

MEMORANDUM

TO: Chair and Members of North West Planning Advisory Committee

FROM: Andrew Bone, Senior Planner

DATE: September 18, 2013

SUBJECT: **Case No. 18423 - Application by West Bedford Holdings to 1) amend the Bedford West Secondary Planning Strategy to a) permit 34 foot single unit dwelling lot frontages within Sub-Area 2, 7 and 8 of Bedford West; and b) permit automotive service stations within the Mixed Use Business Campus (near Innovation Drive and Gary Martin Drive) and within the Community Commercial area (Sub –Area 2, 6, 7 and 8 (Kearney Lake Road)), Bedford and Hammonds Plains; and 2) amend the existing development agreement for Bedford West Sub-Area 2 to enable a) automotive service stations within the Community Commercial areas on Kearney Lake Road; and b) enable 34 foot wide single unit dwelling lots within residential areas of Sub-Area 2, Bedford.**

Background:

The area commonly referred to as Bedford West is in excess of 1200 acres of land located between Hammonds Plains Road, Highway 102 and the Kingswood Subdivision. The area is located within three HRM planning documents, the Bedford, Halifax and Beaver Bank, Hammonds Plains and Upper Sackville Municipal Planning Strategies (MPS's),

In 2006 Regional Council selected Bedford West and several other areas of the Municipality as urban growth areas and established policies in the Municipal Planning Strategy (MPS) which would enable such growth to be entertained through the development agreement process. These policies cover issues such as environmental protection, community design, phasing, parkland requirements and engineering and transportation issues. A series of development agreements have been negotiated over the years including Sub Areas 2, 3, 4, 5 and 9 (Map 3 in attached initiation report).

Policies in the Bedford West MPS identified that development of single unit dwellings had to have minimum road frontages of 40 feet except in Sub Areas 3 and 4 where smaller road frontages would be entertained on a trial basis. Through the existing development agreement for Sub Area 3 and 4, a 34 foot lot frontage was enabled. Development of this housing form has progressed and many streets in this Sub Area are now complete.

The MPS also includes policies which limit the location of uses which are considered Highway Commercial. Highway Commercial uses include service stations (gas stations). These uses are currently enabled in the vicinity of the Larry Uteck Boulevard interchange with Highway 102.

The subject area for this request covers Sub Areas 2, 6, 7 and 8 of Bedford West. Sub-Area 2 of Bedford West is approximately 150 acres in size and is bounded by Kearney Lake Road, Kearney Run, Highway

102 and the proposed Highway 113. Sub-Area 6 of Bedford West is approximately 45 acres in size and is bounded by Kearney Lake Road, Atlantic Acres Industrial Park and the proposed Highway 113. Sub-Area 7 and 8 of Bedford West are approximately 436 acres in size and are bounded by Kearney Lake Road, Belle Street, Colins Road and Blue Mountain Estates subdivision and is bisected by the proposed Highway 113.

Request:

West Bedford Holdings Limited, the owner of the majority of the Bedford West Lands, has made application to amend the MPS's for the area to enable:

- 34 foot single unit dwelling lot frontages within Sub-Area 2, 7 and 8
- permit automotive service stations within the Mixed Use Business Campus (near Innovation Drive and Gary Martin Drive) and within the Community Commercial area (Sub –Area 2, 6, 7 and 8 (Kearney Lake Road)

Further, the applicant has requested to:

- amend the existing development agreement for Bedford West Sub-Area 2 to enable a) automotive service stations within the Community Commercial areas on Kearney Lake Road; and b) enable 34 foot wide single unit dwelling lots within residential areas of Sub-Area 2, Bedford.

The following information is intended to support your review of the request. Staff will be present at Committee meeting to present this information, add additional information and answer any questions you may have.

Letter from Clayton Developments – March 8, 2013

Case 18423 Initiation Report to Regional Council – July 5, 2013

Letter from Clayton Developments –August 15, 2013

Letter from Clayton Developments – September 18, 2013

Development Agreement Excerpt Sub Area 3 and 4 – Provisions for 34 foot wide lots (Maps 1 and 2)

Process to Date

Staff have drafted a staff report (attached) reviewing the proposal in order to advise Regional Council if there is merit to considering the proposed amendment. Regional Council concurred with staff and felt there was merit in considering the proposal. Subsequently, Regional Council, initiated a planning process to consider the requests. North West Planning Advisory Committee hosted a Public Participation meeting on September 11, 2013 to introduce the proposal to the public and receive feedback.

Note: Subsequent to the Public Participation Meeting, West Bedford Holdings revised their request to limit their request for gas stations to a more limited area (letter attached).

Input Sought from Committee:

Feedback is sought in relation to the proposed amendments for 34 foot wide lots and gas stations. Specifically any issues related to land use compatibility concerns, suggested restriction on the location of either of these land uses or requirements for development should be identified. NWPAC's recommendations will be included in the staff report to Community and Regional Council.

March 08, 2013

Andrew Bone
Senior Planner
Halifax Regional Municipality



WEST BEDFORD HOLDINGS LIMITED
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HALIFAX, NOVA SCOTIA, CANADA B3M 4G2
TEL (902) 445-2000 FAX (902) 443-1611
WWW.THEPARKSOFWESTBEDFORD.CA

Dear Andrew:

RE: Amendment of the Bedford West Secondary Planning Strategy

Further to our recent discussions pertaining to the above, we are proposing two amendments to the Bedford West Secondary Planning Strategy (BWSPS). The proposed amendments are as follows:

- 1) Amend Policy BW-32A to permit lots with a minimum street frontage of 34 feet within Sub-areas 2, 7 and 8.
- 2) Amend the Community Commercial Centre and Mixed Use Business Campus designations to permit automotive service stations.

In order to implement item one, noted above, we are also requesting an amendment to the Sub-area 2 development agreement to permit small lot singles (34ft. frontage).

Amendment Details and Rationale

Item #1

In 2008, Regional Council amended the Bedford West Secondary Planning Strategy (Policy BW-32A) to permit lots with a minimum street frontage of 34 feet. The specific policy is stated as following:

- a. *“Notwithstanding clause (h) of policy BW-32, within Sub-areas 3 and 4 of Schedule BW-6, single unit dwelling lots may be permitted on lots with a minimum street frontage of 34 feet, a minimum area of 3,400 square feet, a minimum side yard of 4 feet, and a minimum separation of 12 feet between buildings provided that each dwelling contains on-site parking for two vehicles with one being an enclosed parking space within the dwelling and consideration is given to policy BW-24. (RC-Jul 8/08;E-Aug 9/08)”.*

Small lot, single detached homes with 34 feet of road frontage have been extremely popular with our customers. This lower cost housing option was successfully introduced in the community without sacrificing streetscape or parking. The two pictures below illustrate an attractive façade with plenty of green space; the streetscape will only continue to improve as the vegetation matures. Small lot singles have now become a staple product in our community; it continues to fill a market gap between a traditional 40 foot wide single detached dwelling and a 22 foot wide attached townhouse.



View of Capstone Crescent, West Bedford – north side



View of Capstone Crescent, West Bedford – south side

Specifically, we propose amending Policy BW-32-A to include lands within Sub-areas 2, 7 and 8. The amended policy would read as follows:

*“Notwithstanding clause (h) of policy BW-32, within **Sub-areas 2, 3, 4, 7 and 8** of Schedule BW-6, single unit dwelling lots may be permitted on lots with a minimum street frontage of 34 feet, a minimum area of 3,400 square feet, a minimum side yard of 4 feet, and a minimum separation of 12 feet between buildings provided that each dwelling contains on-site parking for two vehicles with one being an enclosed parking space within the dwelling and consideration is given to policy BW-24*

As part of this application, introduced above, we are requesting an amendment to the Sub-area 2 development agreement to reduce the minimum lot frontage from 40 feet to 34 feet. This change will not alter the prescribed density in the development agreement. The change would be reflected in the distribution of density. This change would allow a greater number of single unit dwellings to be constructed. However, as with all of West Bedford Holdings Limited communities, we will continue to offer a mix of products at varying price points. We expect this amendment will proceed relatively concurrently with the MPS request.

Item #2

We propose amending the BWSPS to permit “Automotive Service Stations” (gas bars) within the Community Commercial Centre and Mixed Use Business Campus designations as illustrated on Schedule BW-7. Our residents are requesting that gas bars be located in proximity to their neighbourhoods. Gas bars are no longer a blight on the community. Strict Provincial regulations have diminished previous environmental concerns. Rather, conveniently located gas bars have been acceptable community commercial uses as they are typically paired with other businesses selling convenient goods and services. We are requesting the ability to locate gas bars in two specific locations within the master plan.

Location #1 – Area ‘B’, as illustrated in the Bedford West Business Campus zone of the Bedford Land Use By-law (attached as Schedule A). The retail commercial parcel is located on Gary Martin Drive, directly opposite the BMO Centre. Schedule ‘B’ graphically illustrates the proposed location and how a gas bar could function within a retail commercial setting. The identified parcel is the sole remaining retail parcel of land within Area ‘B’ of the Bedford West Business Campus designation. Therefore, any amendments to the MPS / Land Use By-law that relate to Area ‘B’ would, by default, impact only this parcel of land. Other lands located within Area “B” are subject to a separate development agreement permitting multiple residential.

Location #1 is an appropriate site for a gas bar. Currently, residents of West Bedford must make a special trip to another community to fuel their vehicle. Residents must either travel an additional 3km west to the intersection of Kingswood Drive and Hammonds Plains Road or, alternatively, travel 2.6km east to Mill Cove Plaza at the east end of Hammonds Plains Road for fuel. In comparison, we believe Location #1 is not

unique in terms of site location or limitations as existing gas bars located on Hammonds Plains Road. We would offer that Location #1 is more convenient than the alternative for the public as this site is located less than 1 km from the highway interchange.

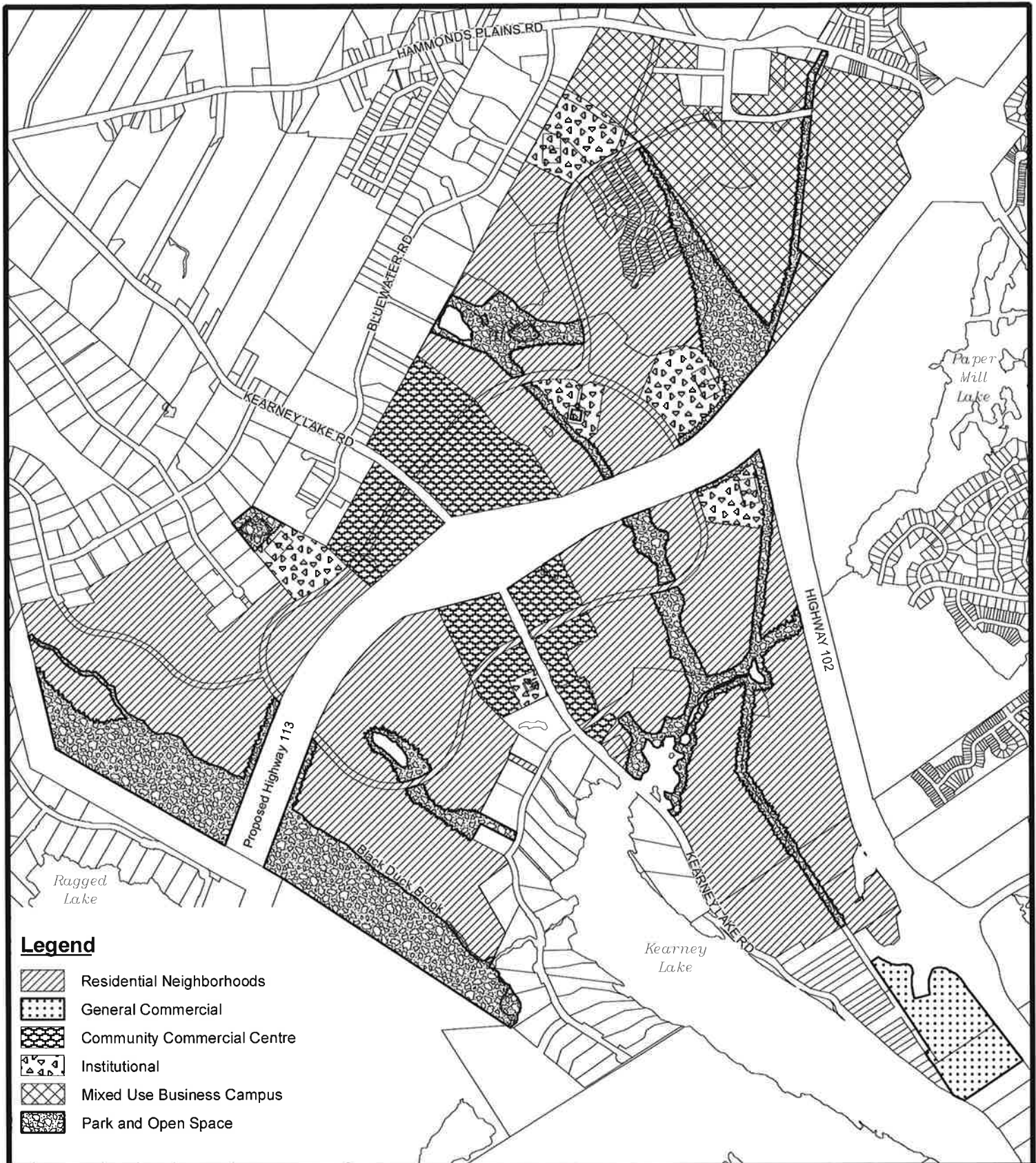
Our specific request is to amend the BWSPS to allow Automotive Service Stations within the Mixed Use Business campus. Furthermore, to implement this change in the MPS, we are requesting the Bedford West Business Campus Zone be amended to permit Automotive Service Stations within Area "B".

Location #2 – We are requesting gas bars to be permitted within the Community Commercial Centre designation as illustrated on Schedule BW-7 (attached). The commercial centre is ideally located for a gas bar, as it is located adjacent to the future Highway 113 interchange and Kearney Lake Road. Further, Kearney Lake Road is destined to become a major collector road; therefore the commercial area should be treated as highway commercial. Currently, fuel is not offered in close proximity. The closest gas bar is located 4.5 km's away at the corner of Parkland Drive and Kearney Lake Road.

We believe the requests above are reasonable and prudent. I trust the above rationale is sufficient to proceed to Regional Council for initiation. Should you have any questions please do not hesitate to contact us.

Yours Truly,
Original Signed

Kevin Neatt
Associate Planner
Clayton Developments Limited.



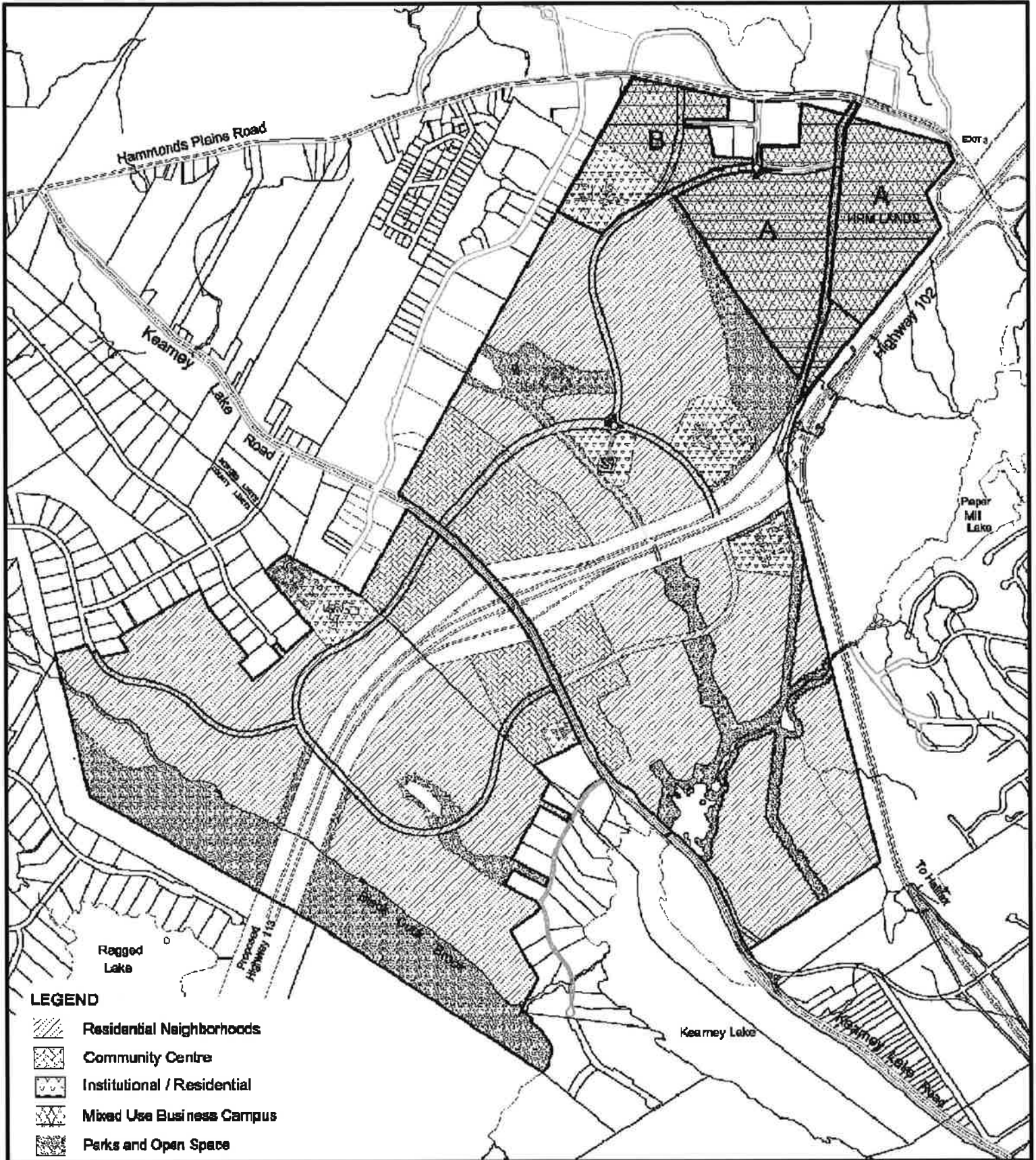
Legend

- Residential Neighborhoods
- General Commercial
- Community Commercial Centre
- Institutional
- Mixed Use Business Campus
- Park and Open Space

**Schedule BW-7
Bedford West Community Concept Plan**



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Planning Services



COMMUNITY CONCEPT PLAN

BEDFORD WEST

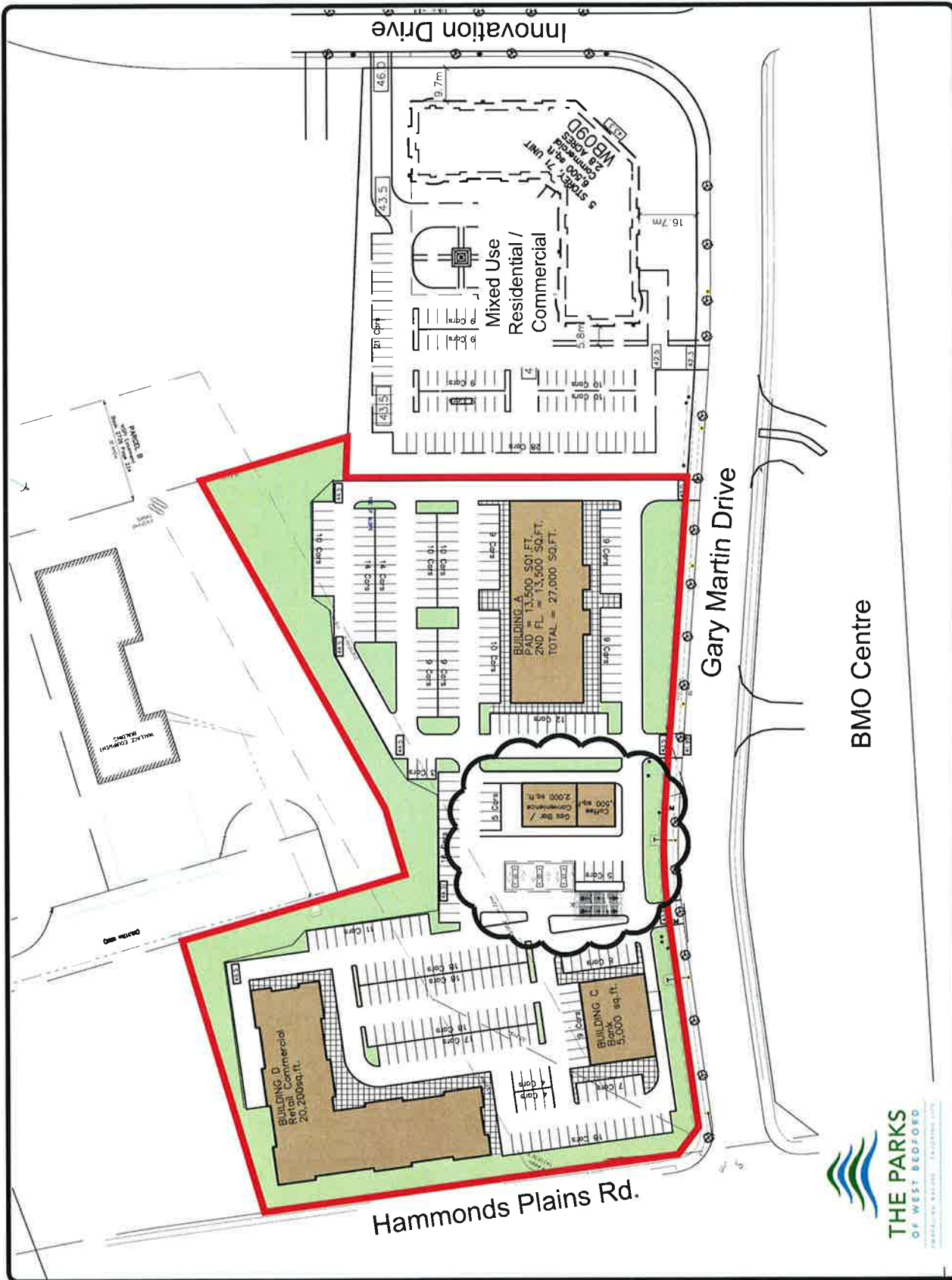


5.9 Acre Site
 - Mixed Use retail commercial site including a gas bar.

FILE
 N.T.S.
SCALE
 N.T.S.
CREATION DATE
 Feb 11, 2013

PROJECT
 Block WB 14/15
 West Bedford
 Gary Martin Drive

DRAWING
 Concept Plan
 Mixed Use Commercial



Item No. 11.1.10
Halifax Regional Council
July 23, 2013

TO: Mayor Savage and Members of Halifax Regional Council

SUBMITTED BY: Original signed by 
Richard Butts, Chief Administrative Officer

Original Signed by 
Mike Labrecque, Deputy Chief Administrative Officer

DATE: July 5, 2013

SUBJECT: **Case 18423 – Amendments to the Bedford West Secondary MPS,
Bedford**

ORIGIN

Application by West Bedford Holdings Ltd.

LEGISLATIVE AUTHORITY

HRM Charter, Part VIII, Planning & Development

RECOMMENDATION

It is recommended that Halifax Regional Council:

1. Authorize staff to initiate the process to consider amending the Bedford West Secondary Planning Strategy (SPS) and Land Use By-law (LUB) to enable 34 foot wide single unit dwelling lot frontages within Sub Areas 2 ,7 and 8 and enable automotive service stations within the Mixed Use Business Campus Designation and within the Community Commercial area; and
2. Request staff to follow the public participation program for the MPS amendment process as approved by Regional Council in February 1997.

BACKGROUND

An application has been submitted by West Bedford Holdings Limited to amend the existing land use policies for the lands known as Bedford West in Bedford. Specifically, the request is to (a) include provisions which would allow single unit dwellings to be developed with minimum lot frontages of 34 feet within Sub Areas 2, 7 and 8; and (b) to allow automotive service stations within the Mixed Use Business Campus Designation within the Community Commercial area of the Bedford West Secondary Planning Strategy (SPS).

The existing policies enable commercial, residential, institutional and recreational development to be considered by development agreement in phases over the entire Bedford West Secondary Plan Area (Maps 1 and 2). These policies limit single unit dwellings with minimum lot frontages of 34 feet to Sub Areas 3 and 4 and allow automotive service stations only in the area near the Larry Uteck Boulevard interchange at Highway 102 (Maps 3 and 4).

Bedford West Secondary Planning Strategy

The Regional Municipal Planning Strategy (MPS) identifies Bedford West as one of the six areas where urban forms of development will occur throughout the next 25 years. In 2006, Regional Council approved the Bedford West SPS to provide guidance for the development of a new community on the west side of the Highway 102 in the vicinity of the Hammonds Plains and Kearney Lake Roads. The goal of the Strategy is to enable residential and commercial development which is cost effective for the Municipality to service. The SPS is divided into 12 Sub Areas which are illustrated on Map 3 and the development of each Sub Area is considered through the development agreement process.

The Bedford West SPS takes in portions of three Municipal Planning Strategies; the Bedford MPS, the Halifax MPS and the Beaver Bank, Hammonds Plains and Upper Sackville MPS. Since 2008, several development agreements have been approved by North West Community Council and the former Chebucto Community Council for lands within the Bedford West SPS. These approvals include agreements for Sub Areas 2, 3 and 4 and, more recently, Sub Areas 5 and 9.

The existing Bedford West policies permit the establishment of 34 foot wide lots only within Sub Areas 3 and 4 (Attachment A). To gauge the acceptance of this housing option, Regional Council adopted this policy in 2008 (Case 01048) as a “test case” for the area.

Automotive service stations are only permitted in Sub Area 9 which is adjacent the Larry Uteck Boulevard interchange at Highway 102 (Attachment B). To enable consideration of both requests, amendments to the policies of the Bedford West SPS are required.

Location, Designation, Zoning and Surrounding Land Use

Lands subject to the request for 34’ wide single unit dwelling lot frontage:

- designated Bedford West Secondary Planning Strategy (BWSPS) (Map 1);
- zoned BWCDD (Bedford West Comprehensive Development District) Zone (Map 2);
- wholly contained in Sub Areas 2, 7 and 8;

- Sub Area 2 is subject to an existing development agreement (Case 00970) which permits approximately:
 - 147 acres of residential development including single unit, townhouse and multiple unit dwellings, and institutional lands; and
 - 29 acres of commercial and multiple unit dwelling development;
- Sub Areas 7 and 8 are currently vacant and subject to the negotiation of a future development agreement for a mix of residential and commercial land uses;
- located immediately to the east and west of Kearney Lake Road (Maps 1 and 2); and
- undeveloped.

Lands subject to the request for an automotive service station:

- designated Bedford West Secondary Planning Strategy (BWSPS) (Map 1);
- zoned BWBC (Bedford West Business Campus) Zone and BWCDD (Bedford West Comprehensive Development District) Zone (Map 2);
- partially contained in Sub Areas 3, 2, 6, 7 and 8 (Map 3);
 - Sub Area 2 is subject to an existing development agreement (as identified above);
 - lands within the BWBC (Bedford West Business Campus) Zone (Sub Area 3) are subject to a site plan approval process (Map 2);
 - Sub Areas 6, 7 and 8 are currently vacant and subject to the negotiation of a future development agreement for a mix of residential and commercial land uses;
- identified as Community Commercial or Mixed Use Business uses on the Bedford West Community Concept Plan (Map 4);
- located immediately adjacent to major collector roads of Kearney Lake Road and Hammonds Plains Road (Map 1);
- undeveloped; and
- within Sub Area 7, the Community Commercial lands are adjacent the existing, large lot subdivision on Belle Street.

The Proposal

The proposed policy changes would (a) expand the areas where small lot single unit dwellings would be permitted (currently, this form of single unit dwelling is only permitted in Sub Areas 3 and 4); and (b) expand the locations in which service stations would be permitted (limited to major entrances to the Bedford West community). Subsequent to any approved SPS policy change, implementation of the 34 foot frontage requirement would require an amendment to the existing Sub Area 2 development agreement and be an item for consideration in the negotiation of future agreements for Sub Areas 7 and 8. Implementation of the service station request, subsequent to any approved SPS change, would require a development agreement for Sub Areas 2, 6, 7, and 8 or, in the case of the Bedford West Business Campus, be considered through the site plan approval process.

As the Bedford West SPS is contained within the Bedford, Halifax and Beaver Bank, Hammonds Plains and Upper Sackville Municipal Planning Strategies, any amendment to the Bedford West SPS may require amendments to all three MPSs.

DISCUSSION

Generally, the process of amending an MPS is not supported by HRM staff for a site-specific amendment unless circumstances warrant such a change to policy. Typically, these types of amendments require considerable justification to be considered.

Thirty-four foot wide single unit dwelling lots

The following justification has been provided by the applicant in support of the proposal:

“Small lot, single family detached homes with 34 feet of road frontage have been extremely popular with our customers. This lower cost housing option was successfully introduced in the community without sacrificing streetscape or parking. The two pictures (see Attachment C) below illustrate an attractive façade with plenty of green space; the streetscape will only continue to improve as the vegetation matures. Small lot singles have now become a staple product in our community; it continues to fill a market gap between traditional 40 foot wide single detached dwelling and a 22 foot wide attached townhouse.”

In 2008, the applicant made a similar request (Case 01048) for Sub Areas 3 and 4 and the staff report to Council stated, *“The proposed policy BW-32A would limit application of the reduced frontage and area requirements to Sub-areas 3 and 4. If the community is satisfied with the outcome, consideration may be given to making similar provisions in future development areas.”*

Staff is satisfied that the development of the 34 foot wide small lots in Sub Areas 3 and 4 has been successful and advise that the applicant’s request to expand the area of application warrants consideration.

Location of Gas Stations

The following justification has been provided by the applicant in support of the proposal:

“Our residents are requesting that gas bars be located in proximity to their neighbourhoods. Gas bars are no longer a blight on the community. Strict Provincial regulations have diminished previous environmental concerns. Rather, conveniently located gas bars have been acceptable community commercial uses as they are typically paired with other businesses selling convenient goods and services. We are requesting the ability to located gas bars in two specific locations within the master plan. ...

Location#1 (Gary Martin Drive near Hammonds Plains Road) is an appropriate site for a gas bar. Currently residents of West Bedford must make a special trip to another community to fuel their vehicle. Residents must either travel an additional 3 km west to the intersection of Kingswood Drive and Hammonds Plains Road or, alternatively, travel 2.6 km east to Mill Cove Plaza at the east end of Hammonds Plains Road for fuel. In comparison, we believe Location #1 is not unique in terms of site location or limitations as existing gas bars located on Hammonds Plains Road. We would offer that Location #1 is more convenient than the alternative for the public as this site is located less than 1 km from the highway interchange.

...

Location #2 – We are requesting gas bars to be permitted within the Community Commercial Centre designation as illustrated on Schedule BW-7. The commercial centre is ideally located for a gas bar, as it is located adjacent to the future Highway 113 interchange and Kearney Lake Road. Further, Kearney Lake Road is destined to become a major collector road; therefore the commercial area should be treated as highway commercial. The closest gas bar is located 4.5 km's away at the corner of Parkland Drive and Kearney Lake Road.

Staff concurs with the rationale provided by the applicant. In addition, staff reviewed the anticipated future population in the Bedford West area, the locations of existing service stations, as well as the areas where service stations are presently permitted. Based on this review, it is staff's opinion that additional options for the siting of service stations in the Bedford West area is warranted given the limited options in comparison to the projected population and the distribution of development.

Conclusion

It is the opinion of staff the proposal to amend existing policies to a) enable 34 foot wide single unit dwelling lot frontages within Sub Areas 2, 7 and 8; and b) enable automotive service stations within the Mixed Use Business Campus Designation and within the Community Commercial area of Bedford West, Bedford and Hammonds Plains has merit. Staff recommends that Regional Council initiate a planning process for the consideration of the proposed amendments as identified in the Recommendation section of this report.

FINANCIAL IMPLICATIONS

The HRM costs associated with processing this planning application can be accommodated within the approved 2013/2014 operating budget for C310 Planning & Applications.

COMMUNITY ENGAGEMENT

The *HRM Charter* requires that Council approve a public participation program when considering any amendment to an MPS. In February of 1997, Regional Council approved a public participation resolution which outlines the process to be undertaken for proposed MPS amendments which are considered to be local in nature. This requires a public meeting be held, at a minimum, and any other measures deemed necessary to obtain public opinion.

The proposed level of community engagement is consultation, achieved through a public meeting and/or public workshop early in the review process, as well as a public hearing before Regional Council can consider approval of any amendments.

Amendments to the MPS and LUB will potentially impact the following stakeholders: local residents, property owners, community or neighbourhood organizations, other HRM business units, and other levels of government.

ENVIRONMENTAL IMPLICATIONS

There are no environmental implications associated with this report.

ALTERNATIVES

1. Council may choose to initiate a process to amend the Bedford West Secondary Planning Strategy to a) enable 34' wide single unit dwelling lot frontages within Sub Area 2 , 7and 8; and b) enable automotive service stations within the Mixed Use Business Campus Designation and within the Community Commercial area of Bedford West. This is the recommendation of staff.
2. Council may choose to initiate policy amendments that would differ from those outlined here. This alternative is not recommended, as staff believes there is merit in considering the MPS amendment as presented in this report.
3. Council may choose not to initiate the MPS amendment process. A decision not to amend the MPS may not be appealed. This alternative is not recommended, as staff believes there is merit in considering the MPS amendment as presented in this report.

ATTACHMENTS

Map 1	Generalized Future Land Use
Map 2	Zoning
Map 3	Schedule BW-6 Bedford West Sub Areas
Map 4	Bedford West Community Concept Plan
Attachment A	Excerpts from the Bedford MPS - Bedford West SPS: 34 Foot Wide Lots
Attachment B	Excerpts from the Bedford MPS - Bedford West SPS: Gas Stations
Attachment C	Pictures of existing 34 foot wide single unit dwelling lots

AVAILABLE UPON REQUEST Staff Report – Case 01048 (2008)

A copy of this report can be obtained online at <http://www.halifax.ca/commcoun/cc.html> then choose the appropriate Community Council and meeting date, or by contacting the Office of the Municipal Clerk at 490-4210, or Fax 490-4208.

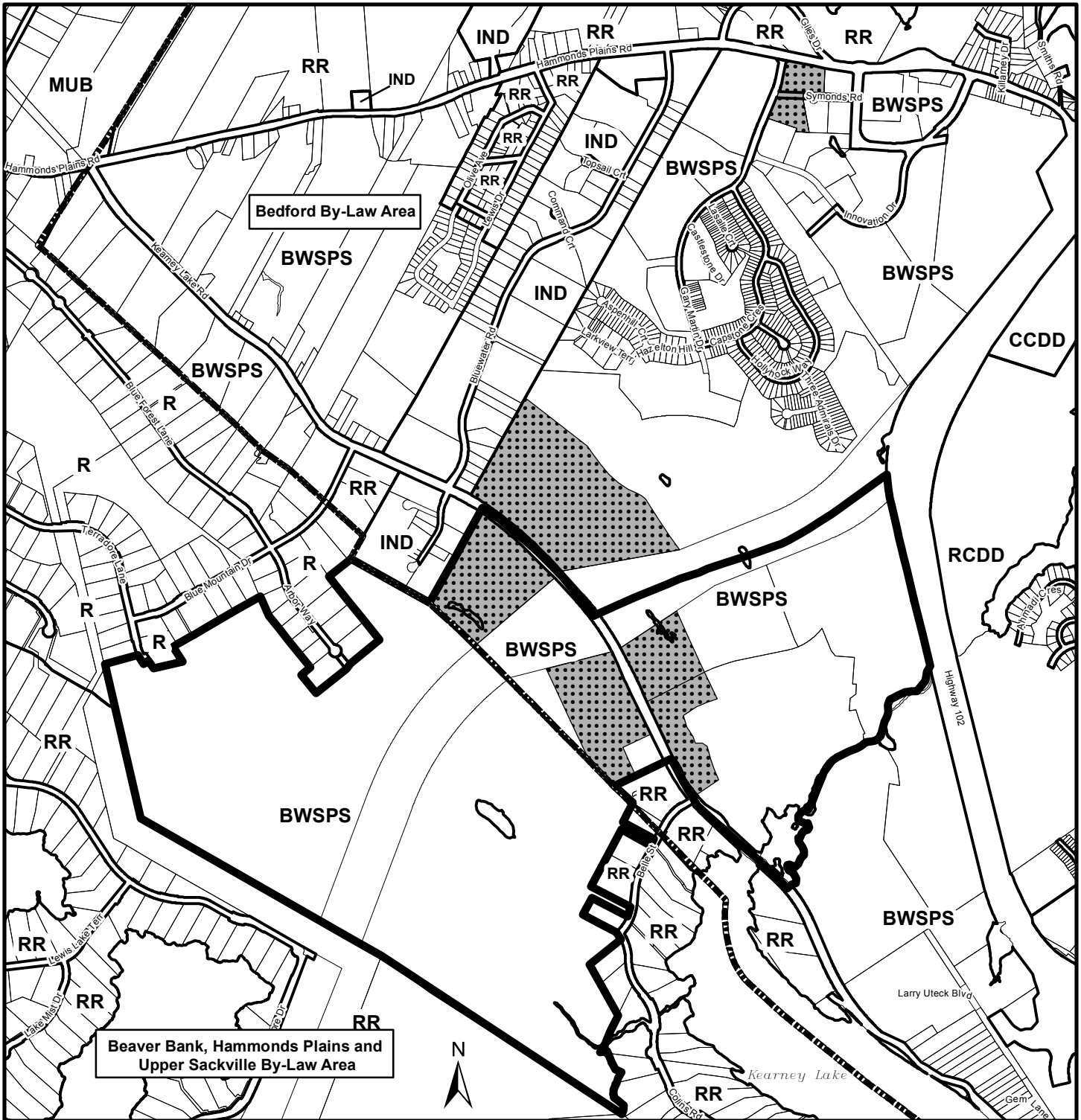
Report Prepared by: Andrew Bone, Senior Planner, 869-4226

Report Approved by: Kelly Denty, Manager of Development Approvals, 490-4800

Report Approved by: Austin French, Manager of Planning, 490-6717



Report Approved by: Brad Anguish, Director of Community & Recreation Services, 490-4933

Original Signed



Map 1 - Generalized Future Land Use

Bedford West

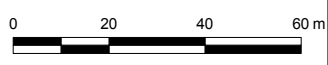
-  Lands subject to gas station request
-  Lands subject to 34' wide lot request

Bedford Designations

- RR Residential Reserve
- IND Industrial
- RCDD Residential CDD
- CCDD Commercial CDD
- BWSPS Bedford West SPS

Beaver Bank, Hammonds Plains and Upper Sackville Designations

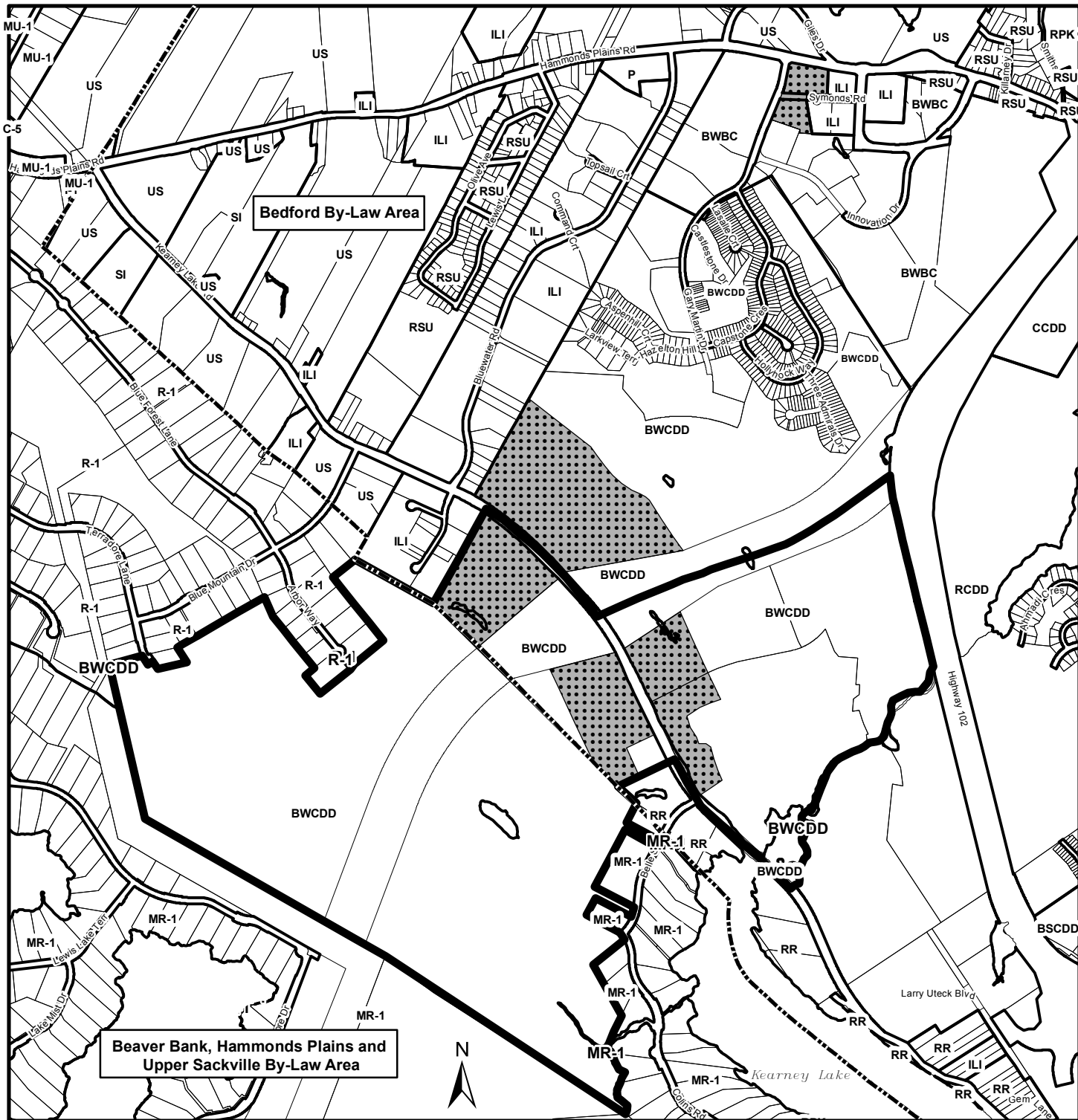
- R Residential
- RR Rural Resource
- MU-B Mixed Use B
- BWSPS Bedford West SPS



Bedford and Beaver Bank,
Hammonds Plains and Upper Sackville
Plan Area



This map is an unofficial reproduction of a portion of the Generalized Future Land Use Map for the plan area indicated.

HRM does not guarantee the accuracy of any representation on this plan.



Map 2 - Zoning

Bedford West

-  Lands subject to gas station request
-  Lands subject to 34' wide lot request

Bedford and Beaver Bank,
Hammonds Plains and Upper Sackville
Land Use By-Law Area

Bedford Zones

- RSU Single Dwelling Unit
- RR Residential Reserve
- US Urban Settlement
- P Park
- RPK Regional Park
- SI Institutional
- ILI Light Industrial
- RCDD Residential CDD
- CCDD Commercial CDD
- BWBC Bedford West Business Campus
- BSCDD Bedford South CDD
- BWCCD Bedford West CDD

Beaver Bank, Hammonds Plains and Upper Sackville Zones

- R-1 Single Unit Dwelling
- MU-1 Mixed Use 1
- MR-1 Mixed Resource
- US Urban Settlement
- BWCCD Bedford West CDD






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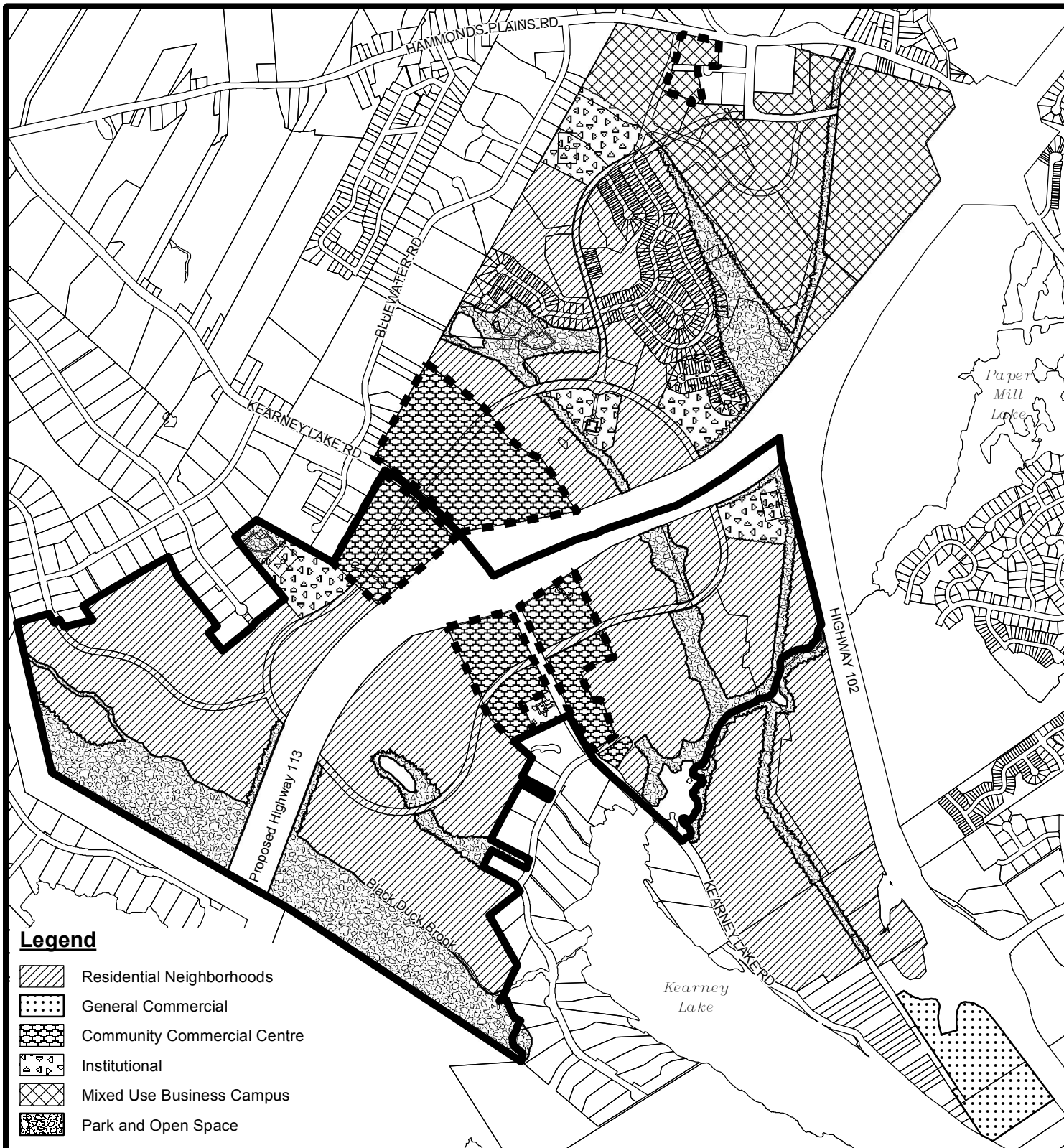
**Map 3
Schedule BW-6**

-  Bedford West Sub-Areas
-  Lands subject to gas station request
-  Lands subject to 34' wide lot request

HALIFAX
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DEVELOPMENT APPROVALS



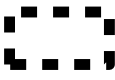

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Legend

-  Residential Neighborhoods
-  General Commercial
-  Community Commercial Centre
-  Institutional
-  Mixed Use Business Campus
-  Park and Open Space

Map 4
Bedford West Community Concept Plan

-  Lands subject to gas station request
-  Lands subject to 34' wide lot request

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DEVELOPMENT APPROVALS



HRM does not guarantee the accuracy of any representation on this plan.

Attachment A
Excerpts from the Bedford MPS - Bedford West SPS: 34 Foot Wide Lots

The Community Concept Plan (Sub-Areas 2, 3, 4, 6, 7, and 8)

A Community Concept Plan has been prepared over lands owned by Annapolis Group Inc. - the major land owner within the master plan study area, as well as a 50 acre parcel owned by the Municipality adjacent to the Hammonds Plains Road/Bicentennial Highway interchange. The Plan, presented as Schedule BW-7, illustrates the main land use and transportation elements proposed.

The design principles incorporated into the plan are highlighted as follows:

- Lands needed for daily living activities - housing, shops, workplaces, schools, parks, and civic facilities - are integrated within the community;
- The community collector streets facilitate efficient public transit routes which can provide a high level of service to the residential neighbourhoods and activity centres within the community and which conveniently connect with the regional transit system;
- Lands bordering Kearney Lake and Kearney Lake Run which are valued by the community for their aesthetics and recreational potential have been reserved for public uses;
- A sidewalk and trail system extends throughout the community which connects residents to the park system, commercial and other activity centres, and a future regional trail system which would extend from Clayton Park to Jacks Lake;
- The street system has been designed to prevent external traffic from traveling on local streets while accommodating pedestrians and cyclists throughout the community;
- The residential neighbourhoods encompass lands of varying topography allowing for differing identities and a range of housing opportunities within each;
- Lands have been allocated for a mixed use business campus adjacent to the Hammonds Plains Road/Bicentennial Highway which can potentially provide employment opportunities for residents of Bedford West and the surrounding community without introducing additional traffic on local residential streets.

The Community Concept Plan provides guidance for the overall development of this community. More detailed objectives and policies for each element are presented in the following sections.

Policy BW-23:

The Community Concept Plan, presented as Schedule BW-7, shall form the framework for land use allocation within the master plan area and all policies and actions taken by the Municipality shall conform with the intent of this plan. A comprehensive development district zone shall be applied to all lands within the community concept plan area and any development of the land shall be subject to approval of a development agreement. In the event that the lands allocated for the proposed Highway 113 right-of-way are not required by the Province for a highway, then the lands may be used for development permitted within the abutting land use designation.

Policy BW-24:

To facilitate a variety of housing types and achieve both the overall density and open space allocations envisioned by the Regional Plan, consideration may be given to varying development standards established under the Bedford Municipal Planning Strategy and Land Use By-law. More specifically standards pertaining to lot area, lot frontage, lot coverage, setbacks and building height may be varied to reflect the uniqueness of each Sub-Area, the market being targeted and the theme of that Sub-Area.

If required, terms may be incorporated in a development agreement to ensure functional and aesthetic objectives are achieved. (RC-July 8/08;E-Aug 9/08)

Residential Neighbourhoods

The following objectives have been identified for residential development within this community:

- to plan neighbourhood development on a comprehensive basis;
- to support and integrate housing opportunities for a variety of income levels, lifestyles and age groups;
- to foster individual neighbourhood identities with attractive streetscapes and distinctive architectural and landscaping themes;
- to preserve natural drainage systems and areas of unique or sensitive terrain and vegetation and to encourage development designed to suit the natural terrain and reduce negative impacts on the natural environment;
- to provide attractive, comfortable and convenient routes for pedestrians and cyclists that connect with the community trail system, local commercial and community facilities and public transit stops;
- to provide neighbourhood parks at convenient locations that are comfortable, visible and conform with the principles of crime prevention through environmental design (CPTED);
- to encourage innovative design within clearly defined performance criterion;
- to provide an effective integration with established neighbourhoods and to provide for adequate buffers from abutting commercial and industrial developments.

Policy BW-32:

The following matters shall be considered for all development agreement applications within a Residential Neighbourhood Designation shown on Schedule BW-7:

- a) the density of housing units shall not exceed six units per acre per Sub-Area except that if the maximum density permitted in one development Sub-Area is not achieved, the Municipality may consider transferring the difference between the maximum permitted and actual number of housing units to another development Sub-Area provided all policy criterion can be satisfied and the housing density does not exceed seven units per acre in any development Sub-Area;*
- b) community facilities such as schools, churches and day care centres and businesses that provide goods and services at a neighbourhood level, such as convenience stores, may be permitted within a residential neighbourhood. Convenience stores shall be encouraged to locate at intersections with a Community Collector Street and at transit stops;*

- c) *sidewalks and pathways facilitate comfortable and convenient pedestrian travel to transit stops on the Community Collector Street System, the Community Trail System and to community services;*
- d) *the design of neighbourhood streets facilitate shared use by cyclists and encourage safe vehicular speeds and discourage short-cutting and excessive speeds by automobiles while enabling direct routes for pedestrians and cyclists;*
- e) *a variety of housing types is provided within each Sub-Area and distributed so as to avoid a congested appearance of streetscapes. Consideration shall be given, but not limited, to the design guidelines of policies R-12A, R-12B and R-12C of the Municipal Planning Strategy, although the limitations placed on building height and units per building under policy R-12A shall not be applied;*
- f) *the allocation of housing and the massing and placement of buildings contributes to a sense of community vitality, energy conservation, surveillance of public spaces and provides an effective integration with established neighbourhoods;*
- g) *building locations, height, scale, site and architectural design, landscaping, and streetscape elements reinforce the themes of neighbourhood identity, pedestrian safety and compatibility with the natural environment;*
- h) *single unit dwelling lots have a minimum street frontage of 40 feet, a minimum area of 4,000 square feet, a minimum side yard of 4 feet, and a minimum separation of 12 feet between buildings;*
- i) *natural vegetation, landscaping or screening is employed around parking areas for institutional and multiple unit buildings to provide screening from streets and, for buildings containing forty-eight or more housing units, provision of underground parking or a structure allowing for stacked parking shall be a mandatory component of the on-site parking supply;*
- j) *Vegetation is maintained or landscaping measures, a fence or other physical barrier provided so as to provide a buffer between new developments and commercial or industrial developments which is effective in ensuring public safety and mitigating visual or noise impacts;*
- k) *all open space dedications proposed conform with the objectives and policies adopted for open space under this secondary planning strategy and any administrative guidelines adopted by the Municipality; and*
- l) *the proposal conforms with all applicable provisions and requirements adopted under this Secondary Planning Strategy regarding environmental protection, the community transportation system and municipal services.*

Policy BW-32A:

Notwithstanding clause (h) of policy BW-32, within Sub-areas 3 and 4 of Schedule BW-6, single unit dwelling lots may be permitted on lots with a minimum street frontage of 34 feet, a minimum area of 3,400 square feet, a minimum side yard of 4 feet, and a minimum separation of 12 feet between buildings provided that each dwelling contains on-site parking for two vehicles with one being an enclosed parking space within the dwelling and consideration is given to policy BW-24. (RC-Jul 8/08;E-Aug 9/08)

Attachment B
Excerpts from the Bedford MPS - Bedford West SPS: Gas Stations

The Community Commercial Centre

The Community Centre Designation envisions a built form with a diverse range of commercial, civic and residential activities. The following objectives are intended:

- to provide a focus for pedestrian oriented community and commercial activities with the community;
- to create a built form reminiscent of a town square or main street;
- to foster activities for all ages and a wide range of lifestyles in a safe and secure environment;
- to encourage innovative design and comprehensive planning;
- to support public transit.

Policy BW-33:

A range of community commercial, higher density residential, institutional, and recreational uses may be permitted within the Community Commercial Centre Designation shown on Schedule BW-7 subject to consideration of the following matters:

- a) preference is given to limiting parking or loading areas between a building and the Kearney Lake Road or the Community Collector Road and any buildings with commercial occupancies should be located in close proximity to the street line;*
- b) natural vegetation, landscaping or screening is employed around parking areas and measures are employed to provide safe and convenient pedestrian access to the buildings they are intended to serve;*
- c) sidewalks and plazas are provided so as to encourage a secure and inviting walking environment throughout the commercial centre and to neighbouring residential neighbourhoods;*
- d) provisions are made for the storage of bicycles;*
- e) exterior materials, street furniture; trees, lighting and landscaping measures are incorporated in buildings to foster an interesting and secure environment;*
- f) the windows, exterior features and materials and signs employed in any building create a sense of interest from public streets;*
- g) the massing and height of buildings are consistent with and contribute to an pedestrian oriented environment;*
- h) the proposal conforms with all applicable provisions and requirements adopted under this Secondary Planning Strategy regarding environmental protection, the community transportation system and municipal services.*

The Mixed Use Business Campus

The Mixed Use Business Campus Designation which encompasses both private and municipal lands adjacent to the Hammonds Plains Road/Bicentennial Highway interchange are strategically located for businesses that produce goods and services and employment opportunities for the region. A campus style environment is

envisioned where employment centres are integrated with public facilities and public spaces. In recognition of market uncertainties, residential developments may also be considered.

Objectives:

- to provide places of employment within the community that are easily accessible from the Community Collector Streets and Trail System and by public transit;
- to support a mixed use environment where opportunities are afforded to live and work in the same community;
- to create a setting where buildings and transportation systems networks are attractively integrated with the natural environment;
- to encourage business opportunities by adopting an efficient and flexible regulatory environment;
- to encourage innovative subdivision and community design;
- to support public transit provision.

Policy BW-36:

The Mixed Use Business Campus designation, illustrated on Schedule BW-7, shall support a wide range of businesses which produce goods and services, recreational uses, hotels, institutional facilities and park-and-ride facilities. Limited provisions shall be made for retail uses, personal and household services and restaurants and standards shall be established for landscaping, architectural design, signs, parking, loading areas and driveway access. A zone shall be established under the Land Use By-law to implement this intent but granting of a municipal development permit shall also be subject to site plan approval. The following matters shall be considered in any site plan approval application:

- a) outdoor storage or outdoor display and sales shall be limited and any outdoor waste containers shall be screened;*
- b) open spaces are integrated into the layout and where feasible, larger trees are retained;*
- c) landscaping is introduced to all areas disturbed during construction;*
- d) preference is given to limiting parking spaces between a building and the front lot line and no loading bays shall be located on the building facade facing a public street;*
- e) natural vegetation, landscaping or screening is employed around parking areas and measures are taken to allow for safe and convenient pedestrian access to public entrances of buildings;*
- f) bicycle storage facilities are provided near the main entrances to the building and/or in designated public spaces;*
- g) walkways shall extend from the entrances of buildings to a public sidewalk in front of the building and to any public trail system abutting the property and, unless otherwise not possible, shall not cross any driveways or parking areas;*

The General Commercial Centre

The General Commercial Designation envisions a built form with a range of commercial, activities and medium to higher density residential. Recognizing the location of the General Commercial Designation adjacent the Larry Uteck Boulevard and the Bicentennial Highway (Highway 102) interchange, the following objectives are intended:

- to provide for general and highway commercial uses;
- to enable a portion of the site to be developed as medium or higher density residential;
- integrate pedestrian access between surrounding residential areas and commercial activities;
- to encourage innovative design and comprehensive planning; and
- to support public transit.

Policy BW-38A:

A range of general and highway commercial, medium and higher density residential, institutional, and recreational uses may be permitted within the General Commercial Centre Designation shown on Schedule BW-7 subject to consideration of the following matters:

- a) natural vegetation, landscaping or screening is employed around parking areas and measures are employed to provide safe and convenient pedestrian access to the buildings they are intended to serve;*
- b) sidewalks and/or plazas are provided so as to encourage a secure and inviting walking environment throughout the commercial centre and to neighbouring residential neighbourhoods;*
- c) provisions are made for the storage of bicycles;*
- d) exterior materials, street furniture; trees, lighting and landscaping measures are incorporated in buildings to foster an interesting and secure environment;*
- e) the windows, exterior features and materials and signs employed in any building create a sense of interest from public streets;*
- f) the massing, height of buildings and architectural detail contribute to a pedestrian oriented environment; and*
- g) the proposal conforms with all applicable provisions and requirements adopted under this Secondary Planning Strategy regarding environmental protection, the community transportation system and municipal services. (RC-Mar 15/11;E-May 28/11)*
- h) buildings, structures and parking lots are located on a lot so as to minimize the alteration of natural grades and to minimize the area of impervious surfaces; and*
- i) a storm water management plan has been prepared by a Professional Engineer with any measures required to prevent the contamination of watercourses and, where possible, allows surface water flows to be directed to permeable surfaces.*

Attachment C
Pictures of existing 34 foot wide single unit dwelling lots



View of Capstone Crescent, West Bedford – north side



View of Capstone Crescent, West Bedford – south side

August 15, 2013

Andrew Bone
Senior Planner
Halifax Regional Municipality
Bayers Road Centre
7071 Bayers Road, Suite 2005
Halifax NS



WEST BEDFORD HOLDINGS LIMITED
CLAYTON PROFESSIONAL CENTRE
255 LACEWOOD DRIVE, SUITE 100 C
HALIFAX, NOVA SCOTIA, CANADA B3M 4G2
TEL (902) 445-2000 FAX (902) 443-1611
WWW.THEPARKSOFWESTBEDFORD.CA

VIA EMAIL

Dear Andrew:

RE: Sub-area 2 Development Agreement Amendments to Implement Proposed MPS Changes

Regional Council has now initiated the process to consider amending the Bedford West Secondary Planning Strategy (July 2013) and Land Use By-law to enable 34 foot wide single unit dwelling lot frontages within Sub-areas 2, 7 and 8 and enable automotive service stations within the Mixed Use Business Campus Designation and within the Community Commercial area. A public information meeting has been scheduled for September 11, 2013. We thought it would be prudent to present Council, and the public, with the enabling development agreement amendments concurrently (Case # 18423).

Location of Proposed 34' lots

The attached concept plan illustrates the proposed location of the 34' lots. Specifically, 34' lots are proposed on Roads 2-8, 2-9, 2-10 and 2-11. The current agreement allows for townhouse streets to be converted to a less intense use; we are requesting townhouse streets remain flexible and allow for the conversion to 34' lots provided all other provisions regarding land use mix are adhered to.

Community Commercial Uses

Schedule "R" of the development agreement lists permitted uses for Community Commercial. We are requesting "automotive service station" be added to the list of permitted uses.

Yours Truly,
Original Signed

Kevin Neatt
West Bedford Holdings Limited

September 18, 2013

Andrew Bone
Senior Planner
Halifax Regional Municipality
Bayers Road Centre
7071 Bayers Road, Suite 2005
Halifax NS



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VIA EMAIL

Dear Andrew:

RE: Revised application - MPS amendment regarding Gas Bar location

West Bedford Holdings Limited had the opportunity to hear from the public regarding our gas bar amendment at the public information meeting held on September 11, 2013. Upon reflection, we wish to revise our application by restricting our proposed locations for gas bars within West Bedford as follows (Schedule 'A').

Retail Site (Area B, BWBC Zone), Gary Martin Drive

Through our sales office and interactions with residents of Stonington Park, West Bedford, we believe a gas bar located on Gary Martin Drive, opposite the BMO Arena, would not be offensive. This site is 330m from the nearest single unit dwellings located on Capstone Crescent. This site is already permitted a side variety of retail and automotive services. Locating a gas bar at this location will have no measurable effect on the emerging residential neighbourhood.

Sub-area 2 – North of the Community Collector Road

Currently, the SPS extends the general commercial designation from Highway 113 southward toward Kearney Lake Run. We wish to restrict gas bars only within commercial lands abutting Highway 113, located north of the Community Collector Road (Schedule 'A'). This restriction removes all potential conflict with residents on Belle Street. Further, the restriction removes the ability to locate a gas bar in proximity to Kearney Lake Run. This site is already approved for commercial. A gas bar will enhance this site without impact to the residents.

Sub-area 6

Our request for gas bars in this sub-area remains unchanged. Sub-area 6 is designated general commercial and is located between Highway 113 and Atlantic Acres Business Park. These lands will be developed in accordance with the SPS as general commercial. It is common practice that larger retail centres now contain gas bars.

Sub-area 8 – North of the Community Collector Road

Currently, the SPS extends the general commercial designation from Highway 113 northward to the light industrial lands located on Bluewater Road. We wish to restrict gas bars to the commercial lands located north of the Community Collector Road, on lands abutting the light

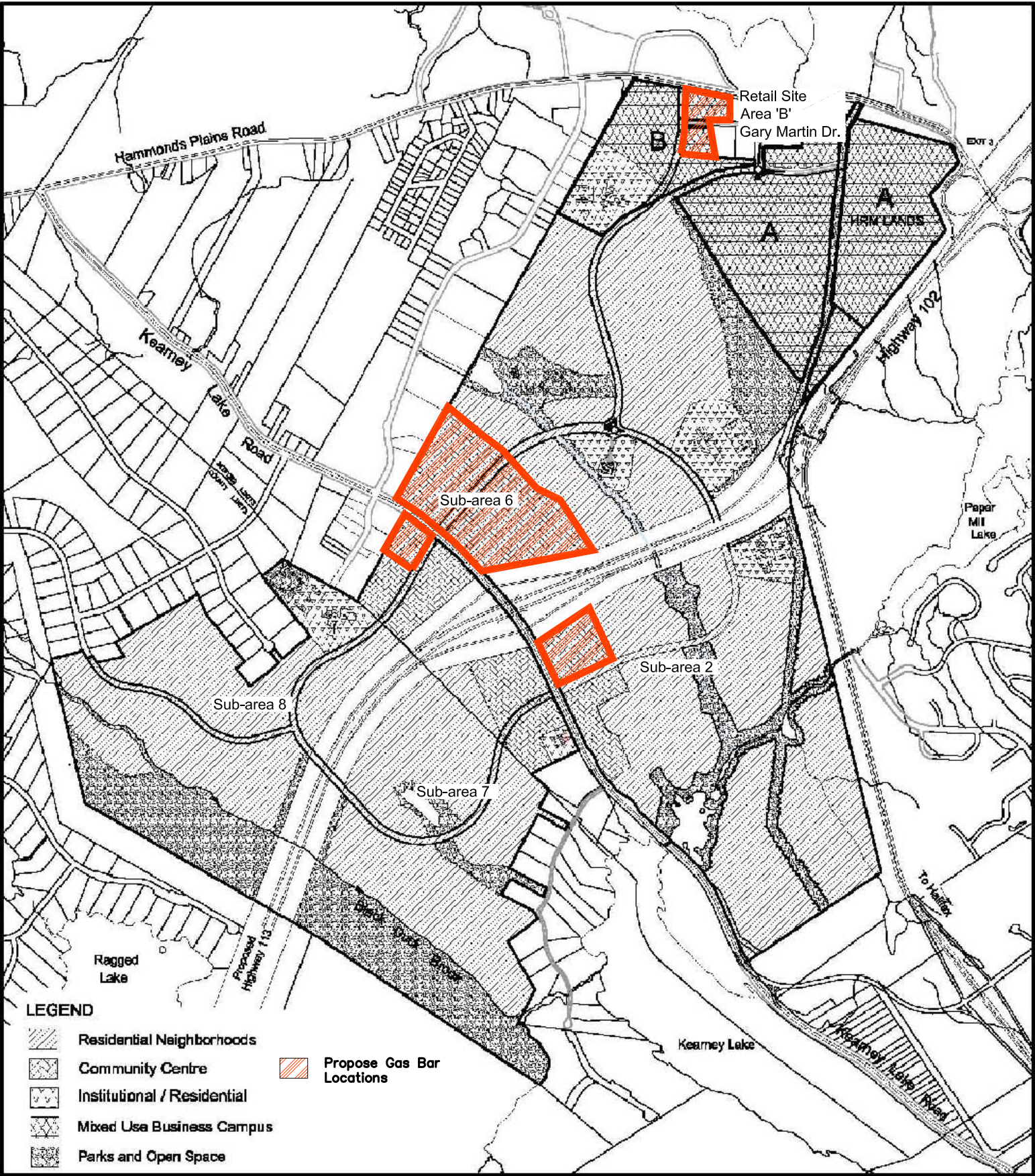
industrial area (Schedule 'A'). We believe these lands are well enough away from existing homes in Blue Mountain Estates as to not cause any conflict. We are prepared to further limit the gas bar location to the first 350 feet (107m) of lot depth adjacent Kearney Lake Road.

We believe this is a significant reduction in lands in which we are asking Council to consider gas bars. We look forward to continuing the approval process for this application.

Yours Truly,
Original Signed

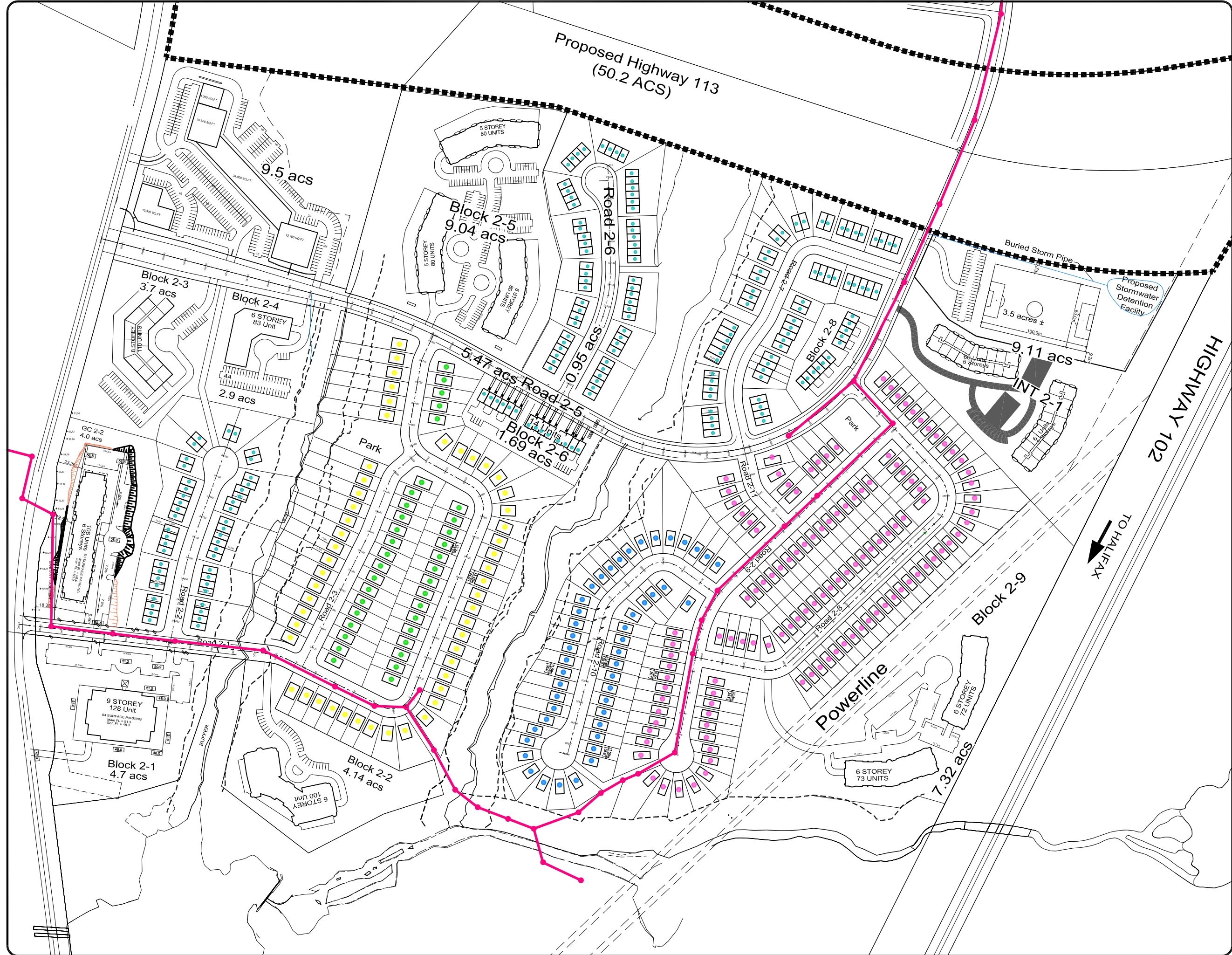
Kevin Neatt
West Bedford Holdings Limited

CC. Tim Outhit
Matt Whitman



LEGEND

-  Residential Neighborhoods
-  Community Centre
-  Institutional / Residential
-  Mixed Use Business Campus
-  Parks and Open Space
-  Propose Gas Bar Locations



- 34' Lots
- 38' Lots
- 40' Lots
- 44' Lots
- Townhouse

Revision #	Date
Revision #0	Jan 06/09

SCALE
1:1000

FILE
WB 2 SITE.dwg

DATE CREATED
August 2013

PROJECT

Concept Plan
Sub-area 2
West Bedford

DRAWING

Proposed Highway 113
(50.2 ACS)

HIGHWAY 102
TO HALIFAX

9.5 acs

Block 2-5
9.04 acs

Block 2-3
3.7 acs

Block 2-4
2.9 acs

5.47 acs Road 2-5

Block 2-6
1.69 acs

9.11 acs

Block 2-9

Block 2-1
4.7 acs

Block 2-2
4.14 acs

7.32 acs

Powerline

6 STOREY
72 UNITS

6 STOREY
73 UNITS

3.5 acres ±

Proposed Stormwater Detention Facility

Buried Storm Pipe

GC 2-2
4.0 acs

105 UNITS
6 STOREYS

9 STOREY
128 UNIT

6 STOREY
100 UNIT

5 STOREY
80 UNITS

6 STOREY
83 UNIT

5 STOREY
88 UNITS

5 STOREY
80 UNITS

5 STOREY
80 UNITS

5 STOREY
80 UNITS

5 STOREY
80 UNITS

Road 2-6

Road 2-5

Road 2-6

Road 2-10

Road 2-9

Road 2-8

Road 2-7

Road 2-3

Road 2-2

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Road 2-4

Road 2-5

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Road 2-98

Road 2-99

Road 2-100



THE PARKS
OF WEST BEDFORD
EMBRACING NATURE... ENJOYING LIFE.

Sub Area 2

Conceptual
Master Plan

June 2013



Trail



Legend

- Single Family
- Townhouses
- Multiple
- Senior's Facility
- Commercial
- Institutional
- Parkland