

Building Inspection

Alderman LeBlanc asked if there might be any change in this budget in view of the transfer of this department to the Development Department.

The City Manager replied that there might be a slight alteration, but that the budget, as submitted, would fit in with the Development Department budget.

MOVED by Alderman Fitzgerald, seconded by Alderman A. M. Butler that the budget for the Building Inspection Division, as submitted, be approved. Motion passed.

Plumbing Inspection

MOVED by Alderman Ivany, seconded by Alderman Moir that the budget for the Plumbing Inspection Division, as submitted, be approved. Motion passed.

Street Lighting

Some discussion evolved with respect to Account No. 2-63-51 Electric Service, and the grants that might be received from the Province of Nova Scotia.

The Director of Finance advised that, to his knowledge, any grants from the Province would be based on the 1967 estimates and be received by the City in advance. Any adjustments in the actual cost would be made at the end of the year.

His Worship the Mayor suggested the City should receive about \$10,000.00 from the Province as the City is close to Provincial standards.

MOVED by Alderman Meagher, seconded by Alderman Sullivan

Ivany that the budget for Protection to Persons and Property - Sundries, as submitted, be approved. Motion passed.

Committee of the Whole,
February 23, 1967

that the budget for Street Lighting, as submitted, be approved.

Motion passed.

Traffic Engineering

MOVED by Alderman Black, seconded by Alderman Ivany

that the budget for the Traffic Engineering Division, as

submitted, be approved. Motion passed.

Traffic Lights

MOVED by Alderman Black, seconded by Alderman Moir

that the budget for Traffic Lights, as submitted, be approved.

Motion passed.

Traffic Markings and Traffic Signs

Alderman Meagher stated that traffic markings on certain streets did not seem to stand up this year very well.

The City Manager suggested that the type of weather could cause deterioration of the markings.

MOVED by Alderman Fitzgerald, seconded by Alderman H. W. Butler that the budget for Traffic Markings and Traffic Signs, as submitted, be approved. Motion passed.

Protection to Persons and Property - Grants

MOVED by Alderman Sullivan, seconded by Alderman Ahern that the budget for Grants under Protection to Persons and Property, as submitted, be approved. Motion passed.

Protection to Persons and Property - Sundries

Council asked Staff for a full explanation of the Account No. 2-54-554 Truants for the meeting on February 28, 1967.

MOVED by Alderman H. W. Butler, seconded by Alderman Ivany that the budget for Protection to Persons and Property - Sundries, as submitted, be approved. Motion passed.

Public Works - General Administration

MOVED by Alderman Matheson, seconded by Alderman Black that the budget for the Public Works - General Administration, as submitted, be approved. Motion passed.

City Field

MOVED by Alderman Fitzgerald, seconded by Alderman Connolly that the budget for City Field, as submitted, be approved. Motion passed.

Miscellaneous - City Property

MOVED by Alderman H. W. Butler, seconded by Alderman Moir that the budget for Miscellaneous - City Property, as submitted, be approved.

Alderman Ahern suggested that Staff prepare a report indicating ways and means of improving the appearance of the Grand Parade, paint curbs and patch pavement.

His Worship the Mayor felt that this report might be of more use if prepared after the snow has gone.

The motion was then put and passed.

City Property - Arm Wall Repairs

MOVED by Alderman Fitzgerald, seconded by Alderman Sullivan that the budget for Arm Wall Repairs, as submitted, be approved. Motion passed.

City Property - Quonset Hut

MOVED by Alderman Ivany, seconded by Alderman Moir that the budget for the Quonset Hut, as submitted, be approved. Motion passed.

Surveying and Drafting

MOVED by Alderman Connolly, seconded by Alderman Fitzgerald that the budget for the Surveying and Drafting Department, as submitted, be approved. Motion passed.

Streets

Alderman Fitzgerald asked if any provision has been made in the budget for street repairs to a section of Mumford Road, west of Romans Avenue, which is in a state of disrepair.

Some discussion ensued with respect to the type of repairs most suitable for this street in view of the possible widening at a later date.

The Deputy Director of Works advised that no provision has been made at this time but suggested a good surfacing of asphalt as a temporary measure but paving preferred.

MOVED by Alderman LeBlanc, seconded by Alderman Ivany that the budget for Streets, as submitted, be approved. Motion passed.

Snow and Ice Control

MOVED by Alderman Ivany, seconded by Alderman Fitzgerald that the budget for Snow and Ice Control, as submitted, be approved. Motion passed.

Equipment Maintenance

MOVED by Alderman H. W. Butler, seconded by Alderman Moir that the budget for Equipment Maintenance, as submitted, be approved. Motion passed.

New Equipment

Alderman Matheson felt that since the capital works submitted, be approved. Motion passed.

Committee of the Whole,
February 23, 1967

programme has been cut down considerably, a reduction could be made in the budget proposed for new equipment.

Alderman H. W. Butler suggested a cut of \$20,000.00 for this item, but no further action was taken.

The Deputy Director of Works advised that this budget is prepared for current work, and most of the capital works are generally put out under contract.

Some discussion followed with respect to the use of the present equipment and the need for replacement.

MOVED by Alderman Meagher, seconded by Alderman Fitzgerald that the budget for New Equipment for the Works Department, as submitted, be approved. Motion passed.

Public Works - Holidays and Sick Leave

MOVED by Alderman H. W. Butler, seconded by Alderman Ahern that the budget for Public Works - Holidays and Sick Leave, as submitted, be approved. Motion passed.

Public Works Engineering

MOVED by Alderman LeBlanc, seconded by Alderman Connolly that the budget for Public Works - Engineering, as submitted, be approved. Motion passed.

Sanitation & Waste Removal - Chlorination Plant

MOVED by Alderman Fitzgerald, seconded by Alderman Moir that the budget for the Chlorination Plant, as submitted, be approved. Motion passed.

Sewage Pumping Station

MOVED by Alderman H. W. Butler, seconded by Alderman Fitzgerald that the budget for the Sewage Pumping Station, as submitted, be approved. Motion passed.

Retention Tank

Alderman Fitzgerald suggested that Staff take a look at this tank, as some turbulence has been noticed by residents in the vicinity indicating that sewage is being deposited in the waters of the North West Arm.

Staff was directed to look into this matter.

MOVED by Alderman Fitzgerald, seconded by Alderman Ivany that the budget for the Retention Tank, as submitted, be approved. Motion passed.

Incinerator

MOVED by Alderman Fitzgerald, seconded by Alderman A. M. Butler that the budget for the Incinerator, as submitted, be approved. Motion passed.

Refuse Collection

Some discussion was held with respect to the use of plastic bags, which, it was considered, should have reduced this budget.

The City Manager advised that the increase is due to a large extent from the extra Clean-Up weeks that Council have instituted throughout the year.

MOVED by Alderman Ivany, seconded by Alderman H. W. Butler that the budget for Refuse Collection, as submitted, be approved. Motion passed.

Incineration

Some discussion arose in view of the considerable increase in the budget over last year.

The City Manager advised that the increased cost is due to the burning of wood from the City Dump at weekends.

that the Council agreed to ask Staff for a further report on the question of wood burning at weekends to be submitted at the meeting next Tuesday.

MOVED by Alderman Sullivan, seconded by Alderman Moir that the budget for Incineration, as submitted, be approved. Motion passed.

City Dump

MOVED by Alderman Ahern, seconded by Alderman Sullivan that the budget for the City Dump, as submitted, be approved. Motion passed.

Street Cleaning

In reply to a question respecting the cleaning of shopping districts on Friday nights, the City Manager advised that this is taking place every night each week except one.

MOVED by Alderman LeBlanc, seconded by Alderman Ahern that the budget for Street Cleaning, as submitted, be approved. Motion passed.

Cleaning Catchpits

MOVED by Alderman Fitzgerald, seconded by Alderman Moir that the budget for Cleaning Catchpits, as submitted, be approved. Motion passed.

Sewers

MOVED by Alderman Fitzgerald, seconded by Alderman H. W. Butler that the budget for Sewers, as submitted, be approved. Motion passed.

Public Health Department

MOVED by Alderman Moir, seconded by Alderman Matheson that the budget for the Public Health Department, as submitted, be approved. Motion passed.

Health - Sundries

MOVED by Alderman Fitzgerald, seconded by Alderman Moir that the budget for Health - Sundries, as submitted, be approved. Motion passed.

Health Grants

The City Clerk advised that the Finance and Executive Committee at their meeting held today, approved an additional grant to the Metropolitan Drug Dispensary of \$9,600.00, increasing the grant from \$7,700.00 to \$17,300.00.

MOVED by Alderman Fitzgerald, seconded by Alderman Meagher that the budget for Health Grants, as amended to include the additional \$9,600.00 for the Metropolitan Drug Dispensary, be approved. Motion passed.

Social Welfare Department

MOVED by Alderman Moir, seconded by Alderman Black that the budget for the Social Welfare Department, as submitted, be approved. Motion passed.

Social Welfare - Sundries

It was suggested that Account No. 6-252-559 might be included in the Welfare Account which would be a shareable cost by the Province of Nova Scotia.

Council asked Staff to prepare a report giving information of any Provincial Assistance that might be obtained with

respect to Account No. 6-252-559 Neglected and Feeble Minded Children.

MOVED by Alderman Fitzgerald, seconded by Alderman Sullivan that the budget for Social Welfare - Sundries, as submitted, be approved. Motion passed.

Social Welfare Grants

The City Clerk advised that Account No. 6-253-766 Children's Aid Society should read \$22,011.00. This increase having been approved by the Finance and Executive Committee at today's meeting and being in accordance with the new Provincial per capita programme.

MOVED by Alderman Fitzgerald, seconded by Alderman Sullivan that the budget for Social Welfare Grants, as amended, be approved. Motion passed.

Community Services - Parks, Trees, Boulevards, Liability Insurance

MOVED by Alderman Ivany, seconded by Alderman Ahern that the budget for Parks, Trees, Boulevards, Liability Insurance, as submitted, be approved. Motion passed.

City Property - Market Building

MOVED by Alderman Fitzgerald, seconded by Alderman Ivany that the budget for the Market Building, as submitted, be approved. Motion passed.

Quinpool Road, Ferry Landing

MOVED by Alderman H. W. Butler, seconded by Alderman Fitzgerald that the budget for the Quinpool Road, Ferry Landing, as submitted, be approved. Motion passed.

Committee of the Whole,
February 23, 1967

Maintenance of Neighborhood Parks and Open Areas

MOVED by Alderman Ivany, seconded by Alderman Ahern that the budget for the Maintenance of Neighborhood Parks and Open Areas, as submitted, be approved. Motion passed.

Grand Parade

MOVED by Alderman Fitzgerald, seconded by Alderman Sullivan that the budget for the Grand Parade, as submitted, be approved. Motion passed.

GRANT TO SPORTS HALL OF FAME - \$3,000.00

Alderman Ahern asked if it would be possible for the Committee of the Whole to deal with the request for a Grant to the Nova Scotia Sports Hall of Fame at this time.

The Committee agreed to deal with this item.

MOVED by Alderman Fitzgerald, seconded by Alderman Connolly that a grant to the Nova Scotia Sports Hall of Fame in the amount of \$3,000.00 for the year 1967 be approved, subject to review in 1968. Motion passed.

11:00 p.m. Council reconvened, the same members being present.

Aldermanic Stipend

MOVED by Alderman A. M. Butler, seconded by Alderman Connolly that, as recommended by the Committee of the Whole Council, the Mayor's Office Budget be amended by the inclusion of an amount of \$14,000.00 in Account No. 1-1-1 Salaries to cover an increase in the Aldermanic Stipend of \$1,000.00 per annum.

Special Council
February 23, 1967

SPECIAL C The motion was put and passed, eight voting for the
MINUTES same and four against it as follows:

For: Aldermen Ivany, Matheson, A. M. Butler, LeBlanc, Ahern, Connolly, Doyle and H. W. Butler 8
Against: Alderman Moir, Sullivan, Fitzgerald and Black 4

Alderman Meagher was not present when the vote was taken.

Grant to Nova Scotia Sports Hall of Fame - \$3,000.00

members MOVED by Alderman Fitzgerald, seconded by Alderman Connolly that, as recommended by the Committee of the Whole Council, a grant to the Nova Scotia Sports Hall of Fame in the amount of \$3,000.00 for the year 1967 be approved, subject to review in 1968. Motion passed.

11:05 p.m. Council adjourned.

HEADLINES

Expression of Sympathy from Minister of Health 183
Appointments - Arbitration Committee 184
Expression of Sympathy to Deputy Mayor 184
Letter From Premier - Grants in Lieu of Taxes 184
Current Budgets - Civic Departments 190

ALLAN O'BRIEN
MAYOR AND CHAIRMAN

R. H. STODDARD,
CITY CLERK.

A. E. M. 2090

Council,
February 28, 1967.

AN ACT TO AMEND CHAPTER 72 OF THE ACTS OF 1962
THE HALIFAX-DARTMOUTH REGIONAL AUTHORITY ACT

**SPECIAL CITY COUNCIL
M I N U T E S**

Halifax-Dartmouth Council Chamber,
P. O. Box 300, City Hall,
Armdale, N. S., Halifax, N. S.,
February 28, 1967
7:35 p.m.

His Worship Allan O'Brien,
City Hall,
Halifax, N. S.

A meeting of the City Council was held on the above date.

After the meeting was called to order, the members of Council attending, led by the City Clerk, joined in reciting the Lord's Prayer.

There were present: His Worship the Mayor, Chairman; Aldermen Abbott, Ivany, A. M. Butler, Ahern, Connolly, Doyle, Sullivan, Fitzgerald and H. W. Butler.

Also present were: City Manager, City Solicitor, City Clerk, Director of Finance, Acting Commissioner of Works, Commissioner of Public Health and Welfare, Fire Chief, Deputy Chief of Police and other Staff members.

The meeting was called specially to consider the 1967 Current Budget.

His Worship the Mayor stated that Draft Legislation for presentation at the 1967 Session of the Legislature relating to the Halifax-Dartmouth Regional Authority Act had been prepared and he asked that Council add this item to the Order of Business.

7:40 p.m. Aldermen Black and Matheson arrive.

MOVED by Alderman Abbott, seconded by Alderman Ivany, that the Draft Legislation relating to The Halifax-Dartmouth Regional Authority Act be added to the Order of Business. Motion passed.

Council,
February 28, 1967.

AN ACT TO AMEND CHAPTER 72 OF THE ACTS OF 1962
THE HALIFAX-DARTMOUTH REGIONAL AUTHORITY ACT

The following letter was submitted:

Halifax-Dartmouth Regional Authority,
P. O. Box 300,
Armdale, N. S.,
February 28, 1967.

His Worship Allan O'Brien,
City Hall,
Halifax, N. S.

Dear Mr. Mayor:

We attach hereto twenty copies of the proposed amendments to the Halifax-Dartmouth Regional Authority Act that have been suggested by the Authority.

Section 1 merely gives an option to the Municipalities in this area to either unconditionally guarantee the bonds or debentures issued by the Authority or to guarantee such debentures in proportions to be agreed upon by the participating bodies or in the same proportions as their several contributions to other joint expenditures.

Section 3 would permit the Authority (if the Authority does get started in the construction of a new combined Regional Prison) to finance in the usual manner of Municipalities, that is, by borrowing temporarily from the Bank and repaying the Bank after debentures have been sold and this section also provides the same options for temporary borrowings as for the issuance of debentures.

Item 4 would merely transfer the powers of the Arbitration Committees of the three Councils, as presently laid down in the Assessment Act of the Province of Nova Scotia, to the Regional Authority. This would merely mean that the Regional Authority would be determining the objects and amounts of joint expenditures instead of the Arbitration Committee. As the Three Municipalities are equally represented on the Halifax-Dartmouth Regional Authority there seems little point in having a separate Arbitration Committee to deal with joint expenditures, particularly where Regional Authority will be developing the policy of regional expenditures as items are handed to it for consideration by the three Municipal units in the area.

The last Section is merely to give the Regional Authority the same exemption in the Hospital Tax Act and the Gasoline Tax Act that is enjoyed by a Municipality.

It would be appreciated if this matter could be placed before the Council of the City of Halifax at the earliest possible opportunity, as the Bill should be introduced in the Legislature at an early date.

Yours very truly,

R. G. HATTIE,
SECRETARY-TREASURER.

Council, of the Whole,
February 28, 1967.

Fort Needham Alderman Black briefly explained the purpose of the proposed legislation. (Attached to Official City Council Minutes)

Alderman Sullivan stated that this area has been neglected. Alderman Matheson asked if there would be any way of determining the proportion if the parties failed to agree. He asked if it would be done by the Arbitration Committee.

Alderman Black stated that Mr. A. W. Cox, the County Solicitor, intended the Arbitration Committee would take action.

Alderman Matheson suggested that the following words be deleted from Clause 15(b): "or in the same proportions". The suggestion was not acted upon.

MOVED by Alderman Black, seconded by Alderman Abbott, that, Sections 1, 2 and 3 as submitted, be approved. Motion passed.

MOVED by Alderman Black, seconded by Alderman Abbott that, Section 4 as submitted, be approved. Motion passed.

7:50 p.m. Alderman Moir and LeBlanc arrive.

7:50 p.m. Council adjourned to meet as a Committee of the Whole.

1967 CURRENT BUDGET

Public Gardens

The Budget, as submitted in the amount of \$91,992.00, was approved.

Flinn Park

The Budget, as submitted in the amount of \$7,255.00, was approved.

Committee of the Whole,
February 28, 1967.

Fort Needham

8:00 p.m. Alderman Meagher arrives.

Alderman Sullivan stated that this area has been neglected. He said that most of the flower beds have disappeared; there have been no lights put in the light standards and the building needs a lot of repairs. He felt more attention should be paid to Fort Needham.

MOVED by Alderman Black, seconded by Alderman Abbott, that the Budget as submitted in the amount of \$8,391.00, be approved. Motion passed.

Fleming Park

The Budget, as submitted in the amount of \$41,100.00, was approved.

Trees

The Budget, as submitted in the amount of \$17,108.00, was approved.

Boulevards

MOVED by Alderman Black, seconded by Alderman Ivany that the Budget be decreased by 25%.

After a brief explanation from the Acting Commissioner of Works, the motion was withdrawn with the approval of the seconder.

The Budget, as submitted in the amount of \$37,552.00, was approved.

Fairview Cemetery

The Budget, as submitted in the amount of \$49,361.00, was approved.

Camp Hill Cemetery

The Budget, as submitted in the amount of \$41,873.00, was approved.

Committee of the Whole,
February 28, 1967.

Sundries - \$9,550.00

Alderman Ivany requested \$11,000.00 for Halifax
Natal Day.

Alderman A. M. Butler suggested that the Centennial
Committee should be doing a good job and if any money is available,
it should be added to this Budget and that \$5,500.00 would be
ample for the celebration of Natal Day.

Alderman H. W. Butler stated that, for the 100th
Birthday of the Nation, the Natal Day Program should be a good
one and he felt that the expense would be justified.

MOVED by Alderman Moir, seconded by Alderman Ivany
that the Natal Day Budget be increased by \$4,500.00.

His Worship the Mayor asked if there is any part of
the Centennial Budget that could be applied to the Natal Day
celebrations.

Alderman LeBlanc replied in the negative.

It was felt by several members that Natal Day should
be discontinued after this year.

At the request of Alderman Matheson, Alderman LeBlanc
outlined some of the events to start the Centennial celebrations
beginning June 21st. He stated that Natal Day was necessary to
the program planned for that week.

Alderman Moir suggested that Natal Day celebrations
be held this year and that the matter be placed on the Council
Order of Business for the September meeting.

The Budget, as amended, in the amount of \$14,050.00,
was approved.

Committee of the Whole,
February 28, 1967.

Grants - \$31,250.00

Add

9-403-815 Halifax Symphony Society - \$2,500.00

The Budget, as amended, in the amount of \$33,750.00,
was approved.

Debt Charge

The Budget, in the amount of \$2,565,673.48, was
approved.

Sundry Debt Charges - \$183,650.00

Delete

10-451-735 Bank Charges - \$15,000.00

The Budget, as amended, in the amount of \$168,650.00,
was approved.

Provision for Allowances

The Budget, as submitted in the amount of \$40,000.00,
was approved.

Contributions to Capital

The Budget, as submitted in the amount of \$49,317.00,
was approved.

Joint & Special Expenditures - \$213,550.00

Delete

14-490 Joint Estimates - \$4,000.00

The Budget, as amended, in the amount of \$209,550.00,
was approved.

Sundry Expenditures - Housing

The Budget, as submitted in the amount of \$51,800.00,
was approved.

Sundry Expenditures - Grants

The Budget, as submitted in the amount of \$4,526.00,
was approved.

Committee of the Whole,
February 28, 1967.

Sundry Expenditures - Grants
Administrative Order #6 - Bengal Lancers

The Budget, as submitted in the amount of \$1,000.00, was approved.

Budget Supplement #3.

Estimated Increase in Tax Requirements - \$1,348,720.00

His Worship the Mayor submitted the following correspondence:

Office of the Mayor
City Hall,
Halifax, N. S.,
February 27, 1967.

To the Members of City Council:

Dear Aldermen:

The two Mayors and the Warden met at 11:30 a.m., February 27, 1967, and discussed many of the questions contained in my memo to Warden Settle and Mayor Zatzman, attached hereto.

The meeting agreed to recommend to our respective Councils the proposal contained under #20. Since our Council has already endorsed this proposal, no further action is required until the matter has been considered by the other two Councils.

After much discussion, proposal #19 was adopted, with certain amendments. By majority vote of Warden Settle and Mayor Zatzman, paragraph (a) was changed to read - The Province should decide the splitting on the basis of the Joint Expenditures formula (which would mean that Halifax would get 52.638% of approximately \$160,000.00, or about \$84,000.00, if the Province agreed.) Paragraph (b) was changed to read - Recognition that the grant to each municipality is certain fraction of grants in lieu of full taxes. Paragraph (c) was amended to read - Recognition that the amounts paid to Dartmouth and the County in excess of the amounts listed in the schedule be understood to be equalization grants (or some other label) rather than grants in lieu of taxes. The meeting was unanimous in agreeing to the revised (b) and (c).

ALLAN O'BRIEN
MAYOR

Memo from Mayor O'Brien to Warden Settle and
Mayor Zatzman re Paragraph 47 - February 27, 1967

Paragraph 47 of the Speech from the Throne read
"My Government also proposes to make grants in lieu of taxes

Committee of the Whole,
February 28, 1967.

upon certain property owned by the Province."

On February 14, 1967, the Minister of Municipal Affairs, the Hon. D. C. MacNeil, said in a statement to the Executive of the Union of Nova Scotia Municipalities -

"We feel that there should be a more equitable distribution of these funds amongst these three municipalities because, for example, many Provincial employees who work in the City of Halifax reside in both Dartmouth and the County, thereby utilizing the services and educational facilities. I would like to ask these municipalities to consider a sharing of the funds being made available and to advise the Government as to their wishes. If such an agreement cannot be reached between the municipalities, I will feel obliged to make a recommendation to the Government that some sharing of these funds be undertaken which may not be in strict accordance with the schedule available this morning."

According to the Press, Warden Settle has told County Council this is a test of "sincerity". Mayor Zatzman has laid claim to a share of other City of Halifax property assessment revenues.

Rather than a test of sincerity, this issue is a test of the capacity of municipal leaders to see what is at stake for the future of municipal government, particularly city government, in Nova Scotia.

Before proposing to our respective Councils any agreement on this matter, ought we not think through the answers to the following questions and others?

1. If any municipal government willingly gives up its oft-stated claim to the right to tax property within its boundaries, what major source of revenue is left under its control?
2. If a municipal government has no major tax source under its control, how can it avoid becoming increasingly dependent on handouts from the province?
3. If a municipal government becomes too dependent on handouts from the province, where is its self respect, its independence, its responsibility to its own electors? Is it free to serve its electors?
4. Should municipalities not stand together on such matters? What has been the position of the Union of Nova Scotia Municipalities on grants in lieu of taxes?

5. What did Touche Ross Bailey and Smart advise the province on this matter?
6. Is there any reason why grants in lieu of taxes should be treated differently from taxes on privately owned property?
7. If some municipal assessment should be shared, which assessment and on what basis?
8. If it is argued (as Warden Settle did yesterday) that grants in lieu of taxes are not our right but only charity, and that the giver has the right to put conditions on the gift, why not ask the Province to accept responsibility for the decision and make it?

9. If we accept the Minister's suggestion that education facilities in Dartmouth should be supported by property in Halifax, should we not ask who will pay for the approach roads to the Narrows Bridge?

What share of Halifax's \$3,000,000.00 cost will Dartmouth pay so its citizens can get to work in Halifax?

10. Should a bridge which is placed to serve Dartmouth be a large burden to Halifax and pure benefit to Dartmouth?

11. What numbers of employees of the Province in Halifax, at buildings for which grants are proposed, live in which municipalities?

12. How many children do they have in school?

What proportion (or dollar value) of municipal services supplied to them are not borne by taxes on the homes in which they live, or by other reasonable local taxes, or by provincial grants?

- (a) What is the cost to Halifax for streets for such employees to use daily?

- (b) What is the cost to Halifax for streets, sewage, police, fire protection, to service all provincial buildings in Halifax, not just those for which grants are proposed?

13. Should Dartmouth and the County get grants to cover education costs of the families of those of their citizens who work at -

- (a) the Victoria General Hospital?
(b) Dalhousie University?
(c) Simpsons?
(d) Halifax Shipyards?

- (e) Halifax City Hall?
- (f) National Harbours Board?

12. Should we not ask the Province to pay grants in lieu of taxes on hospitals and universities which serve the region and keep large amounts of scarce urban land tax exempt?

Why should Dartmouth provide municipal services free to the Nova Scotia Hospital?

13. Should we consider following the proposed pattern of Eastern Nova Scotia by agreeing that new industrial assessment be shared?
14. Should we share all assessment and all services and become one City?
15. How does the principle of equalization relate to the taxability of public and private property?
16. If there were a reasonable formula for splitting this grant, would not the Province have adopted it instead of ordering negotiations at the point of a gun?

Did they not know that each of us are trustees for our own taxpayers and should not bargain away real or potential assets?

17. Though the amount of money is small, relative to our needs, where does the principle lead?
18. Are we being diverted by the Province from a thorough examination of the extent to which its Municipal Assistance Program may be weighted against the cities?
19. If the Province cannot afford this year to pay full grants in lieu of taxes plus adequate equalization payments, could we agree to recommend to our respective Councils for their consideration a settlement of the current issue based on -
- (a) The Province deciding the split;
 - (b) Recognition that the Halifax grant is a certain fraction of grants in lieu of full taxes;
 - (c) Recognition that transfers from the \$148,086.00 listed in the schedule for Halifax be understood to be equalization grants (or some other label), rather than grants in lieu of taxes?
20. Should we not propose to the Province adequate research into the means by which we can establish what Premier Stanfield calls "Necessary and Satisfactory Institutions of Municipal Government in Metro Halifax"?

Committee of the Whole,
February 28, 1967.

PORT COMMISSION BUDGET

Salary - Port Commission Secretary

At this time, the salary of the Port Commission Secretary was discussed which was to be increased from \$11,194.00 to \$14,304.00 per annum or an increase of \$3,110.00 representing an increase of 27%.

Alderman Black suggested that the salary of the Secretary was negotiated to start at \$10,000.00 in the beginning and that he has acquired a lot of knowledge, given good service and devotes a lot of time to the job. He stated he was prepared to go along with the increase.

Alderman Matheson stated that the Secretary is indispensable, the Commission could not operate without his services, and a new man could not take over. He could not see how Council could reject the recommendation of the Port Commission to pay this amount of salary. In a year or so, it may be found that a Commission will not be needed. He remarked that the Secretary is being under paid for the kind of work expected of him.

Alderman A. M. Butler felt it was still a large increase for one year, and stated that it could cost a lot more than the amount shown in the Budget. Other ranking officials will want to be brought into the same pattern and Council must look out for that. There are other Commissions where no reference was made to the City Manager and this salary is \$2,000 to \$3,000 above what it should be. The Council has a lot to do with the Boards and Commissions and when the salaries of same come

Committee of the Whole,
February 28, 1967.

before it and they don't jibe, then the City Manager should be listened to. If it is not done that way, the Council will get itself in a lot of trouble.

Alderman Sullivan contended that the increase requested is quite substantial and that he may not be indispensable to the minds of some persons. He suggested that if the Secretary could find something better, that would be up to him. A 27% increase for one individual is far too high. It leaves the Council open when Department Head salaries are considered to give the same amount of increase. He suggested that the salary be increased by 8.4% and no more.

Alderman LeBlanc disagreed with Alderman Sullivan and questioned the City Manager's point in opposing the increase. He also stated that the Secretary works long hours. He said that the Secretary is one of the most able, conscientious, active and progressive of the entire City Staff. He is Secretary to both Commissions and it is conceivable that there could be two Secretaries at \$11,000.00 per annum each. He felt the position should be assessed and not the 27% increase.

Alderman Connolly said he would go along with the contents of the City Manager's report as he thought it was a fair one. He contended that the Port Commission Secretary was happy to join the City at a salary of \$8,500.00 six years ago and now he wants an increase of \$6,000.00 which is too much. The Alderman felt that if the Secretary was worth \$14,000.00 then the City Clerk would be deserving of the same figure as he is the Executive-Secretary of the Council and everything is kept in order. The City Clerk and his Staff do an excellent job in

Committee of the Whole,
February 28, 1967.

the Council and its Committees. He suggested that if the Secretary felt he could do better somewhere else, he could go.

Alderman Matheson took issue with the suggestion of Alderman Connolly that the Secretary has threatened the Commission to resign if he does not receive the increase.

Alderman Connolly replied that the Chairman of the Commission, at a previous meeting, stated that the Secretary could obtain more money elsewhere.

Alderman Matheson then stated that it was his recollection that the Chairman of the Commission had said that the Secretary could command a salary from \$14,000.00 to \$18,000.00 per annum and that the recommendation of the Commission was to raise the salary to the lower level of that scale. He did not think there was any suggestion that the Secretary would leave if he did not receive the increase. He contended that 23% or 27% increase has nothing to do with what the job is worth. The Secretary has a Staff of two people and he does not administer a City Department. He is not being paid to administer a Department of Government and he is a promoter. If he can bring one ship into the Port of Halifax in any particular year, he will earn for the City many times the proposed increase. The situation is a very critical one and the Council has to reverse the downward trend. Most Aldermen have seen the graph of what appears to be an up-swing from 1961 to this year and then the drop is almost vertical and it really is a serious situation. He contended that if the Port became busy again, then Council would not have to worry about a Commission nor the salary of the Secretary. The Secretary deals with heads of large corporations all over the

Committee of the Whole,
February 28, 1967.

world trying to promote this City and that kind of a man can command a salary like that. He also contended that the 23% means nothing unless the salary he was receiving last year was reasonable. What the Commission is saying, is that it is not a reasonable salary for what is expected of him, and if he measures up to this responsibility, then he is certainly worth that kind of money. He suggested that the Department Heads be considered on a separate basis as to what each position is worth.

Alderman Abbott contended that the City Manager did not make a recommendation. He pointed out that the Secretary puts in fifty to sixty hours per week and the Port of Halifax is a great asset and its success will depend on someone going around the world to encourage shipping to this Port. He stated that some means has to be found to increase Port activity. Maybe two or three years from now, the Commission may not be needed but the Secretary is the man who can, in his opinion, increase the Port activity. He felt it would be very unwise to do anything that would cause the Secretary to leave the Commission at this time. If the Port is lost, a great asset would also be lost and something has to be done to increase it.

Alderman Ivany stated that there are some areas of professional skills where it is difficult to find suitable men. He felt that the Secretary is a very special man. He suggested that if Urwick, Currie Limited went to the market to find this kind of a man, he would not be available. He was in favour of the proposed increase when the conditions of the Port is considered. He referred to the proposal by the Kauffeld Report and this man is ready to move on it and is working hard. He

Committee of the Whole,
February 28, 1967.

also referred to the fact that it is difficult to find qualified planners to work for the City.

Alderman Black stated that the senior members of City Staff don't stop working at 32 hours per week. He did not think that there was any suggestion that the Secretary of the Commission was not replaceable or that if he did not receive the increase, he would leave. He said he was relying very largely on the judgment of the Chairman of the Commission who has very excellent judgment. He referred to the Kauffeld Report and stated that he did not think, as the Chairman of the Commission had said, that there is just anybody who can be had who could carry out the details and administrative aspects of such a report which will be considerable over the next year.

His Worship the Mayor stated that if Council has to have a pattern that binds all the Commissions tightly, then those Commissions that are made up largely of non-aldermanic members like the Board of Management of the Halifax Mental Hospital and the Port Commission, will lose some of their interest because they don't have the flexibility and initiative. In the case of the top person in any Commission, if Council wants them to exercise some initiative, it ought to have some freedom from the normal Civil Service kind of pattern making. He felt that it was very difficult to make comparisons between a number of Department Heads and the number of the Executives of the Commissions.

Alderman A. M. Butler stated that His Worship the Mayor

Committee of the Whole,
February 28, 1967.

was directing the Council and has in mind the best interests of the City. Since the vote may be close, he did not want to take the responsibility for defeating it. In deference to the opinion of His Worship, he said he would support the motion for the higher salary. He felt it was too vital an issue to risk doing otherwise.

Alderman H. W. Butler stated that it was quite true that the City Manager was not asked for a recommendation but he was asked to check the requested increase to ascertain if it was fair and reasonable. As far as the Alderman was concerned, he felt the salary of \$12,600.00 for 1967 is fair and reasonable and that is what he was going to support.

MOVED by Alderman Black, seconded by Alderman Abbott that the Budget of the Port Commission be approved at a figure of \$80,450.00, as amended.

The motion was put and passed, ten voting for the same and four against it as follows:

FOR: Aldermen Black, Abbott, Moir, Ivany,
Matheson, A. M. Butler, Meagher,
LeBlanc, Ahern and Fitzgerald - 10

AGAINST: Aldermen Connolly, Doyle, Sullivan
and H. W. Butler - 4

Alderman Connolly referred to the \$25,000.00 for the Kauffeld Report and stated that he could not go along with it. On Saturday he received a call from a businessman in the City who informed him that an icebreaker was clearing a way for a freighter in the Saint Lawrence River. The businessman asked the Alderman if he new a certain portion of the Expo would be used for containerization with the Saint Lawrence River being

Committee of the Whole,
February 28, 1967.

open all through the year. The businessman also informed the Alderman that Buffalo, New York, would be the main Port in the Great Lakes for containerization. He pointed out that this is a Government matter and if the Government wants Halifax to get the shipping, this City would get it but it is all going to the Saint Lawrence River and nobody is directing it down here. He also stated that the Port Commission cannot get any shipping in this Port.

His Worship the Mayor referred to the Kauffeld Report which stated that there is not the depth of water in the Saint Lawrence River to accommodate the large ships which will enter the Port of Halifax where there is 70-feet of water. He stated that containerization involves the natural advantages of the Port of Halifax and it cannot be easily compared with a simple containerized operation at some other Port which cannot handle mammoth ships.

Alderman Connolly then referred to a Press report concerning a deep water Port in the Saint Lawrence River.

His Worship the Mayor replied that there are various depths of water but there are three places in Nova Scotia that have the depth required and one in the New England States. There is no place in the Saint Lawrence River that would have the depth of water that would be required. The economics of this relates to the size of the ship, the train operation and the containerization.

Alderman Connolly felt that the project might be a waste of \$25,000.00. He did not think the project could be financed.

Committee of the Whole,
February 28, 1967.

Provincial Alderman Black stated that he shared some of the fears expressed by Alderman Connolly. He pointed out that a lot of the companies which operate in this Port also operate in Montreal. The Council's only hope is the natural advantage of this Port and that the project gets off the ground. One thing that is sure is that there will not be 100,000-ton ships going to Montreal where there is only 27-feet of water and Buffalo will not be used in the Winter because it is a lake port and there will be ice there as well. He felt that the project has to be pursued if the Province goes along with it.

Surplus Account His Worship the Mayor stated that it means another \$25,000.00 being put on a goal which could mean millions over a period of time.

Alderman Matheson felt that if this further investigation establishes that the project is economically feasible, then the City will be spending a great deal more money but the future of the Port is at stake.

SUNDRY EXPENDITURES - HOUSING - \$51,800.00

Approved.

SUNDRY EXPENDITURES - GRANTS - \$5,526.00

Approved.

SUPPLEMENT #3 - ESTIMATED INCREASE IN TAX REQUIREMENTS

At this time, Supplement #3 was submitted showing the estimated increase in tax requirements at \$1,348,720.00 as well as the current surplus account at \$813,608.00. The Supplement also included changes in revenue due to amendment to the Provincial Government grant in lieu of taxes on