

# HALIFAX REGIONAL COUNCIL MINUTES September 9, 2014

PRESENT: Mayor Mike Savage

Deputy Mayor Darren Fisher
Councillors: Barry Dalrymple

David Hendsbee Bill Karsten Lorelei Nicoll Gloria McCluskey Waye Mason Jennifer Watts Linda Mosher Russell Walker Stephen Adams Reg Rankin

Matt Whitman Steve Craig Tim Outhit

REGRETS: Councillor Brad Johns

STAFF: Mr. Richard Butts, Chief Administrative Officer

Mr. Martin Ward, Acting Municipal Solicitor

Ms. Cathy Mellett, Municipal Clerk

Ms. Sheilagh Edmonds, Legislative Assistant Ms. Krista Vining, Legislative Assistant

The following does not represent a verbatim record of the proceedings of this meeting.

A video recording of this meeting is available: http://archive.isiglobal.ca/vod/halifax/archive\_2014-09-09\_live.mp4.html

The agenda, supporting documents, and information items circulated to Council are available online: http://www.halifax.ca/council/agendasc/140909rc-agenda.php The meeting was called to order at 1:00 p.m., and recessed at 5:15 p.m. Council reconvened in at 6:00 p.m. Council moved into an In Camera session at 7:59 and reconvened and adjourned at 9:05 p.m.

## 1. INVOCATION

The Mayor called the meeting to order with the Invocation being led by Councillor Rankin.

## 2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS

Councillors noted a number of special community announcements and acknowledgements.

3. APPROVAL OF MINUTES – Committee of the Whole, July 22, 2014; Regional Council Minutes of July 22, 2014, July 29, 2014, and August 5, 2014.

The Municipal Clerk advised that the draft Regional Council minutes of July 22, 2014 contained an error with regard to the recorded vote for item 12.1 "Staff Report re: Traffic Authority". She explained that the minutes indicate the vote was put and passed unanimously, but it was actually passed with 10 in favour and 7 against. She noted that the minutes would be corrected accordingly.

MOVED by Councillor Nicoll, seconded by Councillor Mason that the minutes, as amended be approved. MOTION PUT AND PASSED.

4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS

Additions:

- 14.1 Councillor Mosher Amendments to Streets By-Law S-300, Respecting Streets
- 14.2 Deputy Mayor Fisher Closure of Shannon Arena

## IN CAMERA:

- 13.3 Personnel Matter
- 13.3.1 Personnel Matter CAO Presentation

At the request of Councillor Mason, Council agreed to deal with items 10.1 and 10.2 prior to dealing with item 8.1.

MOVED by Councillor Nicoll, seconded by Councillor McCluskey that the agenda as amended be approved. MOTION PUT AND PASSED.

- 5. BUSINESS ARISING OUT OF THE MINUTES NONE
- 6. MOTIONS OF RECONSIDERATION NONE
- 7. MOTIONS OF RESCISSION NONE

As per the motion to amend the order of business, Council now dealt with items 10.1 and 10.2.

- 10. CORRESPONDENCE, PETITIONS & DELEGATIONS
- 10.1 Correspondence

The Clerk noted that correspondence was received for items: 8.1, 11.1.3, 11.1.4, and 11.1.5. This correspondence was circulated to Council.

For a detailed list of correspondence received refer to the specific agenda item.

#### 10.2 Petitions

#### 10.2.1 Councillor Mason

Councillor Mason submitted a petition with 2,339 signatures requesting that Regional Council reject the staff recommendation to dispose of 1588 Barrington Street—The Khyber Building.

#### 8. CONSIDERATION OF DEFERRED BUSINESS:

# 8.1 Administrative Order 50 – Disposal of Surplus Real Property

The following was before Council:

- A staff recommendation report dated June 13, 2014
- Correspondence submitted by: Michael McCormack, Ehryn Torrell, Sarah Hollenberg, Miriam Moren, Henrietta Tremblay, Marshall Haywood, Denault Blouin, Emma Fitzgerald, Carey Jernigan, Jody Zinner, Spencer Ramsay, Kirk Thompson, Jesse Mitchell, Barbara Allen, Amanda Griffin, Mary Evans MacLachlan, Russell Louder, Sydney Smith, Carol Johnstone, Caitlin Rooney, Daniel Joyce, Mark King, Raychelle Sierra Marsman, Dr. David Brian Howard, Sarah MacDonald, Caitlin McGuire, Shay Enxuga, Amanda Gaul, Noah Dalton, Mike Keefe, Angela Grace Arsenault, Sera Senakovicz, Natalie J. Vanderzand, Elizabeth Babych, Erin MacKinnon, Aaron Webster, Naiomi MacLean, Savanna Darby, Anthony Casey, Kelly MacNeil, William Robinson, Eva Bryant, Philip Pacey, Shannon Donovan, Freeman A. Dryden, Powell MacDougall, Anthony Clementi, Emma Senft, Pat Saunders, Melissa van Maasdyk, Sandra Guinan, Judy Haiven, Martha Cooley, Brenda Gilbert, Margot Metcalfe, Aaron Riswick, Margie Vigneault, Ron Balla, AJ Boutilier, Brian Blee, Andrew Crawford, James MacSwain, Liane Khoury, Robert MacDonald, Erica Butler, Jeffrey Pinhey, Anna Taylor, Gillian Dykeman, Julia Kinsman, Kandis Friesen, Colin MacKenzie, Charles Austin, Stephen Marsh, Matt Charlton, Travis Ellis, Andrew Murdoch, Samuel Mason, Kenda Landry, Dan Reid, Tiffany Naugler, Duncan Cowie, Daniel Ledwell, Matthew Packman, Anne Davison, Kyle Evans, Kelly Armstrong, Dave Gunning, Graham MacDougall, Trevor Murphy, Ryan Delehanty, Andy MacDonald, Mike Greatorex, Kyle Cunjak, Hope Larson, Danika Daley, Sage Kolodziejski, Kate O'Neill, Renee Downs, Ryan McNutt, Chris Kelly, A.C. Butt, Aran McKittrick, Sue Carter Flinn, Panos Giannoulis, Dylan Law, David Cutler, Sylvie Ouellet, Chris Foster, Matt Williams, Erin Howe, Darcie Nelligan, Jon Epworth, Tyler Messick, Jayson Melanson, Daniel Samson, Adam Gunn, Bria Stark, Sarah Cole, Jackson MacIntosh, Brian Schirk, Chad Webber, Jerry Granelli, Tami Publicover, Shirley Brown, Charlene Wilson, Willis Ryan, Ivy Matheson, Katie Bush, Heather Cassils, Alexa Dodge, Jennifer Powley, Ruth Minnikin, Philomena Hughes, Becka Barker, Dereck Thibault, Dana Moore, Karen van Burkleo, Mike Downs, Shaun Anderson, Kathleen Legendre, Scott Niftall, Bruce Stevens, Elizabeth Pacey, Philip Pacey, Rebecca Singer, Judith Cookey, Sian Webley, Sally Raab, Stewart Frank, Tim Fogarty, Kathy Richards, Deborah Clark, Lisa Arbuckle, Sarah Richard, Lauren Oostveen, Kate Matheson, Melanie MacDonald, Heather Burke, Stephanie Muise, Jenny Gammon, Paul MacKinnon, Melanie Stone, Scott Brown, Dani Miller, Jillian Banfield, Josh Pothier, Ami McKay, Cecil Castellucci, Stephanie Purcell, Solomon Fagan, Sandra Wells, Dan Jardine, Matthew Thauvette, Tressa Haney, Matthew Grimson, Chase Sourland, Alex Turgeon, Dustin Cummings, Kyla Brown, Shannon McKarney, Jenny Fearon, Jessica Nagle, Sarah Lowe, Katie Tower, Kristy Sanders, Pat Doyle, Joshua Herbin, John Thompson, Erin Ferguson, Daniel MacDonald, Joe Sarahan, Jeff Chew, Rebecca A. Jamieson, Thomas Ryan MacMillian, Nora Conboy, Victoria Walsh, Cheryl Lucas, Ian Daye, Paula Fredericks, Katie Belcher, Len Ottesen, Nicole Trask, Michael DeYoung, Dusty Keleher, Kristen Sharpe, Shawn McEwen, Brendan Morley, Cole DeMan, Glen Leck, Colleen MacIsaac, Dave Mitchell, Kate Dyke, Alanna Swinemar, Anna Plaskett, Alyssa Chapeskie, Dave Cullen, Karen Foster, Robert Sinclair, Molly Blackie, Devin McLean, Krista Mary Keough, Sandi Rankaduwa, Jerry O'Hanley, Brennan Wyatt, Brandon DeVries, Dan McDowell, Peter Lund, Veronica Simmonds, James Robertson, Connie Littlefield,

Craig Leonard, Eryn Foster, Anne Marie MacAuley, Nora Powell, Jen Bennett, Karen Smith, Chris Dawson, Amanda Fullerton, Andrew Church, Laura Dingwell, Madison Bernard, Christine Mulcahy, Chris Cameron, Kristen Crewe, Joanna Close, Nick MacDonald, Sandy Smith, Caroline Mauel, Adrienne Silnicki, Alaska Elisabeth McMillan, Melissa Kinsman, Angie Fenwick Gibb, Emily Vey Duke, Christine Smith, Claire Seringhaus, Angela MacLeod, Graham Read, Janet Morris, Matt Lordly, Robin Spittal, Jon Bishop, Dale Wilson, Tom King, Kate Redding, Fred Richard, and Karen Nieuwland.

MOVED by Deputy Mayor Fisher, seconded by Councillor Karsten that Halifax Regional Council:

- 1. Declare the properties contained in Attachments B, C, D, E and F of the June 13, 2014 staff report surplus to municipal purposes and that the properties are declared to be categorized as per Attachment B, C, D, E and F for the purposes of Administrative Order 50, respecting the Disposal of Surplus Real Property, and:
- 2. Approve a change in categorization of the surplus property at 80 Grono Road, show on Attachment G, from Ordinary to Community.

Mr. Peter Stickings, Manager, Real Estate and Land Management, and Ms. Jane Fraser, Director, Planning and Infrastructure responded to questions.

Councillor Adams referred to Attachment C of the staff report, and asked for Council's consideration of deferring the property at 30 Latter Pond Lane, Herring Cove pending a staff report in regard to funding. He explained that a community centre is attached to the fire hall, and members of the community have expressed a desire to retain the community centre. He noted that there are funds remaining in the account set up for the integration plan of the Harbour Clean up, specifically account number CPX01328 (new parks and playgrounds) which could be utilized. Councillor Adams noted that he would submit this information to the Municipal Clerk.

MOVED by Councillor Adams, seconded by Councillor Walker that the property of 30 Latter Pond Lane, Herring Cove be deferred pending a staff report.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

MOVED by Councillor Mason, seconded by Councillor Watts that 1588 Barrington Street - the Khyber Building- be removed from the disposal of surplus property list pending consideration of the following information:

- 1) A staff report to Halifax Regional Council on facility condition and renovation costs of 1588 Barrington Street
- 2) A staff report to the Community Planning & Economic Development Standing Committee on the arts incubator pilot established by the Regional Council motion on August 10, 2010.

Councillor Mason suggested that the issue of disposal of this building was being driven by its condition. He noted that costs to renovate have changed over the past number of years and is now estimated at \$4.6 million but there is no explanation as to how that figure was derived. He added that in 2010 Regional Council approved a plan to establish an arts incubator in Halifax on Barrington Street and at Alderney Landing in Dartmouth but nothing has ever happened with the plan. Councillor Mason expressed concern that this was a commitment Council made to the public and the arts community but it was never acted upon. He advised that he would like this programming aspect to be addressed first and then he would be prepared to consider the renovation costs of the building.

Councillor Whitman noted that the building was purchased by the City of Halifax in 1988 for one dollar. He questioned the City's intent for buying the building and who the City bought it from.

In response, Ms. Fraser advised that it was owned by a private developer and the intention of purchasing it was to prevent the demolition of the building as heritage building, and possibly be involved in the expansion of Neptune Theatre.

Councillor Dalrymple addressed the motion on the floor and advised that he would prefer to see the report come back to Regional Council rather than the Community Planning and Economic Development Standing Committee.

Councillors Mason and Watts were in agreement to a revised motion.

With the agreement of Council the motion now reads:

MOVED by Councillor Mason, seconded by Councillor Watts that 1588 Barrington Street be removed from the disposal of surplus property list pending consideration of the following information:

- 1) A staff report to Halifax Regional Council on facility condition and renovation costs of 1588 Barrington Street
- A staff report to Regional Council on the arts incubator pilot established by the Regional Council motion on August 10, 2010.

Councillor Karsten spoke in support of the motion and advised that he would like the report to address how the figure of \$4.1 million for deferred recapitalization was derived, i.e was it from an external document or done in-house; and, if the information came from an external source, that the documentation be provided. In addition, Councillor Karsten asked that staff to consider some creative ideas in the report, which would provide Council with alternatives to consider.

Councillor Outhit advised that the feedback from the public Councillors have been receiving has been a request to slow down the process and look at options for the building, and noted that he supports this idea. Councillor Outhit advised that his understanding of the motion was that Council was asking for a staff report with further details on the estimated cost of deferred recapitalization; and, following receipt of this information, staff would then consider options for the building only if it were declared surplus.

Mayor Savage clarified that with regard to the motion, it is understood that when the report comes back to Council it is to include options for the building.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

Councillor Dalrymple advised that he had an amendment to put forward with regard 808 Highway 277, Dutch Settlement. He explained that this particular property was an old fire station that had environmental issues, and in which the Municipality has already issued a disposal order. He noted that since as it was no longer a building suitable for the community the category should be changed from 'Community' to 'Ordinary'.

MOVED by Councillor Dalrymple, seconded by Councillor Hendsbee that the category of 808 Highway 277, Dutch Settlement PID #40192908 be changed from 'Community' to 'Ordinary'.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

Councillor Mason referenced the property on Webster Terrace and questioned what would happen once the parcel is declared surplus.

In response, Mr. Stickings indicated that staff are familiar with the situation and have had discussion with the adjacent property owner. He added that the property owner has been made aware that the first step in the process is to declare the property surplus, and the second step is to resolve any property interests the abutters owners might have.

Mayor Savage advised that the main motion, as amended was now before Council for a vote. The amended motion before Council reads:

## MOVED by Deputy Mayor Fisher, seconded by Councillor Karsten that Halifax Regional Council:

- 1. Declare the properties contained in Attachments B, C, D, E and F of this report surplus to municipal purposes and that the properties are declared to be categorized as per Attachment B, C, D, E and F for the purposes of Administrative Order 50, respecting the Disposal of Surplus Real Property, and:
- 2. Approve a change in categorization of the surplus property at 80 Grono Road, PID #40675860 shown on Attachment G, from "Ordinary" to "Community".
- 3. Defer the property at 30 Latter Pond Lane, Herring Cove PID#40000069 & 40000051 (Attachment C) pending information back from staff in regard to availability of funding for community purposes in the account # to be provided by Councillor Adams.
- 4. That 1588 Barrington Street be removed from the disposal of surplus property list pending consideration of the following information:
  - I. a staff report to Council on facility condition and renovation costs of 1588 Barrington
  - II. a staff report to Regional Council on the arts incubator pilot established by the Regional Council motion on August 10, 2010.
- 5. Change the category of 808 Highway 277, Dutch Settlement PID #40192908 (old Fire Hall) from 'Community' to 'Ordinary'.

## MOTION PUT AND PASSED UNANIMOUNSLY.

Not present: Councillor Johns

#### 9. PUBLIC HEARINGS

The Public Hearings were dealt with later in the meeting. See page 12.

## 10. CORRESPONDENCE, PETITIONS & DELEGATIONS

## 10.1 Correspondence

This item was dealt with earlier in the meeting. See page 2.

## 10.2 Petitions

This item was dealt with earlier in the meeting. See page 3.

## 11. REPORTS

# 11.1 CHIEF ADMINISTRATIVE OFFICER

## 11.1.1 Award – RFP #P14-048 – ICT Backup System Modernization

The following was before Council:

• A staff recommendation report dated August 18, 2014.

MOVED by Deputy Mayor Fisher, seconded by Councillor Karsten that Halifax Regional Council award RFP No. P14-048, ICT Backup System Modernization, to the highest scoring proponent, ABM Integrated Solutions, for the total value of \$680,243.43 including net HST with funding from Project Account #C1000004 – ICT Infrastructure Recapitalization as outlined in the Financial Implications section of the August 18, 2014 staff report.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Mosher, Adams, and Johns

#### 11.1.2 Halifax Regional Water Commission Governance

The following was before Council:

A staff recommendation report dated August 25, 2014

MOVED by Councillor Craig, seconded by Councillor Whitman that Halifax Regional Council:

- 1. Request that the Province amend the Halifax Water Commission Act to:
  - a. Make HRM Council the sole shareholder of HRWC with soled authority to
    - i. Approve Issuance, purchase, sale, hold, transfer, vote, manage and all dealings with capital stock,
    - ii. Approve wind-up or dissolution,
    - iii. Appoint the Board of Directors, and,
    - iv. Receive the Annual Report.
  - b. Further, define the scope of authority of the shareholder by authorizing HRM Council to approve and direct:
    - i. New lines of business,
    - ii. Services to new areas,
    - iii. Formal partnerships,
    - iv. The long-term strategic plan,
    - v. The annual business plan,
    - vi. The debt policy and any guarantees, and,
    - vii. Maximums for individual employee compensation.
- 2. Direct Staff to develop an Administrative Order outlining
  - a. Competency requirements for appointment to the Board of Directors,
  - b. The review annual financial statements,
  - c. Required annual performance metrics,
  - d. The review of the HRWC Employees Pension Plan Financial Statements, and,
  - e. Other matters as required or allowed by the Halifax Water Commission Act.
- 3. Direct the CAO to establish a joint team to explore and implement shared services where practical. Request the HRWC Board direct their General Manager to participate in this initiative.

Mr. Greg Keefe, Director, Financial Services addressed Council and provided an overview of the staff report and responded to questions.

Councillor Craig expressed his appreciation to staff for the report. He advised that there were two things not mentioned in the report but that he felt should be highlighted and discussed. He advised that he believed the Meetings of the Board of Halifax Water should be open to the public, and he had concern that Board honouriam are decided by the Board.

Councillor Walker indicated he did not support the motion and noted that the Halifax Regional Water Board is already addressing a number of the recommendations outlined in the motion. He added that according to the Act HRM is the sole owner of Halifax Water, therefore, in his view Council already has authority over these matters.

Councillor Karsten expressed concern with the motion advising that he felt Halifax Water was working well as is and any change for Council to gain more authority would lead to confusion for the average resident.

In response to a question by Councillor Adams Mr. Keefe explained that, currently, Regional Council has no authority to give direction to Halifax Water and, if approved, Council could give direction to Halifax Water in the areas noted in the recommendation.

Councillor Adams indicated that he was not supportive of the motion. He advised that he has no concerns with the work of Halifax Water; that it is a respected utility and he didn't see any reason for Council to make these changes.

Councillor Mosher advised that, in her view, the report along with the remarks by staff, is about accountability and Council direction. She added that she doesn't have an issue with the current governance structure but she would like to see the duplication of shared services addressed. She also noted that she would like to see a change with regard to the fiduciary responsibility of Councillors on the Halifax Water Board because if they are appointed to the Board.

Councillor Rankin spoke in opposition to the motion. He noted that Halifax Water has a legacy of good work and that it is beneficial to have the utility at arm's length of Council.

Councillor Mason spoke in support of the motion and added that he shares the same concern as Councillor Craig in the regard to the matter of the Board honouriam. Councillor Mason advised that he felt Council did not have adequate oversight and control of Halifax Water, and that although he had no concerns with the current operation he felt Council needed to look to the future. In principle it would be in Council's best interest to have more oversight and control.

Councillor Watts advised that there were some aspects of the motion she could support but that she was not ready to make a decision today because she did not have enough clarity on the matter. She added that she would like to hear back from the Water Commission on the matter because they may have options for Council to consider.

MOVED by Councillor Watts, seconded by Councillor Rankin that Council refer this report to the Executive Committee for further discussion, including feedback from the Board of Halifax Water, and report back to Regional Council in regard to options and recommendations.

Councillor Watts advised that she would like the report to provide clarity around the authority of the Utility and Review Board in this matter, and what it means for the future of the Municipality if Halifax Water was brought back under HRM.

Councillor Karsten advised that he supported the motion to refer the report to the Executive Committee for further discussion, adding that the main point he`s heard from Council`s debate is about accountability, and whether Council wants the accountability to set the water rates. He added that he would like the report to address the matter of the authority Council has now over Halifax Water versus this new model.

Mayor Savage advised that there has been a request for separate votes on the motion to refer.

MOVED by Councillor Watts, seconded by Councillor Rankin that recommendation 1 of the motion be referred to the Executive Standing Committee.

## **MOTION PUT AND PASSED.** (11 in favour, 5 against)

In favour: Mayor Savage; Deputy Mayor Fisher; and Councillors: Karsten, Nicoll, McCluskey, Mason, Watts, Mosher, Rankin, Craig, and Outhit

Against: Councillors: Dalrymple, Hendsbee, Walker, Adams, and Whitman

Not Present: Councillor Johns

MOVED by Councillor Watts, seconded by Councillor Rankin that recommendation 2 of the motion be referred to the Executive Standing Committee.

MOTION PUT AND PASSED. (11 in favour, 5 against)

In favour: Mayor Savage; Deputy Mayor Fisher; and Councillors: Karsten, Nicoll, McCluskey, Mason, Watts, Mosher, Rankin, Craig, and Outhit

Against: Councillors: Dalrymple, Hendsbee, Walker, Adams, and Whitman

Not Present: Councillor Johns

MOVED by Councillor Watts, seconded by Councillor Rankin that recommendation 3 of the motion be referred to the Executive Standing Committee.

**MOTION PUT AND DEFEATED.** (7 in favour, 9 against)

In favour: Mayor Savage and Councillors: Karsten, Nicoll, McCluskey, Watts, Walker, and Rankin.

Against: Deputy Mayor Fisher; and Councillors: Dalrymple, Hendsbee, Mason, Mosher, Adams, Whitman, Craig, and Outhit.

Not Present: Councillor Johns

The motion to refer recommendation 3 being defeated the remaining section of the main motion was now before Council:

MOVED by Councillor Craig, seconded by Councillor Whitman that Halifax Regional Council:

1. Direct the CAO to establish a joint team to explore and implement shared services where practical and request that the Halifax Water Board direct their General Manager to participate in this initiative.

MOTION PUT AND PASSED. (12 in favour, 4 against)

In favour: Mayor Savage; Deputy Mayor Fisher; and Councillors: Hendsbee, Karsten, Nicoll, McCluskey, Mason, Mosher, Rankin, Whitman, Craig, and Outhit

Against: Councillors Dalrymple, Watts, Walker, and Adams

Not Present: Councillor Brad Johns

At 4:26 p.m. Mayor Savage left the meeting and Deputy Mayor Fisher assumed the Chair.

11.1.3 Second Reading Proposed By-Law C-501, Proposed Amendments to By-law C-500, Respecting Commerce and Vending on Municipal Lands

The following was before Council:

- A draft extract of the July 22, 2014 Regional Council minutes regarding this matter.
- A supplementary staff recommendation report dated August 1, 2014.
- Correspondence was submitted from Bill and Pat Mackin; and Timothy and Wendy Clark.

## MOVED Councillor Watts, seconded by Councillor Nicoll that Halifax Regional Council:

- 1) Adopt By-law C-501, as amended, repealing By-law C-500, the Commerce and Vending on Municipal Lands By-law, as set out in Attachment A of the supplementary staff report dated August 1, 2014;
- 2) Repeal Administrative Order 37, the Commerce and Vending on Municipal Lands (Site Locations) Administrative Order, as set out in Attachment B of the supplementary staff report dated August 1, 2014; and
- 3) Adopt the amendments to Administrative Order 15, the License, Permits and Processing Fees Administrative Order, as set out in Attachment B of the supplementary staff report dated August 1, 2014.

Councillor Hendsbee noted that correspondence was circulated to Council today from vendors of Sackville Landing who are concerned about the size of canopy permitted, stating it was smaller than the industry standard. He questioned how Council could change the regulation size.

In response, Ms. Llewellyn-Thomas, Acting Director of Transportation and Public work advised that there was nothing in the by-law that would constrain the size. She added that staff's plan is to consult with interest groups before they would impose limitations.

Councillor Hendsbee advised that he would be more comfortable if Council were to amend the motion to allow the change as requested. In response, the Municipal Clerk advised that correct procedure would be for the Councillor to put forward a separate motion following the approval of the motion on the floor.

At 4:32 p.m. Mayor Savage returned to the meeting and assumed the Chair.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

MOVED by Councillor Hendsbee, seconded by Councillor Whitman that the matter of canopy size for vending locations in Sackville Landing and Nathan Green Square be referred back to staff for consideration of allowing a footprint size of 3.1 x 3.1 m.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

# 11.1.4 Second Reading Proposed By-Law T-402, Respecting the Amendment of By-Law T-400, the Truck Routes By-Law

The following was before Council:

- A draft extract of the July 22, 2014 Regional Council minutes regarding this matter.
- A staff recommendation report dated June 4, 2014.
- Correspondence submitted from Alexander Hamilton and Rose McDevitt.

MOVED by Councillor Whitman, seconded by Councillor Rankin that Halifax Regional Council adopt the proposed By-law T-402 as outlined in Attachment 1 of the staff report dated June 4, 2014, which will amend By-Law T-400, Respecting the Establishment of Truck Route for Certain Trucking Motor Vehicles within the Halifax Regional Municipality.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

# 11.1.5 Second Reading Proposed By-law O-110, Proposed Amendments to By-Law O-109 Respecting Open Air Burning

The following was before Council:

- A draft extract of the August 5, 2014 Regional Council minutes regarding this matter.
- A supplementary staff recommendation report dated August 15, 2014.
- Correspondence was submitted from Judith Mason-Roberts

MOVED by Councillor Hendsbee, seconded by Councillor Mason that Halifax Regional Council:

- 1. Adopt By-Law O-110, amending By-Law O-109 Respecting Open Air Burning as set out in Attachment "2" of the supplementary staff report dated August 15, 2014; and
- 2. Amend Administrative Order Number 15, Respecting License, Permit and Processing Fees, as set out in Attachment "5" of the supplementary staff report dated August 15, 2014.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

## 11.1.6 Approval of Naming Contests for Two New Harbour Ferries

The following was before Council:

• A staff recommendation report dated August 6, 2014.

MOVED by Councillor McCluskey, seconded by Councillor Mason that Halifax Regional Council approve the use of an online naming contest for the newest harbour ferry vessels that are scheduled to be delivered in spring 2015 and spring 2018.

#### MOTION PUT AND PASSED (15 in favour, 1 against)

In favour: Mayor Savage; Deputy Mayor Fisher; and Councillors: Dalrymple, Karsten, Nicoll, McCluskey, Mason, Watts, Mosher, Walker, Adams, Rankin, Whitman, Craig, and Outhit.

Against: Councillor Hendsbee

Not present: Councillor Johns

#### 11.2 HARBOUR EAST AND MARINE DRIVE COMMUNITY COUNCIL

11.2.1 Cases 18288 and 18684 – Cole Harbour/Westphal Municipal Planning Strategy (MPS) and Land Use By-Law (LUB) Amendments and Development Agreement for a mixed Residential Development Adjacent to Lake Loon, Westphal

The following was before Council:

- A recommendation report from the Chair of Harbour East-Marine Drive Community Council dated August 11, 2014.
- A staff recommendation report dated July 7, 2014.

MOVED by Councillor Nicoll, Councillor McCluskey that Halifax Regional Council give First Reading to consider the proposed amendments to the Cole Harbour/Westphal Municipal Planning Strategy and Land Use By-law as contained in Attachments A and B of the July 7, 2014 staff report and schedule a Joint Public Hearing with Harbour East-Marine Drive Community Council.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

#### 11.3 EXECUTIVE STANDING COMMITTEE

## 11.3.1 Councillor Appointment to Canada Games Centre Society Board

The following was before Council:

- A recommendation report dated August 11, 2014 from the Chair of the Executive Standing Committee
- A recommendation report dated July 31, 2014 from the Municipal Clerk.

MOVED by Councillor Mosher seconded by Councillor Rankin that Halifax Regional Council formally confirm the appointment of Councillor Russell Walker to the Board of Canada Games Centre until a new agreement is negotiated with the Canada Games Centre Society or the outcome of the Governance Review in regard to external appointments is determined by Council.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

#### 11.4 TRANSPORTATION STANDING COMMITTEE

## 11.4.1 2014-19 Halifax Active Transportation Priorities Plan

The following was before Council:

- A recommendation report from the Vice Chair, Transportation Standing Committee dated August 5, 2014.
- A recommendation report from the Chair of the Active Transportation Advisory Committee dated July 14, 2014.
- A staff recommendation report dated May 27, 2014.

MOVED by Councillor Watts, seconded by Councillor Mason that Halifax Regional Council approve the Active Transportation Priorities Plan as presented in 'Making Connections: 2014-19 Halifax Active Transportation Priorities Plan' staff report dated May 27, 2014.

Mr. Bob Bjerke, Chief Planner, and Mr. David McIsaac, Transportation Demand Management, Program Supervisor responded to questions.

Councillor Adams advised that there was a section of the Ketch Harbour Road that underwent construction work this summer and he questioned why bike lanes were not installed when the work was done. He noted that the section is between Hebridean Drive to Village Road, and asked staff to contact him directly with the information.

At 5:15 p.m. Council recessed.

At 6:00 p.m. Council reconvened and addressed the public hearings at this time.

## 9.1 By-law N-200, Respecting Noise – Exemption Application – Helm Fest 2014

The following was before Council:

A staff recommendation report dated July 30, 2014

Ms. Tanya Phillips, Manager, By-law Standards provided an overview of the application for the Helm Fest 2014 for an exemption from By-law N-200 Respecting Noise on Sunday, September 21, 2014 from 12:01 a.m. to 7:00 a.m. for site tear down.

Mr. Sidney Enwood, Applicant indicated that this was the first year of the Helm Festival and that the exemption was to allow the music until midnight. He noted that they had received approval earlier in the day from the Waterfront Development that they did not need to tear down overnight and could start at 8 a.m.

Mayor Savage opened the public hearing and called three times for anyone wishing to address Council on this matter; there being none it was MOVED by Councillor Mc, seconded by Councillor Karsten that the public hearing be closed. MOTION PUT AND PASSED.

MOVED by Councillor Mason, seconded by Councillor Craig that Halifax Regional Council approve Helm Fest 2014's application for an exemption from the provisions of the Noise By-law pursuant to the contents of the staff report dated July 30, 2014. MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Whitman and Johns

## 9.2 By-law N-200, Respecting Noise – Exemption Application – Gottingen 250

The following was before Council:

• A staff recommendation report dated August 11, 2014

Ms. Tanya Phillips, Manager, By-law Standards provided an overview of the application from the North End Business Association for an exemption from By-law N-200 Respecting Noise for a four day event being held on Thursday, September 11, 2014 to Sunday, September 14, 2014.

Mayor Savage asked if the applicant was present, which they were not.

Mayor Savage opened the public hearing and called three times for anyone wishing to address Council on this matter; there being none it was MOVED by Councillor Mason, seconded by Councillor Watts that the public hearing be closed. MOTION PUT AND PASSED.

MOVED by Councillor Watts, seconded by Councillor Mason that Halifax Regional Council approve the North End Business Association's application for an exemption from the provisions of the Noise By-law pursuant to the contents of the staff report dated August 11, 2014. MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillors Whitman and Johns

# 9.3 Less than Market Sale - 2581 Brunswick Street, Halifax to the City of Halifax Non-Profit Housing Society

The following was before Council:

- A staff recommendation report dated July 24, 2014
- An extract of draft Regional Council August 5, 2014 minutes

Mr. Tom Crouse, Acquisitions & Disposal Manager, Real Estate & Land Management provided an overview of the July 24, 2014 staff report addressing the title issue and recommendation to convey 2581 Brunswick Street, Halifax to the City of Halifax Non-Profit Housing Society for \$1.00 as outlined in the Terms and Conditions of the report.

Ms. Peta-Jane Temple, Team Leader, Tax, Grants & Special Projects suggested that Council may want to consider an amendment that the sale be conditional upon settlement of any tax arrears; being defined as any taxes owing prior to April 1, 2014, or in the alternative a signed payment plan. Ms. Temple further

confirmed that the organization had been paying taxes and that the property was presently on the Administrative Order, receiving a partial tax exemption under Schedule 30; being a 25% discount.

Mayor Savage opened the public hearing and called three times for anyone wishing to address Council on this matter; there being none it was MOVED by Councillor Nicoll, seconded by Councillor McCluskey that the public hearing be closed. MOTION PUT AND PASSED.

MOVED by Councillor Watts, seconded by Councillor Nicoll that Halifax Regional Council authorize the Mayor and Municipal Clerk to enter into an Agreement of Purchase and Sale for 2581 Brunswick Street with the City of Halifax Non-Profit Housing Society, for \$1.00, conditional on settlement of any tax arrears or a signed payment plan as per the terms and conditions of the staff report dated July 24, 2014.

Council entered into discussion on the motion. Councillor Whitman entered the meeting prior to the vote but was ineligible to vote as he was not present for the entire hearing.

#### MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

Council continued their discussion on Item 11.4.1 at this time.

# 11.4.1 2014-19 Halifax Active Transportation Priorities Plan

The motion before Council read:

MOVED by Councillor Watts, seconded by Councillor Mason that Halifax Regional Council approve the Active Transportation Priorities Plan as presented in 'Making Connections: 2014-19 Halifax Action Transportation Priorities Plan' staff report dated May 27, 2014.

Councillor Dalrymple indicated he was supportive of the idea of the plan but could not support the motion, expressing concern that not all HRM citizens had been notified of the public information meeting and the lack of meetings held in the suburban areas and no meetings being held in the rural areas. Councillor Dalrymple spoke to the decline in usage of the Waverley Road, Rocky Lake Road, Fall River Road, Windsor Junction Road and Wellington Road for cyclist over the past five to six years due to increased car loads and lack of upgrades for the safety for cyclist and pedestrians. He provided an example of the Fall River Metro X Park-and-Ride only being accessible by vehicle. He noted that that the plan did not address those issues. He further noted the removal of the Windsor Junction Road from the list of Roads included in "Roads to be removed – candidate on-road bike routes" (Appendix D, page 90). Councillor Dalrymple noted that the Windsor Junction Road contains minor baseball fields for over 500 youth, day camps for over 500 youth, swimming lessons at the local beach and the school of performing arts for over 400 youth, as well as, people cycle and walk on the Windsor Junction Road daily and that removing it from consideration as a candidate for on-road road routes was simply not acceptable.

Councillor Karsten spoke in support of the plan but suggested that, during the planning stage of subdivisions, there needs to be a higher standard regarding trails being put in by the developer under the Development Agreement which would address some of the operational issues.

Councillor Whitman shared similar concerns as Councillor Dalrymple, commenting that the HRM section of Hubbards was not identified on Map 1 of the plan – Existing and Requested Sidewalks. He indicated that several residents had made requests for a sidewalk in Hubbards and he questioned why Hubbards was not on the list. He further spoke to the positive work done along Hammonds Plains Road over the summer, but clarified there were sections of the road where bike lanes are not scheduled for completion until 2015 and 2016 and that Map 2A of the plan does not reflect that there are still sections to be completed.

Councillor Hendsbee expressed concern with the omission of sections of the Ross Road and Cole Harbour Road from Appendix D, commenting that this was the second highest bicycle route in HRM and that cyclists using touring bikes would not use crusher dust trails as they are not compatible.

MOVED by Councillor Dalrymple, seconded by Councillor Hendsbee that a staff report be brought forward in regard to the Windsor Junction Rd, Ross Road and Cole Harbour Road being removed from the list of Roads included in "Roads to be removed- candidate on-road bike routes" within 3 months (Appendix D pg. 90).

A brief discussion was held on the amendment.

## MOTION TO AMEND PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

The motion before Council now read:

MOVED by Councillor Watts, seconded by Councillor Mason that Halifax Regional Council approve the Active Transportation Priorities Plan as presented in 'Making Connections: 2014-19 Halifax Action Transportation Priorities Plan' staff report dated May 27, 2014, with an amendment that a staff report be brought forward in regard to the Windsor Junction Road, Ross Road and Cole Harbour Road being removed from the list of Roads included in "Roads to be removed-candidate on-road bike routes" within 3 months (Appendix D pg. 90). MOTION PUT AND PASSED. (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Fisher, Councillors Hendsbee, Karsten, Nicoll, McCluskey, Mason, Watts, Mosher, Walker, Adams, Rankin, Whitman, Craig and Outhit

Against: Councillor Dalrymple

Not present: Councillor Johns

## 11.5 MEMBERS OF COUNCIL

## 11.5.1 Councillor Mason – Winter Operations End of Season Report

The following was before Council:

- A staff information report dated June 16, 2014
- Snow Statics for Winter 2013-2014

In discussion with staff, Councillor Mason noted he had intended to bring a motion forward and discuss whether or not sidewalk snow clearing should continue on the peninsula of Halifax and specifically in Districts 7 and 8 but that he had been advised that it was not in order at this time as this was a financial/taxation issue that would have to be addressed during budget deliberations. He noted that a motion of rescission would be in order but would strike down the motion of Council made earlier and impact geographic areas outside of District 7. Councillor Mason spoke to continuing concerns being raised by residents in District 7 who do not want Municipal snow removal and he provided a suggested alternative like the 2007 snow removal proposal to do curb cuts to address high snow banks, which could be considered by Council. Councillor Mason advised that he would bring this matter forward for discussion during this year's budget deliberations.

MOVED by Councillor Adams, seconded by Councillor Rankin that Halifax Regional Council receive the Winter Operations End of Season report dated June 16, 2014.

Council entered into discussion on the motion. In regard to a question raised around contractual obligations should Council remove snow clearing from Districts 7 and 8, Mr. Martin Ward, Acting

Municipal Solicitor cautioned Council on what was could be discussed in open session but confirmed Council's ability to make changes to winter operations. He indicated that, in some instances, contracts for snow removal may or may not involve a cost but staff would want to go back and re-examine the contracts and determine HRM's position and report back to Council in closed session. He reminded Council of the report previously provided on the matter.

During the discussion Councillor Mosher circulated snow statistics for the winter of 2013-2014 for Council's information.

In regard to a question raised around increasing funding to the Seniors' Snow Removal Assistance Program and how to secure funding for continuation in the 2014-2015 budget debate; Council was reminded that the 2014-2015 Seniors' Snow Removal Assistance Program was addressed by Council on August 5, 2014.

Council continued their discussion with several members of Council noting problem areas with snow removal throughout HRM. Staff responded to questions around performance based contracts, hourly based contractors and in-house service, and the type of snow removal equipment being used. As well, staff provided clarification around the standards of snow clearing of community mailboxes and complaints going through 311. Staff further spoke to the logistical challenges with entire streets or residential properties being removed or opting out of the snow removal program and HRM working with the contractor to be more efficient in difficult areas.

In regards to page 4 of the June 16, 2014 staff information report - Areas for Improvement and Options – Sidewalks, Councillor Watts asked staff to also focus on more timely repairs if there is damage from snow removal and having a report system to update residents.

During the discussion Mayor Savage noted that it was Gordon Hayward, Superintendent Winter Operations last Regional Council meeting and invited him to address Council. Mr. Hayward thanked members of Council and spoke to his 20 years of services with Municipal Operations and the changes to the service standards. Mayor Savage thanked Mr. Hayward for his years of services and a round of applause was given.

## MOTION PUT AND PASSED (14 in favour, 2 against).

In favour: Mayor Savage, Deputy Mayor Fisher, Councillors Dalrymple, Hendsbee, Karsten, Nicoll, McCluskey, Mosher, Walker, Adams, Rankin, Whitman, Craig and Outhit

Against: Councillors Mason and Watts

Not present: Councillor Johns

#### 12. MOTIONS

## 12.1 Councillor Mason

MOVED by Councillor Mason, seconded by Councillor Outhit that Halifax Regional Council request a staff report regarding possible capital investment and property tax relief for the proposed Battle of the Atlantic Place on Lower Water Street subject to Federal and Provincial participation and successful fundraising. The staff report should address alignment between Battle of the Atlantic objectives and outcomes with HRM priorities, including economic development, and should address HRM's ability to respond to this request.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

## 12.2 Councillor Mason

MOVED by Councillor Mason, seconded by Councillor Hendsbee that Halifax Regional Council request staff to engage partners at Veterans Affairs Canada and local Royal Canadian Legion to explore appropriate and nationally consistent way of commemorating the sacrifices of Canadian servicemen and women in peacekeeping operations in the Afghanistan conflict on the Grand Parade and other municipal cenotaphs.

A brief discussion was held.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

#### 12.3 Councillor Mosher

MOVED by Councillor Mosher, seconded by Councillor Walker that Halifax Regional Council request a staff report that examines possibilities for:

- 1. Broadening the type of goods that can be sold by street right of way vendors; and
- 2. Minimizing permit fees. This may require changing the funding model of the permit program.

Councillor Mosher explained that she had been contacted by an elderly resident during the summer who had been selling golf balls on the St. Margaret's Bay Road and Prospect Road for the past 15 years. The resident had been told that he did not have the right to sell those products at that location. Councillor Mosher indicated that she had received two responses from HRM staff respecting the resident's situation; one being that the resident was selling in a right-of-way and it was unsafe, and second that the resident could not sell golf balls under the vending by-law. She questioned the policy's fairness, pointing out that \$500 for a permit seemed excessive and asked staff to look at seasonal permit rates depending on the product and duration of selling or having a payment plan.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

## 12.4 Councillor Karsten

MOVED by Councillor Karsten, seconded by Councillor Watts that Halifax Regional Council request a staff report be initiated to allow Council to consider amending By-law O-109 Respecting Open Air Burning so that outdoor wood burning appliances shall not be used within a prescribed distance of the nearest dwelling on an adjacent property.

A brief discussion was held with Councillors Rankin and Hendsbee making reference to By-law O-109. Councillor Rankin pointed out that there were already prescribed distance setbacks outlined in the by-law and asked that the direction to staff be more instructive around the distance. Councillor Karsten noted that the notice and intention of the motion was clear.

# **MOTION PUT AND PASSED.** (15 in favour, 1 against)

In favour: Mayor Savage, Deputy Mayor Fisher, Councillors Dalrymple, Hendsbee, Karsten, Nicoll, McCluskey, Mason, Watts, Mosher, Walker, Adams, Whitman, Craig and Outhit

Against: Councillor Rankin

Not present: Councillor Johns

## 13. IN CAMERA

# 13.1 In Camera Minutes – July 22, July 29 and August 5, 2014

This matter was addressed later in the meeting, see page 19.

## 13.2 Property Matter

# 13.2.1 Property Acquisition – Highway 7 Westphal – Private and Confidential Report

This matter was addressed later in the meeting, see page 20.

## 13.3 Personnel Matter

#### 13.3.1 Personnel Matter – CAO Presentation

This matter was addressed later in the meeting, see page 20.

#### 14. ADDED ITEMS

## 14.1 Councillor Mosher – Amendments to Streets By-Law S-300, Respecting Streets

The following was before Council:

A request for Council's consideration form

MOVED by Councillor Mosher, seconded by Councillor Walker that Halifax Regional Council request a staff report considering an amendment to By-law S-300, By-law Respecting Streets – with a proviso that if a permit has been issued for work in the public street, and the work in the street has been completed and back filled, that the street must be paved within seven (7) days. This paving can be temporary but the streets must not be left in a gravel condition.

Councillors Mosher and Craig spoke in support of the motion.

# MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

# 14.2 Deputy Mayor Fisher- Ice Time Shannon Park Arena

Deputy Mayor Fisher spoke to the closure of the Shannon arena and the impacts to user groups around the reallocation of this year's ice times.

The following was before Council:

A request for Council's consideration form

MOVED by Deputy Mayor Fisher, seconded by Councillor McCluskey that, in light of the closure of Shannon arena, that Halifax Regional Council request:

- 1) Staff investigate a reallocation of this year's ice time to all users so as to lessen the burden on those users who had been allocated the bulk of Shannon Ice time, and
- 2) Staff investigate any and all other possible options to solve, in the short term, ice shortage on the Dartmouth side, until the opening of the new Dartmouth 4-Pad.

A discussion was held with staff responding to questions around the closure of the Shannon arena and reallocation of ice time and impacts to user groups. It was noted by several members of Council that ice allocation should not be imposed but be voluntary. During the discussion it was noted that staff should

discuss options with the Department of National Defence in regard to the Shannon arena. Staff further spoke to the three year timeframe to build a new facility.

## MOTION PUT AND PASSED UNANIMOUSLY.

Not present: Councillor Johns

#### 15. NOTICES OF MOTION

## 15.1 Councillor Walker

**Take notice** that at the next regular scheduled meeting of Halifax Regional Council, to be held on September 23, 2014 I propose to move a motion requesting staff to initiate the MPS and LUB Amendment Process to consider buildings that exceed 35 feet in height along the eastern side of Bedford Highway from civic number 199 to 277 on the Bedford Highway.

#### 15.2 Councillor Mason

**Take notice** that at the next regular scheduled meeting of Halifax Regional Council, to be held on September 23, 2014 I intend to introduce a motion to:

- Move First Reading of By-law S-1000, the Sidewalk Café By-law, to regulate the use of municipal street right-of-ways for the purposes of establishing sidewalk cafes adjacent to food and beverage establishments;
- 2. Repeal the 1997 Sidewalk Café Policy;
- 3. Adopt Administrative Order 2014-016-GOV, to delegate the hearing of appeals under the proposed Sidewalk Café By-law to the Appeal Committee; and
- 4. Adopt amendments to Administrative Order 15, the License, Permits and Processing Fees Administrative Order to set the amounts of the fees for the proposed *Sidewalk Café By-law*.

# 15.3 Councillor Dalrymple

**Take notice** that at the next regular scheduled meeting of Halifax Regional Council, to be held on September 23, 2014 I intend to move first reading of proposed By-law S-608 respecting Amendments to By-law No. S-600 *Solid Waste Resource Collection and Disposal By-law*, the purpose of which is to implement the previously approved system and program changes which include to mandate clear bags, reduce the garbage bag limit from 6 to 4, to remove boxboard as a mandated green bin item, to mandate use of kraft paper bags for leaf and yard waste, to ban grass clippings from collection and set a public hearing date in regard to moving to clear bags for garbage with privacy option and to reduce garbage bag limits from 6 to 4.

Item 13 - In Camera was addressed at this time.

## 13. IN CAMERA

# 13.1 In Camera Minutes – July 22, July 29 and August 5, 2014

The following was before Council:

A confidential memorandum from the Municipal Clerk dated September 9, 2014

MOVED by Councillor McCluskey, seconded by Councillor Whitman that Halifax Regional Council approve the in Camera minutes of July 22<sup>nd</sup> and July 29<sup>th</sup> as circulated and that the August 5, 2014 in camera minutes be approved with the correction noted by the Clerk. MOTION PUT AND PASSED.

MOVED by Councillor Hendsbee, seconded by Councillor Whitman that Halifax Regional Council convene to in camera. MOTION PUT AND PASSED.

Council moved into in camera at 7:59 p.m.

# 13.2 Property Matter

## 13.2.1 Property Acquisition – Highway 7 Westphal – Private and Confidential Report

This matter was addressed during the in camera session.

## 13.3 Personnel Matter

## 13.3.1 Personnel Matter – CAO Presentation

This matter was addressed during the in camera session.

## 16. ADJOURNMENT

The meeting was adjourned at 9:05 p.m.

Cathy J. Mellett Municipal Clerk