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Committee of the Whole August 8, 2006

SUBMITTED BY:

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**DATE:** August 3, 2006

SUBJECT: Approach to Tax Reform

### **ORIGIN**

This report originates with a motion of Committee of the Whole (April 16, 2004 by Councillors Uteck and Fougere) that staff investigate the tools required to "address issues pertaining to assessment".

Subsequent to that motion, staff recommended a Revenue Strategy project that would look at tax reform. Tax Reform has been discussed with Council on several occasions including March 8, 2005, September 6, 2005 and, most recently, during the January 24, 2006 Committee of the Whole Focus Areas on Taxation. At that meeting Committee of the Whole recommended that there be public consultations on tax reform.

### **RECOMMENDATION**

It is recommended that Regional Council:

- 1. Confirm an approach to Tax Reform; and
- 2. Approve the creation of a project-specific (ad-hoc) Steering Committee to include Councillors and HRM residents as members.

### **BACKGROUND**

Tax Reform has been discussed by Regional Council on a number of occasions, most recently during the Committee of the Whole Focus Areas. Since that time staff has held discussions with the Province of Nova Scotia on tax reform. In addition, Regional Plan hearings have ended with the Plan being approved. The latter initiative provides key background information for tax reform. As such public consultations could begin as early as the Fall of 2006. It is critical that any such initiative be led by a Council Steering Committee.

Staff has carried out extensive research on tax reform including:

- 1) a review of other municipalities, in Canada and other countries, identifying different taxation and revenue systems in use;
- 2) a survey of HRM residents on taxation issues and tools;
- 3) a basic plan and approach for public consultations including a draft information brochure.

Council's Tax Reform initiative is at the point, now, where it is able to move to the next phase of public participation. This will help Council and HRM staff more fully understand what the public believe their municipal tax system should be doing for them.

### **DISCUSSION**

For tax reform to be successful, staff have identified four key objectives that must be achieved. First, there must be broad agreement on the objectives of the tax system. Secondly, there must be a willingness to accept change. Third, there must be a search for innovative approaches to taxation. Lastly, there must be Council support and leadership of the project. At this time, staff is asking Council to confirm the overall approach to reform that should be considered.

Based on Regional Council's request to investigate alternatives to market value assessment, staff are recommending that a Council Steering Committee be formed to review the on-going project plan including the critical public consultation component of this initiative. Public consultations are an opportunity to develop new relationships between taxpayers and HRM. To do this, the public consultation must be informative, engaging and well-structured. The Steering Committee comprising both Councillors and HRM residents would be well-positioned to assess how well the public participation aspects, as well as the overall project process, supports the Tax Reform initiative.

The purpose of the Steering Committee is to:

- 1. provide direction and oversee the tax reform project,
- 2. approve a communications plans
- 3. schedule public consultations, and
- 4. develop and assess any proposed options for reform.

It is hoped that the Steering Committee will be appointed very shortly and will start an immediate

review of the existing project plan. While timeframes are tight, public consultations could start in the fall of 2006.

### **BUDGET IMPLICATIONS**

There are no immediate budget impacts. Funds for any public consultations are expected to be provided for through Finance and through Fiscal Services.

### FINANCIAL MANAGEMENT POLICIES / BUSINESS PLAN

This report complies with the Municipality's Multi-Year Financial Strategy, the approved Operating, Capital and Reserve budgets, policies and procedures regarding withdrawals from the utilization of Capital and Operating reserves, as well as any relevant legislation.

### <u>ALTERNATIVES</u>

- 1) Regional Council may chose another approach for the Tax Reform initiative that may be supported by an Advisory Committee. That committee could assist staff and Council in developing alternatives to reduce HRM's (revenue) dependence on market value assessment.
- 2) Regional Council could chose a phased approach, in which some specific issues are addressed in a shorter time frame and other issues are addressed over a longer period of time.

### **ATTACHMENTS**

Attachment A - Taxation Tools and Mechanisms

Attachment B - Summary of Comparative Local Government Tax Information

Attachment C - CRA Urban Report (Fourth Quarter 2005)

Attachment D - "Working Together to Rebuild the Municipal Tax System in HRM" - Draft Brochure

A copy of this report can be obtained online at <a href="http://www.halifax.ca/council/agendasc/cagenda.html">http://www.halifax.ca/council/agendasc/cagenda.html</a> then choose the appropriate meeting date, or by contacting the Office of the Municipal Clerk at 490-4210, or Fax 490-4208.

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### Attachment A

### **Taxation Tools and Mechanisms**

### (1) The Current Market-based Assessment Tax System

- (i) Keep system as is,
- (ii) Use Maximum Tax,
- (iii) Support Assessment Cap,
- (iv) Enhance Temporary Tax Credit,
- (v) Introduce Circuit Breaker (rebate based on taxes as percent of income),
- (vi) Relay more heavily on area tax rates, not general tax rates.

### (2) A Modified Assessment System

- (i) Base Property Tax on Value of Buildings and Structures only,
- (ii) Use a "Standard Cost" for the Value of Land,
- (iii) Introduce a "Cap" on the Value of Land,
- (iv) Base Property Values on "Acquisition" price,
- (v) Freeze Assessment and allocate future costs based on number of accounts.

### (3) New or Swapped Tax Powers - Reduce Property Tax and ...

- (i) Introduce Municipal Sales Tax,
- (ii) Introduce Municipal Income Tax,
- (iii) Introduce Municipal Fuel Tax,
- (iv) Introduce Municipal Liquor Tax,
- (v) Province to raise provincial taxes (in lieu of lower municipal taxes) and provide Unconditional Operating Grants.

### (4) New/Increased User Fees

(i) Solid Waste, Roads, Recreation and other fees used in lieu of lower municipal taxes.

### (5) <u>Dwelling Unit and other Charges</u>

- (i) Use a high Minimum tax with income-tested rebates,
- (ii) Dwelling Unit Charges,
- (iii) Per Property Charges,
- (iv) Acreage Charges,
- (v) Frontage Charges,
- (vi) Introduce a combination of Dwelling and Frontage Charges,
- (vii) Poll Tax,
- (viii) Tax Based on Square Footage of buildings.

Note: Many of these tools require provincial legislative changes.

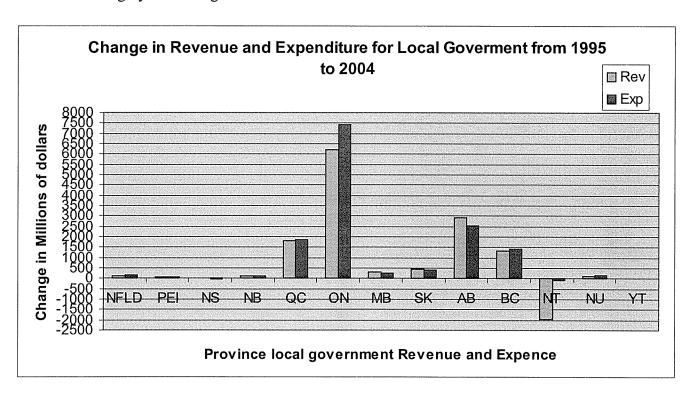
### Attachment B

### **Summary of Comparative Local Government Tax Information**

Canadapg 2
<ul> <li>Newfoundland</li> </ul>
Prince Edward Island
New Brunswick
• Quebec
<ul> <li>Ontario</li> </ul>
<ul> <li>Manitoba</li> </ul>
<ul> <li>Saskatchewan</li> </ul>
• Alberta
British Columbia
United Statespg 8
Portland, Maine
Boston, Massachusetts
Baltimore, Maryland
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Australia and New Zealandpg 15
New Zealand
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### Local Governments in Canada

- Property taxes are the main source of revenue for local governments across Canada
- Market value assessment, also known as "current value" assessment in Ontario, is the main assessment method used by all provinces
- No local government is permitted to levy an income tax
- Although local government revenue has been increasing all across Canada, it has increased the least in Nova Scotia from 1995 to 2004
- Also, while other local governments are increasing their spending on services, local government spending in Nova Scotia has been decreasing (See chart)
- Revenue derived from property and related taxes increased from \$35.8 billion in 1996 to \$93.8 billion in 2004
- A business occupancy tax is levied in St. John's, Winnipeg, Edmonton, and Calgary. It is being eliminated in Nova Scotia



### Newfoundland

- Newfoundland does not impose a school tax, and municipal property taxes are optional
- Property is assessed by the provincial Municipal Assessment Agency, except in St. John's where the property is assessed by the city
- Business occupancy or "business" tax is calculated as a percentage of the assessed value of the portion of a property being occupied by the business operation. The 2005 general business tax mil rate is 18.76, or 1.876 %, with a fluctuation in that percentage for a small number of specific business classes

- St. John's offers a ten year holiday for the Business Occupancy Tax, followed by a five year phase in period increasing by 20% per year for companies that are part of the province's Economic Diversification and Growth Enterprises Program
- In St. John's, registered charities and daycare facilities are not exempt from the Business Occupancy Tax, but they are presently taxed at a zero mil rate
- There is a 10% increase in the Business Occupancy Tax for businesses located in the Business Improvement Area
- Market value is used for property valuation in St. John's, and has a three year assessment cycle
- St. John's can impose a fuel tax that does not exceed .50 cents on every litre of fuel oil purchased
- Entertainment taxes can be placed on forms of public performance, either imposed on the management of the entertainment, or upon admission
- There is a cable installation tax that must be paid by the owners for the right to install cable
- There is a deed transfer tax that is not to exceed \$25.00

### **Prince Edward Island**

• The province collects both the provincial and municipal property taxes

### **New Brunswick**

- Both the province and the local governments have property taxing authority in NB
- The province collects both the provincial and municipal property taxes; however, municipalities are able to set their own property tax rates
- The provincial rate is an additional \$1.50 per \$100 of assessment for residential property, and \$2.25 per \$100 of assessment for non-residential property; however, the \$1.50 for residential property is not applied if the property is owner occupied
- In an attempt to create an encouraging business growth, the province has frozen the assessments of certain heavy industries
- Non residential properties are taxes 1.5 times more than residential
- Property assessment is based on market value, and is reassessed annually
- Municipalities in NB also derive revenue from Business Improvement Areas
- The Business Improvement area tax is not to exceed .20 per \$100 of assessment

### **Quebec**

- Quebec allows local government to levy a transfer tax on most real property
- The tax rate is set at 0.5% on the first \$50 000, 1% on the next \$200 000, and 1.5% on amount exceeding \$250 000
- Farm, woods, and government property are all exempt from this tax
- General tax rates for the city of Quebec does not include snow removal, water, or solid waste
- Local governments in Quebec may levy an amusement tax

### Ontario

- In Ontario, social services make up for 25% of municipal spending.
- Ontario has a universal residential tax rate for education, so that regardless of ones location in Ontario, people pay the same tax rate for education which was .296% in 2004 and 2005
- There is no business occupancy tax in Ontario; it was eliminated in 1997
- Tax capping legislation limits tax increases to 5% of the previous year's levy plus municipal levy increases for commercial, multi residential and industrial property
- Provincial laws also restrict the government's ability to shift tax burden from residential to other property classes through a "range of fairness"
- There is already a gap between the amount of property taxes paid by residential and non residential, but the province has limited the ability of municipalities to increase this gap
- Assessments in Ontario are conducted by the Municipal Property Assessment Corporation (MPAC)
- Ontario uses current value assessment for property valuation that is planned to be updated every year
- There was no reassessment for 2004, however, as Ontario is phasing in a new valuation date. The valuation date is changing from June 30 to January 1 of the assessment year
- Tax exemption/rebate programs include the Farm Property Class Tax Rate Program, Managed Forest Tax Incentive Program, Seniors and Disabled Exemption Program, and Vacancy Rebate Programs
- The province of Ontario requires municipalities to provide eligible charities with a rebate of at least 40% of their property taxes
- In Kitchener, there is a rebate program for commercial or industrial business owners if they have a building or a portion of a building that has been vacant for more than 90 days
- Toronto wants to break away from the provinces control, and increase their revenue sources through access to income and sales taxes

### Manitoba

- Market Value assessment is used for valuation of property, which is reassessed ever 4 years
- Assessments are conducted by the province, except in Winnipeg
- Residential property owners pay taxes on 40% of its assessed value, while non-residential property owners pay taxes on 65% of their assessed value.
- A \$400.00 Provincial tax credit for individuals is deducted from property tax bill automatically and is part of the residential tax formula
- In addition to each city's mill rate, each school district is able to set its own mill rate
- A business tax is applied to the annual rental value of the businesses in Winnipeg
- The rate is capped by the city at 15%.

- Businesses in Winnipeg can be paying up to five different types of property taxes including:
  - School Division Tax
  - Municipal Property Tax
  - Provincial Education Support Levy
  - o Municipal business tax in some areas
  - o Local improvement zone levies
- Manitoba transfers 2.2% of its personal income tax revenue, and 1% of its corporate income tax to its municipalities
- Local governments in Manitoba can also piggy-back onto the province's tax on hotel rooms, restaurant meals, and on liquor purchases
- Transfer taxes are permitted for local governments in Manitoba, but currently there are no local governments exercising this power, and the tax rate that would be applied has not be legislated
- Winnipeg also receives a portion of the province's fuel tax
- In addition, the city levies a tax on billboards, depending on the square footage area
- There is also a tax on the consumption of electricity and natural gas. The rate for residential consumption is 2.5%, and 5% for businesses. The amount of the resource used for heating is exempt from the tax
- A tax of 10% is also levied for the Entertainment Funding Tax
- In its New Deal, the Winnipeg was looking to
  - o Reduce property taxes in half
  - o Eliminate the business tax
  - o Reduce the cost of public transportation to encourage use
  - o Bring in new user fees to heating bills, hotel rooms, solid waste collection, and alcohol

### Saskatchewan

- Property is assessed by the Saskatchewan Assessment Management Agency
- In Regina school districts and Library Boards have the authority to set their own mill rates; however, the library boards' mill rate must be approved by the Regina City Council
- Regina taxes provincially owned electrical and natural gas utilities; however the tax rate on provincially owned electrical and natural gas utilities is capped by the province
- The business tax was eliminated in 2000 mainly due to an increase in the amount of payments-is-lieu by the province of Saskatchewan
- There is no provincial capping on the assessments, rates, or revenue for property taxes, however, the province set a proportion rate used to calculate the amount of the assessed value of a property that can be taxed: 70% for residential, and 100% for Commercial
- Regina also has the ability to levy a base rate, however, they are not using a base rate in 2005 for residential property taxes
- In 2006 there will be a uniform education tax credit

- The city of Regina also has a two-year phase in period for commercial and industrial property tax increases
- In 2005, the phase in period stipulates that the tax increase will not exceed 30% or \$3000, which ever is greater
- Also decreases in commercial taxes will be phased in at 50% of the decrease in excess of \$10 000
- The city of Regina uses Fair Value Assessment, and reassessment is conducted every four years
- The city levies an amusement tax of 10% on tickets sold for concerts, sporting events, theatres, etc

### Alberta

- The education mill rate is determined by the province
- It is collected by municipalities on behalf of the province
- Edmonton and Calgary now receive provincial grants for transportation infrastructure that is set at the equivalent of approx. 4.5cents for every litre of fuel sold in the two cities
- There is a Business Occupancy Tax in both Edmonton and Calgary
- In Edmonton and Calgary, the business tax is applied to the annual rental value of businesses
- Edmonton can charge a local improvement tax
- Edmonton also levies separate taxes on utility operations, which is capped by the province
- In Calgary any business doing renovations must apply to become a Business Revitalization Zone (BRZ), and businesses within that zone are expected to pay an additional, specific BRZ tax
- Both Edmonton and Calgary use market value assessment for valuation of property
- There is no provincial capping on the assessment, revenue, or tax rates
- However, in 2004 Calgary's budget guidelines stipulated that the municipal property taxes were not to increase by more than 5%, and also that there be no business tax increase
- The assessments are conducted by the province annually

### **British Columbia**

- There is no business occupancy tax in British Columbia
- Market value assessment is used for property valuation, and is reassessed yearly by BC Assessments
- Victoria and Vancouver collect the education portion of the property tax, which is remitted to the local school boards and the provincial government
- In addition, the city of Victoria collects taxes on behalf of the Capital Regional District, the Capital Regional Hospital District, BC Assessments, Municipal Finance Authority, and the Regional Transit authority
- For these taxes, the city of Victoria does NOT set the rates
- There is currently no provincial capping on the assessment, revenue, or tax rates

- There is a Home Owners grant that can reduce the amount of property taxes paid
- Applicants must apply for the program annually
- The maximum reduction for the grant is \$479, with an additional \$275 grant available to seniors and permanently disabled persons
- The minimum amount of taxes that must be paid is \$350, and \$100 for those eligible for the additional grant
- Vancouver, Victoria and other municipalities offer a Tax Deferment Program
- In Victoria, the basic residential garbage collection service includes one regular container of garbage per collection period
- A User Pay sticker must be placed on all other garbage to be collected at the expense of \$3.50 per sticker
- The city of Victoria has a sewer frontage charge that is included on the property tax bill; in addition, there is a rate charged for sewer based on metered water consumption at .54 per 1 until of water consumed
- Vancouver allows two garbage cans to be collected weekly. Any additional garbage is subject to a fee
- A tax of 8 cents per litre on fuel is levied to Vancouver for capital and operating costs of transit services and major roads within the Greater Vancouver Regional District
- Cities in BC are permitted to levy a 2% sales tax on lodging and accommodations (which is in addition to the 8% tax levied by the province)
- This rate is caped at 2% by the province
- All funds raised by the hotel tax in Vancouver are transferred directly to Tourism Vancouver
- Vancouver also levies a business improvement tax
- Vancouver also receives 10% of the net profits from the Casino operations, and a share of provincial traffic fine revenue
- Vancouver also generates revenue from issuing permits for development, building, Occupancy, Plumbing Gas and Electrical installation, and tree permits
- The city of Victoria also derives revenue from park and recreation fees

### The United States

Although market value assessment is the most commonly use method for property valuation, many local governments, most notably those in California use acquisition value assessment (a variation of market value) for property valuation. Acquisition value assessment freezes the market value of a property at the year of purchase. The assessed value of the property will only increase at a set rate (in many states, the rate of inflation) until the property is sold. Once the property is sold, the property is reassessed at its current market value. Acquisition value assessment creates a situation where many local governments are restricted in their ability to raise substantial property tax revenue due to the limit on assessment increases. In most states using acquisition value assessment, the limit on assessment increases may only be lifted with a majority support in a popular vote.

### Portland, Maine

- 2005 tax rate in Portland for property tax is 20.13 per \$1000 of assessment
- To encourage new capital investment in Maine, local property taxes are reimbursed for most qualified businesses for up to 12 years; this reimbursement must be applied for annually
- Maine also has a Residence Property tax and Rent Refund program made for people whose property taxes exceed a certain % of their income
- There is also a homestead exemption program, and Blind and Veterans Exemptions
- 44% of local government revenue in Maine comes from property taxes, 33% from income taxes, and 23% from sales tax revenue
- Property is assessed at its Just Value, or fair Market Value
- Portland currently has a phase in for increases of assessment valuation
- Last assessment in Portland was conducted in 1991
- Portland also generates revenue from a real estate transfer tax of \$2.20 for each \$500, which is paid half by the grantor and half by the grantee

### Boston, Massachusetts

- Property assessment is conducted annually in Boston with a base date of January 1<sup>st</sup> each year using Market Value assessment
- Boats are also taxed at the rate \$10 per \$1000 of valuation for every vessel mourned in Boston
- There are four classes of property taxes in Boston
  - o Class 1- Residential
  - o Class 2- Open Space
  - o Class 3- Commercial
  - o Class 4- Industrial
- Boston also has a motor vehicle excise tax which is based on the value of the motor vehicle according to the manufacturers' list price for the vehicle

- A rate of \$25 per thousand is applied to a portion of the assessed value
  - o First year of manufacturing-90% of value
  - o Second year- 60%
  - o Third year- 40%
  - o Fourth year- 25%
  - o Fifth year, and every year after- 18%
- For the motor vehicle tax there is no consideration for financial hardship
- Proposition 2 ½ adopted by voters in the commonwealth of Mass. in 1980 is related to the total amount of property tax which a city or town can raise each year
- Proposition 2 ½ also reduces the motor vehicle excise tax and allows renters a deduction on their state income tax
- Tax levies cannot exceed 2 ½ % of the full cash value of all taxable property in the city or town, creating a tax ceiling
- A tax levy cannot increase from year to year by more than 2 ½ % with certain exceptions for new growth
- Property tax relief is offered for the blind, hardship, veterans, widows, and the elderly
- Property taxes are the city's largest revenue source
- The is also a 4% room occupancy rate that is collected by the commonwealth, and redistributed to local governments

### Baltimore, Maryland

- As part of a long term growth strategy, the city is moving to a five year plan to shrink Baltimore's property tax rate by 2% each year for a total of \$37 million over the five years
- Property tax revenue makes up 30.4% of total revenue for the city, income tax provides 10%
- Charges for services at 16% is the second largest revenue source
- The largest expenditure are on public safety and education
- The city has both a real estate and personal property tax
- There is a cap on homeowner's assessment increases of 4%
- The city's income tax rate for 2005 is 3.05
- The revenue derived from income tax is declining due to the loss of jobs and the stagnation of income growth
- There is also a decline in the number of income tax returns and total net taxable income
- Low interest rates has increased the volume of property sales, leading the city to impose a transfer tax to generate revenue
- The city also generates revenue through fees for building construction permits, false alarms, food dealer permits, and storage fees at city impoundment lots

- Property tax burden can be reduced through the homestead tax credit, the enterprise zone property tax credit, the newly constructed dwelling property tax credit, the Brownfield property tax credit, and the home improvement property tax credit
- Baltimore has also recently issued the highly controversial cell phone and technology tax of \$3.50 on cell phone and landlines.
- 160 local governments in California are also implementing cell phone fees, much to the dismay of consumers and cell phone providers
- The tax is very controversial due to the fact that the use of cell phone does not provide local government with any added costs

### New York, New York

- Local government in New York can levy sales and income taxes, as well as property taxes
- Property tax relief is offered through
  - o Disabled homeowners exemption
  - o Property rebate to offset property value increases
  - o School tax relief for tax payers over 65
  - Senior Citizen Homeowner's exemption for tax payers 65 and over on a limited income
  - o Veteran's exemption
  - o Construction exemption
  - o Government property exemptions
- In addition, the Industrial Development Agency provides tax exemptions to stimulate business expansion and increase employment for manufacturing industrial not-for-profit corporations
- There are 4 classes of properties in New York
  - o Class 1- Residential 1-3 dwelling until homes
  - o Class 2- All other Residential property
  - o Class 3- Utility property
  - o Class 4- All other commercial property
- In 2005, tax rate for class 1 property is \$15.094 per \$100 of assessment
- In 2005, tax rate for class 4 property is \$11.55 per \$100 of assessment
- Total assessment value for property in 2005 has increased by 15.8% above 2004; 90% of this increase is from residential
- Taxing authority at the local level is shared by school districts, towns, counties, cities, and municipalities
- Market value is used for property assessment
- The city of New York experienced revenue problems after they shifted their tax system away from property taxes to the more revenue elastic sales and income taxes in the 1970's

### Europe

### United Kingdom

In the United Kingdom, property taxes account for 25% of local government revenue. Called the Council tax, the property tax replaced the hard to administer poll tax. In applying the Council tax, residential property is coded into classes A-H (I in Wales) according to the assumed capital value of the property (similar to market value). Each local authority sets the levy on band D property; all other band rates are expressed as a ratio of the band D rate. The central government has the power to cap the council tax if it feels that it is too high. 2005 was a revaluation year, the first since 1991. Tax bills that are based on the 2005 values will be issued in 2007. Due to the revaluation, 1/3 of properties will now be placed into a higher class than before; some will move up by as many as 4 classes. In Wales, a new band (I) had to be created to accommodate the rise in property values. The council tax is the only tax local governments are permitted to levy.

<b></b>		
Band	l Value	Ratio
A	Up to £40,000	6/9
В	£40,001 to £52,000	7/9
С	£52,001 to £68,001	8/9
D	£68,001 to £88,001	9/9
Е	£88,001 to £120,000	11/9
F	£120,001 to £160,000	13/9
G	£160,001 to £320,000	15/9
Н	£320,001 and above	18/9

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http://www.local.communities.gov.uk/finance/ctax/ctaxvalappeal.pdf

### **Switzerland**

Like in Canada, local revenue power in Switzerland varies from state to state. General revenue sources permitted for local governments include required income and wealth tax, a capital gains tax, taxes on households, tax on real property, tax on transfers, dog tax, and entertainment tax. For the mandatory income and wealth tax, the state level government sets the graduated rates; however, each municipality is able to set the portion of the rate that it wishes to levy.

### Finland

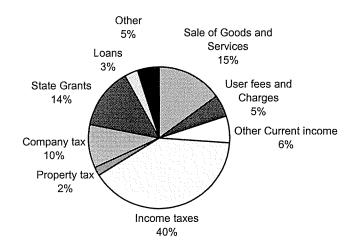
Finland's revenue sources for local governments are quite different from those in Canada. Local governments in Finland have the ability to levy income taxes, which is the predominant source of revenue. The average income tax rate was 18.0% in 2003, an increase from 17.5% in 1998. The increase in the income tax rates at the local level have national governments concerned with the dependency on the income tax for local revenue.

In addition to income tax, local government may also levy a company tax. The company tax rate is set by the national government, the revenue is collected at the national level, and a portion of the revenue is redistributed to local governments depending on the number of companies and the size of the workforce in their jurisdiction. The company tax is very elastic, and therefore is very sensitive to the ups and downs of the economy. For this reason there has been a shift away from the use of the company tax. The amount of the company tax that is redistributed to local governments has decreased from 40% to 20% over the last few years, and state governments have compensated for this decrease by increasing grants.

This shift away from company tax has been good for smaller cities, but not for the larger cities where the majority of companies are located. There has been an effort to find additional revenue sources for local governments, which has lead to the introduction of a property tax. Local governments now have the power to levy property taxes except on agricultural or forestland property. Parliament limits the revenue by enforcing a maximum level. The property tax is especially beneficial to rural areas, as local governments have the ability to levy higher tax rates on a secondary residence (such as summer homes), which are mainly located in these areas. As a revenue source, the property tax is growing in importance in Finland; however, it still only counts as 2% of the total finance for municipalities.

Local governments in Finland also receive three types of state assistance: Transfers in the form of block grants designated for specific areas; compensation for revenue; and government grants. Government grants must be applied for annually. Finally, 26% of local government revenue is raised through selling services and user fees. The revenue gained through user fees may not exceed the cost of providing the service.

### Local government revenue sources for Finland

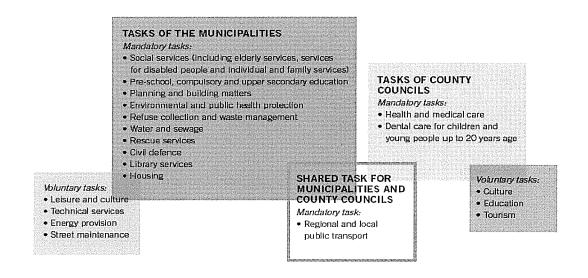


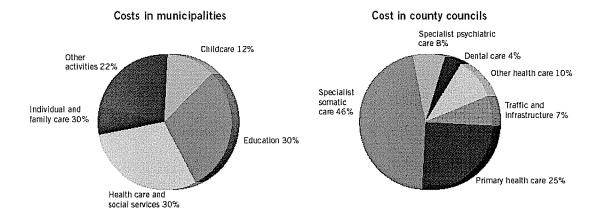
### Sweden

Local governments in Sweden are the main providers of public services. In Sweden, local authorities have the ability to tax income. The average income tax rate for local governments was 31.5% of earned income (21% for municipalities, and 10.5% for county councils). Income tax revenue is the main source of revenue for the local governments; the second largest being grants provided by state governments. Like the Canadian federal/provincial system, Sweden has an equalization system for local government to ensure that citizens receive equal quality services regardless of location. User fees for services such as health care, elder care, and childcare are also a large source of income for local governments; however, due to the restrictions placed on fees by state authorities, the use of user fees has been declining.

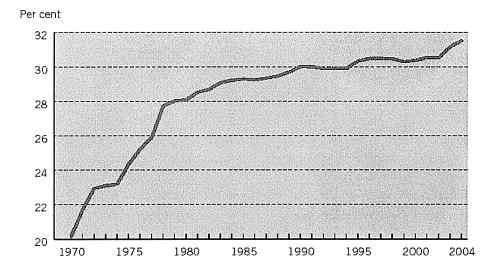
Municipalities are responsible for many social services; the main responsibility being education. Local governments provide almost all education, excluding university level; this includes preschool for children the age of one and over if both of the parents are employed. Municipalities are also responsible for environmental and public health services, urban planning, elder care, fire protection and emergency services, water and wastewaters services, solid waste services, energy supply, cultural and recreational programs, and maintenance of parks and roads.

Elder care accounts for the largest amount of municipal spending on services. The next level of local government above municipalities in Sweden is county councils, which are responsible mainly for social services such as health care, which accounts for 80% for their total spending. The transit system is a shared responsibility between municipalities and county councils. State authorities in Sweden have capped the revenue generated by local governments in the past. State level governments have also sanctioned increases in local government income tax rate by decreasing the amount of state grants. Despite the states' attempts to control local income taxes, in 2003 local government taxes increased by .63% of taxable income, the largest tax increase in 25 years.





### **AVERAGE LOCAL GOVERNMENT TAX RATE, 1970-2004**



### Australia and New Zealand

### New Zealand

New Zealand derives 57% of their revenue from land taxes. Each council has the ability to decide if properties are assessed on"

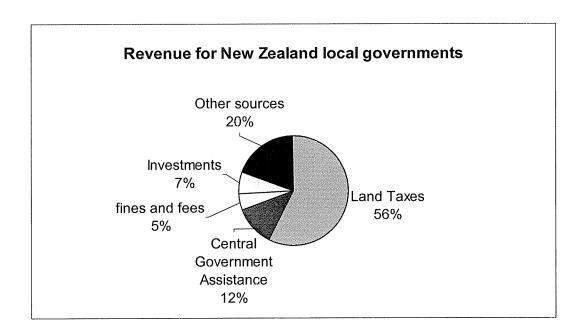
- Land value- "the sum that the owner's estate or interest in the land, if unencumbered by any mortgage or other charge, might be expected to realise at the time of valuation if (a) Offered for sale on such reasonable terms and conditions as a bona fide seller might be expected to impose; and (b) No improvements have been made on the land".
- Capital value- "the sum that the owner's estate or interest in the land, if unencumbered by any mortgage or other charge, might be expected to realise at the time of valuation if offered for sale on such reasonable terms and conditions as a bona fide seller might be expected to require"; or
- Annual value- which is the amount the property would generate if rented in the open market.

Relief is offered for those who are unable to pay their taxes through applying for a reduction in their rates or a delay in the due date of the tax. There is also a subsidy for low-income homeowners based on the cost of the taxes. There are different ways in which local governments in New Zealand can generate property tax revenue. In addition to general tax rates, local governments can also use targeted rates to fund functions. Local governments can also levy uniform annual general charges that are fixed charges applied to every unit, yet they cannot derive more than 30% of its total revenue from the targeted rates and the uniform annual general charges combined. Water rates are also applied in some areas on water consumption. In addition to property taxes, local governments in New Zealand generate revenue from development taxes, petrol taxes, subsidies and grants from the central government, and other fees and charges.

In 1989, the structure of local government was drastically changed through amalgamation.<sup>2</sup>

15

<sup>&</sup>lt;sup>2</sup> http://www.localcouncils.govt.nz/LGIP.nsf/wpg\_URL/About-Local-Government-Local-Government-In-New-Zealand-Council-Funding?OpenDocument



### Australia

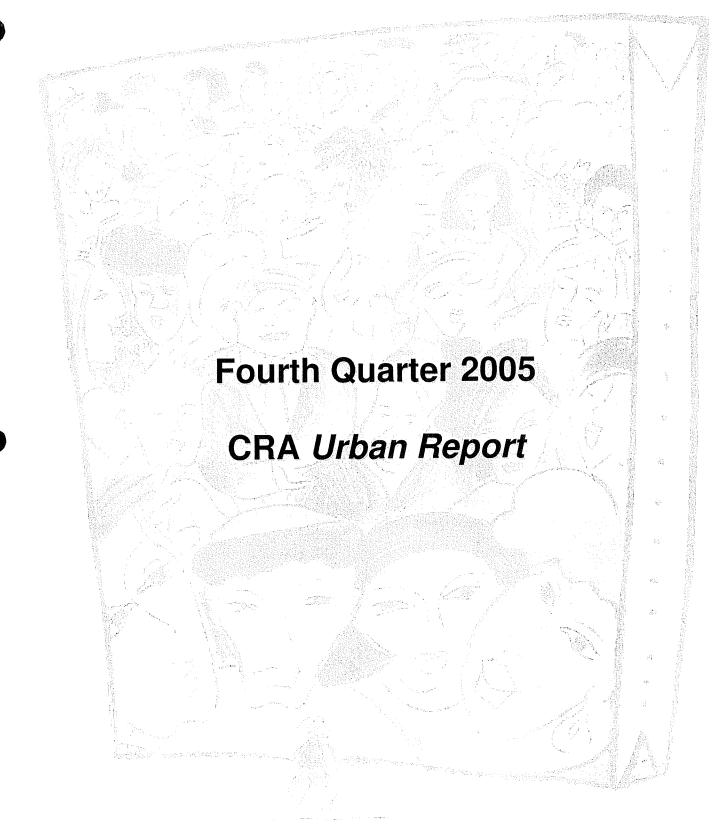
Local governments in Australia have many of the same revenue sources as local governments in Canada; they rely heavily on property taxes, user fees, and government grants. In some areas, user charges, or fees, can contribute up to 1/3 of the local government's revenue. Government grants are also important, especially for rural local governments that can have as much as half of their revenue coming from grants and subsidies. The approach to property taxes, and the means for collecting the property tax, varies from state to state (see following table)<sup>3</sup>.

While the revenue options are quite similar, Australian local government are responsible for providing a different level of services than most in Canada. In Australia, local governments have taken on the responsibility of providing an increased amount of social services, including health care, social security, welfare, and housing.

Local governments in Australia are facing much of the same problem as those within Canada: their expected services are increasing, while their property tax revenues are not increasing at the same rate. Local governments in Australia have been shifting their dependence from the slow growing property tax to user charges. User charges now make up a substantially larger portion of local government revenue than ever before.

<sup>&</sup>lt;sup>3</sup> All information on table collected from http://www.alga.asn.au/policy/finance/austax/11.propertyrates.php

State	Type of Property Tax	Type of Property Valuation
Western	-General property tax rate applied to land	-Gross Rental Value for urban
Australia	value -Service Charges set by council for	land/buildings -Unimproved Value for rural land
	specific services such as community	-Ommproved varue for rurar land
	security	
South	-Property tax rates levied on property	
Australia	owners and renters based on the value of	
Tustiana	property	
	-Can set a minimum rate	
	-Can have fixed charges applied to all	
	properties plus a rate	
	-Can have different classifications of land	
	-Can have two-tired rating	
Queensland	-Bases property tax rates on capacity to	Unimproved value of the land
	pay as determined by the unimproved	-
	value of the land	
	-Can set a minimum rate	
	_Can have different classifications of land	
	-Special rates for specific services that	
	one certain properties receive	
	-Flat dollar rates for some services (such	
	as roads in one area)	
New South	-Have different property classifications	Unimproved value of the land
Wales	-Can apply minimum rates	
	-Are subjected to a rate capping	
Victoria	-General rate applied to property values	-Capital improvement value (total
	-Garbage and municipal charges	market value of the land plus the
		improved value including the house,
		buildings, or other landscaping)
		-Site value (unimproved market value of
		the land)
		-Net annual value (annual rental value
		the property would render, less the
		landlord's expenses)
		-All are based on market movements
		and recent sales trends
Tasmania	- General tax rate levied on the owners'	
	and renters' property value	
	-Can set a minimum rate	
	-Fixed charges that apply to all properties	
	- Can have different classifications for	
	land Con have two tioned rating	
	- Can have two-tiered rating	







### il urbania

### **Final Results**

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Prepared for:

**HRM Tax Reform Initiative** 

Fourth Quarter 2005



www.cra.ca 1-888-414-1336 **Study Methodology** 



### **Study Methodology**

### **Questionnaire Design**

Questions commissioned by the HRM Tax Reform Initiative and used in this study were designed by Corporate Research Associates Inc., in consultation with HRM staff.

### Sample Design and Selection

The sample for this study was drawn using systematic sampling procedures from a list of randomly-selected households compiled from listed telephone numbers in the Halifax Regional Municipality, drawn from a database that is updated quarterly. The sample was selected to match the geographical distribution of the population within the region and was designed to complete interviews with a representative sample of 400 adult residents, 18 years of age and older, of the Halifax Regional Municipality.

### **Survey Administration**

The survey was conducted by telephone from November 7 to November 25, 2005 from Corporate Research Associates' data collection facilities in Halifax. All interviewing was conducted by fully-trained and supervised interviewers and a minimum of 10 percent of all completed interviews were subsequently verified.

### **Completion Results**

Among all eligible respondents contacted, the rate of interview completion was 24 percent. Completion rate is calculated as the number of cooperative contacts (851) divided by the total of eligible numbers attempted (3,472).

The final disposition of all telephone numbers called is shown below in the Marketing Research and Intelligence Association's *Standard Record of Contact Format*.





### **Completion Results**

A. Total Numbers Attempted	4137
Disconnected Number/Not In Service	516
Fax/Modem	86
Cell Phone/Pager	4
Non Residential Number	59
B. Eligible Numbers	3472
Busy	49
Answering Machine	578
No Answer	122
Scheduled Call Back	233
Mid Call Back	1
Illness, Incapable	41
Language Problem	23
Qualified Not Available	49
C. Total Asked	2376
Respondent Refusal	1,291
Mid Terminate	232
Never Call List	2
D. Co-operative Contacts	851
Did Not Qualify / Quota Full	450
Complete	401

### **Sample Distribution**

The overall results are based on 400 interviews with individuals from the HRM population. A sample of 400 respondents would be expected to provide results accurate to within plus or minus 4.9 percentage points in 95 out of 100 samples.

Sample Distribution			
Region	Sample	Margin of Error <sup>1</sup>	
Halifax	155	± 7.9%	
Dartmouth	78	± 11.1%	
Bedford/Sackville	74	<u>+</u> 11.4%	
Other HRM	94	<u>+</u> 10.1%	
Halifax Regional Municipality	401	± 4.9%	

<sup>195%</sup> confidence interval



**Survey Questions** 



General Instructions	lions:
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- o Interviewer must record the seven digit ID number in the space provided.
- o Interviewer must read each set of instructions for each part of this questionnaire.
- o Interviewer must record all responses clearly and verbatim where required.
- o Interviewer must avoid paraphrasing or rewording responses.
- o Record the following information:

Respondent's Name:	
Telephone Number:	
Postal Code:	
ID Number:	

Hello, my name is \_\_\_\_\_ and I work with Corporate Research Associates, a public opinion and market research company based here in Halifax. Today we are conducting an important survey with residents of HRM about various issues in our community.

[IF ASKED ABOUT LENGTH: The survey should take 15 minutes to complete]

Please note that we are not selling anything. All your answers will remain confidential and your identity will remain anonymous. Before we begin, please note that this call may be monitored for quality assurance purposes.

IF RESPONDENT OBJECTS TO BEING MONITORED: I understand your request for privacy. Can I put you on hold briefly until I have confirmed this call is not being monitored? OBTAIN CONFIRMATION FROM SUPERVISOR THAT CALL IS NOT BEING MONITORED. RETURN TO CALL: Thank you for holding. I have confirmed with my supervisor that this call is not being monitored.

**IF RESPONDENT ASKS WHO MAY BE MONITORING:** This call may be monitored by my direct Supervisor or a representative of Corporate Research Associates.

Before I begin, there are just a few questions that I'd like to ask you.

d. Do you, or does anyone else, in your household currently work in any of the following occupations:

		YES	<u>NO</u>
i.	Marketing Research	1	2
	The Media such as radio, newspaper, TV	1	2

IF "YES" TO ANY OF THE ABOVE - RECORD TERMINATION POINT FOR Q.d AND THANK



a. I am now going to read the names of communities in the local area. Please stop me when I name the community in which you presently live. Do you live in ...:

### **READ RESPONSES IN ORDER - CODE ONE ONLY**

0.4	<b>n</b> -			.44
01	υa	rtm	οι	มเก

- 02 Bedford
- 03 Spryfield
- 04 Fairview
- 05 Clayton Park
- 06 Rockingham
- 07 Halifax
- 08 Cole Harbour
- 09 Colby Village
- 10 Lawrencetown
- 11 Preston
- 12 Portabello
- 13 Waverley
- 14 Sackville
- 15 Eastern Passage
- 16 Hammonds Plains

### **VOLUNTEERED**

- 97 Refused THANK AND TERMINATE
- 99 Other (SPECIFY:\_\_\_\_\_

b.	Gender:	<b>IRY</b>	OBSERVATION]
υ.	Gender.	וטן	

Male

Female 2

c. And to ensure we talk to a broad range of HRM residents, in which of the following age groups do you fall? Are you: **READ RESPONSES IN ORDER – CODE ONE ONLY** 

1

- 1 18-24
- 2 25-34
- 3 35-44
- 4 45-54
- 5 55-64
- 6 65 or older

### VOLUNTEERED

7 Refused (Thank, record, and terminate)

CRA14. Do you currently own or rent your home? DO NOT READ RESPONSES - CODE ONE ONLY

- 1 Own
- 2 Rent
- 3 Seniors/Old Folks Home
- 8 Don't know/No answer



### HRM TAX REFORM INITIATIVE (LETTERS TR)

And on another topic...

- TR0. [READ ONLY IF 'RENT' IN Q.CRA14] HRM is considering changes to the municipal tax system. Although you may not pay property taxes at the present time, as a resident of HRM your views are very important.
- TR1. [ASK ONLY IF "OWN" IN Q.CRA14] Do you live in a [READ RESPONSES IN ORDER]? CODE ONE ONLY
  - 1 single family home
  - 2 a townhouse or duplex,
  - 3 a condominium,
  - 4 a mobile home, or
  - 5 some other form of housing [SPECIFY:\_\_\_\_\_]

**VOLUNTEERED** 

- 8 Don't know/No answer
- TR2. [ASK ONLY IF 'OWN' IN Q.CRA14] HRM provides a variety of municipal services including snow removal, road maintenance, sidewalks, public transit, recreation, libraries, policing, fire protection, and so on. Considering the level of municipal services provided across HRM, do you think your household currently pays...:

### **READ RESPONSES IN ORDER - CODE ONE ONLY**

- 1 more than your fair share of municipal tax
- 2 about your fair share of municipal tax, or
- 3 less than your fair share of municipal tax VOLUNTEERED
- 8 Don't know/No answer
- TR3. [ASK ONLY IF 'OWN' IN Q.CRA14] And to the best of your knowledge, were your municipal property taxes in 2005...?

### **READ RESPONSES IN ORDER - CODE ONE ONLY**

- 1 Less than \$1,000
- 2 At least \$1,000 but less than \$1,500
- 3 At least \$1,500 but less than \$2,000
- 4 At least \$2,000 but less than \$2,500
- 5 At least \$2,500 but less than \$3,000, or
- 6 \$3,000 or more

### **VOLUNTEERED**

8 Don't know/No answer



TR4. [ASK ONLY IF 'OWN' IN Q.CRA14] And all things considered, do you [READ RESPONSES IN ORDER] that there is a relationship between the value of your home and the level of municipal services provided?

### CODE ONE ONLY

- 1 Completely agree
- 2 Mostly agree
- 3 Mostly disagree, or
- 4 Completely disagree

### **VOLUNTEERED**

- 8 Don't know/No answer
- TR5. A municipal tax system is made up of four key principles. In your opinion, which one of the following four principles do you think is most important? a. Do you think [READ AND ROTATE LIST] is the most important principle? b. And do you think [READ REMAINING OPTIONS] is the second most important principle? c. And do you think [READ REMAINING OPTIONS] is the third most important principle?

CONTINUE UNTIL ALL FOUR OPTIONS HAVE BEEN RANKED FROM MOST IMPORTANT TO LEAST IMPORTANT – SKIP TO Q.TR6 AT FIRST MENTION OF "DON'T KNOW/NO ANSWER" – PROBE TO AVOID ACCEPTING MORE THAN ONE OPTION PER ROTATION

a. -or-	[STABILITY] that changes in your tax bill are predictable
b. -or-	[COMPETITIVENESS] that taxes do not hinder economic growth
c. -or-	[EQUITY] that taxes are consistent from taxpayer to taxpayer
d. <b>RECOF</b>	[TRANSPARENCY] that the tax system is clear and understood by taxpayers CORDER:
8	Don't know/No answer

TR6. Some residents say the cost of municipal services provided across HRM should be shared by all residents of the Municipality. Other residents say they should be taxed for only the municipal services provided in their local community, or by user fees or other options. All things considered, which of the following services, if any, do you think all residents of HRM should share the cost of and which ones, if any, do you think residents should pay for based on what is provided in their local community, or by user fee or other options? [To Begin/And next] [READ AND ROTATE SERVICES]

### READ RESPONSES AS NECESSARY - CODE ONE ONLY PER SERVICE

- a. Road Maintenance
- b. Snow Removal
- c. Public Transit
- d. Fire Protection
- e. Policing Services
- f. Recreation Facilities and Services
- a. Public Libraries
- h. Sidewalks
- i. Sewers
- Solid Waste Removal



- 01 All residents of HRM should share the cost
- 02 Residents should only pay for the service provided in their local community

### **VOLUNTEERED**

- 06 Services should only be paid for by people that are most likely to use them
- 07 Services should be paid for by user fees
- 08 Don't know/No answer
- 99 Other Tax Options [SPECIFY:\_\_\_\_\_]
- TR7. [ASK ONLY IF CODE 2, 6, OR 7 IN ANY OF TR6a-j] What is the primary reason you think the cost of some municipal services should <u>not</u> be shared by all residents of HRM? PROBE ONCE: Any other reasons?

### DO NOT READ RESPONSES - CODE FIRST AND SUBSEQUENT MENTIONS SEPARATELY

- 01 Cost of providing services varies from community to community
- 02 Level of service is not consistent across HRM
- 03 Should not pay for a service you don't access/receive/use
- 04 Should only pay for services you access/receive/use
- 98 Don't know/No answer
- 99 Other [SPECIFY:\_\_\_\_]

### READ AND ROTATE (Q.TR8-Q.TR9), (Q.TR10-Q.TR11)

TR8. Some say that municipal taxes should be based on the services provided in their local community. In general with this approach, residents of HRM provided more municipal services would pay more municipal tax, while residents provided fewer services would pay less municipal tax. Would you [READ RESPONSES IN ORDER] such a system?

### **CODE ONE ONLY**

- 1 Completely support
- 2 Mostly support
- 3 Mostly oppose, or
- 4 Completely oppose

### VOLUNTEERED

- 8 Don't know/No answer
- TR9a. [ASK ONLY IF "SUPPORT" IN Q.TR8] What is the primary reason you would <u>support</u> a tax system based on the level of municipal services provided? PROBE ONCE: Any other reasons?

### DO NOT READ RESPONSES - CODE FIRST AND SUBSEQUENT MENTIONS SEPARATELY

- 01 I would pay less tax
- 02 Should not pay for services you don't receive
- 03 Not all areas should be treated equally
- 04 Shouldn't have to pay tax to service rural/remote areas of HRM
- 98 Don't know/No answer
- 99 Other [SPECIFY:\_\_\_\_\_



TR9b. [ASK ONLY IF "OPPOSE" IN Q.TR8] What is the primary reason you would oppose a tax system based on the level of municipal services provided? PROBE ONCE: Any other reasons?

### DO NOT READ RESPONSES - CODE FIRST AND SUBSEQUENT MENTIONS SEPARATELY

- 1 would pay more tax
  All areas of HRM should share the cost
  All areas of HRM should be treated equally
  Like that taxes are now linked to property value/status quo
- Like that taxes are now linked to property value/status qui
- 05 Costs a lot to service the community where I live
- 98 Don't know/No answer
- 99 Other [SPECIFY:
- TR10. Some say a household's municipal tax bill should reflect a household's ability to pay taxes. Such a system might take into consideration a household's amount of income, family assets, the size of the family, and so on. Would you [READ RESPONSES IN ORDER] a tax system based on ability to pay?

### CODE ONE ONLY

- 1 Completely support
- 2 Mostly support
- 3 Mostly oppose, or
- 4 Completely oppose **VOLUNTEERED**
- 8 Don't know/No answer
- TR11a. [ASK ONLY IF "SUPPORT" IN Q.TR10] What is the primary reason you would <u>support</u> a municipal tax system that reflected a household's ability to pay taxes? **PROBE ONCE**: Any other reasons?

### DO NOT READ RESPONSES - CODE FIRST AND SUBSEQUENT MENTIONS SEPARATELY

- 01 I would pay less tax
- 02 Fair for those with less ability to pay tax
- 03 Current system does not work well
- 98 Don't know/No answer
- 99 Other [SPECIFY:
- TR11b. [ASK ONLY IF "OPPOSE" IN Q.TR10] What is the primary reason you would <u>oppose</u> a municipal tax system that reflected a household's ability to pay taxes? **PROBE ONCE**: Any other reasons?

### DO NOT READ RESPONSES - CODE FIRST AND SUBSEQUENT MENTIONS SEPARATELY

- 01 I would pay more tax
- 02 Too difficult to manage/implement
- 03 Residents who overextend themselves financially would pay less tax
- 04 Unfair to residents who are in good financial shape
- 05 Like that taxes are now linked to property value/status quo
- 98 Don't know/No answer
- 99 Other [SPECIFY:\_\_\_\_\_]



### **DEMOGRAPHICS:**

Finally, I would like to ask you some questions about yourself that will help us analyze the survey results.

CRA60. What is the highest level of education you have completed?

### DO NOT READ RESPONSES - CODE ONE ONLY

- 1 Elementary school (1-9)
- 2 Some high school
- 3 Graduated high school
- 4 Some Community/Technical College
- 5 Graduate Comm./Tech. College
- 6 Some University
- 7 Graduated university
- 8 Post Graduate
- 9 Refused

CRA61. What is your current employment status? Are you currently ...:

### **READ RESPONSES IN ORDER - CODE ONE ONLY**

- 1 Employed full-time, that is, at least 30 hours per week
- 2 Employed part-time, that is, less than 30 hours per week
- 3 Not employed, but actively looking for full-time work
- 4 Not employed, but actively looking for part-time work
- 5 Not actively looking for work

### **VOLUNTEERED**

7 Refused

CRA62. Which of the following broad income categories best describes your total household income before taxes last year? Would it be ...: READ RESPONSES IN ORDER – CODE ONLY

- 1 Less than \$25,000
- 2 At least \$25,000 but less than \$50,000
- 3 At least \$50,000 but less than \$75,000
- 4 At least \$75,000 but less than \$100,000
- 5 \$100,000 or more

### VOLUNTEERED

- 7 Refused
- 8 Don't know/No answer

### THANK YOU FOR YOUR ASSISTANCE AND COOPERATION

Interviewer Certification: I hereby certify that the was intended and understand that a field supervisor	nis survey was conducted in the manner in which it r will verify a portion of completed interviews.
Interviewer's Signature:	Date:

**Tabular Results** 

# THE URBAN REPORT - FOURTH QUARTER 2005

## HRM TAX REFORM INITIATIVE

TABLE TR1:

[ASK ONLY IF 'OWN' IN Q.CRA14] Do you live in a single family home, a townhouse or duplex, a condominium, a mobile home, or some other form of housing?

			8	COMMUNITY		GENDER	Ä	*	AGE		<b></b>	EDUCATION	NOL	Ĭ	ноизеногр II	OLD INC	NCOME	TYPEO	TYPE OF RESIDENCE	ENCE	MONO	INICIPAL PROPERTY TAXES	OPERTY
	OVERALL %	ļ ¥	DART	HFX DART SACK	OTHER	2	Ŀ	18-34	35-54	1 +55	L.T. H.S. H	Grad Sc H.S. P	Some G P.S. P	Grad P.S. \$1	\$ \$! \$50K \$7	\$50K- \$74.9K	\$75K+ A	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Single family home	80	73	73 86	80	84	84	11	70	98	78	87	8	78	80	75	69	93	0	100	0	71	87	82
A townhouse or duplex	13	50	7	13	10	7	7	22	10	=	7	12	4	4	14	23	2	0	0	80	18	10	9
A condominium	n	9	4	8		2	4	ო	-	7	0	0	ဗ	വ	ස	n	2	0	0	8	2	2	9
A mobile home	m		4	ß	က	-	4	က	ო	. 2	0	<b>&amp;</b>	د	·	9	4	0	0	0	0	7		7
Some other form of housing	<b>*</b> -	-	0	0	*	·	<del></del>	. 2	0	-	7	0	භ	0	 	······································	0	0	0	0	-	0	0
SAMPLE SIZE (#)	285	83	56	2	98	135	150	64	138	83	15	. 29	36 1	169	69	r.	66	0	229	46	84	127	48

### TABLE TR2:

[ASK ONLY IF 'OWN' IN Q.CRA14] HRM provides a variety of municipal services including snow removal, road maintenance, sidewalks, public transit, recreation, libraries, policing, fire protection, and so on. Considering the level of municipal services provided across HRM, do you think your household currently pays more than your fair share of municipal tax, about your fair share of municipal tax? or less than your fair share of municipal tax?

			8	COMMUNITY	,	GENDER	DER		AGE		ш	EDUCATION	N O	Š	HOUSEHOLD INCOME	INCON		E OF RE	TYPE OF RESIDENCE	3	NICIPAL PROPERTY TAXES	OPERTY
	OVERALL %		DART	HFX DART BED/	OTHER HRM	Z	L	18-34	35-54	55+	L.T. H.S. H	Grad So H.S. P.	Some Grad P.S. P.S.		< \$50K- \$50K \$74.9K	K \$75K+	Apart- ment	t- Single It Home	Townho le use/ ne Duplex/ condo	0 Less than 4 \$1500	\$1500 - less than \$2500	\$2500 or more
More than your fair share of municipal tax	46	40	53	52	57	45	46	44	53	35	9	45 4	44 4	2 38	3 49	43	0	45	1	33	44	09
About voir fair share of minicipal tax	52	09	68	4	4	5	53	23	45		47	54	56 51	59	48	57	0	23	48	28	23	40
less than voir fair share of municipal tax		0		0	8		0	8	-	0		8			0	0	0		0	-	-	0
Don't know/No answer	-	0	4	n	0	8	**************************************	8	-	-	_	. 0			<b>ෆ</b>	0	0		<b>8</b>	-	N	0
SAMPLE SIZE (#)	285	82	26	59	98	135	150	54	138 83	83	15	65	36 16	169 69	71	8	0	229	46	84	127	48

# HRM TAX REFORM INITIATIVE

TABLE TR3:

[ASK ONLY IF 'OWN' IN Q.CRA14] And to the best of your knowledge, were your municipal property taxes in 2005?

		Tokan I I Baka	COM	COMMUNITY		GENDER	#	4	AGE		EDI	EDUCATION	-	HOUS	HOUSEHOLD INCOME	NCOME		TYPE OF RESIDENCE	DENCE	MUNIC	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	HFX DART BED/	)ART		OTHER	2	ш	18-34 3	35-54 5	55+ L.T.	Grad G. H.S.	d Some	Grad P.S.	\$50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Less than \$1,000	7	9	4	7	12	7	7	F	9	7 27	9	8	9	17	11	0	0	9	6	25	0	ŀ
At least \$1,000 but less than \$1,500	22	8	53	25	23	6	52	30	20 2	20 13	25	17	23	28	20	9	0	22	58	75	0	0
At least \$1,500 but less than \$2,000	27	12	32	41	53	27	27	27	31	22 40	29	36	54	52	30	88	0	31	5	0	61	0
At least \$2,000 but less than \$2,500	17	53	4	10	19	9	15	9	22	7 0	17	4	50	9	18	23	0	17	22	0	39	0
At least \$2,500 but less than \$3,000	80	10	 თ	80	Ŋ	9	വ	9	6	7 0	9	17	7	ო	က	5	0	80	6	0	0	46
\$3,000 or more	<b>б</b>	16	55		ო	F	~		7	16 7	80	0	12	9	10	12	0	9	4	0	0	54
Don't know/No answer	6	15	ស	ις 	o	2	13	19	r.	11 13		80	6	42	ω	7	0	ω	15	0	0	0
SAMPLE SIZE (#)	285	83	26	61	86	135	150	64	138 8	83 15	9 9	36	169	69	71	66	0	229	46	84	127	48

## TABLE TR4:

[ASK ONLY IF 'OWN' IN Q.CRA14] And all things considered, do you completely agree, mostly disagree, or completely disagree that there is a relationship between the value of your home and the level of municipal services provided?

			8	COMMUNITY	<b>&gt;</b>	GEI	GENDER		AGE			EDUC	EDUCATION		HOUS	HOUSEHOLD INCOME	NCOME	•	TYPE OF RESIDENCE	DENCE	MON	MUNICIPAL PROPERTY TAXES	ЭРЕЯТУ
	OVERALL %		( DAR	HFX DART BED/	OTHER	. Z	ш	18-34	35-54	254	L.T. H.S.	Grad H.S.	Some P.S.	Grad P.S.	\$50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Completely agree	=	6	200	7	9	우	=	F	=	9	7	=	8	11	16	13	6	0	6	13	10	13	4
Mostly agree	43	45	30	49	45	39	47	45	40	47	53	49	47	39	45	51	32	0	40	29	57	43	52
Mostly disagree	52			3	23	56	24	34	22	14	7	17	31	28	19	23	34	0	27	17	19	54	33
Completely disagree	14	7	16	13	5	19	თ	ω	17	13	20	15	9	15	9	10	48	0	17	4	^	91	27
Don't know/No answer	~	6	5	0	80	9	თ	8	32	9	5	80	8	7	2	4	ო	0	~		7	9	9
SAMPLE SIZE (#)	285	8	26	5	88	135	150	49	138	83	5	3	36	169	69	7	66	•	229	46	84	127	48
TOP 2 BOX SCORE (Completely/Mostly agree)	54	54	48	26	29	49	28	26	5	24	9	9	56	20	19	63	4	0	49	72	29	22	59

# HRM TAX REFORM INITIATIVE

TABLE TR5: MOST IMPORTANT

A municipal tax system is made up of four key principles. In your opinion, which one of the following four principles do you think is MOST important? Do you think stability, competitiveness, equity, or transparency is the most important principle?

			COM	COMMUNITY		GENDER	Ë	<b>4</b>	AGE			EDUCATION	Z	HOUS	ноизеногр II	INCOME		TYPE OF RESIDENCE	ENCE	MUNIC	AUNICIPAL PROPERTY TAXES	<b>DPERTY</b>
	OVERALL %		HFX DART SACK	BED/ SACK	OTHER	2	L.	18-34 3	35-54 5	55+ L.T.	T. Grad S. H.S.	ad Some S. P.S.	ne Grad 3. P.S.	\$50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
EQUITY, that is that taxes are consistent from taxpayer to taxpayer	32	33	36	32	59	33	98	58	33 3	33 33	3 32	28	32	26	35	35	28	34	35	27	39	31
TRANSPARENCY, that is the tax system is clear and understood by taxpayers	28	89	8	27	30	27	53	32	27 2	23 17	7 33	35	56	31	30	78	25	27	24	36	23	. <u>6</u>
STABILITY, that is that changes in your tax bill are predictable	21	8	4	56	23	20	22	 23	19	21 27	7 18	3		23	15	19	22	2	5	50	20	9
COMPETITIVENESS, that is that taxes do not hinder economic growth	10	9	5	ω	12	72	თ	 <del>=</del>	57	8 13	9	7	5	5	13	57	ω	F	F	12	F	13
Don't know/No answer	6	9	4		6	ω	10	ო	6	10	0 10		89	10	7	9	9	7	15	Ŋ	80	19
SAMPLE SIZE (#)	401	155	155 78	74	94	183	218	110	180	111 30	0 93	3 54	224	154	84	108	109	229	46	84	127	48

# TABLE TR5: FIRST and SECOND MOST IMPORTANT COMBINED

A municipal tax system is made up of four key principles. In your opinion, which one of the following four principles do you think is most/second important?

			COM	COMMUNITY		GENDER	85	Ā	AGE			EDUCATION	N N	DOH.	нопѕеногр	INCOME		TYPE OF RESIDENCE	DENCE	MUNIC	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	HFX DART BED/ SACK	DART	BED/ (	OTHER HRM	<b>\S</b>	. — <del>В</del>	18-34	35-54 5	55+ L.T.	T. Grad S. H.S.	ad Some S. P.S.	ne Grad 3. P.S.	\$50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
EQUITY, that is that taxes are consistent from taxpayer to taxpayer	56	53	288	19	56	28	55	55		52 7(	70 58	3 52	75	51	62	25	51	09	54	56	29	44
TRANSPARENCY, that is the tax system is clear and understood by taxpayers	48	55	44	39	45	25	. 4	22	47	41 27	7 46	3 48	. 51	45	46	28	48	48	46	48	44	20
STABILITY, that is that changes in your tax bill are predictable	48	84	40	22	48	42	75	26	47	41 57	7 48	3 52	46	53	46	40	53	47	14	54	46	33
COMPETITIVENESS, that is that taxes do not hinder economic growth	56	83	23	30	53	93	. 22	52	24	29 23	3 24	52		23	53	8	24	25	56	27	24	31
Don't know/No answer	13	4	6	 <b>~</b>	4	F	16	ۍ	<u>5</u>	22	13 14	17	E	17	9	ω	14	12	17	Ξ	Ξ	23
SAMPLE SIZE (#)	401	155	78	74	94	183	218 1	110	180	111 30	30 93	3 54	224	154	28	108	109	229	46	84	127	48

# HRM TAX REFORM INITIATIVE

## TABLE TR5: INDEX SCORE

A municipal tax system is made up of four key principles. In your opinion, which one of the following four principles do you think is MOST important? Do you think stability, competitiveness, equity, or transparency is the most important principle?

		underte	COM	COMMUNITY		GENDER	ER	٦.	AGE		田	EDUCATION	N	HOU	SEHOLD	INCOME	T I	HOUSEHOLD INCOME TYPE OF RESIDENCE	DENCE	MONO	MUNICIPAL PROPERTY TAXES	OPERTY
	OVERALL	A	HFX DART	BED/ SACK	OTHER	Σ	<u>.</u>	18-34	35-54	7+ H	F. Gr.	S. P.s	35-54 55+ L.T. Grad Some Grad H.S. H.S. P.S. P.S.	1 \$50K	\$50K- \$74.9K	\$75K+	Apart- ment		Townho Single use/ Home Duplex/	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Equity	6.0	5.5	6.7	6.3	5.8	6.1	5.8	5.5	6.2	5.0	6.0 6.7 6.2	2 5.6	5.8	5.4	6.3	6.2	5.4	6.2	6.5	5.8	6.7	5.7
Transparency	5.3	5.8	2.0	4.6	2.0	5.4	5.1	5.7	5.2	4.9	3.7 5.3	3 5.6	5.5	5.3	5.0	5.8	Access	5.5	5.0	5.2	4.9	5.5
Stability	5.2	5.2	4.7	5.9	5.2	4.9	5.5	5.6	5.2	4.9 E	6.1 5.2	2 5.4	5.1	5.6	5.0	4.7	5.6	5.2	4.7	5.4	5.1	4.5
Competitiveness	3.0	3.0 2.7	3.0	3.2	3.4	3.3 2.8		5.9	3.0	3.2	2.9 2.8		3.2	3.0	3.5	3.0	2.9	2.9	3.5	3.1	3.0	3.8

## TABLE TR6a:

Some residents say the cost of municipal services provided across HRM should be shared by all residents of the Municipality. Other residents say they should be taxed for only the municipal services provided in their local community, or by user fees or other options. All things considered, which of the following services, if any, do you think all residents of HRM should share the cost of and which ones, if any, do you think residents should pay for based on what is provided in their local community, or by user fee or other options? [To Begin/And next]

## Road Maintenance

			8	COMMUNITY		GEN	GENDER	1	AGE		ш	EDUCATION	NO	HÖ	JSEHOLI	HOUSEHOLD INCOME		TYPE OF RESIDENCE	IDENCE	MON	MUNICIPAL PROPERTY TAXES	OPERTY
	OVERALL %		DART	HFX DART BED/	OTHER	2	щ	18-34	35-54	55+ L	L.T. H.S. H	Grad Sol	Some Grad P.S. P.S.	ad	\$50K- IK \$74.9K	K- \$75K+	Apart- ment	Single Home	Townho use/ Duplex/	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
All residents of HRM should share the cost	81	8	88	81	73	83	62	80	81	82	83 7	78 81	11 81	1 78	3 76	84	79	8	80	11	83	81
Residents should only pay for the service provided in their local community	14	4	Ŋ	16	23	4	15	<u>₹</u>	4	4	17	5	7	13 18	3 20	<b>∞</b>	14	15	15	8	13	13
Services should be paid for by user fees	2	-		-	က	-	01	-	က		0	-		3	0	4	က	0	0	0	8	4
Services should only be paid for by people that are most likely to use them	-	-	ന	<b>-</b>	0	0	~	8	· · ·		0			<b>-</b>	~	<b></b>	8	0	N	_	<del>-</del>	
Other tax options	<b>-</b>	2		0	0	0	N	-		-	0	5			0	N	7	<b>+-</b>	0	0	8	0
Don't know/No answer	-	-	·	0	8	N	0	, , ,,		2	0	-	61		•	-	-	Ţ	<b>N</b>	-		<b>8</b>
SAMPLE SIZE (#)	401	155	82	74	94	8	218	110	180 111		90	93	54	224 154	84	108	109	នឹ	46	8	127	48

# HRM TAX REFORM INITIATIVE

## TABLE TR6b:

Some residents say the cost of municipal services provided across HRM should be shared by all residents of the Municipality. Other residents say they should be taxed for only the municipal services provided in their local community, or by user fees or other options. All things considered, which of the following services, if any, do you think all residents of HRM should share the cost of and which ones, if any, do you think residents should pay for based on what is provided in their local community, or by user fee or other options? [To Begin/And next]

## Snow Removal

			COM	COMMUNITY		GENDER	<b>5</b>	Ä	AGE		ā	EDUCATION	z	HOUS	HOUSEHOLD INCOME	COME		TYPE OF RESIDENCE	ENCE	MUNIC	MUNICIPAL PROPERTY TAXES	PERTY	
	OVERALL %	HFX	HFX DART SACK	BED/ SACK	OTHER	2	u.	18-34 3	35-54 5	55+ L.T.	T. Grad S. H.S.	d Some	e Grad	\$50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more	
All residents of HRM should share the cost	72	7.2	77	7.3	69	74	71	73	92	09 99	74	29	75	70	69	81	72	73	63	69	78	71	,
Residents should only pay for the service provided in their local community	25	83	19	22	56	20	52	24	19	27 30	0 22	£	20	24	52	4	22	22	30	27	20	17	
Services should be paid for by user fees	2	ന	0	4	က	сo	2	-	4	2	-	0	4	က	5	4	ന	9	0	0	2	æ	
Services should only be paid for by people that are most likely to use them	<b></b>	·	-	 ***	<b>y</b>	<del></del>		0	-	23		0	-		Ø	~	8	0	23	0	-	0	
Other tax options	-	~	0	0	0	<b></b>	0	-	0	2 0	-	α.	0	<del>-</del>	0	-	2	0	0	0	0	8	
Don't know/No answer	-	<del></del>	က	0	-	2	0	2	0	2	_	0	-	-	<del></del>	0	0	-	4	4	0	2	
SAMPLE SIZE (#)	401	155	78	74	94	183	218	110	180	111 30	30 93	54	224	154	84	28	109	229	46	84	127	48	

# HRM TAX REFORM INITIATIVE

## TABLE TR6c:

Some residents say the cost of municipal services provided across HRM should be shared by all residents of the Municipality. Other residents say they should be taxed for only the municipal services provided in their local community, or by user fees or other options. All things considered, which of the following services, if any, do you think all residents should share the cost of and which ones, if any, do you think residents should pay for based on what is provided in their local community, or by user fee or other options? [To Begin/And next]

## **Public Transit**

			COM	COMMUNITY		GENDER	Ē	<b>*</b>	AGE			EDUCATION	z	HOUS	HOUSEHOLD INCOME	NCOME	1	TYPE OF RESIDENCE	DENCE	MUNIC	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	HFX DART	DART	BED/ C	OTHER HRM	2	т	18-34 3	35-54 5	55+ L.T.	T. Grad S. H.S.	d Some	e Grad P.S.	\$50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
All residents of HRM should share the cost	25	63	62	59	41	55	59	55	52 (	9 29	0 59	63	54	09	20	61	69	53	48	48	20	65
Residents should only pay for the service provided in their local community	8	27	27	82	43	35	28	32	34	24 33	3 31	28	3	32	32	52	52	33	14	4	38	15
Services should be paid for by user fees	ω	Ŋ	ю	6	<u>-</u>	S.	<b>£</b>	9	-	5	9	4	F	S	11	ഗ	Ŋ	6	6	7	6	17
Services should only be paid for by people that are most likely to use them	N.	m	m	ന	8	က	N			4	- 4	0	N	**	4	N.	4	N	0	N	-	0
Don't know/No answer	23	8	· · · · ·	0	n	CV	8	 2	2			9	-	8	•-	က	<b>T</b>	8	8	Q	C)	8
SAMPLE SIZE (#)	401	155 78	78	74	94	183	218	110	180	111 30	30 93	54	224	154	84	108	109	229	46	28	127	48

# HRM TAX REFORM INITIATIVE

## TABLE TR6d:

Some residents say the cost of municipal services provided across HRM should be shared by all residents of the Municipality. Other residents say they should be taxed for only the municipal services provided in their local community, or by user fees or other options. All things considered, which of the following services, if any, do you think all residents should share the cost of and which ones, if any, do you think residents should pay for based on what is provided in their local community, or by user fee or other options? [To Begin/And next]

## Fire Protection

			COM	COMMUNITY		GENDER	Ë		AGE		<u>@</u>	EDUCATION	N	HOUS	HOUSEHOLD INCOME	COME	TYPE (	TYPE OF RESIDENCE	ENCE	MUNICI	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	НЕХ	HFX DART SACK	BED/ SACK	OTHER	Σ	ш	18-34	35-54 5	55+ H	L.T. Gra H.S. H.S	Grad Some H.S. P.S.	ne Grad r. P.S.	\$50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
All residents of HRM should share the cost	81	83 86	98	78	78	79	83	81	83	78 7	73 87	81	80	79	9/	84	82	80	80	. 11	83	81
Residents should only pay for the service provided in their local community	16	4	72	19	20	<u>&amp;</u>	4	17	4	18	27 11	17	17	19	50	5	17	16	50	19	4	15
Services should only be paid for by people that are most likely to use them	0	0	-	0	0	0	0			, -	-	0	0	0	-	0	-	0	0	0	0	0
Services should be paid for by user fees	0	-	0	-	0	·	0	0	-	) 0	0 (	0		0	-	_	-	0	0	0	-	0
Other tax options	0	<b>***</b>	<del>-</del>	0	0	<b>,</b>	0	0	<b></b>	) -	0 0	0		0	0	7	0	-	0	0	<b></b> -	7
Don't know/No answer	-	8	0		2	α		N	-	5		8	CI.		<del>-</del>		0	n	0	4	-	2
SAMPLE SIZE (#)	401	155	78	74	94	183	218	110 180	- 1	111 3	30 93	3 54	224	154	84	108	109	229	46	84	127	48

# HRM TAX REFORM INITIATIVE

## TABLE TR6e:

Some residents say the cost of municipal services provided across HRM should be shared by all residents of the Municipality. Other residents say they should be taxed for only the municipal services provided in their local community, or by user fees or other options. All things considered, which of the following services, if any, do you think all residents of HRM should share the cost of and which ones, if any, do you think residents should pay for based on what is provided in their local community, or by user fee or other options? [To Begin/And next]

Policing Services

			COM	COMMUNITY	Sa ( / Pla ( P	GENDER	Ë	Ā	AGE			EDUCATION	Z	HOUS	HOUSEHOLD INCOME	COME	TYPE	TYPE OF RESIDENCE	ENCE	MUNICI	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	¥	HFX DART SACK	_	OTHER HRM	Σ	т_	18-34 38	35-54 5	55+ F.	L.T. Grad H.S. H.S.	d Some	e Grad	\$50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
All residents of HRM should share the cost	98	91	98	81	83	98	98	98	85	88 87	7 83	1 87	88	83	85	06	87	87	80	80	91	88
Residents should only pay for the service provided in their local community	-	<b>&amp;</b>	10	15	9	10	ಕ	£.	. 21	10 1	13 15	=	10	16	4	9	13	6	20	17	7	œ
Services should be paid for by user fees	,-	0	-	က	0	N.	0	0	-		0	0		0	2	-	0	-	0	0	2	8
Services should only be paid for by people that are most likely to use them	0	0	0		0	<b>y-</b>	0	0	<del>-</del>	0	0	0	0	0	0	-	0	0	0	0	0	0
Other tax options	0	0	···	0	0	-	0	0	_	0	0	0	0	0	0	-	0	0	0	0	-	0
Don't know/No answer	<del>-</del>		-	0	***	·		-	-	-	2	2	0	-	-	<b>*</b>	0	CI.	0	4	0	N
SAMPLE SIZE (#)	404	155	82	74	94	183	218	110	180	111 3	30 93	54	224	154	84	108	109	229	46	84	127	48

# **HRM TAX REFORM INITIATIVE**

## TABLE TR6f:

Some residents say the cost of municipal services provided across HRM should be shared by all residents of the Municipality. Other residents say they should be taxed for only the municipal services provided in their local community, or by user fees or other options. All things considered, which of the following services, if any, do you think all residents of HRM should share the cost of and which ones, if any, do you think residents should pay for based on what is provided in their local community, or by user fee or other options? [To Begin/And next]

Recreation Facilities and Services

			8	COMMUNITY	<b>Ł</b>	GE	GENDER		AGE		_	EDUCATION	NOL	보	HOUSEHOLD INCOME	D INCO	1	PE OF F	TYPE OF RESIDENCE		JNICIPAL	MUNICIPAL PROPERTY TAXES	≥
	OVERALL %	H	DAR.	HFX DART BED/ SACK	OTHER	Σ	L	18-34	35-54	52+	L.T. G H.S. F	Grad So H.S. F	Some Gi	Grad .	< \$50 \$50K \$74	\$50K- \$74.9K	K+ Apart- ment		Single us Home Dup	Townho Less use/ than Duplex/ \$150	φ	. ₩	2500 or more
All residents of HRM should share the cost	43	46	47	34	44	43	4	35	49	42	53	55	43	38 4	42 33	32 50	0 45		42 4	43 3	36 4	48 4	42
Residents should only pay for the service														***		1.4							
provided in their local community	42	45	3	47	43	45	45	5	38	40	37	38	46 4	5	51 4	45 33	3 44		41 4	43 4	49 3	38 35	LO.
Services should be paid for by user fees	80	4	13	14	<b>თ</b>	9	^	7	6	6	~	4	7			15 8	9	**	6		8	. 6	15
Services should only be paid for by people that	_				c			u		u							~						
ald illost likely to use tiletti	t ·	٠ د			٠ .		<b>t</b>	0	0	n	0		>	ο	_				d d			o v	
Don't know/No answer	<b>,-</b> -		m 	0	-	<b>,</b>	-	-	-	ო	0	<del></del>	. 2		•		ت		2		2	_	•
Other tax options		-	0	0	-	<del>.</del>	-	-	<del>-</del>	+	0	0	Ŋ					******	_			cu	
SAMPLE SIZE (#)	401	155	155 78	74	94	183	218	110	180	=======================================	30	63	54 2	224 1	154 8	84 10	109		229 4	46 8	84	4	88

# HRM TAX REFORM INITIATIVE

## TABLE TR6g:

Some residents say the cost of municipal services provided across HRM should be shared by all residents of the Municipality. Other residents say they should be taxed for only the municipal services provided in their local community, or by user fees or other options. All things considered, which of the following services, if any, do you think all residents of HRM should share the cost of and which ones, if any, do you think residents should pay for based on what is provided in their local community, or by user fee or other options? [To Begin/And next]

**Public Libraries** 

			COM	COMMUNITY		GENDER	Æ	AGE	ш		EDO	EDUCATION		HOUSE	HOUSEHOLD INCOME	OME	TYPE OF	TYPE OF RESIDENCE		MUNICIP.	MUNICIPAL PROPERTY TAXES	ERTY
	OVERALL %	Ĕ	DART	HFX DART BED/ C	OTHER HRM	Æ	<u>т</u>	18-34 35	35-54 55+	+ LT.	Grad H.S.	Some P.S.	Grad P.S.	\$50K	\$50K- \$74.9K	\$75K+ '	Apart- 9	Single Home D	Townho Luse/ 1 Duplex/ \$	Less \$ than \$1500 \$	\$1500 - less \$2 than \$2500	\$2500 or more
All residents of HRM should share the cost	74	9/	71	72	74	11	72	73 7	74 7	74 73	2	78	75	75	65	81	73	75	20	69	80	75
Residents should only pay for the service provided in their local community	50	2	6	23	8	9	72	24 1	19 2	20 17	24	5	20	20	27	5	6	50	26	56	17	5
Services should be paid for by user fees	ო	<b>T</b>	2	S.	m	m	4	, N	4	7	2	2	4	က	9	ო	Ŋ	2	4	4	<del></del>	9
Services should only be paid for by people that are most likely to use them	<b>-</b>	-	4	0	~	8	······································				N	7	<del>-</del>	-	·	Q	٥	 N	0	0	ი	0
Don't know/No answer	<b>4</b>	-	-	0	N	<b></b>		-		0	N	0	<del>,-</del>	<del>-</del>	0	·	-	<del>-</del>	0	-	0	4
SAMPLE SIZE (#)	401	155 78	78	74	94	183	218	110	180	111 30	93	54	224	154	84	108	109	229	46	28	127	48

# HRM TAX REFORM INITIATIVE

## TABLE TR6h:

Some residents say the cost of municipal services provided across HRM should be shared by all residents of the Municipality. Other residents say they should be taxed for only the municipal services provided in their local community, or by user fees or other options. All things considered, which of the following services, if any, do you think all residents should share the cost of and which ones, if any, do you think residents should pay for based on what is provided in their local community, or by user fee or other options? [To Begin/And next]

## Sidewalks

			ő	COMMUNITY		GENDER	ЭEВ	,	AGE		ш	EDUCATION	No I	오	HOUSEHOLD I	INCOME		TYPE OF RESIDENCE	ENCE	MUNIC	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	HFX	DART	HFX DART SACK	OTHER	2	L.	18-34	35-54	1 +55 H	L.T. Gr H.S. H	Grad Sor H.S. P.3	Some Grad P.S. P.S.	d . \$50K	\$50K- K \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Residents should only pay for the service provided in their focal community	46	39	14	23	57	46	46	45	47	45	37 4	48 37	7 49	45	56	42	29	54	54	29	49	40
All residents of HRM should share the cost	45	54	51	39	30	4	46	48	43	46	53 4	7 54	4 41	51	37	43	29	32	37	27	45	40
Services should be paid for by user fees	4	2	က	ນ	~	'n	ന	-		ო	ເ	4	5	N	2	ω	N	9	N	2	S	æ
Services should only be paid for by people that are most likely to use them	e 	က	m	က	က	N	4	r.	. (2)	က	0	4	4		4	Ŋ	-	ო	Ø	-	ო	9
Other tax options	0	+	-	0	0	<b>+-</b>	0	0	<del></del>	•	ຕ		0	-	0	,	-	0	0	0	0	8
Don't know/No answer	-	8		0	α	N	-	···	·	ဗ	භ	C)	_	-	<del></del>	~	0	N	4	2	2	4
SAMPLE SIZE (#)	401	155	155 78	74	94	183	218	110	180 111		30	93 54	4 224	154	84	108	109	229	46	84	127	48

# HRM TAX REFORM INITIATIVE

## TABLE TR6i:

Some residents say the cost of municipal services provided across HRM should be shared by all residents of the Municipality. Other residents say they should be taxed for only the municipal services provided in their local community, or by user fees or other options. All things considered, which of the following services, if any, do you think all residents should share the cost of and which ones, if any, do you think residents should pay for based on what is provided in their local community, or by user fee or other options? [To Begin/And next]

### Sewers

			COM	COMMUNITY		GENDER	E E	<b>*</b>	AGE		8	EDUCATION	z	HOUS	HOUSEHOLD INCOME	COME	TYPEO	TYPE OF RESIDENCE	NCE	MUNICI	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	XH	HFX DART SACK	BED/ SACK	OTHER	æ	L	18-34 3	35-54	55+ H.	L.T. Grad H.S. H.S.	d Some	e Grad . P.S.	\$50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
All residents of HRM should share the cost	28	70	70 71 43	43	40	52	63	69	50	60 5	53 56	29	28	64	51	56	76	49	61	42	54	54
Residents should only pay for the service provided in their local community	34	56	27	36	53	33	99	22	4	34 4	43 35	58	34	30	42	34	50	11	30	51	39	31
Services should be paid for by user fees	m	-	0	=	က	4	8	0	9	2	3	8	4	-	α	9	··········	ιΩ	0	so.	8	æ
Services should only be paid for by people that are most likely to use them	67	N	<b>y-</b>	Ž	<del>y-</del>	N	m	2	 ෆ	. 0	2	0	4	-	4	ĸ	<del>y-</del>	8	^	· ***	ю	N
Don't know/No answer	2	2	<b>—</b>	က	N	0	0	ر اد	-	4	4	4	-	ო	-	-	CV.	2	α	-	2	4
SAMPLE SIZE (#)	401	<b>1</b> 55	82	74	94	183	218	110	180	111 30	0 93	54	224	154	84	108	109	229	46	4	127	48

# HRM TAX REFORM INITIATIVE

## TABLE TR6j:

Some residents say the cost of municipal services provided across HRM should be shared by all residents of the Municipality. Other residents say they should be taxed for only the municipal services provided in their local community, or by user fees or other options. All things considered, which of the following services, if any, do you think all residents should share the cost of and which ones, if any, do you think residents should pay for based on what is provided in their local community, or by user fee or other options? [To Begin/And next]

Solid Waste Removal

			CO	COMMUNITY		GENDER	ЭЕВ		AGE			EDUCATION	   N	된	HOUSEHOLD INCOME	INCOME		TYPE OF RESIDENCE	DENCE	MUNIC	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	¥	DART	HFX DART BED/	OTHER	Σ	ц.	18-34	35-54 55+		L.T. Gr H.S. H.	Grad Some H.S. P.S.	me Grad S. P.S.	d <	\$50K- K \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
All residents of HRM should share the cost	73	75	75 78	20	68	72	74	76	72	73	70 8	85 72	2 69	73	64	75	73	72	92	71	92	29
Residents should only pay for the service provided in their local community	19	1	15	23	23	20	6	8	22	19	23	2	20 22	2	27	9	6	50	22	20	83	13
Services should be paid for by user fees	က	က	-	4	က	က	0	-	က	4		0	. 5	0	4	9	Ŋ	4	0	-	-	13
Services should only be paid for by people that are most likely to use them	0		4	0	N	N	7	ო	0	4	თ	- 4	<b>,</b>	N	4	-	4	<b>***</b>	0	<del>-</del>	<b></b>	8
Don't know/No answer	ო	က	<b></b>	က	က	es.	n	N	ო	4	e	2	£ 1	4	<b>T</b>	ന	2	e	67	9	0	9
SAMPLE SIZE (#)	401	401 155 78	78	74	94	183	218	110	180	Ξ	30 9	93 5	54 224	4 154	4 84	108	109	229	46	84	127	48

# HRM TAX REFORM INITIATIVE

TABLE TR7: FIRST MENTION

[ASK ONLY IF CODE 2, 6, OR 7 IN ANY OF TR6a-j] What is the primary reason you think the cost of some municipal services should NOT be shared by all residents of HRM?

			COM	COMMUNITY		GENDER	HH HH	٩	AGE			EDUCATION	Z	HOUS	HOUSEHOLD INCOME	NCOME		TYPE OF RESIDENCE	DENCE	MUNIC	MUNICIPAL PROPERTY TAXES	ренту
	OVERALL %	ΧΉ	HFX DART BED/	•	ОТНЕЯ НВМ	Σ	<u>-</u>	18-34	35-54 5	55+ L.T.	T. Grad S. H.S.	d Some	e Grad	\$50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Should not pay for a service you don't access/ receive/use	49	42	56	26	84	49	49	55	49	43 48	8 53	33	20	45	54	75	40	23	42	52	57	38
Level of service is not consistent across HRM	22	82	17	25	53	72	ಜ	20	27	17 20	0 25	5 20	22	52	21	20	23	22	19	22	18	52
Should only pay for services you access/receive/ use	4	72	5	. ω	6	5	4	4	F	18 8	6	24	4	5	10	<del>ك</del>	6	5	17	9	12	50
Cost of providing services varies from community to community	9	ဖ	5	ო	4	9	ည	22	9	5	4	2	7	ω	7	4	5	9	ω.	10	ß	5
Other	Ŋ	ω	2	2	2	S	2	Ŋ	33	8 4	4	12	4	2	9	4	9	m	9	4	3	2
Don't know/No answer	4	2	N	<sub>.</sub> හ	9	S	4	0	4	10	12 4	~	4	ស	-	4	4	4	ω	ო	4	8
SAMPLE SIZE (#)	316	121	52	63	80	149	167	92	140 8	84 2	25 68	3 41	182	120	89	82	80	186	36	73	93	40

TABLE TR7: TOTAL MENTIONS

[ASK ONLY IF CODE 2, 6, OR 7 IN ANY OF TR6a-j] What is the primary reason you think the cost of some municipal services should NOT be shared by all residents of HRM? PROBE ONCE: Any other reasons?

			COM	COMMUNITY		GENDER	E		AGE			EDUCATION	NOIT	<u> </u>	HOUSEHOLD INCOME	LD INC	OME	TYPE O	TYPE OF RESIDENCE	ENCE	MUNIC	MUNICIPAL PROPERTY TAXES	эреяту
	OVERALL %	HEX	HFX DART BED/	BED/ SACK	OTHER	Σ	т_	18-34	35-54	55+	L.T.	Grad S H.S.	Some C P.S. 1	Grad P.S. \$	\$ \$ \$50K \$7	\$50K- \$74.9K	\$75K+ 1	Apart- 9	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Should not pay for a service you don't access/	, r	ñ	69	23	g	r.	5.4	65	57	48	65	54	14	65	05	29	65	43	62	42	55	67	20
Level of service is not consistent across HRM	22	2 5	27	27	8 83	24	58	21.	3 5	21	50	28	50	56	. 82	22	56	52	52	22	27	19	33
Should only pay for services you access/receive/ use	21	8	2	17	<del>-</del>	22	20	24	19	52	12	6	32	2	22	<u>&amp;</u>	72	53	17	28	Ξ	20	58
Cost of providing services varies from community to community	^	~	5	9	w		^	ω	7	~	დ	~	8		&	<b></b>	Ŋ	9	80	80	=	s.	10
Other	ស	∞	8	0	ß	2	ı.	2	6	 ∞	4	4	12	4		9	4	9	ო	9	4	m	2
Don't know/No answer	4	S	2	m	9	r.	4	0	4	9	72	4	 N	4	ວ		4	4	4	æ	ო	4	80
SAMPLE SIZE (#)	316	121	52	63	80	149	167	92	140	28	22	89	4	182	120	89	85	8	186	36	23	93	40

# HRM TAX REFORM INITIATIVE

TABLE TR8: LEVEL OF SERVICE PROVIDED

Some say that municipal taxes should be based on the services provided in their local community. In general with this approach, residents of HRM provided more municipal services would pay more municipal tax. Would you completely support, mostly support, mostly oppose, or completely oppose such a system?

			COM	COMMUNITY	***************************************	GENDER	E E	۲	AGE		<b>=</b>	EDUCATION	NC	로	ноизеного I	INCOME		TYPE OF RESIDENCE	DENCE	MUNIC	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	HFX	HFX DART BED/	1	OTHER	<b>\S</b>	L.	18-34 3	35-54	7±	L.T. Gr H.S. H.	Grad Some H.S. P.S.	ne Grad S. P.S.	d .	\$50K- K \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Completely support	27	20	53	31	34	32	23	22	32	25	30 33	33 28	8 24	23	33	56	56	28	50	56	30	27
Mostly support	20	23	46	41	56	4	22	23	49	43 4	40 4	1 50	0 55	51	49	23	44	25	22	63	49	45
Mostly oppose	=	15	12	12	4	Ξ	, =	13	10	13	10 1	<del>-</del>	1 12	12	80	17	16	2	6	ß	6	19
Completely oppose	~	9	6	7	m	œ	9	ro	7	12	13 9	1	4	ъ 	7	4	6	9	<b>б</b>	0	10	4
Don't know/No answer	4	Ŋ	4	5	8	2	4	4	m	7	7 (	3	4	ς. 	N	-	<b>6</b>	<b>в</b>	7	4	2	ω
SAMPLE SIZE (#)	401	155	2,8	47	94	183	218	110	180	E	30	93 54	4 224	154	8 84	108	109	529	46	84	127	48
TOP 2 BOX SCORE (Completely/Mostly support) 77	11	73	73 76 72	72	8	92	78	8	81	. 89	70 7	74 78	8 79	74	85	79	20	81	9/	88	79	69

# HRM TAX REFORM INITIATIVE

TABLE TR9a: FIRST MENTION

[ASK ONLY IF 'SUPPORT' IN Q.TR8] What is the primary reason you would SUPPORT a tax system based on the level of municipal services provided?

			CON	COMMUNITY		GENDER	ER	<b>A</b>	AGE			EDUCATION	N.	HOUS	HOUSEHOLD INCOME	COME	TYPE 0	TYPE OF RESIDENCE	NCE	MUNICI	MUNICIPAL PROPERTY TAXES	PERTY	
	OVERALL %	НЕХ	DART	HFX DART BED/	OTHER	Σ	L.	18-34 3	35-54 5	55+ H.	L.T. Grad H.S. H.S.	s. P.S.	ne Grad S. P.S.	\$50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home [	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more	
Should not pay for services you don't receive/Pay for what you receive	63	28	63	75	62	89	09	09	61	71 6	62 65	5 50	99 (	54	29	9/	51	7	46	19	69	29	
Fairness/Good idea	80	6	∞	F	'n	6	~	15	2	9	7 01	7	<b>60</b>	თ	12	2	6	ß	17	1	Ž	g	
Shouldn't have to pay tax to service rural/remote areas of HRM	9	2	Ŋ	~~~	60	9	9	9	00	-	0 7	Ω	5	4	4	^	4	ιn	4	თ	9	9	
Not all areas should be treated equally	4	9	ഹ	8		ო	2	2	2	4	-	S	5	တ	4	8	ß	က	9	ιΩ	8	9	
I would pay less tax	8		က	8	2	-	2	0	ဗ		5 0	2	2	N		0	-	က	0	က	Ŋ	0	
Community should work together	7	4	8	0	8	8	2	m	ဗ	0	3	~	7	<b>е</b>	က	CV.	ß	-	0	-	-	0	
All areas of HRM benefit/use services	2	က	0	0	-	-	8	-	N	-	0	2	<b>~</b> 1	ო	-	-	4	-	0	0	2	0	
If we didn't support it we wouldn't have the services	8	m	8	~~~	-	<del>-</del>	N	-	 છ	-	5			m	0	-	<b>****</b>		0	က	N	ო	
Other	ო	m	က	0	9	4	2	21	က	4	5	7	CV	4	-	ĸ	n	က	o	က	ო	9	
Don't know/No answer	ω	o	7	9	6	4	72	12	9	7	5 10	-	9	<u>د</u>	9	C)	16	ن. دن	o o	4	9	9	
SAMPLE SIZE (#)	310	113	23	53	82	139	171	89	145	76 2	21 69	9 42	2 178	114	69	85	92	185	35	75	100	33	

# HRM TAX REFORM INITIATIVE

TABLE TR9a: TOTAL MENTIONS

[ASK ONLY IF 'SUPPORT' IN Q.TR8] What is the primary reason you would SUPPORT a tax system based on the level of municipal services provided? PROBE ONCE: Any other reasons?

			COM	COMMUNITY		GENDER	EB	Ä	AGE		Ē	EDUCATION	z	HOUSE	HOUSEHOLD INCOME	COME	TYPE OI	TYPE OF RESIDENCE	NCE	MUNICIE	MUNICIPAL PROPERTY TAXES	ЕВТУ
	OVERALL %	HFX	DART	HFX DART BED/ C	OTHER	2	<b>T</b>	18-34 3	35-54 5	55+ L.T.	T. Grad S. H.S.	d Some	e Grad P.S.	* \$50K	\$50K- \$74.9K	\$75K+	Apart- 9	Townhor Single use/ Home Duplex condo		Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Should not pay for services you don't receive/Pay for what you receive	65	09	64	75	65	2	19	09	63	74 62	2 70	52	99	55	89	9/	51	72	51	. 65	71	29
Fairness/Good idea	60	6	۵	=	2	Ð	7	12	5	9 10	Ź C	7	<b>.</b>	6	12	N	б	വ	17	Ξ	7	9
Shouldn't have to pay tax to service rural/remote areas of HRM	ω	9	ω	2	13	6	7	9	=	4 1(	6 (	^	~	9	ø	<del>4</del>	4	о О	7	12	7	12
Not all areas should be treated equally	4	9	S	۵.		က	S	2	2	4 0	-	S.	S	Ŋ	4	N	S.	က	9	2	5	9
Community should work together	2	4	8	0	CJ	2	2	ဗ	ဗ	0 0	ຕ	α	8	က	က	8	ß	-	0		-	0
If we didn't support it we wouldn't have the services	8	ო	N	2	-	***	0	-	9	. 5		N	N	ო	0	-	-	CV.	0	က	23	ო
I would pay less tax	۲۷	**	ო	~	2	·	ار	0	ෆ		0	ഹ	2	2	***	0	<del></del>	က	0	ო	2	0
All areas of HRM benefit/use services	CV.	က	2	0	-	<b></b>	α		2	-0		N	81	ო	-	<del>-</del>	4	-	0	0	7	0
Other	Ŋ	4	2	2	9	9	е	2	4	8	3	9	4	4	4	۲	m	2	თ	4	က	15
Don't know/No answer	ω	თ	7	9	o	4	72	12	9	7 5	10	4	9	£	9	0	9	ω	o o	4	9	9
SAMPLE SIZE (#)	310	113	29	53	85	139	171	68	145	76 21	1 69	45	178	114	69	82	9/	185	35	75	100	33

# HRM TAX REFORM INITIATIVE

TABLE TR9b: FIRST MENTION

[ASK ONLY IF 'OPPOSE' IN Q.TR8] What is the primary reason you would OPPOSE a tax system based on the level of municipal services provided?

			Š	COMMUNITY		GENDER	DER		AGE			EDUCATION	NO!	¥	HOUSEHOLD INCOME	D INCO		TYPE OF RESIDENCE	RESIDEN	- E	MUNICI	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	χĦ	DART	HFX DART SACK	OTHER	2	ц	18-34	35-54	25+	L.T. G H.S. +	Grad Sc H.S. P	Some G	Grad P.S. \$1	< \$50 \$50K \$74	\$50K- \$74.9K	\$75K+ Ap	Apart- Sir ment Ho	Single L	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
All areas of HRM should be treated equally	27	24	33	59	29	62	56	59	30	22	14	22	25	32	25 3	38 2	23	26	30	13	17	33	18
All areas of HRM should share the cost	50	8	5	24	43	56	5	53	17	19	4	17	17	24	16 2	23	32 1		19	20	17	52	27
Should not pay for services you don't receive	7	ဖ	9	9	4	က	2	0	0	19	0	9	17	2		80	D.	0		25	17	17	0
Hard to implement/decide who uses services	7	15	0	0	0	6	Ŋ	0	13	4	0	9	17	2		2	Z.	7	80	0	0	0	27
All areas of HRM benefit/use services	ιΩ	0	5	12	0	6	ო	0	10	4	0	9	0	8	3	6			=	0	17	æ	თ
Would not be fair/turn into a two-tier system	ღ	က	9	0	0	က	m	9	0	4	0	0	0	2	0		ıc.	0	. 2	0	17	0	0
Like that taxes are now linked to property value/status quo	**	ო	0	0	0	ო	0	9	0	0	0	9		0	0		<u></u>	0	Ю	0	0	0	თ
Costs a lot to service the community where I live		ო	0	0	0	0	က	0	0	4		9	0	0	. 0			0	က	0	0	4	0
Other	12	on.	19	48	0	က	2	9	17	Ξ	14	17	17	ω	19		4	19	8	0	0	5	0
Don't know/No answer	16	21	5	12	14	17	15	54	13	12	22	17	80	=	25	22	ro G	33	2	5	17	0	တ
SAMPLE SIZE (#)	74	34	92	17	7	35	39	17	30	27	7	18	12	37	32	13	22	27	37	80	9	24	=

# HRM TAX REFORM INITIATIVE

TABLE TR9b: TOTAL MENTIONS

[ASK ONLY IF 'OPPOSE' IN Q.TR8] What is the primary reason you would OPPOSE a tax system based on the level of municipal services provided? PROBE ONCE: Any other reasons?

		l	SON	COMMUNITY		GENDER	DER		AGE			EDUCATION	NOL	Į Í	HOUSEHOLD INCOME	LD INC		TYPE OF	TYPE OF RESIDENCE	NOE	MUNIC	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	distance of the territory	HFX DART BED/ SACK	i ·	OTHER	2	L	18-34	35-54	55+	L.T. G H.S. +	Grad S H.S. F	Some G P.S. F	Grad P.S. \$	\$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$ \$	\$50K- \$7	\$75K+ A	Apart- S ment H	Single Home I	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
All areas of HRM should be treated equally	32	59	38	35	62	37	88	35	37	56	53	22	25	41	31	46	27	30	35	25	33	33	36
All areas of HRM should share the cost	24	54	5	54	22	53	2	41	20	19	4	28	17	27	22	23	36	10	24	20	17	22	36
All areas of HRM benefit/use services	æ	9	13	12	0	6	æ	0	10	=	0	=	0	=	3	<b></b>	4	0	14	5	17	13	18
Hard to implement/decide who uses services	7	5	0	0	0	6	ഹ	0	13	4	0	9	17	ر ک	9	15	2		œ	0	0	0	27
Should not pay for services you don't receive	7	ဖ	9	9	14	co	2	0	0	6	0	9	17	S	. 9	ω	ည	0	ω	52	17	17	0
Would not be fair/turn into a two-tier system	4	9	ဖ	0	0	9	ന	12	0	4	0	0	æ	2	0	0	<b>о</b>	0	80	0	17	0	6
Like that taxes are now linked to property value/status quo	ო	9	0	0	0	ო	ო	9	60		0	9	0	က	ෆ	0	rs 2	4	က	0	0	0	თ
Costs a lot to service the community where I live	-	က	0	0	0	0	က	0	0	4	0	9	0	0	0	•	0	0	3	0	0	4	0
Other	12	თ	19	18	0	n	2	9	17	F	14	17	17	ω	19	0	4	19	89	0	0	13	0
Don't know/No answer	16	2	5	12	14	11	15	24	13	12	22	17	80	=	. 52	5	2	33	S)	5	17	0	6
SAMPLE SIZE (#)	74	34	16	4	7	35	33	17	30	27	7	18	12	37	32	13	22	27	37	8	9	24	=

## TABLE TR10: ABILITY TO PAY TAXES

Some say a household's municipal tax bill should reflect a household's ability to pay taxes. Such a system might take into consideration a household's amount of income, family assets, the size of the family, and so on. Would you completely support, mostly support, mostly oppose, or completely oppose a tax system based on ability to pay?

			COM	COMMUNITY		GENDER	5	•	AGE		🛱	EDUCATION	N.	된	SEHOL		1	TYPE OF RESIDENCE	SIDENCE	MCN	MUNICIPAL PROPERTY TAXES	OPERTY
	OVERALL %	HFX	HFX DART SACK	BED/ SACK	OTHER	Σ		18-34	35-54 : 5		L.T. Grad H.S. H.S.	ad Some S. P.S.	ne Grad	d . \$50K	terms of the contract of the c	\$50K- \$74.9K	Apart- ment	t- Single t Home	Townho use/ Duplex/	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Accession of the second	ā	22	ģ	15	14	17	6	20	18	16 2	23 16	16 24	17	25	18	6	27	13	56	50	14	4
Contibuetery support	- <del>-</del>	1 4	. K	9 9	40	36	4	50			33 51	1 37	38	47	38	36	43	39	33	49	34	35
Mostly support	F <del>-</del>		3 4	8 8	2 4	3 2	<u> </u>	9				13 13	19	4	7	7 22	12	21	13	17	2	15
Mosily appase	- 6	5 5	2 2	3 8	2 8	2 5	<u> </u>	ç	2			15 22	22			31	13	24	22	7	58	46
Completely oppose Don't know/No answer	3 4	, r	50	4	n l	<b>ე</b> ო	ۍ د	; 4	5			*******			2	-	9	က	0	α.	27	0
(7) LF13 L 12114 (	707	ř.	ď	7.4	70	183	518	110	180	11	8	93 54	22	154	84	108	109	229	46	84	127	48
SAMPLE SIZE (#) TOD 3 DOV SCODE (Completely/Mostly support)		3 %			2 75	72	63	2				7 61	55	72	56	5 45	70	52	65	69	48	49
I OF 2 BOX SCORE (Completely/Mostly support)		3	5	5	5		3		1	-	1											

# HRM TAX REFORM INITIATIVE

TABLE TR11a: FIRST MENTION

[ASK ONLY IF 'SUPPORT' IN Q.TR10] What is the primary reason you would SUPPORT a municipal tax system that reflected a household's ability to pay taxes?

			S	COMMUNITY		GENDER	ĒĦ	<b>▼</b>	AGE		Ш	EDUCATION	NOF	Ī	HOUSEHOLD INCOME	TED INC		TYPE OF	TYPE OF RESIDENCE	NCE	MUNIC	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	HEX	DART	HFX DART BED/	OTHER	Σ	L.	18-34 3	35-54	- <del>1</del>	L.T. G H.S. H	Grad Sc H.S. P	Some Gi P.S. P	Grad P.S. \$	\$ \$ \$ \$50K \$7	\$50K- \$74.9K	\$75K+ At	Apart- S ment I	Single Home I	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Fair for those with less ability to pay tax	52	19	33	33	59	44	58	51	57	45	35	22	48	26	53	55	51	59	49	47	20	46	58
Should be based on what you can afford/Depends on income	41	60	6	5	81	4	5	2	=	<b>&amp;</b>	. 8		<del>2</del>	5	4	<del>1</del> 3	8	б	16	50	7	30	Ŋ
Current system does not work well	ო	4	ស	<b>ю</b>	0	က	ෆ	m	က	4	9	S	9		ო	8		е	က	က	2	က	0
Social responsibility/Everyone has to pay	ო	-	9	S	0	N	4	0	.c	4	9	3	0	က	2	4	4	m	m	0	2	2	=
Those with more money should pay more	ო	4	0	m	4	4	2	4	က	~	0	2	<b>б</b>	2	ဗ	α	4	-	4	က	7	CI	0
I would pay less tax	N	€	S	ო	0	ო		m	-	4	9	G	0	·	ဗ	N	0		(r)	ဗ	£	0	0
To allow people to keep their homes	N	~	5	0	0	8	-	0	~	4	0	ဗ	er er		•	0	4	0	 m	0	က	7	ß
Seems like a good idea	-	-	8	m	0	-	<b></b> -	***	-	2	0		0	2	2	0	0		_	က	m	0	0
People should live within thier means	-	-	ß	0	0	-	-	0	2	7	0	2	0	0	2	~	0	භ	····	0	2	0	0
More equitable	-	-	2	0	CJ		-	0	ന	0	0	0	9		0	4	~ ~	0	~ ~	ო	0	S	0
Taxes are too high/Have increased too much	-	-	0	က	CI	ო	0	-	2	0	0	c)	0	 N	_	8	α	0	 ෆ	0	7	0	S
Other	7	9	7	5	9	F	4	φ	2	13	9	9		<b>о</b>	9	9	9	~	7	10	ნ	ß	2
Don't know/No answer	65	6	7	5	9	2	6	10	~	<u></u>	54	10	9	ъ	12	9	9	<u>e</u>	80	7	6	2	Ξ
SAMPLE SIZE (#)	236	105	42	88	5	88	138	7	106	23	4	62	33	124	=======================================	47	49	9.2	119	30	28	61	19

# HRM TAX REFORM INITIATIVE

TABLE TR11a: TOTAL MENTIONS

[ASK ONLY IF 'SUPPORT' IN Q.TR10] What is the primary reason you would SUPPORT a municipal tax system that reflected a household's ability to pay taxes? PROBE ONCE: Any other reasons?

			COM	COMMUNITY		GENDER	65	Ā	AGE			EDUCATION	N.	HOU	HOUSEHOLD INCOME	NCOME	TYPE (	TYPE OF RESIDENCE	ENCE	MUNICI	MUNICIPAL PROPERTY TAXES	PERTY
-	OVERALL %		HFX DART BED/	BED/ SACK	OTHER	<b>. .</b>	ш.	18-34 3	35-54	55 T.T.	L.T. Grad H.S. H.S.	d Some	ne Grad S. P.S.	1 5.50K	\$50K- \$74.9K	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Fair for those with less ability to pay tax	55	49	36	45	59	46	61	52	61	45 3	35 55	52	58	26	09	53	62	51	20	20	49	63
Should be based on what you can afford/Depends on income	4	<u></u>	6	8	82	15	5	2	12	80	8 10		15	7	13	8	Ø	17	50	7	31	က
Current system does not work well	2	7	2	က	0	က	9	4	S	9	3 5	9	4	S	~	4	ĸ	ო	7	2	က	Ξ
Social responsibility/Everyone has to pay	4	8	10	æ	0	က	4	···	9	4	5			4	4	4	ഹ	ന	0	7	2	Ξ
Those with more money should pay more	ဗ	2	0	က	4	4	က	4	ෆ	4	2	<b>Б</b>	က	n	4	4		2	က	6	CJ	0
Taxes are too high/Have increased too much	2		CI	e	4	4		_	က	~	2	0	6	<b></b>	α	9	0	4	0	2	ო	S
I would pay less tax	03	2	ß	ო	0	ဗ	· · · · ·	n	 —	4		0		m	N	0	***	m	က	S)	Ø	0
More equitable	Ø	8	CV.	0	2		0	····	က	0	0 0	9	2	-	4	8	***	2	က	0	Ŋ	0
To allow people to keep their homes	2	~	Ŋ	0	0	2	<del>-</del>	0	C1	4		e 	-	<b>-</b>	0	4	0	က	0	က	2	S.
Seems like a good idea	2	_	2	ო	N	2	···		<b>-</b>	4	0		N	<u>ო</u>	0	0	-	N	ო	ო	0	0
People should live within thier means	-		ß	0	0	-	<del></del>	0	8	 N		J	0	C1	CV	0	ო	-	0	ς,	0	0
Other	7	9	7	13	9	=	4	9	ເດ	5	. 9		6	9	9	9	7	^	10	6	ည	S
Don't know/No answer	6	<b>6</b>	7	13	10	10	о О	9		13	24 10	9	60	5	9	9	55	ω	7	ത	ည	=
SAMPLE SIZE (#)	236	105	42	38	5	98	138	11	106	53	17 62	2 33	3 124	111	47	49	76	119	30	28	19	19

# HRM TAX REFORM INITIATIVE

TABLE TR11b: FIRST MENTION

[ASK ONLY IF 'OPPOSE' IN Q.TR10] What is the primary reason you would OPPOSE a municipal tax system that reflected a household's ability to pay taxes?

			Š	COMMUNITY		GENDER	DER		AGE			EDUCATION	NOIL	Ĭ	HOUSEHOLD INCOME	D INCO	Armer # 1000	PE OF R	TYPE OF RESIDENCE		NICIPAL PR	MUNICIPAL PROPERTY TAXES
	OVERALL %		DART	HFX DART BED/	OTHER	×	L	18-34	35-54	55+	L.T. H.S.	Grad S H.S.	Some G P.S. F	Grad P.S.	\$50K \$74	\$50K- \$74.9K	K+ Apart- ment	ANS. 27 M. W. D.	Townho Single use/ Home Duplex/	ho Less / than ex/ \$1500	\$ \$1500 - s less n than 00 \$2500	\$2500 or more 0
Homeowners should pay taxes regardless/ Shouldn't live in a home you can't afford	21	56	17	18	21	2	82	₩.	21	20	8	15	19	52	21 1	8 22	2 15		22 25	22	24	41
Unfair to residents who are in good financial shape	17	56	61	5	ß	15	6	4	17	80	დ	5	32	15	16 1	12 21	1 22		17 13	4	16	24
Like that taxes are now linked to property value/status oun	4	4	=	23	Ξ	9	=	0	18	10	52	51	20	7	80	6 19	<u>.</u>		13	4	17	17
Too difficult to manage/implement	თ	2	=	12	ω	<b>б</b>	თ	ന	10	10	0	æ	2	=	11	12 7	4		9 13	£	9	4
Residents who overextend themselves financially would pay less lax	თ	Ŋ	ω	6	5	æ	F	4	Ξ	4	17	6	0	æ	=	7			13	23		က
High income families would end up paying more	9	. 1	က	က	Ξ	∞	4	10	9	4	0	4	16	ъ	<b>.</b>		<b></b>		2	0	80	ო
I would pay more tax	6	7	0	က	0	ß	0	7	က	0	0	0	S	<b></b>					0	0	භ 	ო
It would be abused	ო	0	0	0	Ξ	0	9	က	<b>-</b> -	4	0	4	0	ო	0	2	0		2 6	4	2	7
Other	12	2	52	6	ω	2	7	9	æ	18	33	80	16	10	21	6		<u>-</u>	13	25	80	7
Don't know/No answer	7		9	6	=	<b>б</b>	9	7	4	12	œ	12	ς.	φ		<u>υ</u>			8	80	80	7
SAMPLE SIZE (#)	150	43	36	33	38	8	2	53	E	20	12	56	19	63	38	33	58 27		103 16	24	83	29

# HRM TAX REFORM INITIATIVE

TABLE TR11b: TOTAL MENTIONS

[ASK ONLY IF 'OPPOSE' IN Q.TR10] What is the primary reason you would OPPOSE a municipal tax system that reflected a household's ability to pay taxes? PROBE ONCE: Any other reasons?

			COM	COMMUNITY		GENDER	ER		AGE		EL	EDUCATION	NO	ᅙ	HOUSEHOLD INCOME	NCOME	TYPEC	TYPE OF RESIDENCE	ENCE	MUNICI	MUNICIPAL PROPERTY TAXES	PERTY
	OVERALL %	XH	HFX DART SACK		OTHER	Σ	L.	18-34	35-54	1 +55	L.T. Grad H.S. H.S.		Some Grad P.S. P.S.	3. \$50K	\$50K-	\$75K+	Apart- ment	Single Home	Townho use/ Duplex/ condo	Less than \$1500	\$1500 - less than \$2500	\$2500 or more
Unfair to residents who are in good financial shape	25	33	33	18	13	24	26	21	21	32	88	23 3	32 26	3 26	5 21	53	22	. 56	25	17	25	34
Homeowners should pay taxes regardless/ Shouldn't live in a home you can't afford	2	28	17	18	23	23	29	21	53	20	80	15	16 26	22	18	24	ŧ	23	25	21	24	17
Like that taxes are now linked to property value/status quo	17	9	17	21	5	21	=	10	24	4	25 1	- 61	16	<u>.</u>	12	23	<b>***</b>	19	£	13	21	17
Residents who overextend themselves financially would pay less tax	F	7	<b>=</b>	12	16	F	F	4	=	10	17 1	- თ	1 1	÷ 	1 18	6	7	13	5	53	8	7
Too difficult to manage/implement	=	7	17	12	80	13	6	m	<u>-</u>	14	0	5	-	-	18	თ	7	=	5	13	œ	17
High income families would end up paying more	9	7	က	က	F	œ	4	10	9	4	0	T-	16 5	ω	e 	7	<u></u>	c,	9	0	ω -	თ :
It would be abused	က	N	0		<u>-</u>	-	9	က	ဗ	4	0	 	e 0		12	0	0	7	<u>.</u>	4	8	9
I would pay more tax	6	6	0	က	0	မ	0		4	0	0			- 	0	<b>රා</b>	4	4	0	0	m	,
Other	55	7	52	12	8	2	16	9	ω	50	42 8		10 10	0 24	9		22	10	5	52	ω	7
Don't know/No answer	7	S	9	6	=	6	9	7	4	12	8	2	5 6		5 15	m	^	ω	0	80	ထ	7
CAMPI E CITE (#)	150	43	æ	33	88	8	2	53	7	20	12	26	19 93		38 33	28	27	103	16	24	63	29
CAINT LL 0121 (#)	?						-															

**Table Interpretation** 

#### How To Use The Tables

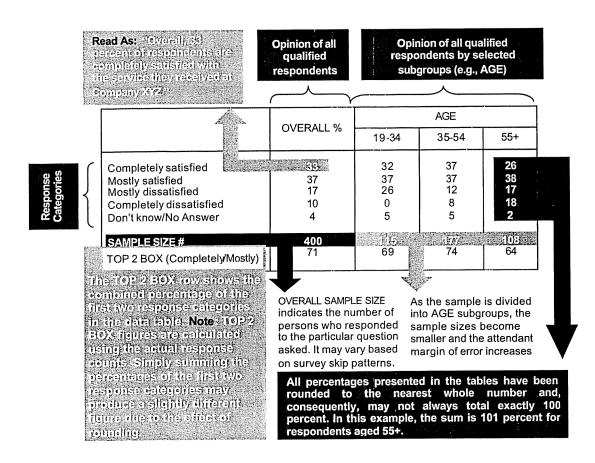
The following section presents a brief overview of how to interpret the tables included in this report.

#### Standard Table

For presentation of data, CRA tables adhere to the standard illustrated below. Each table is labeled according to its corresponding question number in the survey (i.e., Question 1 becomes Table 1), and the question wording precedes the data table.

#### TABLE 1:

Please tell me whether you are completely satisfied, mostly satisfied, mostly dissatisfied, or completely dissatisfied with the service you received at Company XYZ?





### **Multiple Mention Tables**

#### FIRST MENTION / TOTAL MENTIONS

Some interview questions are "open-ended," meaning respondents can say whatever is on their mind. Such open-ended questions allow respondents to offer multiple responses or reasons for their opinion. These open-ended responses are recorded verbatim and coded (i.e., grouped) into conceptually meaningful categories after interviewing is completed among all respondents.

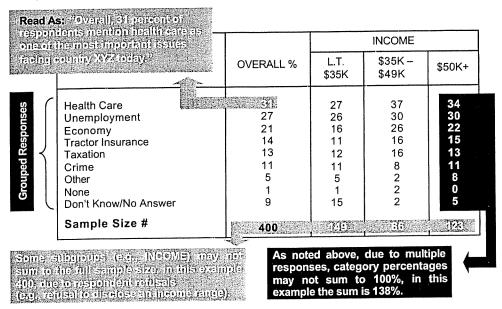
Typically, CRA records the first mention (i.e., top of mind or most important factor) separately from the subsequent responses and presents this in a table noted as "First Mention." The "First Mention" table adheres to the standard table format noted in the preceding section.

To accommodate for the fact that respondents often provide more than one response, CRA also presents results for all responses in a separate table titled "Total Mentions." It is important to note that **percentages in a "Total Mentions" table do not sum to 100 percent**. In the example illustrated below, the sample number of respondents is 400. However, since a respondent can offer more than one response to an open-ended question, that respondent may offer two, three, or more responses. For example, the total number of responses to an open-ended question may total 700, while the interview base remains 400 individual respondents. Accordingly, when one calculates total responses as a percentage of the base, the result is greater than 100 percent.

For the presentation of "Total Mentions" data, CRA tables adhere to the standard illustrated below. Each table is labeled according to its corresponding question number in the survey (i.e., Question 2 becomes Table 2), and the question wording precedes the data table.

#### **TABLE 2: TOTAL MENTIONS**

In your opinion, what is the most important issue facing country XYZ today? PROBE: And what other important issues are there?





## WORKING - - -

### to Rebuild the Municipal Tax System In HRM





### & WHAT IS TAX REFORM?

Tax reform means re-thinking the municipal tax system in HRM. Currently, the only way HRM can tax residents is on the "market value" of their property. Reforming the municipal tax system would mean exploring other tax systems rather than relying on market value. We are seeking community agreement on what we want our property tax system to do for us.

### & WHY CONSIDER CHANGE?

Taxpayers have expressed concern about the municipal tax system and HRM is listening. In the past several years, there has been increasing debate over the relevance of using property assessment values for municipal tax purposes. We would like to discuss tax options with citizens to come up with a system that better suits the needs of our growing municipality.

### \* HOW DOES THIS AFFECT ME?

As a citizen of HRM, the tax system affects you directly. Changing the current system could impact the economy and future taxes, including your own personal tax bill. The consultation will provide an opportunity to have your voice heard and learn more about the property tax system, and future taxation options for HRM.

### Did You Know?



Property tax pays for municipal services such as police, fire, roads, and solid waste to name a few. It also includes provincial costs that the municipality is required to pay, such as education.

Currently, 75% of municipal revenues come from property tax. Other sources of revenue include user fees for sewer, deed transfer taxes, and transit fares.

Property tax is charged, based on the estimated "market value" of your property. This value is determined by the provincial assessment service.

Market value
is the amount
of money that
a property
is expected to
sell for.

### WHAT DO WE WANT OUR T

### What should property taxes be based on?

Historically, property assessment related very closely to a family's income level. Many think assessment values reflect the level of municipal services. However, property value assessments are not always reflective of a person's ability to pay or the municipal services available. Is it time for a change?

Should the property tax system be based on the services available? Or, should it be based on ability to pay? Would a combination of the two work?

### What is important to you in a municipal tax system?

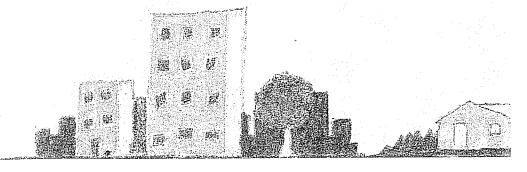
It is not enough to say that the municipal tax system needs to be changed. HRM needs to develop a clear and meaningful vision for the tax system. What is important to you?

- · Tax bills are stable and predictable from year to year
- · The tax system is easy to understand
- The tax system results in consistency between taxpayers in similar circumstances
- · The tax system supports economic growth

### What options might exist for a new tax system?

Provincial law limits what municipalities can do. HRM may have to seek legislative amendments. Some options may be more difficult to implement than others. The following are a few of the options that could work in HRM. What options appeal to you?

- · Keep the current "market value" property tax system
- · Use another property assessment method other than "market value"
- · Implement a municipal sales, liquor, or fuel tax
- · Apply a dwelling unit, acreage, frontage, or property charge
- Introduce new user fees



### X SYSTEM TO DO FOR US?

#### Scenario:

### Discussion point:

### esezelnoomeand/Hilliwackeya

#### Scenario:

utik in glie has our ned her home for many years. Het income aonsists of a naonest pension thoms liked, Withelle doesn't qualify for a fow thome rebots. Each year her homenses invalue, hence, her roxes take up a bigger stage of her income

### Discussion point:

Shand property taxes be based on the ability to pay?

#### Gases - Incomeand Sawless

#### Scenario:

Claude rowins a frome with a low assessmeint value and knows that other people in I-RM, including some office neighbours, pay higher properly taxes. His invunicipal services have been increasing, and so has his income. Claude is worned that his municipal property taxes may increase after tax reforms.

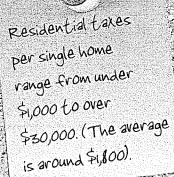
#### Discussion point:

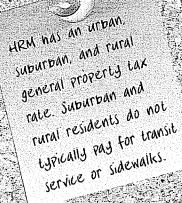
Should property raxes be based on municipal services? Should they reflect รอกายากตั้ง สอให้พ.เอ pay? Or, รอกายเอาสาร์เหติบัติอย์ น้ำยนตัว

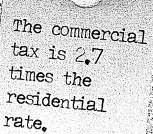
## WARRANTE BUILDING.

### Quick Facts:

Property taxes
were first levied
in Nova scotia
in 1882 and
Originally
included all
forms of wealth
such as cash,
furniture and
silverware.







### LET'S TALK TAXES!

### HRM is looking for your insight on municipal tax reform

#### HOW DO I GET INVOLVED?

If you have an idea of how HRM's tax system could be improved, or if you feel things are just fine the way they are, we encourage you to get involved. You can call, write, or e-mail us at the contacts provided.

You may wish to share your ideas with others at a tax Roundtable, where HRM residents will be brought together to discuss "What we want our tax system to do for us." HRM will be seeking a broad representation of all taxpayers to attend these sessions.

Ideas discussed at the Roundtables will be further explored at a Tax Conference. Results from the Roundtables and options from the Conference will be brought to Regional Council later in 2007 for their review and further direction.

### To provide your comments or register for a Roundtable, please contact us at:

Phone message system: 490-4886

fax: 490 - 4938

E-mail: taxreform@halifax.ca

TDD / TTY 490 - 6645
Toll free in NS # 1 800 835 6428
Tax Reform PO Box 1749 Halifax NS, B3J 3A5

### To request more information, please contact:

Corporate Call Centre at 490-4000 or log onto our Website at www.halifax.ca/taxreform

#### SCHEDULED ROUNDTABLE DATES

#### Wednesday - TBA

Cole Harbour Place-Westphall Room Cole Harbour

#### Wednesday - TBA

St. Margaret's Centre Tantallon

#### Monday - TBA

Dartmouth Sportsplex Dartmouth

#### Thursday - TBA

LeBrun Centre - Lion's Den Bedford

#### Monday - TBA

Sackville Community Centre Sackville

#### Wednesday - TBA

Keshan Goodwin Library Halifax

#### Thursday - TBA

St. James United Church in Sheet Harbour - Eastern Shore

#### Monday - TBA

Musquodoboit - Rural High School Musquodoboit

#### Thursday - TBA

Porter's Lake Community Centre Porter's Lake

#### Wednesday - TBA

Pier 21 - Heritage Hall Business Community

