


**Halifax Regional Council**  
**November 4, 2003**

**TO:** Mayor Kelly and Members of Halifax Regional Council

**SUBMITTED BY:**

  
George McLellan, Chief Administrative Officer

**DATE:** October 31, 2003

**SUBJECT:** By-law O-105, Respecting Open Air Burning

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**ORIGIN**

At the Regional Council Meeting of October 28, 2003, Councillor Meade put forward a Notice of Motion to move First Reading of By-law O-105, the purpose of which is to amend Section 4(e) of By-law O-103 Respecting Open Air Burning.

**RECOMMENDATION**

It is recommended that:

1. The proposed By-law O-105 Respecting Open Air Burning not proceed to First Reading so as to maintain the current distance of 225 ft. (68 meters) from the nearest adjacent dwelling.

**By-law O-105, Respecting Open Air Burning  
Council Report**

**November 4, 2003**

**BACKGROUND**

Prior to the passing of By-law O-103, Section 4(e) of the By-law stated that no person shall conduct burning on a property that is less than 1.5 acres in size outside the No Burn Zone. Council directed staff to amend Section 4(e) after the word *burning* to read: no less than 225 ft. (68 meters) from the nearest dwelling outside the No Burn Zone. This change was made and By-Law O-103 was passed at the May 13, 2003, Council Meeting. Also at this Council meeting, a Notice of Motion was put forth to move First Reading of By-law O-104, the purpose of which was to amend Section 4(e) to reduce the distance from dwellings to 100 ft.(30.5 meters) from 225 ft.(68 meters) and to add the word "adjacent" to Section 4(e) after the word *nearest*.

At the Council Meeting of June 10, 2003, Council approved the recommendation by staff to approve the amendment by adding the word "*adjacent*" immediately before "*dwelling*" and maintain the 225ft. (68 meters) distance requirement for burning outside the No Burn Zone.

**DISCUSSION**

The current Open Air Burning By-law was approved by Council after considerable debate and public hearings. Several drafts were developed by Halifax Regional Fire and Emergency Service during the period this was discussed.

The current By-law is still very new to our service and the public, and, at this time all the education programs are not yet fully delivered.

Hurricane Juan has certainly increased the public's desire to burn their brush and trees although alternative methods are available which are better for the environment. We have discussed our need to address the smoke issue in the past and Council has heard from people who have respiratory problems. The change from 225 ft. (68 meters) to 125 ft. (37.5 meters) is going to cause much more burning and definitely impact the smoke control issue we wanted to address in the Open Air Burning By-law. We believe the ability to control smoke is imperative to the mission of the Halifax Regional Fire and Emergency Service.

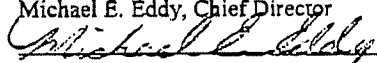
**BUDGET IMPLICATION** - None

**FINANCIAL MANAGEMENT POLICIES / BUSINESS PLAN** - None

**ALTERNATIVES**

- 1) Maintain the current distance of 225 ft. (68 meters) from the nearest adjacent dwelling.
- 2) Amend the By-law to allow burning within 125 ft (37.5 meters) from the nearest adjacent dwelling provided the No Burn Zone is changed to define boundaries within HRM for areas where the population density exceeds 50 persons per square kilometre.

**ATTACHMENTS** By-law O-103 Respecting Open Air Burning and Administrative Order Number 33.

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| Additional copies of this report, and information on its status, can be obtained by contacting the Office of the Municipal Clerk at 490-4210, or Fax 490-4208. |  |
| Report Prepared by:  | Michael E. Eddy, Chief Director  |
| Report Approved by:  | <br>Michael E. Eddy, Chief Director, 490-4238 |

HALIFAX REGIONAL MUNICIPALITY  
BY-LAW NUMBER O-103  
RESPECTING OPEN AIR BURNING

BE IT ENACTED by the Halifax Regional Council that By-Law O-103 Respecting Open Air Burning is hereby enacted:

**Title**

1. This By-Law shall be known as By-Law Number O-103 and may be cited as the "Open Air Burning By-Law".

**Definitions**

2. In this By-Law:
  - (a) "Domestic Waste" means leaf and yard waste and/or box board waste and/or waste material resulting from construction activities, including without limitation, grass clippings, twigs, house and garden plants, saw dust, wood shavings, planking, siding, wood beams, cereal, shoe, tissue, detergent, and frozen food boxes or other similar items.
  - (b) "Fire Chief" means the Chief Director of the Halifax Regional Fire & Emergency Service, the Captain or Chief Officer of a fire department or fire company, Fire Prevention Officers or other person designated by the Chief in and for the fire protection district of the Municipality in which the fire is proposed to be ignited or has been ignited.
  - (c) "Fire Protection District" means that area of the Municipality which a fire department or a fire company serves and for which it is responsible.
  - (d) "Municipality" means the Halifax Regional Municipality.
  - (e) "Permit" means a permit for burning in the open air issued by the Fire Chief under authority of this By-Law.
  - (f) "Suitably Equipped" means being in possession of tools or equipment, including without limitation, brooms, rakes, back tanks, shovels, hoses and an adequate water supply, which shall be used to contain and/or prevent the spread of a fire ignited in the open air.
  - (g) "Grate" means a metal rack supported on a non-combustible enclosure.

- (h) "No Burn Zone" means the area designated as such by Administrative Order Number 33.
- (i) "Open Air" means not within a structure.
- (j) "Person in Charge of a Fire" means the owner of the property upon which the burning is taking place, or the person who has the owner's written consent to conduct the burning.
- (k) "Outdoor Wood Burning Appliance" means an appliance used in the open air to burn wood. This does not include external wood furnaces.

### **Application of By-Law**

- 3. (a) This By-Law shall apply to all areas of the Municipality and during the entire year.
- (b) Notwithstanding Section 3(a), a permit pursuant to this by-law is not required:
  - (i) during the fire season as established by the Department of Natural Resources, provided a permit issued by that department is obtained;
  - or
  - (ii) for burning in those areas prescribed by Administrative Order Number 33.

### **Prohibition**

- 4. (a) Notwithstanding any other provision of this By-Law, but subject to Subsections 4(b), 4(c), and Sections 5 and 6, no person shall light, ignite or start or allow or cause to be lighted, ignited, or started, a fire of any kind whatsoever in the open air without first having obtained a permit to do so from the Fire Chief except in those areas identified pursuant to Clause 3(b)(ii) where a permit is not required.
- (b) Nothing in this By-Law shall prohibit the making of a fire by a person traveling in the woods for the purpose of cooking or obtaining warmth or as a distress signal if the fire is made in a suitable place and precautions are taken against the spreading of the fire.

- (c) A permit is not required to cook food in barbeques, grates, or other cooking devices. The requirements of Section 12(b)(e)(h)(j)(k)(l) and Section 13(a)(d)(e)(f)(g)(j)(m)(o)(p) shall apply.
- (d) Notwithstanding any other provision of this By-Law, but subject to Sections 5 and 6, no person shall light, ignite or start or allow or cause to be lighted, ignited or started, a fire of any kind whatsoever within the No Burn Zone.
- (e) Notwithstanding any other sections of this bylaw but subject to sections 5, 6, 12 & 13 no person shall conduct burning no less than 225 feet (68 meters) from the nearest adjacent dwelling outside the No Burn Zone.
- (f) In the area outside the No Burn Zone of the Halifax Regional Municipality, contractors wishing to burn brush on land that has been cleared must apply for and receive a permit in respect of such burning and in addition to any other requirement of this By-law, in support of the application shall post a bond, irrevocable letter of credit or certified cheque in a form acceptable to the Fire Chief from a bonding company or financial institution acceptable to the Fire Chief in the amount of ten thousand dollars. A bond posted pursuant to this clause shall be used to pay any expenses arising under Section 12 (j) of this By-law or any damages associated with the fire getting beyond the control of the contractor, provided however that the bond pursuant to this clause shall not absolve the contractor from any liability resulting from the fire.

### **Outdoor Wood Burning Appliances**

- 5. Outdoor wood burning appliances may be used throughout the Halifax Regional Municipality but the following provisions shall apply:
  - (a) The manufacturer's installation instructions are followed;
  - (b) They are not placed on wooden decks or combustible platforms;
  - (c) Only dry seasoned firewood shall be used as it burns with little or no smoke by-product;
  - (d) Clearances of 4.57 meters (15 feet) shall be observed in all directions from other combustible materials.
  - (e) These appliances shall not be used when the Department of Natural Resources or the Halifax Regional Municipality have placed a ban on all open air burning;

- (f) Only one outdoor wood burning appliance may be used on a property at a time;
- (g) The outdoor wood burning appliance must be of sufficient construction to withstand the effects of heating and cooling and must be constructed of non-combustible material which will prevent the accidental spreading of fire.

### **Exemptions**

- 6. (a) Camp fires are permitted outside the No Burn Zone and in areas prescribed by Administrative Order Number 33 but the following provisions shall apply:
  - (i) All campfires shall be contained, using non-combustible material, which will prevent the accidental spreading of the fire;
  - (ii) Camp fires shall not exceed 600 mm (24 inches) in width at the largest point and shall not be piled higher than 460 mm (18 inches) in height;
  - (iii) Only dry seasoned firewood shall be used as it burns with little or no smoke by-product;
  - (iv) Clearances of 4.57 meters (15 feet) from other combustible material must be maintained;
  - (v) No campfires shall be permitted when the Department of Natural Resources or the Halifax Regional Municipality have placed a ban on all open air burning;
  - (vi) Only one campfire may be permitted on a property at a time;
  - (vii) Written permission from the property owner shall be obtained and available on site before having a campfire on any property when the individual controlling the fire is not the property owner.
- (b) For the purpose of campgrounds, both public and private, each individual camping lot will be considered a separate property.
- (c) Fires to be used for religious or ceremonial purposes shall require a burning permit and are not subject to the restriction of the no burn zone. Fires of this nature may exceed the 600 mm (24 inches) size restriction, providing all other clearance restrictions in Section 6 are met.

### **Authority**

7. The responding officer shall have the authority to extinguish or order extinguished any fire (or fires) which poses a health or fire hazard to persons or property or does not meet the provisions of this By Law.

### **Special Burning**

8. (a) This By-Law shall allow for the open air burning of trees, wood, shrubs, bushes or fields that have been determined to have an infestation of insects or disease that pose a risk of spreading to other areas or that pose a risk of damaging the Natural Resources of the Halifax Regional Municipality.
- (b) Open Air Burning pursuant to subsection 8(a) shall:
  - (i) require special permission from the Chief Director or designate of the Halifax Regional Fire & Emergency Service;
  - (ii) require a burning permit, and;
  - (iii) comply with the provisions of this By-Law.

### **Permit Application**

9. (a) Where a permit is required under this By-Law, an application shall be made to the Fire Chief.
- (b) Where the Fire Chief determines that the proposed burning would be a hazard to safety or where there is a failure to meet the requirements of the By-Law, the Fire Chief shall refuse to issue a permit.
- (c) In making a determination under Section 9(b) the Fire Chief may take into consideration the following:
  - (i) The number of permits issued on a particular day;
  - (ii) The velocity of the wind;
  - (iii) The general weather conditions prevalent;
  - (iv) whether or not the applicant is suitably equipped to ensure the fire is maintained under control;
  - (v) The proposed manner and method of burning;

- (vi) Whether the applicant owns or is the occupant of the land upon which the burning is intended to occur, or has the written consent, produced prior to the issuance of the permit, of the owner of the land which the burning will occur;
  - (vii) Whether the applicant is 19 years of age or older and ensures that at least one other person, of 19 years of age or older, suitably equipped to control the fire, will be present while the fire is burning or smoldering;
  - (viii) Any other matter the Fire Chief determines relevant to safety.
- (d) A permit issued under the authority of this By-Law may be revoked by the Fire Chief at any time where it is determined that the proposed burning will pose a hazard to persons or property or where the conditions of the permit have not been met.
- (e) The Fire Chief may specify on the permit the hours of the day and the number of days during which the permit shall be valid, and in so doing, may distinguish between permits issued for commercial or other uses, but no permit shall be issued for a period exceeding fourteen (14) days.
- (f) The Fire Chief may designate the location where and the hours during which applications for permits shall be received.

### **Blueberry Fields**

10. (a) A Permit shall be required for the burning of blueberry fields.
- (b) A Permit shall not be issued for the burning of blueberry fields in excess of two(2) hectares unless a Commercial Burning Permit has also been issued by the Department of Natural Resources.

### **Fees**

11. The fees for burning permits shall be established by Administrative Order Number 15.

### **Burning Restrictions**

12. The following requirements shall apply at all times to the making of the fire for which a permit is issued:



- (a) The holder of the permit shall ensure that the permit is available for inspection at the scene of the fire.
- (b) No person shall burn rubber tires, oil, plastic, petroleum products, like materials or other Domestic Waste.
- (c) All material to be burned shall be piled and placed at least 15 meters (50 feet) from other combustible material or adjacent property line.
- (d) Where two (2) or more piles to be burned are situated on a single site, only one pile shall be burned at a time. The size of the pile will be at the discretion of the Fire Chief taking into account location, distance to combustibles, wind velocity as well as any other hazards deemed appropriate.
- (e) No fire shall be ignited when the wind is blowing of sufficient velocity such that it may jeopardize the permit holder's ability to control the fire.
- (f) The person to whom a permit was issued shall ensure that the fire is not left unattended and that all smoldering embers are completely extinguished after burning is completed.
- (g) The person to whom a permit is issued shall ensure that the method of burning and material burned is consistent with the information provided to the Fire Chief when the permit was issued.
- (h) The fire department shall be immediately notified if the fire is or appears to be getting out of control.
- (i) Burning of brush shall only be conducted outside the No Burn Zone during the period that a Provincial Burning Permit is not required. This is in effect seven days a week, between the hours of 08:00 hrs and 21:00 hrs. All fires shall be completely extinguished by 22:00 hrs. Permits issued are at the discretion of the local Fire Chief, based on the Provincial Forest Fire Index or any hazardous conditions that may cause a fire safety issue in their local area as covered in Section 9 of this By-Law.
- (j) The permit holder may be required to pay all expenses incurred in controlling or extinguishing any fire which may get beyond control or be in danger of doing so or extend to lands of others.

- (k) No person shall light, ignite, or start or allow or cause to be lighted, ignited or started, a fire of any kind whatsoever in the open air without being suitably equipped to contain or extinguish the fire.
- (l) No person shall refuse to extinguish a fire pursuant to an order/direction of the responding officer under Section 7 of this By-Law.

### **Requirements**

13. Notwithstanding the provisions of this By-Law, the following requirements shall apply at all times to a fire in those areas prescribed by Administrative Order Number 33:
- (a) No person shall burn rubber tires, oil, plastic, petroleum products, like materials or other domestic waste;
  - (b) All material to be burned shall be piled and placed 15 meters (50 feet) from other combustible material or adjacent property;
  - (c) Where two or more piles to be burned are situated on a single site, only one pile may be burned at a time. The size of the pile will be at the discretion of the Fire Chief taking into consideration location, distance to combustibles, wind velocity as well as any other hazards deemed appropriate;
  - (d) No fire shall be ignited when the wind is blowing of sufficient velocity that it may jeopardize the ability to control the fire;
  - (e) The Person in Charge of a Fire shall ensure that the fire is not left unattended and that all smouldering embers are completely extinguished after burning is completed;
  - (f) The Person in Charge of a Fire shall ensure that the method of burning and material burned is consistent with this By-Law;
  - (g) The Fire Department shall be notified immediately if the fire is or appears to be getting out of control;
  - (h) No burning shall commence before 17:00 hours and the fire must be extinguished by 22:00 hours of the same day during the burning season, as

established by the Department of Natural Resources. Burning may be conducted between the hours of 08:00 hours and 22:00 hours when such burning is to be conducted outside of the burning season.

- (i) The Fire Chief may specify the hours of the day and the number of days during which burning may be permitted;
- (j) The Person in Charge of a Fire may be required to pay all expenses incurred in controlling or extinguishing any fire which may get beyond control or be in danger of doing so or extends to lands of others;
- (k) At least two people nineteen (19) years of age or older must be present while the fire is burning or smoldering and both must be Suitably Equipped to control the fire;
- (l) If the person igniting the fire is not the owner of the land on which the burning is intended to occur, then written consent of the owner must be obtained before any fire is started;
- (m) Where the Fire Chief determines that a fire is or would be a hazard to safety or where there is a failure to meet the requirements of this By-Law, the Fire Chief shall require the fire to be extinguished or that the fire not be started;
- (n) The Person in Charge of a Fire must ensure that the burning does not pose a hazard to person or property;
- (o) No person shall light, ignite, or start or allow or cause to be lighted, ignited or started, a fire of any kind whatsoever in the open air without being suitably equipped to contain or extinguish the fire.
- (p) No person shall refuse to extinguish a fire pursuant to an order/direction of the responding officer under Section 7 of this By-Law.

### **Penalty**

14. (1) Any person who fails to comply with any permit issued hereunder or any condition of such a permit, or any provision of this By-Law shall be liable to a penalty on conviction of not less than One Hundred Dollars (\$100) and not more than Five Thousand Dollars (\$5,000) or in default of payment, to imprisonment for a period not exceeding sixty (60) days.

(2) In addition to any fine or imprisonment imposed pursuant to Section 14 (1), the Court or judge may order the person convicted to pay all expenses incurred in correcting the contravention of the By-law or any damages associated with such contravention.

(3) Where any person is in contravention of any provision of this By-law, the Fire Chief may direct in writing that the contravention be remedied by that person in the manner and within the time specified in the written direction.

(4) Upon the failure of the person to comply with such notice the Fire Chief, where the notice is given by the Fire Chief, may order the remedy, and may recover the cost of such work from the property owner.

(5) The Municipality's cost to remedy the contravention pursuant to any provisions of this by-law shall constitute a lien against the property owner which shall be applied and enforced in the same manner as for rates and taxes under the Assessment Act.

### **Compliance with Other Acts**

15. Nothing in this By-Law serves to exempt any person from obtaining any license, permission, permit, authority or approval required by any other By-Law or regulation of the Municipality or any statute or regulation of the Province of Nova Scotia the more restrictive statute shall apply.

### **Repeal**

16. The Halifax Regional Municipality By-Law O-101, respecting Open Air Burning, is hereby repealed.

Done and passed in Council this 6<sup>th</sup> day of May, 2003.

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Mayor

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Municipal Clerk

I, Vi Carmichael, Municipal Clerk of the Halifax Regional Municipality, hereby certify that the above-noted by-law was passed at a meeting of the Halifax Regional Council held on May 6, 2003.

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Vi Carmichael  
Municipal Clerk

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| Notice of Motion:  | April 1, 2003  |
| First Reading:   | April 8, 2003  |
| "Notice of Intent" Publication:                          | April 12, 2003 |
| Approval of Service Nova Scotia and Municipal Relations: | N/A            |
| Effective Date:  | May 17, 2003   |

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**Amendment No. 1 - (By-law O-104)**

Amendment to Section 4 (e)

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|--|---------------|
| Notice of Motion:  | May 13, 2003  |
| First Reading:   | May 20, 2003  |
| "Notice of Public Hearing" Publication:                  | May 24, 2003  |
| Approval of Service Nova Scotia and Municipal Relations: | N/A           |
| Effective Date:  | June 14, 2003 |

**HALIFAX REGIONAL MUNICIPALITY  
ADMINISTRATIVE ORDER NUMBER 33  
RESPECTING OPEN AIR BURNING**

BE IT RESOLVED as a policy of the Council of the Halifax Regional Municipality pursuant to the *Municipal Government Act* as follows:

SHORT TITLE

1. The administrative order may be cited as Administrative Order Number 33, Respecting Open Air Burning.

BURNING PERMITS - Fire Protection Districts where not required.

2. A burning permit is not required in the following Fire Protection Districts providing all requirements that are outlined in Section 13 of By-law O-103 are met:

|                     |                              |                    |
|---------------------|------------------------------|--------------------|
| Cooks Brook         | Three Harbours/Port Dufferin | Upper Musquodoboit |
| Dutch Settlement    | Mushaboom                    | Sheet Harbour      |
| Meagher's Grant     | Musquodoboit Harbour         | Tangier            |
| Middle Musquodoboit | Ostrea Lake                  |                    |
| Moser River         | Oyster Pond                  |                    |
| Mooseland           |                              |                    |

CAMP FIRES & WOOD BURNING GRILLS

3. Camp Fires located in Shubie Municipal Campground are exempted from the Burning By-law O-103 provided all the provisions set out in Section 6 Exemptions are adhered to.

Wood Burning Grills located in Point Pleasant Park are also exempted from the Burning By-Law O-103 and are permitted provided all the provisions in Section 6 Exemptions are adhered to.

NO BURN ZONE

4. The map shows the boundary of the No Burn Zone. Below is the path the line follows as it intersects various communities.

See Attached - also in PDF File

Eastern Passage includes Samuel Daniel Drive and to the end of Murray Road  
Cole Harbour includes all Forest Hills from Cole Harbour Road to Main Street, Colby Village,  
Bissett Road., Parkland Drive, Bass Court and Morash Drive.  
Westphal includes Broom Road.

In Dartmouth/Sackville the divider is Highway 107. From Highway 107 to Highway 102. The boundary line follows Hwy. 102 North to the south side of the community of Lakeview. From Cobequid Road to the secondary rail line to Capileno Estates and along the westerly side of this subdivision to the New Ashburn Golf Course Property.

In Sackville/Lucasville the line comes down behind Millwood Drive and includes all the streets off of it to Sackville Drive near Melham Drive and does not include the golf course to Hwy. 101.

The line continues to McCabe Lake, travelling the eastern shore of the lake, and includes West Point Dr and Waterstone Run. Then east, crossing Lucasville Road at civic 960, continuing east to approximately the west side of Sandy Lake, where it cuts across to Hammonds Plains Road at Kearney Lake Road intersection. The line includes all Kearney Lake Road and travels south behind Kearney Lake Road to Belle St and includes all of Belle St and Colins Rd. The line then travels west, around Kingswood to Exit 4 on Highway 103, and excludes all of Kingswood but includes Maple Lake Road and Merganser Avenue

The boundary then travels behind the Otter Lake Waste Facility to Goodwood where the cut-off is Evergreen Road.

The line then extends through Spruce Hill Lake to Harrietsfield, to Mercury Avenue and Whitehead Road. It extends on to Herring Cove at the Halibut Bay sign on Highway 349 (Ketch Harbour Road).

Done and passed in Council this 13<sup>th</sup> day of May, 2003.

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MAYOR

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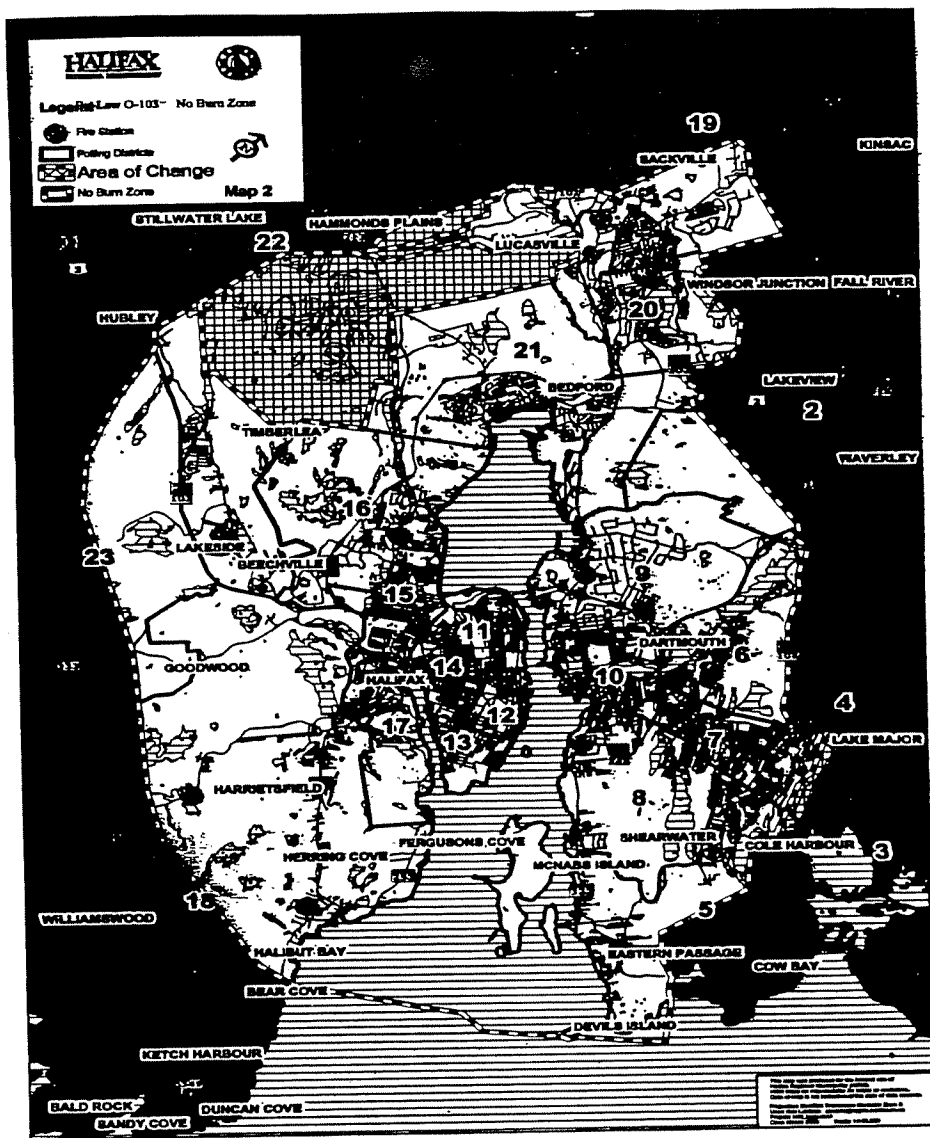
MUNICIPAL CLERK



I, Vi Carmichael, Municipal Clerk of Halifax Regional Municipality, hereby certify that the above noted Administrative Order was passed at a meeting of Halifax Regional Council held on May 13, 2003.

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Vi Carmichael, Municipal Clerk



**HALIFAX REGIONAL MUNICIPALITY  
BY-LAW NUMBER O-105**

**RESPECTING AN AMENDMENT TO THE OPEN AIR BURNING BY-LAW**

BE IT ENACTED by the Council of the Halifax Regional Municipality that By-law O-103 the Halifax Regional Municipality Open Air Burning By-law be amended as follows:

1. Clause (e) of Section 4 of said By-law O-103 is repealed and the following substituted therefor:

4. (e) Notwithstanding any other sections of this bylaw but subject to sections 5, 6, 12 & 13 no person shall conduct burning less than 125 feet from the nearest adjacent dwelling outside the No Burn Zone.