the budget for three years because of other priorities. Councillor Walker stated the western sub-system is rather diverse without a local community and a concentrated population to support such projects. He felt the School Board should consider this field again, taking into consideration what the Board has put into the local elementary schools. He concluded that his funds are limited, and it is time the School Board takes this problem into serious consideration.

Mr. Gillis noted that Councillor P. Baker had brought this subject to the Board's attention in the past, and there is agreement amongst the Board that the matter will be put into the budget during budget preparations.

Councillor Walker also expressed concern about the large number of portable classrooms throughout the western sub-system. He asked if there are any plans to make changes in this respect. Mr. Gillis informed there have been on-going evaluations of portable classrooms in this area, although it cannot be determined at this point what the consequences of the study will be. The presence of portable classrooms is not a long-term situation at the Head of St. Margaret's Bay in terms of present enrolments. However, it is to the point where it must be evaluated. Councillor Walker concluded he would like the School Board to consider this area more seriously in the future.

Councillor DeRoche commented on the decision of the Board to reinstate the late bus system. He stated he had a number of contacts after this decision was made, and they were all favourably impressed with the Board's decision.

Councillor Snow asked about the Ash Lee Jefferson Elementary School, informing he was of the understanding that Windsor Junction, Fall River East, and Wellington Green Schools would be closed on the completion of the Holland Road School. However, the report referred to the addition at Ash Lee Jefferson School enabling the School Board to close the Windsor Junction School. He asked for clarification. Mr. Gillis informed the enrolment growth has been so high it will not be possible to close the other schools. He also felt there would be a requirement to keep the Windsor Junction School in use for the forseeable future.

Councillor Snow asked if it would not make better sense to keep one of the newer schools open rather than one of the oldest in the district. Mr. Gillis replied there is a boundary problem in terms of the catchment area for the new school. He stated to come any further southwest would move students past the Ash Lee Jefferson School to get to Holland Road School.

Councillor Snow asked if it would not make more sense to keep Wellington Green open rather than building a lot of smaller schools. He commented that it is already known the new school in the area will be too small. Mr. Gillis replied he would have to review facts and figures to determine if that would be practical. He informed the purpose of keeping the Windsor Junction School open is because the total population cannot be accomodated in the Ash Lee Jefferson School. Councillor P. Baker referred to Councillor Walker's concerns informing he did bring the matter to the School Board. The problem, as referred to by Mr. Gillis, is money. Some feel the School Board has much money, and they spend it unwisely, but this is not true. He clarified the Board is concerned about this field, but there is a need for more money in the budget.

Councillor C. Baker asked if it is customary to install smoke alarm systems in the Schools. Mr. Gillis informed there are a variety of alarm systems throughout the schools in Halifax County-Bedford. There are regulations requiring the Board to have these installed, which are determined by the Fire Marshall's office. Councillor C. Baker informed he had been advised by an ex-trustee of the Sambro School that there are no smoke detectors in this school. There was concern about outside vandals setting fires, and there is not adequate fire protection facilities at this school. Mr. Gillis informed there is an on-going problem at this school. This is a difficult area to control because the school is the popular hangout in the community. Despite lighting it well and other steps, this problem cannot be controlled. Mr. Gillis stated he would look into the question of smoke alarm systems.

Councillor Fralick expressed gratification for the reinstatement of the late bus system. He stated the rural communities are in need of this system with all the extra-curricular activities in the schools. He informed the homeowners association, the trustees, and the parents were all grateful for the decision of the Board with respect to this matter.

Councillor Bayers also expressed appreciation for the reinstatement of the late bus system. He informed the Eastern Shore area had the highest ridership for the late buses, and on behalf of the residents of District 10, especially the students and parents involved, he expressed thanks for this decision. Councillor Deveaux also expressed appreciation for the return of the late buses. Mr. Gillis informed he would pass these comments along to the School Board.

Warden MacKenzie thanked Mr. Gillis for his quarterley report and the opportunity to ask questions.

LETTERS AND CORRESPONDENCE

North Preston Medical Child Care Society

Mr. Kelly reviewed this letter from Mr. Arnold Johnson, Chairman of the Society, thanking Council for the grant of \$5,000.

It was moved by Councillor Adams, seconded by Councillor Deveaux:

"THAT this letter be received by Council." MOTION CARRIED Westphal, Cole Harbour and Area Service Commission

Mr. Kelly advised this letter was to Mr. Gough, County Director of Emergency Measures Organization, thanking for his organization's efforts when two youngsters were lost in that area.

It was moved by Councillor Mont, seconded by Councillor McInroy:

"THAT this item of correspondence be received." MOTION CARRIED

Department of Municipal Affairs

Mr. Kelly advised this letter was a response to Council's resolution respecting information about financial assistance for the Springfield Lake and Middle Musquodoboit projects. The letter advised the projects could not be approved this year, however, they will be considered in 1987.

It was moved by Councillor McInroy, seconded by Councillor DeRoche:

"THAT this item of correspondence be received."

Councillor Deveaux questioned the figure of \$1 million referenced in this letter. Councillor DeRoche informed the Department of Municipal Affairs has agreed to cost-share on the expenses of a water system on Ross Road, which is in excess of \$400,000. This money, as referenced in the next item of correspondence, has been approved in phases, only the first phase being in 1986, the remainder will be in 1987 and 1988. Mr. Meech agreed this money is for the 1986 portion of the cost-sharing for the water system at Ross Road.

Councillor MacDonald expressed disappointment that the Province could not provide funding for the Springfield Lake project. He did not feel the Province would make such funding available; therefore, it is now more important that the Municipality consider Springfield Lake, Frenchman's Road, and Musquodoboit for funding. He commented all the money being spent seems to be spent in the Minister of Municipal Affairs' riding, and he expressed disappointment with that. Warden MacKenzie felt that with making additional capital funding available for these projects, there will still be a need for some Provincial assistance. Councillor MacDonald felt the projects will not be initiated for a long time if there is a need for Provincial assistance.

Department of Municipal Affairs

Mr. Kelly read this letter with respect to approved funding for the expansion of the Eastern Passage Pollution Control Plant, modification of the Bissett Lake Pumping Station, and twinning of the Cole Harbour to Eastern Passage forcemain and pressure sewer.

It was moved by Councillor DeRoche, seconded by Councillor Snow:

"THAT this item of correspondence be received." MOTION CARRIED

Mr. Meech added that this approval was conditional on the expansion of the serviceable boundary to cover Phases 10 and 11 of the Department of Housing Lands. He informed this matter is under discussion with the Planning Advisory Committee, and the issue of the serviceable boundary subject will again be discussed on November 3, 1986. He expressed hope that there will be recommendation from the Planning Advisory Committee subsequent to that meeting.

Councillor DeRoche also expressed hope that this matter would be decided upon by the Planning Advisory Committee in the near future. He informed this matter has been under active deliberation and discussion by the Planning Advisory Committee for several months, and it has been deferred to the November 3, 1986 meeting to allow for a specific approach in the areas directly affected. He felt confident the Planning Advisory Committee is anxious to resolve this matter once and for all.

APPEAL RE MINOR VARIANCE

Mr. Gough advised he approved a minor variance on September 12, 1986 for Kings Palace Restaruant, and the abutting property owner is appealing the granting of the minor variance. He reviewed his staff report, recommending that the appeal be dismissed by Council. He referred to a letter from the Department of Transportation expressing no objection to the variance.

Questions from Council

Councillor MacKay guestioned the location of the entrance to the restaurant. He was of the understanding that the entrance to the restaurant was on the opposite side of the building to what was shown, and the entrance referred to was for upper apartment units. Mr. Gough did not believe this was the case.

Councillor MacKay next asked how far the abutting property owner's (who appealed the variance) building is from the highway. Mr. Gough informed it is approximately in the same line as the proposed addition to the building in question.

Councillor MacKay informed he had no difficulty with the application. He felt it will not infringe upon anything or protrude beyond any other developments in the area.

Speakers in Favour of this Appeal

None

Speakers in Opposition to this Appeal

Mr. Jack Yee, owner Kings Palace, informed the addition of the porch is for the convenience of customers during the winter months. He could not understand why anybody would have any objections to this small addition. He continued that by relocating this entrance, the

restaurant could be better promoted, and it could eventually lead to more employment. Mr. Yee informed the restaurant previously employed approximately four people, but since it was taken over by Mr. Yee, it now employs approximatley 19 people. He felt with more exposure, the business could be increased, providing an opportunity to hire others.

Questions from Council

Councillor MacDonald asked if the new door will lead to the upstairs apartments. Mr. Yee informed the upstairs apartments are now vacant.

It was moved by Councillor MacKay, seconded by Councillor MacDonald:

"THAT the application for a minor variance (Application No. MV-30-16-86) by Kings Palace, Sackville Drive, Lower Sackville be approved." MOTION CARRIED

DIRECTOR OF DEVELOPMENT REPORT

It was moved by Councillor Deveaux, seconded by Councillor DeRoche:

"THAT the report from the Director of Development be received." MOTION CARRIED

EXECUTIVE COMMITTEE REPORT

Request for District Capital Grant, District 7

Mr. Kelly reviewed the request.

It was moved by Councillor DeRoche, seconded by Councillor Mont:

"THAT a District Capital Grant, District 7 be approved in the amount of \$3,500 for improvements to the Harris House, Cole Harbour Rural Heritage Farm." MOTION CARRIED

Request for District Capital Grant, District 19

Mr. Kelly informed this request is for improvements to the Upper Sackville ballfield.

It was moved by Councillor MacKay, seconded by Councillor McInroy.

"THAT a District Capital Grant, District 19 in the amount of \$2,036 be approved for improvements to the Upper Sackville ballfield." MOTION CARRIED

Request for District Capital Grant, District 19

Mr. Kelly reviewed the report and recommendation of the Executive Committee.

It was moved by Councillor MacKay, seconded by Councillor Adams:

"THAT a District Capital Grant, District 19 be approved in the amount of \$546 for the purpose of repaving a walkway at Alder Crescent." MOTION CARRIED

Request for District Capital Grant, District 21

Mr. Kelly informed this request is for fencing three public walkways in District 21.

It was moved by Councillor Mont, seconded by Councillor McInroy:

"THAT a District Capital Grant, District 21 be approved in the amount of \$1,389.20 for fencing public walkways at Briarlynn Court, Arklow Drive, and Selistria Drive." MOTION CARRIED

Request for Loan, District 8 Fire Department

Mr. Kelly read the recommendation of the Executive Committee.

It was moved by Councillor Adams, seconded by Councillor DeRoche:

"THAT Council approve a loan in the amount of \$140,000 for the District 8 Volunteer Fire Department for the purpose of purchasing a pumper fire vehicle; the loan to be repaid over a period of ten years of principal and interest; and that Council reserve the right to levy an area rate in default of payment of interest and/or principal." MOTION CARRIED

Community Centre, Former South East Passage School

Mr. Kelly advised of the recommendation of the Executive Committee with respect to this matter.

It was moved by Councillor Deveaux, seconded by Councillor Snow:

"THAT the Municipality retain ownership of the South East Passage School property and have it designated as a community centre under the administration of the Parks and Recreation Department, and that the estimated operational costs of approximately \$30,000 be included in the 1987 Parks and Recreation budget." MOTION CARRIED

ISSUING RESOLUTION, RE DEBENTURE

Mr. Kelly informed this is a resolution received from the Department of Municipal Affairs, referred to as an issuing resolution. He explained that the renewal of the borrowing resolution was approved by Council on July 8, 1986. There must be a Council resolution to issue the debenture. He informed the terms of the debenture are outlined on the copy of the issuing debenture circulated with the supplementary agenda.

It was moved by Councillor DeRoche, seconded by Councillor McInroy:

"THAT Council endorse the issuing resolution (86-B-1) for land in the amount of \$3,000,000 as outlined in the resolution from the Department of Municipal Affairs."

Councillor MacKay asked for clarification about the money. Mr. Meech informed this is related to the financial plan which was developed for financing for the Aerotech Park. He informed this resolution is a technical formality to put it into place.

MOTION CARRIED

SUPPLEMENTARY PLANNING ADVISORY COMMITTEE REPORT

Application No. P 553-86-05 - Undersized Lot Legislation - Proposed Subdivision of Lots MH-A and MH-B - Lands of Michael Hart and Brian Gray, Sambro

Mr. Kelly reviewed the report respecting this matter.

It was moved by Councillor C. Baker, seconded by Councillor Fralick:

"THAT the proposed subdivision of Lots MH-A and MH-B of the subdivision of lands of Michael Hart and Brian Gray be approved in principle; that the applicants be directed to proceed to the final subdivision application stage; and that staff be enpowered to advertise for a public hearing once the final application is complete." MOTION CARRIED

Submission to the Federal Electoral Boundaries Commission for the Province of Nova Scotia

Mr. Kelly advised this report was reviewed by both the Executive Committee and the Planning Advisory Committe, and the presentation to the Federal Electoral Boundaries Commission is to be made on Wednesday, October 22, 1986. He informed it is the recommendation that the report be approved and presented in its present form to the Boundaries Commission.

It was moved by Councillor Deveaux, seconded by Councillor Eisenhauer:

THAT the report respecting federal electoral boundaries be approved and presented to the Commission on Wednesday, October 22, 1986." MOTION CARRIED

Zoning - District 4 (Shad Bay) - Mr. Thomas Rose

Mr. Kelly advised it is the recommendation of the Planning Advisory Committee that a date be set for a public hearing to rezone Mr. Rose's property from R-2 (Two Unit Dwelling) Zone to F-1 (Fishing Industry) Zone. A suggested date for the public hearing was November 24, 1986 at 7 p.m. It was also the recommendation of the Planning Advisory Committee that the fee for the public hearing be waived.

Councillor DeRoche informed if the public hearing is held on November 24, 1986, it will be the only one that evening, which would be a waste of time and money. To allow time for advertisement for other public hearings, Councillor DeRoche suggested this public hearing be held on December 8, 1986.

It was moved by Councillor DeRoche, seconded by Councillor P. Baker:

"THAT a public hearing be held to rezone Mr. Rose's property from R-2 (Two Unit Dwelling) Zone to F-1 (Fishing Industry) Zone on December 8, 1986 at 7 p.m. and that the fee for this public hearing be waived."

Councillor P. Baker noted that the zoning on this property was the result of an error. He stated Mr. Rose has been informed the public hearing would be held on November 24, 1986, but he did not feel holding the public hearing on December 8, 1986 would cause any hardship.

MOTION CARRIED

URBAN SERVICES COMMITTEE REPORT

Mr. Kelly reviewed this report respecting regional police services.

It was moved by Councillor Deveaux, seconded by Councillor McInroy:

"THAT Halifax County Council request the Metropolitan Authority to examine the concept of the Green Report as it relates to regional policing in the Metropolitan area." MOTION CARRIED

METROPOLITAN AUTHORITY REPORT

Councillor McInroy informed the circulated report was prepared prior to the October 7, 1986 Council Session, so some of the matters are old news.

It was moved by Councillor McInroy, seconded by Councillor Deveaux:

"THAT the Metropolitan Authority Report be received as circulated by Councillor McInroy."

Councillor MacKay asked about the overweight problem on trucks for solid waste management (item 6 in the report). He asked if the amount of volume these trucks carry has changed, or if the inspectors have been more diligent in stopping vehicles. He asked if the trucks have been significantly overweight on one axle when the overall gross in within the allowed limits. Councillor McInroy replied there can be a substantial infraction for being overweight on one axle because of the compaction and content of what is carried. He informed there have been on-going negotiations with respect to this and an understanding with the Department of Transportation is in the works.

There was some discussion with respect to overweight vehicles.

MOTION CARRIED

AGENDA ITEMS

Councillor P. Baker - Prospect Connector

Councillor P. Baker circulated copies of an article which appeared in the <u>Mail Star</u> on October 20, 1986 respecting the traffic problem at the Prospect Connector. He acknowledged receipt of a response from the Minister of Transporation almost one month ago, but he felt that did not give a reasonable explanation to the residents of the district. He stated he would like to see a follow-up letter sent to the Minister of Transportation asking about the staff report. He felt the Minister should respond with some answers, even if they are negative. Councillor P. Baker noted that the article in the paper was an editorial, so the problem is evident to the residents, and they want something done about the problem.

Warden MacKenzie clarified the location of the area in question, and he agreed there is a traffic problem there.

Councillor DeRoche agreed that this problem has been evident in Council for some time, and something must be done about it. He stated it appears the Department of Transportation is doing nothing to resolve this problem, which will be compounded by the expansion to the Industrial Parks in the area and the possible implementation of a bus service in the area. Councillor P. Baker added that if harness racing moves into this area, it could also compound the problem. He suggested there should be a small committee of western Councillors to get action in that area of the County.

Councillor Fralick informed he is not concerned about the problem in the future, but the problem that exists now. He stated people take chances in this area to get by the long line-ups of traffic, and he stated there is a need for a solution to this problem now.

After further discussion concerning this matter, Councillors were informed that the more recent correspondence respecting this matter from the Department of Transportation sugggested that this matter has been left with Department of Transportation staff.

It was moved by Councillor Deveaux, seconded by Councillor P. Baker:

"THAT a meeting between the Warden, the area Councillors, the Minister of Transportation, the MLA for the area, and required staff support be arranged to discuss this matter." MOTION CARRIED

Councillor P. Baker - Adolescent Drug Program

Councillor P. Baker informed this matter was adequately dealt with by Councillor Mont and Mr. Gillis in earlier discussion.

Councillor C. Baker - Department of Fisheries

Councillor C. Baker noted a memorandum he had circulated to Members of Council referring to the unnecessary and uncalled for suggestion that Canadian fishermen are illegally overfishing. He felt the the requirements for license, area quotas, and vessel size regulations were confused, discriminatory, unconstitutional, and unfair. He felt it is time for a complete revision of Maritime legislated regulations.

It was moved by Councillor C. Baker, seconded by Councillor MacDonald:

"THAT the concerns raised in the memorandum to the Warden and Members of Council respecting fisheries regulations be forwarded to the Provincial Minister of Fisheries." MOTION CARRIED

Councillor MacDonald - Sidewalks

Councillor MacDonald informed at the last Council Session a motion was carried asking the Minister of Transportation to consider installing sidewalks at the corner of the Old Sackville Road and Connelley Road while the upgrading project is in the works. He suggested that request should have been in the form of an application for reapplying for sidewalks for 1987. He asked that this application be sent to the Minister of Transportation for consideration in 1987. He informed that Mr. Wdowiak had estimates on the cost for the installation of this sidewalk. He also suggested that there is a need for survey in this area. Councillor MacKay informed there was such an application submitted to the Department of Transportation over the past three years. He felt the application for 1987 should be a priority item as identified in the past. It was moved by Councillor MacDonald, seconded by Councillor MacKay:

"THAT application be submitted to the Department of Transportation for cost sharing for sidewalk construction at Connolly Road, the Old Sackville Road, and on First Lake Drive, and further that these sidewalks be placed on a priority list, as they are all located in hazardous areas." MOTION CARRIED

Councillor Deveaux - Eastern Passage Post Office

Councillor Deveaux expressed concern about the effect on the operation of the Post Office that the high rate of development in the Eastern Passage area might have. He expressed concern about the lack of parking facilities at this post office, as well as the ability of postal workers to keep up with the growing development in this area.

It was moved by Councillor Deveaux, seconded by Councillor DeRoche:

"THAT the postal authorities be asked to review the rate of development in Eastern Passage and the ability of the post office in Eastern Passage to deal with this, as well as the availability of parking facilities at this post office, and that a report be sent back to Municipal Council." MOTION CARRIED

Warden MacKenzie - Municipal Government/Needs of Sackville

Warden MacKenzie advised a memorandum was circulated to Members of Council respecting a meeting scheduled for Saturday, October 25, 1986 in the Kinsmen Centre, Sackville. The memorandum was to serve as a reminder of the meeting, and it included an agenda and other important information pertinent to the meeting. He asked for an indication of the number who would be attending the meeting.

Councillor P. Baker expressed objection to Members of Council going to Sackville for a meeting. He stated nothing is heard from other areas of the County, but Sackville expects Councillors to attend a meeting in Sackville on a Saturday, to determine what the Municipality can do for Sackville.

Councillor Walker informed he would like to attend this meeting, although he felt Saturday is a bad day for such a meeting. Many people make other plans for their weekends, and he suggested another day of the week may be more appropriate.

There was discussion concerning the date of the meeting. Several Members of Council agreed that Saturday is not a good day for such a meeting, although some would attend anyway. Others felt there would be no day in which everybody could attend this meeting. Warden MacKenzie informed the intention of the meeting is a sincere effort to have Council, members of the Sackville Advisory Board, and Halifax County staff to address the problems experienced in the very rapidly growing ubranized area. He advised this meeting will be very positive, and hopefully much will be derived from it from both positions. After much discussion concerning this matter, the date of the meeting, as well as the Sackville Advisory Board, Warden MacKenzie stated he would advise organizers of the meeting that approximately ten Members of Council would attend the meeting.

Warden MacKenzie - Store Closing, Boxing Day

Warden MacKenzie advised he has had discussion with the other metro municipal leaders in the area with respect to this matter. He also advised he had been in contact with some of the mall managers and stores in the Municipality to determine how the merchants feel about stores closing on Boxing Day. He suggested that the Municipality encourage the malls and stores in the County to close on Boxing Day for the benefit of staff in the stores.

It was moved by Councillor Fralick, seconded by Councillor MacKay:

"THAT the Municipality of the County of Halifax encourage the malls and stores within the Municipality to remain closed on Boxing Day."

Councillor MacKay advised he was of the understanding that Mayor Savage had agreed with malls and merchants within the City of Dartmouth that they would remain closed on Boxing Day if other malls and large merchants within the adjoining municipalities would do likewise. He informed in Halifax County this would have to be on a volunatary basis because legislation provides that stores may be open if they so desire. Councillor MacKay informed he would support the motion in order to give store and mall employees a chance to go away for the holidays.

MOTION CARRIED

Warden MacKenzie informed he would be in touch with all larger store and mall managers to try and get everybody to agree to closing on Boxing Day.

ADJOURNMENT

It was moved by Councillor DeRoche, seconded by Councillor Walker:

THAT this Council meeting adjourn." MOTION CARRIED

COMMITTEE OF THE WHOLE

CAPITAL FUNDING

OCTOBER 23, 1986

PRESENT	WERE :	Warden MacKenzie
		Councillor Walker
		Councillor P. Baker
		Councillor Deveaux
		Councillor DeRoche
		Councillor Adams
		Councillor Bayers
		Councillor Reid
		Councillor Lichter
		Councillor Snow
		Councillor Merrigan
		Councillor MacKay
		Councillor McInroy
		Councillor Eisenhauer
		Councillor Mont
ALSO PRES	SENT:	
		Mr. G. Smith, Financial Controller
		Mr. K. Wilson, Director of Finance
		Mr. G.J. Kelly, Municipal Clerk
		Ms. Valerie Spencer, Director of Planning and
		Development

Mr. J. Markesino, Director of Parks and Recreation

SECRETARY: Glenda Higgins

Warden MacKenzie called the meeting to order at 6:10 p.m.

Mr. Smith began to review his report on Sources of Capital Funding, explaining that the ideas and suggestions included in the report are not necessarily the only suggestions which may be available. He informed the suggestions have been categorized in two classifications: sources of additional capital funding, which would have an immediate impact on the municipal taxpayer, and the reallocation of existing funds, for which the impact on the taxpayer would not be as great.

After Mr. Smith reviewed the report, Councillor Eisenhauer asked about the County's capital project funding policy and proposed changes in order to obtain additional capital funding. He expressed concern about discussion of annexation and/or incorporation after contributions have been made for capital projects for these areas. Mr. Wilson informed the current legislation states that when any annexation takes place, the assets usually go to the new body as well as the debt.

Councillor Eisenhauer stated he would support 50-50 cost-sharing for capital projects. He felt 70-30 is a high subsidy for capital projects, and those with private wells and septic systems must pay 100 percent for the installation of their services. People with central services have additional benefits, as well. Councillor Eisenhauer informed he prefers the recommendation respecting an increase in the deed transfer tax. The money for these projects always comes from the taxpayers. He also referred to suggestion A5, which Mr. Smith advised would be a fee levied based on size and use of a proposed development. Councillor Eisenhauer continued that the Municipality should increase the deed transfer tax, and consider what can be done about eliminating any problems in the long run. He suggested the Municipality should allow more central services in the Municipality from the beginning because it will eventually be easier to interconnect the smaller stations into a larger one. Mr. Wilson informed this has taken place in the past. Various areas had these services, but the private people did not keep them up, and the Municipality had to step in; it is a matter of keeping these services up. Councillor Eisenhauer suggested the Municipality should have more control over the installation and financing of services from the beginning.

Mr. Wilson informed most of the cost which the property owner must pay is if there is no existing service in at that point in time. For new development, the contractor installs the water and sewer, and then hooks into the main system. The problem outlined is with the Department of Engineering and Works - not funding, which is the topic of discussion for this meeting.

Warden MacKenzie suggested that annexations and/or incorporation be left out of the discussion at this meeting.

Councillor Merrigan commented that the report is good, but he expressed difficulty with taking funding from the operating budget, especially with more demands from the residents for better services. He expressed objection to dealing with figures and percentages, stating it would be only fair to know what dollars are involved. He suggested the developer should be picking up the cost instead of the homeowner, because services allow a developer to develop smaller and many more lots. The services give more to the developer than the homeowner. Mr. Wilson informed he could not give figures of costs to the homeowner, but the foot frontage charges are averaged at \$25 per foot in the Sackville and Cole Harbour areas.

Councillor Merrigan stated if there is no money available from the federal and provincial governments, the municipal government should not believe they can pick up that slack. He suggested if the people need the services, they should pay for them because if the Municipality continues to cost-share on such projects, it will never get out of debt. The more realistic approach is to determine what the footage costs would be for a homeowner to put in services, and to determine if it would be realistic to expect the homeowner to pay for those services. Committee of the Whole

Councillor Deveaux stated if some of the capital projects proposed are to get off the ground, there will have to be a different type of grant system. He asked if the 70 percent of upfront grants referred to on page 13 of the report is similar to the 50 percent grant received for the treatment plant in Eastern Passage. Mr. Smith informed the 50 percent from the Province would be a component of it and another 20 percent was to be provided from municpal funds, thus, 70 percent. Normally only 50 percent is received from the Province for such projects. Mr. Meech clarified that Councillor Merrigan's proposal would mean no additional taxes or money from the Municipality except to finance the money for the property owner to be amortized over a period of time, paying principle and interest.

Councillor Deveaux clarified the entire cost of hooking services into a home, including the trunk lines, would be cost-shared between the Municipality and the homeowner. Mr. Wilson agreed. He stated it must be kept in mind that the 50 percent funding from the Province is a very limited fund, which is only supposed to be for special projects. The Province already gives capital grants upfront to the entire province, so the responsibility to pay for this cost-sharing cannot be left to the Province. The Municipality will have to pay at least a portion of the cost-sharing, perhaps the entire share.

Mr. Meech informed if the Municipality were to establish a policy to contribute to the capital fund from our own sources, the money from the Province would be contributed into this fund, along with the funds set aside from the Municipality's budget. It would then be allocated accordingly.

Councillor Deveaux expressed concern about the cost to the homeowner for installing these services.

Councillor P. Baker expressed difficulty with Section B3 of the report. He stated if the policy were adopted to limit the use of capital grants to sewer and water projects, the rural areas would lose their funding for many worthwhile projects. He stated that many Councillors, rural and urban, use this fund for district projects not related to sewer and water services. He stated if it becomes necessary to take this action, it may be best for the rural areas to have the urban areas annex or incorporate elsewhere. He concluded it appears the rural areas and rural municipalities lose and are more deeply affected by action taken for the benefit of urban areas. Warden MacKenzie stated losing the urban areas of Halifax County would have quite an affect on the capital funds. He agreed with Councillor P. Baker that the capital funds should be retained for their present purpose and not restricted to water and sewer projects.

Mr. Meech added that the district capital grants are used with discretion by every Councillor, and he felt there would be no trouble convincing the urban Councillors that this fund should be retained for its present purpose.

Councillor Lichter stated the Board of Health, in conjunction with other committees, has been struggling to deal with three particular problems throughout Halifax County. There are \$23 million worth of projects identified as priority projects, and if the Municipality were to borrow one-half of the required money (based on 50-50 cost-sharing), he asked what kind of costs would be involved over a 20 year amortization period. Mr. Meech informed the entire project would probably have to be financed initially and the funds collected from the homeowner over a period of time. He felt the example would lead to a \$3 million amortization payment per year.

Councillor Lichter asked what kind of pollution control charge users of sewer and water pay to the Municipality and how many dollars a ten percent increase to that rate would generate. Mr. Smith informed the area rate for pollution control is approximately 38 cents per \$100 of assessment, and a ten percent increase to that rate would generate approximately \$300,000.

Councillor Lichter stated there was a time when it was very cheap for the user to install sewer and water services because the majority was financed by some level of government. He felt if the Municipality is to address the problems in Halifax County, those areas that received the services when it was cheap should also be considered, and they should increase their costs today so they will have financed 50 percent of the cost of the services, as the new users will be asked to pay 50 percent of the cost of the new services. He concluded that whether or not Provincial or Federal assistance is received, the Municipality must deal with these problems, possibly with a combination of several of the suggestions outlined in the report. He expressed agreement with Councillor P. Baker that Councillors would not want to lose the ability to help community projects through the district capital grants. Whatever decision is reached by Council with respect to this problem, it must include those who will receive the services someday as well as those who already received the services quite cheap.

It was moved by Councillor Reid, seconded by Councillor Eisenhauer:

"THAT a recommendation be made to Council that 25 percent of the annual deed transfer tax be used for capital projects, that a retroactive adjustment of federal grants in lieu of taxes in the amount of \$600,000 be allocated to Capital reserve; that the costsharing formula for capital projects be a 60-40 basis between the Municipality and property owners; and that any future funds from other levels of government for specific projects be applied to the property owners' share of such projects."

Councillor Walker asked if there is an average charge to a serviced lot in the urban areas. He asked if it could be determined approximately what it would cost the Municipality if there were no funding available for such projects. Mr. Smith informed the total cost of the Timberlea/ Lakeside/Beechville project was approximately \$25 million. He guessed there are approximately 2,000 homes in the district, the cost was approximately \$12,500 per property with no additional funding. Mr. Wilson added that the water services must also be taken into consideration for this area because the figures include the water rate. Councillor Mont stated the Municipality must be prepared to find additional sources of funds to rectify problems throughout the Municipality. He did not feel the projects should be put on hold until more funding is available from the more senior levels of government because nothing is guaranteed. Councillor Mont agreed with Councillor P. Baker that the district capital grant fund should be maintained. Many Councillors make use of these funds on an annual basis for needed projects in their district, while others build the fund up for a major project that would not be possible with this money. With respect to new sourcers of funds, Councillor Mont felt the development of a levy on new construction in both serviced and non-serviced areas would be worthwhile because this money could be set aside for further capital Such a fund would allow the installation of all services projects. when a new subdivision is developed. These costs could then be implemented into the cost of purchasing homes in a new subdivision. He informed this is done in others municipalities, and he suggested a modified version of this should be considered for Halifax County. Councillor Mont suggested the deed transfer tax could be increase, as the City of Dartmouth has recently done.

Councillor Eisenhauer suggested that the frontage charge should be considered. There was some discussion concerning charges for capital projects, including capital grant funds and area rates.

Councillor Eisenhauer clarified that the motion would include a recommendation that the Municipality fund 60 percent of capital projects and the user fund the other 40 percent. He informed that when he seconded the motion he did not intent to affect the district capital grants in any manner. However, the first move is to soften the impact on increasing tax rates. He felt using 25 percent of the deed transfer tax would not have any serious impact on the immediate tax rate. It will not be enough to fund all the identified priority projects, but it will be a start. He suggested after this procedure is followed for a few years, it could be re-examined to determine if it would be better to change it somehow.

Mr. Smith informed in 1986 \$3,000,000 in deed transfer taxes was proposed for the general tax rate. If in 1987, \$3,000,000 is again collected, 25 percent would be set aside from the general tax rate as revenue, and would have an immediate impact on the general tax rate, unless the rate of the deed transfer tax is increased.

Councillor Bayers stated the only way to fund capital projects is through the municipal tax base. It can be hidden in increasing the deed transfer tax, laying the burden on a few that go through this process, or the burden can be laid upon all Halifax County residents. He suggested it takes approximately \$350,000 from the general tax fund to keep the operational grants at the present level. He then recommended that the burden of gaining money for capital funding should be put onto the municipal tax base or find a more equitable formula for distributing the district capital grant funds. He informed if this money were distributed on an assessment basis per district, the operational grants would be reduced. He continued that not all districts benefit from the \$350,000 from the general fund; he felt it would be better to have that money put into a fund for operational grants. Councillor Snow informed he could support the 60-40 percent cost-sharing formula, but he could not support a 50-50 percent cost-sharing formula. He felt the taxes in District 14 far exceed the services received. He stated if the Municipality adopted policies to fund the \$23 million worth of capital projects, he felt the Province would not be supportive. He felt more emphasis must be put on the Provincial government and greater arguments must be given to the Provincial government to come forth with funds for these projects. Councillor informed doctors from Fall River, Springfield Lake, Snow and Musugodoboit are treating patients with diseases contributed to by the sewerage running into ditches and lakes. He felt taking money from the grants to fire departments would not be detrimental because some of fire departments do not benefit from it anyway. He suggested more fund raising and less expenditures may be the answer for the fire depart-However, he felt taking away the district capital grants and ments. putting higher taxes on the people would be devasting. He stated when the Municipality discovered a reasonable and sensible solution to problem, the Provincial government turned it down - a municipal lottery. He informed provincial taxes generate much revenue, and it cannot be seen where this revenue is spent. He concluded that health will have to take precedent over sports.

Councillor DeRoche noted that the majority of areas for which capital funding is required are for sewage systems. He asked if any calculation has been done on the assessment for those areas and what the present area rate assessed against new serviced areas would generate. Mr. Smith informed the capital projects identified are partially in serviced areas. There are some projects listed where there are no services. Therefore, there is a mixture of expansions to existing facilities and the development of new facilities.

Councillor DeRoche next asked about the capital grant funds. He felt it should be identified how those funds are generated and the purpose for which those funds were intended. Mr. Wilson informed the costs of operating an area is based on the density of units, taking into account the cost for protective services, recreation, general government, etc. When certain items are covered elsewhere, they are eliminated from these costs. It is a formula used to give a certain amount of funds, and it is then up to the individual Councils to allocate the funds for what is needed. The Province does not want to get involved with the allocation of these funds.

Councillor DeRoche informed he would support the recommendation in principle, although he expressed no interest in attacking the money allocated by choice by Council with respect to support for fire protection and recreation in each district. He stated these funds are discretionary, and it should remain that way. Councillor DeRoche noted page 3 of the report referred to a spirit of cooperation which should exist between those areas presently serviced and those which are not. He felt the discussion at this meeting did not show any spirit of cooperation, and nothing could be accomplished until this cooperative approach is adopted. Committee of the Whole

Councillor Reid stated he would like to have the motion amended to include that staff prioritize the projects on the basis of health and need. He stated it was his understanding that part of the \$23 million was the \$8.5 million presently designated for the Cole Harbour system. He stated this portion should not be included within in the recommendation; \$14.5 million is what is included in the recommendation.

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Councillor Adams stated that Halifax County Council should soon consider a means of dissolving the various area rates and have them blended into one general tax rate. He felt this would better address the various budget subject areas of the Municipality. Councillor Adams asked what effect the possibility of a fully elected school board would have on fiscal management for the Municipality. Mr. Wilson replied if there are fully elected school boards with taxing authority, it would probably be the County that would send out the tax bills, including the school board rate and then giving the money to the School Board. He stated there could possibly be a separate tax bill, but they do not have the facilities to set such a billing system up. Mr. Wilson felt it would not give the Municipality more capacity for capital funding because there would still be the same operating costs, and the same taxpayers would be paying on the same properties. With respect to a general tax rate, Mr. Wilson informed this would encompass a second report.

Councillor Deveaux clarified the recommendation refers only to the money received this year from the federal government in lieu of taxes.

With respect to the fully elected school boards, as mentioned by Councillor Adams, Warden MacKenzie suggested that the Province could collect funds for the operation of a fully elected school board, rather than the municipalities.

Warden MacKenzie clarified that the motion read:

It was moved by Councillor Reid, seconded by Councillor Eisenhauer:

"THAT a recommendation be made to Council that 25 percent of the annual deed transfer tax be used for capital projects; that the \$600,000 grant from the Federal Government be used for capital projects, that cost-sharing of capital projects be a 60-40 basis between the Municipality and property owners, that future funds from other levels of government for specific projects be applied to the property owners' share of such projects."

Councillor P. Baker clarified that the recommendation would not affect the district capital grants.

Councillor Mont clarfied that the recommendation is a reallocation of 25 percent of the existing deed transfer revenue for capital projects, which will mean an increase in the general rate; there will be no increase in the deed transfer tax.

MOTION CARRIED

10 FOR 4 AGAINST It was moved by Councillor Walker, seconded by Councillor DeRoche:

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"THAT this meeting of the Committee of Whole adjourn." MOTION CARRIED

PUBLIC HEARING

OCTOBER 27, 1986

PRESENT	WERE .	Councillor	Walker	
		Councillor	Fralick	
		Councillor	P. Baker	
		Councillor	C. Baker	
		Councillor	Deveaux	
		Councillor	DeRoche,	Chairman
		Councillor	Adams	
		Councillor	Reid	
		Councillor	Lichter	
		Councillor	Snow	
		Councillor	Merrigan	
		Councillor	MacKay	
		Councillor	McInroy	
		Councillor		
		Councillor	Mont	

ALSO PRESENT: Mr. G.J. Kelly, Municipal Clerk Mr. R.G. Cragg, Municipal Solicitor Mr. W. Butler, Planner

SECRETARY: Glenda Higgins

Mr. Kelly called for the nomination of a Chairman to proceed over the public hearing.

It was moved by Councillor Mont, seconded by Councillor C. Baker:

"THAT Councillor DeRoche chair this public hearing." MOTION CARRIED

APPLICATION NO. DA-EP/CB-34-85-06

Mr. Butler reviewed the staff report with respect to this application, advising Candav Holdings Ltd. has submitted an application to expand Birchill Mobile Home Park Estates, Caldwell Road, Eastern Passage, from 113 units to 222 units. The expansion is proposed to take place in two sections. He identified the location of the proposed extension on a map.

Mr. Butler continued that several matters must be taken into account when proposing an expansion to a mobile home park by development agreement. With respect to water and sewer services, the planning strategy was recently amended to permit the expansion of parks connected to municipal central services, but which are partially or wholly located outside of the boundary. Mr. Butler continued that the agreement is modelled closely to the Draft Mobile Home Park By-law approved by Council earlier this month, requiring the developer to maintain a high level of standards. He reviewed the standards and the provisions included within the development agreement.

Mr. Butler concluded that the Eastern Passage/Cow Bay Fire Department has expressed difficulty with the proposed expansion advising a fire could be put out with the use of a pump truck, but it would be desirable to have some firm municipal policy concerning fire protection in the parks.

Questions from Council

Councillor C. Baker asked about the requirements for the water line. Mr. Butler informed 6 to 8 inches is the normal requirement for a municipal waterline into a subdivision. In this park there will be a 3 or 4 inch line with no fire hydrants connected to the lines.

Councillor MacKay asked why there would be excess flows from mobile home parks. Mr. Butler replied because the sewage system within the park is a private system, there could be some infiltration. The Engineering Department has calculated, based on the number of units within the park, the amount of flow which would be expected to go into a municipal system. The provision in the agreement is designed to assure that any inflow infiltration problems are settled before the park is expanded. Councillor MacKay noted the Engineering criteria for the expansion portion of the park would be to different standards than what is there from the original development of the park. Mr. Butler agreed, and noted that is why the expansion will be done in two stages. The concern is to be sure the existing park is operating up to standards before the expansion is added.

Councillor MacKay asked who would be responsible for maintaining hydrants whereas the park is private property. He noted that in Sackville the County looks after hydrants on private property and the owners are backcharged for the services rendered. He asked if hydrants were to be installed in this park if some type of contractual agreement could be arranged with the developer. Mr. Butler informed this could occur. This issue was discussed in detail at the Planning Advisory Committee during the preparation of the Mobile Home Park By-law, and it was the determination of the Committee that requiring full size pipes plus hydrants would be very expensive.

Councillor MacDonald asked if the existing park is serviced with municipal water. Mr. Butler informed the existing park is complete with full water and sewage services. The sewage flow would be monitored by the Engineering Department based on the flow information which the developer is required to provide (Section 4.3 of the development agreement).

Councillor Deveaux referred to the last paragraph on the first page of the staff report with respect to the expansion of parks connected to municipal central services. He asked if there is any limit to Į

expansions. Mr. Butler informed there is not. Prior to the plan amendment respecting this, Council could not have considered such an expansion on any portion of a park located beyond a serviceable boundary.

Councillor Deveaux asked what would happen if excess flows did take place. Mr. Butler informed the park owner would be reponsible for repairs. He informed the section of the development agreement dealing with excess flows is quite specific and the owner will be required to do whatever remedial work is necessary.

There being no further questions, Mr. Butler noted that the development agreement circulated with the staff report only has two parties, being the Municipality and Candav Holdings Limited. He informed subsequent to the preparation of the agreement, the Policy Division became aware of the fact that access to the park is owned by Reginald MacDonald, who has signed a letter indicating he is willing to enter into the agreement as a third party so that particular part of the proposed expansion will be included within the development agreement for the expansion.

Speakers in Favour of this Development Agreement

John Cann, Candav Holdings Limited, informed he is the owner of the company to develop the expansion to the mobile home park. Since purchasing the property, Mr. Cann informed he has employed a full time caretaker, and the owners have excellent rapport with the tenants in the park. Mr. Cann stated he is in complete accord with the rigorous standards as set down by the Development Division and has gone further on his own with respect to landscaping. In keeping with the appearance of the area, Mr. Cann relinquished the front portion along the highway for duplex housing. He met with the area residents, and although a few felt a compromise was in order, the general opinion was that the residents did not want anything in the frontal area of the park, and it was suggested this land be donated. Mr. Cann informed it is his intent to install all new mobile homes with a matching accessory building. Complete landscaping will be done with trees, shrubs, finished lots, ashphalt driveways, and verandahs of wolmanized lumber. There will be no fences on the property. Mr. Cann stated he is aware of the stigma attached to this type of housing, but with the safeguards developed into this project by the Municipal Department of Planning and Development, he felt there is more protection than with the average person applying for a building permit. He stated the only thing a homeowner in this park will need is a hammer to hang pictures.

The Engineering layout was designed by D.L. Mason and Associates, and Mr. Mason was available to answer any questions. Mr. Cann stated the homeowner will not be allowed to effect any repairs or make any alterations without the consent of the Building Inspection Division. Mr. Cann concluded it is his intent to make this a project that the area will be proud of.

Public Hearing

Questions from Council

Councillor Deveaux noted that Mr. Cann had referred to no fences, but Section 5.12.2 of the development agreement requires that a six foot high fence shall run continuously along the most westerly boundary of the property. Mr. Cann clarified there will be no fences of the individual lots because they have a tendancy to fall down and to become unsightly. He stated the area will be landscaped with shrubs and trees. The only fence will be that required in the development agreement.

Councillor MacDonald asked if the trailer will be skirted by the developer. Mr. Cann informed everything will be done by the developer, nothing will be left to the homeowner, steps, skirting, etc. will be built by professionals. It is the intent that the developer will completely finish everything. Councillor MacDonald clarified that skirting will be done immediately.

Speakers in Opposition to this Development Agreement

None

Councillor Deveaux informed he was surprised that nobody was in opposition to this development. He stated the majority of the planning committee in his area were not in favour of this proposal. However, he could not justify their reasoning. Councillor Deveaux stated he had reviewed the plans and looked at the project with Mr. Cann, and he could not object to the proposal. He did not feel this development will be bad for the community or the existing mobile home park. There were concerns expressed that the bottom portion of the expansion to the mobile home park will be within several feet of residential housing. He concluded it would be discriminatory to stop this development and allow R-2 development to expand to full capacity.

It was moved by Councillor Deveaux, seconded by Councillor Walker:

"THAT the Development Agreement between Halifax County Municipality, Candav Holdings Limited and Reginald MacDonald for the expansion of the Birchill Mobile Home Park, located off the Caldwell Road, Eastern Passage be approved by Municipal Council." MOTION CARRIED UNANIMOUSLY

ADJOURNMENT

It was moved by Councillor Mont, seconded by Councillor Snow:

"THAT this public hearing adjourn." MOTION CARRIED

MINUTES & REPORTS

OF THE

SECOND YEAR MEETINGS

OF THE

FORTY-SECOND COUNCIL

OF THE

MUNICIPALITY OF THE COUNTY OF HALIFAX

NOVEMBER COUNCIL SESSION

TUESDAY, NOVEMBER 4 and 18, 1986

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COUNCIL SESSION

NOVEMBER 4, 1986

PRESENT	WERE.	Warden MacKenzie		
		Councillor Walker		
		Councillor Fralick		
		Councillor P. Baker		
		Councillor C. Baker		
		Councillor Deveaux		
		Councillor DeRoche		
		Councillor Adams		
		Councillor Randall		
		Councillor Reid		
		Councillor Lichter		
		Councillor Snow		
		Councillor Merrigan		
		Councillor MacKay		
		Councillor McInroy		
		Councillor Eisenhauer		
		Councillor MacDonald		
		Councillor Mont		
ALSO PRE	SENT:	Mr. K.R. Meech, Chief Administ	rative	Offic

LSO PRESENT: Mr. K.R. Meech, Chief Administrative Officer Mr. G.J. Kelly, Municipal Clerk Mr. R.G. Cragg, Municipal Solicitor

SECRETARY: Glenda Higgins

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Warden MacKenzie called the meeting to order with the Lord's Prayer at 6:05 p.m.

Mr. Kelly called the Roll.

APPOINTMENT OF RECORDING SECRETARY

It was moved by Councillor Walker, seconded by Councillor Fralick:

"THAT Glenda Higgins be appointed Recording Secretary." MOTION CARRIED

APPROVAL OF MINUTES

It was moved by Councillor Adams, seconded by Councillor DeRoche:

"THAT the minutes of the October 7, 1986 Session of Council be approved as circulated." MOTION CARRIED

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Mr. Kelly read a letter from Councillor Helena Poirier, District 2, advising she was resigning from her position as Councillor for the Timberlea/Lakeside/Beechville area.

It was moved by Councillor DeRoche, seconded by Councillor C. Baker

"THAT the letter of resignation from Helena Poirier be accepted."

Many Councillors expressed regret and surprise at Councillor Poirier's resignation, speaking of the good representation she gave her community sitting as Deputy Warden and Chairman and member of many boards and committees.

MOTION CARRIED

Mr. Kelly reviewed the procedures in calling for a by-election for District 2.

Mr. Kelly next advised the term for Councillor Wiseman's position as Deputy Warden had expired and Council was required to elect a new Deputy Warden.

It was moved by Councillor P. Baker, seconded by Councillor Fralick:

"THAT Councillor Stephen Mont be nominated to act as Deputy Warden for the next year." MOTION CARRIED

It was moved by Councillor C. Baker, seconded by Councillor Walker:

"THAT nominations cease." MOTION CARRIED

It was moved by Councillor P. Baker, seconded by Councillor Fralick:

"THAT Councillor Stephen Mont be elected as Deputy Warden for the next year." MOTION CARRIED

AGENDA ITEMS

Councillor MacKay - In-law Suites

Councillor Deveaux - McNab's and Lawlor Islands - Emergency By-law

Councillor Adams - Canada Post