Re: Item No. 14.1.10



## **Background**

- Operational Review began 2012
- Exhaustive analysis over 2.5 years
- Recommendations in the March 2015 report included:
  - Decommissioning Station 4 (Lady Hammond Road)
  - Decommissioning Station 11 (Patton Road)
  - Decommissioning Station 13 (King Street)
- Supplementary Report
- · Motions put to decommission the stations were defeated

### **May 2015 Regional Council Motion**

- 1) Request a staff report detailing a plan to meet the following direction of Regional Council within three years.
  - All fire trucks that are crewed by full time firefighters shall be crewed with four firefighters unless a safe alternative can be proposed; and
  - b) There shall be crewed aerials on the east and west sides of the harbour
- 2) Further, direct that staff provide a report to Regional Council every six months with a progress update

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## What you will see today...

#### **Recommendations:**

- Improve ability to meet Service Delivery Standards
- Maintain all stations as active fire stations
- Open up volunteer opportunities in the urban core
- Ensure safe staffing levels of aerials and equipment
- Increase HRFE's operational complement to 423

Any additional resources would be surplus to what's required to deliver on the service standard

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## **Consultant Engagement**

- HRFE contracted with POMAX Consulting to provide an independent apparatus and staffing review
- Based on the 2006 Service Delivery Standard, Council's direction to keep all stations open and the May 15 Regional Council Motion
- Peer Review
- Includes alternative recommendations for HRFE's staffing model and utilization of firefighting apparatus on career, volunteer, and composite staffing options

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### **Results**

- POMAX supports Staff's analysis and initial recommendations:
  - Stations 4 (Lady Hammond Rd.), 11 (Patton Rd.), and 13 (King St.) are redundant and any staff placed in those locations are not required to meet the Council approved Service Delivery Standard
- Two additional staffing deployment and apparatus assignment options
  - All stations remain open
  - Based on the 2006 Council approved service delivery standards

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## **Options**

Options 1 & 2 are identical in the following ways:

- Increase HRFE's career firefighter complement from 413 positions to 423 positions
- Put aerials into service on both sides of the harbour
- Convert Station 11 (Patton Rd.) into a volunteer station
- Increase crew complements from 3 to 4 firefighters at Stations 8 (Bedford), 16 (Eastern Passage), 17 (Cole Harbour) & 58 (Lakeside)



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## **Options (cont.)**

Options 1 & 2 are different in the following ways:

#### **Option 1**

- Adopt 3-person crews, 24/7 at Stations 4 (Lady Hammond Rd.) & 13 (King St.)
- Staff the two aerials on opposite sides of the harbour with 2-person crews

#### **Option 2**

- Maintain 4-person crews at Stations 4 (Lady Hammond Rd.) & 13 (King St.) but convert them into E Platoon stations from the current 24/7 coverage
- Recruit a minimum of 15 volunteers per station to cover the remaining hours (evenings, weekends & stat holidays) at Stations 4 (Lady Hammond Rd.) & 13 (King St.)
- Staff 2 aerials on opposite sides of the harbour with 4-person crews



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## **Option 2 (Recommended)**

#### **Four Person Engine Crews and Four Person Aerial Crews**

- Convert Station 4 (Lady Hammond) to an E Platoon station
- Convert Station 13 (King Street) to an E Platoon station
- Convert Station 11 (Patton Road) to Volunteer station
- Consolidate equipment, career personnel and volunteer personnel in urban and suburban fire stations



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# **Option 2 Benefits**

- Maintains all current fire stations as active stations
  - No stations closed
  - Convert Stations 4 (Lady Hammond Rd.) & 13 (King St.) to E Platoon staffing model & Station 11 (Patton Rd.) to volunteer staffing model
- Achieves safe staffing levels (4 personnel) on all careerstaffed engines, quints and aerials
  - All 24/7 and E Platoon (except Station 56 Black Point as per Regional Council's direction) stations staffed to ensure a four person initial responding crew is available for callout
- Staffs aerials on the east and west sides of the harbour



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### **Additional Benefits of Option 2**

In addition to achieving the Regional Council-articulated operational staffing objectives, the recommended approach (Option 2) also results in:

- enhanced personnel deployment flexibility
- expanded volunteer recruitment opportunities in the core
- improved HRFE ability to manage overtime



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# Safe Staffing Levels (4 per truck)

- NIST, NFPA 1710, OHS Appeals Board, FUS, POMAX
- Firefighting and rescue options are limited if the apparatus does not have four crew members
- Four-person crews provide the best chance at preventing loss of life and loss of property
- Four-person crews maintain the safety of responding firefighters

While apparatus can be operated with crews of three or two, doing so is sub-optimal.



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## **Staffing Timeline**

 HRFE projects recruiting, training and hiring enough personnel to reach the complement of 423 by end of fiscal 2017/2018

#### **Financial Implications – Recommended Option 2**

- \$200K in fiscal 2016/2017 (equipment costs)
- \$674K in fiscal 2017/2018 (\$504,190\* salary expenses, \$50K equipment costs and \$120K volunteer honourariums)
- \*\$50,419 X 10 positions based on Firefighter 4<sup>th</sup> Class pay scale (including benefits) payable in the initial year of hire.
  This compensation will increase to \$100,838 per firefighter in year 4 when new hires progress to the 1<sup>st</sup> Class pay scale



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## In summary...

#### **Option 2 Recommendations:**

- Improve ability to meet Service Delivery Standards
- · Maintain all stations as active fire stations
- Open up volunteer opportunities in the urban core
- Ensure safe staffing levels of aerials and equipment
- Increase HRFE's operational complement to 423

Any additional resources would be surplus to what's required to deliver on the service standard

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### Recommendation

It is recommended that Halifax Regional Council:

- 1. To improve the effectiveness and safety of fire protection and to crew apparatus, per Council's motion of May 12, 2015:
  - a) convert Station 4 (Lady Hammond) to an E Platoon station;
  - b) convert Station 11 (Patton Road) to a Volunteer station; and
  - c) convert Station 13 (King Street) to an E Platoon station.
- Authorize staff to increase the HRFE's career firefighter complement from 413 positions to 423 positions, by close of fiscal 2017/2018.
- Endorse the consolidation of equipment, career personnel and volunteer personnel in urban, suburban and rural fire stations, to more effectively and safely deliver fire services, as detailed in Table 2.

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### **Questions?**

