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Halifax Regional Council
April 11, 2006

TO: Mayor Kelly and Members of Halifax Regional Council

SUBMITTED BY:



Dan English, Chief Administrative Officer



Geri Kaiser, Deputy Chief Administrative Officer

DATE: April 5, 2006

SUBJECT: **Proposed Advanced Funding Approval for the 2006/07 Capital Budget**

ORIGIN

This report originates staff.

RECOMMENDATION

It is recommended that Halifax Regional Council provide additional advanced funding approval of the proposed 2006/07 Capital Budget in the amount of \$16,249,950 as outlined in the Budget Implications section of the report.

BACKGROUND

As in previous years, early approval of selected projects within the proposed Capital Budget is desirable. Early approval enables staff to start on projects as it relates to design, land acquisitions where required, and utility and regulatory approvals - all of which translates into a more timely tendering of projects.

During the debrief session of the Business Planning and Budgeting Process for 2005/06, held in late spring, Program and Service Committee articulated a need for Council to be more involved in the process at an earlier stage to provide more meaningful direction. To address this, staff developed a strategy to enable early Council consultation on the process. This was first discussed at Committee of the Whole on November 15, 2005 with a report titled "Council Direction - 2006/07 Business Planning and Budgeting Process".

As noted in that report, Council sets the overall fiscal framework. Staff first came to Council seeking direction on the overall fiscal framework and our working assumptions on November 15, 2005. During that discussion, direction from Council indicated that staff should proceed with the development of a proposed capital budget assuming total capital budget capacity of \$76.8m in 2006/07 (2005/06 approved Capital Budget \$69.8m).

The attached "Advanced Capital Budget Listing" is presented within the context of this discussion and also considers the Council approved General Infrastructure Criteria (approved by Council October 18, 2005).

This is the third Advanced Capital Project Funding request. The first request was approved by Regional Council on November 22, 2005, the second on February 14, 2006. The total approved as advance funding is as follows:

	<u>Feb14/06</u>	<u>Nov 22/05</u>	<u>Total</u>
Parks and Playgrounds	\$1,713,000	0	\$ 1,713,000
Buildings	1,801,600	0	1,801,600
Roads and Streets	1,637,000	\$9,592,000	11,229,000
Stormwater and Wastewater	260,000 *	3,120,000 **	3,380,000
Traffic and Transportation	0	1,459,000	1,459,000
Metro Transit	0	4,109,000	4,109,000
Total	<u>\$5,411,600</u>	<u>\$18,280,000</u>	<u>\$23,691,600</u>

When the 2006/07 proposed capital budget is considered by Council for approval, these amounts will be presented as "previously approved by Council".

* Includes an additional \$160,000 for a project not previously shown in the proposed 2006/07 plan.

** Includes an additional \$1,070,000 in funding for projects not previously shown in the proposed 2006/07 plan.

DISCUSSION

The attached Schedule A represents projects that staff feel will benefit from earlier approval of capital projects. Schedule A details projects that were previously included in the 2006/07 proposed capital budget plan as "year 2" of the 2005/06 capital budget.

The present timing of the approval of HRM's Capital Budget reduces staff's ability to take advantage of early year tendering. This is significant for three reasons:

1. Being able to take advantage of historically lower tendered prices from contractors for projects tendered early in the year.
2. Being able to make full use of the peak construction period to implement projects which are sensitive to time and weather.
3. Being able to tender projects that require a long lead time to order equipment; reducing or eliminating delays in construction.

Advanced approval of a portion of the proposed Capital Budget will address the above issues and enable staff to get a much earlier start on project design, tendering, contract awards and start of construction. Staff's proposal for advanced funding approval of a portion of the proposed 2006/07 Capital Budget is similar to the practice used at the Provincial level of government.

Projects to be considered for this earlier approval are those of a regular repair or rehabilitation nature. The projects listed on the attached Schedule "A" fall into this category. They include projects that are:

- of a high priority nature based on existing infrastructure conditions;
- critical due to the timing and coordination with other capital projects; and,
- are of a seasonal nature making early construction advantageous.

The normal public tendering process will still apply for these projects.

BUDGET IMPLICATIONS

The requested advanced funding amounts are as follows (details in Schedule A):

Parks and Playgrounds	\$ 878,000
Buildings	378,500
Roads and Streets	7,555,000
Sidewalks	1,856,000
Traffic Improvements	808,250
Stormwater and Wastewater	850,000
Solid Waste	286,000
Fire Services	155,200
Fleet Services	<u>3,483,000</u>
Total	<u>\$16,249,950</u>

The requested advanced funding amounts will be combined with the previously approved amount of \$23,691,600 to total \$39,941,550 and, if approved, will become a required portion of the proposed 2006/07 capital budget. Approval of these additional amounts will reduce the ability to reallocate funds within the upcoming 2006/07 Capital Budget. All projects are funded through debt, capital from operating, or another broadly available funding sources except for Ellenvale Run Drainage Improvements which will be funded from the Sewer Redevelopment Reserve and Green Carts which will be funded from the Waste Resources Reserve. Funding and total amounts may be adjusted as part of the proposed 2006/07 Capital Budget.

FINANCIAL MANAGEMENT POLICIES / BUSINESS PLAN

This report complies with the Municipality's Multi-Year Financial Strategy, the approved Operating, Capital and Reserve budgets, policies and procedures regarding withdrawals from the utilization of Capital and Operating reserves, as well as any relevant legislation.

ALTERNATIVE


Delay the recommendations and defer to the approval of the 2006/07 Capital Budget. This is not recommended for the reasons outlined in the body of the report.

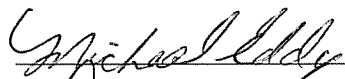
ATTACHMENTS

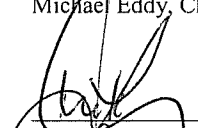
Advanced Capital Project Listing Schedule "A"
Solid Waste Resources Advisory Committee Report; March 27, 2006 Attachment "B"

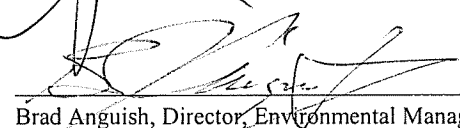
A copy of this report can be obtained online at <http://www.halifax.ca/council/agendasc/cagenda.html> then choose the appropriate meeting date, or by contacting the Office of the Municipal Clerk at 490-4210, or Fax 490-4208.

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Report Approved by: 
Michael Eddy, Chief Director Fire Services 490-4238

Report Approved by: 
Mike Labrecque, Director, Transportation and Public Works 490-4855

Report Approved by: 
Brad Anguish, Director, Environmental Management Services 490-4825

Schedule "A"

Advanced Capital Budget Listing 2006/07 #3

The following project listing is taken from the Proposed 2006/07 Capital Budget for Real Property Asset Management.

Parks and Playgrounds

Playground Upgrades and Replacements (CP300850)

Project	District	Estimate
Stanley I. Raine/Cowie Hill Playground	17	\$ 20,000
Playground Compliance	NA	<u>100,000</u>
Subtotal		\$120,000

New Playground Development (CP300846)

Project	District	Estimate
Atholea Dr	4	\$ 10,000
Ecole Bois-Joli School	6	15,000
Springfield Lake	19	<u>40,000</u>
Subtotal		\$ 65,000

Ball Field Upgrades (CP300866)

Project	District	Estimate
Various Drainage & Outfield Upgrades	NA	\$ 50,000

Sport Court Upgrades (CP300855)

Project	District	Estimate
Elizabeth Sullivan School	18	\$ 15,000
Beechville-Lakeside-Timberlea Rec Centre	22	15,000
Upper Hammonds Plains Rec Centre	23	<u>20,000</u>
Subtotal		\$ 50,000

New Sport Court Development (CP300847)

Project	District	Estimate
Westwood Hills	23	\$ 30,000

Sports Field Upgrades (CP300856)

Project	District	Estimate
Halifax South Commons Irrigation System	12	\$ 30,000
Various Fencing	NA	<u>50,000</u>
Subtotal		\$ 80,000

HRM Walkways (CP300858)

Project	District	Estimate
Various Walkway Upgrades	NA	\$ 50,000

Lawn Bowling Facilities (CP300844)

Project	District	Estimate
Wanderers Grounds	12	\$ 43,000

<u>Outdoor/Spray Pools & Fountains (CP300848)</u>		
Project	District	Estimate
Cole Harbour Outdoor Pool	4	\$ 50,000

<u>Park Upgrades (CP300849)</u>		
Project	District	Estimate
Shubie Park	6	\$ 90,000
Cow Bay Park	8	35,000
Seaview Park Look Off	11	50,000
Victoria Park (Walter Scott)	12	<u>20,000</u>

Subtotal \$195,000

<u>New Park Development (CP300845)</u>		
Project	District	Estimate
Auburn/John Stewart Park	4	\$ 50,000

<u>Track and Field Upgrades (CP300857)</u>		
Project	District	Estimate
Various Track Repairs	NA	\$ 15,000

<u>Regional Park Washroom Facilities (CP300852)</u>		
Project	District	Estimate
Shubie Park	6	\$80,000

Total Advanced Budget Requirement for Parks and Playgrounds **\$878,000**

Buildings

<u>Regional Library Upgrades (CB100066)</u>		
Project	District	Estimate
Captain William Spry Branch	17	29,300
Halifax North Branch	12	<u>3,500</u>
Subtotal		\$ 32,800
<u>Transit Facilities Upgrades (CB100077)</u>		
Project	District	Estimate
Metro Transit (Dartmouth Ferry Terminal)	NA	\$ 10,000
Metro Transit (Garage)	NA	<u>40,000</u>
Subtotal		\$50,000
<u>Management Agreement Community Centres - Upgrades (CB200240)</u>		
Project	District	Estimate
Carroll's Corner School	1	\$ 9,700
Harrietsfield Community Centre	18	<u>16,000</u>
Subtotal		\$ 25,700
<u>Facilities Upgrade - General (CB300837)</u>		
Project	District	Estimate
Various Projects	NA	<u>\$270,000</u>
Subtotal		\$270,000
Total Advanced Budget Requirement for Buildings		\$378,500

The following project listing is taken from the Proposed 2006/07 Capital Budget for Transportation and Public Works.

Roads and Streets

<u>Concrete Curb Renewals (CRU00683)</u>		
Project	District	Estimate
Skeena St (Skeena Ln to end)	6	\$ 50,000
Rockingstone Rd (Leiblin to Civic #51)	18	24,000
Brook St (Arlington to Doull)	17	45,000
Glenmont (Bedford Hwy to End)	21	85,000
Novalea Dr (Glebe to Vestry)	11	<u>34,000</u>
Subtotal		\$238,000
<u>Other Related Road Work (D & C) (CRU00701)</u>		
Project	District	Estimate
Materials Testing	NA	\$ 75,000
Sewer Videos	NA	25,000
Retaining Walls	NA	<u>125,000</u>
Subtotal		\$225,000
<u>New Paving Inside Core (CXU00715)</u>		
Project	District	Estimate
Fox Hollow Dr (Civic 120 to Ashberry Dr)	23	91,000
Ashberry Crt (end to end)	23	186,000
Fox Point Dr (Ashberry to Cul de sac)	23	111,000
Lakecrest Dr (Civic 142 to 212)	19	<u>287,000</u>
Subtotal		\$675,000
<u>Paving Renewals (CYU00784)</u>		
Project	District	Estimate
Shore Dr (Fort Sackville to Fish Hatchery)	21	\$ 75,000
Wedgewood Ave (Edward Laurie to Beechwood)	16	410,000
Skeena St (Louisburg Lane to Skeena Lane)	6	633,000
Alton Dr (Quarry to Kelly)	17	<u>242,000</u>
Subtotal		\$1,360,000
<u>Resurfacing (CZU00782)</u>		
Project	District	Estimate
Surface Sealing	NA	\$1,400,000
Street Improvement Project	NA	1,000,000
Thin Overaly - Asphalt streets	NA	1,000,000
Thin Overaly - Upgrade of chipseal streets	NA	200,000
Novalea Dr (Leeds to Duffus)	11	352,000
Subtotal		\$3,952,000

Main Artery Patching (CZU00564)

Project	District	Estimate
Sackville Dr	20	\$ 60,000
Rocky Lake Dr	2/21	85,000
Truck 2	2	80,000
Montebello Rd	6	50,000
Caldwell Rd	8	60,000
Main St	6/7	60,000
Main Rd Eastern Passage	8	65,000
Waverley Rd	6	60,000
Windsor Rd Junction	2	50,000
Shore Rd	8	50,000
Beaver Bank/Windsor Junction Rd	2	40,000
Robie St	11	70,000
Windmill Rd at Wright Ave	9	50,000
Cole Harbour Rd	4	50,000
Lake Major Rd	3	60,000
Purcell's Cove Rd	17	60,000
Dunbrack St N/B	16	60,000
Spring Garden Rd	12	50,000
Gottingen St	11/12	<u>45,000</u>
Subtotal		\$1,105,000
Total Advanced Budget Requirement for Roads and Streets		\$7,555,000

Sidewalks

<u>Sidewalk Renewals (CKU00783)</u>		
Project	District	Estimate
Lorraine St (Birchwood to Woodland), E	5	\$ 35,000
Lorraine St (Birchwood to Woodland), W	5	35,000
Connolly St (Chebucto to Summit), W	14	50,000
Queen St (Artillery Pl to Doyle), E	12	62,000
Roslyn Rd (Glendale to Beresford), N	11	40,000
Bland St (Inglis to Victoria), W	13	50,000
Agricola St (Hillside to Duffus), E	11	50,000
Lyngby Ave (Forest to Clearview), S	5	40,000
Mott St (Fairbanks to Shore), S	5	35,000
Novalea Dr (Glebe to Vestry), E	11	50,000
Pelzant St (John to Bligh), S	9	35,000
Henry St (Jubilee to Cedar), E	13	53,000
Henry St (Jubilee to Cedar), W	13	53,000
Vernon St (Quinpool to Pepperell), E	13	45,000
Vernon St (Quinpool to Pepperell), W	13	45,000
Vernon St (Coburg to Watt), W	13	89,000
Queen St (Dundas to Victoria), N	5	45,000
Barrington St (Civic 1065 to Civic 1047), E	12	35,000
John St (Pelzant to Dawson), S	9	69,000
Carin St (Boland Rd to Graham St), W	9	<u>80,000</u>
Subtotal		\$ 996,000
 <u>New Sidewalks (CJU00785)</u>		
Project	District	Estimate
Shore Dr (Fish Hatchery Park to Fort Sackville Rd)	21	\$150,000
Basinview Dr (Oakridge Dr to Horizon Rd)	21	265,000
Cavalier Dr (School Entrance to Polara)	20	<u>445,000</u>
Subtotal		\$860,000
Total Advanced Budget Requirement for Sidewalks		\$1,856,000

Traffic Improvements

Project	District	Estimate
Intersection Improvements (CTR00905)	NA	\$572,000
Traffic Signal Compliance (CTU00422)	NA	50,000
Traffic Signal Rehabilitation (CTU00419)	NA	50,000
Traffic Signal Installation	NA	<u>136,250</u>
Total Advanced Budget Requirement for Traffic Improvements		\$808,250

The following project listing is taken from the Proposed 2006/07 Capital Budget for Environmental Management Services.

Stormwater and Wastewater

Project	District	Estimate
Ellenvale Run Drainage Improvements (CGI00615) (Sewer Redevelopment Reserve)	6/7	\$500,000
Plymouth Rd Pumping Station (CGU00572)	6	350,000
Total Advanced Budget Requirement for Stormwater and Wastewater		\$ 850,000

Solid Waste

Project	District	Estimate
Green Carts (Waste Resources Reserve)	NA	\$286,000
Total Advanced Budget Requirement for Solid Waste		\$286,000

The following project listing is taken from the Proposed 2006/07 Capital Budget for Fire Services.

Fire Services

Project	District	Estimate
Rural Fire Water Supply (CHJ00525)	NA	\$ 155,200
Total Advanced Budget Requirement for Fire Services		\$155,200

The following project listing is taken from the Proposed 2006/07 Capital Budget for Fire Services.

Fleet Services

<u>General Fleet (CVD00413)</u>		
Project	District	Estimate
12 Snow Plow Trucks	NA	\$1,440,000
 <u>Fire Fleet (CVJ00703)</u>		
Project	District	Estimate
4 Pumper Tankers (Rural Fire)	NA	\$1,460,000
 <u>Police Fleet</u>		
Project	District	Estimate
9 Marked Cruisers (CVK00416)	NA	\$333,000
Various Other Vehicles (CVK00417)	NA	<u>250,000</u>
Sub-total		583,000
Total Advanced Budget Requirement for Fleet Services		\$3,483,000
Grand Total Proposed Advanced Funding #3		\$16,249,950

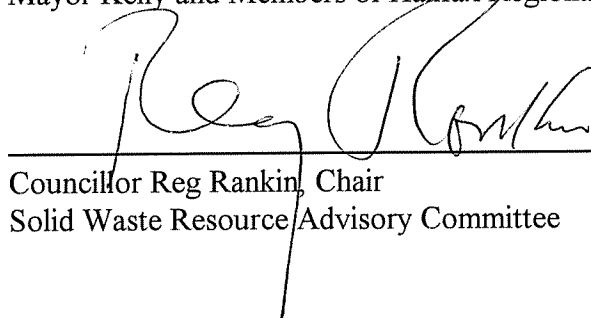


P.O. Box 1749
Halifax, Nova Scotia
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Halifax Regional Council
April 11, 2006

TO: Mayor Kelly and Members of Halifax Regional Council

SUBMITTED BY:



Councillor Reg Rankin, Chair
Solid Waste Resource Advisory Committee

DATE: March 27, 2006

SUBJECT: **Organic Green Carts for New Residents**
Advanced 2006/07 Budget Approval

ORIGIN

At the March 20, 2006 meeting of the Solid Waste Advisory Committee the Committee passed a motion approving staff's recommendation.

RECOMMENDATION

It is recommend that Halifax Regional Council:

1. Approve Capital Project CWI00781, Organic Green Carts for New Residents with the next advanced capital funding request.
2. Approve advanced funding of the proposed 2006-2007 Capital Budget in the amount of \$286,000, to be withdrawn from Reserve Q123.

BACKGROUND

Refer to staff report dated March 14, 2006.

DISCUSSION

Refer to staff report dated March 14, 2006.

BUDGET IMPLICATIONS

Refer to staff report dated March 14, 2006.

FINANCIAL MANAGEMENT POLICIES / BUSINESS PLAN

This report complies with the Municipality's Multi-Year Financial Strategy, the approved Operating, Capital and Reserve budgets, policies and procedures regarding withdrawals from the utilization of Capital and Operating reserves, as well as any relevant legislation.

ALTERNATIVES

Refer to staff report dated March 14, 2006.

ATTACHMENTS

- 1) Staff report dated March 14, 2006.

Additional copies of this report, and information on its status, can be obtained by contacting the office of the Municipal Clerk at 490-4210, or Fax 490-4208.

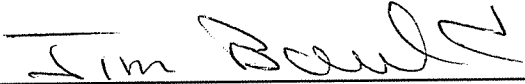
Report Prepared by: Stephanie Parsons , Legislative Assistant



PO Box 1749
Halifax, Nova Scotia
B3J 3A5 Canada

Solid Waste/Resource Advisory Committee
March 20, 2006

TO: Councillor Reg Rankin, Chairman, and Members of the Solid Waste/
Resource Advisory Committee

SUBMITTED BY: 
Jim Bauld, Manager, Solid Waste Resources

DATE: March 14, 2006

SUBJECT: **Organic Green Carts for New Residents -
Advance 2006/07 Budget Approval**

ORIGIN

- HRM Solid Waste-Resource Management Strategy, Principle # 3: Success is Based on Separating Materials at Source;
- Delay in approval of 2006/07 budget;
- Proposed 2006/07 Capital Project CWI00781, Organic Green Carts for New Residents.

RECOMMENDATION

It is recommended that:

The Solid Waste Resource Advisory Committee recommended to Regional Council that:

1. Capital Project CWI00781, Organic Green Carts for New Residents, be submitted with the next advance capital funding request prior to May 2, 2006; and
2. funding in the amount of \$286,000 be withdrawn from Reserve Q123 for this project.

BACKGROUND

Since the provision of approximately 100,000 organic green carts to residential properties in 1998, annually, additional green carts are purchased and delivered to new residential properties, thereby providing residents (as required by HRM and Provincial regulations) the opportunity to separate organic materials from refuse and recyclables. Annually, approximately 1,600 new residential properties require receipt of a green cart and kitchen mini bin, with accompanying educational materials. In 06/07 a total of 2,350 green carts are required, of which 1,600 are for new homes constructed in 2006/07, the remaining is for carts received and issued to new residential properties in 2005/06.

Reserve Q123 "Waste Resources Capital Reserve" was established in 2001/02. Funding for this reserve (which also funds new cell construction, equipment replacement at Otter Lake, and replacement of long haul refuse compaction trailers at HRM's two waste transfer stations) is through an accrual from Fiscal Services Operating Budget Account # M461.

DISCUSSION

Upon approval of the yearly budget, twice annually (in the spring and fall) approximately 800 green carts are ordered, which typically take eight to ten weeks for production and delivery. To ensure residents in new homes do not experience a delay in the receipt of green carts in 2006/07, the first order of green carts is required in April with delivery in late May early June. With the approval of 2006/07 budget scheduled for June, the purchase of green carts in advance of the budget approval is required to ensure the delivery of green carts to new homes is not interrupted.

Staff has completed an assessment of Reserve Q123 for the purpose of identifying funding requirements to ensuring sustainability and continuity for future Solid Waste Resources capital projects to fiscal year 2021/22. This assessment included:

- the history of annual accruals and withdrawals from Reserve Q123;
- the projected balance of \$689,000 at the end of 2005/06;
- the projected timing and value of future resource requirements (for future cells and equipment replacement at Otter Lake, new and replacement green carts, and replacement of long haul refuse trailers).

Staff has determined that the annual contribution of \$6,000,000 from Fiscal Services account M461, and \$300,000 from Solid Waste Resources operating account R332 "Operations Reserve", is required to be increased by \$700,000 in 2006/07, with an annual accrual of \$7,000,000, increasing at a rate of 3% per year (approximately \$225,000/year increase) in future years, will ensure sustainability for future Solid Waste Resource capital projects.

Staff will be providing a future report identifying a strategy which will achieve adequacy of contributions to Reserve Q123 for future capital requirements.

BUDGET IMPLICATIONS

Capital Project CWI00781 - Green Carts for New Residents - in the amount of \$286,000 has been identified as a 2006/07 Capital Project. The projected balance of Q123 as of March 31, 2006 is \$689,000.

FINANCIAL MANAGEMENT POLICIES / BUSINESS PLAN

This report complies with the Municipality's Multi-Year Financial Strategy, the approved Operating, Capital and Reserve budgets, policies and procedures regarding withdrawals from the utilization of Capital and Operating reserves, as well as any relevant legislation.

ALTERNATIVES

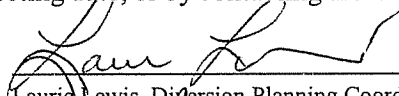
1. One alternative, which is not recommended, is to approve the Organic Green Carts for New Residents, Capital Project CWI00781, with other capital projects when the 2006/07 budget is approved in June 2006. This is not recommended as approval of this project in June will delay the delivery of green carts to new residents by at least three months.
2. A second alternative, which is not recommended, is not to approve CWI00781 as a capital project in 2006/07. This is not recommended as this would result in residents in new homes being excluded from source separating organic material.

ATTACHMENTS

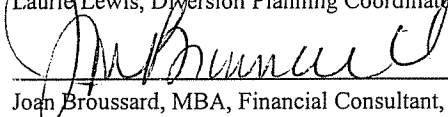
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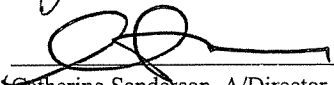
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