



P.O. Box 1749  
Halifax, Nova Scotia  
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**Item No. 7.1.2**  
**Design Review Committee**  
**March 12, 2015**

**TO:** Chair and Members of the Design Review Committee

**SUBMITTED BY:** Original signed  

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Bob Bjerke, Chief Planner and Director of Planning and Development

**DATE:** February 17, 2015

**SUBJECT:** **Case 19725, Substantive Site Plan Approval, Mixed-use Development, 5161-5175 South Street, Halifax**  

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**ORIGIN**

Application by the W.M. Fares Group

**LEGISLATIVE AUTHORITY**

*Halifax Regional Municipality Charter (HRM Charter), Part VIII, Planning & Development*

**RECOMMENDATION**

It is recommended that the Design Review Committee:

1. Approve the qualitative elements of the substantive site plan approval application for the mixed-use development on the lands identified as 5161-5175 South Street, Halifax, as shown on Attachment A;
2. Approve the requested variances to the Streetwall Height, Landscaped Open Space and Land Uses at Grade (ground floor height), as shown on Attachment A; and
3. Accept the findings of the qualitative wind assessment found on Attachment D.

## **BACKGROUND**

An application has been received from the W.M. Fares Group for the development of a mixed-use building at 5161-5175 South Street, Halifax (Map 1). To allow the development, the Design Review Committee must consider the proposal relative to the Design Manual within the Downtown Halifax Land Use By-law (LUB). This report addresses relevant guidelines of the Design Manual in order to assist the Committee in their decision.

Part 4 of the Design Manual addresses the design of new buildings relative to abutting heritage properties. Four properties, immediately to the north of the subject site, along Hollis Street, are municipally registered heritage properties (Map 1). The Downtown Halifax LUB requires that the Design Review Committee seek the input of the Heritage Advisory Committee when considering applications involving registered heritage properties. A separate report that addresses the Heritage Guidelines of the Design Manual has been prepared for the Heritage Advisory Committee and it is expected that the Committee will provide a recommendation to the Design Review Committee for its March 12, 2015 meeting.

### **Existing Context**

The subject site is comprised of five properties; one has a 2 ½ storey commercial and residential building upon it and the other four are vacant. The four vacant properties were previously comprised of a row of Victorian brick townhomes with ground floor commercial uses, before being severely damaged by a fire in 2010. The subject site is in a mixed-use area and is immediately surrounded by:

- Cornwallis Park, across South Street;
- the Westin Hotel and Terminal Road office building, across Hollis Street;
- a three storey apartment building to the west, at the corner of Barrington and South Street;
- a 2 ½ storey heritage building, the Honourable William Annand House, that contains commercial uses and apartments, to the north, along Hollis Street; and
- a 6 storey apartment building with ground floor commercial uses and a daycare, to the north-west, along Barrington Street.

### **Project Description**

The project involves the demolition of the existing building and the construction of a six storey building and a penthouse with:

- two levels of underground parking that is accessed off Hollis Street and that contains 66 parking spaces;
- ground floor commercial uses that have patio spaces facing South Street across from Cornwallis Park;
- 63 dwelling units upon the upper floors and penthouse; and
- rooftop landscaped open space areas.

The prominent building materials are brick and glass. Information about the approach to the design of the project has been provided by applicant (Attachment B).

### **Regulatory Context**

With regard to the Downtown Halifax Secondary Municipal Planning Strategy (DHSMPS) and the Downtown Halifax LUB, the following are relevant to note from a regulatory context:

- the site is within the DH-1 (Downtown Halifax) Zone and the Barrington Street South Precinct (Precinct No. 2);
- the maximum permitted height for the site is 22 metres;

- the portion of South Street that is in front of the site is identified as a “Pedestrian-oriented Street”, which requires specific ground floor commercial uses such as restaurants and retail outlets that are oriented to promote pedestrian traffic;
- there is a minimum setback of 4 metres from South Street and a requirement that a building be setback between 0 to 4 metres from Hollis Street;
- there is maximum streetwall height of 21.5 metres along South Street and 18.5 metres along Hollis Street; and
- there are landscape open space requirements that are a function of the number of dwelling units.

In addition to the above regulations, the Design Manual of the Downtown Halifax LUB contains guidance regarding the appropriate appearance and design of buildings.

### **Role of the Development Officer**

In accordance with the Substantive Site Plan Approval process, as set out in the Downtown Halifax LUB, the Development Officer is responsible for determining if a proposal meets the land use and built form requirements of the Downtown Halifax LUB. The Development Officer has reviewed the application and determined it to be in conformance with these requirements, with the exception of the Streetwall Height, Landscaped Open Space, and Land Uses at Grade (height of ground floor) requirements. The applicant has requested variances to these elements (Attachment C).

### **Role of the Design Review Committee**

The role of the Design Review Committee in this case is to determine if the proposal is in keeping with the design guidelines and to consider the applications for variances that have been made. It is also to consider the findings of the qualitative wind assessment (Attachment D).

### **Role of the Heritage Advisory Committee**

The role of the Heritage Advisory Committee for this application is to provide advice to the Design Review Committee on the appropriateness of a proposal relative to Heritage Guidelines in the Design Manual. The basis of this is section 4(13)(b) of the LUB, which states that the Design Review Committee is to, “seek and consider the advice of the Heritage Advisory Committee on site plan applications on registered heritage properties or abutting registered heritage properties...”

## **DISCUSSION**

### **Design Manual Guidelines**

As noted above, the Design Manual contains a variety of building design conditions that are to be met in the development of new buildings and modifications to existing buildings. Part 4 of the Design Manual contains Heritage Design Guidelines that are to be considered for the redevelopment of heritage buildings and development abutting heritage properties (Attachment D). Under the Heritage Design Guidelines, the proposal is an Abutting development.

The ‘heritage context’ for this application is the presence of four abutting heritage properties that are associated with the Honourable William Annand House. The building itself, which is a 2 ½ storey “double house” with a commercial addition upon part of its front, is located across two of these properties, separated from the subject site by a third property that is comprised of a lane that extends to the rear of the building, which also a service easement to the subject site (Map 1). Information about the heritage of the building is found in Attachment E.

An evaluation of the general guidelines and the relevant conditions as they relate to the proposal are found in a table format in Attachment F. The table indicates staff’s advice as to whether the project complies with a particular guideline. In addition, it identifies circumstances where there are different

possible interpretations of how the project relates to a guideline or where additional explanation is warranted. These matters, identified as “Discussion” items, as follows:

*Canopies and Awnings (2.2g, 3.1.1d and 3.2.3b)*

Sections 2.2g, 3.1.1d, and 3.2.3b place an emphasis on the provision of awnings along streets in order to provide weather protection above sidewalks. Such awnings are provided along Hollis Street, but cannot be practically achieved along South Street given the 4 metre minimum setback requirement that is in the Downtown Halifax LUB.

*Streetwall Setback (3.1.2b)*

The Land Use By-law specifies that the streetwall setback from Hollis Street is to be between 0 to 4 metres. Section 3.1.2a of the Design Manual outlines the design conditions that are to be addressed with this setback category. Part of the condition indicates that, “New buildings should provide a setback that is no greater or lesser than the adjacent existing buildings.” The setback of the Honourable William Annand House is varied; the main part of the house form has a setback that includes a stoop zone, while the commercial addition is immediately upon the street. The setback of the proposed building along Hollis Street is appropriate for a corner site and is consistent with the setback established by the commercial addition of the Honourable William Annand House.

*Wrapping of Retail Windows at Corners (3.2.5e)*

Section of 3.2.5e calls for retail windows to “wrap” building corners. The corner of the building is the residential entrance, which is glass and has a frontal design to both South and Hollis Streets (see 3.2.4c). This is appropriate given that both streets will be animated by the presence of the residential lobby.

*Fit of the Building with Heritage Context (4.1.2)*

The Heritage Guidelines call for new buildings to appropriately fit with their surroundings. Part of Section 4.1.2 states: “The intention in designing such new buildings should not be to create a false or ersatz historic building, instead the objective must be to create a sensitive well design new structure “of its time” that fits and is compatible with the character of its district or its immediate context.”

The district is characterised by low and medium rise buildings, many of which have ground floor commercial spaces and upper storey residential uses. The proposal is consistent with this character. In addition, it is consistent with the building height, volumes, and setbacks that are prescribed within the Downtown Halifax LUB, with the exception of requested variances Streetwall Height and Land Uses at Grade (height of ground floor) requirements, which are minor in nature.

The immediate heritage context of the proposal is the Honourable William Annand House, which is a house form with a commercial addition upon its front. It is difficult to reconcile a design for the proposal that would address the house form elements of the Honourable William Annand House and yet also meet most of the building requirements that are called for in the Downtown Halifax LUB and elsewhere in the Design Manual. However, it is important to recognize that the overall district and the Honourable William Annand House itself are varied both with building types, scale, and design elements. Overall, the proposal’s design elements including its fenestration patterns, materials, and its arrangement of solid versus transparent components, are consistent from the immediate and surrounding heritage context.

*Cornice Line (4.3.1a and 3.2.1d)*

Section 4.3.1a calls for new buildings to have the same or similar cornice height as adjoining heritage buildings. This is also noted with regard to streetwall heights in section 3.2.1d to a lesser degree. The Honourable William Annand House has two cornices; one that is associated with the commercial addition that is upon the streetline and a traditional cornice that is part of the house, which is setback from the streetline. The cornice line for the proposed building is taller than both of these. Matching the cornice

lines in the manner that is outlined in the Heritage Guidelines is important in situations where there is a relatively uniform streetwall along a street or the prominence of a heritage building was going to be greatly diminished. In this case, there is a mixture of building and streetwall sizes along Hollis Street and there is a suitable separation distance between the Honourable William Annand House and the proposal.

*Grade Level Height and Articulation (4.3.3a and b)*

The Heritage Guidelines call for proposals to have the same or a similar ground floor height to abutting heritage buildings. While the residential ground floor of the Honourable William Annand House is raised, the commercial part of the building is level with the sidewalk. The proposal has a similar ground floor height as the commercial element of the Honourable William Annand House, which is appropriate given the commercial nature ground floor of the building.

*Height Transition (4.3.4a and 4.3.4b)*

Sections 4.3.4a and 4.3.4b require a 45 degree angular plane setback relative to an adjoining heritage building. The project's architect addresses this within the Design Rationale on page 13 (Attachment B). Only the very top corner of the proposed building does not meet the angular plane requirement from the upper edge of the Honourable William Annand House. Under the Heritage Guidelines, this portion of the building would need to be stepped back a minimum of 3 metres from the face of the building. This does not appear to be warranted given the relatively minor scale of the portion of the building that exceeds the guideline.

**VariANCES**

Three variances are being sought to the quantitative requirements of the Downtown Halifax LUB as follows:

- 1) Streetwall Height: Section 9, Subsection (2). Maximum streetwall heights are to be in accordance with Map 7 of the By-law, which establishes a Maximum Streetwall Height of 18.5 metres on Hollis Street.

*Non-compliance:* Approximately 1.8 metres of the streetwall, which includes the roof enclosure (guardrail) and upper portion of the building face, exceeds the maximum streetwall requirement.

*Variance option:* Section 3.6.3 of the Design Manual allows for a variance to the streetwall height subject to meeting certain conditions as outlined in Attachment F. Of the potential conditions for a variance, this application is being considered under the following provisions:

- 3.6.3a the streetwall height is consistent with the objectives and guidelines of the Design Manual; and, b. the modification is for a corner element that is used to join streetwalls of differing heights; or c. the streetwall height of abutting buildings is such that the streetwall height would be inconsistent with the character of the street;

*Response:* The proposed street wall is not substantially taller than the requirement in the Land Use By-law. Parts of Design Manual, including section 3.1.3, call for a 1:1 streetwall height to right-of-way relationship. The Hollis Street right-of-way width in this area ranges from approximately 19.2 to 20.6 metres, which is consistent with the height of the streetwall that is proposed with the new building. With regard to the variance conditions, the proposed streetwall height does serve to join the South Street streetwall. In addition, with specific regard to 3.6.3c, while the proposed streetwall is taller than the streetwall of the Honourable William Annand House, it is consistent with streetwall character of the street that is partly defined by the 8 storey Terminal Road Office Building and the 11 storey Westin Hotel.

- 2) Landscaped Open Space: Section 7, Subsections (6) through (10). These provisions of the Downtown Halifax LUB establish requirements for an amount of landscaped open space that is to

be provided at grade and a percentage that may be transferred to rooftop areas. There is to be a minimum of 11.25 square metres (121 square feet) of landscaped open per dwelling unit, with an allowance to transfer a maximum of 60 percent to rooftop areas.

*Non-compliance:* The proposal has 63 dwelling units, resulting in an overall requirement in the Land Use By-law for 708.6 square metres (7,628 square feet) of landscaped open space. A total of 671.5 square metres (7,228 square feet) of landscaped open space is proposed.

*Variance option:* Section 3.6.12 of the Design Manual allows for a variance to the landscaped open space requirements subject to meeting certain conditions as outlined in Attachment F. Of the potential conditions for a variance, this application is being considered under the following provisions:

- 3.6.12a the landscaped open space to be provided is consistent with the objectives and guidelines of the Design Manual; and, b. The modification does not exceed 10% of the requirement.

*Response:* The Design Manual places an emphasis upon rooftop landscaping such as in section 3.3.4c, which is achieved through the proposal. The modification is less than 10% of the landscaped open space requirement and the proposed at-grade and rooftop areas are well designed and provide a high level of amenity.

### 3) Land Uses at Grade (Ground Floor Height)

*Non-compliance:* The Land Use By-law requires a minimum ground floor height of 4.5 metres. The proposal has a stepped floor plate that results in ground floor heights of 4.7 metres to 3.6 metres facing South Street.

*Variance option:* Section 3.6.15 of the Design Manual allows for a variance to the Land Uses at Grade requirements subject to meeting certain conditions as outlined in Attachment F. Of the potential conditions for a variance, this application is being considered under the following provisions:

- 3.6.15a the proposed floor-to-floor height of the ground floor is consistent with the objectives and guidelines of the Design Manual; and, b. the proposed floor-to-floor height of the ground floor does not result in a sunken ground floor condition; and, e. in the case of a new building or an addition to an existing building being proposed along a sloping street(s), the site of the proposed new building or the proposed addition to an existing building is constrained by sloping conditions to such a degree that it becomes unfeasible to properly step up or step down the floor plate of the building to meet the slope and would thus result in a ground floor floor-to-floor height at its highest point that would be impractical;

*Response:* The Design Manual in section 3.2.5 calls for buildings to have stepped floor plates as a way in which to respond to sloped streets. The proposal implements such an approach without creating a sunken ground floor condition. With regard to the variance conditions, staff advise that the slope presents constraints that would make it challenging to completely meet the ground floor height requirement without negatively impacting the height along Hollis Street which has been designed to be consistent with the character that is called for elsewhere in the Design Manual.

### Wind Assessment

A qualitative wind impact assessment was prepared by Ekistics Planning and Design for the proposal (Attachment D). The purpose of the assessment is to determine whether the site and its surroundings will be safe and comfortable for pedestrians once the new building is constructed. The concern with respect to wind conditions is whether the site, and in particular the surrounding sidewalks, will be comfortable for their intended usage. Wind conditions are rated in terms of relative comfort for different pedestrian activities that include "sitting", "standing", and "walking." The Ekistics study places an emphasis upon the

possible impact upon Cornwallis Park and also considers the sidewalk spaces around the proposed building. With respect to this, it finds that the proposal will not result in significant changes to the levels of pedestrian comfort surrounding the building.

## **Conclusion**

The proposed building will result in the development of lands which form an important corner in the Downtown and that largely vacant. Staff advise that the proposal and the variances that are being sought are consistent with the overall conditions found within the Design Manual and therefore, it is recommended that the substantive site plan approval application be approved along with the requested variances.

## **FINANCIAL IMPLICATIONS**

There are no financial implications. The HRM costs associated with processing this planning application can be accommodated within the approved operating budget for C310 Planning & Applications.

## **COMMUNITY ENGAGEMENT**

The community engagement process is consistent with the intent of the HRM Community Engagement Strategy and the requirements of the Downtown Halifax LUB regarding substantive site plan approvals. The level of engagement was information sharing, achieved through the HRM website, the developer's website, public kiosks at HRM Customer Service Centres, and a public open house.

## **ENVIRONMENTAL IMPLICATIONS**

No implications have been identified.

## **ALTERNATIVES**

1. The Design Review Committee may choose to approve the application with conditions. This may necessitate further submissions by the applicant, as well as a supplementary report from staff.
2. The Design Review Committee may choose to deny the application. The Committee must provide reasons for this refusal based on the specific guidelines of the Design Manual. An appeal of the Design Review Committee's decision can be made to Regional Council.

## **ATTACHMENTS**

|              |                                    |
|--------------|------------------------------------|
| Map 1        | Location and Zoning                |
| Attachment A | Site Plan Approval Plans           |
| Attachment B | Design Rationale                   |
| Attachment C | Requested Variances                |
| Attachment D | Qualitative Wind Impact Assessment |
| Attachment E | Heritage Inventory Sheet           |
| Attachment F | Design Manual Checklist            |

A copy of this report can be obtained online at: <http://www.halifax.ca/boardscom/drc/Agendas.php> then choose the appropriate meeting date, or by contacting the Office of the Municipal Clerk at 902.490.4210 or fax 902.490.4208.

Report Prepared by: Richard Harvey, Major Projects Planner, 902.490.6495

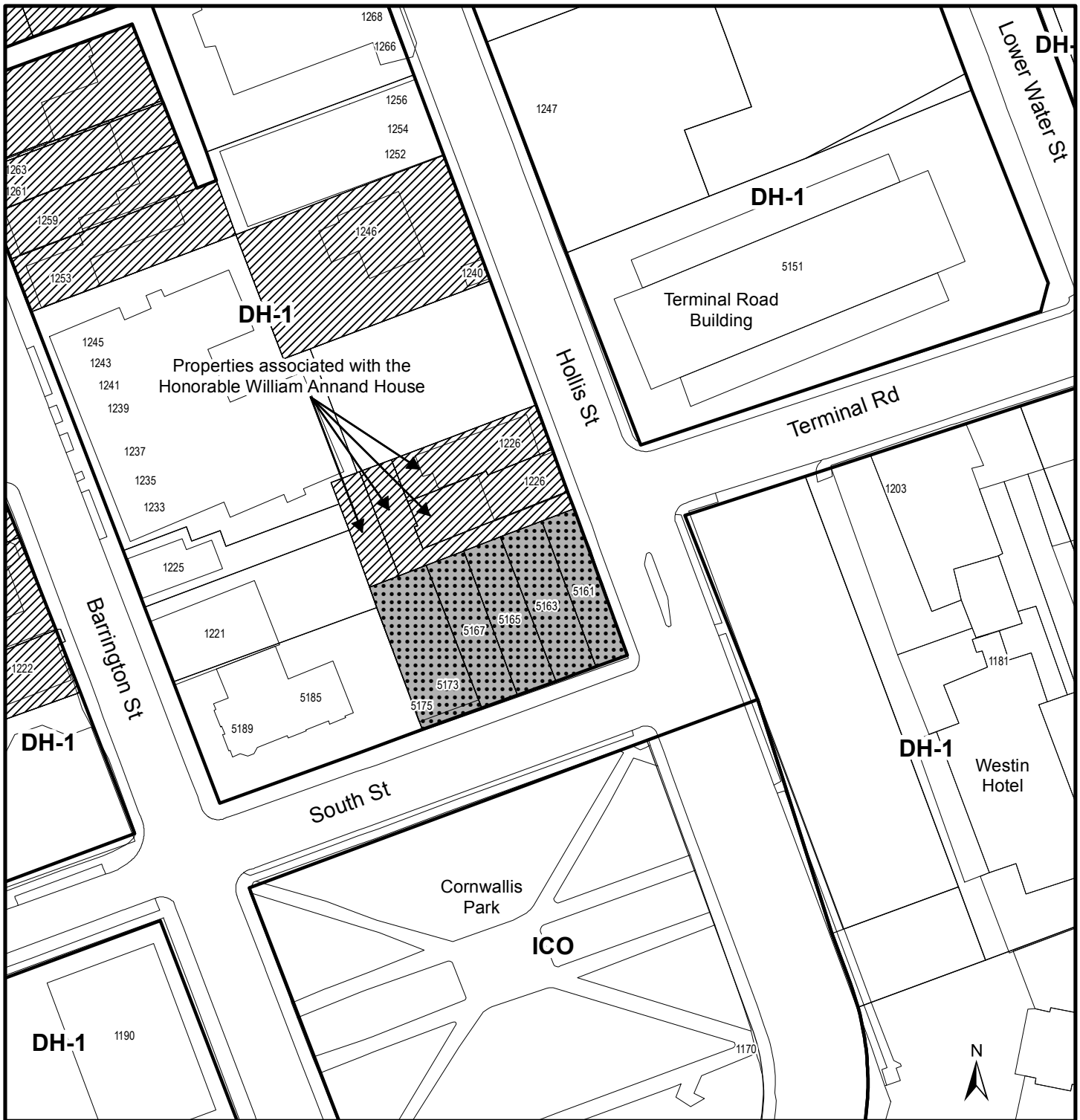
Original signed

Report Approved by:

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Kelly Denty, Manager of Development Approvals, 902.490.6100

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





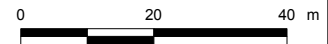
**Map 1 - Location and Zoning**

5161-5175 South Street  
Halifax

**HALIFAX**

-  Subject Site
-  Registered Heritage Properties

- Zone**
- DH-1 Downtown Halifax
  - ICO Institutional, Cultural and Open Space



Downtown Halifax  
Land Use By-Law Area

This map is an unofficial reproduction of a portion of the Zoning Map for the plan area indicated.  
  
The accuracy of any representation on this plan is not guaranteed.



## SOUTH & HOLLIS

MIXED USE DEVELOPMENT  
ISSUED FOR SITE PLAN APPROVAL  
APPLICATION: 12 JAN 2015

Attachment A - Site Plan Approval Plans

SITE STATISTICS

|                            |           |
|----------------------------|-----------|
| PROPERTY AREA              | 14 720 SF |
| BUILDING FOOTPRINT         | 11 536 SF |
| PAVING @ GRADE             | 341 SF    |
| AMENITY LEVEL 100          | 530 SF    |
| UNDERGROUND PARKING SPACES | 66        |
| BICYLCE PARKING SPACES     | 40        |
| CLASS A (INSIDE)           | 30        |
| CLASS B (OUTSIDE)          | 10        |

| UNIT COUNT        |                 |          |           |          |              |
|-------------------|-----------------|----------|-----------|----------|--------------|
| LEVEL (AREA SF)   | BCH             | 1 BDR    | 1 BDR+DEN | 2 BDR    | COMM. (AREA) |
| 100 (11 536)      | -               | -        | -         | -        | 5 624 SF     |
| 200 (12 230)      | 1               | 2        | 4         | 4        | -            |
| 300 (11 930)      | 1               | 2        | 4         | 4        | -            |
| 400 (11 975)      | 1               | 2        | 4         | 4        | -            |
| 500 (11 975)      | 1               | 2        | 4         | 4        | -            |
| 600 (11 925)      | 1               | 2        | 4         | 4        | -            |
| 700 (11 625)      | -               | 1        | 2         | 4        | -            |
| PENTHOUSE (7 475) | -               | -        | -         | 1        | -            |
| SUBTOTAL          | 5 (8%)          | 11 (17%) | 22 (35%)  | 25 (40%) |              |
| GRAND TOTAL       | <b>63 UNITS</b> |          |           |          |              |

LANDSCAPE OPEN SPACE REQUIREMENTS

MIN. REQUIREMENT: 7628 SF (121.09 SF X 63 units)

LEVEL 100 OPEN SPACE AREA: 3002 SF

PENTHOUSE OPEN SPACE AREA: 4226 SF

TOTAL OPEN SPACE AREA: 7228 SF

A 10% VARIANCE IS REQUESTED AS PERMITTED BY SECTION 3.6.12 OF THE S-1 DESIGN MANUAL

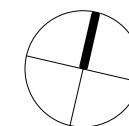
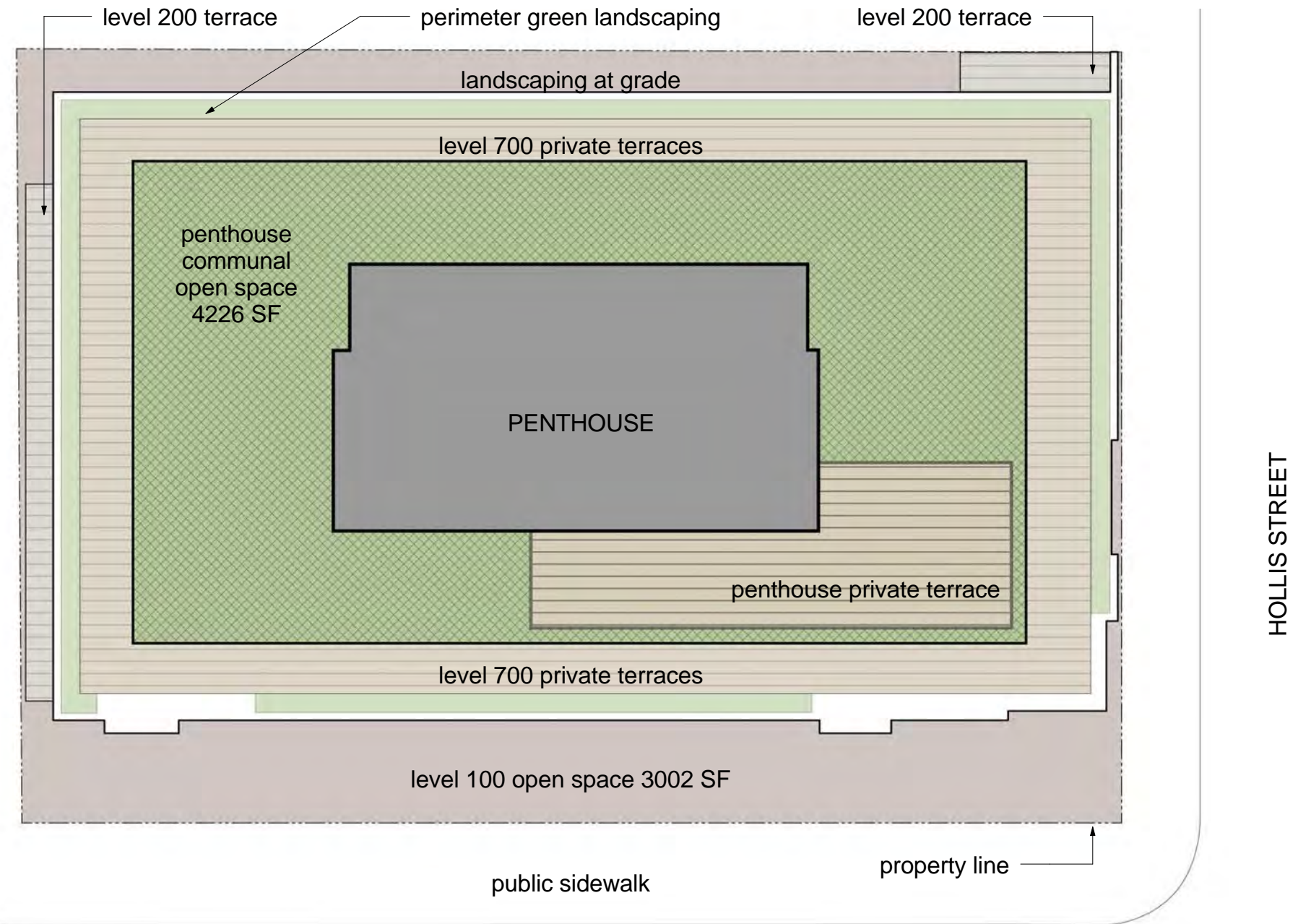
DENSITY CALCULATIONS

BACH (5 UNITS) x (1 PERSON) = 5 PEOPLE

1 BDR (38 UNITS) x (2 PERSONS) = 76 PEOPLE

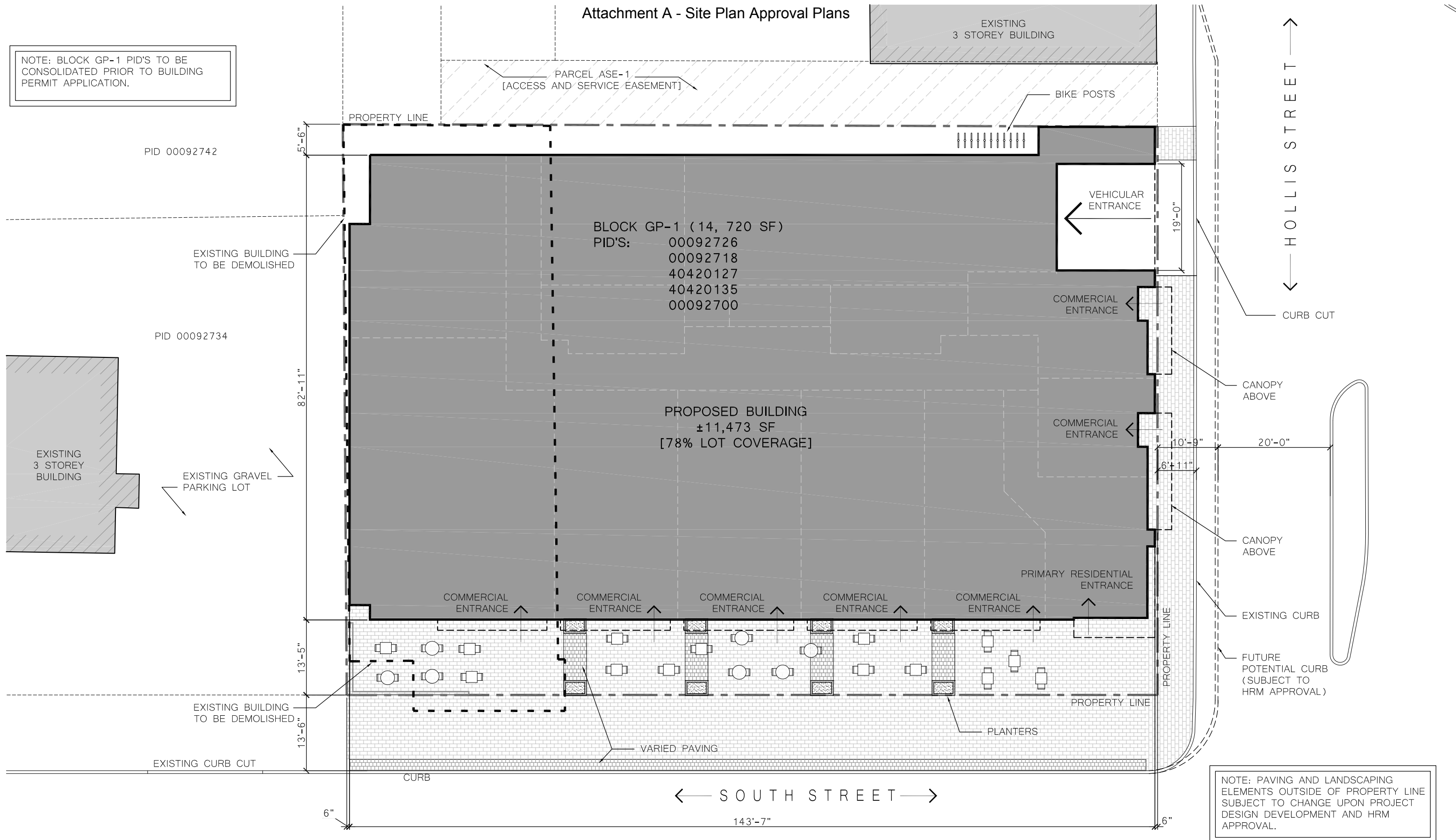
2 BDR (20 UNITS) x (2.25 PERSONS) = 45 PEOPLE

**TOTAL 126 PEOPLE**

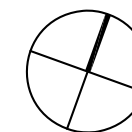


Attachment A - Site Plan Approval Plans

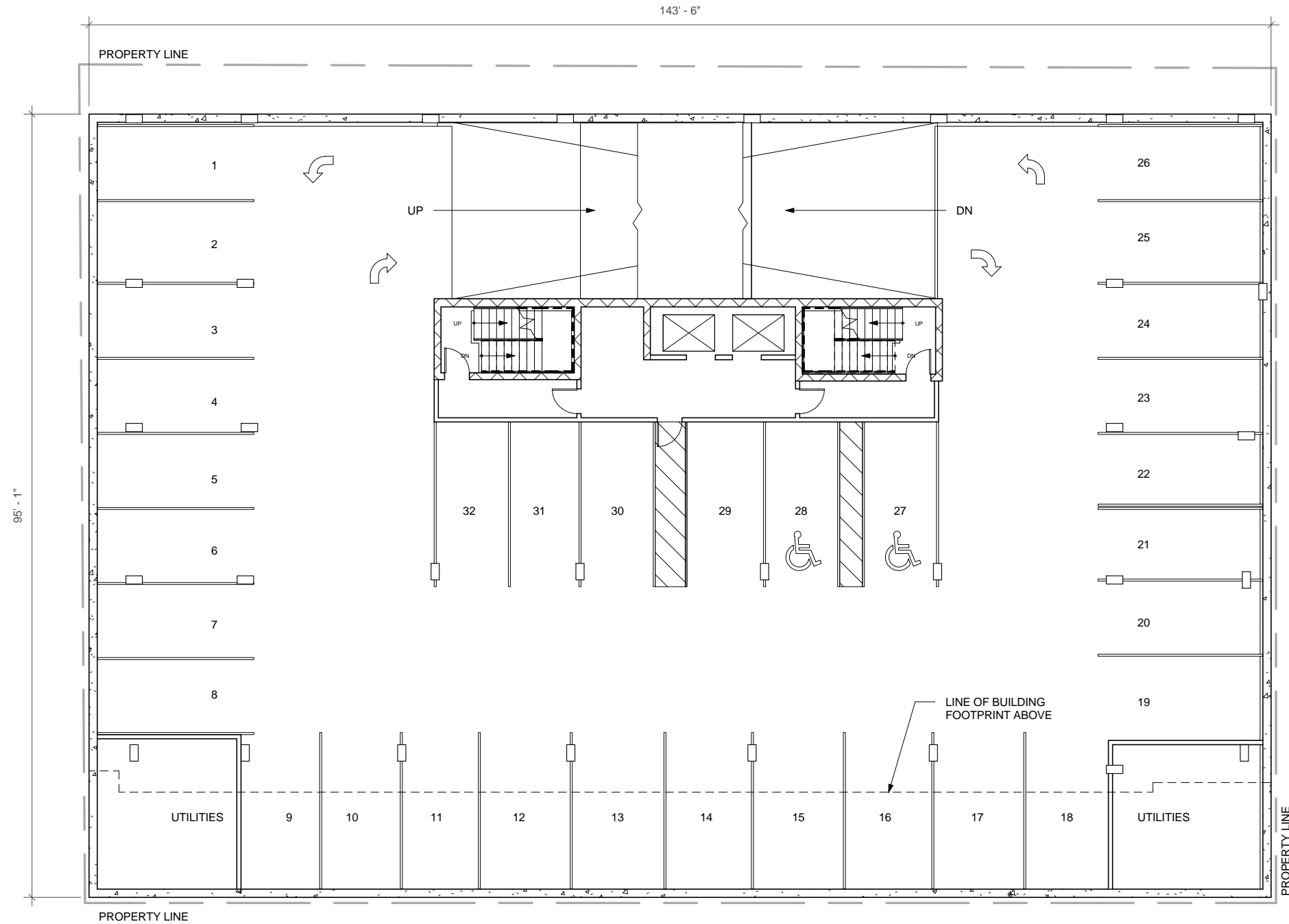
NOTE: BLOCK GP-1 PID'S TO BE CONSOLIDATED PRIOR TO BUILDING PERMIT APPLICATION.



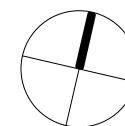
NOTE: PAVING AND LANDSCAPING ELEMENTS OUTSIDE OF PROPERTY LINE SUBJECT TO CHANGE UPON PROJECT DESIGN DEVELOPMENT AND HRM APPROVAL.



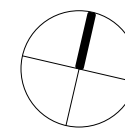
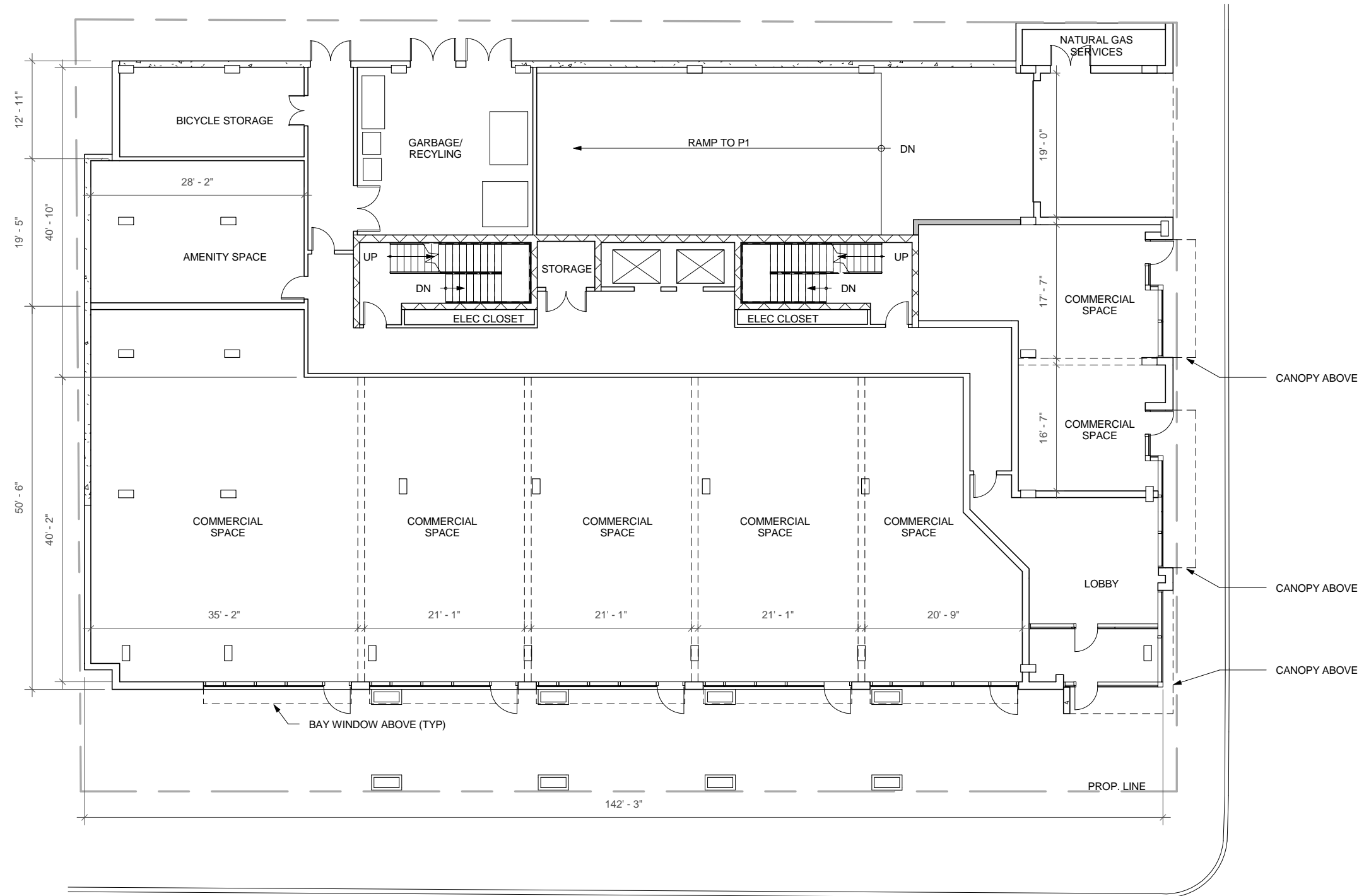
Attachment A - Site Plan Approval Plans



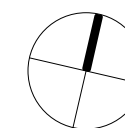
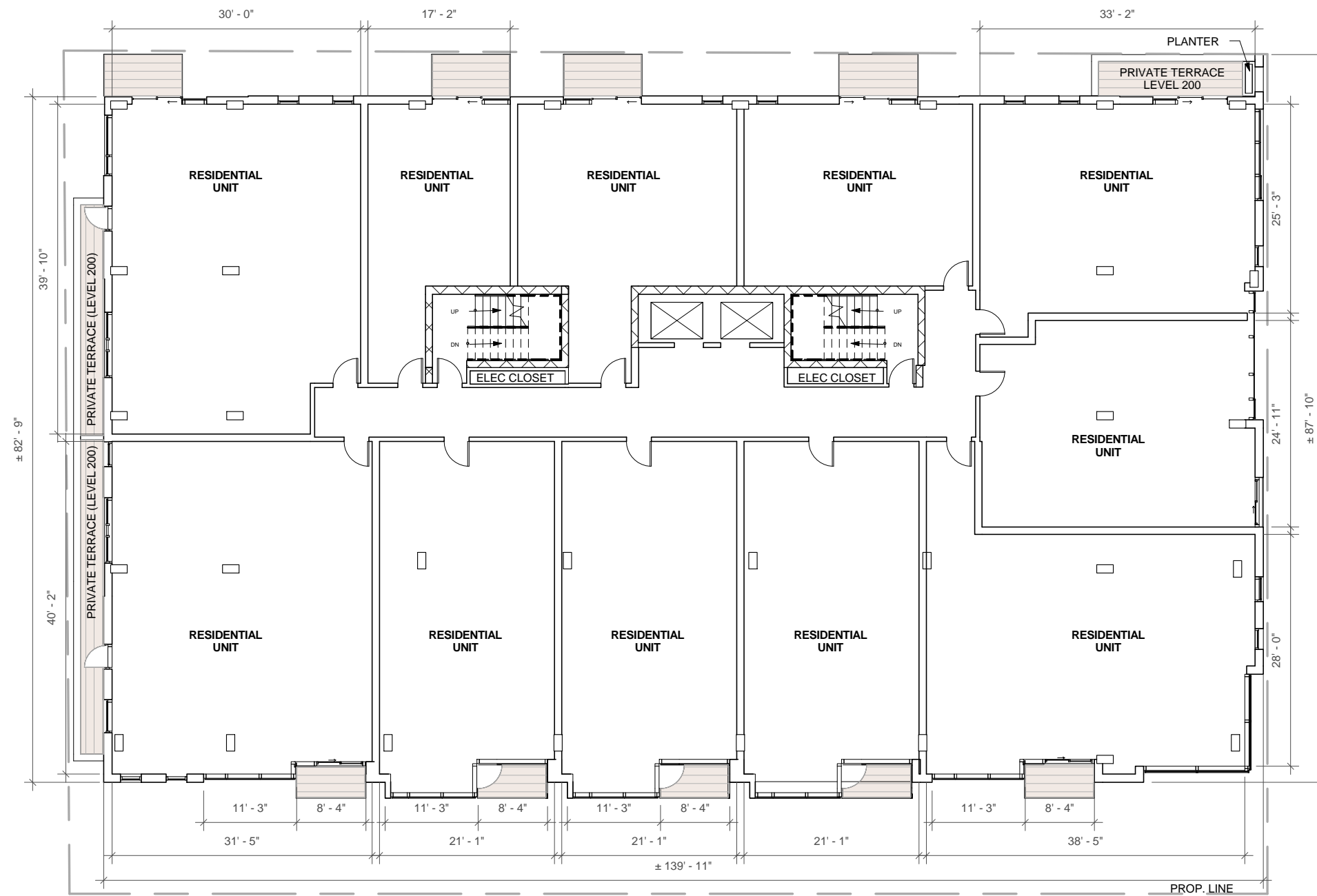
|                    |           |
|--------------------|-----------|
| P1 PARKING TOTAL:  | 32        |
| P2 PARKING TOTAL:  | <u>34</u> |
| CAR PARKING TOTAL: | 66        |
| BICYCLE PARKING:   |           |
| CLASS A (INSIDE):  | 30        |



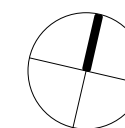
Attachment A - Site Plan Approval Plans



Attachment A - Site Plan Approval Plans

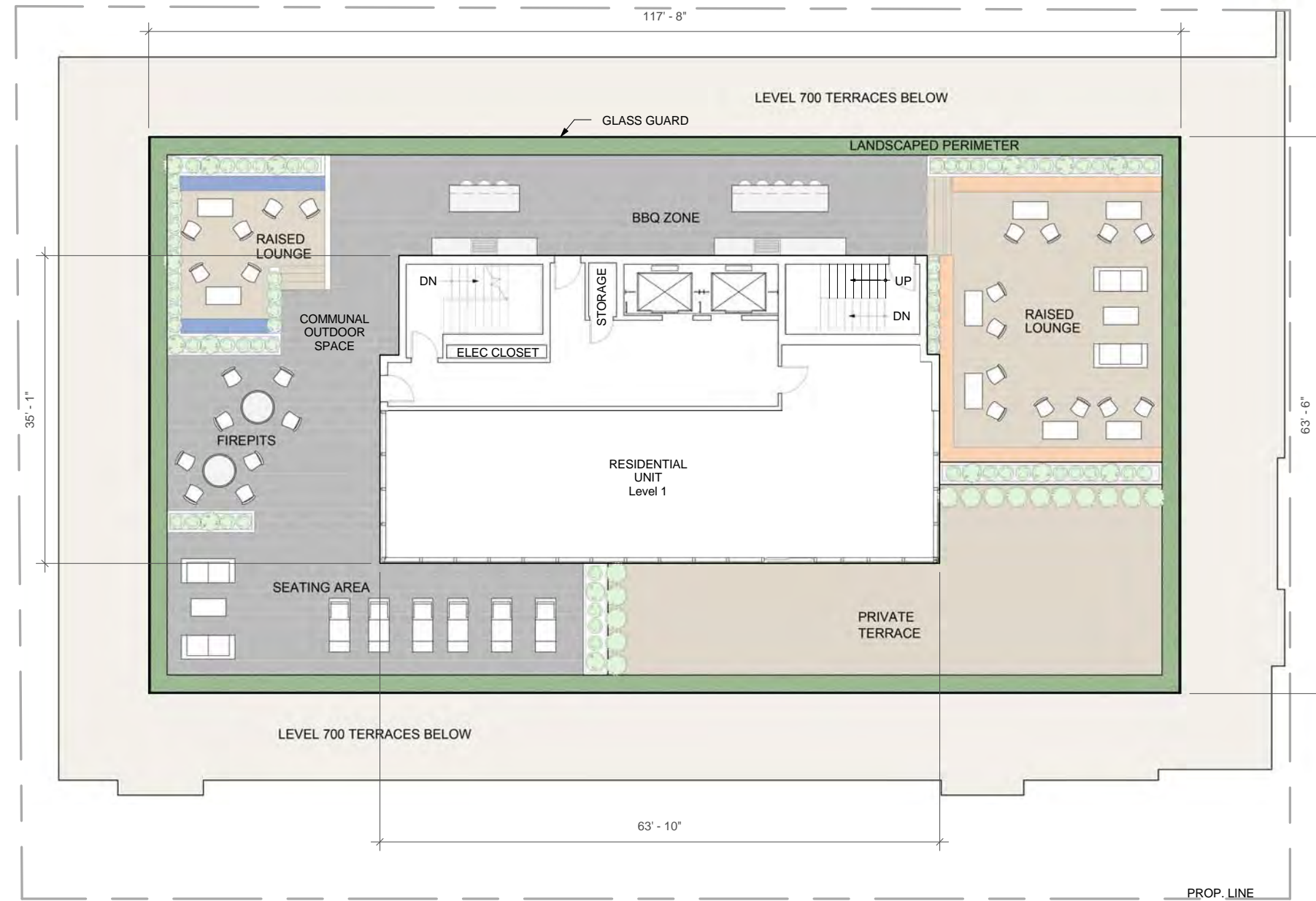


Attachment A - Site Plan Approval Plans

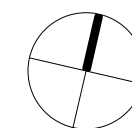




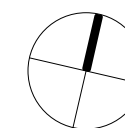
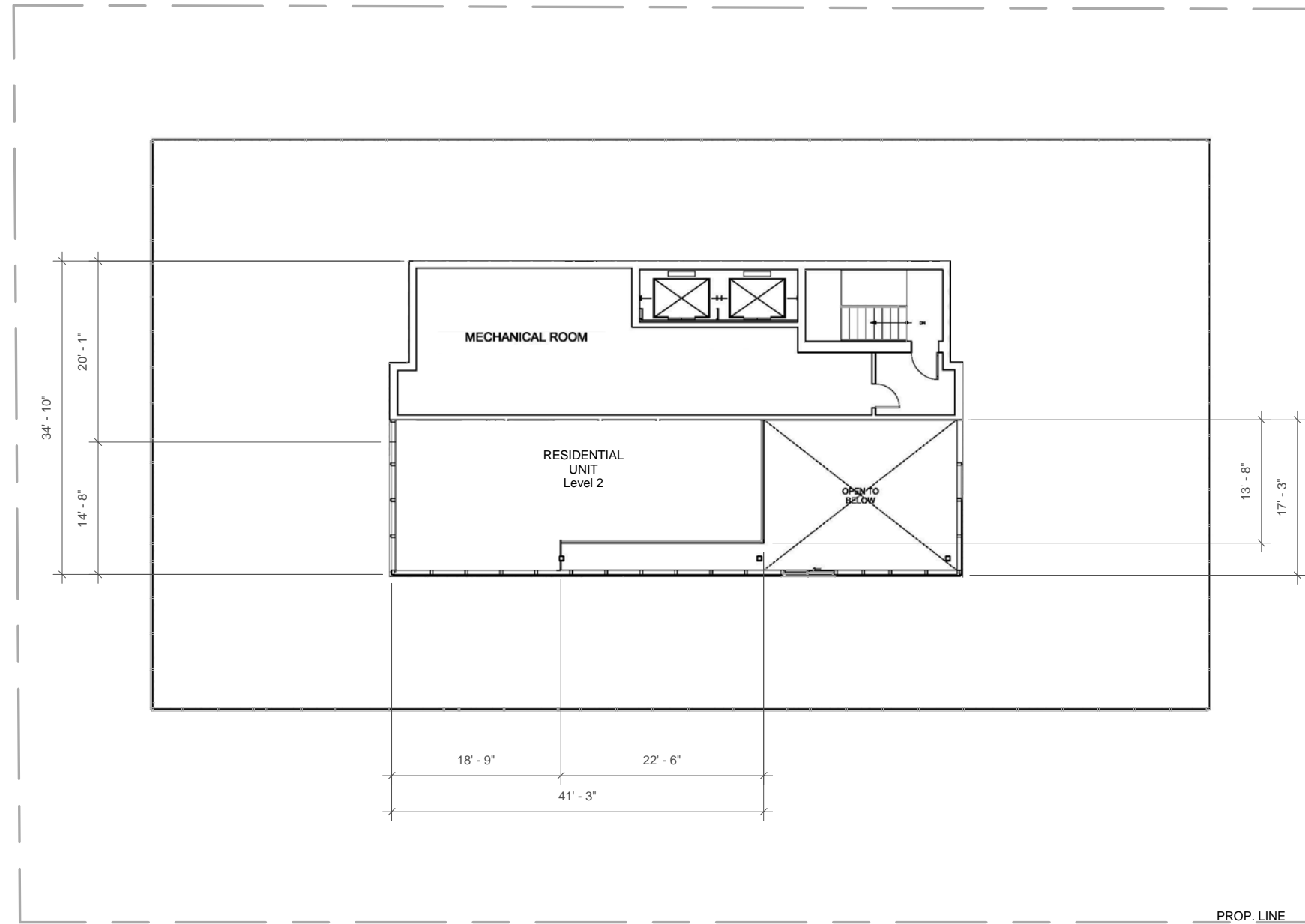
Attachment A - Site Plan Approval Plans



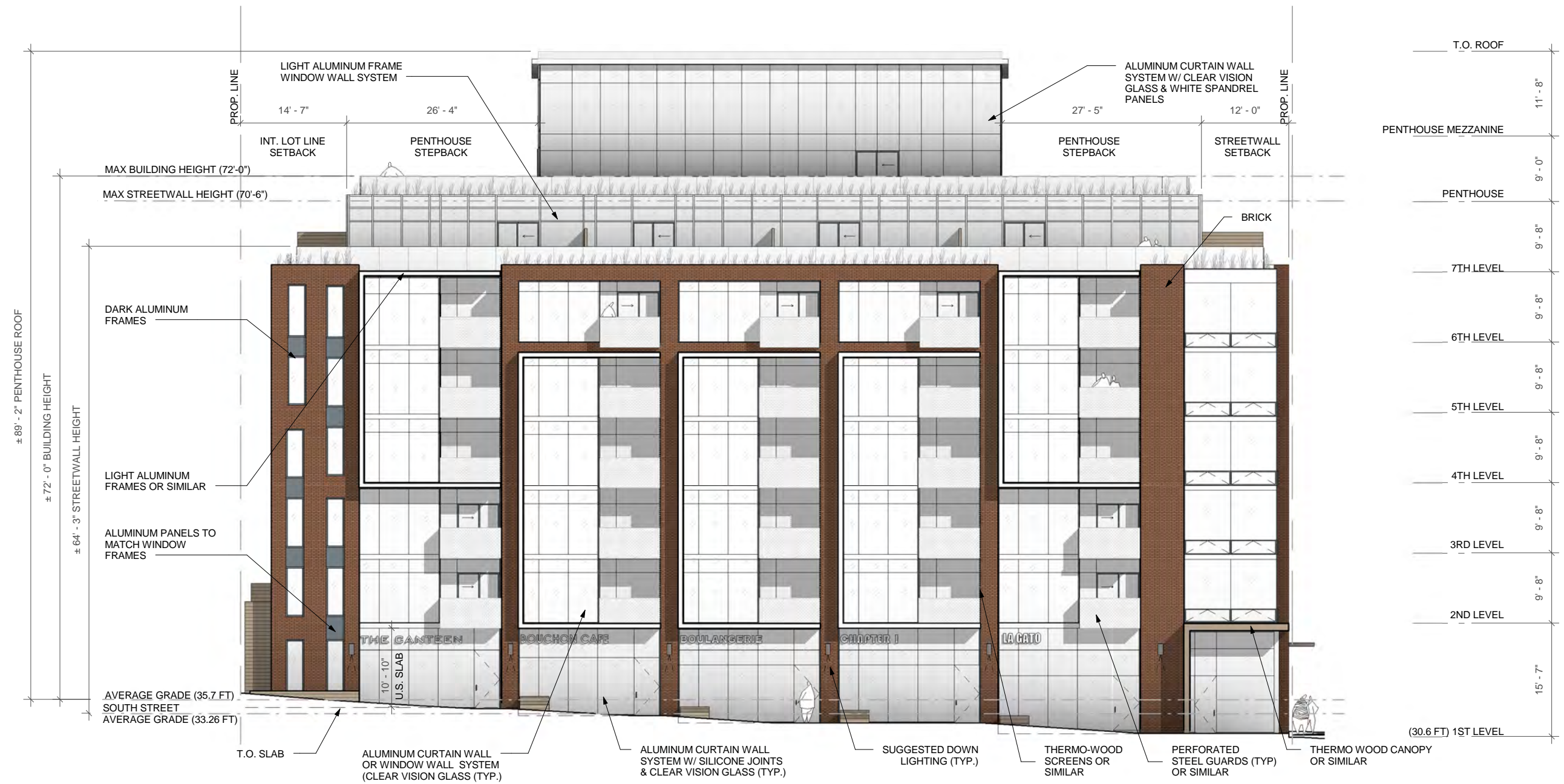
NOTE: LANDSCAPING ELEMENTS ARE SUBJECT TO CHANGE UPON PROJECT DESIGN DEVELOPMENT AND HRM APPROVAL.



Attachment A - Site Plan Approval Plans



Attachment A - Site Plan Approval Plans



SOUTH & HOLLIS

South Elevation

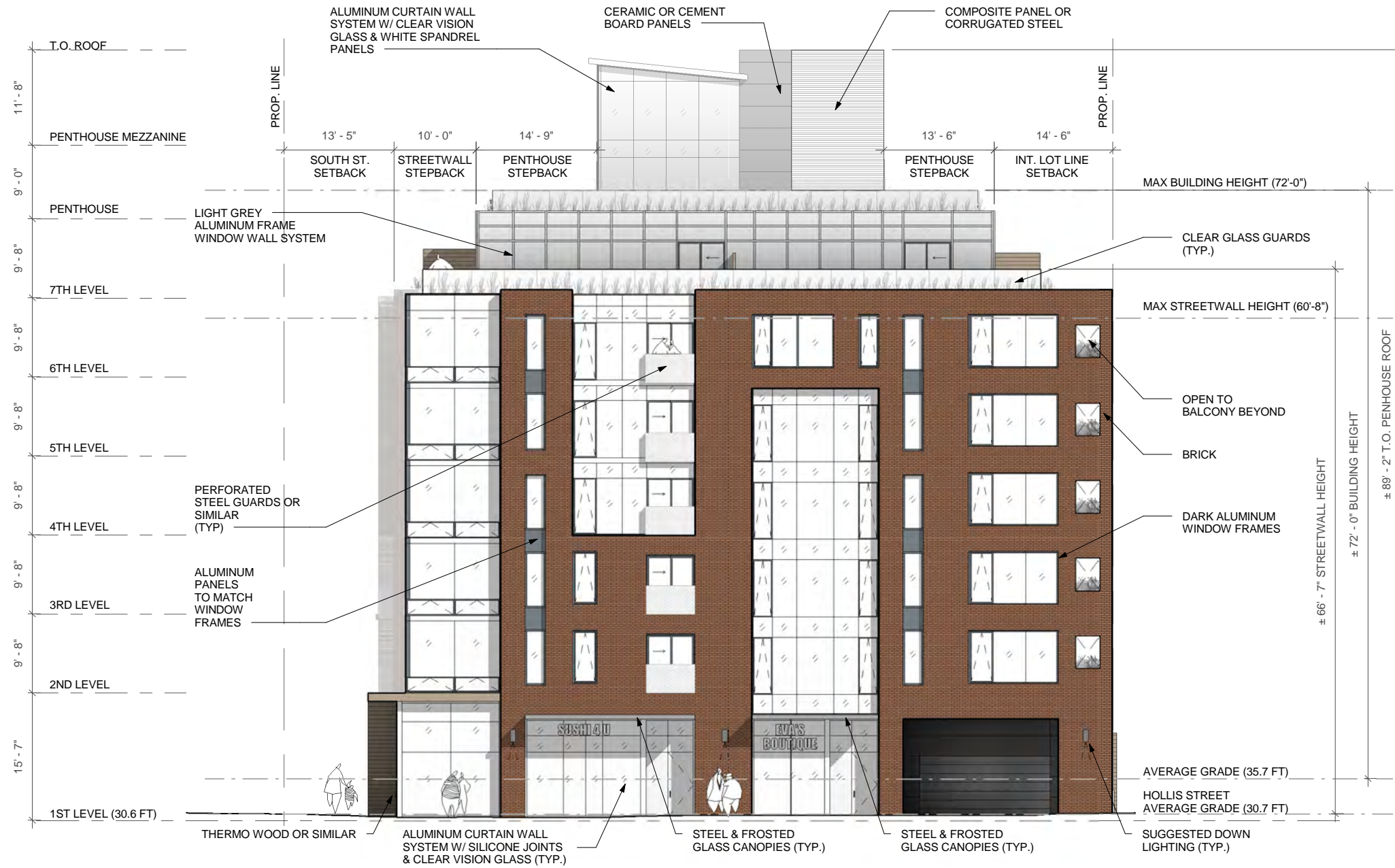
SCALE: 1/16" = 1'-0"

DATE: 12 January 2015

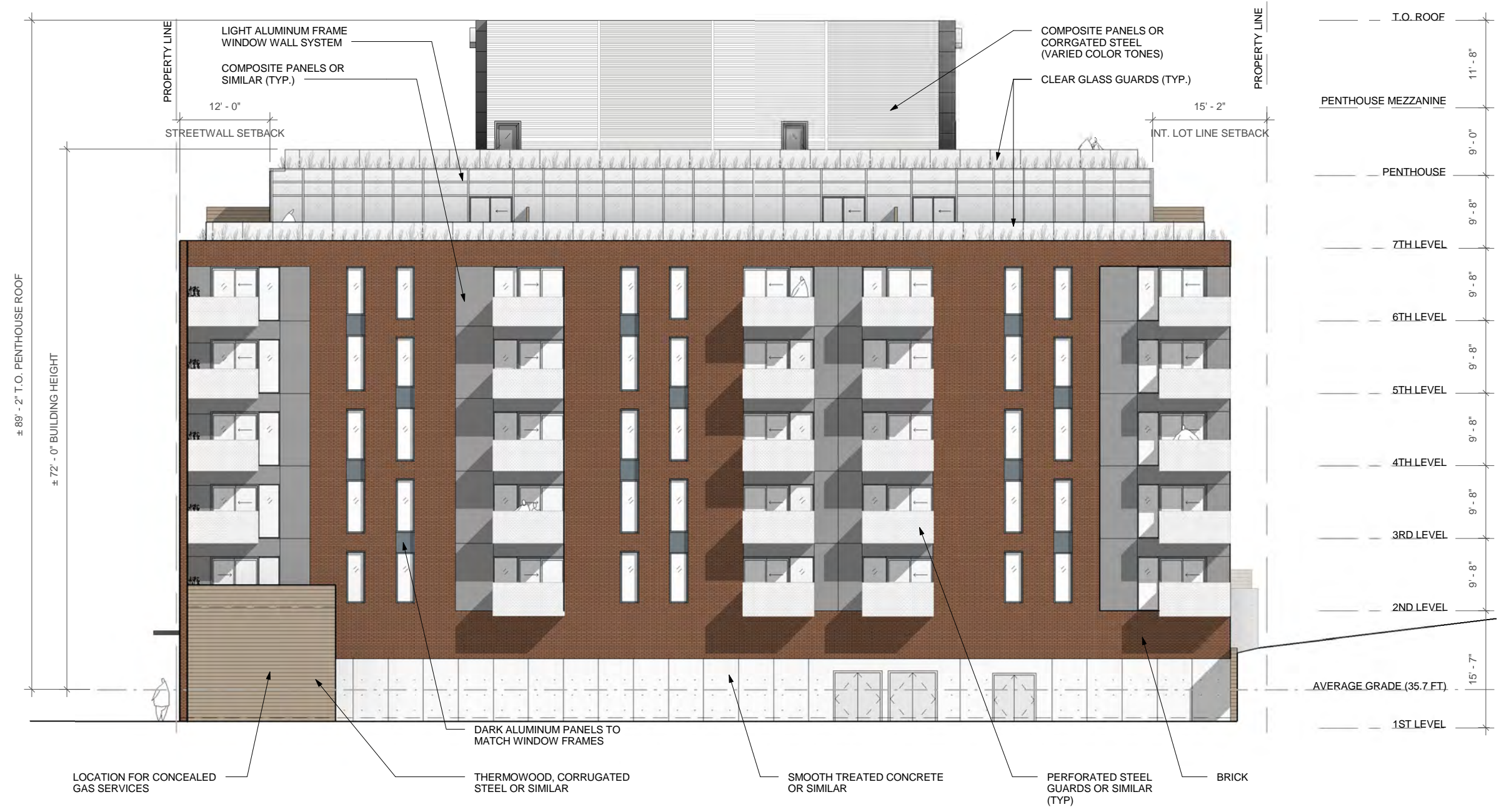


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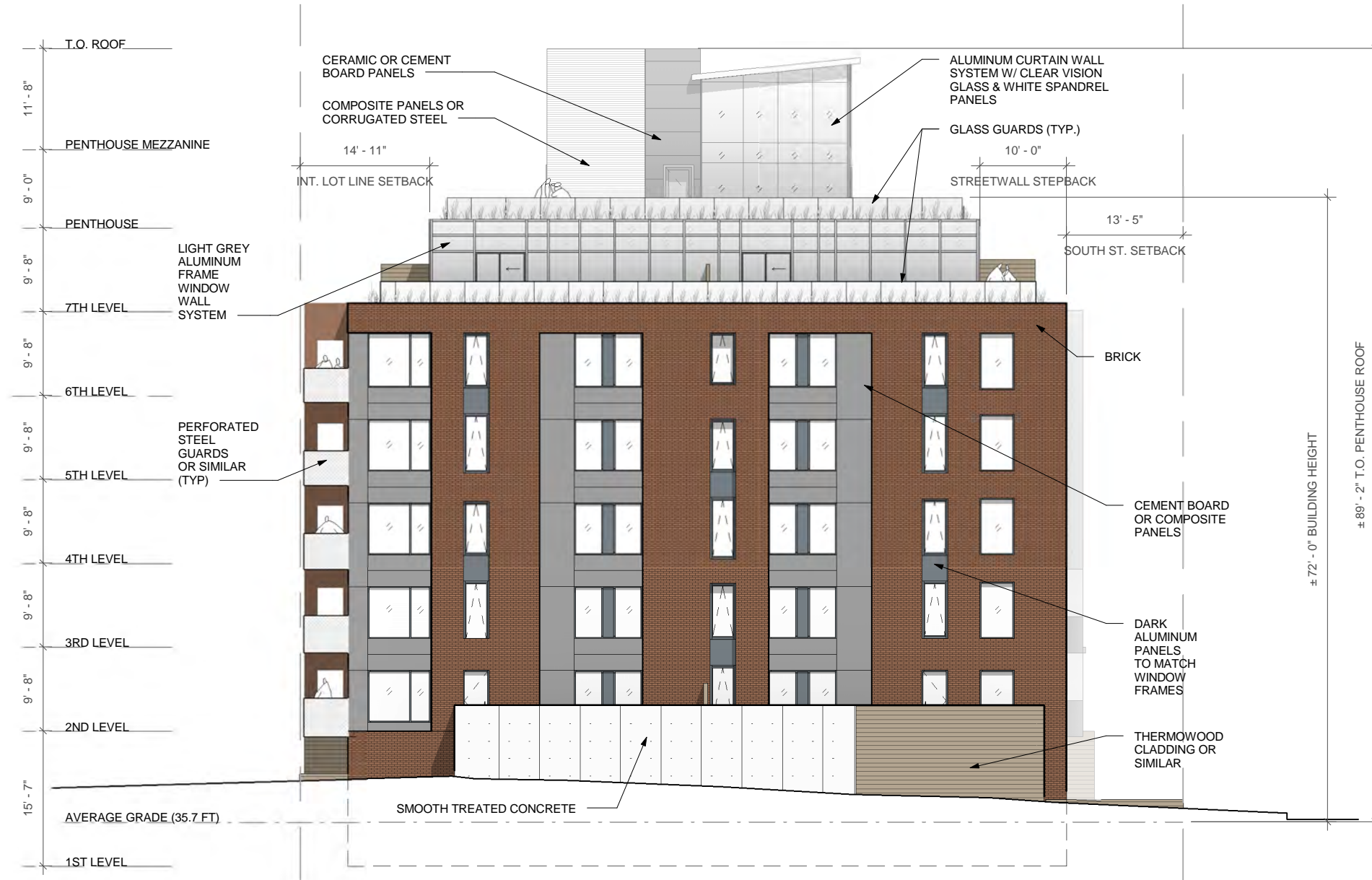
Attachment A - Site Plan Approval Plans



Attachment A - Site Plan Approval Plans



Attachment A - Site Plan Approval Plans



SOUTH & HOLLIS

West Elevation

SCALE: 1/16" = 1'-0"

DATE: 12 January 2015



A10

SOUTH & HOLLIS MIXED USE DEVELOPMENT  
DESIGN RATIONALE



PRESENTED BY WM FARES GROUP & REIGN ARCHITECTS

09 JANUARY 2015

# Attachment B - Design Rationale

## PROJECT BRIEF

The subject property is approximately 14,700 square feet in area and located at the corner of South and Hollis Street [Block GP-1]. The site is adjacent to a 3-storey Victorian multi-unit building to the West, and an access and service easement [Parcel ASE-1] to the North. The majority of the site is currently vacant due to a recent block fire, although one building remains at the West boundary which is subject for demolition as part of this development proposal.

The site location by virtue is a significant civic corner due to the immediate proximity to the Westin Hotel, VIA Rail Station, and Cornwallis Park; a subject site for future revitalization as set out by the Capital District Urban Design Study. The largest street frontage is on South Street, a Primary Commercial Street as outlined in Map 3 of the LUB which will be subject to increased pedestrian activity as the precinct develops.

The proposed 7 storey + penthouse building is comprised of 2 levels of underground parking, 63 residential units and over 5600 square feet of active commercial space at grade in compliance with the Primary Commercial Street designation. Ground floor landscaping ensures adequate space and quality paving for patio spillout during summer months. Furthermore, the building incorporates a fully landscaped rooftop with active programming designed to be engaged by residents.





# Attachment B - Design Rationale

## DOWNTOWN HALIFAX LAND USE BY-LAW CRITERIA

The property is designated under Downtown Halifax Zone (DH-1) as per Map 1.

The property is situated within Precinct 2: Barrington Street South as per Map 2.

The property borders a pedestrian orientated streetscape along South Street as per Map 3.

The property has a maximum pre-bonus height of 22 metres (72 feet).

The property has a Streetwall setback of 4.0 metres along South Street; and a 0-0.4 metre setback along Hollis Street.

The property has a maximum Streetwall height of 21.5 metres (70.53 feet) along South Street; and 18.5 metres (60.69 feet) as per Map 7.

## SCHEDULE S-1 DESIGN MANUAL RELEVANT OBJECTIVES

### 2.2 PRECINCT 2 BARRINGTON STREET SOUTH

2.2(b) *Ensure that buildings create an animated streetscape through active ground floor uses and pedestrian scaled design features.*

The proposed ground floor use is anticipated for multiple retail and restaurant use with 5 entrances along South Street, and 2 entrances along Hollis Street.

2.2(d) New development shall appropriately frame Cornwallis Park and respect the train station as a historic landmark.

The proposed building mass takes up the full lot width along South Street, with a streetwall height of approximately 64 feet. The building form also includes undulating bay windows to animate the park's urban edge.



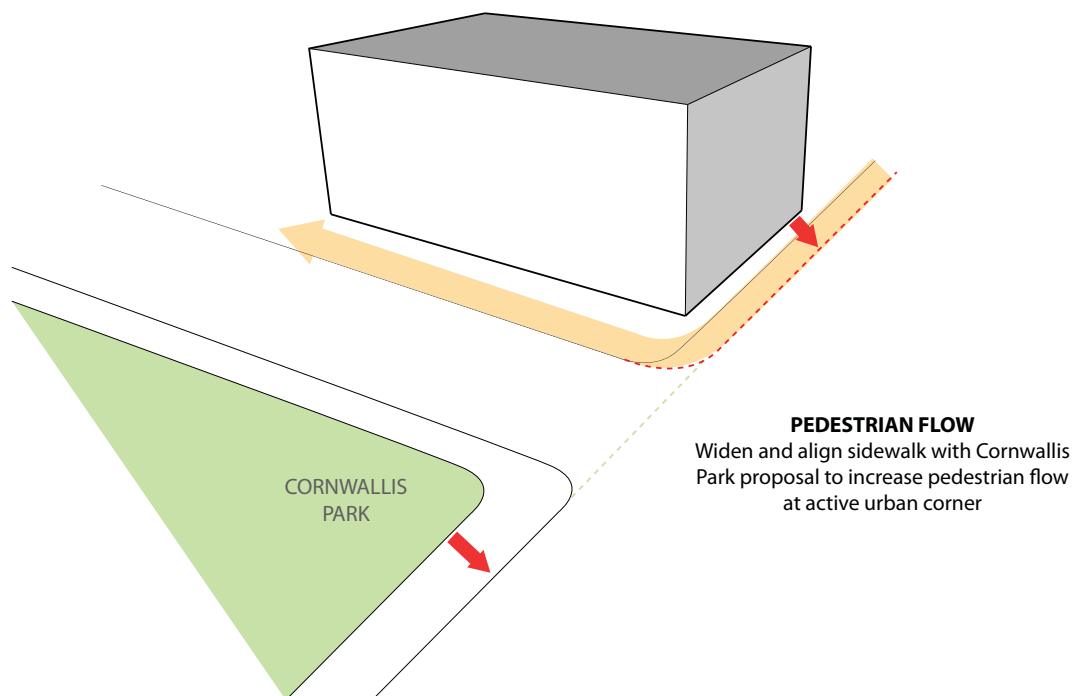
## Attachment B - Design Rationale

2.2(f) *Improve the pedestrian environment in the public realm through a program of streetscape improvements as previously endorsed by Council.*

The proposal suggests widening the sidewalk along Hollis Street to increase pedestrian flow on what would rather be a narrow sidewalk terminating at active civic corner. Ideally, the proposed sidewalk width would correspond with the Cornwallis Park Renewal Project.

The landscape design suggests high-quality modern pavers, new trees (within the right-of-way, and planters to define south facing patio zones.

Landscaping components within the right-of-way, including enlargement of the sidewalk along Hollis Street, does not fall within the jurisdiction of the Site Plan Approval Process. Therefore public improvements will be negotiated and discussed with Development Engineering as the project develops and move forward.



2.2(g) *Focus pedestrian activities at sidewalk level through the provision of weather protected sidewalks using well-designed canopies and awnings.*

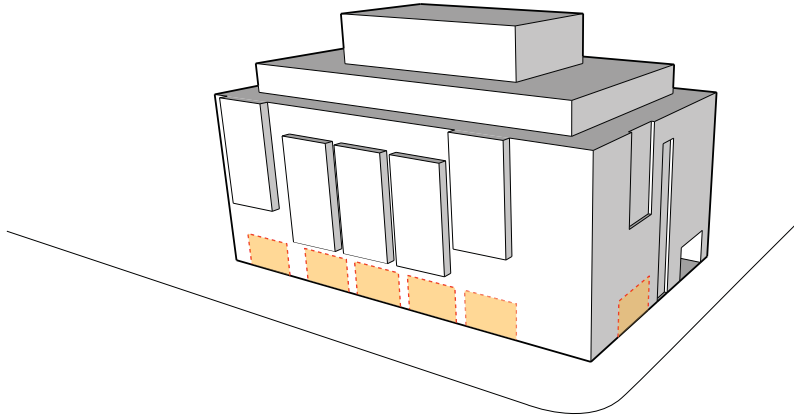
The proposed building includes large canopies of steel and frosted glass that overhang over Hollis Street sidewalk. The primary entrance for residents the corner of the building also includes a modern wood-clad canopy that wraps the corner. Bay windows along South Street double as canopies for weather protection.

### 3.1.1 THE STREETWALL | PEDESTRIAN ORIENTED COMMERCIAL SPACE

3.1.1(a) *The articulation of narrow shop fronts, characterized by close placement to the sidewalk.*

Commercial openings at grade correspond with vertical rhythms established by bay windows allowing for multiple storefront openings on South Street. A similar language has also been established along Hollis Street.

## Attachment B - Design Rationale



### **COMMERCIAL GRADE**

Establish commercial fabric at grade by introducing large openings

*3.1.1(b) High levels of transparency (non-reflective and non-tinted glazing on a minimum of 75% of the first floor elevation).*

Shop-front openings have been allocated along South Street. Similar shop front openings are addressed along Hollis Street. Each opening is approximately 19 feet wide, and covers over 76% of the ground floor surface area.

*3.1.1(c) Frequent entries.*

The proposed building has a total of 5 commercial entries along South Street and 2 along Hollis street. The primary entrance for the residents of the building is reserved at the site's corner

*3.1.1(d) Protection of pedestrians from the elements with awnings and canopies is required along the pedestrian-oriented commercial frontages shown on Map 3, and is encouraged elsewhere throughout the downtown.*

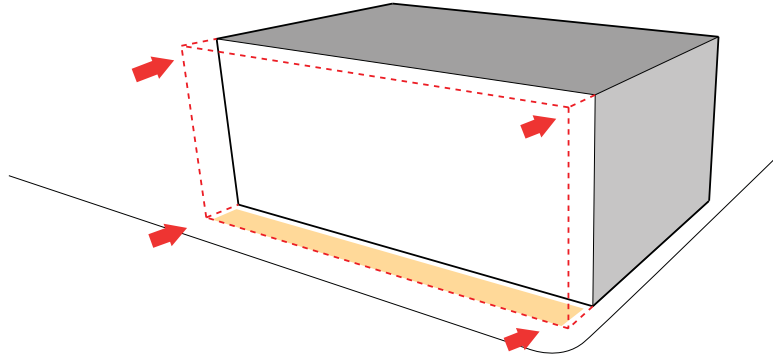
See note 2.2(g)

*3.1.1(e) Patios and other spill-out activity is permitted and encouraged where adequate width for pedestrian passage is maintained.*

Patio zones have been allocated within the 4 metre streetwall setback requirement along South Street. Planters and varied paving within the landscape design help define one patio space from the next.

# Attachment B - Design Rationale

## 3.1.2 THE STREETWALL | STREETWALL SETBACK



### **SETBACK**

Introduce South Street 4m Setback.  
Create Retail Patio Zone.

*3.1.2(a) Minimal to no Setback (0-1.5m): Corresponds to the traditional retail streets and business core of the downtown. Except at corners or where an entire block length is being redeveloped, new buildings should be consistent with the setback of the adjacent existing buildings..*

The building has a minimal setback at Hollis Street that will potentially serve as a datum and president for future neighboring developments as a means hold and define the urban edge.

*3.1.2(c) Institutional and Parkfront Setbacks (4m+): Corresponds to the generous landscaped setbacks generally associated with civic landmarks and institutional uses. Similar setbacks designed as landscaped or hardscaped public amenity areas may be considered where new public uses or cultural attractions are proposed along any downtown street. Also corresponds to building frontages on key urban parks and squares where an opportunity exists to provide a broader sidewalk to enable special streetscape treatments and spill out activity such as sidewalk patios.*

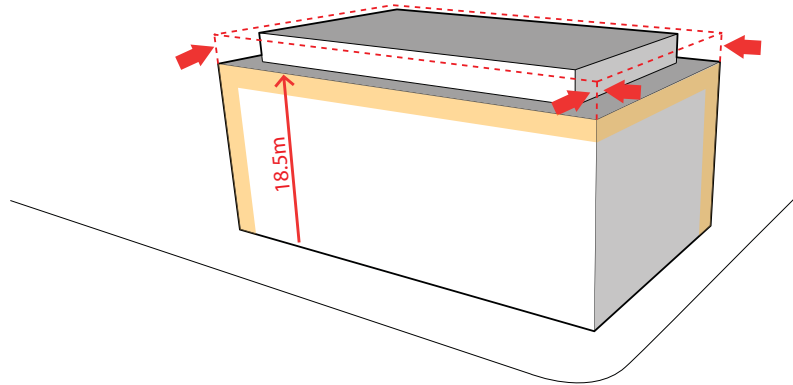
The building is set-back along South Street 4m as set out by Map 6 of the LUB. Introducing a larger setback along South Street naturally creates a grander commercial streetscape with an active spill out zone for patios. As such, landscaping at grade becomes critical in articulating the public realm. The proposal suggests a continuous hardscape of durable pavers. Varied pavers are coupled with planters and new trees to define outdoor ‘rooms’. Ultimately, the developer and prime consultant will enter into discussions with HRM to ensure landscape design continuity within the surrounding urban block facing Cornwallis Park.

## Attachment B - Design Rationale

### 3.1.3 THE STREETWALL | STREETWALL HEIGHT

...generally 15.5m, 17m or 18.5m. Consistent with the principle of creating strong edges to major public open spaces, a streetwall height of 21.5m is permitted around the perimeter of Cornwallis Park.

Although a streetwall height of 21.5m is permitted along South Street (facing Cornwallis Park) the design has opted to keep a continuous streetwall height along both urban streets due to overall building mass and balanced proportions.



#### **THE STREETWALL**

Establish top level stepbacks and create continuous streetwall height.

### 3.2.1 DESIGN OF STREETWALL

3.2.2(a) *The streetwall should contribute to the 'fine-grained' character of the streetscape by articulating the façade in a vertical rhythm that is consistent with the prevailing character of narrow buildings and storefronts.*

The proposed building will be the first new development along South Street to foster the 'Primary Commercial Fabric' as designated by Map 3. The design seeks to establish a precedent for future developments facing Cornwallis Park as an active civic promenade with multiple retail fronts defined by a rhythmic streetwall.

3.2.2(b) *The streetwall should generally be built to occupy 100% of a property's frontage along streets.*

The building mass occupies full frontages at both South and Hollis Street.

3.2.2(e) *Streetwalls should be designed to have the highest possible material quality and detail.*

The governing design strategy for this building is to use true natural materials that relate to the surrounding context. As such, clay brick has been selected as the primary material for the building. The brick will be detailed in a contemporary clean-line fashion with a smooth finish and matching mortar colour. Glass and wood are secondary materials that are inserted and juxtaposed with the clay brick.

## Attachment B - Design Rationale

3.2.2(f) *Streetwalls should have many windows and doors to provide 'eyes on the street' and a sense of animation and engagement.*

All glazed openings within the streetwall are clear vision glass to provide visual connection between retail spaces and pedestrian traffic. Bay windows have been introduced along South Street to maximize resident views to the park.

3.2.2(g) *Along pedestrian frontages at grade level, blank walls shall not be permitted, nor shall any mechanical or utility functions (vents, trash vestibules, propane vestibules, etc.) be permitted.*

All vents and mechanical exhaust have been allocated away from the primary streets and positioned in inconspicuous locations adjacent to the North service easement [Parcel ASE-1]. Most services will be internalized and located below grade, thus no meters will be visible. A concealed alcove near the vehicular entrance has been allocated for Natural Gas Services to hide meters and unsightly mechanical equipment.



## Attachment B - Design Rationale

### 3.2.2 BUILDING ORIENTATION & PLACEMENT

*3.2.2(a) All buildings should orient to, and be placed at, the street edge with clearly defined primary entry points that directly access the sidewalk.*

Architectural and urban design strategies are set in place to create an uninterrupted retail fabric along South Street. As such, the residential entrance has been reserved at the corner of the site. Celebrating the entrance at the building corner will also enhance and promote an increased amount of pedestrian traffic that will support and animate the site.

### 3.2.3 RETAIL USES

*3.2.3(a) All mandatory retail frontages (Map 3 of Land Use By-law) should have retail uses at-grade with a minimum 75% glazing to achieve maximum visual transparency and animation.*

See note 3.1.1(b)

*3.2.3(b) Weather protection for pedestrians through the use of well-designed awnings and canopies is required along mandatory retail frontages (Map 3) and is strongly encouraged in all other areas.*

See note 2.2(g)

*3.2.3(f) Ensure retail entrances are located at or near grade. Avoid split level, raised or sunken retail entrances. Where a changing grade along a building frontage may result in exceedingly raised or sunken entries it may be necessary to step the elevation of the main floor slab to meet the grade changes.*

An increase in grade is evident along South Street. Therefore ground floor ceiling height is maximized and the ground floor slab steps accordingly to suit the change in grade.

*3.2.3(g) Commercial signage should be well designed and of high material quality to add diversity and interest to retail streets, while not being overwhelming*

The intent is for all commercial signs are to be modest extruded type fonts attached to either the underside of bay window structures or directly on the glass curtain wall system.



## Attachment B - Design Rationale

### 3.2.4 RESIDENTIAL USES

*3.2.4(b) Residential units accessed by a common entrance and lobby may have the entrance and lobby elevated or located at grade-level, and the entrance should be clearly recognizable from the exterior through appropriate architectural treatment.*

The residential entrance and lobby at the civic corner are defined and articulated by a warm wood-clad canopy that is coupled and unified with a vertical separation screen. The building sign and civic address may be integrated within the wood-clad structure.

*3.2.4(d) Units with multiple bedrooms (2 and 3 bedroom units) should be provided that have immediately accessible outdoor amenity space. The amenity space may be at-grade or on the landscaped roof of a podium.*

All 2-bedroom units throughout the building have direct access to one, if not two private balconies and or terraces. Furthermore, a fully landscaped rooftop has been allocated for building residents.

### 3.2.5 SLOPING CONDITIONS

*3.2.5(a) Maintain active uses at-grade, related to the sidewalk, stepping with the slope. Avoid levels that are distant from grade.*

Refer to note 3.2.3(f) and Requested Variance Report.

*3.2.5(c) Provide windows, doors and other design articulation along facades; blank walls are not permitted.*

No blank walls have been situated along active pedestrian streetscapes.

## 3.3 BUILDING DESIGN

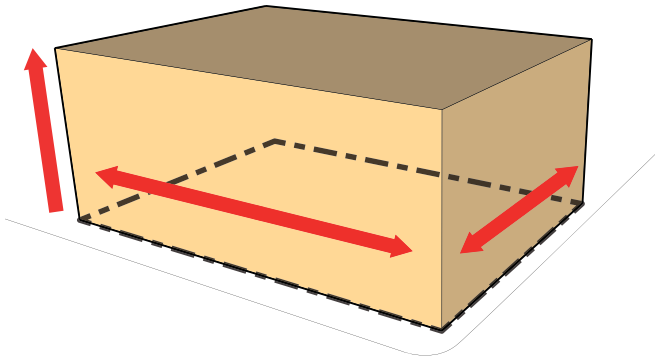
### 3.3.1 Building Articulation

The proposed building utilizes full street frontages, with a matched streetwall height at both streets as a conscious effort to retain a notion of urban continuity around the corner. Above the streetwall, the building steps back to form the uppermost level with a total building height of 21.2 metres (72 feet). By virtue of the top level stepback, generous terraces are formed, with optimal views to both the harbour and Cornwallis Park. The Penthouse Level occupies 30% of the rooftop, and houses a prime 2-bedroom unit, mechanical room, and elevator shaft equipment.

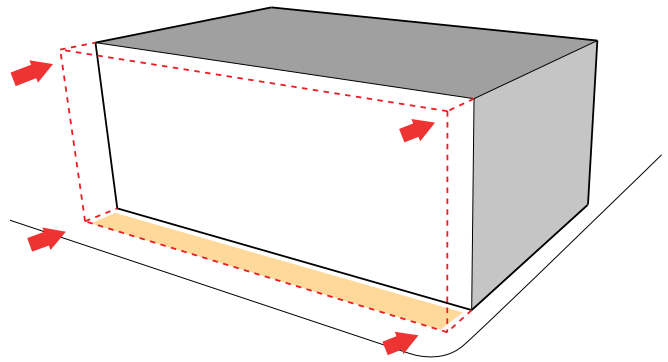
The built mass of the proposal responds and stays true to the uniform nature of brick as a primary building material. As such, the base and middle portion of the built mass (streetwall) is manipulated by a series of glazed ‘additions’ and ‘subtractions’ to establish a contemporary architectural dialogue of material depth. Since there is no building setback at the East property line (Hollis Street), the East façade establishes a series of large vertical ‘subtractions’ to create a void within the built brick mass. Window frames are then recessed within the wall-mass, creating deep window sills that express the brick material to its fullest. By contrast, the South Façade (facing South Street) includes a sequence of well-articulated bay windows that are ‘added’ to the solid brick form. The protruding bay windows and balconies are positioned in a rhythmic fashion to create vertical, narrow proportions. The bay windows govern and align with a series of corresponding ‘subtractions’ that form commercial openings at grade; resulting in a finer-grained pedestrian streetscape experience.



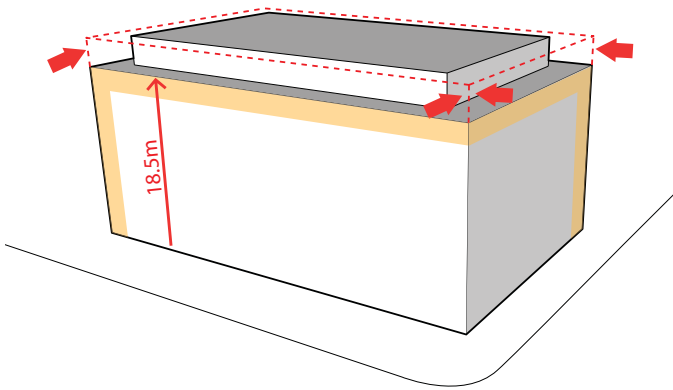
# Attachment B - Design Rationale



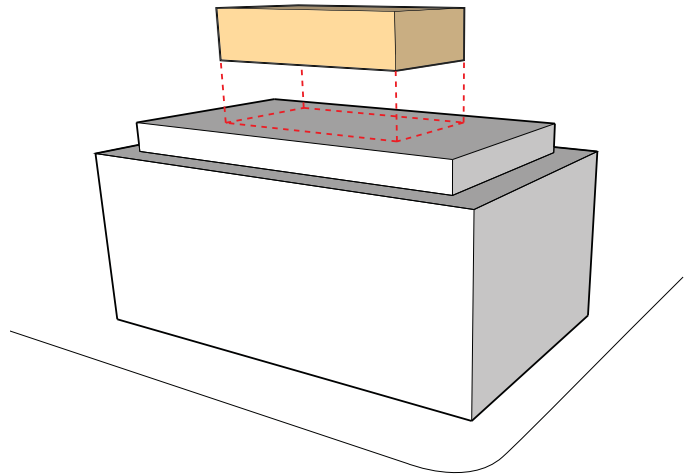
**BUILD**  
Maximize site and built volume to property lines



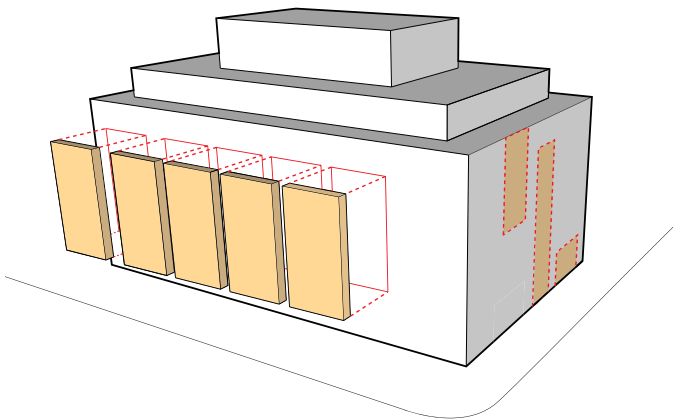
**SETBACK**  
Introduce South Street 4m Setback.



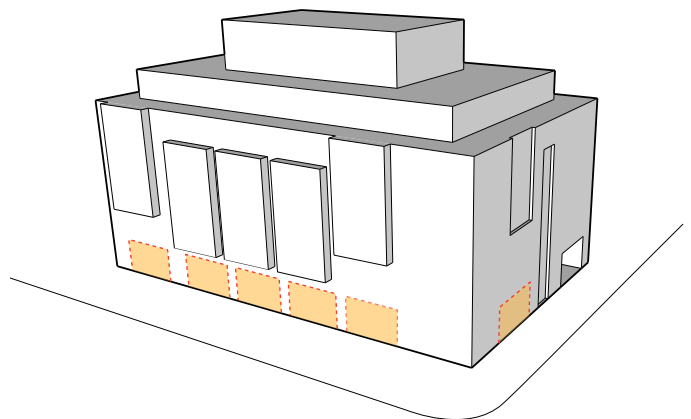
**THE STREETWALL**  
Establish top level stepbacks and create continuous streetwall height.



**PENTHOUSE**  
Add penthouse at 30% of roof area



**ADD + SUBTRACT**  
Add bay windows to built form to create streetscape rhythm and optimize park-views.  
Subtract from built form to create facade depth and continue street rhythm.



**COMMERCIAL GRADE**  
Establish commercial fabric at grade by introducing large openings

## Attachment B - Design Rationale

### 3.3.2 Materials

Clay brick and glass are the two primary building materials that characterize and define the streetwalls of the proposed building. Although brick may be regarded as a traditional material, it is designed, articulated and detailed in a contemporary manner with no use of large decorative lintels, cornices or window sills to mimic traditional civic buildings. Instead, the building celebrates the brick as a purist and 'classic' material.

All windows frames are of high quality aluminum with a matte or anodized finish. Windows within the streetwall are a charcoal coloured frame, whereas windows at above the 6th level will render matte white or light grey to give the effect of a disappearing mass towards the sky edge.

Wood cladding is utilized as an accent material throughout the building for privacy screens, landscape planters, and terrace guards. This accent material is also emphasized in the building's primary entrance canopy at the building corner.

### 3.3.3 Entrances

The primary residential entrance is situated and celebrated at the South-East corner. The design is modest, yet distinguishable due to its raised height, projection and wood cladding material. The canopy is fully integrated with a vertical screen that signifies the entrance location. The wood-clad screen and canopy would potentially house lighting, building signage and civic numbers.

### 3.3.4 Roofline & Roofscapes

The Mid-rise nature of the building (72 meters in height) will not contribute to the Halifax 'skyline'. More critically, the building by virtue of location is a back-drop to a prominent civic park, thus the building design and roofline acknowledges this significant urban context. The penthouse level takes on two forms. To the north, a square flat-roof structure encloses exit stairs and elevator shafts and other mechanical equipment. To the south, a fully glazed volume houses a 2-bedroom penthouse suite. The roofline of this glazed volume takes on a simple sloped form, which at its highest point, faces Cornwallis Park. This architectural gesture 'opens up' and embraces the adjacent park.

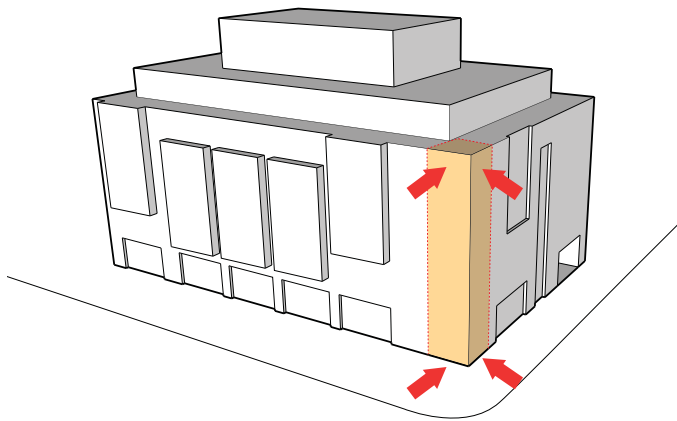
The open rooftop is fully landscaped and programed as outdoor amenity space for all building residents. Several landscape design strategies are put in place to create comfortable outdoor rooms with boundless city and park views. To mitigate the noise and visual privacy between public and private outdoor space, natural landscape buffers are integrated in the roofscape design. Furthermore, glass guards at both the penthouse and 7th level are setback from the built edge, providing space for low-maintenance perennials that add to the overall building articulation and architectural language.

### 3.4.2 CORNER SITE

#### *3.4.2(a) Provision of a change in the building massing at the corner, in relation to the streetwall.*

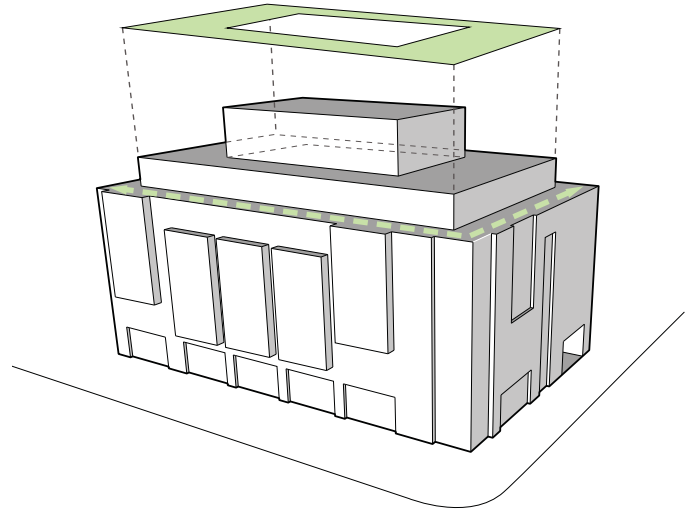
The building mass at the corner is slightly recessed to create a subtle yet strong visual prominence. The corner volume is expressed in glass from the ground floor up to the height of the streetwall. This contrasting volume of glass interjects the streetwall mass and delineates a strong civic presence.

## Attachment B - Design Rationale



### **CORNER ARTICULATION**

Recess building corner to create visual prominence



### **GREEN**

Insert programmed landscape space and perimeter greenery

### 3.5.1 VEHICULAR ACCESS, CIRCULATION, LOADING AND UTILITIES

3.5.1(a) *Locate parking underground or internal to the building (preferred), or to the rear of buildings..*

3.5.1(b) *Ensure vehicular and service access has a minimal impact on the streetscape, by minimizing the width of the frontage it occupies, and by designing integrated access portals and garages.*

The vehicular and underground parking entrance is located on Hollis street at the North East corner of the site. This optimal location is least disruptive to active pedestrian and commercial fabric at grade. Furthermore, the building design takes full advantage of the adjacent access easement for garbage pick-up and service access.

3.5.1(f) *Locate heating, venting and air conditioning vents away from public streets. Locate utility hook-ups and equipment (i.e. gas meters) away from public streets and to the sides and rear of buildings, or in underground vaults.*

All electrical and mechanical services are internalized or located below grade, thus no meters will be exposed on any street-fronts. A service room just north of the vehicular entrance has been allocated for gas servicing to hide unpleasant gas-lines and meters.

# Attachment B - Design Rationale

## 4.1 NEW DEVELOPMENTS IN HERITAGE CONTEXTS

### 4.1.2. NEW BUILDINGS IN HERITAGE CONTEXTS

The proposed development does not epitomise a false representation of neoclassicism or traditional historic architecture. Rather, the building exemplifies contemporary design strategists that relate to current culture, technology, land-use bylaws, and fundamentals of architectural proportion. The use of clay brick as a primary building material is strategically selected to relate with the existing historic context.

### 4.1.3. CONTEMPORARY DESIGN

The proposal does not display borrowed volumes from past eras of art and architecture. The design follows clean, simple site lines and built forms governed by land-use by laws and guidelines outlined the Design Manual; resulting in a built form that is appropriately scaled in relation to the immediate context.

### 4.1.4. MATERIAL PALETTE

As outlined earlier in section 3.3.2, traditional clay brick is applied as a 'classic' material yet detailed in a contemporary fashion to form and characterize the urban streetwall. By contrast, contemporary glass openings within the brick streetwall act as a sharp counter-part to the primary brick material.

### 4.1.5. PROPORTION OF PARTS

The proposed Hollis Street elevation differs from that of South street as it seeks to re-establish a proportional structure and rhythm that not only relates to the abutting heritage property, but future developments along Hollis Street. Thus, the Hollis Street facade exhibits windows of narrow proportions characteristic of nineteenth century buildings. Furthermore, vertical proportions are employed and shifted at a larger scale to form sweeps of fully glazed window walls that align with wider commercial openings at grade.

### 4.1.6. SOLIDITY VERSUS TRANSPARENCY

The design concept (refer to section 3.3) outlines a series of additions and subjections to a primary 'solid' volume characterized by traditional clay brick. The series of additions (bay windows) and subtractions (vertical window walls) can be view as modern interventions to the traditional monolithic volume through the use of contemporary glass. Both bay windows and window walls exhibit vertical proportions at a much larger scale than standard punch windows.

The South Street Facade has a greater transparency ratio to optimize both views to the park and passive solar heating. The Hollis Street elevation exhibits a higher ratio of solid brick as it transitions to the abutting heritage property which is identified by similar ratios and rhythms.

### 4.1.7. DETAILING

The proposed building does not utilize false representations of historic ornamentation such as reliefs, cornices, or large window sills. Well designed buildings have always been tied to the architectural principal of proportion and rhythm; not a modern concept, but in fact fundamental in it's architectural study and application. The facades of the proposed building have undergone a thorough analysis of balancing solid versus void, and it's resulting rhythm as it relates to the immediate context. The design significance of the building lies in the purity of this fundamental principal, thus all detailing has been left to an absolute minimum to reinforce proportional form, edges, alignments and volumes.

## Attachment B - Design Rationale

### 4.3 HERITAGE GUIDELINES FOR ABUTTING DEVELOPMENTS

#### 4.3.1. CORNICE LINE

*4.3.1 (a) Maintain the same or similar cornice height established by existing heritage buildings for the podium (building base) to create a consistent streetwall height, reinforcing the 'frame' for public streets and spaces.*

The established height of the streetwall does not align with the abutting heritage building as it contravenes with governing land-use bylaw and guiding principals set out by the Design Manual. Furthermore, the abutting 2 storey Heritage Property on Hollis Street (William Annaud House) is not part of a continuous heritage fabric such as those found on Barrington Street, it virtually stands alone. Thus a skewed streetwall datum based on a 2-storey historic building would compromise the overall urban form and jeopardize the immediate context on Hollis Street.

#### 4.3.2. RHYTHM

*4.3.2 (a) Maintain the rhythm of existing heritage buildings, generally at a fine scale, typically in 6m to 12m intervals (storefronts, individual buildings, etc.) in a vertical proportion..*

The Hollis Street facade is characterized by three bays which form large openings at grade, and ultimately govern an architectural rhythm throughout the facade. The established bays are similar to that of the established commercial opening of the abutting heritage property.

*4.3.2 (c) Where appropriate for consistency, provide retail bays or frontages at the same rhythm.*

The openings at grade are similar in width of that to the abutting heritage property's single storey commercial opening.

*4.3.2 (d) Rhythm is of primary importance in the base of new buildings abutting heritage buildings, but some reference to the rhythm may be desirable above the cornice line as well.*

Although the existing cornice line falls well below the established streetwall datum as set out by the land-use bylaw, the established rhythm is carried throughout the Hollis Street facade by aligning window openings with openings at grade. This systematic approach of alignment and rhythm is also evident in the abutting heritage property facade.

#### 4.3.3. GRADE LEVEL HEIGHT AND ARTICULATION

*4.3.3 (a) Maintain the same or similar height of the first storey of new buildings to the first storey datum line of heritage buildings.*

The heights of each opening at grade is very similar if not the same as the abutting heritage property. [refer to elevation on page 15]

*4.3.3 (b) Maintain other heights and proportions in the first storey...*

The following heights and proportions coincide with the abutting heritage property: sign band height, use at grade (commercial), and setback entries.

# Attachment B - Design Rationale

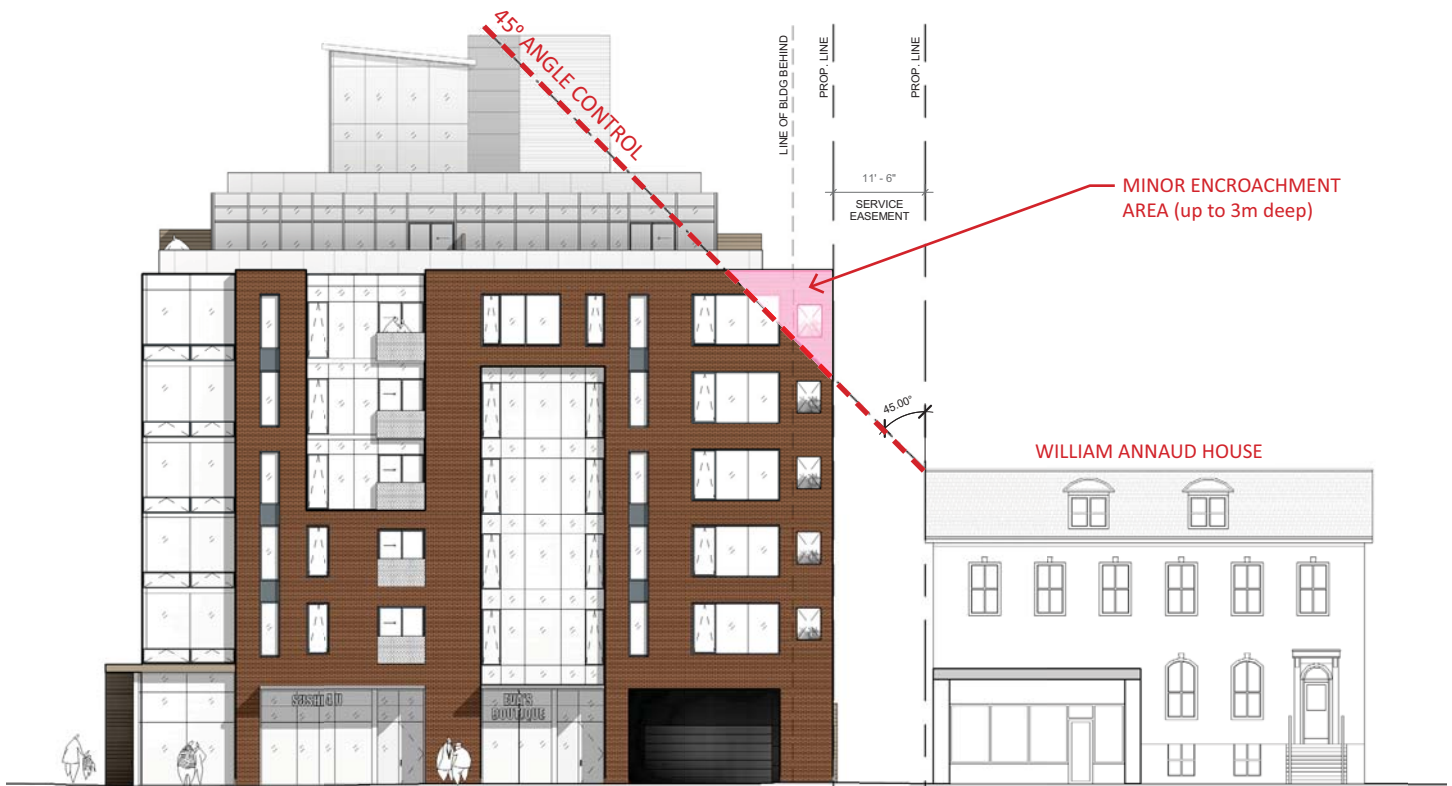
## 4.3.4. HEIGHT TRANSITION

4.3.4. (a) Step back the streetwall of new buildings that are taller than the heritage building to an approximate 45 degree angle plane. This angle plane affects the form of the new building only to the depth of the upper storey stepback plane (i.e. the front-most 3 metres of depth of the building). The angle plane originates at the outside edge of the heritage building and at a height equal to the highest point of the habitable portion of the heritage building....

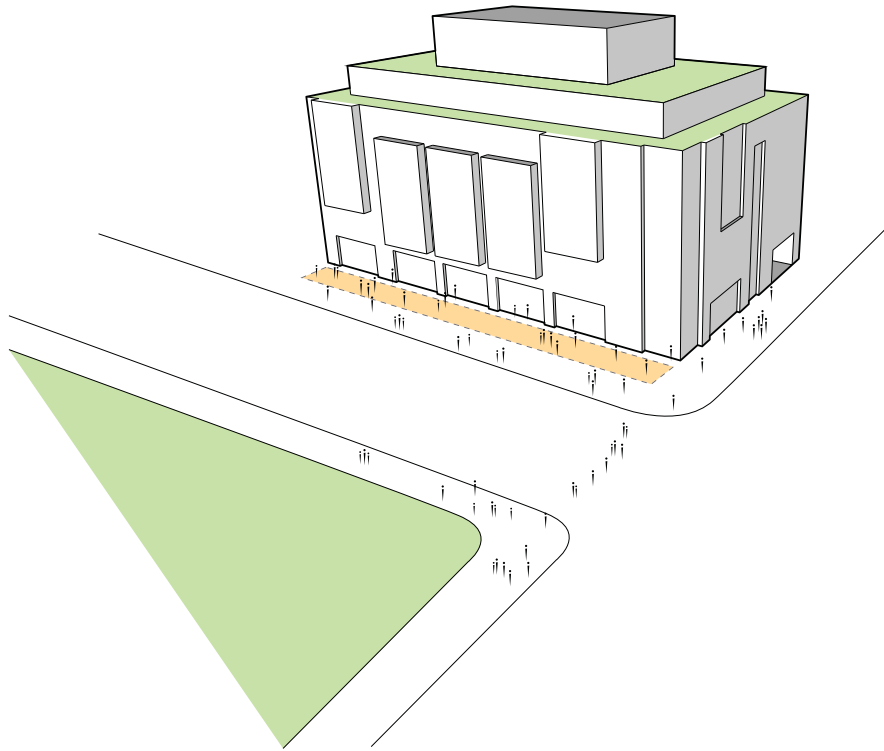
The subject property borders a designated heritage property known as William Annaud House (1226 Hollis Street). Applying a 45 degree angle plane based on the guiding principal above has minimal impact on the proposed building do to the following parameters:

- A service easement exists between the subject property and the heritage property, which naturally creates a 11.5 foot spacial buffer between the heritage building and the proposed building when observed from Hollis Street.
- The proposed building design conforms to LUB requirements and the Design Manual guides whereby the upper-storey stepback at Hollis street (12ft) exceeds the minimum requirement. In addition, the building height does not exceed the maximum parameter; resulting in an appropriately scaled building that does not 'tower-over' the adjacent low-rise heritage building.

The resulting encroachment into the angle plan can be considered minor (see below), and does not merit altering the building form as it contravenes several building design strategies and general urban design principals. Furthermore, the subject site is designated as a Prominent Civic Frontage Site (Map-1 of the Design Manual), thus any compromises to the building's form, proportions, and architectural datums may undermine its governing civic presence.



## Attachment B - Design Rationale



## CONCLUSION

It is evident by the architectural design strategies described above that the proposed development complies with downtown Halifax's Land Use By-Law and Design Manual. (Minor Variances are outlined in the enclosed Requested Variance Report) . As one of the first urban renewal projects within the immediate context, the proposal will trigger new active streetscapes that will animate and engage the civic site through articulated building design and commercial programming at grade. The building also sets a precedent for strong built urban form that begins to 'frame-in' Cornwallis Park.

We thank you for considering this application and look forward to working with HRM staff and the Design Review Committee in the initiation of this exciting project.

### Original Signed

Jacob JeBailey, Architect  
RAIC, NSAA, OAA, MArch, BEDS

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SOUTH & HOLLIS MIXED USE DEVELOPMENT  
REQUESTED VARIANCES



PRESENTED BY WM FARES GROUP & REIGN ARCHITECTS

12 JANUARY 2015



## Attachment C - Requested Variances

A total of 3 variances are requested in conjunction with Section 3.6 of the Land-Use ByLaw Design Manual (Schedule S-1). Rationales for each variance are listed below.

### 3.6.3 STREETWALL HEIGHT VARIANCE

*3.6.3(a) the streetwall height is consistent with the objectives and guidelines of the Design Manual; and*

The proposed streetwall height along South Street is below the maximum permitted streetwall height and is consistent with the LUB and Design Manual Guidelines, as are all upper storey setbacks.

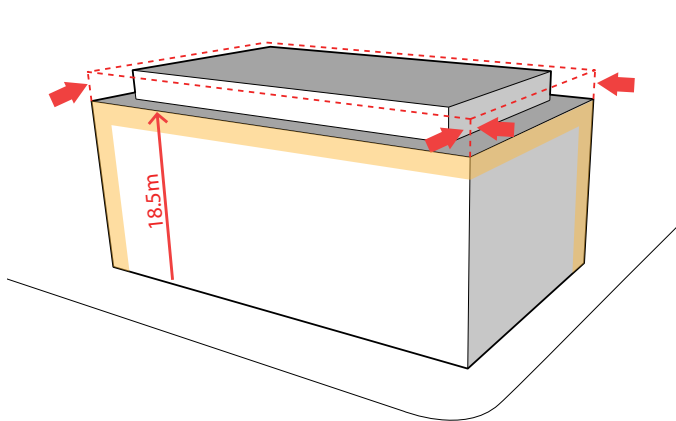
The massing at level 700 steps-back from the streetwall edge as governed by the LUB and Design Manual; giving yield to private landscaped terraces. Glass guards for open terraces are also set back from the top edge of the brick parapet to give room for perimeter landscaping. Therefore the top of streetwall is more intuitively perceived at the height of the brick parapet as opposed to the top of the guard. As such, the requested streetwall height variance on Hollis Street is arguably observed at 41 inches above the permitted maximum. [Refer to elevations below]

*3.6.3(b) the modification is for a corner element that is used to join streetwalls of differing heights; or*

A glass volume is expressed at the building corner to celebrate and create a contemporary civic prominence. Refer to Section 3.4.2 of the Design Rationale

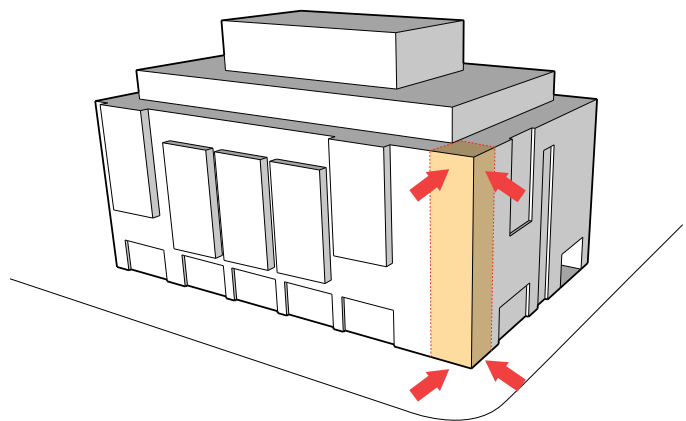
*3.6.3(d) where a landmark building element is called for pursuant to the Design Manual.*

The subject site is designated as a Prominent Civic Corner (Map 1 of the Design manual). Thus overall architectural form, massing and proportions merits significant visual governance. The design intent is to establish a datum of streetwall height on both streets to balance the overall built form as it is viewed from other landmark sites such as Cornwallis Park, VIA Rail Station and the Westin Hotel. The streetwall datum has been established by the average street grade along South Street and carried through around the corner to Hollis Street. Since a significant change in grade is exhibited along South Street, the established datum line sits higher than the lower differing streetwall height on Hollis Street. [refer to elevations below]



#### **THE STREETWALL**

Establish top level setbacks and create continuous streetwall height.

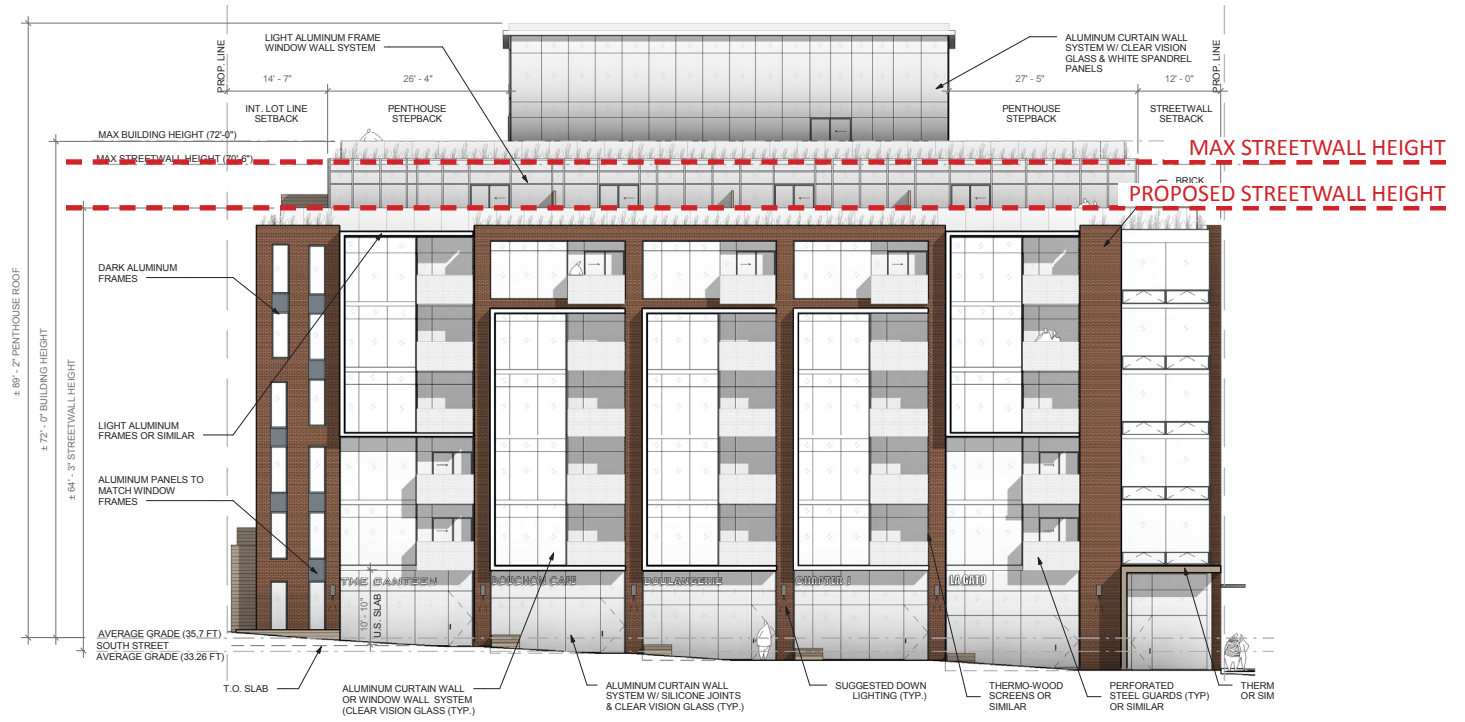


#### **CORNER ARTICULATION**

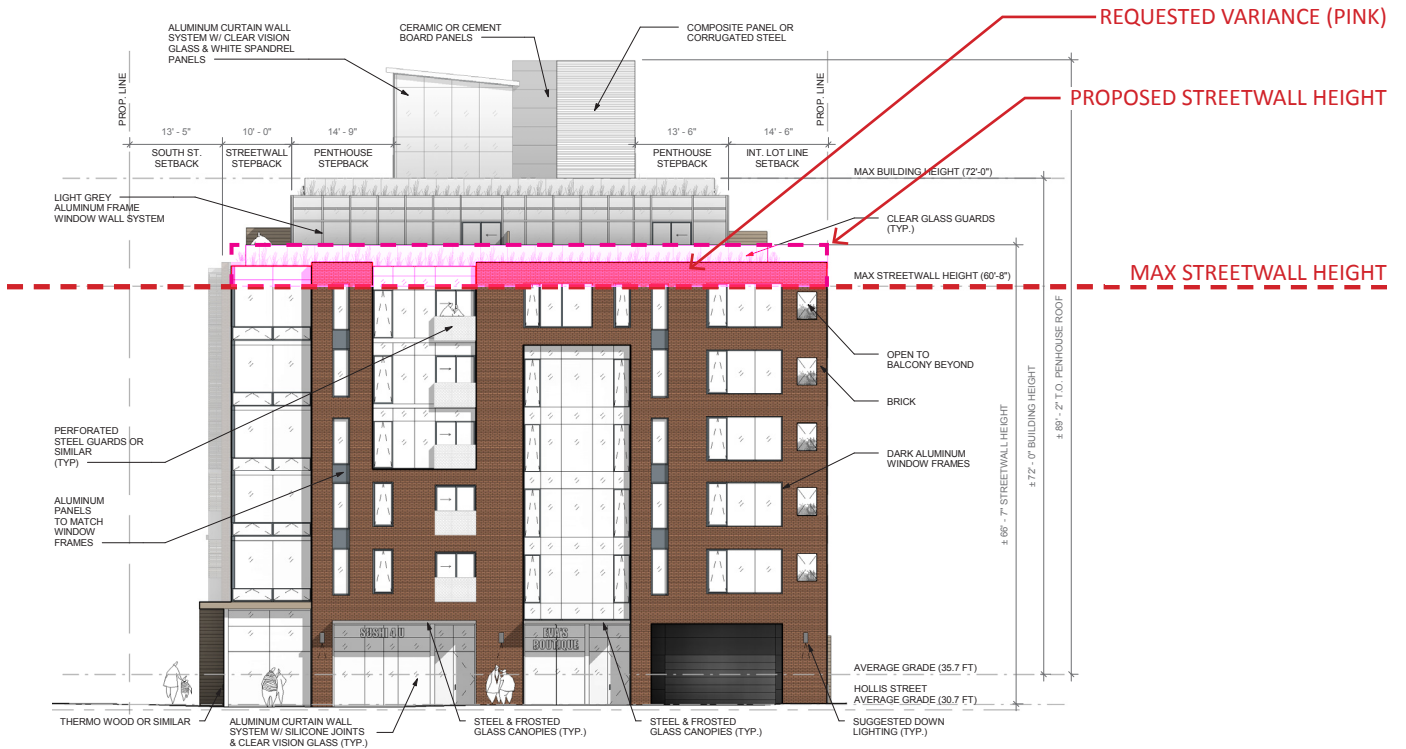
Recess building corner to create visual prominence

# Attachment C - Requested Variances

## SOUTH STREET ELEVATION



## HOLLIS STREET ELEVATION



## Attachment C - Requested Variances

### 3.6.12 LANDSCAPE OPEN SPACE VARIANCE

*3.6.12(a) The landscaped open space to be provided is consistent with the objectives and guidelines of the Design Manual;*

The proposed building complies with all general requirements and guides set out by the Design Manual. Refer to enclosed Design Rational Report.

*3.6.12(b) The modification does not exceed 10% of the requirement*

7628 square feet of open landscape area is required by the LUB for proposed 63 unit building. The design has allocated a total of 3002 square feet of open space at grade, and a total of 4226 square feet of communal open amenity space at the penthouse level; resulting in a gross open landscape area of 7228 square feet (9.45% of the required 7628 square feet). [Refer to enclosed architectural drawings and key plan diagram]

The proposed open space falls within the 10% permitted variance, and holds significant merit considering the site's proximity to Cornwallis Park.

## Attachment C - Requested Variances

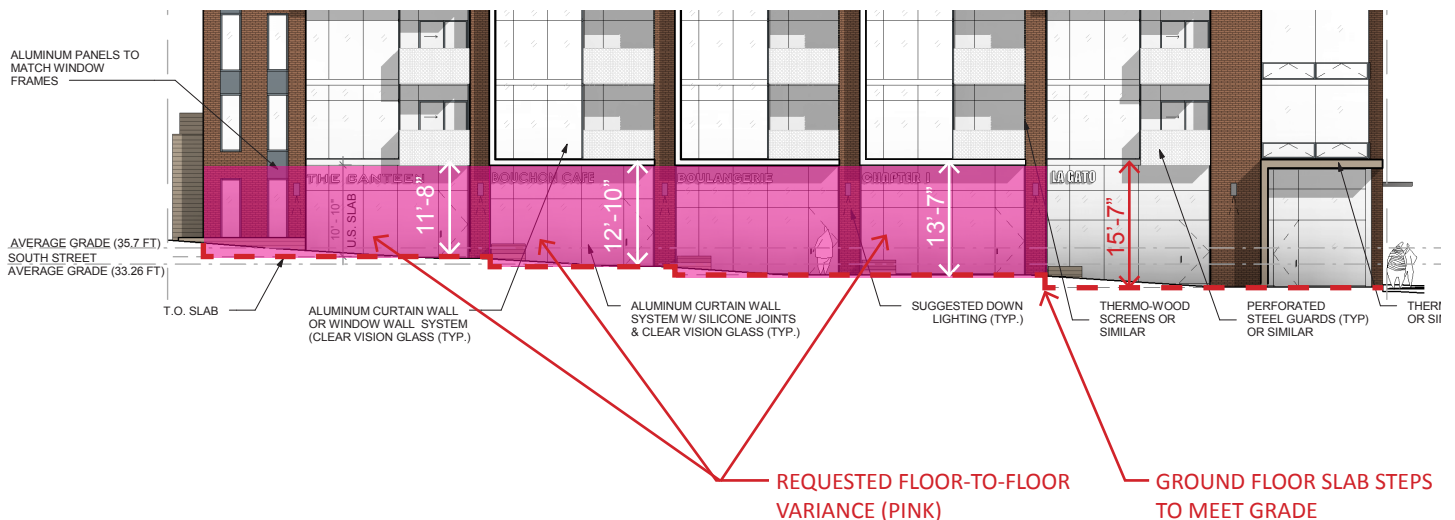
### 3.6.15 LAND USES AT GRADE VARIANCE (GROUND FLOOR CEILING HEIGHT)

The minimum floor-to-floor height for the ground floor of a building having access at the streetline or Transportation Reserve may be varied by Site Plan Approval where:

- (a) the proposed floor-to-floor height of the ground floor is consistent with the objectives and guidelines of the Design Manual; and
- (b) the proposed floor-to-floor height of the ground floor does not result in a sunken ground floor condition; and
- (e) in the case of a new building or an addition to an existing building being proposed along a sloping street(s), the site of the proposed new building or the proposed addition to an existing building is constrained by sloping conditions to such a degree that it becomes unfeasible to properly step up or step down the floor plate of the building to meet the slope and would thus result in a ground floor floor to-floor height at its highest point that would be impractical; or,

The ground floor ceiling height has been maximized in relation to the change in grade, maximum building height constraints, and feasible floor-to-floor residential ceiling heights. At its highest point, the ground floor-to-floor height reaches 15'-7" which conforms with the LUB and the Design Manual.[see below]

Due to the grade change along South Street, the ground floor slab steps to meet sidewalk elevations to maintain active permeable transitions from the public realm into retail spaces. As a result, the ground floor-to-floor height at the West-most retail bay reaches 11'-8" (approximately 3 feet below the required minimum). Floor to-floor heights and site grading will be investigated in further detail upon design development to minimize any change or significant decrease in ceiling heights at grade.



September 15, 2014

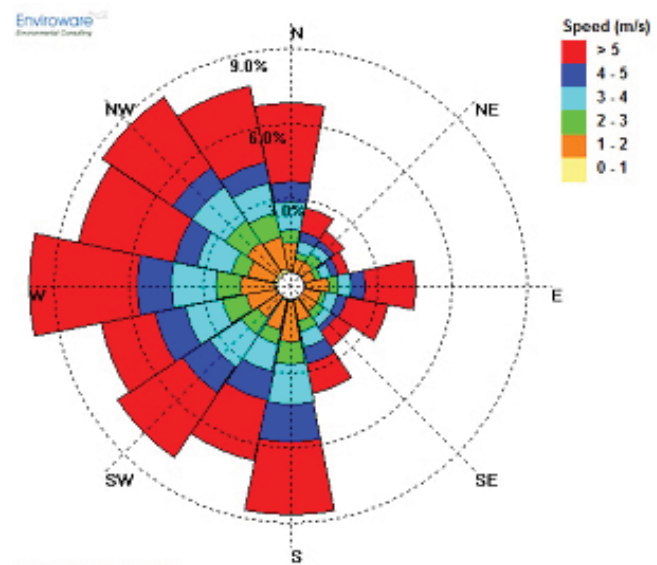
Cesar Saleh  
VP Planning and Design  
W.M. Fares Group  
3480 Joseph Howe Drive  
Halifax, NS B3L 4H7

## RE: South and Hollis Proposed Development Wind Impact Qualitative Assessment

Dear Cesar,

The 9-storey proposed development for W.M. Fares Group is located at the intersection of South Street and Hollis Street. This parcel represents approximately one-sixteenth of what is a double length city block. To the east of the site is the 12-storey Westin Hotel. North of the site are several mixed-use commercial buildings which vary in height from 3 to 6-storeys. Immediately west is a 3-storey multi-unit residential building. Of particular focus to this assessment is Cornwallis Park, located across the street to the south.

The following assessment looks to interpret the probable impacts to existing wind speed intensity and turbulence on surrounding properties and sidewalks as a direct result of this development. To this end, wind data recorded at the local Shearwater Airport between 1953 and 2000 was assembled and analyzed using Windrose Pro 2.3 to understand the intensity, frequency, and direction of winds at the proposed site. The resulting diagram (Fig. 1) shows that the highest and most frequent wind speeds come **from** the west and south. During fall and winter months wind primarily blows from the north-west to west. Throughout the spring and summer south and south-westerly winds prevail. The relative distribution of higher wind speeds are somewhat constant from the north, north-west, and south-west. High winds from the north-east, east, and south-east are substantially infrequent when compared to other directions. Fig. 2 illustrates these implications for the given site.



WindRose PRO

Figure 1. Wind Rose for Shearwater Airport.

Diagram shows winds in the FROM direction.

The proposed development replaces a row of mixed-use buildings, most which were destroyed by fire. Most of the site has been cleared since 2011. The proposed development neighbours a wide range of different building heights and uses. The downtown of Halifax has recently enjoyed an increase in buildings of mixed use and greater density without serious wind impacts.

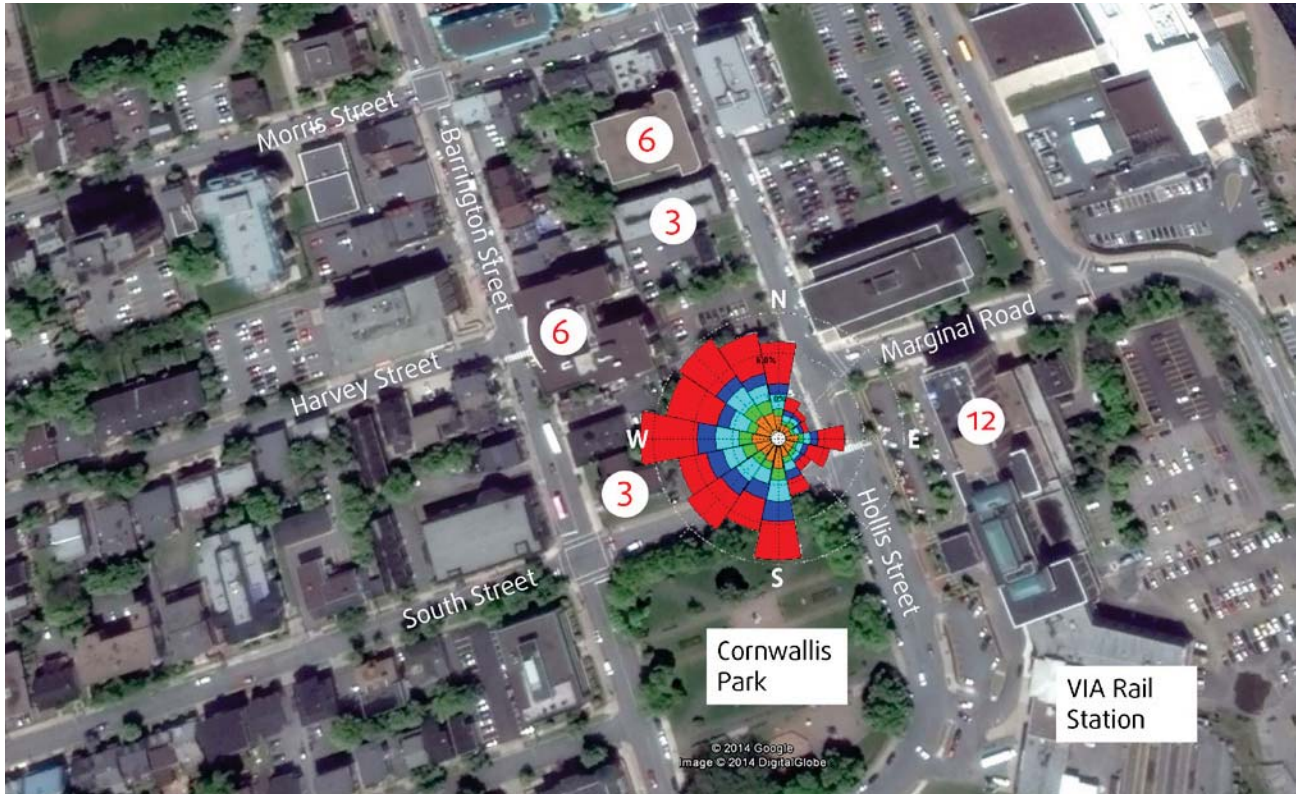


Figure 2. Wind Rose overlain on top of the proposed development site. Red numbers denote building storeys.

**Urban Windbreak Impacts**

As shown in Fig. 2 the new building will impact sidewalk conditions differently at different times of the year. In the winter, South Street has some alignment with wind direction, and in the summer South Street and the sidewalk fronting the proposed will be in the upwind location (Fig. 3).

Wake zones for zero porosity structures can extend 8-30 times the height of a structure. A 9-storey building can generate increased wind speeds between 215-810 metres on the lee side (see Fig. 3). Beyond the wake zone, there is typically more turbulence and eddies as a result of more turbulent air.

Fronting the study site is Cornwallis Park, to the south. Winter gusts and eddies may be noted in Cornwallis Park as a result of this development, but this impact may be

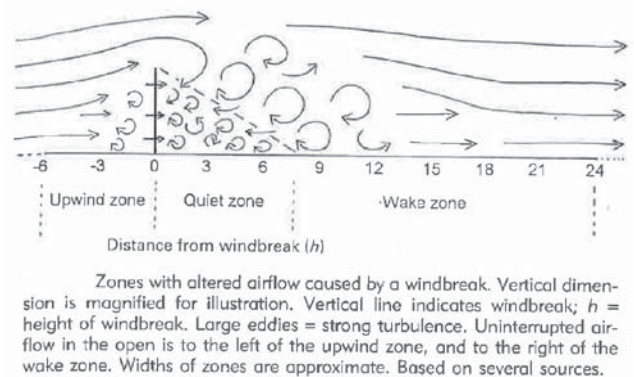
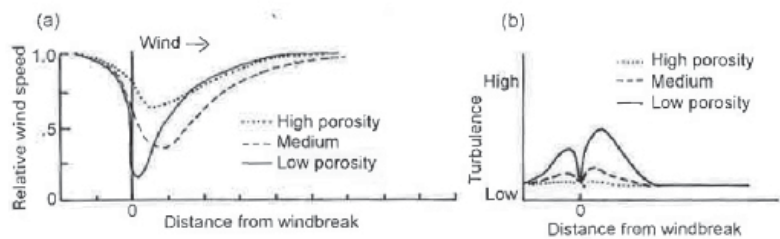


Figure 3. Windbreak Diagram

somewhat mitigated by the mature trees that edge the park. However, as deciduous trees their buffering ability during this time of year will be diminished (see Figure 3). On the north side of this development (in the upwind zone), winter winds may become reduced by the variation in roof heights of surrounding buildings before they reach the proposed development. This will further mitigate the Wake zone impacts. Since the prevailing winds in the winter primarily come from the northwest and west (Fig 5), the impacts of turbulent gusts on Cornwallis Park will be relatively infrequent except when the wind comes from the north or north-east. This occurs less than 10% of the time.

In the summer, the wind comes from the south-west most of the time which will increase wind speeds marginally at the intersection of Hollis Street and Marginal Road. The Hollis Street sidewalk along the proposed development will be within the Quiet zone of summer winds. The north winds in the summer occur less than 6% of the time so we anticipate very little wind impact on Cornwallis Park in the summer as a result of this development.



Effect of windbreak porosity on streamline and turbulent airflows. (a) Streamline airflow based on treebelts of different foliage densities; wind measurements at 1.4 m height. From Heisler & DeWalle (1988) with permission of Elsevier Science Publishers. (b) Generalized expected turbulence pattern based on Robinette (1972), Rosenberg et al. (1983), Heisler & DeWalle (1988), McNaughton (1988).

**Figure 4.** Porosity Diagram

While wind turbulence is generated by structures on the lee side, wind speed is reduced. Low porous or no porous structures such as buildings will reduce wind speeds immediately adjacent to the structure on the windward side (Fig. 4). Wind speed is also reduced on the leeward side, but generally reaches original approach speeds at an average distance of four times the structure height.

### COMFA Model (Brown and Gillespie, 1995)

Dr. Robert Brown of the University of Guelph developed the COMFA model to model human thermal comfort as a result of a number of variables including wind speed. Human thermal comfort is more pronounced during low-activity situations like sitting than during high-activity situations like running. The model is explained in the paper by Brown and LeBlanc (2003). Mr. LeBlanc was also the co-author with Dr. Brown in the 2008 ed. "Landscape Architectural Graphic Standards", Microclimate chapter. This model is the basis for the theoretical assessment of human thermal comfort changes as a result of the building explained below.

### Seasonal Wind Impacts

Looking at the seasonal wind impacts (Fig. 5), in the winter the northwest prevailing winds are the dominant occurrence. Approximately 48% of all winds come from the northwest. Winter winds are also stronger than those in the summer, with around fifteen percent of all winds reaching speeds above 29 kph. The proposed development will create a 9-storey upwind zone causing a larger wake zone spreading across the Cornwallis Park. It should be noted that mature deciduous trees edge this open space and will provide some mitigating effects at the ground level. Street trees proposed along South Street will also offer some mitigation by extending the Quiet zone and buffering some of the effects of the Wake zone.

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Shearwater, NS. 1953-2000

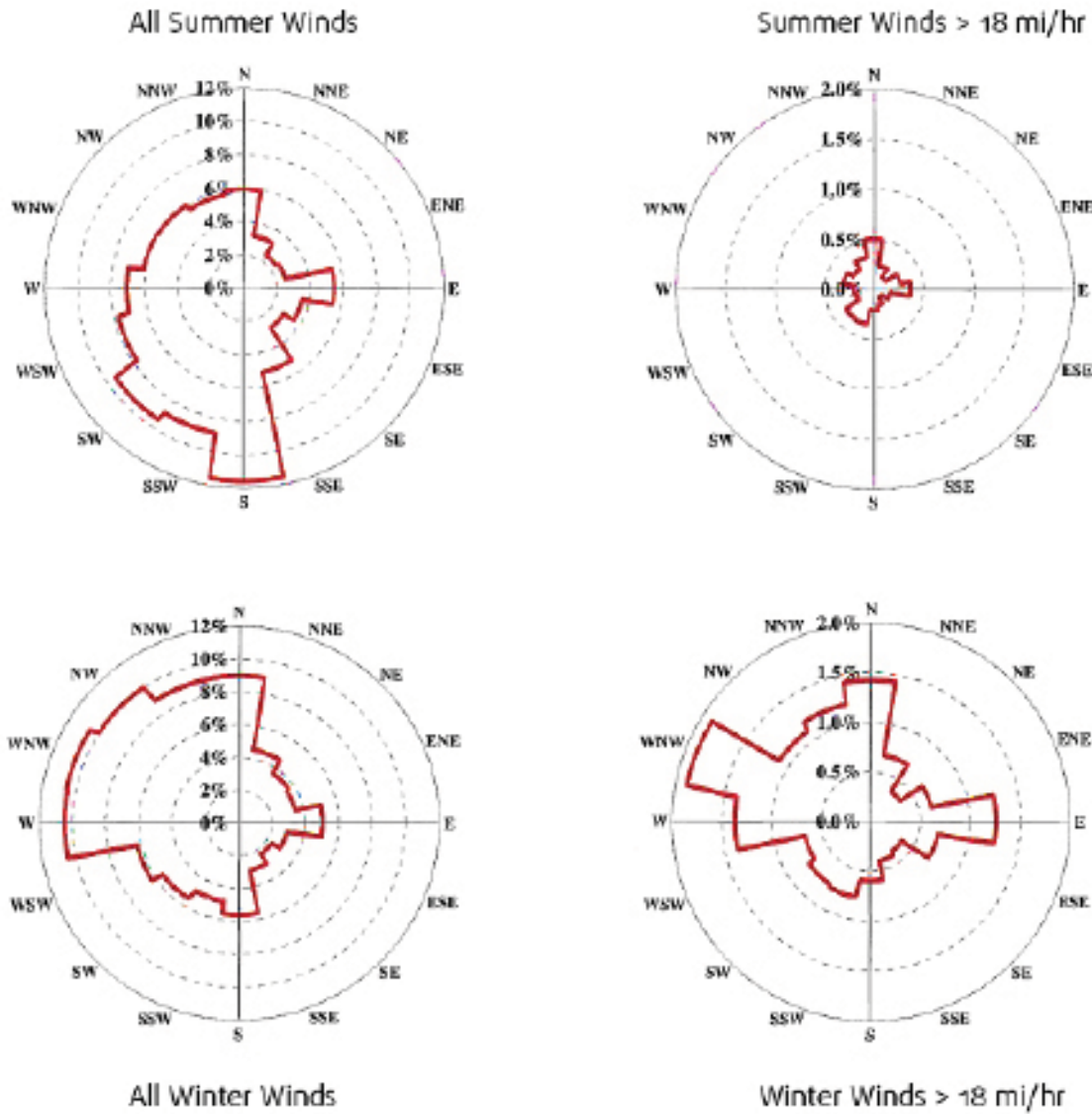


Figure 5. Seasonal Wind Direction for Shearwater Airport

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Changes in wind speed as a result of buildings vary depending on wind direction and building morphology. On street sides of the proposed building, ‘streamlines’ can occur where the wind is accelerated through the



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#### Summary

This proposed building will generally add to the building height variety of existing surrounding buildings. The 9-storey building is not anticipated to have any significant change in human thermal comfort for a person sitting, standing, walking or running within the anticipated wake zone of the building. With the prevailing winds in the winter from the northwest and west, the impacts of turbulent gusts on Cornwallis Park will be relatively infrequent except when the wind comes from the north or north-east (this occurs less than 10% of the time).. The variations in building heights in the winter Upwind zone, and the mature and proposed street trees to the south will provide wind mitigation, buffering the impacts in the park.

If you have any questions, please contact me at your convenience.

Sincerely,

Original Signed

Robert LeBlanc, President  
Ekistics Planning & Design

September 15, 2014

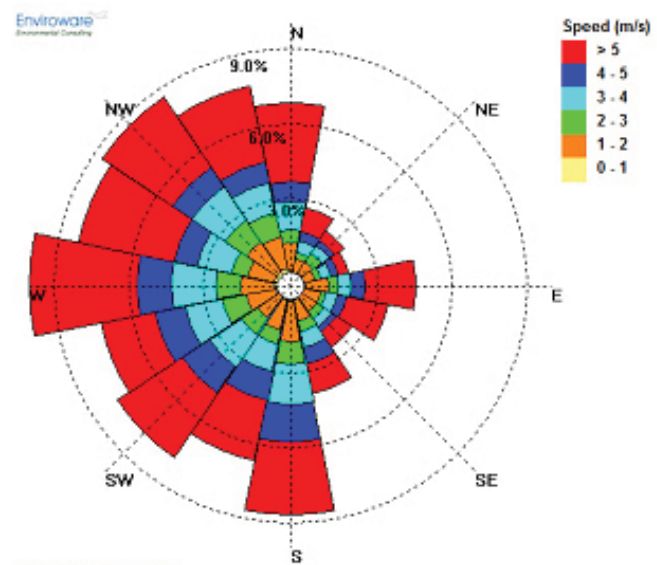
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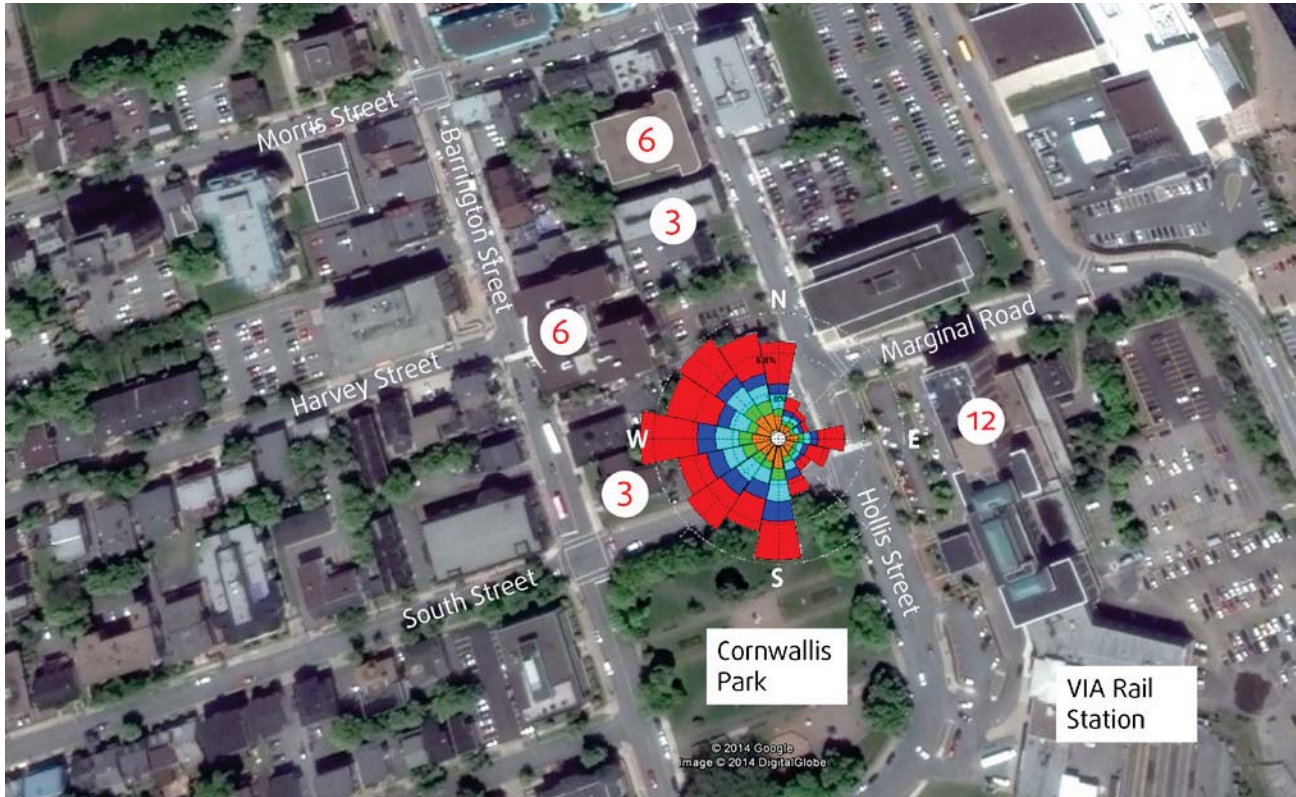


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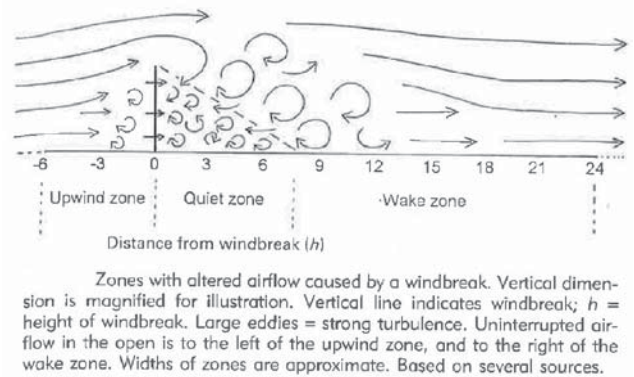
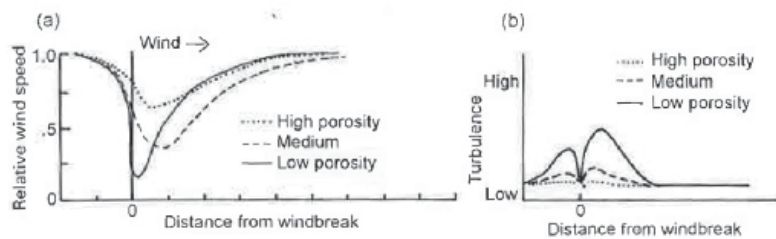


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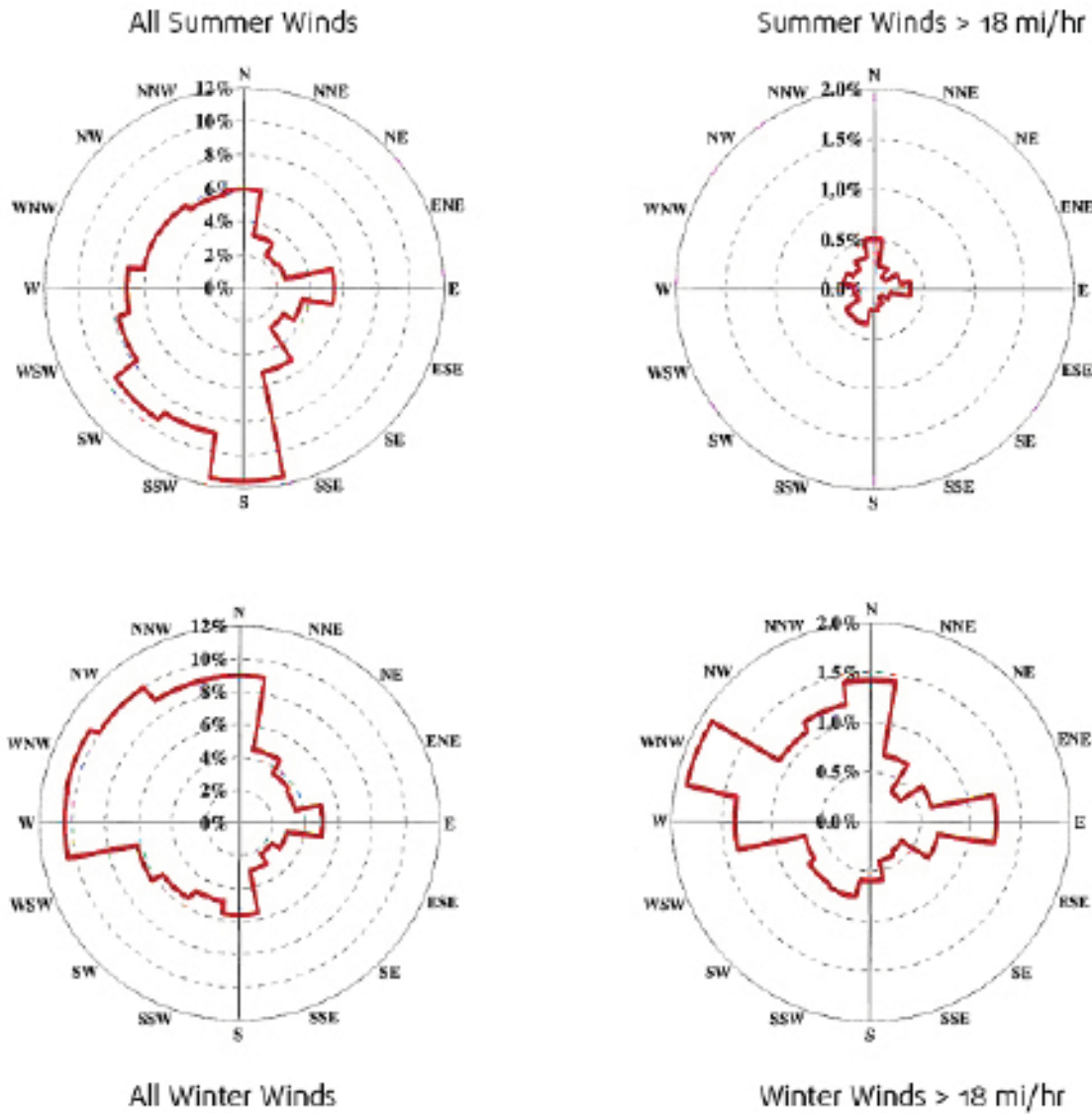


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If you have any questions, please contact me at your convenience.

Sincerely,

Original Signed

Robert LeBlanc, President  
Ekistics Planning & Design

## Attachment E - Heritage Inventory Sheet



Photograph (front elevation)

Building Classification: Registered Building



|                   |                           |
|-------------------|---------------------------|
| Building No.      | 84                        |
| Civic Address     | 1226 Hollis Street        |
| Building Name     | Hon. William Annand House |
| Construction Date | 1870-1871                 |

|             |                                  |
|-------------|----------------------------------|
| Researcher: | Colette Bishop-Greene            |
| Date:       | December 30 <sup>th</sup> , 2011 |

**Architectural Comments:**

The Honourable William Annand House is a Late Victorian Plain building with elements of the Italianate style of architecture. It is a 2½ storey double house of brick construction with stuccoed façades, a truncated gable roof with returned eaves, and two dormers on the front façade. The south side of this double house has been converted to a commercial storefront requiring the first storey windows and door to be removed. The houses were laid out in the side hall plan, 6 bays wide, and are deep from front to back. Italianate influences can be seen in the segmental arched dormers, a modest roof overhang, and a cornice decorated with dentils.

The first storey round-headed windows are vertically proportioned two-over-two sash windows with sandstone lug sills and keyed segmental arches. On the second storey, the vertically proportioned rectangular windows are symmetrical with keyed sandstone surrounds. The side windows are similar in dimension and style, but have semi-circular lintels. The main entrance is surrounded by pilasters, large decorative brackets supporting an entablature with dentils, and has a semi-circular transom window over the door.

The Honourable William Annand House is in excellent physical condition. There is a large 2 ½ storey rear addition on the north half of the building creating an ell shape which has a mansard roof and decorative cornice. Cladding and windows on the addition are similar in dimensions and style to the original house. Overall, the addition maintains the style of the original building.

## Attachment E - Heritage Inventory Sheet



The open space behind the building is paved and used as a parking lot. Although there are no remnants of prior use (perhaps as a garden) or other built structures, documents suggest that such features did once exist. According to a 1986 Inventory Site Form, ancillary buildings (a brick ell, an ice house, a coach house, and stables) occupied most of the property between 1900-1914.

**Historical Associations:**

Hon. William Annand House is valued for its historical associations with architect Henry Peters and other notable occupants. Henry Peters came from Quebec with fellow architect George Blaiklock to build the Wellington Barracks. Peters remained in Halifax and built St. Matthew’s Church, the Union Bank, and Trinity Garrison Church, to name a few. He built the Annand House in 1870-1871 and resided here until 1895.

The Hon. William Annand occupied the north half of the house from 1870-1875 and travelled to London, England as Agent General for Canada. He returned in 1885 and lived in the house until his death in 1887. Annand was respected and known for his political influence in Nova Scotia. He was a member of the Legislative Assembly (MLA), the Provincial Treasurer, and the President of the Executive Council (Premier 1867-1875). He was also the creator of the “Morning Chronicle” and editor of the “Nova Scotian”.

Henry Pryor also was a tenant of the north portion of the house from 1875-1888. Pryor was a member of the Queen’s Council, Justice of the Peace, Stipendiary Magistrate, and the former Mayor of Halifax.

Another notable tenant was C.G. Oland, manager of the Keith Brewery. He rented the house briefly before it was sold to the wife of Frederick Annand, brother to Hon. William Annand. The property remained in her estate until 1940.

Hon. William Annand House has also been known as Henry Peters House, Anderson House, and Ritcey House. The north portion of the building was used as a lodging house (Ritcey House) for approximately 20 years and served as an annex for Ostend House. When Max Pascal purchased the property in 1962, the two portions of the building (north and south) were joined.

**Contextual Building Comments:**

Hon. William Annand House is an asset to the surrounding area and proposed district. During the time of construction, the double house was compatible with the elaborate houses on the south end of Hollis Street. Even with the storefront addition, it is one of the best restored buildings in that area. The building maintains the area’s architectural and heritage character.

|                          |                     |
|--------------------------|---------------------|
| <b>Present Owner(s):</b> | The Hardman Group   |
| <b>Address:</b>          | 1226 Hollis Street  |
|                          | Halifax, NS B3J 1T6 |

|                           |                    |
|---------------------------|--------------------|
| <b>Original Owner(s):</b> | Henry Peters       |
| <b>Occupation:</b>        | Architect, Builder |



## Attachment E - Heritage Inventory Sheet



|                   |  |
|-------------------|--|
| Year Built:       | 1870-1871  |
| Factual/Estimate? | Factual  |
| Sources:          | City Directories (Nova Scotia Archives and Records Management) |

|              |              |
|--------------|--------------|
| Builder:     | Henry Peters |
| Present Use: | Commercial   |

**History of Ownership: List includes north and south houses**

| OWNER                    | FROM: TO:                      | OCCUPATION  | BOOK • PAGE                  |
|--------------------------|--------------------------------|---|------------------------------|
| Henry Peters & executors | 1864-1895 (S)<br>1864-1900 (N) | Architect, Builder  | Bk. 143-664<br>Bk. 151-496   |
| Charlotte Annand         | 1895-1914 (S)                  | Wife of F.W. Annand                                       | Bk. 343-101                  |
| Mary A. Anderson         | 1895-1912 (N)                  | Wife of W.C. Anderson                                     | Bk. 308-327                  |
| Margaret Willis          | 1912-1913 (N)                  | Widow   | Bk. 420-748                  |
| Montreal Trust           | 1914-1940 (S)                  | Trustee for C. Annand Estate                              | Bk. 809-121                  |
| Arthur Boutillier        | 1913-1921 (N)                  | Fish Merchant   | Bk. 428-202                  |
| Howard Wilbert Ritcey    | 1921-1942 (N)                  | Hotel Proprietor, Vice President<br>of Ritcey Wholesalers | Bk. 536-730                  |
| Priscilla Stevens        | 1940-1952 (S)                  | Not Listed  | Bk. 810-255                  |
| Adolphe & Irme Michils   | 1942-1956 (N)                  | Restaurateur  | Bk. 844-397                  |
| Kathleen M. Malay        | 1952-1955 (S)                  | Not Listed  | Bk. 1156-725                 |
| George William Hubley    | 1955-1962 (S)                  | Merchant, Pharmacist                                      | Bk. 1349-791                 |
| Frank Hum                | 1956-1962 (N)                  | Restaurateur  | Bk. 1422-392                 |
| Max Pascal               | 1962-1981<br>(N&S)             | Real Estate Executive                                     | Bk. 1830-138<br>Bk. 1828-529 |
| The Hardman Group        | 1981-present<br>(N&S)          | Property Management                                       | Bk. 3511-1                   |