

HALIFAX REGIONAL MUNICIPALITY

HALIFAX REGIONAL COUNCIL MINUTES June 25, 2002

PRESENT:

Mayor Peter Kelly
Deputy Mayor Robert Harvey
Councillors: Steve Streach
Gary Hines
Keith Colwell
Ron Cooper
Harry McInroy
Brian Warshick
Condo Sarto
Bruce Hetherington
Jim Smith
John Cunningham
Jerry Blumenthal
Dawn Sloane
Sue Uteck
Sheila Fougere
Russell Walker
Diana Whalen
Linda Mosher
Stephen Adams
Brad Johns
Len Goucher
Reg Rankin
Gary Meade

STAFF:

Mr. George McLellan, Chief Administrative Officer
Mr. Wayne Anstey, Municipal Solicitor
Ms. Vi Carmichael, Municipal Clerk
Ms. Julia Horncastle, Assistant Municipal Clerk

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1. **INVOCATION**

The meeting was called to order at 6:00 p.m. with the invocation being led by Councillor Colwell.

2. **PROCLAMATIONS - NONE**

3. **APPROVAL OF MINUTES - June 11, 2002**

MOVED by Councillor Hetherington, seconded by Councillor Blumenthal, that the minutes of June 11, 2002 be approved as circulated. **MOTION PUT AND PASSED UNANIMOUSLY.**

4. **APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS**

Deletions

Item 11.1.1 - Halifax Diamondman Quadrathon Referral of Grant Request

Additions

- 13.1 Councillor Hetherington - Information Item report "Municipal Authority to address landscaping issues under Dangerous and Unsightly Premises Legislation"
- 13.2 Information Report Theodore Tugboat
- 13.3 Membership Selection Committee
- 13.4 Committee of the Whole Recommendation re: Biodegradable Bags
- 13.5 Legal Matter - Settlement of Claim
- 13.6 Legal Matter - Settlement of Claim
- 13.7 Legal Matter - Downtown Dartmouth Development Corporation

Councillor McInroy requested item 11.3.1, MacPass Acquisition and Token Purchases be deleted.

Councillor Walker requested information item entitled "Control of Wild Cats" be brought forward to the Regular July 2nd Council agenda.

Councillor Blumenthal requested a report for the July 2nd Regional Council session on Contract for HRM Lawns.

Councillor Sarto requested item 11.2.8 - Grand Parade Electrical Upgrade - Phase II - Lighting be moved forward on the agenda to be addressed following item #7.

Council agreed to move item #8, Consideration of Deferred Business to the end of the agenda to be addressed following item 11.3.

MOVED by Councillor Hetherington, seconded by Councillor Sarto, that the Order of Business, as amended, be approved. MOTION PUT AND PASSED UNANIMOUSLY.

5. **BUSINESS ARISING OUT OF THE MINUTES - NONE**

6. **MOTIONS OF RECONSIDERATION - NONE**

7. **MOTIONS OF RESCISSION - NONE**

Council had agreed under the approval of the Order of Business to bring item 11.2.8 forward to be addressed at this time.

11.2.8 **Grand Parade Electrical Upgrade Project - Phase II - Lighting**

- A report prepared for Mr. George McLellan, Chief Administrative Officer, dated June 19, 2002, on the above noted, was before Council.

Mr. Robert Stappels, Secretary/Director of the Halifax Foundation, on behalf of the Foundation, presented Halifax Regional Municipality with a \$20,000 contribution towards the Grand Parade Electrical Upgrade Project.

MOVED by Councillor Sarto, seconded by Councillor Sloane, that Council increase the 2002/03 Capital Budget in the amount of \$121,000 for upgrades of structural lighting for City Hall, and the War Memorial Cenotaph, as well as lighting of the trees on the Grand Parade, with funding, as indicated in the Budget Implications Section of the report dated June 19, 2002, as a withdrawal from the Heritage and Cultural Tourism Reserve, Q312 and cost sharing from the Halifax Foundation. MOTION PUT AND PASSED UNANIMOUSLY.

8. **CONSIDERATION OF DEFERRED BUSINESS**

8.1 **Project #00082 - Construction and Demolition (C&D) Waste Management Strategy for HRM: Proposed Amendments to all Municipal**

Planning Strategies and Land Use By-Laws

This item was moved to the end of the agenda under the approval of the Order of Business and, due to time constraints, was deferred to July 2, 2002.

9. PUBLIC HEARING

9.1 Second Reading By-law S-602 Respecting Solid Waste Exportation

- An extract from the May 28, 2002 Regional Council session was before Council.
- A report from Councillor Reg Rankin, Chair, Solid Waste Advisory Committee, dated May 23, 2002, on the above noted, was before Council.
- Correspondence from Councillor Jack Layton, Toronto Danforth, dated June 2, 2002, was circulated to Council and read into the record.
- Correspondence from Mr. Gerald Tibbo, General Manager & COO, New Era Technologies, dated June 20, 2002, was circulated to Council and read into the record.
- Correspondence from Mr. Thomas McInnis, Weldon McInnis, dated June 20, 2002, was circulated to Council.
- Correspondence from Mr. Wayne Anstey, Municipal Solicitor, dated June 24, 2002, was circulated to Council.

Mr. Brian Smith, Director, Solid Waste Resources, with the aid of overheads, presented the staff report outlining the following:

- the principles in establishing a By-Law;
- the principles of stewardship;
- the integrated system and how it is a single system;
- the difference between landfill types - first and second generation types;
- numbers on export of waste;
- the proposed By-law and an amendment to the By-law;
- alternatives to establishing the proposed By-law.

In response to Councillor Blumenthal as to how this By-Law would be enforced, Mr. Anstey, Municipal Solicitor, advised one way would be to check on particular haulers that are suspected of non-compliance to determine where they are picking up garbage and, from there, determine where it is being taken. He advised if they are found to be non-compliant they would be fined accordingly.

In response to Councillor Cooper, Mr. Smith advised that one cell is being filled every three to four years. He advised staff suspects that HRM has lost approximately five thousand tons of refuse that would normally go into the cells, and two thousand tons of construction and demolition waste that would not go into the cells. On further question, he clarified that

HRM has lost approximately \$105,000 in diversion credits and \$115 in tipping fees for every tonne.

In response to Councillor Goucher, Mr. Smith advised HRM has a four year fixed price agreement with MIRROR.

Mayor Kelly called for those wishing to speak either in favour of or in opposition to the proposed By-law.

Mr. Ivor Christianson

Mr. Ivor Christianson, Halifax, advised he was one of the original members of the Community Stakeholder Committee noting, during the deliberations one of the concepts was "producer pays". He stated that if waste is sent to another jurisdiction that does not have a lined landfill it would be putting their citizens at risk from any potential hazardous materials they may receive from HRM. He noted that if enough material was diverted from HRM it could jeopardize HRM's 50% diversion rate. HRM has built up a reputation relative to solid waste management and to allow the garbage to be shipped outside for disposal would be a blow to that reputation and HRM's credibility.

Mr. Brian Smith

Mr. Brian Smith, Solid Waste Association of Nova Scotia, spoke in opposition to the By-law noting, the By-law would give HRM a monopoly over the disposal of solid waste and would eliminate competition. HRM is a leader with environmental initiatives and the association supports these as they understand the environmental need; however, this By-law is not about the environment but about money. The By-law was introduced without warning and has caused a lot of confusion and questions among the community. He questioned what would happen on the days HRM cannot accept more waste because they have reached their contractual limits and have closed.

Mr. Joe Warwick

Mr. Joe Warwick, Solid Waste Association of Nova Scotia, stated that even though there is some export of waste, revenues are also down as a result of the success of the Halifax reduction program. More commercial establishments are diverting material at their place of business; therefore, they are sending less tonnage to the Otter Lake facility. To implement a By-law mandating flow control is not a fair solution to bring back revenue and, to have it apply only to the private sector companies and to have a special clause exempting the region, is not a level playing field. They believe that the Association can work with HRM staff to come up with solutions that would be fair to all concerned. He requested Council not to pass the By-law but to work with them to find solutions.

Mr. Tom McInnes

Mr. Tom McInnes, representing the Waste Association of Nova Scotia, addressed Council advising the intent with By-law S-602 is to prevent companies from the discretion of hauling the solid waste of their respective clients to a solid waste management facility other than Otter Lake. He stated the Municipal Government Act does not give the Municipality the legal authority to restrict inter-municipal trucking. He stated the Act does not say the solid waste must be deposited in the Municipal unit in which it was generated. He stated the Province's policy is well defined and nowhere does it state that HRM can prevent the exportation of solid waste to another solid waste management facility within the Province of Nova Scotia.

Mr. Donald Mason

Mr. Donald Mason, Executive Director, Community Monitoring Committee, with the aid of overheads, stated that HRM has the most recognized and most advanced solid waste strategy in Canada. The strategy supports stewardship and the need for a safe landfill. There are no birds or rodents at this facility nor is there any odour. Organics from the mixed waste are being stabilized prior to the burial. The composting facilities are safe and non polluting. Diverting of organics is working in HRM.

Ms. Anne Murray

Ms. Anne Murray, Seabright, Community Monitoring Committee, advised the Strategy was not arrived at hurriedly and the result was the consensus of the residents of HRM. She stated one of the driving principles was stewardship and the entire strategy was based on the premise of looking after our own garbage within our own borders. Ms. Murray urged Council to adopt the By-law.

Mr. Don Wright

Mr. Don Wright, Dartmouth, spoke in support of the By-law advising one of the principles was that the landfill would be located within HRM municipal boundaries and as close as possible to the centre of waste generation. It would be a dry landfill built to a standard exceeding DOE guidelines and there would be aggressive diversion programs to reduce the amount of material requiring disposal. To allow the material to go elsewhere would result in lost revenue for HRM. It is our waste and therefore our responsibility.

Mr. Terry Henley

Mr. Terry Henley, Timberlea, spoke in support of the adoption of the By-law. He stated By-law S-602 will contribute to the integrity of the waste management strategy by maintaining the overriding principle of environmentally responsible solid waste control disposal. It will

maintain diversion of mixed waste from landfills, reject environmentally inferior landfills and retain solid waste disposal and tipping fees at home to pay for our own facilities. The landfill meets the specifications of the people of HRM and is held as an example to the rest of Nova Scotia and Canada. The citizens created the solution to manage full collection of solid waste and process at approved facilities. By-law S-602 is necessary and is needed now. The public will not support an increase in taxes to replace revenue loss through haulers who export solid waste from HRM. He urged Council to adopt the By-law so as to preserve the integrity of the solid waste strategy which the citizens created.

Mr. Barry Zwicker

Mr. Barry Zwicker, RDM, spoke in support of the By-law stating the principles in the integrated solid waste resource management strategy are solid and they strongly support Council moving forward with this.

Mr. Reg Kelsey

Mr. Reg Kelsey, Beechville Residents Association, speaking in support, urged Council to adopt the By-law.

Mr. Steven Taylor

Mr. Steven Taylor, Enviro Waste Limited, stated that to just pass the By-law would be an injustice to the taxpayer. If this By-law is passed, Council would be granting a monopoly for three facilities. Information from the industry can have a huge educational and financial benefit. The industry should have a say but not set the agenda. He stated there will be commercial growth which means the tipping fee can be lowered. He noted the fine would be five thousand dollars per day and, as a result, the industry would police itself.

Mayor Kelly called three times for additional speakers either in favour of or in opposition to the proposed By-law. Hearing none, the following motion was placed.

MOVED by Councillor Hetherington, seconded by Councillor Warshick, that the public hearing close. MOTION PUT AND PASSED UNANIMOUSLY.

Decision of Council

MOVED by Councillor Rankin, seconded by Councillor Streach, that Council approve By-Law S-602, Respecting Solid Waste Exportation with the following amendment (addition of 16.5 to the By-law): *For the purpose of 16.3 and 16.4, solid waste means all forms of solid waste including but not limited to collectible waste, non-collectable waste, leaf and yard waste, ICI waste, construction and demolition waste, food waste, mixed waste, organic materials, trade waste, transient waste and*

white goods but does not include recyclable materials.

Councillor Rankin stated Council is being asked to repair the breach in the strategy caused by the export of garbage. The Councillor noted that apart from the losses, the solid waste is leaving HRM and going to open dumps which are not up to guidelines.

RECESS

At this time Council took a 10 minute recess reconvening at 8:20 p.m.

In response to Councillor Walker regarding enforcement, Mr. Anstey advised that as long as HRM can show that the waste was not disposed of within HRM then it would be a violation of the By-law. On further question, Mr. Anstey advised Section 16.4 does make provision for inter-municipal arrangements so HRM would still be able to, in circumstances where HRM did not have the capacity to deal with waste in its own facility, make arrangements with another municipality.

In response to Councillor Adams, Mr. Smith advised tipping fees are set by Council through an Administrative Order and are changeable at the discretion of Council. He noted they are reviewed yearly at budget time.

Councillor Rankin requested a recorded vote.

Those voting **in favour** were: Mayor Kelly, Deputy Mayor Harvey, Councillors: Streach, Hines, Colwell, Cooper, McInroy, Warshick, Sarto, Smith, Cunningham, Blumenthal, Uteck, Fougere, Walker, Mosher, Adams, Goucher and Rankin.

Those voting **against** were: Councillors: Hetherington, Sloane, Whalen, Johns.

Councillor Meade was absent for the vote.

MOTION PUT AND PASSED (19 in favour, 4 against, 1 absent)

10. CORRESPONDENCE, PETITIONS AND DELEGATIONS

10.1 Correspondence - None

10.2 Petitions - None

10.3 Presentations

10.3.1 Halifax - Dartmouth Canada Day Committee - Carol Dobson

Ms. Carol Dobson made a presentation to Council regarding the events scheduled for the Halifax-Dartmouth Canada Day Celebrations.

Mayor Kelly thanked Ms. Dobson for her presentation.

10.3.2 Construction & Demolition Debris Municipal Planning Strategy and Land Use By-laws

Mr. Barry Zwicker, Wallace MacDonald & Lively, representing RDM, made a presentation to Council regarding the C&D Planning Strategy and Land Use By-law noting, they are supportive of Council proceeding to a public hearing on the site specific amendments identified in the staff report. He stated it is not reasonable to have a solid waste management strategy and not have a way of effectively dealing with C&D materials that cannot be recycled or reused.

Mayor Kelly thanked Mr. Zwicker for his presentation.

MOVED by Councillor Warshick, seconded by Councillor Streach, that the meeting be adjourned at 9:25 p.m. MOTION DEFEATED.

11. REPORTS

11.1 GRANTS COMMITTEE

11.1.1 Halifax Diamondman Quadrathon Referral of Grant Request

This item was deleted under the approval of the Order of Business.

11.2 CHIEF ADMINISTRATIVE OFFICER

11.2.1 Tender 02-032, Aerotech Lagoon Sludge Removal and Disposal

- A report prepared for Mr. George McLellan, Chief Administrative Officer, dated June 17, 2002, on the above noted, was before Council.

MOVED by Councillor Hines, seconded by Councillor Goucher, that Council award Tender 02-032, Aerotech Lagoon Sludge Removal and Disposal, Phase 1,2, 3 and 4 to DRL Environmental Services for the removal and disposal of dewatered biosolids at the unit prices quoted for a submitted price of \$1,181,478.40 plus net HST for a total of \$1,257,435.00 and provisional phases 5, 6 and 7, if required, at quoted unit prices with funding available from approved Aerotech Lagoon Reserve (Q117) as per the Budget Implications section of the report dated June 17, 2002. MOTION PUT

AND PASSED UNANIMOUSLY.

11.2.2 Tender 02-209, Micro Surface Sealing - Various Locations

- A report prepared for Mr. George McLellan, Chief Administrative Officer, dated June 19, 2002, on the above noted, was before Council.

MOVED by Councillor Blumenthal, seconded by Councillor Sarto, that Council award Tender No. 02-209, Micro Surface Sealing - Various Locations to Industrial Cold Milling Limited for materials and services listed at the unit prices quoted for a Tender Price of \$468,326.65, plus net HST for a total of \$498,435. from Account No. CZR00357, Resurfacing, with funding authorized as per the Budget Implications section of the report dated June 19, 2002. MOTION PUT AND PASSED UNANIMOUSLY.

11.2.3 Tender 02-239, New Sidewalk - Hebridean Drive - Western Region

- A report prepared for Mr. George McLellan, Chief Administrative Officer, dated June 19, 2002, on the above noted, was before Council.

MOVED by Councillor Adams, seconded by Councillor Johns, that Council:

1. **approve the recovery of Local Improvement Charges for the new concrete sidewalk and concrete curb and gutter on the north side of Hebridean Drive from St. Pauls Avenue to Route No. 253, in the amount of \$27,119.04, by applying a special area rate to the Herring Cove area of District 18 as per the map attached to the staff report dated June 19, 2002.**
2. **award Tender No. 02-239, New Sidewalk, Hebridean Drive - West Region to Perimis Facilities Management for materials and services listed at the unit prices quoted for a Tender Price of \$107,262.28, plus net HST for a total of \$114,158. from Account No. CJR00956, New Sidewalks, with funding authorized as per Budget Implications section of the staff report dated June 19, 2002.**

Councillor Adams requested staff provide information on chip sealing of the shoulder of the road from Herring Cove Road to the City limits and from the City limits to Hebridean Drive.

MOTION PUT AND PASSED UNANIMOUSLY.

11.2.4 Tender 02-241, Paving Renewal - Western Region

- A report prepared for Mr. George McLellan, Chief Administrative Officer, dated June 19, 2002, on the above noted, was before Council.

MOVED by Councillor Uteck, seconded by Councillor Fougere, that Council award Tender No. 02-241, Paving Renewal - West Region to Basin Contracting Limited for materials and services listed at the unit prices quoted for a Tender Price of \$238,805., plus net HST for a total of \$254,158. from Account No. CYR00991, Paving Renewal, with funding authorized as per the Budget Implications section of the report dated June 19, 2002. MOTION PUT AND PASSED UNANIMOUSLY.

11.2.5 Tender 02-070, Victoria Park Improvements

- A report prepared for Mr. George McLellan, Chief Administrative Officer, dated June 18, 2002, on the above noted, was before Council.

MOVED by Councillor Sloane, seconded by Councillor Fougere, that Council approve the award of Tender #02-070 - Victoria Park Improvements to Force Construction Limited for materials and services specified at the unit prices quoted for a tender price of \$179,764.80, plus net HST, for a total cost of \$191,321.88 from Capital Accounts CDB00393, as outlined in the Budget Implications section of the report dated June 18, 2002. MOTION PUT AND PASSED UNANIMOUSLY.

11.2.6 RFP 02-004 - Bailiff/Provincial Civil Constable/Document Services

- A report prepared for Mr. George McLellan, Chief Administrative Officer, dated May 28, 2002, on the above noted, was before Council.

MOVED by Councillor Warshick, seconded by Councillor Sarto, that Council award Enforcer Bailiff Services Incorporated, the highest ranking proponent, to provide Bailiff/Provincial Civil Constable/Document Services, on a one year term to be renewed on an annual basis up to a five year maximum on terms satisfactory to the Halifax Regional Municipality. MOTION PUT AND PASSED UNANIMOUSLY.

11.2.7 Corporate Land Information System (LIS) - Site License

- A report prepared for Mr. George McLellan, Chief Administrative Officer, dated June 11, 2002, on the above noted, was before Council.

MOVED by Councillor Uteck, seconded by Councillor Fougere, that Council authorize a SITE LICENSE at a price of \$178,500 plus net HST for a total of \$189,975.77 for the Customer Service module of the Hansen software to be used for the Corporate Land Information System with funding authorized as per the Budget Implications section

of the report dated June 11, 2002 from Capital Account Number CIO00108 (Corporate LIS Project). **MOTION PUT AND PASSED UNANIMOUSLY.**

11.2.8 Grand Parade Electrical Upgrade Project - Phase II - Lighting

This item was addressed earlier in the meeting (See page 5)

11.2.9 Review of By-Law S-200, Smoking in Public Places - Working Group Terms of Reference and Membership

This item was deferred to July 2, 2002.

11.2.10 Capital District Boundary

- A report prepared for Mr. George McLellan, Chief Administrative Officer, dated June 17, 2002, on the above noted, was before Council.

In response to Councillor Smith as to the inclusion of Mount Hermon Cemetery, Mr. Wells, Planning and Development, advised that staff was primarily looking to include the Dartmouth Common and the Bridgehead area. Staff felt it would be wise to include the Mount Hermon Cemetery to make the area contiguous noting, it separates the Capital District from the residential community to the north.

Councillor Smith expressed concern with the primary area stopping at Boland Road noting, Wyse Road is ninety percent commercial. In response, Mr. Wells advised staff had taken the boundary as far north as the extremity of the Dartmouth Shopping Centre to Boland Road as Boland Road is used as a major collector to the Bridgehead and Downtown Dartmouth. He stated staff could, at the request of Council, look at extending the secondary planning area up the remaining section of Wyse Road to Albro Lake Road.

MOVED by Councillor Smith, seconded by Councillor Cunningham, that Council approve the physical boundary for the Capital District as illustrated on Map 1, Attachment A, of the staff report dated June 17, 2002.

Without a vote being taken on the motion, the following amendment was placed.

MOVED by Councillor Smith, seconded by Councillor Cunningham, that the remainder of Wyse Road from Boland Road to Albro Lake Road be included in the Secondary Planning Strategy.

In response to Councillor Cooper as to whether there were limitations, Ms. Macomber, Manager, Capital District, advised staff are recommending the limitations that are mapped out which is the best combination of programs and services to achieve what has been

identified by Council as to where HRM needs to go.

Following discussion on the amendment, the mover and seconder agreed to withdraw the motion.

Councillor Blumenthal stated a Capital District needs to be a small area and placed the following motion.

MOVED by Councillor Blumenthal, seconded by Councillor Mosher that Quinpool Road be removed as part of the Capital District.

In response to Mr. McLellan, Chief Administrative Officer, Ms. Macomber advised that originally a need for the Capital District was identified because there were many different agencies, organizations and levels of government delivering service in a very small area of the Municipality. There was a need to consolidate and coordinate service delivery as it was the biggest economic engine in the Province and it was being ignored and beginning to decline. There was a need to coordinate inter-agency and inter-governmental service delivery as well as the criteria of it being a special place.

Ms. Macomber noted Quinipool Road does not apply as a Capital Governance area but it is an important spoke in a wheel into that area and it does qualify as being another agency in this small geographic area. It does have a business improvement district and, if Council decides to take it out of the Capital District, there is still some responsibility for HRM to work with the group.

In response to Mayor Kelly as to whether there was prescribed criteria to match in or out, Ms. Macomber advised outlined areas of economic development, special place and coordination of service delivery were used to make a decision and recommendation.

Mr. Wells advised the Capital District initiative is primarily commercial and business driven with a huge emphasis on tourism. This makes it automatic that the Downtown core areas of Halifax and Dartmouth would be included with the Capital District. The reason staff looked carefully at Quinpool Road, Gottingen Street and the spoke that goes along Barrington to the approaches to the old bridge and the inclusion of Prince Albert Road was because these four streets are very important gateway corridors directly to the urban core area of the Capital District. They are contiguous to what has been defined as the core area of the Capital District.

As it was now 10:00 p.m., Council moved to adjourn. Continuation of discussion on this item was deferred to July 2, 2002.

11.2.11 Shopping Carts and Scavenging of Recyclables

Deferred to July 2, 2002.

11.3 MEMBERS OF COUNCIL

11.3.1 Councillor McInroy - MacPass Acquisition and Token Purchases

This item was deleted under the approval of the Order of Business.

12. MOTIONS - NONE

13. ADDED ITEMS

The following items were deferred to July 2, 2002

1. Councillor Hetherington - Information Item report "Municipal Authority to address landscaping issues under Dangerous and Unsightly Premises Legislation"
2. Membership Selection Committee
3. Committee of the Whole Recommendation re: Biodegradable Bags
4. Legal Matter - Settlement of Claim
5. Legal Matter - Settlement of Claim
6. Legal Matter - Downtown Dartmouth Development Corporation
7. Councillor Walker - information item entitled "Control of Wild Cats"
8. Councillor Blumenthal - a report for the July 2nd Regional Council session on Contract for HRM Lawns.

14. NOTICES OF MOTION - NONE

15. ADJOURNMENT

MOVED by Councillor Cunningham, seconded by Councillor Adams, that the meeting be adjourned at 10:00 p.m. MOTION PUT AND PASSED UNANIMOUSLY.

Vi Carmichael
Municipal Clerk