

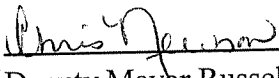
9.2.1



PO Box 1749  
Halifax, Nova Scotia  
B3J 3A5 Canada

**Halifax Regional Council**  
**September 26, 2006**

**TO:** Mayor Kelly and Members of Halifax Regional Council

**SUBMITTED BY:**   
for Deputy Mayor Russell Walker, Chair, HRM Grants Committee

**DATE:** September 12, 2006

**SUBJECT:** **HRM Community Grants Program 2006-2007: Appeals**

---

### **SUPPLEMENTARY REPORT**

#### **ORIGIN**

At the August 8<sup>th</sup>, 2006, meeting of Regional Council a supplementary report regarding four (4) appeals was approved with the exception of Scotia Chamber Players which was referred back to the Grants Committee upon appeal by Councillor Murphy. The *HRM Community Grants Program* makes provision for appeals on the basis of the following criteria: (a) new information, (b) an error in fact or procedure, or (c) upon appeal by an elected official. This report was approved at the September 11<sup>th</sup>, 2006, meeting of the HRM Grants Committee.

#### **RECOMMENDATION**

It is recommended that:

1. The Scotia Chamber Players appeal be declined funding in 2006-2007 as per program criteria.

## **BACKGROUND**

The original grant application (March 31<sup>st</sup>, 2006) requested \$5,000 towards general operating expenses for the *Music Room Chamber Music Society Concert Series*; an established program of 20 concerts featuring local professional musicians and “elite” students. The application was not recommended for funding in this year’s program because (a) the concert series is an existing program, (b) the *Community Grants Program* does not fund recurring operating expenses, (c) the majority of the series was pre-sold by subscription, and (d) loss of provincial funding in the amount of \$5,000 was not considered a strong basis for municipal support<sup>1</sup>.

Scotia Chamber Players submitted an appeal July 20, 2006, on the basis of prior events funding and operation of the Music Room facility. The appeal was declined because it did not meet the appeal criteria ie. provided no new information, or indicated an error in policy or procedure. At the meeting of Regional Council, August 8<sup>th</sup>, 2006, the Grants Committee recommendation was referred back to the committee upon appeal by Councillor Murphy. In the absence of any information directly pertaining to the original submission, staff invited Scotia Chamber Players to make a presentation to the Grants Committee at their meeting of September 11, 2006. A written appeal was received August 30<sup>th</sup>, 2006, and is included in this report for reference as **Attachment 1**.

A listing of municipal grants and tax concessions awarded to Scotia Chamber Players, 1996 to 2006 is provided in **Attachment 2** of this report. Data indicate that even when a one-time capital grant towards the construction of the Music Room granted in 2002-03 is removed, HRM’s overall support to Scotia Chamber Players has increased, in large part due to the award of 100% tax exemption effective as of 2002-2003.

The approved budget for this year’s *Community Grants Program* is \$503,700. Awards totalling \$488,851 were approved June 27, 2006, and an award of \$2,500 was approved upon appeal August 8<sup>th</sup>, 2006.

## **DISCUSSION**

### **Rationale for Appeal**

The applicant’s appeal of August 30<sup>th</sup>, 2006, has amended the purpose of the \$5,000 requested. The appeal now requests funding for a new program, *Nova Gospel Ensemble*, a series of monthly gospel music performances due to start in August, 2006.

*Recommend decline: The program does not provide for retroactive consideration of a request that differs from the original submission. While the Nova Gospel Ensemble production is new information per se, it does not directly relate to the original submission; it is not part of the Music Room Chamber Music Society Concert Series. Therefore, in accordance with the program’s appeal criteria the original recommendation of June, 2006, and the initial appeal recommendation of August 2006, should be upheld.*

---

<sup>1</sup>The project was funded by the Nova Scotia Department of Tourism, Culture & Heritage: Cultural Activities Program in the amount of \$5,000 but discontinued because the program limits eligibility to two consecutive years. This provincial program funds festivals, events, workshops, and special projects.

The recommendation to decline is consistent with the Grants Committee's review of appeals from the Cole Harbour Boys & Girls Club and Tangier Deanery Association, 2006.

### **Community Grants Program Funding to Festivals & Events**

The applicant's appeal also questions the rationale for a discontinuation of funding for the Scotia Festival of Music:

In 2002, the HRM Grants Committee approved an internal transfer of \$30,000 from the *HRM Community Grants Program* to the HRM Department of Tourism, Culture & Heritage budget. Staff asserted that large-scale, recurring events had been funded on the basis of perceived economic development; a stronger link to tourism's mandate than the community development model traditionally used by the *Community Grants Program*. The aim was also to avoid duplication of funding or "double-dipping", and enhance equitable access to opportunity. The \$30,000 transfer comprised \$5,000 each for Word on the Street, Atlantic Jazz Festival, Atlantic Film Festival, Multicultural Festival, Atlantic Fringe Festival, and Scotia Festival of Music. In the opinion of the department's senior management of that time, the Scotia Festival of Music did not meet their program focus and the balance of \$5,000 was allocated for "new community events". Former recipients were notified by mail and a notice posted in the grant guidebook advised prospective applicants: "The community events category of grant has been deleted from the Community Grants Program for 2002-2003. Funds for community events are administered by HRM Tourism, Culture & Heritage. See page 37 for details"(Guidebook, 2002). See: **Attachment 3**.

The following year (2003), Scotia Chamber Players received a multi-year developmental grant (\$5,000 x 3 years) to assist in launching the Music Room, specifically access for children and youth, and local amateur artists. The society then appealed the lack of events funding which was upheld by the HRM Grants Committee and Regional Council in the amount of \$5,000 for the Scotia Festival of Music because Grants Program staff had not re-directed the applicant to the Festivals & Events Division for consideration in the 2003-04 "Attractions & Events Grants Program" in time to meet the April 1<sup>st</sup> deadline. The report states, however, "...a one-time grant in the amount of \$5,000. Grants Program staff are to direct the festival to alternate funding sources for future consideration" (Regional Council, June 24<sup>th</sup>, 2003). The Community Grants Program award was in addition to a \$500 event grant from HRM Tourism, Culture & Heritage.

Finally, the timing of receipt of this year's events grant of \$750 is a function of the procedures used for funding provided through the Nova Scotia Department of Tourism, Culture & Heritage. In 2006-2007, HRM received an allocation of \$10,000 from the provincial government for local attractions and events. Those events recommended by HRM as recipients of funding from this source are sent payment directly from the province, not from HRM. Staff of HRM Community, Culture and Economic Development are reviewing the municipality's financial support to community events and are expected to prepare recommendations regarding policy and procedures for Regional Council's consideration.

### **Facility Operating Funding**

Presently, the *HRM Community Grants Program* does not provide recurring core operating funding to community-owned and operated facilities. Due to funding capacity, and to promote equitable access to opportunity, the program discontinued multi-year awards. The program issues one-time project-specific awards.

**HRM Community Grants Program  
2006 - 2007 Appeals  
Council Report**

- 4 -

**September 26, 2006**

At the Grants Committee meeting of September 11th, 2006, it was suggested that staff provide a written response to Councillor Murphy to request that the matter of events funding be pursued with staff of HRM Community, Culture & Economic Development: the Grants Program portfolio has no jurisdictional authority over events funding policies or procedures.

**BUDGET IMPLICATIONS**

None

**FINANCIAL MANAGEMENT POLICIES / BUSINESS PLAN**

This report complies with the Municipality's Multi-Year Financial Strategy, the approved Operating, Capital and Reserve budgets, policies and procedures regarding withdrawals from the utilization of Capital and Operating reserves, as well as any relevant legislation.

**ALTERNATIVES**

1. Regional Council could overturn the recommendation.

This action is not recommended: the Grants Committee has reviewed two appeals from Scotia Chamber Players and have upheld the original recommendation on the basis of the merit of the application relative to other applicants in the Arts & Crafts sector.

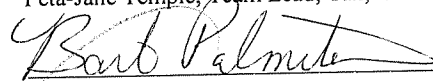
**ATTACHMENTS**

1. Scotia Chamber Players: Appeal, August 30<sup>th</sup>, 2006.
2. HRM Grants and Tax Concessions: Scotia Chamber Players 1996-2006.
3. HRM Funding to Festivals & Events: Departmental Operating Budget 2006-2007.

A copy of this report can be obtained online at <http://www.halifax.ca/council/agendasc/agenda.html> then choose the appropriate meeting date, or by contacting the Office of the Municipal Clerk at 490-4210, or Fax 490-4208.

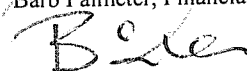
Report Prepared by: Peta-Jane Temple, Team Lead, Tax, Grants & Special Projects 490-5469

Financial Review:



Barb Palmeter, Financial Consultant, HRM Financial Services

Report Approved :



Bruce Fisher, Manager Tax & Fiscal Policy, HRM Financial Services



Cathie O'Toole, A/Director of Finance



---

# Scotia Festival of Music

---



August 30, 2006

Grants Committee Members  
HRM  
5251 Duke Street, 4<sup>th</sup> Floor  
Po Box 1749  
Halifax, NS B3J 3A5

Dear HRM Grants Committee,

Thank you for inviting me to attend the Grants Committee meeting on Monday, Sept. 11, 2006 at noon.

In my meeting with Mayor Kelly on August 2, I expressed my disappointment for the lack of financial support the Halifax Regional Municipality has given Scotia Chamber Players. Scotia Chamber Players has two main activities:

- 1) Presenting Scotia Festival of Music which is a two-week festival celebrating the art of music making.
- 2) Operating the state of the art Music Room, a 110 seat concert hall and recording studio which is a community resource.

The Music Room is a rental facility with its costs offset by personal and corporate donations. It is primarily used for student recitals, the Nova Scotia Kiwanis Music Festival, the Canadian Music Competition and fund raising events.

We present two activities ourselves - The Music Room Chamber Music Society series for which you have an application on file and for the first time this year, a series of 8 gospel services on the first Sunday of each month during the winter.

Last year, Scotia Chamber Players' overall budget was \$495,729.00 of which \$416,995.00 was for Scotia Festival of Music and \$78,734.00 was to operate The Music Room.

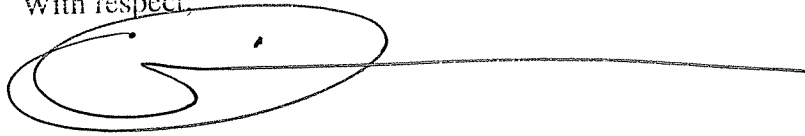
So far we have been promised \$780.00 from the Halifax Regional Municipality to assist with Scotia Festival of Music although the cheque has not yet been received and nothing to assist with The Music Room activities. This amount represents 0.16% of Scotia Chamber Players' total budget. From 1981 to 2000, Scotia Festival of Music received a yearly operating grant from the HRM in the amount of \$8,000 to \$15,000. Why has this grant been discontinued?

Enclosed is a budget and newspaper clipping for the gospel series and I request \$5,000.00 from the Halifax Regional Municipality to assist with this very special new community service.

We have printed our brochure for this year's Music Room Chamber Music Society series and for the first time in our 27 year existence, the HRM logo is absent and I hate that.

We need and deserve both financially and politically, your continuing support.

With respect,

A handwritten signature in black ink, consisting of a large, stylized 'C' followed by a horizontal line extending to the right.

Christopher Wilcox  
Managing Director

cc Mayor Peter Kelly

**NOVA GOSPEL ENSEMBLE  
2006-2007 BUDGET**

<b>REVENUE</b>		
Ticket sales 80 X \$100		\$ 8,000.00
Corporate sponsor		\$ 4,000.00
Government support - HRM		\$ 5,000.00
Personal donations		\$ 800.00
<b>TOTAL REVENUE</b>		<b>\$ 17,800.00</b>
<b>EXPENSE</b>		
Musicians fees - 8 concerts @ \$1000 per		\$ 8,000.00
Equipment rental \$500 x 8		\$ 4,000.00
Music Room rental \$200 x 8		\$ 1,600.00
Piano Tuning \$100 x 4		\$ 400.00
Publicity and Promotion		\$ 3,000.00
Front of house		\$ 800.00
<b>TOTAL EXPENSE</b>		<b>\$ 17,800.00</b>
<b>REVENUE LESS EXPENSE</b>		<b>\$ -</b>

Attachment 2. Scotia Chamber Players Municipal Funding 1996-2006						
Year	Community Grants Program (Finance)	Festivals & Events (RTC)	Tax Grant By-law T-200	Combined Value of Annual Awards	Net Value of HRM Assistance	Notes
1996-1997	\$5,000	\$0	No property*	\$5,000	\$5,000	Scotia Festival of Music (Annual Report, p 21)
1997-1998	\$5,000	\$0	No property	\$5,000	\$5,000	Scotia Festival of Music (Annual Report, p 26)
1998-1999	\$10,000	\$0	No property	\$10,000	\$10,000	Scotia Festival of Music (Annual Report, p 30)
1999-2000	\$9,000	\$0	\$0 (Paid \$1,568)	\$9,000	\$7,432	Scotia Festival of Music (Annual Report, p 25)
2000-2001	\$7,000	\$0	\$0 (Paid \$1,559)	\$7,000	\$5,441	Scotia Festival of Music (Annual Report, p 4)
2001-2002	\$7,000	\$0	\$0 (Paid \$4,231)	\$7,000	\$2,769	Scotia Festival of Music (Annual Report, p 3)
2002-2003*	\$25,000	\$0	\$4,581	\$29,581	\$29,581	By-law T-209 @ 100% exempt.  *\$30,000 transfer to RTC from Community Grants Program.  One-time capital grant towards Music Room construction.
2003-2004	\$5,000 \$5,000**	\$500	\$15,546	\$26,046	\$26,046	Multi-year developmental grant of \$5,000 x 3 years for Music Room launch.  ** Event grant based on appeal.
2004-2005	\$5,000	\$1,000	\$15,317	\$21,317	\$21,317	Year 2 of multi-year award for Music Room launch.
2005-2006	\$5,000	\$1,000	\$15,623	\$21,623	\$21,623	Year 3 of multi-year award for Music Room launch.
2006-2007	\$0	\$750	\$16,392	\$17,142	\$17,142	

\* Scotia Chamber Players purchased property January 4, 1999, from a private owner



**Attachment 3. HRM Funding to Festivals & Events: Departmental Operating Budget**

<b>A. Civic Events/Community 2006-07 (\$297,250 = 70% of total budget)</b>		
<b>Event/Program</b>	<b>2006-2007 Award</b>	<b>Grant as % of Sector Awards (\$297,250)</b>
Natal Day	\$115,000	39%
New Year's Eve: Grand Parade	\$58,000	19.5%
Canada Day	\$32,000	11%
Christmas Tree Lighting: Grand Parade	\$24,750	8%
Bedford Days	\$20,000	7%
Sackville Patriot Days	\$13,000	4%
HRM Volunteer Recognition Awards	\$12,000	4%
Christmas Tree Lighting: Dartmouth	\$5,000	1.5%
Menora Lighting Ceremony	\$3,500	1%
Waverley Gold Rush Days	\$3,500	1%
Windsor Junction Kaloose Days	\$3,500	1%
Eastern Passage/Cow Bay Summer Carnival	\$3,500	1%
Spryfield Santa Parade	\$3,500	1%
<b>SUB-TOTAL</b>	<b>\$297,250</b>	<b>100%</b>

<b>B. Non-Profit Organizations: Festivals 2006-07 (\$127,400 = 30% of total budget)</b>		
<b>Event/Program</b>	<b>2006-2007 Award</b>	<b>Grant as % of Sector Awards (\$127,400)</b>
<b>Nova Scotia Tattoo</b>	\$40,000	31%
<b>NS International Air Show</b>	\$30,000	23%
<b>Buskers Festival</b>	\$25,400	20%
<b>Atlantic Film Festival*</b>	\$5,000	4%
<b>Atlantic Jazz Festival*</b>	\$5,000	4%
<b>Word on the Street*</b>	\$5,000	4%
<b>Multicultural Festival*</b>	\$5,000	4%
<b>Atlantic Fringe Festival*</b>	\$5,000	4%
<b>Dartmouth Book Awards</b>	\$3,500	3%
<b>Clam Harbour Beach Sandcastle &amp; Sculpture Competition</b>	\$3,500	3%
<b>SUB-TOTAL</b>	<b>\$127,400</b>	<b>100%</b>

\* Transfer of funds from *Community Grants Program*.

**Note:** The *Community Grants Program* has no jurisdictional authority over the budget, policy or procedures related to the events listed above. Therefore, once the funds were transferred the specific allocations could be amended at the discretion of departmental staff and/or Regional Council.

## Council Report Sign-Off Sheet

<b>Subject:</b> Community Grants Program - Appeal					
Meeting Date: Camera		<input type="checkbox"/> X Regular Council <input type="checkbox"/> COW <input type="checkbox"/> Information Report		<input type="checkbox"/> In	
Prepared by: PJ Temple _____ Sept 12, 2006 _____ <div style="display: flex; justify-content: space-between;"> <span>Name &amp; Business Unit</span> <span>Date</span> </div>					
<input type="checkbox"/> <b>First Draft for Information Only</b> <input type="checkbox"/> Consultation <input checked="" type="checkbox"/> X Approval					
<b>✓</b>	<b>Stakeholder -Internal</b>	<b>Approved By</b>	<b>Date &amp; Time</b>	<b>Revised Date</b>	<b>Initial</b>
	Not Required (Issue unique to originating Business Unit)				
	By-Law Rationalization				
	EMS				
x	Finance	Bruce Fisher Cathie O'Toole Barb Palmeter			
	Fire				
	H R				
	Legal				
	P & D				
	Police				
	TPWS				
	RPAM				
	RTC				
	Regional Planning				
	Shared				
	Library				
	RCMP				
	Water Commission				
	Councillor (s)				
x	<b>Stakeholder - External</b>	Grants Committee	Sept 11/06		

## Attachment 2. Scotia Chamber Players Municipal Funding 1996-2006

Year	Community Grants Program (Finance)	Festivals & Events (RTC)	Tax Grant By-law T-200	Combined Value of Annual Awards	Net Value of HRM Assistance	Notes
1996-1997	\$5,000	\$0	No property*	\$5,000	\$5,000	Scotia Festival of Music ( <u>Annual Report</u> , p.21)
1997-1998	\$5,000	\$0	No property	\$5,000	\$5,000	Scotia Festival of Music ( <u>Annual Report</u> , p.26)
1998-1999	\$10,000	\$0	No property	\$10,000	\$10,000	Scotia Festival of Music ( <u>Annual Report</u> , p.30)
1999-2000	\$9,000	\$0	\$0 (Paid \$1,568)	\$9,000	\$7,432	Scotia Festival of Music ( <u>Annual Report</u> , p.25)
2000-2001	\$7,000	\$0	\$0 (Paid \$1,559)	\$7,000	\$5,441	Scotia Festival of Music ( <u>Annual Report</u> , p.4)
2001-2002	\$7,000	\$0	\$0 (Paid \$4,231)	\$7,000	\$2,769	Scotia Festival of Music ( <u>Annual Report</u> , p.3)
2002-2003*	\$25,000	\$0	\$4,581	\$29,581	\$29,581	By-law T-209 @ 100% exempt.  *\$30,000 transfer to RTC from Community Grants Program.  One-time capital grant towards Music Room construction.
2003-2004	\$5,000 \$5,000**	\$500	\$15,546	\$26,046	\$26,046	Multi-year developmental grant of \$5,000 x 3 years for Music Room launch.  ** Event grant based on appeal.
2004-2005	\$5,000	\$1,000	\$15,317	\$21,317	\$21,317	Year 2 of multi-year award for Music Room launch.
2005-2006	\$5,000	\$1,000	\$15,623	\$21,623	\$21,623	Year 3 of multi-year award for Music Room launch.
2006-2007	\$0	\$750	\$16,392	\$17,142	\$17,142	

\* Scotia Chamber Players purchased property January 4, 1999, from a private owner

<b>B. Non-Profit Organizations: Festivals 2006-07 (\$127,400 = 30% of total budget)</b>		
<b>Event/Program</b>	<b>2006-2007 Award</b>	<b>Grant as % of Sector Awards (\$127,400)</b>
<b>Nova Scotia Tattoo</b>	\$40,000	31%
<b>NS International Air Show</b>	\$30,000	23%
<b>Buskers Festival</b>	\$25,400	20%
<b>Atlantic Film Festival*</b>	\$5,000	4%
<b>Atlantic Jazz Festival*</b>	\$5,000	4%
<b>Word on the Street*</b>	\$5,000	4%
<b>Multicultural Festival*</b>	\$5,000	4%
<b>Atlantic Fringe Festival*</b>	\$5,000	4%
<b>Dartmouth Book Awards</b>	\$3,500	3%
<b>Clam Harbour Beach Sandcastle &amp; Sculpture Competition</b>	\$3,500	3%
<b>SUB-TOTAL</b>	<b>\$127,400</b>	<b>100%</b>

\* Transfer of funds from *Community Grants Program*.

**Note:** The *Community Grants Program* has no jurisdictional authority over the budget, policy or procedures related to the events listed above. Therefore, once the funds were transferred the specific allocations could be amended at the discretion of departmental staff and/or Regional Council.

### Attachment 3. HRM Funding to Festivals & Events: Departmental Operating Budget

<b>A. Civic Events/Community 2006-07 (\$297,250 = 70% of total budget)</b>		
<b>Event/Program</b>	<b>2006-2007 Award</b>	<b>Grant as % of Sector Awards (\$297,250)</b>
Natal Day	\$115,000	39%
New Year's Eve: Grand Parade	\$58,000	19.5%
Canada Day	\$32,000	11%
Christmas Tree Lighting: Grand Parade	\$24,750	8%
Bedford Days	\$20,000	7%
Sackville Patriot Days	\$13,000	4%
HRM Volunteer Recognition Awards	\$12,000	4%
Christmas Tree Lighting: Dartmouth	\$5,000	1.5%
Menora Lighting Ceremony	\$3,500	1%
Waverley Gold Rush Days	\$3,500	1%
Windsor Junction Kaloose Days	\$3,500	1%
Eastern Passage/Cow Bay Summer Carnival	\$3,500	1%
Spryfield Santa Parade	\$3,500	1%
<b>SUB-TOTAL</b>	<b>\$297,250</b>	<b>100%</b>