leave with pay based upon the confidential information conveyed to the Committee by the City Manager. Motion passed.

#### Bursaries - Public Health Nurses

MOVED by Alderman Connolly, seconded by Alderman O'Brien that, as recommended by the Public Health & Welfare Committee, the City Manager be authorized to approve applications of nurses to attend the Public Health Nursing Course at Dalhousie University on bursaries provided by the Federal Health Grants, subject to the condition that such nurses give an undertaking in writing to work for the City for at least two years following completion of the course or to reimburse the City for the cost of the course. Motion passed.

## REPORT - COMMITTEE OF THE WHOLE COUNCIL, BOARDS AND COMMISSIONS

#### Report - Board of Management - Halifax Mental Hospital

Council considered the report of the meeting of the Board of Management of the Halifax Mental Hospital held on August 9, 1965 with respect to the following matters:

#### Appointment of Superintendent - Halifax Mental Hospital

MOVED by Alderman O'Brien, seconded by Alderman Lane that, as recommended by the Board of Management of the Halifax Mental Hospital, Dr. J. M. Tainsh be appointed as Full-Time Superintendent of the Halifax Mental Hospital at his present salary, effective August 16, 1965. Motion passed.

Appointment of Full-Time Secretary (Clerk Steno III)-Halifax Mental Hospital

MOVED by Alderman O'Brien, seconded by Alderman A. M. Butler that, as recommended by the Board of Management of the Halifax Mental Hospital, Dr. Tainsh's secretary (Clerk Steno III), whose time has been divided between the Halifax Mental Hospital and Con-

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valescent Hospital, be appointed full time to the Halifax Mental Hospital, effective September 1, 1965.

Reclassification of Inventory Clerk Position - Halifax Mental Hospital

MOVED by Alderman O'Brien, seconded by Alderman Lane that, as recommended by the Board of Management of the Halifax Mental Hospital, the salary for the position of Inventory Clerk of the Halifax Mental Hospital be adjusted from that of Clerk Typist II to Clerk Typist I. Motion passed.

Inspection of Accounts by Independent Auditor - Halifax Mental Hospital

The following recommendation was submitted from the Board of Management of the Halifax Mental Hospital:

It is recommended that the independent auditor engaged by the City be authorized to inspect the accounting records of the Halifax Mental Hospital to make certain that they conform fully to the requirements of the Canadian Hospital Accounting Manual.

Alderman A. M. Butler stated that any audit of the accounts of the Mental Hospital should be carried out by the Internal Audit Department of the City, which is fully qualified for this purpose.

Alderman O'Brien referred to the fact that the Assistant Superintendent at the Hospital will be leaving the City's employ at the end of August, and questioned whether the City Staff would be able to devote the necessary time to the task by that date.

The City Manager stated that the examination of the records required is one that could very well be done by the Internal Auditor who has available to him the advice and guidance of the Acting Commissioner of Finance and the City Manager should he be in doubt on any question which arises.

He said that if the Council were to leave the matter in his hands, and a question of time or ability of staff arose, he would arrange to obtain outside assistance.

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MOVED by Alderman O'Brien, seconded by Alderman Meagher, that the matter be referred to the City Manager for action to see that the auditing assistance which is needed at the Halifax Mental Hospital is provided within the required time. Motion passed. National Health Grant - Miss A. C. Goodwin, R.N.-Halifax Mental Hospital

MOVED by Alderman O'Brien, seconded by Alderman A. M. Butler that, as recommended by the Board of Management of the Halifax Mental Hospital, the Halifax Mental Hospital sponsor the application of Miss A. C. Goodwin, R.N. for a National Health Grant Bursary to undertake studies leading to the degree of Bachelor of Nursing. Report - Board of Management - Halifax Convalescent Hospital

Council considered the report of the meeting of the Halifax Convalescent Hospital held on August 9, 1965, respecting the following matter:

## Authority to Overspend Individual Appropriations -Halifax Convalescent Hospital

MOVED by Alderman Richard, seconded by Alderman Moir that, as recommended by the Board of Management of the Halifax Convalescent Hospital, the administration be permitted to exceed the individual appropriations so long as the total expenditure did not exceed the budget for the "Block" in which the appropriation was located. Motion passed.

#### REPORT - TOWN PLANNING BOARD

Council considered the report of the meeting of the Town Planning Board held on August 3, 1965, with respect to the following matters:

## Rezoning - 6287-99 Liverpool Street - R-2 Zone to R-3 Zone

The following report was submitted:

It is recommended that a date be set for a Public Hearing in the matter of an application to rezone #6287-99 Liverpool Street -644-

Council, August 12, 1965

from R-2 to R-3 Zone.

MOVED by Alderman O'Brien, seconded by Alderman Moir, that there not be a Public Hearing in connection with the application for rezoning of the property at 6287-99 Liverpool Street from R-2 zone to R-3 zone, and that the recommendation contained in the report of the City Manager dated July 29, 1965, to deny the application, be approved.

After discussion, Alderman O'Brien, with the consent of his seconder, agreed to withdraw his motion.

MOVED by Alderman Moir, seconded by Alderman Black, that the recommendation of the Town Planning Board be accepted.

The motion was put and resulted in a tie vote, as follows:

For the Motion: Aldermen H. W. Butler, Richard, Connolly, Trainor, Meagher, A. M. Butler and Abbott - 7 -

Against it: Aldermen O'Brien, Doyle, LeBlanc, Matheson, Lane, Moir and Black - 7 -

His Worship the Mayor cast his vote for the motion and declared same passed.

Modification of Lot Area, Lot Frontage, and Sideyard Requirements -#6189-91 Cedar Street

MOVED by Alderman H. W. Butler, seconded by Alderman Doyle that, as recommended by the Town Planning Board, the application to modify the lot area, lot coverage and sideyard requirements for a three-unit apartment building at #6189-91 Cedar Street be approved in accordance with Part XV, Paragraph 1(f) of the Zoning By-law subject to the existing garage being relocated to provide sufficient space for the parking of three cars. Motion passed. Modification Lot Frontage - #5870, Lot 19, Hillside Avenue

MOVED by Alderman Connolly, seconded by Alderman Doyle that, as recommended by the Town Planning Board, the application to

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modify the lot frontage at #5870 Hillside Avenue, Lot 19, be approved as shown on Drawing No. P200/1854 in accordance with Part XV, paragraph 1(f) of the Zoning By-law subject to provision being made for off-street parking for one car other than in the front yard. Motion passed.

## Land on MacIntosh Street - H.H. Marshall Limited and Land on the Corner of MacIntosh Street and Lady Hammond Road - Cooper Property

MOVED by Alderman O'Brien, seconded by Alderman H. W. Butler that, as recommended by the Town Planning Board, Council indicate to H. H. Marshall Limited, owner of property on MacIntosh Street and to Mr Bert Cooper, owner of property at the corner of Lady Hammond Road and MacIntosh Street, (both properties shown as "A" and "B" on Plan No. P200/1864, proposed Narrows Bridge) that building permits would be authorized without regard to the proposed Narrows Bridge provided that no buildings erected on the said properties are closer than fifty feet to the line on the said plan indicating the bridge approaches. Motion passed.

#### MOTIONS

None

#### MISCELLANEOUS BUSINESS

#### Accounts Over \$1,000.00

No accounts were submitted for approval at this time.

An application for a permit to operate a grocery store on the Lord's Day was submitted from Mrs. Annie Lonar, 3530 Lynch Street.

MOVED by Alderman Doyle, seconded by Alderman Connolly, that the application be approved. Motion passed. Appointment of Delegates - Annual Convention of the Union of Nova Scotia Municipalities

His Worship the Mayor nominated Aldermen Lane, LeBlanc, -646-

#### Council, August 12, 1965

Richard, Matheson and the Mayor for appointment as voting delegates at the Annual Convention of the Union of Nova Scotia Municipalities to be held in Sydney, Nova Scotia during the week of August 23rd.

MOVED by Alderman Moir, seconded by Alderman Abbott, that the appointments be approved. Motion passed.

Resolution - City of Dartmouth Re: Metropolitan Transportation Problems

Deferred for consideration at the Special Meeting of City Council to be held on Tuesday, August 17, 1965.

#### Confidential Staff Matter

Deferred for consideration when all other matters have been disposed of.

Economic Analysis for Redevelopment Planning - Canadian Urban Economics Limited

The following report was submitted for the information of

Council:

TO: His Worship the Mayor and Members of City Council

FROM: P. F. C. Byars, City Manager

DATE: August 6, 1965

SUBJECT: Economic Analysis for Redevelopment Planning -Canadian Urban Economics Limited

The above-noted report was received by City Council and submitted to a Committee consisting of members of staff of the City of Halifax and Central Mortgage and Housing Corporation for a joint report.

The Joint Committee has had two meetings to consider the report and individual members of staff are examining it on a continuous basis. At the last joint meeting, a representative of Canadian Urban Economics Limited was present to clarify certain points for staff. The matters requiring clarification were subject to a thorough discussion and the representative of the consulting firm was asked to deal with the questions raised in writing.

It is expected that the answers to the matters raised by the joint staffs will be available by Friday, August 13, 1965. The Joint Staff Report to Council and to Central Mortgage and Housing Corporation should be available within a very few days after that date.

> Respectfully submitted, P. F. C. Byars -647-

## QUESTIONS

Question - Alderman Lane Re: Demolition of Concrete Foundation at the Rear of 6030 Cedar Street

Alderman Lane asked what action has been taken with respect to the demolition of a concrete foundation at the rear of 6030 Cedar Street which is a hazard to small children in the area and which the owner had promised to remove from the site.

The Commissioner of Works stated that the owner had promised to remove the foundation walls but nothing had been done to date. The matter had been processed through Staff and there is no legal action that can be taken by the City. It is a question of obtaining the co-operation of the owner, and a meeting to this end has been arranged with the owner for next week.

Alderman Lane asked that every effort be made to have the hazard removed in view of the potential danger to the children in the area.

Question - Alderman Trainor Re: Installation of Light and Power Poles on Chebucto Road

Alderman Trainor asked if the City Manager is able to report on the results of his conference with representatives of the Nova Scotia Light and Power Company Limited regarding installation of light and power poles on Chebucto Road.

The City Manager stated that he had met with the officials of the Nova Scotia Light and Power Company Limited and had received a lengthy letter from the President and General Manager, which he read to Council, setting forth plans of the company and how the plans affect the operation of the trolley coaches on Chebucto Road.

Alderman Trainor said he realized that poles are necessary to carry the transmission lines for the trolley coaches, but he referred to the maze of wires that are being strung on the poles for all purposes and he contended that endeavours should be made by

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the City to have the cables installed underground, at least the cables carrying the high voltage wires.

The City Manager stated that during discussions with the officials of the Company, they intimated that they would have to prepare cost estimates of such an undertaking and he felt that they should be given the time to prepare such estimates, and he said that there may be an involvement on the part of the City to share in the cost of such underground installations.

He stated that further discussions will be held between City staff and officials of the Company.

Alderman Matheson asked if the City has any powers to require a utility to put its services underground, and he contended that if such powers do not exist, they should be sought.

His Worship the Mayor said that a report would have to be submitted in this regard.

Alderman Matheson asked when the Manager circulates the letter from the Company to the members of Council, he could also circulate a report setting forth the legal position - the powers that the City now has and those that are now required to eliminate the overhead installations of wires and poles.

Alderman Meagher said it would be necessary to know when the work on Chebucto Road would be finished.

The City Manager said that the Company regards the present installations on Chebucto Road to be of a temporary nature and if they are not permitted to proceed with the work, then they will have to abandon the trolley coach service on Chebucto Road as they will have no power transmission lines.

Alderman O'Brien asked if the Council could have assurance from the City Manager that when the Staff present plans for trenching of City streets for sewer or water lines, that consideration be -649-

given that all wires be placed underground. He suggested that the City Manager draft an amendment to the pertinent ordinance for presentation to Council at the appropriate time.

The City Manager said that during discussions with the Company, it had been agreed to set up a joint Utilities Committee of City Staff and officials of the Company. He said that he had appointed the Commissioner of Works to the Committee and the General Manager of the Company had appointed his assistant, and he said that one of the first things to be done by such a Committee is the consideration of the planning of poles and wiring. He further stated that, eventually, consideration will be given to the installation of other utilities such as the telephone and water lines so that within all the utilities, there will be a complete planning participation of what is required, what is to be done and when it will be done. <u>Question - Alderman O'Brien Re: Industrial Parks</u>

Alderman O'Brien asked if the City has received a copy of the report of the consultants hired by the Atlantic Development Board in relation to industrial parks in the area.

His Worship the Mayor said that he had received a copy and will make inquiries to see if copies could be made available to members of Council.

## Question - Alderman O'Brien Re: Letter - Spring Garden Area Business Association Re: Car Parking in the Spring Garden Area

Alderman O'Brien referred to a letter dated August 9, 1965 from Mr. P. J. Andrewes, Chairman of the Spring Garden Business Association, copies of which had been sent to all members of Council. He said that the matter is not on the Order of Business for this meeting and he asked if it is to be referred to the Town Planning Board for consideration.

His Worship the Mayor said that the matter should be discussed at this time. -650-

His Worship the Mayor stated that at a recent meeting of the Town Planning Board when the Board agreed to accept the call for proposals for the Spring Garden South Redevelopment Area, there were present Mr. R. A. Kanigsberg, Q. C., representing the Merchants' Association, Mr. Andrews, Mr. Mahon and Mr. Offman, and at that time, it was agreed to increase the parking provisions from 275 spaces to 300 spaces.

His Worship the Mayor said he finds it difficult to accept the suggestion made in Mr. Andrew's recent letter that underground parking be provided in the area.

The Development Officer stated that the representatives of the merchants in the area had agreed to go along with the Committee decision, but he pointed out that the call for proposals did not predetermine the form or the location of the car parking areas. Ultimately, if proposals are received, then the acceptibility of the proposals could be judged on the basis of the method of providing car parking which would form the fundamental feature of the Call.

His Worship the Mayor said that he found it difficult to understand the letter from Mr. Andrewes in view of the history of Council's action on the matter.

Alderman O'Brien contended that in the City's various development schemes, Council has not always been as close as it should be to the various merchants associations in a particular area at the appropriate time. He said that while this may not be the precise moment, Council having received the letter which indicates some sense of grievance in the area, it should be referred either to the Development Committee or the Town Planning Board and that representatives of the Association be invited to appear to discuss the matter.

His Worship the Mayor: "I do not think the impression -651-

should go abroad that we did not do this already; we have done so and the record shows this."

Alderman Lane said that the letter suggests that the City has acquired property for a purpose and did not carry out this purpose. She contended that the letter should be analyzed by Staff and Council provided with a commentary on it and an answer and a commentary should go to the Spring Garden Area Business Association. She stated that, as pointed out in the letter, the tenders will be opened at the end of August, and she said: "As you know, after tenders are opened, it changes the picture considerably."

The discussion ended at this point.

Question - Alderman Matheson Re: Representations from Business Associations during Bridge Discussions

Alderman Matheson asked that the representatives of the various merchants associations be invited to present their views at the Special Meeting of Council scheduled for Tuesday, August 17, 1965.

His Worship the Mayor stated that any group would be given an opportunity to present its views.

Question - Alderman Meagher Re: Movement Fire Apparatus Into Quinn Street

Alderman Meagher referred to the fact that he had received a number of telephone calls from people on Quinn Street who are concerned as to the the affect the physical changes on Chebucto Road will have on the movement of fire apparatus into Quinn Street and the surrounding area and he asked if the changes will affect the movement of the fire apparatus.

The Fire Chief said that there is access to Newton Avenue from Chebucto Road and also from Quinpool Road into the area mentioned by Alderman Meagher.

Council, August 12, 1965

# Question - Alderman Richard Re: Fires on the Dumps

Alderman Richard referred to a motion made by him at a previous meeting regarding the fires on the dumps when Staff was directed to submit a report, and he asked when the report would be forthcoming.

The City Manager stated that he had written a memo on this matter on this date and the same would be submitted to the next meeting of the Committee on Works.

Question - Alderman H. W. Butler Re: Purchase of Land on Cogswell Street

Alderman H. W. Butler asked if any further information had been received regarding the purchase of land on Cogswell Street from the Federal Government.

His Worship the Mayor stated that no final decision has been received from Ottawa as yet.

#### NOTICES OF MOTION

Notice of Motion - Alderman Black Re: Mayor's Report Respecting Bridges

Alderman Black gave notice that at the next regular meeting of City Council, he will move that the report of His Worship the Mayor dated August 9, 1965, respecting bridges across the Harbour and the North West Arm be dealt with by Council.

Notice of Motion - Alderman Black Re: Location of Froposed New Courthouse

Alderman Black gave notice that at the next regular meeting of City Council, he will move that the site for the new Halifax County Courthouse be the location on the waterfront requested by the Courthouse Commission, and as set forth as the first alternative of the Staff plans presented to Council.

#### ADDED ITEMS

Collective Bargaining Agreement - Local 268, Fire Alarm Employees

A report was submitted from the City Manager dated -653-

August 9, 1965, advising the results of his negotiations with respect to a Collective Bargaining Agreement between the City and Local 268 of the International Association of Firefighters, covering employees of the Fire Alarm Division for the period January 1, 1965 to December 31, 1966.

MOVED by Alderman O'Brien, seconded by Alderman Abbott that, as recommended by the City Manager, a Collective Bargaining Agreement be entered into with the International Association of Firefighters, Local 268, covering employees of the Fire Alarm Division for the period January 1, 1965 to December 31, 1966 providing for:

- a 4% increase in the maximum rates for each classification effective January 1, 1965;
- (2) an additional 3% increase in the maximum rates for each classification effective January 1, 1966;
- (3) a reduction of from 5 to 4 steps in the salary range for each classification.

and that His Worship the Mayor and the City Clerk be authorized to execute the agreement on behalf of the City. Motion passed. Request for Occupancy Permit for Restaurant - Metropolitan Developments Limited - Block "P" Exhibition Grounds

A report was submitted from the Finance and Executive Committee which had met on this date prior to the Council meeting recommending that an application from Metropolitan Developments Limited for an occupancy permit for a restaurant to serve the employees of the tenants of the said company at 6100 Young Street (Block "P" Exhibition Grounds) be approved. Aldermen Trainor and A. M. Butler voted against the recommendation.

MOVED by Alderman Black, seconded by Alderman Abbott, that the recommendation of the Finance and Executive Committee be approved and that the Agreement to Lease, dated November 4, 1964, between the City of Halifax and Metropolitan Developments Limited, be amended -654-

## accordingly

The City Manager stated that one per cent of the total floor area would be used for the purpose of the proposed canteen. Motion passed.

## Correction - Salary Scale - Court Reporter

A report was submitted from the Finance and Executive Committee recommending that in order to correct a typographical error made in a report to City Council dated July 12, 1965, dealing with proposed salary adjustments for non-union classifications, the salary scale for the court reporter be adjusted from "\$3,706.00 to \$4,303.00" to \$3,706.00 to \$4,468.00".

MOVED by Alderman H. W. Butler, seconded by Alderman O'Brien, that the recommendation of the Finance and Executive Committee be approved. Motion passed.

#### Proposed Atmospheric Pollution Survey

A report was submitted from the City Manager respecting the proposed Halifax and Metropolitan Area atmospheric pollution survey.

MOVED by Alderman Moir, seconded by Alderman Richard, that application be made for a Federal Health Research Grant.

The City Manager stated that in accordance with instructions given to him at the Council meeting of July 15, 1965, he had forwarded a request to the Provincial Department of Public Health and Welfare for a Federal Health Research Grant to study air pollution in the Metropolitan area of Halifax, Dartmouth and Halifax County, and he said that he had been advised that an application must be made for such a Grant on proper forms to the Federal Department of Public Health and Welfare.

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He said that the Commissioner of Public Health and Welfare had submitted a report to him setting forth all the details with respect to such a study and that if the grant is received, there would be no cost to the City for the study.

MOVED by Alderman Moir, seconded by Alderman Richard, that application be made for a Federal Health Research Grant for the purpose of conducting a Halifax and Metropolitan area atmospheric pollution survey, the purpose of which is to assess and determine if there is a health hazard

(a) to determine present level

(b) to detect trends upward or downward of air pollution that might be hazardous to health

and that the proposed study be presented to the members of the Federal Health Department presently engaged in air pollution studies to evaluate the effectiveness of it and whether or not it should be broadened in scope. Motion passed.

Rezoning - Windsor and Summit Streets - Application - Pentecostal Faith Tabernacle

Alderman Connolly asked that consideration be given to the application of Pentecostal Faith Tabernacle to rezone the land at the northwest corner of Windsor and Summit streets from R-3 zone to Park and Institutional zone.

It was agreed that the Council recess for a short period in order to give the Town Planning Board an opportunity to consider the application.

10:00 p.m. Council recessed for a short period.

10:05 p.m. Council reconvened, the same members being present.

A report was submitted from the Town Planning Board recommending that a Public Hearing be held in connection with the application of Pentecostal Faith Tabernacle to rezone the land at -656-

the northwest corner of Windsor and Summit Streets from R-3 zone to Park and Institutional zone.

MOVED by Alderman Connolly, seconded by Alderman H. W. Butler that, as recommended by the Town Planning Board, a Public Hearing be held in connection with the application of Pentecostal Faith Tabernacle to rezone the land at the northwest corner of Windsor and Summit Streets from R-3 zone to Park and Institutional zone. Motion passed.

#### Site for Proposed New Court House

Alderman Moir submitted and read the following resolution:

"<u>BE IT RESOLVED</u> that the Council of the City of Halifax approve a site in the Waterfront Development Area adjacent to George Street, for the construction of a new Court House."

MOVED by Alderman Moir, seconded by Alderman Black, that the foregoing resolution be adopted.

His Worship the Mayor stated that he had examined the minutes and had found that the following motion had been passed at the meeting of Council held on January 14, 1965 and had never been rescinded:

MOVED by Alderman A. M. Butler, seconded by Alderman Richard, that Council declare the area bounded by Barrington, Buckingham and Argyle Streets and Bell Lane to be the site for the proposed new court house subject to concurrence by Central Mortgage and Housing Corporation.

He therefore ruled that before the matter of a site for the court house can be considered, there must be a Notice of Motion given to rescind the resolution passed by Council on January 14, 1965.

Alderman Moir pointed out that there had been a previous motion passed by Council in 1962 approving the Waterfront as the site for a new court house which had never been rescinded.

> Alderman Black asked if Central Mortgage and Housing -657-

Corporation had concurred in the selection of the site mentioned in the resolution of Council in January 14, 1965.

His Worship the Mayor replied in the negative and stated that Central Mortgage and Housing Corporation had requested the City not to advance this item until the report of the economic survey of Halifax had been submitted from Larry Smith and Associates and considered by Council.

With respect to the reference to the minutes of 1962 by Alderman Moir, His Worship the Mayor stated that on August 15, 1962, Council had approved the recommendation of the Committee of the Whole that the plan for the site of a new future court house building be approved in principle (east side of Water Street between Navy Victualling Depot and City Snow Wharf).

Alderman Black gave notice that at the next regular meeting of City Council, he will move that the resolution passed by City Council on January 14, 1965 respecting "Site - Proposed New Court House" be rescinded.

MOVED by Alderman Matheson, seconded by Alderman Connolly, that His Worship the Mayor be requested to call a Special Meeting of the Town Planning Board, prior to the next regular meeting of City Council, to consider the letter from the Court House Commission dated August 12, 1965, and that the members of the Court House Commission be invited to such meeting together with the appropriate City officials and that a joint discussion of the matter of a site for the proposed new court house be undertaken at that time. Motion passed.

Alderman Moir asked that the ruling given by His Worship the Mayor to the effect that his original motion is out of order be confirmed by the City Solicitor.

The Deputy City Solicitor stated that the motion of Alderman Moir is inconsistent with the motion passed by Council on -658-

January 14, 1965, and therefore is out of order.

10:20 p.m. Council recessed to meet as a Committee of the Whole in the office of the City Manager to consider Item 17E on the Order of Business - Confidential Staff Matter.

10:35 p.m. Council reconvened, the following members being present: His Worship the Mayor, Aldermen Black, Lane, Moir, A. M. Butler, Matheson, Meagher, LeBlanc, Trainor, Connolly, Richard, Doyle, O'Brien, and H. W. Butler.

#### Confidential Staff Matter

MOVED by Alderman A. M. Butler, seconded by Alderman Doyle that, as recommended by the Committee of the Whole, the action of the City Manager in handling the staff matter, reported confidentially to the Committee of the Whole, be approved and confirmed and that the correspondence respecting the matter be filed in the Staff records. Motion passed.

10:40 p.m. Meeting adjourned.

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C. A. VAUGHAN, MAYOR AND CHAIRMAN

R. H. STODDARD, CITY CLERK

## CITY COUNCIL M I N U T E S

#### SPECIAL MEETING

Council Chamber, City Hall, Halifax, N.S., August 17, 1965, 3:00 p.m.

DI 2000

A meeting of the City Council was held on the above date.

After the meeting was called to order, the members attending, led by the City Clerk, joined in reciting the Lord's Prayer.

There were present Mayor C. A. Vaughan, Chairman; and Aldermen Black, Abbott, Moir, Lane, Matheson, LeBlanc, Trainor, Richard, O'Brien and H. W. Butler.

Also present were Messrs. G. F. West, Acting City Manager; R. H. Stoddard, W. J. Clancey, L. Mitchell, Q.C., W. A. Gray, K. M. Munnich, R. B. Grant, J. L. Leitch and G. H. Brundige.

The meeting was called to consider the following items:

- Mayor's Report Re: Narrows Bridge, North West Arm Eridge and Armdale Rotary;
- Resolution City of Dartmouth Re: Metropolitan Transportation Problem;
- 3. Rehabilitation North Common.

A tape recording of this meeting is on file in the City Clerk's Department.

REPORT RE: NARROWS BRIDGE, NORTH WEST ARM BRIDGE & ARMDALE ROTARY

3:05 p.m. Council adjourned to meet as a Committee of the Whole on motion of Alderman Trainor, seconded by Alderman Abbott.

At this time, it was agreed to receive written and oral submissions from interested groups or individuals.

Mr. E. G. Jarvis, President of the Halifax Board of Trade, addressed the Committee in support of a brief entitled "Harbo - 662 -

Crossing and North West Arm Crossing", and a copy of same is attached to these minutes.

Mr. Peter Andrewes, representing the Spring Garden Road Merchants Association, addressed the Committee in support of his letter dated August 14, 1965, respecting the second Harbour Crossing, and a copy of same is attached to these minutes.

Mrs. Violet Shaw, Executive Assistant of the Downtown Halifax Business Association, addressed the Committee in support of a brief presented by such Association and a copy of the same is attached to these minutes.

Mr. R. J. Strand, representing the Gottingen Street Merchants Association, addressed the Committee and stated that if a Narrows Bridge were constructed, business would be diverted from the established tax and business core of the City of Halifax, which would include the Gottingen Street area. He advised that his Association concurred fully with the presentation made by Mr. Andrewes.

4:10 p.m. Alderman Connolly arrives.

John E. Lloyd, M.P., addressed the Committee on the subject of Federal Government involvement in Harbour and River Crossings and a copy of his address is attached to these minutes.

It was then MOVED by Alderman Black, seconded by Alderman Lane, that Council advise the Provincial Government, the City of Dartmouth, the Municipality of the County of Halifax and the Halifax-Dartmouth Bridge Commission that:

(1) it is prepared to participate in the construction of improvements at the Armdale Rotary on the basis of the financial sharing as indicated by the Premier, namely that the City of Halifax would be responsible only for one-half of the construction costs of improvements at this City entrance where such improvements are constructed within the City Boundary, such improvements to be based on plans that are mutually acceptable to the Province and the City. - 663 -

- (2) it proceed to give its approval of a bridge at the Narrows in accordance with plans revised to March 4, 1965, to include cash contributions from the Halifax-Dartmouth Bridge Commission for assistance in construction of parts of the approaches as indicated in a letter from the Bridge Commission, dated March 10, 1965.
- (3) it request the Province of Nova Scotia to give formal approval for the construction of a bridge across the North West Arm, as suggested in the City's Staff report of October 2, 1963, with the necessary approach roads as far as the Herring Cove Road being included in the bridge costs, and that we request the Province to guarantee sixty percent of the bond issue to finance this facility.
- (4) the City of Halifax accepts its share of the borrowing guarantee on the understanding that the construction of the Narrows Bridge and the North West Arm Bridge be done concurrently and that the North West Arm Bridge be at the Robie Street site.

Alderman LeBlanc referred to His Worship the Mayor's report and asked if he received any reply from Mayor Zatzman of the City of Dartmouth with respect to traffic improvements on the Dartmouth side of the present bridge.

His Worship the Mayor replied in the negative and advised that the Bridge Commission for some years has been trying to get the City of Dartmouth to effect certain improvements of a minor nature. The Traffic Authority is the Chief of Police and the City of Halifax has been informed by the Bridge Commission that the Chief of Police does not concur in the recommendation of the Commission respecting the improvements and therefore, they have not been proceeded with.

Alderman LeBlanc asked if these improvements were implemented, would it take the pressure off to which His Worship the Mayor replied that it would improve the situation somewhat and it would tend to cut down the traffic backup on the present bridge at peak hours.

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His Worship the Mayor suggested that in three or four years time, there would be a 40% increase in traffic.

In reply to a question from Alderman Lane, His Worship the Mayor advised that the Narrows Bridge is proposed to carry the heavier vehicular traffic and trucks would be banned from the present bridge.

Alderman LeBlanc asked if Paragraph #4 of the motion would take precedence over Paragraphs #2 and #3 in the event the motion is approved by Council.

His Worship the Mayor replied that it is a condition. It means that Council favours the construction of a Narrows Bridge and the Arm Bridge together but not separately.

Alderman LeBlanc suggested that Paragraph #2 and Paragraph #3 be combined.

Alderman Matheson suggested that Paragraph #4 be added to Paragraph #2 which was agreed to by the mover and seconder of the motion.

Alderman Trainor stated that as a result of the many discussions held by Council, the reviewing of studies and Staff reports on the Narrows Bridge, he wished to be recorded as being completely opposite to his views of the past and that he was now opposed to a North End Bridge at this time. He suggested that a tunnel across the South End of the Harbour would do more for the City of Halifax and the Metropolitan Area than any bridge which may be erected at the present time. It would compound the traffic problems which presently exist in the North End. He felt that City traffic should be evenly distributed over the City as much as possible. He suggested that Council proceed with the construction of the North West Arm Bridge as quickly as possible. He further

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suggested that Council does not know whether the Federal Government will be reluctant to give financial assistance to the City for a tunnel in the South End of the City. By proceeding with the tunnel, it will help to develop Harbour Drive a lot quicker; it will not destroy as much land as a bridge and there are many other advantages to it. He suggested more study has to be given to the submissions by the Merchants'Associations and the Board of Trade. He also suggested that the feasibility study should be gone ahead with. He felt that Council would be doing the wrong thing by voting for the Narrows Bridge at the present time. He favoured the tunnel at the South End, the Arm Bridge and improvements to the Rotary at Armdale.

Alderman O'Brien stated that he wished to join Alderman Trainor in opposition to Alderman Black's motion. He then referred to the report of His Worship the Mayor which contained four points which he said he would briefly go over. With respect to the Armdale Rotary, he suggested that construction should begin at the earliest possible moment. He had serious reservations that the City should pay 50% of a commitment for the cost of the Rotary structure which is in the City, whereas the County of Halifax, which is fully urbanized in that area, pays nothing. He said he would give in on this matter if the Province would accept the job of securing revenue for a South End tunnel from Ottawa if it were successful. He was of the opinion that the Rotary should be a Department of Highways project as it is part of the highway system of Nova Scotia. The bridge at the Narrows seems to be in the wrong place. He stated that the submission from the Board of Trade quoted the Fenco Report as stating that 80% of the daily trips over the present bridge are local and should not be expected to

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use the Narrows Bridge. The Pratley Report indicates that the street system of Halifax should be used more equitably if there were a South End Crossing. It deals with the extra cost on the assumption that the Province would be picking up the deficit and it also indicates that in 1994 it would be paid off at an interest rate of 6%. He suggested that the Federal Government should be in the position of lending the money to cover the deficits and be repaid at a later date rather than the Province being put in that position as suggested in the Pratley Report. He said it would be foolhardy to put a bridge in the wrong place. He suggested that if an Narrows Bridge were constructed rather than a South End Crossing, there would be a terrific traffic congestion in the North End of the City. He was of the opinion that there would be need for an over and under interchange at the Corner of North and Robie Streets because the City is in a process of street widening from the Rotary to the present bridge and according to the resolution before Council, of putting north-south traffic pretty well all into Robie Street from the Narrows Bridge to an Arm Bridge. He suggested that a lot of traffic south of North Street would find it difficult to get to a Narrows Bridge without having to cope with the present bridge traffic on North Street. He contended that the Crossing should be a tunnel at the South End of the City and perhaps in 15 years, a Narrows Bridge would be a suitable link between an enlarged Rockingham District and Dartmouth which is about all it should serve. He contended that the proper links are the North West Arm Bridge which should be built immediately and the tunnel. He hesitated to vote against the motion because of the prospect of an immediate Arm Bridge and that it is very important to the City

to have this constructed. He referred to the Premier's offer to apply to the Federal Government for assistance and Mr. Lloyd has indicated that there are reasons which could be advanced which are similar in nature to the ones in Saint John, New Brunswick, even though the amount involved for a number of years, would undoubtedly be greater. He suggested an immediate appeal to the Federal Government for assistance and while that is going on, the cost benefit study could be carried out during the period of time necessary for consideration by the Federal Government to the request for assistance and also during a period of design work on the North West Arm Bridge. He said that the City Staff had recommended a long time ago that a cost benefit study be carried out. He would favour, if necessary, a toll increase to reduce the amount of deficit which would have to be applied for to Ottawa. He felt that the Council should take advantage of every means open to it to have the bridge in the right place which, in this case, would be the tunnel.

Alderman LeBlanc said he was concerned with the damage which might be caused to the entire residential area of the North End of the City which the bridge would affect. Considering that this bridge is constructed, what effect will it have and what expenses will be borne by the City for Robie Street, Kempt Road and others? He suggested that these items should be further considered. He wanted to know what the costs of the bridge would be to the taxpayer in the future; also the cost to the City for the aquisition of land and loss of taxes; how much the City is giving up to get the Narrows Bridge.

His Worship the Mayor stated that a great deal of the land is owned by the City and the Bridge Commission will pay the cost for acquiring it which is part of the Bridge financing. He

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advised that he had received a letter from the Minister of Highways that the Province would accept Robie Street for its full length to the projected Narrows Bridge entrance and would pay one-half the cost in the same manner as it did with respect to Chebucto Road.

In reply to a question from Alderman LeBlanc, His Worship the Mayor advised that the Bridge Commission pays taxes and according to the latest legislation, provision is made for the City to levy taxes against the structure.

Alderman H. W. Butler stated that his stand has been that he is in favour of an immediate start on the Rotary and the Arm Bridge Crossing. He is also in favour of the tunnel but if the City of Halifax can't get participation from the Frovincial and Federal Governments, then he would support the Narrows Crossing. He contended that if there is a possible chance of securing assistance from the Province or the Federal Government, then the City should ascertain if it can benefit by such assistance.

Alderman Matheson stated that it was with considerable reluctance that he announced that he was going to oppose the motion. He explained at some length because there is a resolution on the books now which he had moved to the effect that Council would approve the North End location for the Harbour Crossing. He referred to the minutes of Council dated June 29, 1965 at which time he said there were five bodies dealing with these problems----the three Municipal Councils, the Provincial Government and the Bridge Commission and that it appeared that there is not much headway as well as a failure of communications between the various bodies. He then read from the minutes his statements that everyone agrees that a bridg is needed across the Arm; everyone agrees that a bridg

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to the Armdale Rotary and everybody agrees that traffic flow within the City limits must be improved. He further stated that there is an area of disagreement with regard to the proposed location of the Harbour Bridge, and he indicated that City Council prefers the South End location, but many months ago, Council was informed that it could not be built and therefore agreed to the Narrows Crossing. He cited two reasons why the South End Bridge is not possible:

(...)

- the Provincial Government feels that it cannot guarantee the very high percentage of the very high cost involved, and
- that Council has been advised by people with actuarial experience that it is uneconomical and cannot pay for itself on a toll basis.

He contended that if everyone agrees that the South End Bridge is the desirable location and everyone agrees that it cannot be built there, then the decision to be made is whether Council is going to participate or not in the construction of a Narrows Bridge.

He advised that he had made the resolution after making inquiries of reliable sources, or what he thought to be reliable sources at the time and was assured that the Province would not underwrite the cost of the South End Crossing. Secondly, that it was not economically feasible to build such a crossing and therefore impossible to build it. He was not aware, at the time, that perhaps his source was not aware of the very distinct possibility of help from the Federal Government. He said he would not repeat the submissions made by Aldermen Trainor and O'Brien about the congestion and adding to the congestion of Halifax North Streets, but everyone agrees that the South End Crossing is to be preferred. He thought that Mr. Lloyd had given Council some reason for believing that it could obtain Federal participation and that there certainly is a precedent in Saint John, New Brunswick. If he

understood Mr. Lloyd's explanation correctly, in addition to capital grants made for highway improvements which were intended to help the traffic in and out of a port City, that the Government of Canada made a further concession to New Brunswick and particularly the City of Saint John by agreeing to underwrite an operating deficit in connection with a new crossing of the Saint John Harbour. He felt that if it were done in Saint John, the same arguments surely apply in Halifax.

He said that Council has been criticized from all angles for procrastination, delays and deferrals but he thought that if Council earned any criticism it is because it has failed to do its homework and not because it failed to arrive at a decision. He did not think that Council has enough information which has been suggested by some people. He pointed out that Council does not know what the tolls would have to be, what the operating deficit would be, how much Council would expect the Federal Government to underwrite. He said there are a lot of things that Council does not know about which it should have found out, so there can be justifiable criticism but because Council failed to approve a North End Crossing, is not reason enough to level at Council the kind of criticism that it has been undertaking. He contended that Council should do what it thinks is right. He was not sure what the reception would be in Ottawa. He thought that His Worship the Mayor and other Heads of Government have been a little bit pessimistic in this connection and that Council will not know what the Federal Government is prepared to do until it has been asked.

He thought that the Mayor's Report should be destroyed and that Council should start off afresh with the ammunition which has been given to it by the representative groups and Mr. Lloyd.