax has them. I believe, however, that the financial problems of the city of Halifax are considerably less than the problems of most municipal governments in this province. Your taxable assessment per capita is far higher than in other municipal units in Nova Scotia.

Again may I say that we have made a fair proposal. I assume from your letter that the city is in fact refusing to attempt to reach agreement and I am consequently bringing your letter and my reply to the attention of the Minister of Municipal Affairs for his consideration.

Yours sincerely,

(Sgd) R. L. Stanfield.

Alderman Black referred to the letter received from the Premier in reply to the letter written by His Worship the Mayor at the direction of Council on February 16, 1967. He felt that His Worship the Mayor had reflected the views of the whole Council in his letter and was concerned about the vicious attack made on the Mayor by the press and a certain radio

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commentator. He contended that the suggestion made that the Mayor did not properly reflect the views of the Council should be rebutted and he suggested that Council endorse His Worship the Mayor's letter to the Premier dated February 20, 1967, as containing the views of the whole City Council.

Alderman A. M. Butler wholeheartedly agreed with Alderman Black and felt that His Worship the Mayor had carried out the wishes of this Council in an efficient and brilliant manner.

Alderman LeBlanc felt that the whole matter should be left to die a natural death and should not put the Council on the defensive.

Alderman Matheson suggested that the City should forgive members of the press and radio for the statements they have made and make an effort to meet with the Provincial Government, County of Halifax and City of Dartmouth to talk in terms of regionalism to show that the City is in favour of this concept.

After further discussion, it was MOVED by Alderman Black, seconded by Alderman Fitzgerald that the Mayor's letter to Premier Stanfield, dated February 20, 1967, be endorsed as expressing the views of Council as contained in its resolution of February 16, 1967.

Motion passed. Alderman Ivany recorded "against". Alderman LeBlanc abstained.

His Worship the Mayor asked the Council to direct him as to the next course of action.

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MOVED by Alderman Matheson, seconded by Alderman A. M. Butler that Council indicate its willingness to confer with the Province of Nova Scotia, the Municipality of the County of Halifax and the City of Dartmouth, to discuss what can be done together about the fragmented Municipal Government in securing Municipal Institutions that will satisfy the Province of Nova Scotia. Motion passed unanimously.

8:38 p.m. Council adjourned to meet as Committee of the Whole.

CURRENT BUDGETS - CIVIC DEPARTMENTS

Mayor's Office

His Worship the Mayor asked that an amount of \$200.00 be added to the Office Furniture Account No. 1-1-450 to permit the purchase of dictating equipment.

MOVED by Alderman A. M. Butler, seconded by Alderman Fitzgerald that an amount of \$200.00 be added to Account No. 1-1-450 to purchase necessary dictating equipment. Motion passed.

Alderman A. M. Butler suggested that an additional amount of \$14,000.00 should be added to Account No. 1-1-1 Salaries to include an increase of \$1,000.00 per annum to the Aldermanic Stipend.

MOVED by Alderman A. M. Butler, seconded by Alderman Connolly that the Mayor's Office Budget be amended by the inclusion of an amount of \$14,000.00 in Account No. 1-1-1 Salaries to cover an increase in the Aldermanic Stipend of \$1,000.00 per annum.

Considerable discussion ensued, and it was MOVED in Amendment by Alderman Moir, seconded by Alderman Black that the Mayor's Office budget be amended to include an amount of \$7,000.00 in Account No. 1-1-1 Salaries to cover an increase in the Aldermanic Stipend of \$500.00 per annum.

After further discussion the Amendment was put and lost, five voting for the same and eight against it as follows:

For: Aldermen Black, Moir, Ivany, Meagher and Fitzgerald 5

Against: Aldermen Matheson, A. M. Butler, LeBlanc, Ahern, Connolly, Doyle, Sullivan and H. W. Butler 8

The motion was then put and passed, seven voting for the same and six against it as follows:

For: Aldermen Ivany, Matheson, A. M. Butler, LeBlanc, Connolly, Doyle and H. W. Butler 7

Against: Aldermen Moir, Meagher, Ahern, Sullivan, Fitzgerald and Black 6

MOVED by Alderman H. W. Butler, seconded by Alderman Fitzgerald that the budget for the Mayor's Office, as amended, be approved. Motion passed.

City Manager's Office

MOVED by Alderman Fitzgerald, seconded by Alderman Sullivan that the budget for the City Manager's Office, as submitted, be approved. Motion passed.

City Clerk's Department

MOVED by Alderman Moir, seconded by Alderman LeBlanc that the budget for the City Clerk's Department, as submitted, be approved. Motion passed.

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Finance Department

His Worship the Mayor asked if any unfilled positions had been taken into consideration in the compilation of the proposed budgets.

The City Manager replied that unfilled positions had been taken into consideration at the time the budgets were compiled, but that any further reductions that might be made to date will be submitted to the meeting to be held on February 28, 1967, the final meeting.

MOVED by Alderman Fitzgerald, seconded by Alderman H. W. Butler that the budget for the Finance Department, as submitted, be approved. Motion passed.

Solicitor's Department

MOVED by Alderman Moir, seconded by Alderman Fitzgerald that the budget for the Solicitor's Department, as submitted, be approved. Motion passed.

Assessor's Department

MOVED by Alderman Fitzgerald, seconded by Alderman Moir that the budget for the Assessor's Department, as submitted, be approved. Motion passed.

Development Department

Alderman Connolly questioned the figure of \$40.00 for membership dues in the Appraisal Institute of Canada.

The City Manager advised that it is hoped when the position of Supervisor of the Property Management Division is filled, the incumbent would be qualified for membership in the Appraisal Institute of Canada.

MOVED by Alderman Fitzgerald, seconded by Alderman Matheson that the budget for the Development Department, as submitted, be approved. Motion passed.

Personnel Department

MOVED by Alderman Fitzgerald, seconded by Alderman Moir that the budget for the Personnel Department, as submitted, be approved. Motion passed.

Internal Audit Division

MOVED by Alderman Moir, seconded by Alderman Black that the budget for the Internal Audit Division, as submitted, be approved. Motion passed.

City Property - City Hall

MOVED by Alderman Matheson, seconded by Alderman Sullivan that an amount of \$9,500.00 be deleted from Account No. 1-11-69 which provided for Air Conditioning in the Council Chamber. Motion passed.

MOVED by Alderman Matheson, seconded by Alderman Moir that the budget for City Property - City Hall, as amended, be approved. Motion passed.

General Government Sundries

The Director of Finance advised that Account No. 1-9-504 Visiting Conventions in an amount of \$20,000.00 was omitted from this budget and should be inserted.

Some discussion ensued with respect to the Historic Sites Survey which is expected shortly and it was agreed that an amount of \$5,500.00 should be added to Account 1-9-527 to cover the balance of the cost of this survey.

MOVED by Alderman Connolly, seconded by Alderman LeBlanc that the budget for General Government Sundries, as amended, be approved. Motion passed.

General Government Grants

MOVED by Alderman Fitzgerald, seconded by Alderman Meagher that the budget for General Government Grants, as submitted, be approved. Motion passed.

Magistrate's Court

MOVED by Alderman LeBlanc, seconded by Alderman H. W. Butler that the budget for the Magistrate's Court, as submitted, be approved. Motion passed.

Fire Department

Alderman Ivany asked the expected life of the Young Street Fire Station. Motion passed.

The Fire Chief replied that it is expected to be in existence until 1970.

It was pointed out that the amount of the repairs to the roof at the Young Street Fire Station should read \$850.00 and not \$4,050.00.

Some discussion ensued with respect to the standards laid down by the Province of Nova Scotia with respect to the operation of Fire Departments.

It was agreed that the Fire Chief ascertain from the Province what its Fire Department standard is based on, and inform the Council whether the City overspends in fire services or whether the Provincial standard is too low.

The Chief of Police was asked to report to Council

on the Provincial Standards for the Police Department as well.

Alderman Connolly referred to the type of station wagon to be purchased by the Fire Department, and the Fire Chief was asked to report on the new car for the Fire Department, as to whether it should be an "International" truck or semi-station wagon. The item was approved but the purchase was held up if Council is not satisfied with the vehicle.

MOVED by Alderman Black, seconded by Alderman Fitzgerald that the budget for the Fire Department, as submitted, be approved. Motion passed.

Fire Alarm Department

MOVED by Alderman Fitzgerald, seconded by Alderman Sullivan that the budget for the Fire Alarm Department, as submitted, be approved. Motion passed.

Fire Alarm Building

MOVED by Alderman LeBlanc, seconded by Alderman H. W. Butler that the budget for the Fire Alarm Building, as submitted, be approved. Motion passed.

City Property - Police Station

MOVED by Alderman LeBlanc, seconded by Alderman Meagher that the budget for the Police Station, as submitted, be approved. Motion passed.

Wiring Inspection

MOVED by Alderman Moir, seconded by Alderman Fitzgerald that the budget for the Wiring Inspection Department, as submitted, be approved. Motion passed.