
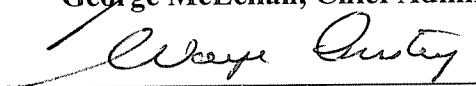


Halifax Regional Council  
October 21, 2003  
6:00 p.m.

**To:** Mayor Kelly and Members of Regional Council

**Submitted By:**

  
George McLellan, Chief Administrative Officer

  
Wayne Anstey, Q.C., Municipal Solicitor

**Date:** 15 October 2003

**Subject:** District Boundaries Application To UARB

---

**Origin:**

As a result of the application to resolution of Regional Council dated May 13, 2003 as follows:

**That Council submit an application to the Utility and Review Board to maintain the status quo (23 Districts) until the next scheduled review in 2006 as required by the Municipal Government Act, and, further, that Mayor Kelly forward a letter to Minister Peter Christie urging his support of this recommendation to the Utility and Review Board.**

an application was filed with the Utility and Review Board in June 2003.

Following the application, a pre-hearing conference was held with the members of the Board assigned to hear the application. At that meeting concern was expressed by the Board that HRM's application does not adhere to the +/- 25% guideline respecting the voter variance applied by the Board in considering such applications. There the Board has requested that HRM file an alternate 23 district proposal which adheres to the +/- guideline.

**Recommendation:**

It is recommended that Regional Council approved for submission to the UARB in response to the Board's request the alternate 23 district proposal outlined in this report.

**BACKGROUND/DISCUSSION:**

Following the request by the Board for an alternate 23 district proposal, municipal staff considered what changes could be made to the present district boundaries to make them conform to the +/- 25% voter population variance guidelines applied by the Board while at the same time complying with the criteria set out in Section 368(4) of the *Municipal Government Act* as follows:

**368 (4) In determining the number and boundaries of polling districts the Board shall consider number of electors, relative parity of voting power, population density, community of interest and geographic size.**

The Population, Voting Age Population, and Eligible Voters for Current Polling District Boundaries is attached as Appendix "A".

In its proposal, staff made no changes to the following districts:

District 1 - Eastern Shore - Musquodoboit Valley  
District 7 - Dartmouth Woodlawn  
District 8 - Dartmouth Woodside  
District 9 - Dartmouth Albro Lake - Harbourview  
District 10 - Dartmouth Centre  
District 11 - Halifax North End  
District 12 - Halifax Downtown  
District 13 - Northwest Arm - South End  
District 14 - Connaught - Quinpool  
District 17 - Purcell's Cove - Armdale  
District 18 - Spryfield - Herring Cove

The following proposed changes are being recommended (The Maps referred to in the descriptions are contained in Appendix "C"):

**District 2 (Waverley - Dutch Settlement):** The Spider Lake Road area of District 2 was assigned to District 6 (Dartmouth Westphal - Waverley Road) (see Map 3). The area east of First Lake and the Stonemount Drive area was assigned to District 2 from District 20 (see Map 5).

**District 3 (Preston - Porter's Lake):** The area east of Bissett Lake along with the community of Cow Bay was assigned to District 3 (see Map 2).

**District 4 (Cole Harbour North - Cherry Brook):** The portion of District 4 north of Loon Lake and Duck Pond, including a portion of Montague Road and Burnhope Drive, was assigned to District 6 (see Map 3).

**District 5 (Eastern Passage - Cole Harbour South):** The area east of Bissett Lake along with the community of Cow Bay were assigned to District 3 (see Map 2).

**District 6 (Dartmouth Westphal - Waverley Road):** The portion of District 4 north of Loon Lake and Duck Pond, including a portion of Montague Road and Burnhope Drive, was assigned to District 6. The Spider Lake Road area of District 2 also was assigned to District 6 (see Map 3).

**District 15 (Fairview - Clayton Park):** The area between Lacewood Drive and Main Avenue, between Dunbrack Street and Willett Street, was assigned to District 15 from District 16. The Westridge Drive/Birkdale Crescent area, bounded on the west by the Nova Scotia Power right-of-way, was also assigned to District 15 from District 16 (see Map 4).

**District 16 (Prince's Lodge - Clayton Park):** The area east of the Bicentennial Highway from the current division at the former city/town boundary to Kearney Lake Road was assigned to District 21. The area between Lacewood Drive, Main Avenue, Dunbrack Street and Willett Street; and the Westridge Drive/Birkdale Crescent area, bounded on the west by the Nova Scotia Power right-of-way were assigned to District 15 (see Map 4).

**Districts 19 (Upper Sackville - Beaver Bank):** The boundary between Districts 19 and 20 was modified to follow the Beaver Bank Road and the Beaver Bank - Windsor Junction Cross Road (see Map 5).

**District 20 (Lower Sackville):** The boundary between Districts 19 and 20 was modified to follow the Beaver Bank Road and the Beaver Bank - Windsor Junction Cross Road. The eastern boundary of District 20 was modified to assign the area east of First Lake and the Stonemount Drive area to District 2 (see Map 5).

**District 21 (Bedford):** The area east of the Bicentennial Highway south of the current division at the former city/town boundary to Kearney Lake Road was assigned to District 21 from District 16 (see Map 4).

**Reconfiguration of Districts 22 (Hammonds Plains - Timberlea) and 23 (St. Margaret's Bay - Prospect):** It is proposed that the districts be reconfigured to combine the St. Margaret's Bay area with the Hammonds Plains area as the new District 22 (see Map 6), while the Prospect Road/Peggy's Cove area would be combined with the Timberlea/Lakeside/Beechville for the new District 23 (see Map 7). The boundary separating the two new districts would run east-west beginning at the northwest corner of District 16,

west through Fraser Lake and along certain property lines to the intersection of the existing district boundary and 103 Highway, then west along the existing district boundary to Long Lake, then west along the river system to the Atlantic Ocean.

The Population, Voting Age Population, and Eligible Voters for Current Polling District Boundaries is attached as Appendix "B".

The proposed hearing dates for the HRM District Boundaries application are:

Thursday, November 13, 2003, commencing at 9:30. There will also be a 7:00 p.m. evening session on this date for members of the public to make representations - (Board's Office, Summit Place, Suite 300, 1601 Lower Water Street, Halifax)

Monday, November 17, 2003, at 7:00 p.m. (Cole Harbour - location to be determined)

Monday, November 24, 2003, at 7:00 p.m. (Bedford - location to be determined).

It is therefore important that Regional Council make a decision in respect of this matter as soon as possible so that the public will have an opportunity to review the submission before the dates of the public hearings.

### **BUDGET IMPLICATIONS**

There are no budgetary implications arising out of the approval of this recommendation.

### **FINANCIAL MANAGEMENT POLICIES/BUSINESS PLAN**

This report complies with the Municipality's Multi-Year Financial Strategy, the approved Operating, Capital and Reserve budgets, policies and procedures regarding withdrawals from the utilization of Operating reserves, as well as any relevant legislation.

### **ALTERNATIVES**

If Council does not adopt the recommendation, the Committee will have to forego any public input before submitting its report which will presumably mean that Regional Council will have to provide more of an opportunity for public input itself.

**ATTACHMENTS:**

Appendix "A" - Population, Voting Age Population, and Eligible Voters for Current Polling District Boundaries

Appendix "B" - Population, Voting Age Population, and Eligible Voters for Modified Polling District Boundaries

Appendix "C" - Map 1 - Overview Schematic

Map 2 - Polling District 5

Map 3 - Polling District 6

Map 4 - Polling District 16

Map 5 - Polling District 20

Map 6 - Polling District 22

Map 7 - Polling District 23

Additional copies of this report and information on its status can be obtained by contacting the Office of the Municipal Clerk at 490-4210, or Fax 490-4208.

Report prepared by and Approved by Wayne Anstey, Q.C.

APPENDIX "A"

**Population, Voting Age Population, and Eligible Voters  
for Current Polling District Boundaries**  
based on 2001 Census of Canada

Polling District	Total Population, 2001 census	Population age 18 & over, 2001 Census	Eligible voters based on citizenship	Absolute Variance from Average - Eligible Voters	Percent Variance from Average - Eligible Voters
1	11549	9185	9070	-2776	-23.4%
2	13081	9990	9795	-2051	-17.3%
3	16652	11910	11825	-21	-0.2%
4	14290	10435	10310	-1536	-13.0%
5	19943	15090	14215	2369	20.0%
6	12064	9000	8855	-2991	-25.2%
7	13059	10050	9905	-1941	-16.4%
8	12428	8635	9285	-2561	-21.6%
9	14651	12150	11865	19	0.2%
10	15785	12490	12270	424	3.6%
11	15277	12815	12400	554	4.7%
12	14021	13095	12120	274	2.3%
13	15238	12515	11515	-331	-2.8%
14	13794	11620	11255	-591	-5.0%
15	15206	12620	12110	264	2.2%
16	21696	17940	17415	5569	47.0%
17	15542	12920	12555	709	6.0%
18	14975	10835	10600	-1246	-10.5%
19	21066	15095	14900	3054	25.8%
20	17617	12695	12560	714	6.0%
21	16102	12005	11635	-211	-1.8%
22	20690	14880	14580	2734	23.1%
23	14457	11495	11245	-601	-5.1%

Total                    359,183                    279,465                    272,450

**Average                    15,617                    12,151                    11,846**

Note: Totals may not add up due to random rounding.

Prepared for District Boundaries Advisory Committee  
14 March 2003

Source: Statistics Canada, 2001 Census of Canada, special tabulation  
Compiled by HRM Planning and Development Services

APPENDIX "B"

**Population, Voting Age Population, and Eligible Voters  
for Modified Polling District Boundaries**

based on 2001 Census of Canada

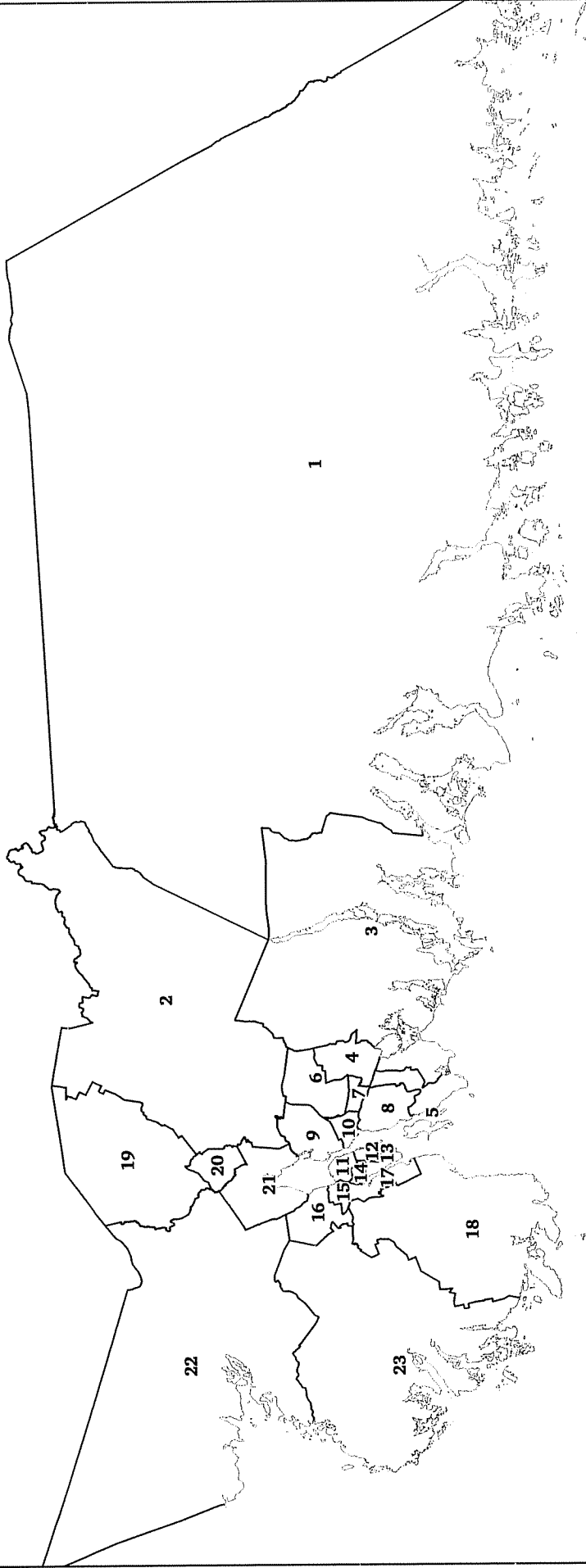
Polling District	Total Population, 2001 census	Population age 18 & over, 2001 Census	Eligible voters based on citizenship	Absolute Variance from Average - Eligible Voters	Percent Variance from Average - Eligible Voters
1	11895	9185	9070	-2776	-23.4%
2	13190	9595	9390	-2456	-20.7%
3	18260	13290	13205	1359	11.5%
4	13725	10130	10005	-1841	-15.5%
5	18165	12925	12835	989	8.3%
6	12455	9305	9160	-2686	-22.7%
7	13015	10050	9905	-1941	-16.4%
8	12370	9420	9285	-2561	-21.6%
9	15015	12150	11865	19	0.2%
10	15400	12490	12270	424	3.6%
11	15160	12815	12400	554	4.7%
12	14260	13095	12120	274	2.3%
13	14945	12515	11515	-331	-2.8%
14	13795	11620	11255	-591	-5.0%
15	17605	14535	13935	2089	17.6%
16	16440	13575	13230	1384	11.7%
17	16175	13335	12950	1104	9.3%
18	14445	10835	10600	-1246	-10.5%
19	18440	13405	13230	1384	11.7%
20	20120	14780	14635	2789	23.5%
21	19040	14455	13995	2149	18.1%
22	17115	12690	12450	604	5.1%
23	18135	13270	12980	1134	9.6%
<b>Total</b>	<b>359,183</b>	<b>279,465</b>	<b>272,450</b>		
<b>Average</b>	<b>15,617</b>	<b>12,151</b>	<b>11,846</b>		

Note: Totals may not add up due to random rounding.

Prepared for staff report to Regional Council

14 October 2003

Source: Statistics Canada, 2001 Census of Canada, special tabulation



Map 1

**Proposed Polling Districts**

**Overview Schematic**

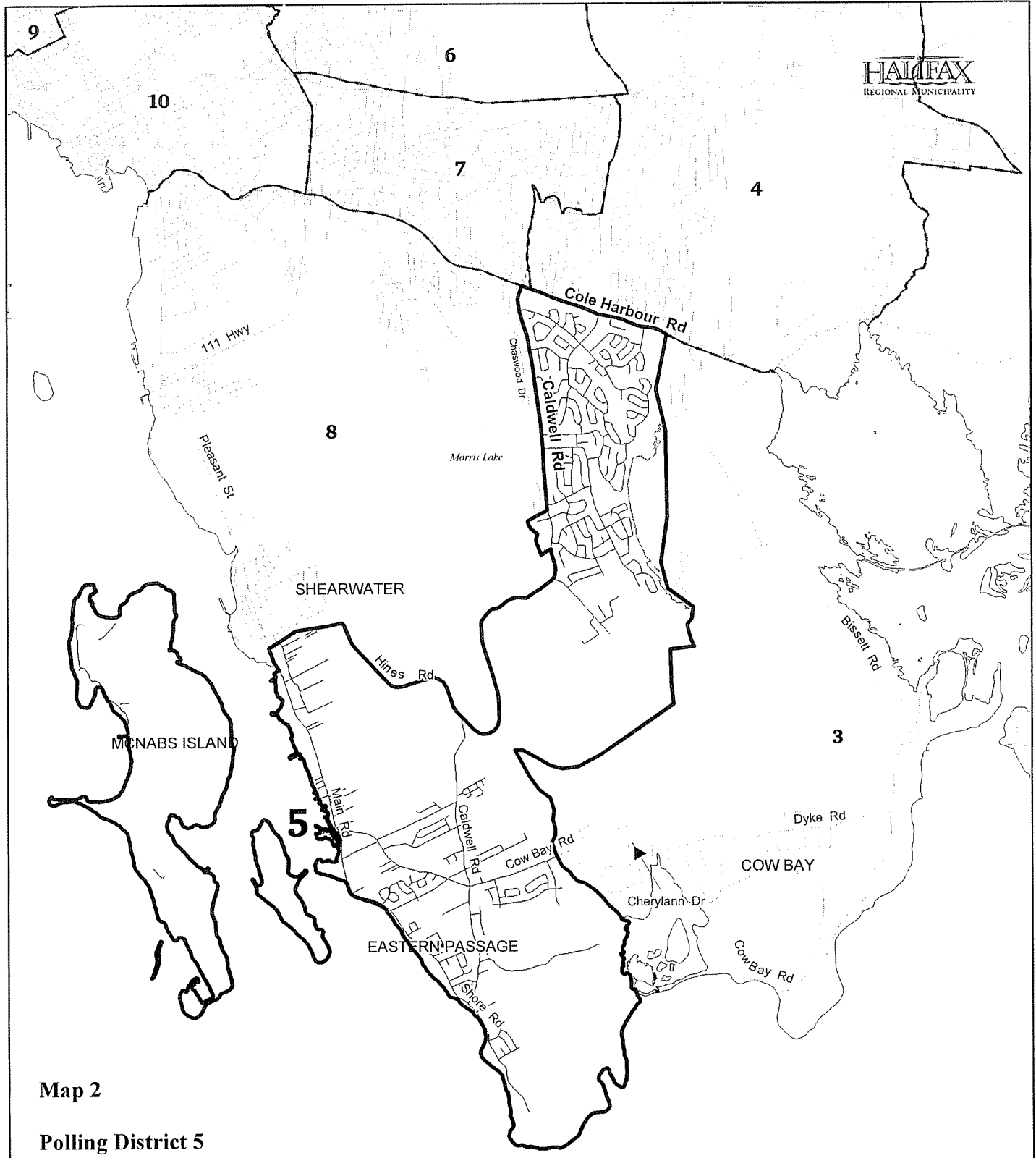
□ Proposed district boundary



Compiled by HRM Planning Services  
14 October 2003

Note: HRM does not guarantee the  
accuracy of any representation on this plan.







Map 2

**Polling District 5**

**Name:**  
**Eastern Passage/Cole Harbour South**

-  Proposed district boundary
-  Existing district boundary



Compiled by HRM Planning Services  
14 October 2003  
Note: HRM does not guarantee the accuracy of any representation on this plan

2

9

3

6

4

10

7

5

Spider Lake Rd

Lake Charles-Dr

Lake Charles

Waverley Rd

Burnhope Dr

Montague Rd

Montague Mines Rd

Forest Hills Ext

118 Hwy

111 Hwy

Lake Micmac

Topsail Lake

Lake Major

Looks Rd

Breeze Dr

Avenue Du Portage

Gourak Ave

Blenheim Dr

Caledonia Rd

First St


Booth St


Main St

**Map 3**

**Polling District 6**

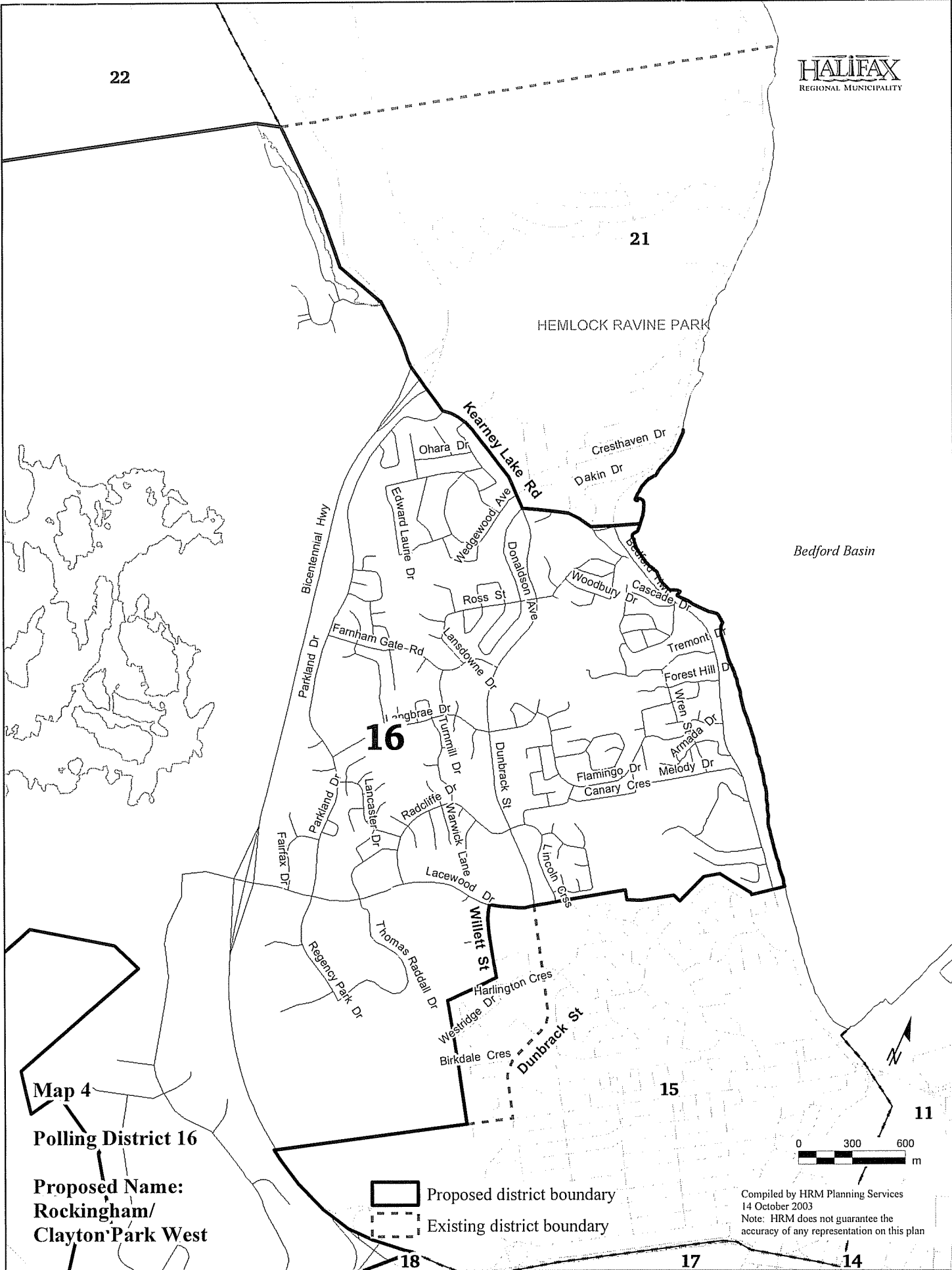
**Name:  
Dartmouth Westphal -  
Waverley Road**

 Proposed district boundary

 Existing district boundary



Compiled by HRM Planning Services  
14 October 2003  
Note: HRM does not guarantee the  
accuracy of any representation on this plan



22

21

HEMLOCK RAVINE PARK

Bedford Basin

**16**



15

11

Map 4

Polling District 16

**Proposed Name:  
Rockingham/  
Clayton Park West**

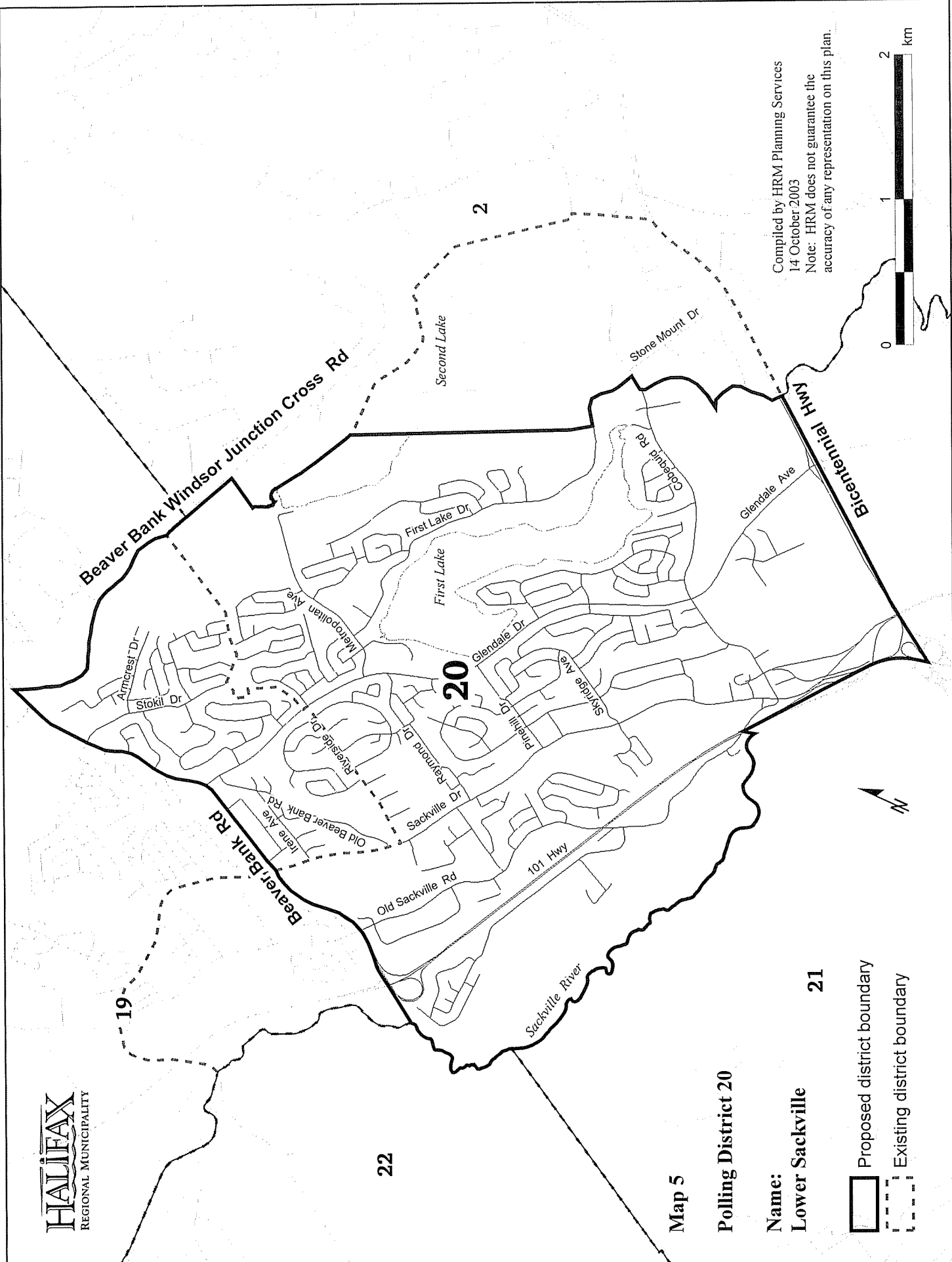
 Proposed district boundary  
 Existing district boundary

Compiled by HRM Planning Services  
14 October 2003  
Note: HRM does not guarantee the accuracy of any representation on this plan

18

17

14





Compiled by HRM Planning Services  
14 October 2003  
Note: HRM does not guarantee the accuracy of any representation on this plan.

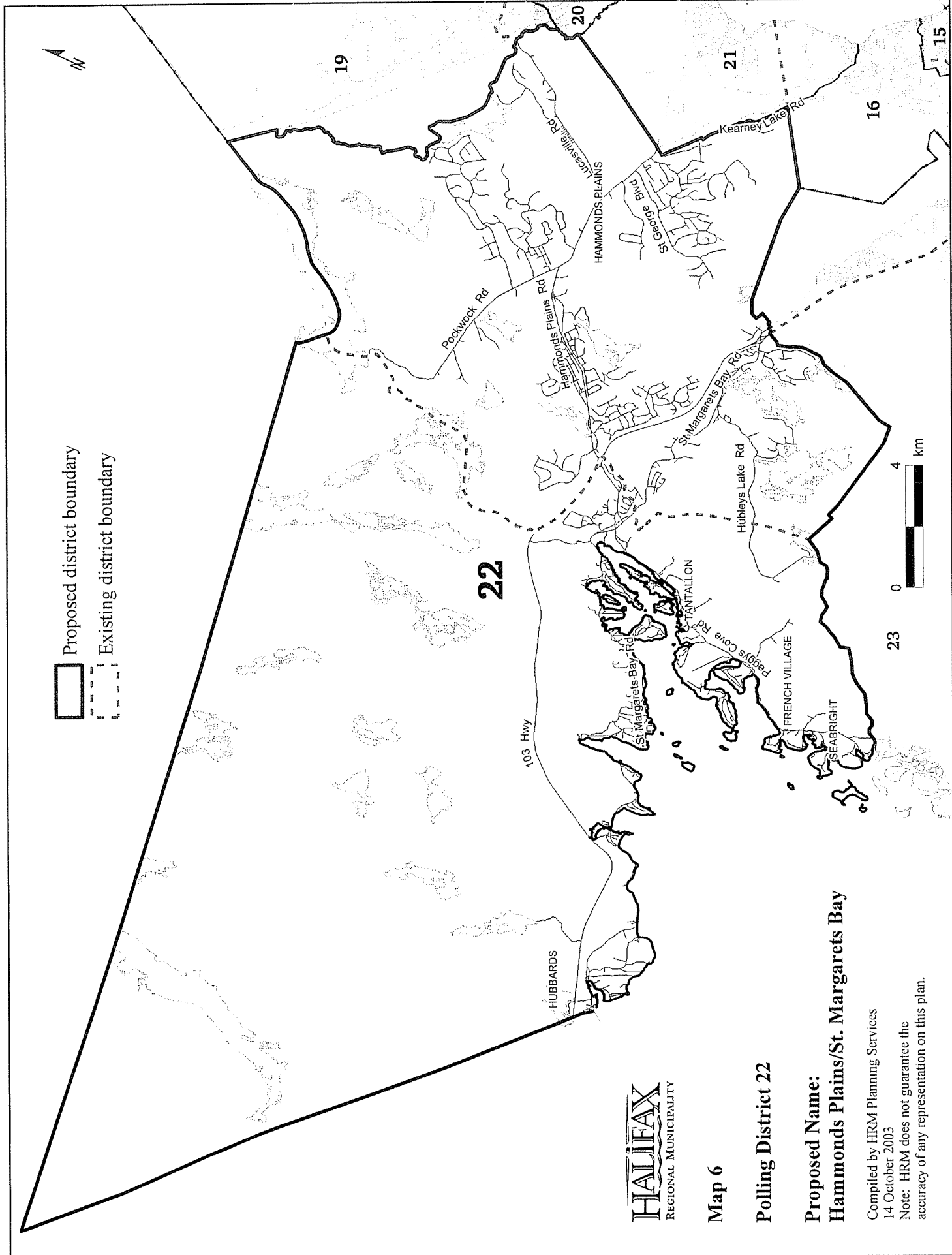
**Map 5**

**Polling District 20**

**Name:**  
**Lower Sackville**

**21**

-  Proposed district boundary
-  Existing district boundary



**HALIFAX**  
REGIONAL MUNICIPALITY

**Map 6**

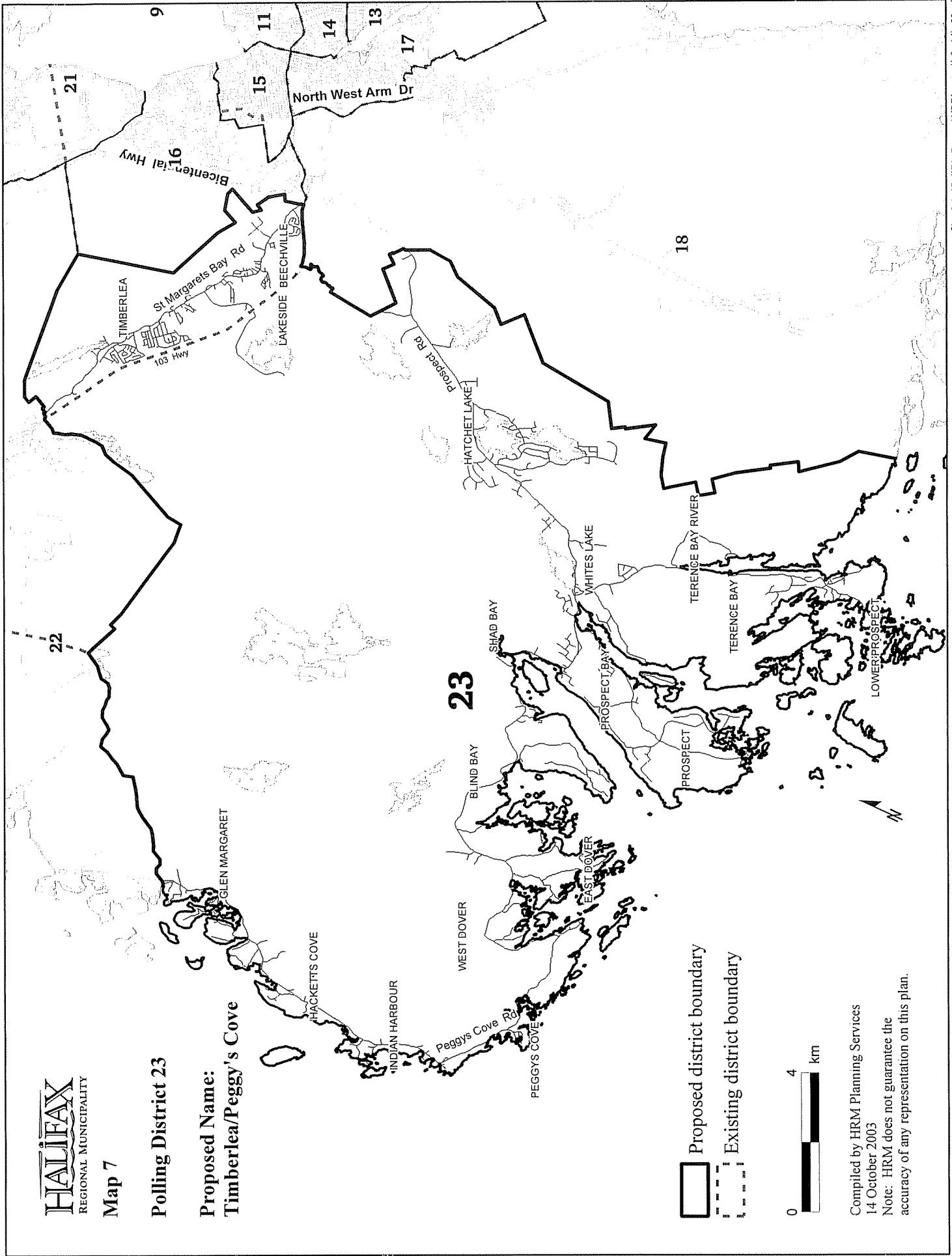
**Polling District 22**



**Proposed Name:  
Hammonds Plains/St. Margarets Bay**

Compiled by HRM Planning Services  
14 October 2003  
Note: HRM does not guarantee the  
accuracy of any representation on this plan.

**Polling District 23**

**Proposed Name:  
Timberlea/Peggy's Cove**



 Proposed district boundary  
 Existing district boundary



Compiled by HRM Planning Services  
14 October 2003  
Note: HRM does not guarantee the  
accuracy of any representation on this plan.