



**HALIFAX REGIONAL COUNCIL  
MINUTES  
October 27, 2015**

PRESENT: Deputy Mayor Lorelei Nicoll  
Councillors: Barry Dalrymple  
David Hendsbee  
Bill Karsten  
Gloria McCluskey  
Waye Mason  
Jennifer Watts  
Linda Mosher  
Russell Walker  
Stephen Adams  
Reg Rankin  
Matt Whitman  
Brad Johns  
Steve Craig  
Tim Outhit

REGRETS: Mayor Mike Savage  
Councillor Darren Fisher

STAFF: Mr. Richard Butts, Chief Administrative Officer  
Mr. John Traves, Municipal Solicitor  
Ms. Sherryl Murphy, Deputy Municipal Clerk  
Ms. Jennifer Weagle, Legislative Assistant

*The following does not represent a verbatim record of the proceedings of this meeting.*

*A video recording of this meeting is available:  
[http://archive.isiglobal.ca/vod/halifax/archive\\_2015-10-27\\_live.mp4.html](http://archive.isiglobal.ca/vod/halifax/archive_2015-10-27_live.mp4.html)*

*The agenda, supporting documents, and information items circulated to Council are available online:  
<http://www.halifax.ca/council/agendasc/151027rc-agenda.php>*

*The meeting was called to order at 1:00 p.m., and adjourned at 3:43 p.m.*

**1. INVOCATION/REFLECTION**

The Deputy Mayor called the meeting to order at 1:00 p.m. and Council stood for a moment of reflection.

Councillor McCluskey asked that Council remember Cliff Moir, former Chief Administrative Officer of the City of Dartmouth.

**2. SPECIAL COMMUNITY ANNOUNCEMENTS & ACKNOWLEDGEMENTS**

Councillors noted a number of special community announcements and acknowledgements.

**3. APPROVAL OF MINUTES – NONE**

**4. APPROVAL OF THE ORDER OF BUSINESS AND APPROVAL OF ADDITIONS AND DELETIONS**

Additions:

- 14.1 Official Resignation – Councillor Darren Fisher
- 14.2 Fly-Past Request – Remembrance Day Ceremonies Dartmouth, Cole Harbour and Eastern Passage

It was requested that both Fly-Past Requests (items 10.1.1 and 14.2) be addressed under item 10.1 Correspondence.

Item 11.4.2 – Food Waste Reduction Tax Incentive - was requested to be moved to follow item 14 - Added Items, to allow for Councillor Karsten to be present for this item.

Councillor Whitman requested that Information Item No. 3 “Memorandum from the Director of Finance & ICT, CFO dated October 2, 2015 re: Award of Contracts – CAO Approval” be added to the next Regional Council agenda for discussion.

Councillor Adams requested that Information Item No. 5 “Memorandum from the Director of Transportation and Public Works dated October 14, 2015 re: Weekly Collection Services for Recyclables” be added to the next Regional Council agenda for discussion.

MOVED by Councillor McCluskey, seconded by Councillor Whitman,

**THAT the agenda be approved as amended.**

Two-third majority vote required.

**MOTION PUT AND PASSED.**

**5. BUSINESS ARISING OUT OF THE MINUTES – NONE**

**6. MOTIONS OF RECONSIDERATION – NONE**

**7. MOTIONS OF RESCISSION – NONE**

**8. CONSIDERATION OF DEFERRED BUSINESS – NONE**

**9. PUBLIC HEARINGS – NONE**

**10. CORRESPONDENCE, PETITIONS & DELEGATIONS**

## 10.1 Correspondence

The Clerk noted that correspondence was received for items: 10.1.1, 11.3.2, 11.4.2, and 14.2. This correspondence was circulated to Council.

For a detailed list of correspondence received refer to the specific agenda item.

Items 10.1.1 and 14.2 were dealt with at this time as decided during the Approval of the Order of Business.

- 10.1.1 Fly-Past Request – Remembrance Day Ceremonies in Sheet Harbour and Oyster Pond
- 14.2 Fly-Past Request – Remembrance Day Ceremonies Dartmouth, Cole Harbour and Eastern Passage

The following was before Council:

- Letter from Councillor Hendsbee regarding the Sheet Harbour and Oyster Pond Fly-past
- Correspondence from Colonel P.C. Allan, Commander, 12 Wing Headquarters Shearwater, dated October 26, 2015

MOVED by Councillor McCluskey, seconded by Councillor Hendsbee,

**THAT Halifax Regional Council grant permission for a SeaKing helicopter fly-past at levels as low as 500 feet above the highest obstacle on Wednesday, November 11, 2015 as part of the planned Remembrance Day Ceremonies at the following times and locations:**

- Sheet Harbour and Oyster Pond at approximately 11:00 a.m.
- Sullivan's Pond, Dartmouth at approximately 11:08 am flying North to South
- Cole Harbour Place, 51 Forest Hills Parkway at approximately 11:09 am flying East to West
- Caen Branch #164 Legion, 1341 Main Road Eastern Passage at approximately 11:10 am flying North to South.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten, Fisher, and Rankin.

## 10.2 Petitions - NONE

## 11. REPORTS

### 11.1 CHIEF ADMINISTRATIVE OFFICER

#### 11.1.1 Award Purchase of Police Explosive Disposal Unit Personal Protective Equipment (PPE)

The following was before Council:

- A staff recommendation report dated August 6, 2015

MOVED by Councillor Mosher, seconded by Councillor McCluskey,

**THAT Halifax Regional Council, in accordance with the Sole Source Policy (Administrative Order 35, Section 8(11)(A), award the Sole Source Purchase of the EOD 9 Bomb Suit, the MED-ENG SRS-5 suit, Helmet and the TAC 6 Protective ensemble, in the amount of \$60,423.31.00 (Net HST included) to MED-ENG Holdings ULC for materials and services specified with funding from Operating Account P325-6701 as detailed in the financial implications section of the report dated August 6, 2015.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten, Fisher, and Rankin.

**11.1.2 Award Request for Proposal (RFP) Tender No. 15-029 Dartmouth Sportsplex Revitalization - Design Services**

The following was before Council:

- A staff recommendation report dated October 20, 2015

MOVED by Councillor McCluskey, seconded by Councillor Mason,

**THAT Halifax Regional Council award RFP No. 15-029, Dartmouth Sportsplex Revitalization – Design Services, to the highest scoring proponent, Diamond Schmitt Architects, for a total capital cost of \$1,679,729.00 (HST fully refundable). Funding is available from Project No. CB000006 – Dartmouth Sportsplex Revitalization as outlined in the Financial Implications section of the report dated October 20, 2015.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten, Fisher, and Rankin.

**11.1.3 Joint Use Agreement & Facility Lease Agreement – Lake & Shore Community Recreation Centre**

The following was before Council:

- A staff recommendation report dated October 1, 2015

MOVED by Councillor Hendsbee, seconded by Councillor Walker,

**THAT Halifax Regional Council authorize the Mayor and Municipal Clerk to enter into a Joint Use Agreement with Halifax Regional School Board regarding the Porters Lake Elementary School and Lake & Shore Community Recreation Centre as per the draft agreement attached to the report dated October 1, 2015 as Attachment 1 instead of the version of the Joint Use Agreement previously approved by Council on June 4, 2012.**

Councillor Hendsbee, referencing section 4 of Schedule B to the Joint Use Agreement which requires alcohol to not be stored in the school facility, noted that the kitchen was designed with a locked cabinet for this purpose. Ms. Schofield indicated that staff will discuss this with School Board staff to seek a resolution.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten, Fisher, and Rankin.

**11.1.4 HRM New Year's Eve Celebration Event – Broadcast Sponsorship Approval**

The following was before Council:

- A staff recommendation report dated October 14, 2015

MOVED by Councillor Mason, seconded by Councillor Hendsbee,

**THAT Halifax Regional Council:**

- 1. Accept the proposal from Eastlink subject to the negotiation of terms and conditions agreeable to the CAO or his delegate and execution of a resulting contract;**

2. Direct staff to work with Eastlink to negotiate a contract for broadcast rights that meets the requirements of the Request for Expression of Interest (REOI) and secures the benefits of the key terms of the proposal;
3. Authorize the Mayor and Clerk to execute a contract on behalf of the Municipality where the CAO determines that the contract achieves the key terms; and
4. Not release specific details of the partnership until execution of the contract between the parties.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten, Fisher, and Rankin.

**11.1.5 Cobequid Cultural Society**

The following was before Council:

- A staff recommendation report dated September 15, 2015

MOVED by Councillor Johns, seconded by Councillor Walker,

**THAT Halifax Regional Council direct staff to:**

1. Request that a formal business plan be submitted by the Cobequid Cultural Society (CCS) regarding their proposal to construct an Arts and Cultural Centre on HRM owned land; and
2. Evaluate the business plan provided by the Cobequid Cultural Society and report to Council regarding the proposal once the detailed design for the Transit Park and Ride project is more advanced.

Councillor Johns then MOVED an additional recommendation, seconded by Councillor Walker,

3. Direct staff to work with the CCS to review the terms and conditions needed to be met to allow for a long term lease.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten, Fisher, and Rankin.

**11.1.6 Amendment to Administrative Order Number 20, Respecting Fees for Cemetery Services**

The following was before Council:

- A staff recommendation report dated October 16, 2015

MOVED by Councillor Hendsbee, seconded by Councillor Mason,

**THAT Halifax Regional Council direct staff to review the cemeteries fee structure set out in Administrative Order 20 and return to Council prior to approval of the 2016/17 budget with fee structure options in order to achieve the following objectives:**

- a. adopt weekday after hour, weekend, and holiday rates identified in Table 1 of the staff report dated October 16, 2015;
- b. implement rates to offset the revenue loss as identified in Table 1 of the staff report dated October 16, 2015;
- c. recovery of increased cemetery operating costs incurred since the last fee schedule update in 2013; and
- d. potentially enable cost neutral operation of municipal cemeteries, as previously directed by Council, while respecting benchmark pricing of private sector cemeteries within the municipality.

Councillor Adams voiced strong concern with the fee structure for after hours and weekend burial service and proposing instead that fees charged for burial service be consistent regardless of the day of the week (weekdays or weekend) with an extra charge of \$100 after 4pm, again regardless of the day of the week.

Mr. Brad Anguish, Director, Parks and Recreation, clarified that the after-hours fees were based on overtime costs for staff. He confirmed that staff will bring back by way of a report an examination of alternative fee structures.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten, Fisher, and Rankin.

**11.2 HALIFAX AND WEST COMMUNITY COUNCIL**

**11.2.1 Lease Agreement with Province for White Rock Park, River Road (Fourth Lake), Terence Bay**

The following was before Council:

- A recommendation report dated October 15, 2015.

MOVED by Councillor Adams, seconded by Councillor Hendsbee,

**THAT Halifax Regional Council request a staff report on negotiating a lease agreement with the provincial Department of Natural Resources permitting HRM to lease the former White Rock Park lands on River Road (Fourth Lake), Terence Bay for \$1 per annum to re-establish the White Rock Community Park & Playground in Terence Bay and that this report return in 30 days.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten, McCluskey, Fisher, Rankin, and Johns.

**11.3 COMMUNITY PLANNING AND ECONOMIC DEVELOPMENT STANDING COMMITTEE**

**11.3.1 Membership of Community Design Advisory Committee – Extension of Term**

The following was before Council:

- A recommendation report dated October 16, 2015, with attached recommendation report from the Community Design Advisory Committee dated October 2, 2015

MOVED by Councillor Mason, seconded by Councillor Walker,

**THAT Halifax Regional Council extend the terms of the existing members of the Community Design Advisory Committee for one year to November 2016.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten, McCluskey, Fisher, and Rankin.

**11.3.2 Fort Needham Park Master Plan**

The following was before Council:

- A recommendation report dated October 16, 2015, with attached staff report dated October 5, 2015

- Correspondence from Sharon Brisson, Joanne Kerrigan, Irene Clark, Judy Smith, Gail H. Skidmore, Katherine Kitching, Marilyn Elliott, Patricia Gates, and Jim Hoskins.
- Staff presentation dated October 27, 2015

Mr. Peter Bigelow, Manager, Policy & Planning, Parks & Recreation, presented to Council the Fort Needham Park Master Plan, and responded to questions from members of Council.

MOVED by Councillor Watts, seconded by Councillor Walker,

**THAT Halifax Regional Council:**

- 1. Adopt the Fort Needham Master Plan as direction for future improvements to Fort Needham Memorial Park;**
- 2. Direct staff to include for consideration in 2016/2017 capital budget deliberations, additional funding in the amount of \$2.2 M for Phase 1 of the project and to undertake detailed design for the implementation of Phases 1 and 2 as outlined in the Master Plan;**
- 3. Direct staff to include for consideration in the 2017/2018 capital budget additional funding for Phase 2 in the amount of \$3 M subject to receipt of cost-shared funding;**
- 4. Pursue Partnership funding for capital costs from other levels of government and private sector.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten and Fisher.

**11.3.3 Halifax Housing Needs Assessment**

The following was before Council:

- A recommendation report dated October 16, 2015, with attached staff report dated September 25, 2015

MOVED by Councillor Mason, seconded by Councillor Whitman,

**THAT Halifax Regional Council request the Mayor convey to the Minister of Community Services the concern in light of the recent housing report and the need to work together to ensure the current available below-market stock does not continue to decline.**

Council discussed the Halifax Housing Needs Assessment Final Report, and needs and opportunities in the Municipality to support improving the availability of affordable housing for residents.

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten and Fisher.

**11.4 MEMBERS OF COUNCIL**

**11.4.1 Councillor Craig – Lake District Recreation Association Service Agreement Request**

The following was before Council:

- A Councillor Request for Council's Consideration form from Councillor Craig, with attached correspondence from Robert (Bob) Rines.

MOVED by Councillor Craig, seconded by Councillor Johns,

**THAT Halifax Regional Council direct staff to prepare a report to respond to a request from the Lake District Recreation Association (letter attached) for HRM to negotiate a service agreement to provide annual funding of \$50,000, indexed to the cost of living.**

**MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Karsten and Fisher.

Council recessed at 3:08 p.m., and reconvened at 3:18 p.m.

Council agreed during the approval of the order of business to address items 12.1 and 14.1 prior to item 11.4.2.

**12.1 Deputy Mayor Nicoll**

MOVED by Councillor Hendsbee, seconded by Councillor McCluskey,

**THAT Halifax Regional Council direct staff to:**

- 1. draft amendments to Bylaw S-400, the Street Improvement Bylaw, to allow a property owner abutting on more than one street to receive a credit where:
  - (a) the property owner has already paid for chipsealing on one of the abutting streets; and**
  - (b) a second abutting street is subsequently paved; and****
- 2. return to Council for consideration of the amendments.**

Council agreed with a proposed friendly amendment put forward by Councillor Mason that, in accordance with Administrative Order One, the motion read:

MOVED by Councillor Hendsbee, seconded by Councillor McCluskey,

**THAT Halifax Regional Council direct staff to *prepare a report with recommendations for:***

- 1. draft amendments to Bylaw S-400, the Street Improvement Bylaw, to allow a property owner abutting on more than one street to receive a credit where:
  - (a) the property owner has already paid for chipsealing on one of the abutting streets; and**
  - (b) a second abutting street is subsequently paved; and****
- 2. return to Council for consideration of the amendments.**

**AMENDED MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage and Councillors Dalrymple, Karsten and Fisher.

**14.1 Official Resignation – Councillor Darren Fisher**

The following was before Council:

- Correspondence to the Municipal Clerk from Darren Fisher dated October 27, 2015 in regard to his resignation from Halifax Regional Council as a result of being elected to the House of Parliament as the member for Dartmouth-Cole Harbour.

MOVED by Councillor McCluskey, seconded by Councillor Walker,

**THAT Halifax Regional Council accept the resignation of Councillor Darren Fisher effective this date, October 27, 2015.**

Councillor Outhit suggested that the Mayor send a letter of congratulations to Mr. Fisher on behalf of Council. Members of Council expressed their congratulations, appreciation and best wishes to Councillor Fisher.

**MOTION PUT AND PASSED (11 in favour; 2 against).**

In favour: Deputy Mayor Nicoll and Councillors McCluskey, Mason, Watts, Mosher, Walker, Adams, Rankin, Johns, Craig, and Outhit.

Against: Councillors Hendsbee and Whitman

Not present: Mayor Savage and Councillors Dalrymple, Karsten, and Fisher.

Councillor Karsten arrived at 3:28 p.m.

**11.4.2 Councillor Watts – Food Waste Reduction Tax Incentive**

The following was before Council:

- A Request for Council's Consideration form from Councillor Watts, with attached background information.
- Correspondence from Becky Mason, Director of Community Connections, Feed Nova Scotia, dated October 27, 2015.

MOVED by Councillor Watts, seconded by Councillor Karsten,

**THAT Halifax Regional Council:**

- 1. Support the National Zero Waste Council's food waste reduction proposal to introduce a federal policy which implements tax incentives for food producers and suppliers who donate their unsold edible food, thereby reducing unnecessary food waste, decreasing disposal cost to municipalities, reducing the environmental impact of food waste, and alleviating hunger and poverty in our communities.**
- 2. Direct that this motion be forwarded to the Federation of Canadian Municipalities for consideration at its upcoming Annual General Meeting.**

Councillor Watts noted the time sensitivity to get this matter to the Federation of Canadian Municipalities. Mr. Traves, Municipal Solicitor, clarified that a two-third majority vote would be required to waive rules of order, to allow the motion without a staff report. He further noted for Regional Council that, under the Administrative Order and Charter, there are a very limited number of matters for which the requirement for a staff report could be waived. He noted that, as it was not binding the municipality in regard to an action, expenditure or policy, but rather expressing political support Council could consider waiving the requirement for a staff report in regard to the motion before them.

MOVED by Councillor Watts, seconded by Councillor Mason,

**THAT Regional Council waive the rules of order respecting the requirement for a staff report.**

Two-third majority vote required.

**MOTION TO WAIVE RULES OF ORDER PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage

**MAIN MOTION PUT AND PASSED UNANIMOUSLY.**

Not present: Mayor Savage

**12. MOTIONS**

**12.1 Deputy Mayor Nicoll**

This item was addressed earlier in the meeting. Refer to page 8.

**13. IN CAMERA – NONE**

**14. ADDED ITEMS**

**14.1 Official Resignation – Councillor Darren Fisher**

This item was addressed earlier in the meeting. Refer to page 8.

**14.2 Fly-Past Request – Remembrance Day Ceremonies Dartmouth, Cole Harbour and Eastern Passage**

This item was addressed earlier in the meeting. Refer to page 3.

**15. NOTICES OF MOTION**

**15.1 Councillor Craig**

“TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on November 10, 2015, I propose to introduce Administrative Order 2014-020-GOV, *Respecting Marketing Levy Special Event Reserve Grants*, which will include repealing the “Civic and Events Granting Framework and Policy” adopted by Council on March 27, 2007 the purpose of which is to increase efficiency, equality and transparency in Municipal even grant funding.”

**15.2 Councillor Watts**

“TAKE NOTICE that at the meeting of Halifax Regional Council scheduled for November 10, 2015, I intend to move First Reading of By-law A-403, amending By-law A-400, the *Alternative Voting By-law* the purpose of which is to clarify definitions within the by-law to reflect the current vendor terminology and other general housekeeping amendments”

**15.3 Councillor Walker**

“TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on November 10, 2015, I propose to move First Reading of proposed By-laws S-610 and S-611, which will amend By-law S-600 *the Solid Waste Resource Collection and Disposal By-law*, the purpose of which is to prohibit Industrial, Commercial and Institutional waste from being received at the Otter Lake Facility and this prohibition will be effective on January 1, 2016 unless:

- 1) the 140,000 tonne expansion of Cell 6 is approved by the Province prior to January 1, 2016, in which case the change to the by-law will not be effective until April 1, 2016; or
- 2) unless vertical expansion of the entire Otter Lake Facility is approved by the Province prior to April 1, 2016, in which case the change to the by-law will not be made effective at all.

**15.4 Councillor Mason**

“TAKE NOTICE that, at the next meeting of Halifax Regional Council to be held on November 10, 2015, I propose to move amendments to Administrative Order 29, *Respecting Civic Addressing Policies*, the purpose of which is to add a schedule to the Administrative Order which is to ratify and confirm the street names currently in use within the Municipality and proposing the renaming of two streets and the naming of one private lane.”

**16. ADJOURNMENT**

The meeting adjourned at 3:43 p.m.

Cathy J. Mellett  
Municipal Clerk